# Comptroller Advisory Board Meeting

April 28, 2022





# Comptroller Advisory Board

#### **Statutory Members**

- ★ Michael Heffernan, Secretary of Administration and Finance (Chair)
- **Suzanne M. Bump**, State Auditor
- ★ Deborah Goldberg, Treasurer
- ★ Maura Healey, Attorney General
- ★ John Bello, Court Administrator of Massachusetts Trial Court

## **Appointed Members**

- ★ Michael Esmond, Chief Fiscal Officer of Massachusetts Convention Center Authority
- ★ Natalie Monroe, First Assistant Inspector General

# Agenda

L. Call to order; authorization for remote meeting

Michael Heffernan, Secretary, Executive Office for Administration and Finance

II. Review and approval of the April 5, 2022 Comptroller Advisory Board Meeting Minutes

Michael Heffernan, Secretary, Executive Office for Administration and Finance

**III.** Remarks from the Comptroller

William J. McNamara, Comptroller of the Commonwealth

IV. Review of the Annual Comprehensive Financial Report

Pauline Lieu, Chief Financial Reporting Officer, Office of the Comptroller

V. CLA Report to the Board

Chris Rogers, Managing Principal of Industry, CLA

VI. Items not reasonably anticipated by the Chair

Michael Heffernan, Secretary, Executive Office for Administration and Finance

VII. Next meeting

Michael Heffernan, Secretary, Executive Office for Administration and Finance

# **Meeting Information**

- ★ Due to the outbreak of the 2019 novel coronavirus ("COVID-19"), the Governor issued an Executive Order on March 10, 2020 that, among other things, allowed all members of public bodies to participate in deliberations remotely. Thus, the requirement that a quorum of the Advisory Board be physically present at a meeting was suspended. On February 12, 2022, these remote meeting provisions were extended by Chapter 22 of the Acts of 2022 until July 15, 2022.
- ★ Accordingly, this meeting will be held using Zoom and may be accessed by the public as either a video conference or as a telephone conference call using the following contact information:

**Date and Time:** April 28, 2022 at 10:00 A.M. via

**Location:** Zoom (website: www.zoom.us)

**Meeting ID:** 895 2427 3101

**Passcode:** 615637

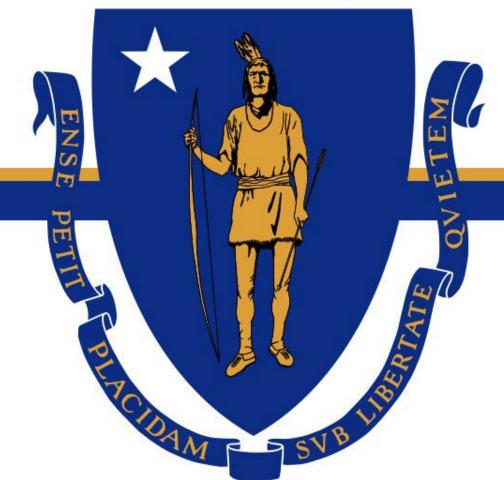
Link: <a href="https://macomptroller.zoom.us/j/87055838391?pwd=OGdiSFRYYUpMejJvNzRpTGk0MUNyZz09">https://macomptroller.zoom.us/j/87055838391?pwd=OGdiSFRYYUpMejJvNzRpTGk0MUNyZz09</a>

Dial-in: 301-715-8592 (alternative to online)

## Review and approval of the April 5, 2022 Comptroller Advisory Board Meeting Minutes



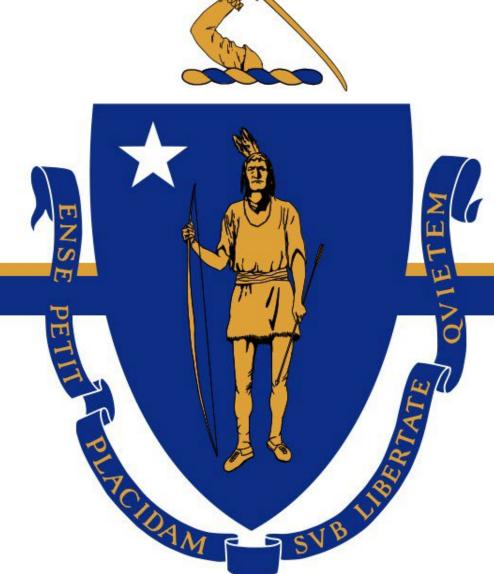
Michael Heffernan Secretary Executive Office for Administration and Finance





# Remarks from the Comptroller

William McNamara Comptroller of the Commonwealth





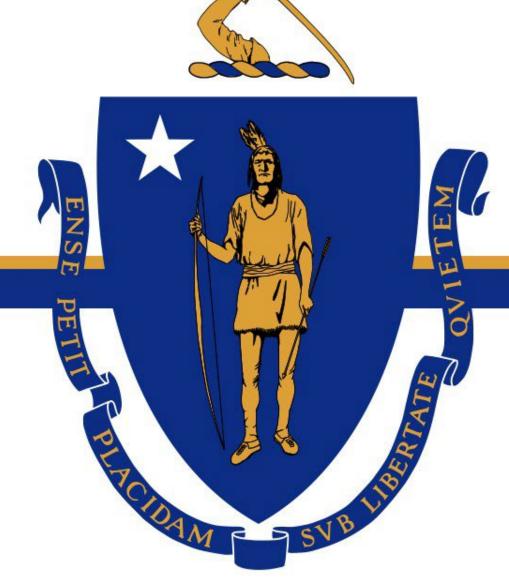


# Three major reporting requirements

| SBFR   | ACFR  | "Single Audit"   |  |  |  |
|--|---|--|--|--|--|
| Statutory Basis Financial Report   | Annual Comprehensive Financial Report   | Term for set of federal requirements   |  |  |  |
| <ul> <li>Massachusetts-specific requirement under M.G.L. c. 7A, § 12</li> <li>Some other states have similar requirements</li> <li>Present the results of the prior fiscal year activity in the Commonwealth's funds primarily on a cash, non-GAAP basis</li> <li>Compute and certify the annual budget balance and end of fiscal year transfer to in the Stabilization Fund</li> <li>Disclose and report certain aspects of financial performance as directed by statute or judged relevant by the Comptroller</li> </ul> | <ul> <li>50-state requirement (plus other local government entities)</li> <li>Financial statements of a state, municipal or other governmental entity that complies with the accounting requirements promulgated by the Governmental Accounting Standards Board (GASB), which sets Generally Accepting Accounting Principles (GAAP) for those governments and entities</li> </ul> | <ul> <li>Uniform Guidance: authoritative set of administrative and financial requirements for recipients of federal grants &amp; funds</li> <li>SEFA: Schedule of Expenditure of Federal Awards; details the use of federal funds</li> <li>Single Audit: Organization-wide financial statement and federal awards' audit of entities that expend \$750,000 or more in federal funds. Focused on internal controls and compliance with program requirements.</li> </ul> |  |  |  |
| Reviewed by independent CPA firm   | Audited by the independent CPA firm   | Conducted by the independent CPA firm  |  |  |  |

# FY2021 Annual Comprehensive Financial Report (ACFR)

Pauline Lieu, Chief Financial Reporting Officer Howard Merkowitz





# Fiscal Year 2021 Annual Comprehensive Financial Report (ACFR) Changes between Advisory Board Meeting (April 5<sup>th</sup>, 2022) to Current Draft (April 26<sup>th</sup>, 2022)

There were no changes to the governmental activities and business-type activities, including higher education (i.e., non-EOL) sections of the report.

Business-type activities - Proprietary funds (EOLWD):

#### ☐Key highlight:

Unemployment Compensation Trust Fund

Outstanding note payable to Federal \$2.268 billion

Unemployment compensation contribution decreased from \$1.806 billion (FY20) to \$1.565 billion (FY21)

Unemployment compensation expenses increased from \$11.948 billion (FY20) to \$19.439 billion (FY21)

Other Federal revenue increased from \$8.284 billion to \$17.200 billion – mainly related to Cares Act Federal

**Disaster Recovery** 

KPMG issued Unemployment Insurance Trust Fund Reconciliation Project Summary Report (April 1, 2020 to November 30, 2021) released on 12/31/2021

https://www.mass.gov/news/unemployment-insurance-trust-fund-reconciliation-report-released

#### oFamily and Employment Security Trust Fund

Family and employment security contribution increased from \$841 million (FY20) to \$1.005 billion (FY21) Unemployment compensation expenses increased from \$5.4 million (FY20) to \$236 million (FY21)

## Fiscal Year 2021 Annual Comprehensive Financial Report (ACFR)

Changes between Advisory Board Meeting (April 5th, 2022) to Current Draft (April 26th, 2022)

#### Key changes:

**EOLWD** financial numbers changes between drafts - please see changes in the Proprietary Funds sections.

➤ Page 50-51 Statement of Net Position

➤ Page 52 Statement of Revenues, Expenses and Changes in Net Position

➤ Page 53 Statement of Cash Flows

The above EOLWD changes will affect business-type activities throughout the ACFR report.

Please note the highlights in ACFR draft show page numbering that is not confirmed and the UMass bond section which needs more info.

## Fiscal Year 2021 Annual Comprehensive Financial Report

Changes in Proprietary Funds from Advisory Board Meeting (April 5<sup>th</sup>, 2022) to Current Draft (April 26<sup>th</sup>, 2022) (in thousands of dollars)

|   | ι  | Jnemployment                       | Family and Employment Security Trust Fund |                              |             |                                    |           |                              |           |           |          |
|---|----|------------------------------------|---|------------------------------|-------------|------------------------------------|-----------|------------------------------|-----------|-----------|----------|
|   |    | Advisory Board Draft<br>(4/5/2022) |   | Current Draft<br>(4/26/2022) |             | Advisory Board Draft<br>(4/5/2022) |           | Current Draft<br>(4/26/2022) |           | \$ Change |          |
| Statement of Net Position Assets:           |    |                                    |   |                              |             |                                    |           |                              |           |           |          |
| Cash & cash equivalents                     | \$ | 2,464,156                          | \$ 2.71                                   | 4,565                        | \$ 250,409  | \$                                 | 1,342,587 | Ś                            | 1,342,587 | Ś         | _        |
| Other receviables                           | Ÿ  | 309,620                            |   | 6,213                        | 26,593      | Ÿ                                  | 296,134   | Ÿ                            | 293,948   | Ÿ         | (2,186)  |
| Other noncurrent assets                     |    | 259,368                            |   | - /                          | (259,368)   |                                    | -         |                              | -         |           | -        |
| Total assets                                |    | 3,033,144                          | 3,05                                      | 0,778                        | 17,634      |                                    | 1,638,721 |                              | 1,636,535 |           | (2,186)  |
| Liabilities:                                |    |                                    |   |                              |             |                                    |           |                              |           |           |          |
| Accounts payable                            |    | 365,985                            | 36  | 5,985                        | -           |                                    | 11,648    |                              | 31,315    |           | 19,667   |
| Accrued payroll                             |    |                                    |   | -                            | -           |                                    | 119       |                              | 119       |           | -        |
| Tax refunds payable                         |    | 684,656                            | 68  | 4,656                        | -           |                                    | 8,734     |                              | 8,734     |           | -        |
| Due to federal government                   |    | 117,428                            | 15  | 2,226                        | 34,798      |                                    | -         |                              | -         |           | -        |
| Notes payable                               |    | 2,268,015                          | 2,26                                      | 8,015                        | -           |                                    | -         |                              | -         |           | -        |
| Total liabilities                           |    | 3,436,084                          | 3,47                                      | 0,882                        | 34,798      |                                    | 20,501    |                              | 40,168    |           | 19,667   |
| Net Position:                               |    |                                    |   |                              |             |                                    |           |                              |           |           |          |
| Restricted for family & employment benefits |    |                                    |   | -                            | -           |                                    | 1,618,220 |                              | 1,596,367 |           | (21,853) |
| Unrestricted                                |    | (402,940)                          | (42                                       | 0,104)                       | (17,164)    |                                    |           |                              | -         |           | <u> </u> |
| Total net position                          | \$ | (402,940)                          | \$ (42                                    | 0,104)                       | \$ (17,164) | \$                                 | 1,618,220 | \$                           | 1,596,367 | \$        | (21,853) |

## Fiscal Year 2021 Annual Comprehensive Financial Report

Changes in Proprietary Funds from Advisory Board Meeting (April 5<sup>th</sup>, 2022) to Current Draft (April 26<sup>th</sup>, 2022) (in thousands of dollars)

|   | Unemployment Compensation Trust Fund |                                    |    |                              |          |           | Family and Employment Security Trust Fund |                                  |                              |           |          |  |
|---|--------------------------------------|------------------------------------|----|------------------------------|----------|-----------|---|----------------------------------|------------------------------|-----------|----------|--|
|   |                                      | Advisory Board Draft<br>(4/5/2022) |    | Current Draft<br>(4/26/2022) |          | \$ Change |   | visory Board Draft<br>(4/5/2022) | Current Draft<br>(4/26/2022) | \$ Change |          |  |
| Statement of Revenues, Expenses, and Changes in Net |                                      |                                    |    |                              |          |           |   |                                  |                              |           |          |  |
| Position  |                                      |                                    |    |                              |          |           |   |                                  |                              |           |          |  |
| Operating revenues:                                 |                                      |                                    |    |                              |          |           |   |                                  |                              |           |          |  |
| Unemployment compensation contributions             | \$                                   | 2,033,342                          | \$ | 1,565,470                    | \$       | (467,872) | \$  | - \$                             | -                            | \$        | -        |  |
| Family and employment security contribution         |                                      | -                                  |    |                              |          | -         |   | 985,115                          | 1,005,102                    |           | 19,987   |  |
| Miscellaneous                                       |                                      | 43,122                             |    | 43,133                       |          | 11        |   | -                                | -                            |           | -        |  |
| Total operating revenues                            |                                      | 2,076,464                          |    | 1,608,603                    | <b>.</b> | (467,861) |   | 985,115                          | 1,005,102                    |           | 19,987   |  |
| Operating expenses:                                 |                                      |                                    |    |                              |          |           |   |                                  |                              |           |          |  |
| Unemployment compensation                           |                                      | 19,863,171                         |    | 19,438,890                   |          | (424,281) |   | -                                | -                            |           | -        |  |
| Family and employment security                      |                                      | -                                  |    |                              |          | -         |   | 194,520                          | 236,361                      |           | 41,841   |  |
| Total operating expenses                            |                                      | 19,863,171                         |    | 19,438,890                   |          | (424,281) |   | 194,520                          | 236,361                      |           | 41,841   |  |
| Operating income/(loss)                             |                                      | (17,786,707)                       |    | (17,830,287)                 |          | (43,580)  |   | 790,595                          | 768,741                      |           | (21,854) |  |
| Nonoperating revenues/(expenses):                   |                                      |                                    |    |                              |          |           |   |                                  |                              |           |          |  |
| Other federal revenues                              |                                      | 17,173,698                         |    | 17,200,114                   |          | 26,416    |   | -                                | -                            |           | -        |  |
| Investment income/(loss)                            |                                      | 8,371                              |    | 8,371                        |          | -         |   | 1,163                            | 1,164                        |           | 1        |  |
| Transfers, net                                      |                                      | -                                  | /  | -                            |          | -         |   | (3,252)                          | (3,252)                      |           | -        |  |
| Total nonoperating revenues/(expenses)              |                                      | 17,182,069                         |    | 17,208,485                   |          | 26,416    |   | (2,089)                          | (2,088)                      |           | 1        |  |
| Change in net position                              |                                      | (604,638)                          |    | (621,802)                    |          | (17,164)  |   | 788,506                          | 766,653                      |           | (21,853) |  |
| Total net position - beginning                      |                                      | 201,698                            |    | 201,698                      |          |           |   | 829,714                          | 829,714                      |           |          |  |
| Total net position - ending                         | \$                                   | (402,940)                          | \$ | (420,104)                    | \$       | (17,164)  | \$  | 1,618,220 \$                     | 1,596,367                    | \$        | (21,853) |  |

#### Fiscal Year 2021 Annual Comprehensive Financial Report (ACFR)

Changes in Proprietary Funds from Advisory Board Meeting (April 5th, 2022) to Current Draft (April 26th, 2022)

Business-type activities - Proprietary funds changes — ACFR page 52:

Unemployment Compensation Trust Fund (Fund 0630)

#### **□**Operating Revenue decreased by \$467.9 million:

- ■Unemployment compensation contribution
  - ➤ Duplicate wait week tax revenue recorded decreased by \$406.7 million
  - ➤ Workshare grant program revenue reported in the wrong category decreased by \$61.2 million
  - Miscellaneous revenue reclass from Unemployment compensation contributions decreased by \$10K
- ■Miscellaneous
  - ➤ Miscellaneous revenue reclass from Unemployment compensation contributions increased by \$10K

#### **□**Operating expenses decreased by \$424.3 million:

- ■Unemployment compensation
  - ➤ Overdraft accounting adjustment (KPMG audit report 3.5 page 12) decreased by \$362.9 million
  - ➤ Overpayment accounts receivable net of allowance for uncollectibles decreased by \$26.6 million
  - ➤ Bank returns net updated adjustment decreased by \$34.8 million (KPMG audit report 3.6 page 12) changed from \$117.4 million to \$152.2 million

#### **□**Nonoperating revenues (expenses) increased by \$26.4 million:

- ■Other Federal Revenues
  - > Workshare grant program revenue reported in the wrong category increased by \$61.2 million
  - ➤ Bank returns net updated adjustment decreased by \$34.8 million (KPMG audit report 3.6 page 12) changed from \$117.4 million to \$152.2 million

## Fiscal Year 2021 Annual Comprehensive Financial Report (ACFR)

Changes in Proprietary Funds from Advisory Board Meeting (April 5th, 2022) to Current Draft (April 26th, 2022)

#### Business-type activities - Proprietary funds changes — ACFR page 52:

Family and Employment Security Trust Fund (Fund 0631)

- **□**Operating Revenue increased by \$20 million:
- ■Family and employment security contribution
  - ▶PFML accounts receivable, net of allowance for uncollectibles increased by \$20 million
- **□**Operating expenses increased by \$41.8 million:
- ■Family and employment security
  - >PFML benefits expenses that should have been recorded in MMARS increased by \$7.2k
  - >PFML additional accrued benefits payable increased by \$12.5 million
  - >PFML Overpayments accounts receivable increased by \$22.1 million
- **□**Nonoperating revenues (expenses):
- ■No changes

## Fiscal Year 2021 Annual Comprehensive Financial Report

## Changes in Proprietary Funds from Advisory Board Meeting (April 5<sup>th</sup>, 2022) to Current Draft (April 26<sup>th</sup>, 2022) (in thousands of dollars)

|   | Unemployment Compensation Trust Fund |                 |               |    |           |        | Family and Employment Security Trust Fund |               |      |         |  |  |
|---|--------------------------------------|-----------------|---------------|----|-----------|--------|---|---------------|------|---------|--|--|
|   |                                      | ory Board Draft | Current Draft |    |           | Adviso | ory Board Draft                           | Current Draft |      |         |  |  |
|   | (                                    | 4/5/2022)       | (4/26/2022)   | \$ | Change    | (4     | 4/5/2022)                                 | (4/26/2022)   | \$ ( | Change  |  |  |
| Statement of Cash Flows   |                                      |                 |               |    |           |        |   |               |      |         |  |  |
| Cash Flows from Operating Activities:                           |                                      |                 |               |    |           |        |   |               |      |         |  |  |
| Collection of unemployment contributions                        | \$                                   | 2,058,429       | 1,823,332     | \$ | (235,097) | \$     | - \$                                      | -             | \$   | -       |  |  |
| Collection of family and employment security contributions      |                                      | -               | -             |    | -         |        | 936,281                                   | 958,454       |      | 22,173  |  |  |
| Payments for unemployment benefits                              |                                      | (19,146,204)    | (18,687,125)  |    | 459,079   |        | -   | -             |      | -       |  |  |
| Payments for family and employment security benefits            |                                      | -               | -             |    | -         |        | (193,153)                                 | (215,327)     |      | (22,174 |  |  |
| Other receipts/(payments)                                       |                                      | 43,122          | 43,133        |    | 11        |        | -   | -             |      | -       |  |  |
| Net cash provided by/(used in) operating activities             |                                      | (17,044,653)    | (16,820,660)  |    | 223,993   |        | 743,128                                   | 743,127       |      | (1)     |  |  |
| Cash Flows from Non-Capital Financing Activities:               |                                      |                 |               |    |           |        |   |               |      |         |  |  |
| Grants and contracts  |                                      | 17,173,698      | 17,200,114    |    | 26,416    |        | -   | -             |      | -       |  |  |
| Net transfers in/(out)  |                                      | -               | -             |    | -         |        | (3,252)                                   | (3,252)       |      | -       |  |  |
| Net cash provided by/(used in) noncapital financing acitivities |                                      | 17,173,698      | 17,200,114    |    | 26,416    |        | (3,252)                                   | (3,252)       |      | -       |  |  |
| Cash Flows from Capital & Related Financing Activities          |                                      |                 |               |    |           |        |   |               |      |         |  |  |
| Proceeds from debt issuance                                     |                                      | 2,108,108       | 2,108,108     |    | -         |        | -   | -             |      | -       |  |  |
| Net cash provided by/(used in) capital financing acitivities    |                                      | 2,108,108       | 2,108,108     |    | -         |        | -   | -             |      | -       |  |  |
| Cash Flows from Investing Activities                            |                                      |                 |               |    |           |        |   |               |      |         |  |  |
| Investment earnings   |                                      | 8,371           | 8,371         |    |           |        | 1,163                                     | 1,164         |      | 1       |  |  |
| Net cash provided by/(used in) investing activities             |                                      | 8,371           | 8,371         |    | -         |        | 1,163                                     | 1,164         |      | 1       |  |  |
| Net increase/(decrease) in cash and cash equivalents            |                                      | 2,245,524       | 2,495,933     |    | 250,409   |        | 741,039                                   | 741,039       |      | -       |  |  |
| Cash and cash equivalents - beginning                           |                                      | 218,632         | 218,632       |    | -         |        | 601,548                                   | 601,548       |      | -       |  |  |
| Cash and cash equivalents - ending                              | \$                                   | 2,464,156       | 2,714,565     | \$ | 250,409   | \$     | 1,342,587 \$                              | 1,342,587     | \$   | -       |  |  |
| Reconciliation of net operating revenues & expenses to cash     |                                      |                 |               |    |           |        |   |               |      |         |  |  |
| used by operating activities                                    |                                      |                 |               |    |           |        |   |               |      |         |  |  |
| Operating income/(loss)   | \$                                   | (17,786,707)    | (17,830,287)  | \$ | (43,580)  | \$     | 790,595 \$                                | 768,741       | \$   | (21,854 |  |  |
| Changes in assets and liabilities:                              |                                      |                 |               |    | •         |        |   |               |      |         |  |  |
| Accounts receivable   |                                      | 86,475          | 59,882        |    | (26,593)  |        | (57,568)                                  | (55,382)      |      | 2,186   |  |  |
| Accounts payable  |                                      | 716,967         | 751,765       |    | 34,798    |        | 10,101                                    | 29,768        |      | 19,667  |  |  |
| Other noncurrent assets   |                                      | (61,388)        | 197,980       |    | 259,368   |        | -   | -             |      | -       |  |  |
| Net cash provided by/(used in) operating activities             | \$                                   | (17,044,653) \$ | (16,820,660)  | \$ | 223,993   | \$     | 743,128 \$                                | 743,127       | \$   | (1      |  |  |

April 28, 2022

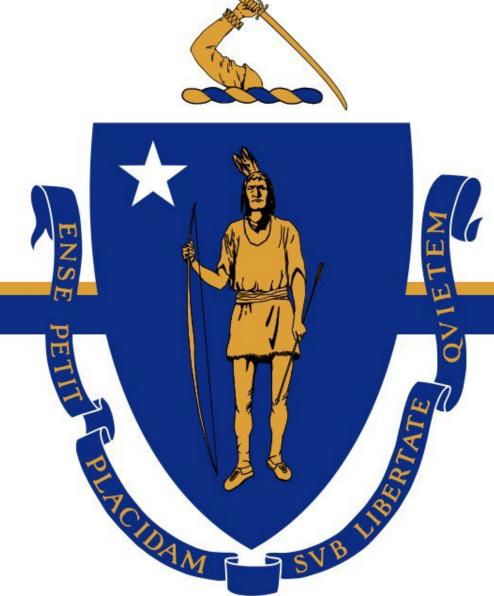
# Fiscal Year 2021 Annual Comprehensive Financial Report

Thank you! Questions?

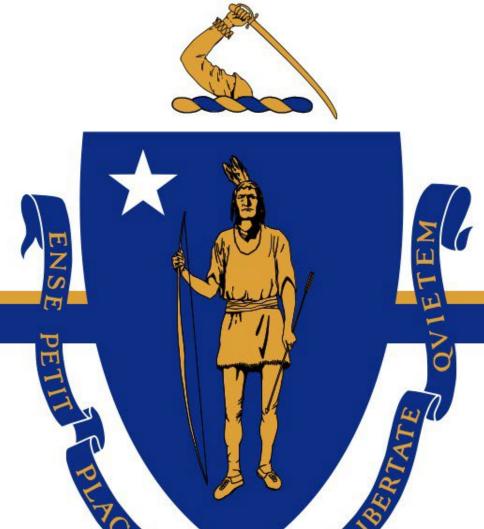
Pauline Lieu, Chief Financial Reporting Officer pauline.lieu@mass.gov
617-973-2668

# CLA Report to the Board

Chris Rogers Managing Principal of Industry, CLA

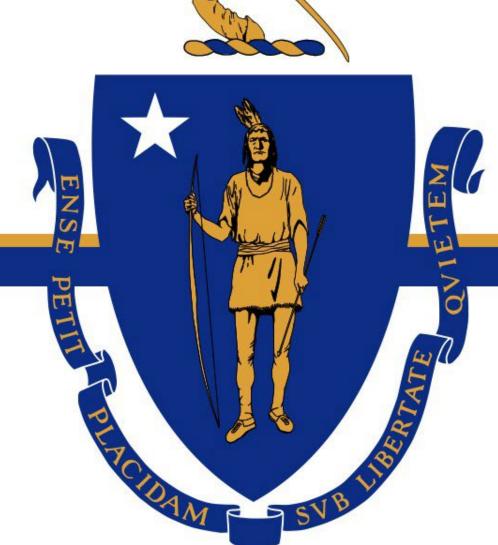






# Items not reasonably anticipated by the chair

Michael Heffernan Secretary Executive Office for Administration and Finance





# Next meeting

Michael Heffernan Secretary Executive Office for Administration and Finance

