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### Commonwealth of Massachusetts

#### OFFICE OF THE COMPTROLLER

One Ashburton Place, 9th Floor Boston, Massachusetts 02108 (617) 727-5000 MACOMPTROLLER.ORG



July 11, 2025

WILLIAM MCNAMARA COMPTROLLER

> Matthew J. Gorzkowicz, Secretary Executive Office for Administration and Finance State House, Room 373 Boston, MA 02133

The Honorable Aaron Michlewitz, Chair House Committee on Ways and Means State House, Room 243 Boston, MA 02133

The Honorable Michael J. Rodrigues, Chair Senate Committee on Ways and Means State House, Room 212 Boston, MA 02133

RE: Fiscal Year 2025 Capital Gains Tax Revenue Transfers to the Stabilization Fund, the State Retiree Benefits Trust Fund, and the Pension Liability Fund

Dear Secretary Gorzkowicz, Chair Michlewitz, and Chair Rodrigues:

Section 5G of Chapter 29 of the Massachusetts General Laws requires that capital gains tax revenue in excess of the fiscal year capital gains tax threshold be transferred as follows: (i) 90% to the Commonwealth Stabilization Fund; (ii) 5% to the State Retiree Benefits Trust Fund (SRBTF) and (iii) 5% to the Commonwealth's Pension Liability Fund (PRIT). Note that the provisions in the Fiscal Year 2026 General Appropriation Act regarding the transfer of capital gains tax revenue, do not impact these Fiscal Year 2025 transfers.

The Fiscal Year 2025 capital gains tax threshold is \$1,563,655,002. On June 23, 2025, I processed transfers to the three funds totaling \$591,040,532.73, pursuant to the Fiscal Year 2025 Quarter 3 capital gains tax estimates certified by DOR on June 17, 2025. The amounts transferred to each fund are as follows:

From the General Fund to:	Amount	% of total
Commonwealth Stabilization Fund	\$531,936,479.45	90%
State Retiree Benefits Trust Fund (SRBTF)	\$29,552,026.64	5%
Commonwealth's Pension Liability Fund (PRIT)	\$29,552,026.64	5%
Total	\$591,040,532.73	100%

Fiscal Year 2025 Capital Gains Tax Revenue Transfer to Stabilization Fund and Pension Funds July 11, 2025 Page 2

If we can answer any questions regarding this letter, please contact Kristin Lacroix, Assistant Comptroller, at kristinm.lacroix@mass.gov or me at William.Mcnamara@mass.gov.

Sincerely,

-DocuSigned by:

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William McNamara

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Comptroller of the Commonwealth

Attachment #1: MGL Chapter 29, Section 5G (as amended by Section 19 of Chapter 28

of the Acts of 2023)

Attachment #2: Capital Gains Tax Certification Letter from Commissioner of Revenue

Attachment #3: FY25 Capital Gains Threshold Certification from Department of

Revenue

cc: Danielle Cerny, Chief of Staff, Executive Office for Administration and Finance Christopher Marino, Assistant Secretary of Budget, Executive Office for Administration and Finance

Martha Kwasnik, General Counsel, Executive Office for Administration and Finance Brian Melanson, Director of Operations, Executive Office for Administration and Finance

Christopher Czepiel, Budget Director, Senate Committee on Ways and Means Brian Donahue, Budget Director, House Committee on Ways and Means Geoffrey E. Snyder, Commissioner, Department of Revenue

Kazim Ozyurt, Director, Office of Tax Policy Analysis, Department of Revenue\
James MacDonald, First Deputy Treasurer, Office of the Treasurer and Receiver General
Thomas Smith-Vaughan, Chief Operating Officer, Office of the Comptroller
Amy Nable, General Counsel/Assistant Comptroller, Office of the Comptroller

Fiscal Year 2025 Capital Gains Tax Revenue Transfer to Stabilization Fund and Pension Funds July 11, 2025 Page 3

#### Attachment # 1: MGL Chapter 29, Section 5G

After each quarter, the department of revenue shall certify to the state comptroller the amount of tax revenues estimated to have been collected during the preceding quarter from capital gains income. If the department of revenue certifies that the amount of tax revenues estimated to have been collected from capital gains income exceeds \$1,000,000,000 in a fiscal year, the comptroller shall transfer quarterly any such amount that exceeds \$1,000,000,000 collected during that fiscal year as follows: (i) 90 per cent shall be transferred to the Commonwealth Stabilization Fund established in section 2H; (ii) 5 per cent shall be transferred to the State Retiree Benefits Trust Fund established in section 24 of chapter 32A; and (iii) 5 per cent shall be transferred to the Commonwealth's Pension Liability Fund established in subsection (e) of subdivision 8 of section 22 of chapter 32. The \$1,000,000,000 threshold established in the preceding sentence shall be adjusted annually to reflect the average annual rate of growth in United States gross domestic product over the preceding 5 years based on the most recently available data published by the Bureau of Economic Analysis in the United States Department of Commerce.

The transfers shall be made before the certification of the consolidated net surplus for the previous fiscal year under section 5C. The department of revenue shall report by November 30 to the state comptroller, the executive office for administration and finance and the house and senate committees on ways and means tax revenues estimated to have been collected during the preceding fiscal year from capital gains income. The comptroller shall not make adjustment to amounts previously transferred if the capital gains revenue reported on November 30 differs from the amounts estimated during the preceding fiscal year.

For the purposes of this section, income tax revenue collected from the additional 4 per cent income tax levied pursuant to Article XLIV of the Amendments to the Constitution of the Commonwealth shall not be considered to be tax revenue collected from capital gains income.



COMMISSIONER

# The Commonwealth of Massachusetts Department of Revenue Office of the Commissioner PO Box 7091 Boston, MA 02204-7091

June 17, 2025

William J. McNamara, Comptroller Office of the Comptroller Commonwealth of Massachusetts One Ashburton Place, Room 901 Boston, MA 02108

#### Dear Comptroller McNamara:

Pursuant to Section 5G of Chapter 29 of the General Laws, the Department of Revenue (DOR) is required to certify to the State Comptroller, after each quarter during the fiscal year, the amount of tax revenues estimated to have been collected during the quarter from capital gain income.

Because capital gains tax payments are remitted unevenly throughout the fiscal year according to tax filing deadlines, to ensure accurate reporting DOR certifies capital gains tax collections on the following schedule:

Period 1 (July 1 through September 30)

Period 2 (October 1 through January 31)

Period 3 (February 1 through May 31)

Period 4 (June 1 through June 30)

The table below shows capital gains tax revenue estimates for each of the first three certification periods, and on a year-to-date basis during fiscal year 2025.

#### **Capital Gains Tax Collections (\$)**

Period	Period total	Fiscal year-to-date total
Period 1 (July 1, 2024 to September 30, 2024)	\$312,365,173.37	\$312,365,173.37
Period 2 (October 1, 2024 to January 31, 2025)	\$554,151,388.58	\$866,516,561.95
Period 3 (February 1, 2025 to May 31, 2025)	\$1,288,178,972.78	\$2,154,695,534.73

Based on currently available data, DOR hereby certifies that tax revenue estimated to have been collected from capital gains income was \$1,288,178,972.78 during the FY2025 Period 3 (February 1, 2025 through May 31,

2025). The year-to-date (July 1, 2024 through May 31, 2025) tax revenue estimated to have been collected from capital gains income was \$2,154,695,534.73. Please note that these amounts are subject to revision in the Period 4 certification as DOR further analyzes tax data. The FY2025 Period 3 estimate of \$1,288,178,972.78 and the FY2025 year-to-date estimate of \$2,154,695,534.73 do not include estimates of capital gains tax revenue collected from the additional 4% income tax levied pursuant to Article XLIV of the Amendments of the Constitution of the Commonwealth.<sup>1</sup>

If you have any questions concerning this letter, please contact Kazim P. Ozyurt, Director of the Office of Tax Analysis (ozyurtk@dor.state.ma.us).

Sincerely,

Geoffrey E. Snyder Commissioner

cc: Secretary Matthew J. Gorzkowicz, Executive Office for Administration and Finance The Honorable Michael J. Rodrigues, Chair, Senate Committee on Ways and Means The Honorable Aaron Michlewitz, Chair, House Committee on Ways and Means

<sup>&</sup>lt;sup>1</sup> Pursuant to Section 2BBBBBB of Chapter 29 of the General Laws (https://malegislature.gov/Laws/GeneralLaws/PartI/TitleIII/Chapter29/Section2BBBBBB), revenue from this tax collected and deposited into the Education and Transportation Fund shall not be considered tax revenue collected from capital gains income for the purposes of Section 5G of Chapter 29 of the General Laws (https://malegislature.gov/Laws/GeneralLaws/PartI/TitleIII/Chapter29/Section5G).



## The Commonwealth of Massachusetts Department of Revenue

Office of the Commissioner
P.O. Box 9550
Boston, MA 02114-9550

December 29, 2023

Mr. William J. McNamara Comptroller Commonwealth of Massachusetts 1 Ashburton Place, 9th Floor Boston, MA 02108

Dear Mr. McNamara:

Pursuant to Section 5G of Chapter 29 of the Massachusetts General Laws<sup>1</sup>, and based on the procedure agreed upon by the Secretary of Administration and Finance and the Chairs of the House and Senate Committees on Ways and Means, the Department of Revenue (DOR) hereby certifies that, for the purpose of determining the amount of capital gains that will be transferred to the Commonwealth Stabilization Fund, the fiscal year 2025 capital gains tax collections threshold is \$1,563,655,002. Any fiscal year 2025 capital gains tax collections above that threshold, as certified by DOR, will be transferred to various funds as follows: 90% to the Commonwealth Stabilization Fund; 5% to the State Retiree Benefits Trust Fund; and 5% to the Commonwealth's Pension Liability Fund. Please see attached table for our calculations.

If you have any questions concerning this letter, please contact me (snyderge@dor.state.ma.us), or Kazim P. Ozyurt, Director of the Office of Tax Analysis (ozyurtk@dor.state.ma.us).

Sincerely,

Geoffrey E. Snyder Commissioner

cc: Secretary Matthew Gorzkowicz, Executive Office for Administration and Finance The Honorable Michael J. Rodrigues, Chair, Senate Committee on Ways and Means The Honorable Aaron Michlewitz, Chair, House Committee on Ways and Means

<sup>&</sup>lt;sup>1</sup> http://www.malegislature.gov/Laws/GeneralLaws/PartI/TitleIII/Chapter29/Section5G



## The Commonwealth of Massachusetts Department of Revenue

Office of the Commissioner
P.O. Box 9550
Boston, MA 02114-9550

#### Calculation of Fiscal Year 2025 Capital Gains Tax Threshold:

Nominal U.S. gross domestic product (GDP) for the period five years prior to the current period. GDP (\*) figures for the

four quarters ending in the third quarter of 2018 (\*\*)

2017: Quarter 4	20,037
2018: Quarter 1	20,329
2018: Quarter 2	20,581
2018: Quarter 3	20,799
Average GDP five years ago:	<b>20,436</b> A

Nominal U.S. gross domestic product (GDP) for the current period. Most recently available GDP (\*) figures for the four

quarters ending in the third quarter of 2023 (\*\*)

2022: Quarter 4	26,408
2023: Quarter 1	26,814
2023: Quarter 2	27,063
2023: Quarter 3	27,610
Average current GDP:	<b>26,974</b> B

Compound annual growth rate (CAGR)(***):	$5.7079829\% C = [(B / A)^{(1/5)}] - 1$
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Fiscal Year 2024 Capital Gains Tax Threshold: \$1,479,221,303 D

1+ Compound annual growth rate (CAGR): 105.7079829% E=(1+C)

Fiscal Year 2025 Capital Gains Tax Threshold: \$1,563,655,002 F=D\*E

<sup>(\*)</sup> U.S. Gross Domestic Product figures are seasonally adjusted at annual rates and in billions of current dollars. <a href="https://www.bea.gov/newsreleases/national/gdp/gdpnewsrelease.htm">www.bea.gov/newsreleases/national/gdp/gdpnewsrelease.htm</a>

<sup>(\*\*)</sup> The 4th quarter of 2023 GDP figure is not available at the time when these calculations are conducted. The 3rd quarter of 2023 U.S. GDP figure ("third" estimate) was released by the Bureau of Economic Analysis on December 21, 2023.

<sup>(\*\*\*)</sup> Compound annual growth rate (CAGR) = [(Average current GDP / Average GDP five years ago) to the power (1/5)] - 1