



Actuarial Valuation Report GASB 74

Commonwealth of Massachusetts

Postemployment Benefits Other Than Pensions

For the Fiscal Year Ending June 30, 2019

Measurement Date June 30, 2019

Introduction

This report documents the results of the actuarial valuation for the fiscal year ending June 30, 2019 of the Postemployment Benefits Other Than Pensions for the Commonwealth of Massachusetts. The plan is a single-employer plan and does not issue a separate financial statement. As a result, all reporting requirements are included in the Commonwealth's financial statement. These results are based on a Measurement Date of June 30, 2019. The information provided in this report is intended strictly for documenting information relating to the Commonwealth's plan disclosure and reporting requirements.

Determinations for purposes other than the financial accounting requirements may be significantly different from the results in this report. Thus, the use of this report for purposes other than those expressed here may not be appropriate.

This valuation has been conducted in accordance with generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board. In addition, the valuation results are based on our understanding of the financial accounting and reporting requirements under U.S. Generally Accepted Accounting Principles as set forth in Government Accounting Standards Board Statement No. 74 (GASB 74) including any guidance or interpretations provided by the Commonwealth and/or its audit partners prior to the issuance of this report. The information in this report is not intended to supersede or supplant the advice and interpretations of the Commonwealth of Massachusetts's auditors. Additional disclosures may be required under GASB 75.

Future actuarial measurements may differ significantly from the current measurements presented in this report due (but not limited to) to such factors as the following:

- Plan experience differing from that anticipated by the economic or demographic assumptions;
- Changes in actuarial methods or in economic or demographic assumptions;
- Increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and
- Changes in plan provisions or applicable law.

Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

Funded status measurements shown in this report are determined based on various measures of plan assets and liabilities. For entity and plan disclosure and reporting purposes, funded status is determined using plan assets measured at market value. Plan liabilities are measured based on the interest rates and other assumptions summarized in the Actuarial Assumptions and Methods section of this report.

These funded status measurements may not be appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, and funded status measurements for Commonwealth of Massachusetts and plan disclosure and reporting purposes may not be appropriate for assessing the need for or the amount of future contributions. In conducting the valuation, we have relied on personnel, plan design, health care claim cost, and asset information supplied by Commonwealth of Massachusetts as of the valuation date. While we cannot verify the accuracy of all the information, the supplied information was reviewed for consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy or completeness of the information and believe that it has produced appropriate results.

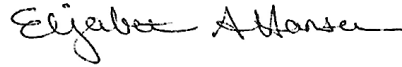
The actuarial assumptions and methods used in this valuation are described in the Actuarial Assumptions and Methods section of this report. Commonwealth of Massachusetts selected the economic and demographic assumptions and prescribed them for use for purposes of compliance with GASB 74. Aon provided guidance with respect to these assumptions, and it is our belief that the assumptions represent reasonable expectations of anticipated plan experience.

The undersigned are familiar with the near-term and long-term aspects of OPEB valuations and collectively meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. The information provided in this report is dependent upon various factors as documented throughout this report, which may be subject to change. Each section of this report is considered to be an integral part of the actuarial opinions.

To our knowledge, no colleague of Aon providing services to Commonwealth of Massachusetts has any material direct or indirect financial interest in Commonwealth of Massachusetts. Thus, we believe there is no relationship existing that might affect our capacity to prepare and certify this actuarial report for Commonwealth of Massachusetts.



Eric Atwater, FSA, EA, MAAA
Aon
+1.404.295.5438
eric.atwater.2@aon.com



Elizabeth A. Hanson, FSA, MAAA
Aon
+1.732.537.4497
elizabeth.hanson@aon.com



Erin Sabo, FSA, EA
Aon
+1.630.402.9949
erin.sabo@aon.com



Jessica Fenske, FSA, EA
Aon
+1.610.834.3334
jessica.fenske@aon.com

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Executive Summary

The Commonwealth provides medical, prescription drug, mental health/substance abuse, and life insurance to retirees and their covered dependents. The Commonwealth pays a portion of the cost for retirees, spouses, and dependents. All active employees who retire from the Commonwealth and meet the eligibility criteria have the option to receive these benefits. This summary identifies the value of the benefits as of June 30, 2019 under GASB Statement 74.

The Commonwealth also offers dental and vision care to retirees. Since these benefits are completely paid by the retirees, there is no GASB 74 liability for the Commonwealth.

In 2006, the Office of the State Comptroller contracted with Aon to produce an actuarial valuation which calculated the liability of the present value of benefits if the Commonwealth chose to continue to fund that liability on a pay-as-you-go basis and what the liability would be should the Commonwealth choose to fully fund the liability over the next 30 years.

With this information, the Commonwealth formed a Commission to study the issue. The Commission issued its report in July 2008 with a number of recommendations including a recommendation to dedicate a revenue stream toward partially funding the liability until the pension system is fully funded. While legislation was enacted by the Commonwealth to prefund this liability using an increasing share of tobacco master settlement revenues starting in FY 2013, this funding plan is still in its infancy and therefore the January 1, 2019 valuation has been run at the discount rate reflective of the level of annual contributions equal to benefit payments plus \$25 million, as directed by the Commonwealth, and the discount rate requirements under GASB Statement 74. This report reflects a blended discount rate of 3.69% based on the Commonwealth's expected depletion date of fiscal 2029 and the bond-buyer rate of 3.51% as of June 30, 2019.

Executive Summary (continued)

The Commonwealth requested that Aon produce an updated liability with January 1, 2019 data for the Fiscal Year Ending June 30, 2019 at a discount rate of 3.69%, the discount rate assumed by the Commonwealth under GASB 74. The tables that follow show the results of these valuations:

2019 <i>(in thousands)</i>		2018 <i>(in thousands)</i>	
3.69% Discount rate		3.95% Discount rate	
Liability	\$13,592,287.5	Liability	\$16,096,773.0
Assets	<u>1,368,548.0</u>	Assets	<u>1,187,569.0</u>
Net OPEB Liability	\$12,223,739.5	Net OPEB Liability	\$14,909,204.0

The Net OPEB liability as of June 30, 2019 under GASB 74 decreased about 18% or \$3.7 billion, from \$14.9 billion to \$12.2 billion, primarily as a result of lower claims cost and higher contributions than expected.

The Commonwealth was expected to contribute \$25 million more than the benefit payments but contributed about \$112.7 million more than benefit payments during period July 1, 2018 thru June 30, 2019. The OPEB liability was expected to increase about \$1.3 billion million due to normal plan operations. However, the OPEB liability decreased about \$2.5 billion primarily as claims costs were updated based on the actual retiree claims experience for the period July 1, 2018 through June 30, 2019. The actual year-over-year claims were down about 10% and the updated claims cost decreased the OPEB liability about \$3.8 billion.

The other assumption changes were made to the discount rate, rate of expected increase in medical claims, and participation assumption. These changes were made in order to keep the report aligned with the requirements for GASB Statement 74 as well as match recent experience.

- The discount rate changed from 3.95% to 3.69% and increased the OPEB liability about \$449.2 million. This is based on a reduction in the yield on high quality long term municipal bonds and the reduction in expected return on assets assumption from 7.35% to 7.25%.
- The rate of expected medical plan cost increases were adjusted to better reflect the most recent health care claims experience and decreased the OPEB liability about \$772.2 million.
- Pre-65 medical plan election percentages were updated to better reflect plan experience and decreased the OPEB liability about \$76.6 million.
- The plan participation rate for future retirees was changed from 80% to 85% to better reflect recent plan experience and increased the OPEB liability about \$48.6 million

Executive Summary (continued)

The detailed changes in Total OPEB Liability are shown below:

	OPEB Liability <i>(in thousands)</i>
2018 Valuation	\$ 16,096,773.0
Expected Increase	1,324,583.1
Demographic Changes	778,420.8
Per Capita Claims Assumption	(3,774,252.7)
Trend & Excise Tax Assumption	(772,227.8)
Election Rate Assumption	(76,643.6)
Participation Rate Assumption	48,581.4
Discount Rate Assumption	449,236.3
Benefit Payments	(482,183.0)
2019 Valuation	\$ 13,592,287.5

Summary of Benefit Obligations

- The Total OPEB Liability is the liability or obligation for benefits earned through the valuation date, based on certain actuarial methods and assumptions. The Plan's Actuarial Accrued Liability (at June 30, 2019) is \$13,592,287.5 thousand. Approximately 43% of this obligation is for active employees.
- The Expected Benefit Payments are calculated as of a fixed point in time, based on the actuarial method and assumptions used in this report and are not intended to match actual benefits paid by the Commonwealth. The actual amount paid by the Commonwealth during the 2019 Fiscal Year was \$482,183.0 thousand. The expected payout for that period was \$519,253.0 thousand. Differences between the Expected Benefit Payments and the amount the Commonwealth actually paid during the fiscal year are summarized below:
 - Historical claims used in the medical underwriting are trended forward to match the valuation date in question;
 - The valuation assumes new retirees based on the retirement timing assumptions set forth by the Massachusetts State Board of Retirement, and may not match actual experience for that period;
 - Underwriting adjustments are made to fully-insured plans' premiums to create estimated retiree-specific costs as well as to the cost for over-65 retirees who are not eligible for Medicare benefits and for the aging of the retiree population; and
 - Actuarial benefit payments are calculated as of the beginning of the year and trended forward (normalized) to the end of the valuation year with interest.

Demographic Assumptions

Data was provided by the Commonwealth as of January 1, 2019. Demographic assumptions used to project the data are the same as those used to value the Commonwealth's pension liabilities under GASB 68. There is no assumption for future new hires.

Economic Assumptions

For FY19, governmental GAAP reporting is governed by GASB Statement No. 74 (*Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*), which is effective for fiscal years beginning after June 15, 2016 (i.e., for FY17). OPEB plans are required to discount retiree health care liabilities, based on a blend of 20 year municipal bond rates and the expected return for assets in the trust, “blended”, or weighted, by the funding level of the OPEB trust relative to OPEB liabilities. The rate of return for assets in the OPEB trust is assumed to be 7.25%, consistent with the rate used for the Commonwealth’s pension trust, while the relevant municipal bond rate is 3.51%, resulting in a 3.69% blended discount rate, weighted towards the lower municipal bond rate due to the relatively low funding level of the OPEB trust in relation to the Commonwealth’s OPEB liability.

The Commonwealth has established a retiree benefits trust fund. In developing the 2009 budget, the Commonwealth funded OPEB initially with a transfer from the General Fund of \$372 million, which was subsequently reduced to \$352 million by legislative action reflecting actual cost of benefits for 2009. In fiscal 2008, the Commonwealth funded transfers from the General Fund including federally approved cost recovery on fringe benefits and a supplemental budget totaling approximately \$355 million. Furthermore, the corpus of unspent master settlement agreement proceeds were also transferred amounting to approximately \$329 million. The current asset value as of June 30, 2019, after adjusting for payments and investment return, is \$1,368,548.0 thousand.

The trend assumption is used to project the growth of the expected claims over the lifetime of the health care recipients. The GASB statement does not require a particular source for information to determine health care trends, but it does recommend selecting a source that is “publicly available, objective and unbiased.”

Aon developed the trend assumption utilizing the short-term health care spending growth rates expected on the Commonwealth plan along with information in published papers from other industry experts (actuaries, health economists, etc.). This annual growth rate initially is at 7.50% and decreases to a 4.50% long-term trend rate for all health care benefits after seven years. The health care cost trend assumption was revised for purposes of the January 1, 2019 valuation to be more representative of Aon’s long-term expectations for the increases in health benefits.

The GIC began offering an Employee Group Waiver Plan (or EGWP, Medicare prescription drug coverage for OPEB plan participants) for most of their members effective January 1, 2016. The use of the EGWP approach lowered the actuarial present value of future plan benefits.

Health Care Reform

Certain provisions of health care legislation that are effective in future years have the potential to impact the GASB 74 liabilities. As a result of the Affordable Care Act legislation, there will be a 40% excise tax on per capita medical benefit costs that exceed certain thresholds effective in 2022 (as a result of the additional two year delay signed into law in January 2018). We estimate that the excise tax results in a 0.71% and 2.26% increase to the Commonwealth of Massachusetts’s total OPEB Liability and Normal Cost, respectively, associated with medical and prescription drug coverage as of June 30, 2019. This assumption has been revised based on recent claims experience and results in an actuarial gain when compared to the prior valuation report. Further detail of the excise tax calculation is included in the Methods and Assumptions section of this report.

The balance of this report provides greater detail for the above results.

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Statement of Net Position

Statement of Changes in Fiduciary Net Position

	Fiscal Year Ending June 30, 2019 (\$ in thousands)
Additions	
Employer contributions	\$ 594,916
Other Additions	\$ 188
Investment income:	
Net investment income	<u>68,229</u>
Total additions	\$ 663,333
Deductions	
Benefit Payments	\$ (482,183)
Administrative expense	(171)
Other Changes	<u>0</u>
Total deductions	<u>(482,354)</u>
Net increase in net position	\$ 180,979
Net position restricted for postemployment benefits other than pensions	
Beginning of year	<u>1,187,569</u>
End of year	<u>1,368,548</u>

Net OPEB Liability

Shown below are details (in thousands of dollars) regarding the Total OPEB Liability, Plan Fiduciary Net Position, and Net OPEB Liability as of the Measurement Date of June 30, 2019.

(\$ in thousands)

Total OPEB Liability	\$ 13,592,287.5
Plan fiduciary net position	<u>(1,368,548.0)</u>
Net OPEB liability	\$ 12,223,739.5

Plan fiduciary net position as a percentage of the total OPEB liability 10.07%

The total OPEB liability was determined by an actuarial valuation as of June 30, 2019. See the actuarial assumption section for full details of the assumptions used in this measurement.

Plan Fiduciary Net Position

Based upon the Plan's contribution policy, the long-term expected rate of return on Plan investments of 7.25% was applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2019 shown earlier in this report, pursuant to paragraph 48 of GASB Statement No. 74. In projecting the Plan's fiduciary net position, the Interest rate for discounting was 3.69% per annum. This rate was based upon a blend of the Bond Buyer Index rate (3.51%) as of the measurement date and the expected return on assets.

Asset Allocation

Asset Class	Target Allocation as of June 30, 2019
Global Equity	40%
Core Fixed Income	12%
Private Equity	11%
Real Estate	10%
Value Added Fixed Income	10%
Portfolio Completion Strategies	13%
Timberland	<u>4%</u>
Total	100%

Plan Fiduciary Net Position Projection

The following table illustrates the projection of the fiduciary net position for use in the calculation of the discount rate as of June 30, 2019.

(\$ in thousands)

Year Ending June 30 ²	Beginning Fiduciary Net Position (a)	Total Contributions (b)	Benefit Payments (c)	Administrative Expenses (d)	Investment Earnings (e)	Ending Fiduciary Net Position ¹ (f)
2019	1,187,569.0	595,104.0	482,183.0	171.0	68,229.0	1,368,548.0
2020	1,368,548.0	464,471.7	492,913.2	176.1	81,658.0	1,421,588.4
2021	1,421,588.4	454,657.1	527,126.0	181.4	84,284.7	1,433,222.8
2022	1,433,222.8	443,308.6	558,803.7	186.9	83,999.8	1,401,540.6
2023	1,401,540.6	432,466.1	590,959.3	192.5	80,557.4	1,323,412.4
2024	1,323,412.4	419,492.2	621,686.4	198.2	73,798.5	1,194,818.4
2025	1,194,818.4	405,998.2	653,281.4	204.2	63,349.9	1,010,681.0
2026	1,010,681.0	388,530.7	682,305.2	210.3	48,966.1	765,662.2
2027	765,662.2	367,103.7	709,006.0	216.6	30,251.0	453,794.2
2028	453,794.2	343,938.7	736,220.0	223.1	6,671.1	67,960.9
2029	67,960.9	316,973.2	761,609.0	229.8	0.0	0.0
2030	0.0	286,712.1	785,721.1	236.7	0.0	0.0
2031	0.0	254,768.4	809,744.5	243.8	0.0	0.0
2032	0.0	219,320.5	832,117.9	251.1	0.0	0.0
2033	0.0	179,962.7	852,350.6	258.7	0.0	0.0
2034	0.0	137,100.2	871,043.6	266.4	0.0	0.0
2035	0.0	117,744.1	889,634.8	274.4	0.0	0.0
2036	0.0	94,680.8	906,416.0	282.6	0.0	0.0
2037	0.0	70,655.4	924,227.3	291.1	0.0	0.0
2038	0.0	44,537.7	942,038.2	299.8	0.0	0.0
2039	0.0	18,067.2	961,692.7	308.8	0.0	0.0
2040	0.0	0.0	981,250.5	318.1	0.0	0.0
2041	0.0	0.0	1,000,318.5	327.7	0.0	0.0
2042	0.0	0.0	1,016,745.5	337.5	0.0	0.0
2043	0.0	0.0	1,032,294.7	347.6	0.0	0.0
2044	0.0	0.0	1,046,707.9	358.0	0.0	0.0
2045	0.0	0.0	1,056,704.0	368.8	0.0	0.0
2046	0.0	0.0	1,063,929.0	379.8	0.0	0.0
2047	0.0	0.0	1,065,841.5	391.2	0.0	0.0
2048	0.0	0.0	1,063,548.8	403.0	0.0	0.0

¹ (f)=(a) + (b) – (c) – (d) + (e)

² Years later than 2048 were omitted from this table.

Plan Fiduciary Net Position

The last year in which projected benefit payments are expected to be due from the Plan is 2112.

The Plan's projected fiduciary net position at the end of the fiscal year ending June 30, 2029 is \$0, based on the valuation completed for the fiscal year ending June 30, 2019.

As such, the Plan's fiduciary net position was not projected to be available to make all projected future benefit payments for current Plan members. The projected "depletion date" when projected benefits are not covered by projected assets is 2029. Therefore, the long-term expected rate of return on Plan investments of 7.25% per annum was not applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2019 shown earlier in this report, pursuant to paragraph 48 of GASB Statement No. 74.

In projecting the Plan's fiduciary net position, the following assumptions were made:

1. Interest rate for discounting was 3.51% per annum.
2. Projected total contributions are employer contributions to the unfunded actuarial accrued liability and normal cost (including administrative expenses). Based on the closed amortization period in place, the unfunded liability is not projected to be paid off. Contributions are assumed to be paid at year end.
3. Assumed contributions are based on the contribution policy of the Commonwealth of Massachusetts. The Commonwealth of Massachusetts will contribute \$25 million annually in addition to the pay-go benefit payments.
4. Projected benefit payments have been determined in accordance with Paragraphs 43-47 of GASB Statement No. 74, and are based on the closed group of active, retired members and beneficiaries as of June 30, 2019. Benefit payments are assumed to be paid mid-year.
5. Projected investment earnings are based on the assumed investment rate of return of 7.25% per annum. The first year's earnings have been adjusted to account for the actual return through June 30, 2019.

Interest Rate Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Net OPEB Liability for fiscal year ending June 30, 2018:

(\$ in thousands)

	1% Decrease (2.95%)	Current Rate (3.95%)	1% Increase (4.95%)
(1) Total OPEB Liability	\$ 18,792,780.7	\$ 16,096,773.0	\$ 13,941,354.6
(2) Plan Fiduciary Net Position	<u>1,187,569.0</u>	<u>1,187,569.0</u>	<u>1,187,569.0</u>
(3) Net OPEB Liability	\$ 17,605,211.7	\$ 14,909,204.0	\$ 12,753,785.6

The following table illustrates the impact of interest rate sensitivity on the Net OPEB Liability for fiscal year ending June 30, 2019:

(\$ in thousands)

	1% Decrease (2.69%)	Current Rate (3.69%)	1% Increase (4.69%)
(1) Total OPEB Liability	\$ 15,802,422.2	\$ 13,592,287.5	\$ 11,821,861.2
(2) Plan Fiduciary Net Position	<u>1,368,548.0</u>	<u>1,368,548.0</u>	<u>1,368,548.0</u>
(3) Net OPEB Liability	\$ 14,433,874.2	\$ 12,223,739.5	\$ 10,453,313.2

Healthcare Cost Trend Sensitivity

The following table illustrates the impact of healthcare cost trend sensitivity on the Net OPEB Liability for fiscal year ending June 30, 2018:

(\$ in thousands)

	1% Decrease	Current Rate	1% Increase
(1) Total OPEB Liability	\$ 13,574,543.9	\$ 16,096,773.0	\$ 19,389,428.9
(2) Plan Fiduciary Net Position	<u>1,187,569.0</u>	<u>1,187,569.0</u>	<u>1,187,569.0</u>
(3) Net OPEB Liability	\$ 12,386,974.9	\$ 14,909,204.0	\$ 18,201,859.9

The following table illustrates the impact of healthcare cost trend sensitivity on the Net OPEB Liability for fiscal year ending June 30, 2019:

(\$ in thousands)

	1% Decrease	Current Rate	1% Increase
(1) Total OPEB Liability	\$ 11,536,894.5	\$ 13,592,287.5	\$ 16,264,404.4
(2) Plan Fiduciary Net Position	<u>1,368,548.0</u>	<u>1,368,548.0</u>	<u>1,368,548.0</u>
(3) Net OPEB Liability	\$ 10,168,346.5	\$ 12,223,739.5	\$ 14,895,856.4

See assumption section for current trend rates. For 2019, the healthcare cost trend rate is assumed to be 7.50%, EGWP reimbursements are assumed to increase by 5.0%, and administrative expenses are assumed to increase 4.5% annually.

Disclosure—Changes in the Net OPEB Liability and Related Ratios

Changes in the Net OPEB Liability and Related Ratios¹

	Measurement Period Ending (\$ in thousands)		
	2017	2018	2019
Total OPEB Liability			
Service Cost	\$950,817.8	\$792,134.8	\$671,660.8
Interest Cost	591,939.5	691,630.0	652,922.3
Changes of Benefit Terms	0.0	0.0	0.0
Differences Between Expected and Actual Experiences	(48,615.7)	218,890.6	778,420.8
Changes of Assumptions	(2,393,745.0)	(3,643,055.4)	(4,125,306.4)
Benefit Payments	(441,064.0)	(443,763.0)	(482,183.0)
Net Change in Total OPEB Liability	(\$1,340,667.4)	(\$2,384,163.0)	(\$2,504,485.5)
Total OPEB Liability (Beginning)	\$19,821,603.4	\$18,480,936.0	\$16,096,773.0
Total OPEB Liability (Ending)	\$18,480,936.0	\$16,096,773.0	\$13,592,287.5
Plan Fiduciary Net Position			
Contributions—Employer	465,449.0	542,896.0	594,916.0
Contributions—Member	0.0	0.0	0.0
Other Additions	784.0	133.0	188.0
Net Investment Income	105,822.0	93,308.0	68,229.0
Benefit Payments	(441,064.0)	(443,763.0)	(482,183.0)
Administrative Expense	(127.0)	(150.0)	(171.0)
Other	(500.0)	(1,262)	0.0
Net Change in Plan Fiduciary Net Position	130,364.0	191,162.0	180,979.0
Plan Fiduciary Net Position (Beginning)	\$866,043.0	\$996,407.0	\$1,187,569.0
Plan Fiduciary Net Position (Ending)	\$996,407.0	\$1,187,569.0	\$1,368,548.0
Net OPEB Liability (Ending)	\$17,484,529.0	\$14,909,204.0	\$12,223,739.5
Net Position as a Percentage of OPEB Liability	5.39%	7.38%	10.07%
Covered-Employee Payroll	\$5,927,012.0	\$6,155,194.0	\$6,354,473.0
Net OPEB Liability as a Percentage of Payroll	295.00%	242.22%	192.36%
Assumption Charges			
Per Capita Adjustments			(\$3,774,252.7)
Trend & Excise Assumption			(\$772,227.8)
Election Rate Assumption			(\$76,643.6)
Plan Participation Assumption			\$48,581.4
Discount Rate Assumption			\$449,236.3
TOTAL			(4,125,306.4)

¹ GASB 74 was effective first for employer fiscal years beginning after June 15, 2016.

Disclosure—Contribution Schedule

Contributions

	Fiscal Year Ending (\$ in thousands)		
	2017	2018	2019
Actuarially Determined Contribution	\$ 1,623,200.0	\$ 1,913,700.0	\$ 1,555,161.5
Contributions Made in Relation to the Actuarially Determined Contribution	\$ 465,449.0	\$ 542,896.0	\$ 594,916.0
Contribution Deficiency (Excess)	\$ 1,157,751.0	\$ 1,370,804.0	\$ 960,245.5
Covered-Employee Payroll	\$ 5,927,000	\$ 6,155,200.0	\$ 6,354,473.0
Contributions as a Percentage of Payroll	7.85%	8.82%	9.36%

Investment Return

	Fiscal Year Ending		
	2017	2018	2019
Annual money-weighted rate of return, net of investment expense	12.9%	9.46%	5.87%

Notes to Schedule:

Valuation Date: Based on census data as of January 1, 2019, with a measurement date of June 30, 2019.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry Age Normal with a level percent of payroll with 30-year open amortization of Net OPEB Liability.
Asset Valuation Method	Market Value.
Investment Rate of Return	7.25%, net of OPEB plan investment expense, including inflation.
Retirement Age	Varies by age.
Mortality	RP 2014 Blue Collar Mortality Table projected with scale MP-2016 from the central year, with females set forward one year.

See additional information regarding assumptions in the “Methods and Assumptions” section.

Appendix

Demographic Information

The following tables summarize active, inactive participant, and retiree demographic information as of January 1, 2019.

	Participants	Spouses	1/1/2019 Total	1/1/2018 Total
Actives	69,751	N/A	69,751	70,711
Inactive participants¹	3,219	N/A	3,219	3,142
Retirees	52,112	25,863	77,975	75,751
Survivors	N/A	7,133	7,133	7,231
	125,082	32,996	158,078	156,835

¹ Inactives are certain former employees with a minimum amount of years of creditable service who have left contributions in the State Retirement System.

Actives: Counts by Job Group					
Sex	1	2	3	4	Total
Female	34,097	1,011	98	1,048	36,254
Male	24,874	1,142	1,754	5,727	33,497
Total	58,971	2,153	1,852	6,775	69,751

Actives: Average Age by Job Group					
Sex	1	2	3	4	Total
Female	48.19	48.01	43.46	39.80	47.93
Male	48.71	47.54	44.22	41.72	47.24
Total	48.41	47.76	44.18	41.42	47.60

Actives: Average Service by Job Group					
Sex	1	2	3	4	Total
Female	13.02	15.53	16.89	10.27	13.02
Male	13.31	14.99	16.62	12.97	13.49
Total	13.15	15.25	16.63	12.55	13.25

Demographic Information (continued)

Active: Age-Service Scatter

Age	Service						Total
	0: 4	5: 9	10:14	15:19	20:24	25+	
15:19	1	0	0	0	0	0	1
20:24	508	4	0	0	0	0	512
25:29	4,525	821	9	0	0	0	5,355
30:34	4,367	2,653	796	12	0	0	7,828
35:39	2,871	2,046	2,270	403	10	0	7,600
40:44	1,876	1,551	1,942	1,459	448	17	7,293
45:49	1,703	1,348	1,963	1,655	1,704	667	9,040
50:54	1,523	1,300	1,782	1,559	1,598	2,592	10,354
55:59	1,275	1,223	1,599	1,330	1,220	3,657	10,304
60:64	785	916	1,185	1,113	950	2,441	7,390
65:69	227	378	524	492	387	926	2,934
70+	31	85	166	159	139	560	1,140
Total	19,692	12,325	12,236	8,182	6,456	10,860	69,751

Demographic Information (continued)

Inactives and Retirees: Participant Counts			
Sex	Inactives	Retirees	Total
Female	1,873	25,639	27,512
Male	1,346	26,473	27,819
Total	3,219	52,112	55,331

Inactives and Retirees: Participant Average Age			
Sex	Inactives	Retirees	Total
Female	52.30	72.77	71.38
Male	51.77	70.72	69.80
Total	52.08	71.73	70.59

Spouses: Participant Counts			
Sex	Spouses of Retirees	Survivors	Total
Female	8,567	6,251	14,818
Male	17,296	882	18,178
Total	25,863	7,133	32,996

Spouses: Participant Average Age			
Sex	Spouses of Retirees	Survivors	Total
Female	71.41	79.21	74.70
Male	67.02	77.12	67.51
Total	68.48	78.95	70.74

Methods and Assumptions

Actuarial Method	Entry Age Normal Level Percent of Pay Method
Normal Cost	Determined for each active employee as the Actuarial Present Value of benefits allocated to the valuation year. The benefit attributed to the valuation year is that incremental portion of the total projected benefit earned during the year in accordance with the plan provisions. This allocation is based on each individual's service between date of hire and assumed retirement age.
Accumulated Postretirement Benefit Obligation	The Actuarial Present Value of Benefits allocated to all periods prior to the valuation year.
Discount Rate	3.69%
20 Year Municipal Bond Rate	3.51%
Municipal Bond Rate Basis	Bond Buyer General Obligation 20 year Municipal Bond Index
Expected Return on Assets	7.25%
Inflation Assumption	2.50%

Medical Trend

Calendar Year	Annual Rate of Increase		
	Medical/Rx	EGWP	Admin
2019	7.50%	5.00%	4.50%
2020	7.00%	5.00%	4.50%
2021	6.50%	5.00%	4.50%
2022	6.00%	5.00%	4.50%
2023	5.50%	5.00%	4.50%
2024	5.50%	5.00%	4.50%
2025	5.00%	5.00%	4.50%
2026+	4.50%	4.50%	4.50%

Methods and Assumptions (continued)

Morbidity/Aging

Medical and Prescription Drug

GASB requires that the costs for retiree benefits be separately identified. Currently, the Commonwealth provides benefits for actives and retirees not eligible for Medicare under one rating structure. However, retirees utilize benefits at a greater rate than the active population, due in part to their age. When using a one rate structure basis, the active employees are "implicitly" subsidizing the retiree cost of the plan of benefits in the GIC rate basis. GASB requires that the Commonwealth utilize actual experience or actuarial adjustments in order to calculate the true cost of retiree benefits in order to calculate the present value of the retiree benefits. The actuarial assessment of the best estimate of retiree cost of benefits is premised on utilizing the morbidity/aging table above and the claims costs by age shown in the tables below.

The following assumptions are assumed to follow the annual increase due to aging:

- Medical and prescription drug claims costs
- Medical and prescription drug Medicare offsets
- Retiree contributions

Age	Annual Increase
20 - 44	3.3%
45 - 49	3.8%
50 - 54	4.3%
55 - 59	4.4%
60 - 64	3.8%
65 - 69	3.1%
70 - 74	2.1%
75 - 79	1.4%
80 - 84	1.3%
85 - 89	0.6%
90 or Older	0.0%

Methods and Assumptions (continued)

Excise Tax (“Cadillac Tax”) on High Cost Plans

For the excise tax, the overall value of the benefit was compared to the excise tax threshold. The values of the benefits were assumed to increase with the valuation trend and the excise tax thresholds were assumed to increase by 2.5% per year.

On a blended basis, the excise tax reaches the threshold in 2057. The effect of the excise tax is estimated to result in **0.71%** and **2.26%** increases in the actuarial accrued liability and normal cost respectively.

Other Requirements of the Patient Protection and Affordable Care Act

For purposes of this valuation, the following aspects of Health Reform have been incorporated in our development of the underlying claim costs:

- Extended coverage for children
- 100% coverage of preventive care

Other aspects of Health Reform, noted below, result in no additional employer liability:

- Elimination of lifetime maximum benefits
- Removal of the limits on essential health care

Methods and Assumptions (continued)

The medical and prescription drugs per capita costs were based on the claims and enrollment for the time period July 1, 2017 through June 30, 2018, separately for pre-65 vs. post-65 and separately for the different plans. The experience was converted to incurred basis, adjusted for demographics and plan changes and trended to the valuation period.

The EGWP per capita reimbursements were based on the claims and enrollment for the time period January 1, 2016 – December 31, 2018, adjusted for demographics and trended to the valuation period.

Administrative costs were assumed to be 5% of the pre-65 costs and 10% of the post-65 costs.

Per Member Claim Costs for Calendar Year 2019

Age	Indemnity / Blend 1									
	Total Cost of Health Care Before Subsidies and Retiree Cost Sharing	Medicare Adjustment	Total Cost of Health Care Before Retiree Cost Sharing	EGWP Revenue	Contributions for Retirees who Retired Prior to 7/1/94	Contributions for Spouses of Retirees who Retired Prior to 7/1/94	Contributions for Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Spouses of Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Retirees who Retired After 10/1/09	Contributions for Spouses of Retirees who Retired After 10/1/09
25	\$4,235	\$0	\$4,235	\$0	(\$535)	(\$660)	(\$714)	(\$877)	(\$892)	(\$1,093)
30	\$4,863	\$0	\$4,863	\$0	(\$629)	(\$777)	(\$839)	(\$1,031)	(\$1,049)	(\$1,286)
35	\$5,603	\$0	\$5,603	\$0	(\$740)	(\$914)	(\$987)	(\$1,213)	(\$1,234)	(\$1,513)
40	\$6,473	\$0	\$6,473	\$0	(\$871)	(\$1,075)	(\$1,161)	(\$1,427)	(\$1,452)	(\$1,779)
45	\$7,496	\$0	\$7,496	\$0	(\$1,024)	(\$1,264)	(\$1,366)	(\$1,678)	(\$1,708)	(\$2,093)
50	\$8,896	\$0	\$8,896	\$0	(\$1,234)	(\$1,523)	(\$1,646)	(\$2,023)	(\$2,058)	(\$2,522)
55	\$10,825	\$0	\$10,825	\$0	(\$1,523)	(\$1,880)	(\$2,032)	(\$2,496)	(\$2,540)	(\$3,113)
60	\$13,265	\$0	\$13,265	\$0	(\$1,889)	(\$2,332)	(\$2,520)	(\$3,096)	(\$3,150)	(\$3,861)
65	\$15,596	(\$12,115)	\$3,481	(\$921)	(\$169)	(\$169)	(\$616)	(\$616)	(\$789)	(\$789)
70	\$18,100	(\$14,113)	\$3,987	(\$1,073)	(\$196)	(\$196)	(\$717)	(\$717)	(\$919)	(\$919)
75	\$20,036	(\$15,658)	\$4,378	(\$1,190)	(\$218)	(\$218)	(\$796)	(\$796)	(\$1,020)	(\$1,020)
80	\$21,449	(\$16,786)	\$4,663	(\$1,276)	(\$234)	(\$234)	(\$853)	(\$853)	(\$1,093)	(\$1,093)
85	\$22,852	(\$17,905)	\$4,947	(\$1,361)	(\$249)	(\$249)	(\$910)	(\$910)	(\$1,166)	(\$1,166)
90	\$23,533	(\$18,449)	\$5,084	(\$1,402)	(\$257)	(\$257)	(\$938)	(\$938)	(\$1,201)	(\$1,201)

Methods and Assumptions (continued)

Per Member Claim Costs for Calendar Year 2019

POS / PPO / Blend 2										
Age	Total Cost of Health Care Before Subsidies and Retiree Cost Sharing	Medicare Adjustment	Total Cost of Health Care Before Retiree Cost Sharing	EGWP Revenue	Contributions for Retirees who Retired Prior to 7/1/94	Contributions for Spouses of Retirees who Retired Prior to 7/1/94	Contributions for Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Spouses of Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Retirees who Retired After 10/1/09	Contributions for Spouses of Retirees who Retired After 10/1/09
25	\$3,066	\$0	\$3,066	\$0	(\$257)	(\$367)	(\$385)	(\$551)	(\$513)	(\$734)
30	\$3,531	\$0	\$3,531	\$0	(\$302)	(\$432)	(\$453)	(\$648)	(\$604)	(\$864)
35	\$4,077	\$0	\$4,077	\$0	(\$355)	(\$508)	(\$533)	(\$762)	(\$710)	(\$1,016)
40	\$4,719	\$0	\$4,719	\$0	(\$418)	(\$597)	(\$626)	(\$896)	(\$835)	(\$1,195)
45	\$5,475	\$0	\$5,475	\$0	(\$491)	(\$703)	(\$737)	(\$1,054)	(\$982)	(\$1,405)
50	\$6,509	\$0	\$6,509	\$0	(\$592)	(\$847)	(\$888)	(\$1,270)	(\$1,184)	(\$1,693)
55	\$7,934	\$0	\$7,934	\$0	(\$731)	(\$1,045)	(\$1,096)	(\$1,568)	(\$1,461)	(\$2,090)
60	\$9,736	\$0	\$9,736	\$0	(\$906)	(\$1,296)	(\$1,359)	(\$1,944)	(\$1,812)	(\$2,592)
65+	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Methods and Assumptions (continued)

Per Member Claim Costs for Calendar Year 2019

HMO / Blend 3										
Age	Total Cost of Health Care Before Subsidies and Retiree Cost Sharing	Medicare Adjustment	Total Cost of Health Care Before Retiree Cost Sharing	EGWP Revenue	Contributions for Retirees who Retired Prior to 7/1/94	Contributions for Spouses of Retirees who Retired Prior to 7/1/94	Contributions for Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Spouses of Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Retirees who Retired After 10/1/09	Contributions for Spouses of Retirees who Retired After 10/1/09
25	\$3,178	\$0	\$3,178	\$0	(\$227)	(\$336)	(\$340)	(\$504)	(\$454)	(\$671)
30	\$3,668	\$0	\$3,668	\$0	(\$267)	(\$395)	(\$400)	(\$592)	(\$534)	(\$790)
35	\$4,244	\$0	\$4,244	\$0	(\$314)	(\$464)	(\$471)	(\$697)	(\$628)	(\$929)
40	\$4,921	\$0	\$4,921	\$0	(\$369)	(\$546)	(\$554)	(\$819)	(\$739)	(\$1,093)
45	\$5,718	\$0	\$5,718	\$0	(\$434)	(\$643)	(\$652)	(\$964)	(\$869)	(\$1,285)
50	\$6,808	\$0	\$6,808	\$0	(\$524)	(\$774)	(\$785)	(\$1,161)	(\$1,047)	(\$1,549)
55	\$8,310	\$0	\$8,310	\$0	(\$646)	(\$956)	(\$969)	(\$1,434)	(\$1,292)	(\$1,911)
60	\$10,211	\$0	\$10,211	\$0	(\$801)	(\$1,185)	(\$1,202)	(\$1,778)	(\$1,603)	(\$2,371)
65	\$12,222	(\$9,304)	\$2,918	(\$921)	(\$271)	(\$271)	(\$406)	(\$406)	(\$541)	(\$541)
70	\$14,173	(\$10,838)	\$3,335	(\$1,073)	(\$315)	(\$315)	(\$473)	(\$473)	(\$631)	(\$631)
75	\$15,681	(\$12,025)	\$3,656	(\$1,190)	(\$350)	(\$350)	(\$525)	(\$525)	(\$700)	(\$700)
80	\$16,781	(\$12,890)	\$3,891	(\$1,276)	(\$375)	(\$375)	(\$563)	(\$563)	(\$750)	(\$750)
85	\$17,874	(\$13,750)	\$4,124	(\$1,361)	(\$400)	(\$400)	(\$600)	(\$600)	(\$800)	(\$800)
90	\$18,404	(\$14,168)	\$4,236	(\$1,402)	(\$412)	(\$412)	(\$618)	(\$618)	(\$825)	(\$825)

Methods and Assumptions (continued)

Data Assumptions

**Age Difference/
% Married**

Males are assumed to be 3 years older than females. Active employees are assumed to be 80% married and choose family coverage at retirement.

Coverage

We have assumed that:

- 100% of all retirees who currently have health care coverage will continue with the same coverage, except that retirees under age 65 with POS/PPO coverage switch to Indemnity at age 65 and those over age 65 with POS/PPO coverage switch to HMO.
- All current retirees, other than those indicated on the census data as not being eligible by Medicare, have Medicare coverage upon attainment of age 65, as do their spouses. All future retirees are assumed to have Medicare coverage upon attainment of age 65.
- 85% of current and future contingent eligible participants will elect health care benefits at age 55, or current age if later.
- Actives, upon retirement, take coverage, and will be assumed to have the following coverage:

Retirement Age:	Under 65	Age 65 +
Indemnity	25%	85%
POS/PPO	60%	0%
HMO	15%	15%

Methods and Assumptions (continued)

Mortality	<p>Pre-retirement mortality reflects RP-2014 Blue Collar Employees table projected generationally with Scale MP-2016 set forward 1 year for females.</p> <p>Post-retirement mortality reflects RP-2014 Blue Collar Healthy Annuitant table projected generationally with Scale MP-2016 set forward 1 year for females</p> <p>For disabled retirees, the mortality rate reflects the post-retirement mortality described above, set forward 1 year.</p> <p>These tables are consistent with the tables used by PERAC for GASB 68.</p>
Retirement Age	Retirement rates are shown on the following pages. These rates are consistent with the rates used by PERAC for GASB 68.
Turnover	Turnover rates are shown on the following pages. These rates are consistent with the rates used by PERAC for GASB 68.
Disability	Disability rates are shown on the following pages. These rates are consistent with the rates used by PERAC for GASB 68.
Valuation Methodology and Terminology	We have used GASB accounting methodology to determine the postretirement medical benefit obligations.
Life Insurance	A 10% retention load has been added to life insurance benefits to cover administrative costs, risk charges, premium taxes, and the carrier's profit.
Salary Scale	Assumed at a rate of 4.0% per year.
Changes Since Prior Valuation	<ul style="list-style-type: none"> ▪ The inflation assumption used to develop the excise tax impact and trend table was changed from 3.0% to 2.5% to reflect current expectations ▪ Excise tax impact was updated ▪ Trend tables were updated ▪ Pre-65 medical plan election percentages were updated ▪ Participation rate assumption was updated ▪ The discount rate was updated

Methods and Assumptions (continued)

The following table shows annual rates of retirement at selected ages:

	RATES OF RETIREMENT (Number Retiring per 1,000 Members)				
	AGE				
	50	55	60	65	70
<i>Job Group 1</i>					
Male	30	35	90	200	1,000
Female	30	50	75	200	1,000
<i>Job Group 2</i>					
Male	20	75	150	200	1,000
Female	20	75	150	200	1,000
<i>Job Group 3</i>					
Male	50	100	140	250	1,000
Female	50	100	140	250	1,000
<i>Job Group 4</i>					
Male	60	250	200	500	1,000
Female	60	250	200	500	1,000

Methods and Assumptions (continued)

The following table shows sample annual rates of withdrawal for Job Groups 1 and 2:

RATES OF WITHDRAWAL (Number of Withdrawals Per 1,000 Members)											
YEARS OF SERVICE											
Age	0	1	2	3	4	5	6	7	8	9	10+
20	270	250	220	150	150	120	90	80	80	60	45
25	250	220	190	140	130	110	90	80	80	60	45
30	230	180	150	130	120	100	90	80	55	55	45
35	180	140	130	120	110	90	80	65	50	50	33
40	160	120	110	95	90	80	70	60	45	35	30
45	150	100	85	80	70	70	55	50	40	35	30
50	180	90	80	70	65	60	50	50	35	30	30
55	180	100	80	60	60	50	40	40	30	25	0
60	180	100	80	75	75	50	50	35	35	35	0
65+	250	150	150	150	150	120	100	100	80	70	0

Methods and Assumptions (continued)

The following table shows sample annual rates of withdrawal for Job Groups 3 and 4:

RATES OF WITHDRAWAL (Number of Withdrawals per 1,000 Members)					
All Ages	YEARS OF SERVICE				
	1	5	10	15	20+
<i>Job Group 3</i>					
Unisex	7	7	5	5	5
<i>Job Group 4</i>					
Unisex	90	60	35	20	15

Methods and Assumptions (continued)

The following table shows sample annual rates of disability at selected ages:

		RATES OF DISABILITY (Number becoming disabled per 10,000 Members)						
		AGE						
		25	30	35	40	45	50	55
<i>Job Group 1</i>								
	Unisex	1	1	3.4	6.8	10	13.3	14
<i>Job Group 2</i>								
	Unisex	6.2	7.2	10	21	30	42	50
<i>Job Group 3</i>								
	Unisex	11	16	23	36	58	94	190
<i>Job Group 4</i>								
	Unisex	20	21	40	71	100	110	80

Actuarial Assumptions and Methods (continued)

Discussion of Actuarial Assumptions and Methods

Commonwealth of Massachusetts selected the economic, demographic and health care claim cost assumptions and prescribed them for use for purposes of compliance with GASB 74. Aon provided guidance with respect to these assumptions, and it is our belief that the assumptions represent reasonable expectations of anticipated plan experience.

Calculation of Liabilities

The method used to calculate the service cost and accumulated postretirement benefit obligation for determining OPEB expense is the entry age normal cost method. Under this cost method, the actuarial accrued liability is based on a prorated portion of the present value of all benefits earned to date over expected future working life time as defined by GASB. The proration is determined so that the cost with respect to service accrued from date of hire is recognized as a level percentage of pay each year.

Accounting Information Under GASB 74

Benefit obligations and expense/(income) are calculated under U.S. Generally Accepted Accounting Principles as set forth in Government Accounting Standards Board Statement 74.

1. The total OPEB liability represents the actuarial present value of benefits based on the entry age normal cost method as of the measurement date.

Summary of Principal Plan Provisions

Participation

Participation in the health and life insurance programs administered by the GIC is voluntary, but requires membership in the State Retirement System. Participation in the State Retirement System is mandatory for all full-time employees. Eligibility with respect to part-time, provisional, temporary, seasonal or intermittent employment is governed by regulations promulgated by the retirement board, and approved by PERAC. Membership is optional for certain elected officials.

Differences in participation between the State Retirement System and the GIC are:

- Certain employees and retirees, who are eligible for GIC benefits, are covered by separate retirement boards and thus do not participate in the State Retirement System.
- Certain authorities, and other entities, participate in the State Retirement System, but are billed in full for their GIC benefits.

There are 4 classes of membership in the State Retirement System:

Group 1:

General employees, including clerical, administrative, technical and all other employees not otherwise classified.

Group 2:

Certain specified hazardous duty positions.

Group 3:

State police officers and inspectors.

Group 4:

Corrections officers, and other specified hazardous positions.

Summary of Principal Plan Provisions (continued)

Retirement Age Constraints

In 2 of the 4 groups (Groups 2 and 4) there is a small subset of positions that have a mandatory retirement age of age 65. There is no subset with a mandatory retirement age for employees in Groups 1 and 3. The actuarial assumptions used for this valuation were developed taking into account the small portion of the population subject to mandatory retirement provisions.

Superannuation Retirement

Eligibility

A member is eligible for superannuation retirement (service retirement) upon meeting the following conditions:

- Completion of 20 years of service, or
- Attainment of age 55 if hired prior to 1978, or if classified in Group 3 or Group 4, or
- Attainment of age 55 with 10 years of service, if hired after 1978, and if classified in Group 1 or 2

Health and Basic Life Insurance Benefits

Retirees can achieve Medicare status by virtue of achieving age 65 with 40 quarters of Social Security service, by being approved for a disability, or being in a disease state that qualifies one for Medicare. The GIC provides health coverage to a small subset of retired employees who are age 65 or older who are not Medicare eligible because the Commonwealth's retirement pension system does not participate in the Social Security Administration's pension system. The retired employees are enrolled in the same health plans available to active employees under age 65. However, these employees may be covered by Medicare through a spouse's eligibility.

Both Medicare and Non-Medicare retirees, who retired on or before July 1, 1994, contribute 10% of the cost of the plan, as determined by the GIC. Those who retired after July 1, 1994 but on or before October 1, 2009 contribute 15% of the cost of the plan as determined by the GIC. Those who retired after October 1, 2009 contribute 20% of the cost of the plan as determined by the GIC. Certain supplemental benefits are fully paid for by the participant.

Upon the retirees' death, all survivors, regardless of their deceased spouse's retirement date, contribute 10% of the cost of their health coverage. Survivor health coverage continues until the survivor remarries or dies. Survivors are not eligible for life insurance benefits.

Summary of Principal Plan Provisions (continued)

For Non-Medicare retirees, the total cost of the plan, for each option, is a blend of active and retiree claims and non-claims costs. Retiree contributions to these plans, at 10%, 15% or 20% of plan cost, depending on the date of retirement, are favorably influenced by this blending. The blending of active and retired experience results in an implicit rate subsidy, and results in these retirees paying less than 10%, 15% or 20% of their cohort's expected cost. As shown below, Aon has valued the age appropriate claims costs, and the dollar amount of retiree contributions, to effectively capture the resulting costs and liabilities to the Commonwealth.

Termination With 10 or More Years of Service (Contingent Status)

Eligibility

A participant who has completed 10 or more years of creditable service may be eligible for benefits on a contingent basis. Elected officials and others who were hired prior to 1978 may be eligible after 6 years in accordance with G.L. c. 32, s. 10.

If a participant does not withdraw his or her member pension contributions for retirement benefits upon termination of employment, the participant continues with their ability to receive retirement coverage through the GIC. If the participant withdraws his or her retirement contributions, the subsidized benefit eligibility ends.

Health and Basic Life Insurance Benefits

During the time period between termination of employment and retirement, the participant may continue coverage by paying 100% of the cost of coverage. Upon retirement, the participant may elect coverage. The participant contributes 10%, 15% or 20% of the cost of coverage, depending on the date of retirement.

If the participant has not yet retired, and dies, the survivor may apply for health coverage (if the participant had health and life coverage or life only coverage through the GIC, i.e. was paying 100% of the cost). The survivor would contribute at the 10% rate. If the participant has retired, and then dies, the survivor may elect to continue health coverage, and contribute at the 10% rate. Survivor health coverage continues until the survivor remarries or dies.

Summary of Principal Plan Provisions (continued)

Termination of Employment With Less Than Ten Years of Service

No subsidized GIC health or life benefits available. Therefore, no liability will be valued upon this event.

Disability Retirement

Eligibility

- Ordinary Disability: Non–veterans who become totally and permanently disabled by reason of a non-job related condition with at least 10 years of creditable service (or 15 years creditable service in systems in which the local option contained in G.L. c. 32, s.6(l) has not been adopted).

Veterans with ten years of creditable service who become totally and permanently disabled by reason of a non-job related condition prior to reaching “maximum age.”

- Accidental Disability: Applies to members who become permanently and totally unable to perform the essential duties of the position as a result of a personal injury sustained or hazard undergone while in the performance of duties. There are no minimum age or service requirements.

Health and Basic Life Insurance Benefits

If the retiree receives an ordinary or accidental disability pension, health and basic life insurance coverage will continue, and participants will contribute either 10%, 15% or 20% of the cost of coverage (subject to the statement below regarding life insurance coverage), depending on when the disability occurred.

If under age 60 at disability, basic life insurance coverage will continue, and the participant can apply for a waiver of premium within 24 months of the disability.

Summary of Principal Plan Provisions (continued)

Death in Active Service

Eligibility

Survivors of active employees who had GIC health coverage are eligible to continue health coverage.

Health and Basic Life Insurance Benefits

Health coverage is provided, and survivors contribute at the 10% rate. Survivor health coverage continues until the survivor remarries or dies. Survivors are not eligible for Basic Life Insurance.

Sick Leave Benefits

Sick leave is earned at the rate of 1.25 days per full payroll month.

Employees can accumulate sick leave hours and convert to a cash payout and/or retiree medical "bank" to use for retiree premium contributions, according to the following provisions. The retiree medical "bank" is used to pay the retiree's share of the medical premium until it runs out.

IBEW Local 103, Teamsters Local 127, CASE Local 127, USW Local 5696-00

- Employees who had 100 Sick Days as of November 1, 2009, are eligible for 50% Cash and 35% Sick Leave Bank of the value of their Sick Leave Balance as of November 1, 2009, paid at the employee's hourly rate at the time of retirement. If balance falls below 100 sick days, payment and sick leave bank are based upon the sick leave balance at the time of retirement.
- Employees who did not have 100 Sick Days as of November 1, 2009 are eligible for 50% Cash payment only of the value of their Sick Leave Balance as of November 1, 2009.
- Sick Leave earned after November 1, 2009, will be paid 20% with no Sick Leave Bank.

Classified, Executive, and USW Local 5696-01:

- Employees are eligible for 50% Cash and 50% Sick Leave Bank of the value of their Sick Leave Balance as of September 30, 1996, paid at the employee's hourly rate at the time of retirement if they have 100 sick days when they retire.
- Sick Leave earned after September 30, 1996 will be paid at 20% with no Sick Leave Bank

Dependent Benefits

Retiree medical bank is available to surviving spouses. If both retiree and spouse die, there is no additional payout or benefit.

Summary of Principal Plan Provisions (continued)

	UniCare State Indemnity Plan Medicare Extension	Harvard Pilgrim Medicare Enhance	Health New England MedPlus	Tufts Health Plan Medicare Complement	Tufts Health Plan Medicare Preferred
Deductible	None	None	None	None	None
Out-Of-Pocket Max	None	None	None	None	None
Physicians					
Office Visit	\$10 copay	\$15 copay	\$15 copay	\$15 copay	\$15 copay
Preventive Care	100%	100%	100%	100%	100%
Hospitalization	100%	100%	100%	100%	100%
Surgery	100%	100%	100%	100%	100%
Diagnostic / X-Ray	100%	100%	100%	100%	100%
ER*	\$50 copay	\$50 copay	\$50 copay	\$50 copay	\$50 copay
Outpatient Mental Health	Visit 1-4:\$0; Visit 5+:\$10	\$15 copay	\$15 copay	\$15 copay	\$15 copay
Outpatient Substance Abuse	Visit 1-4:\$0; Visit 5+:\$10	\$15 copay	\$15 copay	\$15 copay	\$15 copay

*Waived if admitted

Summary of Principal Plan Provisions (continued)

Summary of Plan Designs – Medical (Non-Medicare)

	UniCare State Indemnity Plan / Basic with CIC	UniCare State Indemnity Plan / Community Choice	UniCare State Indemnity Plan / Plus	Harvard Pilgrim Independence Plan
		In-Network Benefits Shown	In-Network Benefits Shown	In-Network Benefits Shown
Deductible (single/family)	\$500/\$1,000	\$400/\$800	\$500/\$1,000	\$500/\$1,000
Out-Of-Pocket Max	\$5,000/\$10,000	\$5,000/\$10,000	\$5,000/\$10,000	\$5,000/\$10,000
Physicians				
Primary Care Office Visit (Tier 1/2/3)	\$20 copay	\$15 copay	\$20 copay	\$10/\$20/\$40 copay
Specialist Office Visit (Tier 1/2/3)	\$30/\$60/\$60 copay	\$30/\$60/\$75 copay	\$30/\$60/\$75 copay	\$30/\$60/\$75 copay
Inpatient Care (Tier 1/2/3)*	\$275	\$275	\$275/\$500/\$1,500	\$275/\$500/\$1,500
Outpatient Surgery (Tier 1/2/3)*	\$250 copay	\$110 copay	\$110/\$110/\$250 copay	\$250 copay
ER**	\$100 copay	\$100 copay	\$100 copay	\$100 copay
Outpatient Mental Health	\$20 copay	\$20 copay	\$20 copay	\$10 copay

*Copay per admission; max one copay / quarter or four copays per year, depending on plan

** Waived if admitted

Summary of Principal Plan Provisions (continued)

Summary of Plan Designs – Medical (Non-Medicare)

	Navigator by Tufts Health Plan	Harvard Pilgrim Primary Choice Plan	Spirit by Tufts Health Plan	Fallon Community Health Plan Direct Care
In-Network Benefits Shown				
Deductible (single/family)	\$500/\$1,000	\$400/\$800	\$400/\$800	\$400/\$800
Out-Of-Pocket Max	\$5,000/\$10,000	\$5,000/\$10,000	\$5,000/\$10,000	\$5,000/\$10,000
Physicians				
Primary Care Office Visit (Tier 1/2/3)	\$10/\$20/\$40 copay	\$20 copay	\$20 copay	\$15 copay
Specialist Office Visit (Tier 1/2/3)	\$30/\$60/\$75 copay	\$30/\$60 copay	\$30/\$60/\$75 copay	\$30/\$60/\$75 copay
Inpatient Care (Tier 1/2/3)*	\$275/\$500/\$1,500	\$275/\$500	\$275/\$500	\$275
Outpatient Surgery (Tier 1/2/3)*	\$250 copay	\$250 copay	\$250 copay	\$250 copay
ER**	\$100 copay	\$100 copay	\$100 copay	\$100 copay
Outpatient Mental Health	\$10 copay	\$20 copay	\$20 copay	\$15 copay

*Copay per admission; max one copay / quarter or four copays per year, depending on plan

** Waived if admitted

Summary of Principal Plan Provisions (continued)

Summary of Plan Designs – Medical (Non-Medicare)

	Fallon Community Health Plan Select Care	Health New England	ALLWAYS Health Partners
Deductible (single/family)	\$500/\$1,000	\$400/\$800	\$500/\$1,000
Out-Of-Pocket Max	\$5,000/\$10,000	\$5,000/\$10,000	\$5,000/\$10,000
Physicians			
Primary Care Office Visit (Tier 1/2/3)	\$20 copay	\$20 copay	\$20 copay
Specialist Office Visit (Tier 1/2/3)	\$30/\$60/\$75 copay	\$30/\$60 copay	\$30/\$60 copay
Inpatient Care (Tier 1/2/3)*	\$275/\$500/\$1,500	\$275	\$275
Outpatient Surgery (Tier 1/2/3)*	\$250 copay	\$250 copay	\$250 copay
ER**	\$100 copay	\$100 copay	\$100 copay
Outpatient Mental Health	\$20 copay	\$20 copay	\$20 copay

*Copay per admission; max one copay / quarter or four copays per year, depending on plan

** Waived if admitted

Summary of Principal Plan Provisions (continued)

Summary of Plan Designs – Prescription Drug (Medicare and Non-Medicare)

All Plans	
Deductible (single/family)	\$100/200
Generic	
Retail	\$ 10
Mail	\$ 25
Formulary	
Retail	\$ 30
Mail	\$ 75
Non-Formulary	
Retail	\$65
Mail	\$165

Dental/Vision Care

Upon retirement these benefits are available to participants, but the cost of these benefits are paid in full by the participants. These benefits are not included in the valuation results presented herein.

Basic Life Insurance

Retirees are eligible for \$5,000 Basic Life Insurance. The plan provides for a \$5,000 payment upon the death of the participant. Surviving spouses are not eligible for Basic Life Insurance

Appendix A

Commonwealth of Massachusetts Health Plan Providers

The following chart summarizes the various health plan providers (by type, i.e., Indemnity, POS/PPO, and HMO) utilized by the participants included in this valuation.

Indemnity (Blend 1)

Commonwealth Indemnity Plan

POS/PPO (Blend 2)

Commonwealth Indemnity Plan PLUS
Commonwealth Indemnity Plan Community CHOICE
Commonwealth PPO – Tufts Health Plan Navigator
Harvard Pilgrim POS

HMO (Blend 3)

Fallon Senior Plan
Harvard Pilgrim Medicare Enhance
Health New England MedPlus
Tufts Health Plan Medicare Complement
Tufts Health Plan Medicare Preferred
Harvard Pilgrim Primary Choice Plan
Spirit by Tufts Health Plan
Fallon Community Health Plan Direct Care
Fallon Community Health Plan Select Care
Health New England
ALLWAYS Health Partners Complete HMO*

* Previously NHP Care (Neighborhood Health Plan)

Appendix B

Detailed Breakdown of Per Member Claim Costs for Calendar Year 2019

Indemnity / Blend 1												
Age	(1) Medical Cost	(2) Medicare Adjustment	(3) Prescription Cost	(4) Administrative Cost	(5) = (1) + (2) + (3) + (4) Total Cost of Health Care Before Retiree Cost Sharing	EGWP Revenue	Contributions for Retirees who Retired Prior to 7/1/94	Contributions for Spouses of Retirees who Retired Prior to 7/1/94	Contributions for Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Spouses of Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Retirees who Retired After to 10/1/09	Contributions for Spouses of Retirees who Retired After to 10/1/09
25	\$3,076	\$0	\$492	\$667	\$4,235	\$0	(\$535)	(\$660)	(\$714)	(\$877)	(\$892)	(\$1,093)
30	\$3,618	\$0	\$578	\$667	\$4,863	\$0	(\$629)	(\$777)	(\$839)	(\$1,031)	(\$1,049)	(\$1,286)
35	\$4,256	\$0	\$680	\$667	\$5,603	\$0	(\$740)	(\$914)	(\$987)	(\$1,213)	(\$1,234)	(\$1,513)
40	\$5,006	\$0	\$800	\$667	\$6,473	\$0	(\$871)	(\$1,075)	(\$1,161)	(\$1,427)	(\$1,452)	(\$1,779)
45	\$5,888	\$0	\$941	\$667	\$7,496	\$0	(\$1,024)	(\$1,264)	(\$1,366)	(\$1,678)	(\$1,708)	(\$2,093)
50	\$7,095	\$0	\$1,134	\$667	\$8,896	\$0	(\$1,234)	(\$1,523)	(\$1,646)	(\$2,023)	(\$2,058)	(\$2,522)
55	\$8,758	\$0	\$1,400	\$667	\$10,825	\$0	(\$1,523)	(\$1,880)	(\$2,032)	(\$2,496)	(\$2,540)	(\$3,113)
60	\$10,862	\$0	\$1,736	\$667	\$13,265	\$0	(\$1,889)	(\$2,332)	(\$2,520)	(\$3,096)	(\$3,150)	(\$3,861)
65	\$13,088	(\$12,115)	\$2,092	\$416	\$3,481	(\$921)	(\$169)	(\$169)	(\$616)	(\$616)	(\$789)	(\$789)
70	\$15,247	(\$14,113)	\$2,437	\$416	\$3,987	(\$1,073)	(\$196)	(\$196)	(\$717)	(\$717)	(\$919)	(\$919)
75	\$16,916	(\$15,658)	\$2,704	\$416	\$4,378	(\$1,190)	(\$218)	(\$218)	(\$796)	(\$796)	(\$1,020)	(\$1,020)
80	\$18,134	(\$16,786)	\$2,899	\$416	\$4,663	(\$1,276)	(\$234)	(\$234)	(\$853)	(\$853)	(\$1,093)	(\$1,093)
85	\$19,344	(\$17,905)	\$3,092	\$416	\$4,947	(\$1,361)	(\$249)	(\$249)	(\$910)	(\$910)	(\$1,166)	(\$1,166)
90	\$19,931	(\$18,449)	\$3,186	\$416	\$5,084	(\$1,402)	(\$257)	(\$257)	(\$938)	(\$938)	(\$1,201)	(\$1,201)

Appendix B (continued)

Detailed Breakdown of Per Member Claim Costs for Calendar Year 2019

POS / PPO / Blend 2												
Age	(1) Medical Cost	(2) Medicare Adjustment	(3) Prescription Cost	(4) Administrative Cost	(5) = (1) + (2) + (3) + (4) Total Cost of Health Care Before Retiree Cost Sharing	EGWP Revenue	Contributions for Retirees who Retired Prior to 7/1/94	Contributions for Spouses of Retirees who Retired Prior to 7/1/94	Contributions for Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Spouses of Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Retirees who Retired After to 10/1/09	Contributions for Spouses of Retirees who Retired After to 10/1/09
25	\$2,086	\$0	\$549	\$431	\$3,066	\$0	(\$257)	(\$367)	(\$385)	(\$551)	(\$513)	(\$734)
30	\$2,454	\$0	\$646	\$431	\$3,531	\$0	(\$302)	(\$432)	(\$453)	(\$648)	(\$604)	(\$864)
35	\$2,886	\$0	\$760	\$431	\$4,077	\$0	(\$355)	(\$508)	(\$533)	(\$762)	(\$710)	(\$1,016)
40	\$3,395	\$0	\$893	\$431	\$4,719	\$0	(\$418)	(\$597)	(\$626)	(\$896)	(\$835)	(\$1,195)
45	\$3,993	\$0	\$1,051	\$431	\$5,475	\$0	(\$491)	(\$703)	(\$737)	(\$1,054)	(\$982)	(\$1,405)
50	\$4,812	\$0	\$1,266	\$431	\$6,509	\$0	(\$592)	(\$847)	(\$888)	(\$1,270)	(\$1,184)	(\$1,693)
55	\$5,940	\$0	\$1,563	\$431	\$7,934	\$0	(\$731)	(\$1,045)	(\$1,096)	(\$1,568)	(\$1,461)	(\$2,090)
60	\$7,366	\$0	\$1,939	\$431	\$9,736	\$0	(\$906)	(\$1,296)	(\$1,359)	(\$1,944)	(\$1,812)	(\$2,592)
65	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
70	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
75	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
80	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
85	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
90	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0

Appendix B (continued)

Detailed Breakdown of Per Member Claim Costs for Calendar Year 2019

HMO / Blend 3												
Age	(1) Medical Cost	(2) Medicare Adjustment	(3) Prescription Cost	(4) Administrative Cost	(5) = (1) + (2) + (3) + (4) Total Cost of Health Care Before Retiree Cost Sharing	EGWP Revenue	Contributions for Retirees who Retired Prior to 7/1/94	Contributions for Spouses of Retirees who Retired Prior to 7/1/94	Contributions for Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Spouses of Retirees who Retired Between 7/1/94 and 10/1/09	Contributions for Retirees who Retired After to 10/1/09	Contributions for Spouses of Retirees who Retired After to 10/1/09
25	\$2,200	\$0	\$579	\$399	\$3,178	\$0	(\$227)	(\$336)	(\$340)	(\$504)	(\$454)	(\$671)
30	\$2,588	\$0	\$681	\$399	\$3,668	\$0	(\$267)	(\$395)	(\$400)	(\$592)	(\$534)	(\$790)
35	\$3,044	\$0	\$801	\$399	\$4,244	\$0	(\$314)	(\$464)	(\$471)	(\$697)	(\$628)	(\$929)
40	\$3,580	\$0	\$942	\$399	\$4,921	\$0	(\$369)	(\$546)	(\$554)	(\$819)	(\$739)	(\$1,093)
45	\$4,211	\$0	\$1,108	\$399	\$5,718	\$0	(\$434)	(\$643)	(\$652)	(\$964)	(\$869)	(\$1,285)
50	\$5,074	\$0	\$1,335	\$399	\$6,808	\$0	(\$524)	(\$774)	(\$785)	(\$1,161)	(\$1,047)	(\$1,549)
55	\$6,263	\$0	\$1,648	\$399	\$8,310	\$0	(\$646)	(\$956)	(\$969)	(\$1,434)	(\$1,292)	(\$1,911)
60	\$7,768	\$0	\$2,044	\$399	\$10,211	\$0	(\$801)	(\$1,185)	(\$1,202)	(\$1,778)	(\$1,603)	(\$2,371)
65	\$9,360	(\$9,304)	\$2,463	\$399	\$2,918	(\$921)	(\$271)	(\$271)	(\$406)	(\$406)	(\$541)	(\$541)
70	\$10,904	(\$10,838)	\$2,870	\$399	\$3,335	(\$1,073)	(\$315)	(\$315)	(\$473)	(\$473)	(\$631)	(\$631)
75	\$12,098	(\$12,025)	\$3,184	\$399	\$3,656	(\$1,190)	(\$350)	(\$350)	(\$525)	(\$525)	(\$700)	(\$700)
80	\$12,969	(\$12,890)	\$3,413	\$399	\$3,891	(\$1,276)	(\$375)	(\$375)	(\$563)	(\$563)	(\$750)	(\$750)
85	\$13,834	(\$13,750)	\$3,641	\$399	\$4,124	(\$1,361)	(\$400)	(\$400)	(\$600)	(\$600)	(\$800)	(\$800)
90	\$14,254	(\$14,168)	\$3,751	\$399	\$4,236	(\$1,402)	(\$412)	(\$412)	(\$618)	(\$618)	(\$825)	(\$825)