## Commonwealth of Massachusetts



## Statutory Basis Financial Report

For the Fiscal Year Ended June 30, 2009
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State Comptroller
Prepared by
The Financial Reporting and Analysis Bureau Office of the State Comptroller

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House of Seven Gables
Salem, Massachusetts
Photograph courtesy of the House of the Seven Gables

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## Introductory Section



Comptroller's Letter of Transmittal
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Martin J. Benison, Comptroller One Ashburton Place Boston, MA 02108

November 3, 2009

## To the Citizens of the Commonwealth of Massachusetts, Governor Deval L. Patrick, and Honorable Members of the General Court

I am pleased to present to you the Statutory Basis Financial Report (SBFR) of the Commonwealth for the fiscal year ended June 30, 2009 (FY09).

This SBFR reflecting a legislative change enacted during FY09 is in a new streamlined format. In addition, the changes call for the report to be reviewed and not audited. It is important to note the Comprehensive Annual Financial Report (CAFR) remains audited. This means the underlying activity in this report receives the same audit coverage but through a streamlined process. This affords more of a concentration on the budgeted operations of the Commonwealth for this report, without changing processes and procedures on the other funds. The important Stabilization Fund calculation and supporting schedules are still included in this report and are found in the supplemental information section. The remaining funds are now presented in tabular form, which we believe simplifies the presentation of the Commonwealth's financial operations. We hope you appreciate this more streamlined approach and encourage your feedback.

The Commonwealth completed the fiscal year for the third consecutive year with a budgetary loss (excess of expenditures and uses over revenues and sources) of approximately $\$ 1.4$ billion, decreasing budgeted fund balances to slightly over $\$ 1$ billion. Of the total budgeted fund balance as of June 30, 2009, $\$ 841$ million is retained in the Stabilization Fund, compared to a balance of over $\$ 2.3$ billion at the end of 2007. To support FY10 operations, the Commonwealth transferred an additional $\$ 199$ million from the Stabilization Fund to the General Fund. Net of the $\$ 199$ million already transferred, the balance of the Stabilization Fund is approximately $\$ 642$ million. This represents seven days of budgeted operations. In addition to the remaining balance in the Stabilization Fund, the Commonwealth will continue to receive funds from the federal American Recovery and Reinvestment Act (ARRA) in FY10 and into FY11. Going forward, the Commonwealth cannot rely on these funds to the degree it did in the previous fiscal years and new sources of revenue or additional cuts to spending will be needed to maintain fiscal balance.

During FY09, budgeted tax revenues declined by over 13.8\%. Income taxes declined by $15.2 \%$. Sales and use taxes also declined by $5.3 \%$. As sales taxes declined, non-Commonwealth entities such as the Massachusetts Bay Transportation Authority and the Massachusetts School Building Authority required transfers from the General Fund to fund base revenues required by law. As part of the FY10 General Appropriations Act, the sales and use tax was raised to $6.25 \%$ on

August 1, 2009. Beginning in FY11, a portion of the sales tax will be used to fund the newly created (and reformed) Massachusetts Department of Transportation.

The Commonwealth passed a number of measures this year to remain in fiscal balance:

- Four budgetary provisions were passed to draw nearly $\$ 1.3$ billion from the Stabilization Fund to fund operations. Additional amounts of principal and the entirety of investment income were also transferred to the General Fund.
- $\$ 412$ million ARRA funding was used to support Local aid payments under General Laws.
- As part of ARRA, the Commonwealth received approximately \$870 million in Federal Medicaid Assistance Percentage funds, representing a temporary increase in federal matching funds.
- Various amounts of budgetary reductions affecting all functions of government this year totaled approximately $\$ 631$ million.
- Consolidation of the Department of Elementary and Secondary Education, Early Education and Care and the creation of Department of Higher Education within a new Executive Office of Education was accomplished in FY09.
- The adopted pension funding schedule was extended from 2023 to 2025.
- In two separate acts, transfers that had gone or would have gone to separate authorities were reduced or eliminated, including \$65 million from the Massachusetts Convention Center Authority, \$10 million from the Massachusetts Technology Park Corporation, \$10 million from the Massachusetts Clean Energy Center and \$10 million from the Massachusetts Life Sciences Investment Fund.
- The suspension of the statutorily required deposit of $0.5 \%$ of budgeted tax revenues into the stabilization fund, saving approximately $\$ 93$ million.

The Commonwealth experienced significant job losses but still paced ahead of the nation as a whole. The unemployment rate for the Commonwealth was a seasonally adjusted $5.2 \%$ rate in July of 2008, but rose to $8.6 \%$ in June 2009. This compares to a seasonally adjusted $5.8 \%$ and $9.5 \%$ nationally. The general appropriation act for FY10 was based on a consensus budgeted revenue estimate of approximately $\$ 27.2$ billion, of which approximately $\$ 15.9$ billion represents taxes available for budget. However, as of October 2009, the Executive Office for Administration and Finance revised this estimate down by $\$ 600$ million. To address this drop in revenues, the Governor announced further spending reductions in October 2009.

## Overview of the Financial Statements

This report was restructured from previous years to bring focus on the budgeted funds. For the budgeted funds, the activity and balances are presented. For all other funds included in this report, the activity inflows and outflows - are presented in tabular form. This change was predicated by a change in law which afforded the Comptroller flexibility in presentation.

The financial operations of these funds are maintained in the Massachusetts Management Accounting and Reporting System, (MMARS). The statewide accounting system is operated by the Commonwealth and contains detailed information summarized in this report.

The SBFR is intended to satisfy the requirements of state finance law, and to present fairly the results of FY09 activity in the Commonwealth's funds. The report contains computations required by state finance law, including the certification of transfers to and balances in the Stabilization Fund and Tax Reduction Fund.

## Basis of Accounting

The statutory basis of accounting, defined in Massachusetts law, is used to budget and control fiscal operations. The statutory basis of accounting is not in conformity with accounting principles generally accepted in the United States of America (GAAP) as defined for governments by the Government Accounting Standards Board (GASB). Fiduciary Funds are not included in this presentation. I will report the Commonwealth's financial position on a GAAP basis in December, in our Comprehensive Annual Financial Report (CAFR). This report, which will be prepared in accordance with GAAP, provides a basis for comparison with other governments. There are significant differences between what is contained in the SBFR fund balance, revenues and expenditures and what will be presented in December under GAAP. The major differences include presentation for depreciation expense, the presentation of all types of long term obligations, including debt on the face of the financial statements and the presentation of those financial statements in an all - encompassing, net assets and net expense format.

In accordance with Section 12 of Chapter 7A Massachusetts General Laws, as amended, the Office of the Comptroller transmits the SBFR on October $31^{\text {st. }}$. The SBFR report for the fiscal year ended June 30, 2009 herein is reviewed, not audited, by KPMG LLP and represents the closing of the Commonwealth's books for the fiscal year. The review is conducted in conjunction with the Office of the State Auditor, which provides knowledge, expertise and resources to review the financial statements.

## American Recovery and Reinvestment Act

As of June $30^{\text {th }}$, ARRA funds received by the Commonwealth in all funds were in excess of $\$ 1.4$ billion. $\$ 1.3$ billion of this was in two programs - Medicaid and the State Fiscal Stabilization Fund grants. Medicaid reimbursement percentages were raised due to ARRA generating almost $\$ 870$ million of increased revenues.

## American Recovery and Reinvestment Act Expenditures of Federal Award Activity For FY2009

The remainder was from the State Fiscal Stabilization Fund grants within ARRA. These grants are largely for educational purposes with the remainder for general government programs. Just before year end, the Commonwealth drew nearly $\$ 412$ million of these funds from the federal government and used them for local educational aid for cities and towns. That aid was slated to be cut as part of budgetary reductions. The table to the left shows inflows by program to the Commonwealth within the budgeted and non-budgeted or capital funds for ARRA for FY09.

In many respects ARRA is triggering a reexamination of governmental interaction to its citizens nationwide. ARRA requires heightened scrutiny of processes, policies and procedures achieving a new level of transparency. The Commonwealth intends in FY10 to exceed the reporting requirements of ARRA in building a citizen-focused, transparent website to disclose not only ARRA activities, but all federal activities and results. Information can be found at http://www.mass.gov/recovery for daily updates on how ARRA is benefiting the Commonwealth.

## Other Financial Highlights

Other significant events over the last year impacted the financial condition of the Commonwealth:

During the fiscal year, the Commonwealth passed over $\$ 15$ billion in bond authorizations. These acts more than doubled the Commonwealth's authorized but unissued debt from FY08. The acts included:

- $\$ 1.3$ billion for affordable housing (act was passed in FY08 but terms were agreed to in FY09.)
- $\$ 1.6$ billion in transportation funding (leveraging $\$ 1.9$ billion in federal reimbursements) including interstate and non-interstate roads and improvements for mass transit (act was passed in FY08 but terms were agreed to in FY09.)
- $\quad \$ 500$ million for life sciences, including $\$ 90$ million for a research center at the University of Massachusetts Medical School for continued research into RNAi, stem cell biology, cord blood and gene therapy.
- $\quad \$ 2.2$ billion for higher education infrastructure.
- $\$ 40$ million to expand broadband internet services Commonwealthwide.
- $\quad \$ 1.4$ billion in additional transportation funding for local roads, rail projects and airports.
- $\quad \$ 1.7$ billion for land preservation, parks and clean energy.
- $\$ 3.3$ billion in general government projects including information technology, police equipment and municipal construction and
- $\$ 3.0$ billion to address bridge reconstruction projects including $\$ 906$ million for Department of Conservation and Recreation bridges and parkways.

Other existing but dormant authorizations were de-authorized.

## Full Time Equivalent Workforce Including Higher Education June 2005 - June 2009



At year end, the Commonwealth passed a sweeping transportation reform act, creating a new authority, the Massachusetts Department of Transportation (MDOT.) A new budgeted fund, the Commonwealth Transportation Fund will succeed most of the operations of the Highway Fund in FY10. Most other highway and transit related funds will transfer to the MDOT operations. MDOT will also include the Massachusetts Turnpike Authority, the bridges and certain roads and parkways of the Department of Conservation and Recreation, as well as the Tobin Memorial Bridge operations of the Massachusetts Port Authority. MDOT will also have more oversight of the Massachusetts Bay Transportation Authority as well as the Regional Transit Authorities.

Tobacco settlement proceeds for the fiscal year were approximately \$315 million or approximately $9.2 \%$ higher than FY08. The entire amount was used in support of current operations.

In other non-budgeted fund activity, the Commonwealth commenced operations with other states participating in a Regional Greenhouse Gas Initiative (RGGI.) RGGI is a regional strategy to control emissions, including a market-based, multi-state cap-and-trade program that will require electric power generators to reduce their emissions of carbon dioxide. In FY09, this program generated nearly $\$ 45$ million of new revenues from four auctions. All of these proceeds are dedicated to funding elements of the green communities act and to lower greenhouse gas emissions.

Because of budgetary cuts, the budgeted full time equivalent workforce declined by 1,027 positions in FY09. However non-budgeted, capital and trust funded positions increased by 446 positions. For all funding sources, full-time equivalent positions declined by 581.

## Lottery Deficit

In FY09, the Commonwealth transferred approximately $\$ 844$ million in the aggregate to municipalities in so called lottery aid, of which $\$ 76.7$ million was supported by appropriations in the General Fund. Overall, Lottery revenues declined by $\$ 266$ million or approximately $5.4 \%$. Of the $\$ 76.7$ million subsidized by the General Fund, $\$ 33$ million was included in the General Appropriation Act. Subsequent to year end, legislation was passed transferring $\$ 43.7$ million from the General Fund into the Lottery to cure the current year deficit In addition, the General Fund transferred over \$32 million to cover a carry-forward unfunded deficit from FY08. The FY10 General Appropriation Act contains provisions for $\$ 936$ million for unrestricted general government aid which replaces lottery aid and additional assistance. This amount is \$377 million lower than the amount funded through lottery aid and additional assistance for FY09.


## The Budgeted Funds

The General Appropriations Act (GAA) authorized approximately $\$ 26.8$ billion in spending, exclusive of approximately $\$ 131$ million in FY08 spending authorized to be continued into FY09 as part of final FY08 supplemental budgets.

Supplemental budgets during the year authorized approximately \$302 million in appropriations. Subsequent to year end, an additional supplemental budget was enacted totaling approximately $\$ 66$ million. The year's significant supplemental appropriation transfer activity included approximately:

- $\quad \$ 9$ million for additional compensation of private counsel for their work as public defenders
- $\$ 76$ million for additional health insurance costs for members of the Group Insurance Commission
- $\quad \$ 6$ million for federal disaster related costs for December 2008 and January 2009's severe winter storms and flooding
- $\$ 50$ million in additional managed health care costs
- $\quad \$ 103$ million in additional snow and ice removal costs
- $\quad \$ 32$ million for correctional facilities.

A total of 19 budgetary appropriations were supplemented during the year.

Budgeted expenditures and other uses, including transfers to nonbudgeted funds, decreased by $\$ 202$ million from FY08. However, included in this amount is an increase in programs and services of \$134 million. The majority of the increase in program and service costs is due to the increase in Medicaid costs. But, the spending for direct local aid decreased by $\$ 317$ million due to FY09 spending reductions. A portion of this reduction was ultimately paid from federal grants using the ARRA resources.

Debt service increased by $\$ 23$ million. Pension costs decreased by $\$ 84$ million due to the extension of the pension funding schedule to FY2025 from FY2023. Inter-fund transfers to non-budgeted funds decreased by $\$ 275$ million due to one time transfers that were made FY08 from the Bay State Competitiveness Investment Fund and a $\$ 127$ million decrease in deficit support for the Lottery operations.

The Budgeted Funds - Operations table on page 7 displays the FY09 summary of budgeted funds, compared to FY08. The FY09 financial statements for each of the 9 individual budgeted funds are included in the financial section of this report. In FY10 and in future years, if revenue growth slows, the challenge will be to continue to match spending to available revenues.

In conducting the budget process, the Commonwealth excludes from their forecast those "interfund" transactions within the budgeted funds that are included in this report because by their nature, they have no impact on the combined fund balance of the budgeted funds. The table Budgeted Funds - Operations isolates this "interfund" activity from the
budgeted sources and uses to align forecasts prepared during the budget process to actual amounts in this report. In FY09, transfers among the Budgeted Funds decreased as a result of funds provided from Stabilization Fund to other funds to balance the budget for the year as well as year-end transfers back into the Stabilization Fund. A detailed list of these interfund transfers is included in Note 3 of the financial statements.

## Budgeted Funds - Operations (Amounts in thousands)

|  | 2008 |  | 2009 |  |
| :---: | :---: | :---: | :---: | :---: |
| Beginning fund balances: |  |  |  |  |
| Reserved and designated... | \$ | 451,312 | \$ | 171,479 |
| Reserved for Stabilization Fund. |  | 2,335,021 |  | 2,119,194 |
| Undesignated. |  | 114,682 |  | 115,147 |
| Total.. |  | 2,901,015 |  | 2,405,820 |
| Revenues and other sources: |  |  |  |  |
| Taxes. |  | 19,488,540 |  | 16,790,021 |
| Federal reimbursements. |  | 6,429,469 |  | 8,250,900 |
| Departmental and other revenues. |  | 2,355,878 |  | 2,326,179 |
| Interfund transfers from non-budgeted funds and other sources.. |  | 2,039,288 |  | 1,850,280 |
| Budgeted revenues and other sources........................................................ |  | 30,313,175 |  | 29,217,380 |
| Intragovernmental Service Fund revenues.................................................. |  | 222,763 |  | 227,609 |
| Interfund transfers among budgeted funds and other sources. |  | 2,003,543 |  | 1,736,208 |
| Total revenues and other sources... |  | 32,539,481 |  | 31,181,197 |
| Expenditures and other uses: |  |  |  |  |
| Programs and services... |  | 25,363,667 |  | 25,497,274 |
| Debt service. |  | 1,867,908 |  | 1,891,386 |
| Pension. |  | 1,398,600 |  | 1,314,396 |
| Interfund transfers to non-budgeted funds and other uses. |  | 2,178,195 |  | 1,903,508 |
| Budgeted expenditures and other uses....................................................... |  | 30,808,370 |  | 30,606,564 |
| Intragovernmental Service Fund expenditures.. |  | 222,763 |  | 227,609 |
| Interfund transfers among budgeted funds and other uses.............................. |  | 2,003,543 |  | 1,736,208 |
| Total expenditures and other uses.............................................................. |  | 33,034,676 |  | 32,570,381 |
| Excess (deficiency) of revenues and other sources over expenditures and other uses. |  | $(495,195)$ |  | $(1,389,184)$ |
| Ending fund balances: |  |  |  |  |
| Reserved and designated....................................................................... |  | 171,479 |  | 68,856 |
| Reserved for Stabilization Fund............................................................. |  | 2,119,194 |  | 841,344 |
| Undesignated.. |  | 115,147 |  | 106,436 |
| Total.................................................................................................. | \$ | 2,405,820 | \$ | 1,016,636 |

The graph of Budgeted Funds - Fund Balance on page 8 portrays the combined fund balance in the budgeted funds for the past five years.

At June 30, 2009, the ending balance is comprised mainly of the statutory fund balance of the General Fund and the Stabilization Fund.

## Budgeted Funds - Fund Balance (Amounts in Millions)



## Stabilization Fund Balance (Amounts in Millions)



Stabilization Fund Percentage of Budget Compared To Other States


Due to designations of fund balances, $\$ 69$ million of the total budgeted fund balance, exclusive of stabilization, is reserved for appropriation in FY09. The remainder is undesignated.

## The Stabilization Fund

As states around the country are struggling with ongoing fiscal difficulties, the importance of the Stabilization Fund cannot be underestimated. During FY09, according to the National Association of State Budget Officers publication The Fiscal Survey of the States: June 2009, only five states did not have to cut their budgets during the year after their general appropriation acts had passed. The survey showed states were trying to reduce or eliminate budget gaps during FY09 by increasing fees, laying off and furloughing personnel, offering early retirement incentives, instituting across the board or targeted cuts and reorganizing. The Commonwealth took specific actions in the Stabilization Fund this year to help attain fiscal balance, including transferring all $\$ 44$ million of investment income and $\$ 47$ million in additional principal to transfer a required $\$ 91$ million of investment earnings and principal to true up to any investment income shortfall, as well as an additional approximate $\$ 1.3$ billion of transfers as directed in budgetary acts. In FY10, all of the Stabilization Fund investment earnings and $\$ 199$ million in principal will be transferred to the General Fund as directed in budgetary acts enacted as of the date of this SBFR.

As can be seen, the fund balance declined rapidly, but other states are also experiencing declines according to the survey. The survey ranked the Commonwealth third in the nation in FY08 in terms of the balance in stabilization. Five states had no stabilization fund balance at the end of FY08. Of the states with over $\$ 10$ billion in General Fund expenditures for FY08, the Commonwealth's Stabilization Fund balance as a percentage of expenditures also ranked third in the nation behind Connecticut and Texas. Tennessee and Virginia followed. As the graphic on the left portrays, the Commonwealth for the first time did not outpace the rest of the nation in this key element of fiscal condition. As the Commonwealth already drew $\$ 199$ million of principal out of the Stabilization Fund to begin FY10, the fund balance will not be a future solution to provide fiscal stability.

## The Non-Budgeted Funds

The Non-Budgeted Funds represent operations in which the government has imposed its sovereign authority but has excluded these operations from the annual budget process. During FY09, the Commonwealth maintained 61 non-budgeted funds, while another five are inactive.

The largest non-budgeted funds in terms of revenues include the Lottery, the Federal Grants Fund and the Commonwealth Care Trust Fund. Other funds that show large inflows have flows comprised of transfers of taxation and grant receipts. These include the MBTA State and Local Contribution Trust Fund, the School Modernization Trust Fund and the Grant Anticipation Notes Trust Fund. As discussed above, the largest new inflow of revenues was received by the RGGI Auction Trust fund, which generated nearly $\$ 45$ million of new revenues from four auctions of cap-and-trade $\mathrm{CO}_{2}$ credit exchanges. All
of these proceeds are dedicated to funding elements of the Green Communities Act and to lower greenhouse gas emissions.

The table Non-Budgeted Funds - Operations below includes a summary of the FY09 non-budgeted funds. Statement of Revenues, Expenditures and Changes in Fund Balance are presented in a table within this report for each of the individual funds in the financial section of this report.

As previously discussed, the State Lottery Funds ended the year with a deficit of approximately $\$ 44$ million, after the mandatory distribution to cities and towns declined to just over $\$ 800$ million. Subsequent to year end, a supplemental budget was passed funding this deficit from the General Fund. The Commonwealth enacted legislation to solve most of the prior Lottery deficits by capping amounts transferring from the Fund in FY10. Any overage is to be transferred from the General Fund. This deficit is reflected in the Non-Budgeted Funds - Operations Table below:

## Non-Budgeted Funds - Operations

(Amounts in thousands)

|  | 2008 |  | 2009 |  |
| :---: | :---: | :---: | :---: | :---: |
| Beginning fund balance.. | \$ | 1,734,537 | \$ | 1,910,095 |
| Revenues and other sources: |  |  |  |  |
| Taxes.. |  | 1,520,789 |  | 1,722,862 |
| Assessments.. |  | 503,998 |  | 545,744 |
| Federal grants and reimbursements. |  | 2,552,579 |  | 3,509,937 |
| Tobacco settlement revenue.. |  | 288,490 |  | 315,153 |
| Departmental and miscellaneous............................................................ |  | 5,054,710 |  | 5,252,045 |
| Transfers and other sources.................................................................. |  | 2,783,693 |  | 1,873,467 |
| Total revenues and other sources............................................................... |  | 12,704,259 |  | 13,219,208 |
| Expenditures and other uses: |  |  |  |  |
| Programs and services.. |  | 9,682,520 |  | 10,929,206 |
| Debt service. |  | 251,650 |  | 246,267 |
| Transfers and other uses. |  | 2,594,531 |  | 2,535,712 |
| Total expenditures and other uses.............................................................. |  | 12,528,701 |  | 13,711,185 |
| Excess (deficiency) of revenues and other sources over expenditures and other uses. $\qquad$ |  | 175,558 |  | $(491,977)$ |
| Ending fund balance............................................................................... | \$ | 1,910,095 | \$ | $\underline{\text { 1,418,118 }}$ |

The operating deficit is a result of a number of factors. These include:

- Approximately $\$ 267$ million of the deficit is the result of a crossover refunding payment from the Grant Anticipation Note Trust Fund.
- An additional $\$ 75$ million was transferred to the General Fund in the form of one time solutions to balance the budget from the Convention and Exhibition Center Fund ( $\$ 65$ million) and from the Massachusetts Alternative Energy Investment Trust Fund (\$10 million.)
- Funds that spent principal during the year include the Workforce Competitiveness Trust fund (nearly $\$ 14$ million), the Central Artery / Tunnel Project Repair and Maintenance Trust Fund (approximately $\$ 39$ million) and the aforementioned Massachusetts Alternative Energy Investment Trust Fund (nearly \$41 million)

The Health Care Security Trust (HST) continues to report all revenues received from the Master Settlement Agreement (MSA) between the states and the tobacco industry to recover healthcare costs for tobacco related illnesses. The MSA estimates Commonwealth revenues for the first 25 years of the settlement to be approximately $\$ 7.6$ billion. However, this estimate is subject to future adjustments, including adjustments for inflation and changes in the volume of domestic cigarette sales. In FY09, the Commonwealth received over \$315 million or approximately $95.5 \%$ of the estimated amounts shown in the MSA. Prior to FY09, the Commonwealth received on average $89 \%$ of projected receipts. This year, an additional non-participating manufacturer joined the MSA and tobacco receipts into the master settlement agreement rose. Receipts also continued up in FY09 as Strategic Contribution payments under the terms of the MSA were received. Receipts continued up in FY09 as Strategic Contribution payments under the terms of the MSA were received. These payments are projected to be received through FY17. The FY09 GAA directed all MSA receipts to the General Fund. An additional approximately \$41 million of FY09 investment earnings also transferred to the General Fund pursuant to the HST's enabling statute. However, as the HST's fund balance was transferred at the end of FY08 to the State Retiree Benefits Trust Fund, no future HST investment earnings will be transferred.

Continuing in FY09, a portion of the Commonwealth's federal transportation funds were dedicated to paying off prior year expenditures of the Central Artery/Tunnel Project (CA/T) which were temporarily financed through Federal Grant Anticipation Notes (GANS).

The Universal Health Care funds, including the Commonwealth Care, Essential Community Provider, Medical Assistance, the Health Safety Net Fund, the Medical Security Trust Fund and the Catastrophic Illness in Children Relief Fund, largely related to Health Care Reform, revenues and other financing sources were nearly $\$ 2.4$ billion in FY09, rising from approximately $\$ 2.1$ billion in FY08. This is due to the increases in activity and enrollments under the Health Care Reform acts.

The graph Non-Budgeted Funds - Fund Balance shows the combined fund balance in the Non-Budgeted funds for the past five years. Increases this year are largely due to the Health Safety Net Trust Fund, the Enhanced 911 Fund, the School Modernization Fund and Reconstruction Trust Fund and the Child Support Enhancement Fund offset by deficits in the Commonwealth Care Trust Fund, the Medical Assistance Trust Fund, the Medical Safety Trust Fund, the Health Care Security Trust Fund, the Community Preservation Trust Fund, the Workforce Competitiveness Trust Fund, the Central Artery Tunnel Project Repair and Maintenance Trust Fund, the Massachusetts Alternative Clean Energy Investment Trust Fund, the Convention and

Exhibition Center Fund and the Grant Anticipation Note Trust Fund. For example, the Government Land Bank Fund has a chronic structural fund deficit. The FY09 deficit balance of approximately $\$ 35$ million remains an unbudgeted drain on the General Fund. While steps have been taken to stop the growth in this deficit, the Fund should be abolished and the deficit transferred into the General Fund. An additional approximately $\$ 6$ million deficit exists in the Motor Vehicle Inspection Fund. In accordance with General Laws, this deficit was to be eliminated and the Fund must be in balance by June 30, 2009. Subsequent to year end, a supplemental budget extended this date to June 30, 2010. As indicated in previous years, more consolidation and elimination is needed for these funds.

## The Capital Projects Funds

The purpose of these funds is to account for the construction or acquisition of capital assets. The Governor may propose capital outlay budgets, which, upon enactment by the Legislature and approval by the Governor, become capital outlay acts. Capital outlay acts financed through the sale of debt require a two-thirds vote of the Legislature. Numerous acts may be combined for reporting in an individual Capital Project Fund, but each act is accounted for separately within the fund. These accounts record authorizations for expenditures in itemized capital appropriation accounts and equivalent authorizations to issue bonds or notes in anticipation of federal reimbursements.

The structure of these funds is such that each capital outlay authorization is in balance, creating authorization for inflows, (which may be from sales of bonds, federal reimbursements or other revenues) and authorization for expenditures. Imbalances due to timing differences develop when the expenditure precedes the inflow of funds from the sale of bonds or federal reimbursements. Because of federal tax arbitrage rules, tax exempt bonds are not routinely sold in anticipation of expenditures.

The Commonwealth issued over $\$ 2.4$ billion in debt this year, and received nearly $\$ 99$ million in original issue premiums, net of issuance costs. Of the debt amount, nearly $\$ 390$ million was in the form of general obligation refunding bonds, excluding two transactions noted below.

Included in the refunding bonds there are two transactions for lease obligations that the Commonwealth permanently financed with general obligation debt. The Route 3 North Transportation Improvement Association was established to rebuild United States Route 3 from Route 128 and Interstate 95 in Burlington north to the New Hampshire border. The Commonwealth was paying the association's debt obligations in the form of a lease agreement resulting in a stream of budgetary contractual assistance. In November 2008, as part of General Obligation Refunding Bonds Series 2008A, the Commonwealth refunded $\$ 294$ million of the association's debt and cash defeasing the same amount within the lease agreement. In March 2009, as part of General Obligation Refunding Bonds Series 2009A, (which refinanced series 2008A Bond Anticipation Notes,) approximately $\$ 63$ million of the proceeds were used to refund City of Chelsea, Commonwealth of

## Central Artery / Tunnel Project (Amounts in Millions)

| Sources of Funds: | 2009 |  |
| :---: | :---: | :---: |
| Federal Funds | \$ | 7,031 |
| GANS (temporary financing of federal funds) |  | 1,500 |
| Massport and Turnpike Authorities |  | 1,801 |
| Commonwealth debt and other sources |  | 4,079 |
| Total Sources | \$ | 14,411 |
| Costs of Construction: |  |  |
| Cumulative costs previous to FY09 | \$ | 14,368 |
| Current Fiscal Year Spending |  | 43 |
| Actual Costs through End of Fiscal Year | \$ | 14,411 |
| Estimated remaining costs: | \$ | 397 |



Massachusetts Lease Revenue Bonds issued in 1993. The original bonds were used to build a data center for the Commonwealth, of which the Commonwealth leased the property from the City to secure the debt. Because of this sale, the remaining City of Chelsea revenue bonds were cash defeased as part of the proceeds of the refunding. The Commonwealth is in the process of finalizing the purchase of the building.
$21 \%$ of the Commonwealth's general obligation debt outstanding was in the form of variable rate bonds as of June 30, 2009. Included in this variable debt was approximately $\$ 402$ million in auction rate securities (about 2\% of all general obligation debt) as of June 30, 2009. Beginning in February 2008 several auctions of the Commonwealth’s auction rate bonds began to fail, meaning there were not enough bids from investors to purchase securities being offered for sale by existing holders. During FY09, the markets stabilized somewhat, allowing the Commonwealth to refund a portion of this variable rate debt.

The CA/T project is winding down. A September 2008 agreement between the Commonwealth and the Turnpike Authority capped the Commonwealth's participation in the project to the current cost estimate of approximately $\$ 14.8$ billion. The chart on the left shows the total spending for the CA/T for 2009 and for the life of the project. During FY09, Massport paid the Commonwealth the remaining $\$ 12$ million in satisfaction of amounts owed for certain portions of the CA/T project consisting of roadways, viaducts and other structures located at Logan International Airport in East Boston. The consolidation of transportation agencies into the new MDOT will include transferring all of the Central Artery / Tunnel facilities to MDOT. This will occur during FY10. All future construction, operations and maintenance will be managed by MDOT.

The graph Capital Projects Funds - Fund Balance (Deficit) shows the combined fund balance in Capital Projects Funds for the past five years. The majority of the individual funds remain in deficit due to the timing differences between bonding and expenditures offset by surpluses in three funds. These three funds include a fund for central artery and statewide roads and bridge construction, a fund for the Commonwealth's convention centers and a fund for the federal highway construction program. These funds contain designated reserves or escrows where the Commonwealth is able to legally arbitrage revenues consistent with the provisions of the existing tax code.

The Capital Projects Funds - Operations table on the page 14 includes the FY09 Capital Projects Funds, summarized and compared to FY08. Financial statements for each of the individual funds are included in the financial section of this report.

The Administration continues to oversee a coordinated fiscal strategy for the management of Capital Project Funds. This strategy includes a five - year capital budget linked to debt management and capital management. The focus of this strategy is to manage capital spending within outstanding debt levels the Administration considers appropriate for the Commonwealth. An important part of the strategy is to control capital spending within an administrative "cap."

During the fiscal year, the Commonwealth passed or agreed to terms to over $\$ 15$ billion in bond authorizations. These acts more than doubled authorized but unissued debt from FY08. The acts included:

- $\$ 1.3$ billion for affordable housing (act was passed in FY08 but terms agreed to in FY09.)
- $\quad \$ 1.6$ billion in transportation funding including interstate and noninterstate roads and improvements for mass transit (act was passed in FY08 but terms agreed to in FY09.)
- $\$ 500$ million for life sciences, including $\$ 90$ million for a research center at the University of Massachusetts Medical School for continued research into RNAi, stem cell biology, cord blood and gene therapy.
- $\quad \$ 2.2$ billion for higher education buildings, renovation projects and capital improvements at each of the Commonwealth's public higher education campuses.
- $\$ 40$ million to expand broadband internet services Commonwealthwide through funding the Massachusetts Broadband Institute at the Massachusetts Technology Collaborative.
- $\quad \$ 1.4$ billion in additional transportation funding for local roads, rail projects and airports.
- $\$ 1.7$ billion for land preservation, open space, parks, "clean energy" projects and to rebuild infrastructure.
- $\$ 3.3$ billion in general government projects for public safety, municipal and state facilities, information technology, correctional and court facilities. Information technology initiatives will modernize systems at the Department of Revenue and the Registry of Motor Vehicles.
- $\$ 3.0$ billion to address bridge reconstruction projects, including $\$ 906$ million for Department of Conservation and Recreation bridges and parkways. Included in this program is an acceleration of reconstruction of over 250 structurally deficient bridges over the next eight years. Portions of these projects will be financed by special obligation bonds and grant anticipation notes.

De-authorization of previously issued capital appropriations are also included as part of many of these bills. Even though the new authorizations are for approximately $\$ 15$ billion, the Commonwealth will determine the timing and extent of capital spending and bonding as part of its five year capital plan.

## Capital Projects Funds - Operations

## (Amounts in thousands)

|  | 2008 |  | 2009 |  |
| :---: | :---: | :---: | :---: | :---: |
| Beginning fund balance (deficit)..................................... | \$ | 5,674 | \$ | $(205,652)$ |
| Revenues and other sources: |  |  |  |  |
| Federal grants and reimbursements.............................. |  | 20,583 |  | 24,265 |
| Departmental and miscellaneous. |  | 67,687 |  | 60,003 |
| Proceeds of general and special obligation bonds......... |  | 1,280,824 |  | 2,041,843 |
| Bonds premium. |  | 25,121 |  | 98,850 |
| Proceeds of refunding bonds. |  | - |  | 389,555 |
| Transfer for federal reimbursements. |  | 326,358 |  | 685,963 |
| Transfers and other sources. |  | 187,671 |  | 51,162 |
| Total revenues and other sources..................................... |  | 1,908,244 |  | 3,351,641 |
| Expenditures and other uses: |  |  |  |  |
| Acquisition of assets.................................................. |  | 1,899,306 |  | 2,611,414 |
| Payments to refunded bond escrow.............................. |  | - |  | 410,308 |
| Transfers and other uses........................................... |  | 220,264 |  | 90,056 |
| Total expenditures and other uses.................................... |  | 2,119,570 |  | 3,111,778 |
| Excess (deficiency) of revenues and other sources over expenditures and uses. $\qquad$ |  | $(211,326)$ |  | 239,863 |
| Ending fund balance (deficit)......................................... | \$ | $(205,652)$ | \$ | 34,211 |

## The Non-Appropriated Funds of Higher Education

The SBFR includes the financial operations of the non-appropriated funds of the 25 institutions of higher education in the statistical section of this report as reported on MMARS. Each institution of higher education is authorized and directed in its enabling statute to collect, retain and expend certain fees, rents, sales, donations, federal financial participation and other types of revenue through campus based systems. These financial resources are integral parts of the total financial activity of each campus. They also represent resources in addition to amounts made available from Commonwealth appropriations. Over the past few years, significant efforts have been made by our office and the institutions to improve the accuracy and timeliness of the higher education reporting through the issuance of audited financial statements. As budgeted resources are constrained it is time to eliminate this MMARS reporting and rely on the audited financial statements.

## Non-Appropriated Funds Of Higher Education - Operations <br> (Amounts in thousands)

|  | 2008 | 2009 |
| :---: | :---: | :---: |
| Beginning fund balance.. | \$ 798,090 | \$ 696,748 |
| Revenues and other sources: |  |  |
| Federal grants and reimbursements. | 386,747 | 411,883 |
| Departmental and miscellaneous.. | 1,563,499 | 1,227,258 |
| Transfers and other sources ............................................................................................ | 876,236 | 1,295,017 |
| Total revenues and other sources.......................................................................................... | 2,826,482 | 2,934,158 |
| Expenditures and other uses: |  |  |
| Programs and services.................................................................................................... | 2,927,824 | 3,273,010 |
| Total expenditures and uses................................................................................................. | 2,927,824 | 3,273,010 |
| Excess (deficiency) of revenues and other sources over expenditures and other uses...................... | $(101,342)$ | $(338,852)$ |
| Ending fund balance........................................................................................................... | \$ 696,748 | \$ 357,896 |

## Non-Appropriated Funds of Higher Education - Fund Balance (Amounts in Millions)



The Non-Appropriated Funds of Higher Education - Operations table includes the FY09 funds, summarized and compared to FY08. Financial statements for each of the individual funds are included in the statistical section of this report. The graph Non-Appropriated Funds of Higher Education - Fund Balance shows the combined fund balance for the past five years. The combined balance represents an approximate \$86 million fund balance for the University of Massachusetts, an approximate $\$ 101$ million fund balance for the State College system and approximate $\$ 171$ million fund balance for the Community Colleges. These balances are designated for specific purposes, such as restrictions on endowments or other specialized purposes specified by the funding contributions.

As we close the books for FY09, I again would like to express my thanks to the many dedicated employees within the Office of the Comptroller. I am proud to have all the employees of the Comptroller's Office on my team to help tackle these and other difficult issues as we prepare for the year ahead.

Respectfully submitted,

Martin J. Benison<br>Comptroller of the Commonwealth



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# REPORT PREPARED BY: 

Eric S. Berman, CPA

Deputy Comptroller

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As of June 30, 2009

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## Financial Section



Independent Accountants’ Review Report
Combined Financial Statements - Statutory Basis
Combining and Individual Fund Financial Statements - Statutory Basis


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## Independent Accountants' Review Report

Mr. Martin J. Benison, Comptroller<br>Commonwealth of Massachusetts

We have reviewed the accompanying combined financial statements - statutory basis of the Commonwealth of Massachusetts as of and for the year ended June 30, 2009, as listed in the table of contents, in accordance with Statements on Standards for Accounting and Review Services issued by the American Institute of Certified Public Accountants. All information included in these combined financial statements - statutory basis is the representation of the management of the Commonwealth of Massachusetts.

A review consists principally of inquiries of the Commonwealth of Massachusetts personnel and analytical procedures applied to financial data. It is substantially less in scope than an audit in accordance with generally accepted auditing standards, the objective of which is the expression of an opinion regarding the financial statements taken as a whole. Accordingly, we do not express such an opinion.

As described in Note 1, the combined financial statements - statutory basis were prepared in conformity with the basis of accounting that demonstrates compliance with Section 12 of Chapter 7A Massachusetts General Laws, as amended, and budgetary principles of the Commonwealth of Massachusetts, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

Based on our review, we are not aware of any material modifications that should be made to the accompanying combined financial statements - statutory basis in order for them to be in conformity with the basis of accounting described in note 1 .

Our review of the combined financial statements - statutory basis was made for the purpose of expressing limited assurance that there are no material modifications that should be made to the accompanying combined financial statements-statutory basis in order for them to be in conformity with the basis of accounting described in note 1 . The introductory section, combining and individual fund financial statements - statutory basis, supplemental information, and statistical section listed in the foregoing table of contents are presented only for purposes of additional analysis and are not a required part of the combined financial statements - statutory basis of the Commonwealth of Massachusetts. The combining and individual fund financial statements - statutory basis and supplemental information have been subjected to the inquiry and analytical procedures applied in the review of the combined financial statements - statutory basis, and we are not aware of any material modifications that should be made to such information. The introductory and statistical sections have not been subjected to the inquiry and analytical procedures applied in the review of the combined financial statements - statutory basis, but was compiled from information that is the representation of management, without
audit or review and, accordingly, we do not express an opinion or any other form of assurance on such information.

This report is intended solely for the information and use of elected and appointed officials of the Commonwealth of Massachusetts and is not intended to be and should not be used by anyone other than these specified parties.
KPMG LLP

November 3, 2009

## Combined Financial Statements - Statutory Basis

## Budgeted Funds <br> Combined Balance Sheet - Statutory Basis

June 30, 2009
(Amounts in thousands)


See accompanying notes to financial statements and accountants' review report

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

|  | Budget |  | Actual |  | Variance <br> Favorable (Unfavorable) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |
| Taxes................................................................................................... | \$ | 19,955,200 | \$ | 16,790,021 | \$ | $(3,165,179)$ |
| Assessments..................................................................................................... |  | - |  | 348,654 |  | 348,654 |
| Federal grants and reimbursements.. |  | 7,070,600 |  | 8,250,900 |  | 1,180,300 |
| Departmental......................................................................................... |  | 2,386,100 |  | 1,944,508 |  | $(441,592)$ |
| Miscellaneous...................................................................................... |  | 91,000 |  | 260,626 |  | 169,626 |
| Total revenues.............................................................................................. |  | 29,502,900 |  | 27,594,709 |  | $(1,908,191)$ |
| Other financing sources: |  |  |  |  |  |  |
| Fringe benefit cost recovery....................................................................... |  | - |  | 262,034 |  | 262,034 |
| Lottery reimbursements............................................................................ |  | 95,770 |  | 105,656 |  | 9,886 |
| Lottery distributions............................................................................ |  | 811,875 |  | 890,489 |  | 78,614 |
| Tobacco settlement transfer....................................................................... |  | 288,500 |  | 315,153 |  | 26,653 |
| Operating transfers in..... |  | 676,316 |  | 339,462 |  | $(336,854)$ |
| Stabilization transfer.... |  | 401,000 |  | 1,453,747 |  | 1,052,747 |
| Other fund deficit support.... |  | - |  | 219,947 |  | 219,947 |
| Total other financing sources...................................................................... |  | 2,273,461 |  | 3,586,488 |  | 1,313,027 |
| Total revenues and other financing sources... |  | 31,776,361 |  | 31,181,197 |  | $(595,164)$ |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |
| Legislature... |  | 79,003 |  | 60,199 |  | 18,804 |
| Judiciary.............................................................................................. |  | 803,698 |  | 794,938 |  | 8,760 |
| Inspector General.. |  | 3,071 |  | 3,002 |  | 69 |
| Governor and Lieutenant Governor............................................................... |  | 9,176 |  | 8,377 |  | 799 |
| Secretary of the Commonwealth... |  | 52,937 |  | 46,986 |  | 5,951 |
| Treasurer and Receiver-General.. |  | 136,555 |  | 128,696 |  | 7,859 |
| Auditor of the Commonwealth.... |  | 18,690 |  | 18,688 |  | 2 |
| Attorney General... |  | 44,962 |  | 44,266 |  | 696 |
| Ethics Commission.................................................................................. |  | 1,782 |  | 1,678 |  | 104 |
| District Attorney.... |  | 100,946 |  | 100,789 |  | 157 |
| Office of Campaign \& Political Finance. |  | 1,285 |  | 1,129 |  | 156 |
| Sheriff's Departments........ |  | 293,370 |  | 290,513 |  | 2,857 |
| Disabled Persons Protection Commission. |  | 2,314 |  | 2,267 |  | 47 |
| Board of Library Commissioners.... |  | 33,659 |  | 33,652 |  | 7 |
| Comptroller.... |  | 12,045 |  | 11,679 |  | 366 |
| Administration and finance.. |  | 1,811,184 |  | 1,752,879 |  | 58,305 |
| Energy and environmental affairs............................................................... |  | 226,569 |  | 216,177 |  | 10,392 |
| Health and human services... |  | 4,970,340 |  | 4,908,938 |  | 61,402 |
| Transportation and public works.. |  | 361,295 |  | 283,313 |  | 77,982 |
| Executive office of education.......... |  | 2,111,799 |  | 2,091,716 |  | 20,083 |
| Public safety and homeland security............................................................ |  | 1,259,140 |  | 1,236,874 |  | 22,266 |
| Housing and economic development............................................................ |  | 237,336 |  | 220,189 |  | 17,147 |
| Labor and workforce development... |  | 77,323 |  | 65,105 |  | 12,218 |
| Direct local aid......................... |  | 5,135,620 |  | 4,723,620 |  | 412,000 |
| Medicaid.. |  | 8,687,776 |  | 8,679,213 |  | 8,563 |
| Pension... |  | 1,465,000 |  | 1,314,396 |  | 150,604 |
| Debt service: |  |  |  |  |  |  |
| Principal retirement.................................................................................. |  | 1,107,616 |  | 1,087,370 |  | 20,246 |
| Interest and fiscal charges....................................................................... |  | 829,606 |  | 804,016 |  | 25,590 |
| Total expenditures...................................................................................... |  | 29,874,097 |  | 28,930,665 |  | 943,432 |
| Other financing uses: |  |  |  |  |  |  |
| Fringe benefit cost assessment................................................................... |  | 84,400 |  | 57,415 |  | 26,985 |
| Lottery deficit support................................................................................ |  | - |  | 76,112 |  | $(76,112)$ |
| Operating transfers out............................................................................. |  | 78,164 |  | 118,535 |  | $(40,371)$ |
| Commonwealth care transfer.. |  | 1,117,561 |  | 987,959 |  | 129,602 |
| Medical assistance transfer....................................................................... |  | 346,000 |  | 374,001 |  | $(28,001)$ |
| State retiree benefits transfer....................................................................... |  | 372,000 |  | 352,000 |  | 20,000 |
| Stabilization transfer............................................................................... |  | 401,000 |  | 1,453,747 |  | $(1,052,747)$ |
| Other fund deficit support............................................................... |  | - |  | 219,947 |  | $(219,947)$ |
| Total other financing uses.......................................................................... |  | 2,399,125 |  | 3,639,716 |  | $(1,240,591)$ |
| Total expenditures and other financing uses................................................... |  | 32,273,222 |  | 32,570,381 |  | $(297,159)$ |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses $\qquad$ |  | $(496,861)$ |  | $(1,389,184)$ |  | $(892,323)$ |
| Fund balance at beginning of year............................................................... |  | 2,405,820 |  | 2,405,820 |  | - |
| Fund balance at end of year............. | \$ | 1,908,959 | \$ | 1,016,636 | \$ | $(892,323)$ |

See accompanying notes to financial statements and accountants’ review report

# Non-Budgeted Special Revenue and Capital Projects Funds 

 Combined Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory BasisFiscal Year Ended June 30, 2009
(Amounts in thousands)


See accompanying notes to financial statements and accountants' review report

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6. FINANCIAL STATEMENT PRESENTATION

## A. Introduction

## B. Statutory Basis

## C. Governmental Fund Types

The accompanying combined financial statements (Statutory Basis Financial Report) of the Commonwealth of Massachusetts (the Commonwealth) are presented in accordance with the requirements of Section 12 of Chapter 7A as amended by Section 4 of Chapter 88 of the Acts of 1997 of the Massachusetts General Laws, as amended most recently by Chapter 26, Section 4 of the Acts of 2009. The Office of the Comptroller also publishes the Commonwealth's Comprehensive Annual Financial Report (CAFR) which is prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) for governments.

The Statutory Basis Financial Report (SBFR) includes all the budgeted, nonbudgeted, special revenue and capital projects funds of the Commonwealth, as recorded by the Office of the Comptroller in compliance with Massachusetts General Laws and in accordance with the Commonwealth's budgetary principles.

The Statutory Basis Financial Report's Financial Statements are not intended to include independent authorities, non-appropriated funds of higher education or other organizations included in the Commonwealth's reporting entity as it would be defined under GAAP.

The Commonwealth reports its statutory basis financial position and results of operations in funds. The operations of each fund are accounted for with a set of self-balancing accounts that comprise its assets and liabilities for Budgeted Funds and fund balances, revenues and expenditures for non-budgeted, special revenue and capital projects funds. Transactions between funds within a fund type, if any, have not been eliminated.

The Fund types are organized as follows:
Governmental Fund Types account for the general governmental activities of the Commonwealth.

Budgeted Funds - are the primary operating funds of the Commonwealth. They account for all budgeted governmental transactions. Major budgeted funds include the General, Stabilization and Highway funds, which are identified by the Comptroller as the operating funds of the Commonwealth.

Non-Budgeted Special Revenue Funds - are established by law to account for specific revenue sources that have been segregated from the budgeted funds to support specific governmental activities such as federal grants, funds related to the tobacco settlement and the operations of the state lottery.

Capital Projects Funds - account for financial resources used to acquire or construct major capital assets and to finance local capital projects. These resources are derived from proceeds of bonds and other obligations, which are generally received after related expenditures have been incurred, operating transfers authorized by the Legislature and from federal reimbursements. Deficit balances in Capital Projects Funds represent amounts to be financed.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Statutory Basis of

## Accounting

## B. Cash, Short-term Investments and Investments

The SBFR is prepared from the Commonwealth's books and records and other official reports which are maintained on the basis of accounting used in the preparation of the Commonwealth's legally adopted annual budget (statutory basis). The statutory basis emphasizes accountability and budgetary control of appropriations. The SBFR is not intended to present the Commonwealth's financial condition and results of operations in conformity with GAAP.

Under the statutory basis of accounting, revenues are generally recognized when cash deposits are received by the Treasury. However, generally, revenues receivable for federal grants and reimbursements are recognized when related expenditures are incurred. Amounts due from political subdivisions of the Commonwealth are recognized when considered measurable and available. These are largely payments from municipalities reimbursing for pension costs paid from the Commonwealth on their behalf.

Under the statutory basis of accounting, expenditures are generally recorded when the related cash disbursement occurs. At year-end, payroll is accrued and payables are recognized, to the extent of approved encumbrances, for goods or services received by June 30. Costs incurred under the federally-sponsored Medicaid program, amounts required to settle claims and judgments against the Commonwealth, and certain other liabilities are not recognized until they are encumbered or otherwise processed for payment.

The accounting policies followed in preparing the accompanying statutory basis financial report are described in the remainder of this section.

The Commonwealth follows the practice of pooling the cash and cash equivalents of its Funds. Cash equivalents consist of short-term investments with an original maturity of three months or less and are stated at cost. Interest earned on pooled cash is allocated to the General Fund, Expendable Trust Fund (not included in this report) and, when so directed by law, to certain Special Revenue and Capital Projects Funds.

The Office of the Treasurer and Receiver-General (Treasury) manages the Commonwealth's short term external mixed investment pool, the Massachusetts Municipal Depository Trust (MMDT). MMDT is comprised of two portfolios, a Cash Fund and a Short Term Bond Fund. The Cash Fund investments are carried at cost, which approximates fair value and Short Term Bond fund are carried at fair value.

For a complete copy of MMDT's separately issued financial statements, please feel free to contact the Trust's investment adviser at 800-392-6095, or James McDonald, Assistant Treasurer, Cash Management Department, at 617-3679333.

Statutes authorize investment in obligations of the U. S. Treasury, authorized bonds of all states, bankers acceptances, certificates of deposit, commercial paper rated within the three highest classifications established by Standard \& Poor's Corporation and Moody's Commercial Paper Record and repurchase agreements that any of these obligations secure.

## C. Dedicated Revenue and Pledges

The Commonwealth has a number of pledges of revenue streams for its own bonds and various other bond issues of other authorities. These other authority's debts are not included in the SBFR, but are included in the CAFR.

Approximately $\$ 2.6$ billion in revenues from federal grants passed through the Federal Grants Fund represents the greatest source of dedicated revenues. A portion of these grants is dedicated to funding the principal portion only of federal grant anticipation notes issued in fiscal 1998, 1999, 2001 and refunding notes in fiscal 2003. Total principal remaining to be paid on these federal grant anticipation notes is approximately $\$ 1.1$ billion. Maturities are from FY10 through FY15. Principal paid during FY09 was approximately $\$ 137.2$ million.

During FY09, the Governor approved legislation authorizing the issuance of an additional $\$ 1.1$ billion of grant anticipation notes secured by future federal funds. The Commonwealth intends to begin to amortize the principal of any such notes beginning in fiscal 2016, after the original federal grant anticipation notes have been paid in full.

Commonwealth gas taxes are partially pledged to fund highway construction. As of June 30, 2009, 6.86 cents of the total 21 cent per gallon gasoline tax are pledged to fund approximately $\$ 447$ million of principal and approximately $\$ 166$ million in interest on the outstanding debt as of June 30, 2009. These bonds mature from FY10 to FY23 and were sold in various series issued previous to FY09. Annual principal and interest on the bonds are expected to require less than approximately $30 \%$ of net current year revenues. Principal and interest paid during FY09 amounted to approximately $\$ 34.0$ million and $\$ 25.0$ million, respectively.

During FY09, the Governor approved legislation that authorizes the issuance of an additional $\$ 1.9$ billion of special obligation bonds secured by a pledge of motor fuels excise tax receipts to fund a portion of the Commonwealth's accelerated structurally deficient bridge program. The legislation provides for a pledge of up to $10 ¢$ of the $21 \$$ motor fuels excise tax to secure the outstanding special obligation bonds described above and the bridge program bonds.

Portions of Commonwealth sales taxes are pledged as security for bonds issued by the Massachusetts Bay Transportation Authority (MBTA) and the Massachusetts School Building Authority (MSBA) amounting up to $1 \%$ of applicable sales, respectively, for the authorities. Total dedicated sales tax revenue that was directed to the MBTA in FY09 was approximately $\$ 767$ million. Dedicated revenues to the MBTA rise by either $3 \%$, or the greater of the rise in the consumer price index in Boston, or annual sales taxes, with a floor of $0 \%$ annually.

The MSBA also receives a pledge of sales tax that will increase to $1 \%$ of applicable sales in the Commonwealth by FY11. In FY09, approximately $\$ 702$ million or $90 \%$ of the dedicated sales tax revenue stream was directed to the MSBA. This amount rises to $95 \%$ of the dedicated sales tax revenue stream in FY10 with no floor or ceiling.

## D. Interfund / Intrafund Transactions

The Commonwealth has also pledged surcharges from areas contiguous to convention centers, and the Worcester DCU Arena and Convention Center to support such centers' operations. Sales taxes within the Convention Center districts support approximately $\$ 644$ million of outstanding principal and related premiums approximately $\$ 595$ million of interest on debts related to these Convention Centers. Taxes collected in FY09 were approximately \$73.9 million, while debt service on the bonds was approximately $\$ 36.3$ million.

Finally, as part of the Transportation Modernization Act of 2009, as amended, a further pledge of sales taxation was made. Beginning in FY11, 0.385\% of applicable sales and uses on a total tangible property tax rate of $6.25 \%$ will be dedicated to funding the operations of the Massachusetts Department of Transportation (MDOT). The Act has a floor amount of $\$ 275$ million, with a final transfer occurring on or before September $1^{\text {st }}$ of the following fiscal year. Of the floor amount, $\$ 160$ million will be dedicated to funding the operations of the MBTA while an additional $\$ 15$ million will be dedicated to funding the operations of the regional transit authorities. These amounts will be transferred through the Commonwealth Transportation Fund.

During the course of its operations, the Commonwealth records transactions between funds and / or between departments. On the statutory basis, transactions between Governmental and Fiduciary Fund Types are recorded as adjustments to the funds' cash accounts. As a result, a fund may report a deficiency in cash and short-term investments.

Transactions of a buyer / seller nature between departments within a fund are not eliminated.

Transfers in and out net to approximately \$2,586,000 due to higher education non-appropriated fund activity, which is not included in the combined statements - statutory basis.

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements and state laws. Upon retirement, termination or death, certain employees are compensated for unused vacation and sick leave (subject to certain limitations) at their current rate of pay (not accrued on a statutory basis).

The Commonwealth pays the fringe benefit costs of its employees and retirees through the General Fund. These fringe benefits include the costs of employees’ health insurance, pensions, unemployment compensation, and other costs necessary to support the state work force. As directed by Chapter 29, Sections 5D and 6B(f) of the Massachusetts General Laws, these costs are assessed to other funds based on their payroll costs, net of credits for direct payments.

Since these fringe benefit costs and pensions are not appropriated in the budget, the required assessment creates a variance between budget and actual expenditures at year-end. The fringe benefit cost recoveries of approximately $\$ 262,034,000$ in the budgeted funds result from costs assessments of approximately $\$ 155,948,000$. The remainder of approximately $\$ 106,086,000$ is assessed to the higher education non-appropriated activity, which is not included in the SBFR.

## G. Lottery Revenue and Prizes

## H. Receivables

## I. Due from Cities and Towns

## J. Risk Management

## K. Encumbrances

L. Fund Balances

Ticket revenues are recognized when sold and prizes awarded by the Massachusetts State Lottery Commission are recognized as drawings are held. Games expenditures are accrued at year end only for open jackpots for Big Game and Megabucks.

Receivables are stated net of estimated allowances for uncollectible accounts. Reimbursements due to the Commonwealth for its expenditures on federally funded reimbursement and grant programs are reported as "Due from federal government." Other receivables include reimbursement of fringe benefit assessments from authorities and the institutions of higher education along with other departmental receivables.
"Due from Cities and Towns" represents reimbursements due to the Commonwealth for its expenditures on certain programs for the benefit of cities and towns.

The Commonwealth is self-insured for state employees workers' compensation, casualty, theft, tort claims and other losses. Such liabilities are not recognized in the governmental funds on the statutory basis until encumbered and / or processed for payment. For employees workers' compensation, the Commonwealth assumes the full risk of claims filed under a program managed by the Human Resources Division.

For personal injury or property damages, Chapter 258 of the Massachusetts General Laws limits the risk assumed by the Commonwealth to $\$ 100,000$ per occurrence, in most circumstances. The Group Insurance Commission administers contributory health care and other insurance programs for the Commonwealth's employees and retirees.

Encumbrance accounting is utilized in the Governmental Funds as a significant aspect of budgetary control. The full amounts of purchase orders, contracts and other commitments of appropriated resources are encumbered and recorded as deductions from appropriations prior to actual expenditure, ensuring that such commitments do not exceed appropriations. Encumbrances outstanding at yearend for goods or services received on or before June 30, but paid after, are reported as expenditures and statutory basis liabilities as a component of accounts payable.

Fund balance had been reserved as follows:
"Reserved for continuing appropriations" - are unexpended amounts in appropriations, which the Legislature has specifically authorized to be carried into the next FY.
"Reserved for Commonwealth stabilization" - are amounts set aside in the Commonwealth Stabilization Fund in accordance with 5C of Chapter 29 of the Massachusetts General Laws.
"Reserved for debt service" - are amounts held by fiscal agents or the Commonwealth to fund future debt service obligations.
"Undesignated" - consist of cumulative surplus or deficits of the fund not otherwise designated.

## M. Total Column Memorandum Only

## N. Estimates

O. Reclassification

Total and subtotal columns on the combined financial statements - statutory basis are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present consolidated financial position, results of operations or changes in financial position. Interfund eliminations have not been made in the aggregation of this data.

The financial statements include certain prior year summarized comparative information in total but not by fund. Such information does not include sufficient detail to constitute a full comparative presentation. Accordingly, such information should be read in conjunction with the Commonwealth's financial statements for the year ended June 30, 2008, from which the summarized information was derived.

The preparation of the Statutory Basis Financial Report requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial report. Estimates also affect the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Certain reclassifications have been made to the 2008 balances to conform to the presentation used in 2009.

## 3. BUDGETARY CONTROL

State finance law requires that a balanced budget be approved by the Governor and the Legislature. The Governor presents an annual budget to the Legislature, which includes estimates of revenues and other financing sources and recommended expenditures and other financing uses. The Legislature, which has full authority to amend the budget, adopts an expenditure budget by appropriating monies at the individual appropriation account level in an annual appropriations act.

Before signing the appropriations act, the Governor may veto or reduce any specific item, subject to legislative override. Further changes to the budget established in the annual appropriations act may be made via supplemental appropriation acts or other legislative acts. These must also be signed by the Governor and are subject to the line item veto.

In addition, Massachusetts General Laws authorize the Secretary of Administration and Finance, with the approval of the Governor, upon determination that available revenues will be insufficient to meet authorized expenditures, to withhold allotments of appropriated funds which effectively reduce the account's expenditure budget.

The majority of the Commonwealth's appropriations are non-continuing accounts which lapse at the end of each fiscal year. Others are continuing accounts for which the Legislature has authorized that an unspent balance from the prior year be carried forward and made available for spending in the current fiscal year. In addition, the Legislature may direct that certain revenues be retained and made available for spending within an appropriation. Fringe benefits, pension costs, and certain other costs which are mandated by state finance law are not itemized in the appropriation process and are not separately budgeted.

Because revenue budgets are not updated subsequent to the original appropriation act, the comparison of the initial revenue budget to the subsequent, and often modified, expenditure budget can be misleading. Also, these financial statements portray fund accounting with gross inflows and outflows, thus creating a difference to separately published budget documents, which eliminate some interfund activity. In conducting the budget process, the Commonwealth excludes those interfund transactions that by their nature have no impact on the combined fund balance of the budgeted funds. An example of this is the lack of a budget for pension costs.

Generally, expenditures may not exceed the level of spending authorized for an appropriation account. However, the Commonwealth is statutorily required to pay debt service, regardless of whether such amounts are appropriated.

The FY04 General Appropriation Act (Chapter 26, Section 167 of the Acts of 2003), amended section 9C, directing the Governor to notify the Legislature in writing as to the reasons for and the effect of any reductions in spending. Alternatively, the Governor may propose specific additional revenues to fund the deficiency. The Governor may also propose to transfer funds from the Stabilization Fund to cure the deficiency. This proposal must be delivered to the Legislature 15 days before any reductions take effect.

The following table summarizes budgetary activity for FY09 (amounts in thousands):

|  | Revenues |  | Expenditures |  |
| :---: | :---: | :---: | :---: | :---: |
| General Appropriation Act, Chapter 182 of the Acts of 2008: |  |  |  |  |
| Direct appropriations.. | \$ | 30,374,067 | \$ | 26,767,219 |
| Estimated revenues, transfers, direct appropriations retained revenue appropriations, interagency chargebacks and appropriations carried forward from FY2008 ....................... |  | 1,402,294 |  | 1,897,147 |
| Total original budget..................................................... |  | 31,776,361 |  | 28,664,366 |
| Supplemental Acts of 2008: |  |  |  |  |
| Chapter 302. |  | - |  | 7,421 |
| Chapter 367. |  | - |  | 15,000 |
| Chapter 461.. |  | - |  | 500 |
| Supplemental Acts of 2009: |  |  |  |  |
| Chapter 5... |  | - |  | 108,759 |
| Chapter 14. |  | - |  | 62,000 |
| Chapter 16.. |  | - |  | 78,812 |
| Chapter 26.............................................................. |  | - |  | 51,481 |
| Planned Savings....................................................... |  | - |  | $(631,374)$ |
| Total as of June 30, 2009 ................................................ |  | 31,776,361 |  | 28,356,965 |
| Supplemental Acts of 2009, passed after June 30: <br> Chapter 120 |  | - |  | 66,296 |
| Total budgeted revenues and expenditures per Legislative action......... |  | 31,776,361 |  | 28,423,261 |
| Plus: Transfers of revenues and expenditures (including rounding)...... |  | - |  | 3,849,961 |
| Budgeted revenues and expenditures as reported.......................... | \$ | 31,776,361 | \$ | 32,273,222 |

The following table identifies the interfund activity from budgeted sources and uses to reconcile forecasts prepared during the budget process to the results presented in these statements: (amounts in thousands)


The section divider for the budgeted funds contains a list of budgeted funds grouped by categories.

The Office of the Comptroller has the responsibility to ensure that budgetary control is maintained on an individual appropriation account basis. Budgetary control is exercised through the state accounting system, Massachusetts Management Accounting and Reporting System (MMARS). Encumbrances and expenditures are not allowed to exceed the appropriation account's spending authorization.

## 4. INDIVIDUAL FUND DEFICITS

The Capital Projects Fund deficit reported in the following table reflects the time lag between capital expenditures and the sale of related bonds. To arrive at the combined capital projects fund balance, individual fund deficits are offset by capital funds earmarked in reserve for the other Capital Projects Funds.

The following Budgeted, Non-Budgeted Special Revenue and Capital Projects Funds are included in the combined totals and have individual fund deficits at June 30, 2009, as follows (amounts in thousands):

| Non-Budgeted Special Revenue: |  |  |
| :---: | :---: | :---: |
| Other: |  |  |
| Government Land Bank Fund.. |  | $(35,097)$ |
| Motor Vehicle Safety Inspection Trust Fund. |  | $(6,337)$ |
| Total Non - Budgeted Funds. |  | $(41,434)$ |
| Capital Projects: |  |  |
| Government Land Bank Capital Projects Fund. |  | $(1,308)$ |
| Highway Capital Projects Fund. |  | $(187,137)$ |
| Local Capital Projects Fund. |  | (619) |
| Total Capital Projects Funds. |  | $(189,064)$ |
| Total. | \$ | $(230,498)$ |

Transfers and the cash defeasance of debt which occurred in FY09 were not included as appropriations in the general appropriation act. Therefore, no action is necessary to cure those deficits. None of the funds detailed above were in deficit due to finance-related contractual provisions and were allowed to be in deficit by General Law.

## 5. MEDICAID COSTS

The Commonwealth's Medicaid program, called MassHealth, provides health care to low-income children and families, certain low-income adults, disabled individuals and low-income elders. The program, administered by the Office of Medicaid within the Executive Office of Health and Human Services, receives 50\% in federal reimbursement on most expenditures. Beginning in fiscal 1999, payments for some children's benefits became 65\% federally reimbursable under the State Children's Health Insurance Program (SCHIP).

Approximately 34\% of the Commonwealth's budget, including transfers, is devoted to Medicaid. It is the largest and has been one of the fastest growing items in the Commonwealth's budget. For the fiscal year ended June 30, 2009, the General Fund includes approximately $\$ 8.7$ billion in expenditures for Medicaid claims. The combined financial statements - statutory basis include Medicaid claims processed but unpaid at June 30, 2009 of approximately \$7.2 million as accounts payable.

## Combining and Individual Fund Financial Statements Statutory Basis



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# Individual Budgeted Funds 

## MAJOR BUDGETED FUNDS:

The General Fund - The General Fund is the Commonwealth's primary Governmental Fund. All governmental activities not specifically directed to another fund are accounted for in the General Fund. As a result, most budgeted expenditures of the Executive secretariats, the Legislature, constitutional offices, Judiciary, institutions of higher education and independent commissions are paid for from the General Fund. It similarly receives a significant portion of sales, individual income and corporate taxes, and the full amount of most other governmental taxes.

Highway Fund - to account for highway user taxes including the gas tax and fees; used to finance highway maintenance and safety services, and provide matching funds for federally sponsored highway projects as required. During FY10, the Highway Fund operations will be succeeded by the Commonwealth Transportation Fund and the Massachusetts Department of Transportation. As the fund has not been repealed, in FY11, the fund will become inactive.

Infrastructure Fund (Subfund of Highway Fund) details specific components of revenue and expenditure related to the Highway Fund segregated per instructions in Section 2 O of Chapter 29 of the General Laws.

The Commonwealth Stabilization Fund - to account for amounts calculated in accordance with state finance law and maintain a reserve to enhance the Commonwealth's fiscal stability. Per the FY2005 General Appropriation Act tax revenues from certain lottery winners selling their stream of future winnings in exchange for current payments will be recorded in this fund. The residual balance of the Temporary Holding Fund is closed to the Stabilization Fund to the extent of expenditures from the Fund.

Administrative Control Funds - account for the revenues generated by certain administrative functions of government, for which the Legislature has required that separate funds be established. These funds include:

Intragovernmental Service Fund - to account for the charges of any state agency for services provided by another state agency, for example, charges levied by the public employee retirement administration for workers compensation chargeback.

## BUDGETED ENVIRONMENTAL FUND:

Inland Fisheries and Game Fund - to account for revenues from license and permit fees for inland fishing, hunting, trapping, and sporting licenses and revenue producing stamps or the sales of land, rights and properties, gifts, interest, and federal grant reimbursements; used for developing, maintaining and operating the Division of Fisheries and Wildlife.

## OTHER BUDGETED FUNDS:

These funds account for a variety of miscellaneous taxes, fees, fines and other revenues, which are restricted to the financing of specific Commonwealth programs.

Workforce Training Fund - to account for revenues from new unemployment surcharge of $.075 \%$ of unemployment taxable wages on employers; to provide grants to employers and labor groups to provide education and training to new and existing employees.

Massachusetts Tourism Fund - to account for revenues received from hotel taxes; used to fund the Office of Travel and Tourism promotions and the Massachusetts Convention Center Authority.

The following funds have been enacted in legislation but are inactive:

Collective Bargaining Reserve Fund - to account for transfers from the general fund, which may be used to fund negotiated contracts for state employees.

Tax Reduction Fund - to account for the maintenance of a reserve, which shall be used only to reduce personal income taxes.

Dam Safety Trust Fund - to account for all receipts and revenues generated through agreements executed between the department of environmental management and public or private entities for dam safety purposes, and all fines, costs, expenses, and interest imposed.

International Educational and Foreign Language Grant Program Fund - to account for appropriations, bond proceeds or other monies authorized to be used by the

Commissioner of Education to increase the number of Massachusetts students, teachers, administrators and education policymakers to support programs and activities that advance cultural awareness through grants to local and regional high schools to support international education programs and promote the study of foreign languages.

Temporary Holding Fund - to account for cumulative tax revenues during the fiscal year in excess of permissible tax revenues as defined in Chapter 62F, Section 6A of the General Laws. The fund balance in the fund closes annually to the Stabilization Fund to the extent of expenditures from that fund. Any remaining balance transfers to the General Fund.

Bay State Competitiveness Investment Fund - to account for funds received as part of the calculation of consolidated net surplus for FY07 and available for appropriation in FY08. This fund expired on June 30, 2008.

The following fund has been enacted in legislation but is inactive and not presented:

Commonwealth Transportation Fund - to account for certain revenues of the newly created Massachusetts Department of Transportation, particularly those relating to the use and operation of motor vehicles and trailers, except fees for interstate permitting, together with all contributions and assessments paid into the treasury of the Commonwealth by cities, towns or counties for maintaining, repairing, improving and constructing ways, all refunds and rebates made on account of expenditures on ways by the department, all fuel taxation and other monies received by the Commonwealth in satisfaction of claims by the Commonwealth for damage to highway safety signs, signals, guardrails, curbing and other highway related facilities. Spending is for debt service on general and special obligation debt formerly paid for by the Highway Fund, as well as for amounts, subject to appropriation, to fund the programs and services of the Massachusetts Department of Transportation.


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## Budgeted Funds <br> Combining Balance Sheet - Statutory Basis

June 30, 2009
(Amounts in thousands)

| ASSETS | General |  | Highway |  | Commonwealth Stabilization |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |
| Cash and short-term investments................................ | \$ | 380,281 | \$ | 17,835 | \$ | 492,862 |
| Cash with fiscal agent.. |  | - |  | - |  | - |
| Investments.............................................................. |  | - |  | - |  | 348,482 |
| Receivables, net of allowance for uncollectibles: |  |  |  |  |  |  |
| Due from federal government................................. |  | 458,361 |  | - |  | - |
| Other receivables................................................... |  | 15,793 |  | - |  | - |
| Due from cities and towns.......................................... |  | 10,305 |  | - |  | - |
| Due from other funds................................................. |  | - |  | - |  | - |
| Total assets........................................................ | \$ | 864,740 | \$ | 17,835 | \$ | 841,344 |

## LIABILITIES AND FUND BALANCES



See accountants’ review report

| Administrative Control | Environmental | Budgeted Other |  | Totals(Memorandum only) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Intragovernmental Service | Inland Fisheries and Game | Workforce Training | Massachusetts Tourism |  | 2009 |  | 2008 |
| \$ 21,089 | \$ 14,557 | \$ 12,840 | \$ 2,909 | \$ | 942,373 | \$ | 2,290,681 |
| - | - | - | - |  | - |  | 15,619 |
| - | - | - | - |  | 348,482 |  | 388,077 |
| - | - | - | - |  | 458,361 |  | 441,748 |
| - | - | 41 | - |  | 15,834 |  | 17,757 |
| - | - | - | - |  | 10,305 |  | 6,674 |
| - | - | - | - |  | - |  | 5,609 |
| \$ 21,089 | \$ 14,557 | \$ 12,881 | \$ 2,909 | \$ | 1,775,355 | \$ | 3,166,165 |


| \$ | 15,963 | \$ | 508 | \$ | 1,723 | \$ | 2,288 | \$ | 653,619 | \$ | 659,658 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1,683 |  | 177 |  | 40 |  | 30 |  | 105,100 |  | 100,687 |
|  | 17,646 |  | 685 |  | 1,763 |  | 2,318 |  | 758,719 |  | 760,345 |


|  | 3,443 |  | - |  | 11,118 |  | 591 |  | 68,856 |  | 155,860 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | - |  | - |  | - |  | 841,344 |  | 2,119,194 |
|  | - |  | - |  | - |  | - |  | - |  | 15,619 |
|  | - |  | 13,872 |  | - |  | - |  | 106,436 |  | 115,147 |
|  | 3,443 |  | 13,872 |  | 11,118 |  | 591 |  | 1,016,636 |  | 2,405,820 |
| \$ | 21,089 | \$ | 14,557 | \$ | 12,881 | \$ | 2,909 | \$ | 1,775,355 | \$ | 3,166,165 |

## Budgeted Funds

Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis
Fiscal Year Ended June 30, 2009
(Amounts in thousands)

|  | General |  | Highway |  | CommonwealthStabilization |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |
| Taxes.................................................................................................................... | \$ | 16,106,806 | \$ | 620,527 | \$ | 2,436 |
| Assessments.. |  | 335,141 |  | 13,513 |  | - |
| Federal grants and reimbursements. |  | 8,242,161 |  | 1,024 |  | - |
| Departmental... |  | 1,289,158 |  | 413,969 |  | - |
| Miscellaneous.. |  | 215,775 |  | 840 |  | 43,967 |
| Total revenues.. |  | 26,189,041 |  | 1,049,873 |  | 46,403 |
| Other financing sources: |  |  |  |  |  |  |
| Fringe benefit cost recovery.................................................................................... |  | 262,034 |  | - |  | - |
| Lottery reimbursements.. |  | 105,656 |  | - |  | - |
| Lottery distributions.... |  | 890,489 |  | - |  | - |
| Tobacco settlement transfer..................................................................................... |  | 315,153 |  | - |  | - |
| Operating transfers in.............................................................................................. |  | 337,980 |  | 1,352 |  | - |
| Stabilization transfer.... |  | 1,389,000 |  | - |  | 64,747 |
| Other fund deficit support...................................................................................... |  | - |  | 219,947 |  | - |
| Total other financing sources.................................................................................... |  | 3,300,312 |  | 221,299 |  | 64,747 |
| Total revenues and other financing sources............................................................. |  | 29,489,353 |  | 1,271,172 |  | 111,150 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |
| :---: | :---: |
| Legislature. | 60,199 |
| Judiciary. | 794,938 |
| Inspector General. | 3,002 |
| Governor and Lieutenant Governor. | 8,338 |
| Secretary of the Commonwealth. | 46,870 |
| Treasurer and Receiver-General. | 127,609 |
| Auditor of the Commonwealth. | 18,688 |
| Attorney General. | 43,785 |
| Ethics Commission. | 1,678 |
| District Attorney.. | 96,410 |
| Office of Campaign \& Political Finance. | 1,129 |
| Sheriff's Departments.. | 290,089 |
| Disabled Persons Protection Commission | 2,267 |
| Board of Library Commissioners. | 33,652 |
| Comptroller... | 8,607 |
| Administration and finance. | 1,613,011 |
| Energy and environmental affairs. | 205,074 |
| Health and human services.. | 4,828,314 |
| Transportation and public works. | 194,491 |
| Executive office of education. | 2,091,716 |
| Public safety and homeland security. | 986,750 |
| Housing and economic development. | 193,080 |
| Labor and workforce development. | 42,527 |
| Direct local aid.. | 4,723,620 |
| Medicaid. | 8,679,213 |
| Pension.. | 1,314,396 |
| Debt service: |  |
| Principal retirement. | 601,448 |
| Interest and fiscal charges. | 423,057 |
| Total expenditures. | 27,433,958 |
| Other financing uses: |  |
| Fringe benefit cost assessment. | - ${ }^{-}$ |
| Lottery deficit support. | 76,112 |
| Operating transfers out.. | 88,236 |
| Commonwealth care transfer. | 987,959 |
| Medical assistance transfer. | 374,001 |
| State retiree benefits transfer. | 352,000 |
| Stabilization transfer. | 64,747 |
| Transfer for Bay State Competitiveness Investment. | - |
| Other fund deficit support. | 203,080 |
| Total other financing uses. | 2,146,135 |
| Total expenditures and other financing uses. | 29,580,093 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. | $(90,740)$ |
| Fund balance at beginning of year. | 237,008 |
| Fund balance at end of year.................................................................................... | \$ 146,268 |

See accountants' review report


# Budgeted Funds <br> Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis - Budget And Actual 

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

|  |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

See accountants' review report


Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis - Budget And Actual
Fiscal Year Ended June 30, 2009
(Amounts in thousands)

|  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  |  |  |  |  |  |  |  |  |

See accountants' review report

| Totals <br> (Memorandum only) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Budget |  | Actual |  | VarianceFavorable(Unfavorable) |  |
| \$ | 19,955,200 | \$ | 16,790,021 | \$ | $(3,165,179)$ |
|  | - |  | 348,654 |  | 348,654 |
|  | 7,070,600 |  | 8,250,900 |  | 1,180,300 |
|  | 2,386,100 |  | 1,944,508 |  | $(441,592)$ |
|  | 91,000 |  | 260,626 |  | 169,626 |
|  | 29,502,900 |  | 27,594,709 |  | $(1,908,191)$ |
| 95,770 |  |  | 262,034 |  | 262,034 |
|  |  |  | 105,656 |  | 9,886 |
| 811,875 |  |  | 890,489 |  | 78,614 |
| 288,500 |  |  | 315,153 |  | 26,653 |
| 676,316 |  |  | 339,462 |  | $(336,854)$ |
| 401,000 |  |  | 1,453,747 |  | 1,052,747 |
|  | - |  | 219,947 |  | 219,947 |
| 2,273,461 |  |  | 3,586,488 |  | 1,313,027 |
| 31,776,361 |  |  | 31,181,197 |  | $(595,164)$ |
| 79,003 |  |  | 60,199 |  | 18,804 |
| 803,698 |  |  | 794,938 |  | 8,760 |
| 3,071 |  |  | 3,002 |  | 69 |
| 9,176 |  |  | 8,377 |  | 799 |
| 52,937 |  |  | 46,986 |  | 5,951 |
| 136,555 |  |  | 128,696 |  | 7,859 |
| 18,690 |  |  | 18,688 |  | 2 |
| 44,962 |  |  | 44,266 |  | 696 |
| 1,782 |  |  | 1,678 |  | 104 |
| 100,946 |  |  | 100,789 |  | 157 |
| 1,285 |  |  | 1,129 |  | 156 |
| 293,370 |  |  | 290,513 |  | 2,857 |
| 2,314 |  |  | 2,267 |  | 47 |
| 33,659 |  |  | 33,652 |  | 7 |
| 12,045 |  |  | 11,679 |  | 366 |
| 1,811,184 |  |  | 1,752,879 |  | 58,305 |
| 226,569 |  |  | 216,177 |  | 10,392 |
| 4,970,340 |  |  | 4,908,938 |  | 61,402 |
| 361,295 |  |  | 283,313 |  | 77,982 |
| 2,111,799 |  |  | 2,091,716 |  | 20,083 |
| 1,259,140 |  |  | 1,236,874 |  | 22,266 |
| 237,336 |  |  | 220,189 |  | 17,147 |
| 77,323 |  |  | 65,105 |  | 12,218 |
| 5,135,620 |  |  | 4,723,620 |  | 412,000 |
| 8,687,776 |  |  | 8,679,213 |  | 8,563 |
| 1,465,000 |  |  | 1,314,396 |  | 150,604 |
| 1,107,616 |  |  | 1,087,370 |  | 20,246 |
| 829,606 |  |  | 804,016 |  | 25,590 |
| 29,874,097 |  |  | 28,930,665 |  | 943,432 |
| 84,400 |  |  | 57,415 |  | 26,985 |
| 78,164 |  |  | 118,535 |  | $(40,371)$ |
| 1,117,561 |  |  | 987,959 |  | 129,602 |
| 346,000 |  |  | 374,001 |  | $(28,001)$ |
|  | $372,000$ |  | 352,000 |  | 20,000 |
| $401,000$ |  |  | 1,453,747 |  | $(1,052,747)$ |
|  |  |  | 76,112 |  | $(76,112)$ |
|  |  |  | 219,947 |  | $(219,947)$ |
| 2,399,125 |  |  | 3,639,716 |  | $(1,240,591)$ |
| 32,273,222 |  |  | 32,570,381 |  | $(297,159)$ |
| $(496,861)$ |  |  | $(1,389,184)$ |  | $(892,323)$ |
| 2,405,820 |  |  | 2,405,820 |  | - |
| \$ | 1,908,959 | \$ | 1,016,636 | \$ | $(892,323)$ |

General Fund<br>Balance Sheet - Statutory Basis

June 30, 2009
(Amounts in thousands)

| ASSETS $\quad 2009$ 2008 |  |  |  |
| :---: | :---: | :---: | :---: |
|  |  |  |  |
| Cash and short-term investments.......................................................... \$ | \$ 380,281 | \$ | 480,969 |
| Receivables, net of allowance for uncollectibles: |  |  |  |
| Due from federal government......................................................... | 458,361 |  | 441,748 |
| Other receivables. | 15,793 |  | 17,757 |
| Due from cities and towns. | 10,305 |  | 6,674 |
| Due from other funds. | - |  | 5,609 |
| Total assets.................................................................................. \$ | \$ 864,740 | \$ | 952,757 |
| LIABILITIES AND FUND BALANCE |  |  |  |
| Liabilities: |  |  |  |
| Accounts payable......................................................................... \$ | \$ 623,216 | \$ | 624,232 |
| Accrued payroll.. | 95,256 |  | 91,517 |
| Total liabilities.. | 718,472 |  | 715,749 |
| Fund balance: |  |  |  |
| Reserved fund balance: |  |  |  |
| Reserved for continuing appropriations........................................... | 53,704 |  | 131,961 |
| Unreserved fund balance: |  |  |  |
| Undesignated.. | 92,564 |  | 105,047 |
| Total fund balance.. | 146,268 |  | 237,008 |
| Total liabilities and fund balance...................................................... \$ | \$ 864,740 | \$ | 952,757 |

See accountants’ review report

# General Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2009
(Amounts in thousands)


EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Legislature......................................................................... | 79,003 | 60,199 | 18,804 | 58,090 |
| Judiciary.. | 803,698 | 794,938 | 8,760 | 812,105 |
| Inspector General.. | 3,071 | 3,002 | 69 | 3,136 |
| Governor and Lieutenant Governor. | 9,051 | 8,338 | 713 | 8,737 |
| Secretary of the Commonwealth............................................... | 52,821 | 46,870 | 5,951 | 43,865 |
| Treasurer and Receiver-General. | 135,467 | 127,609 | 7,858 | 124,382 |
| Auditor of the Commonwealth. | 18,690 | 18,688 | 2 | 18,999 |
| Attorney General................................................................. | 44,479 | 43,785 | 694 | 42,916 |
| Ethics Commission. | 1,782 | 1,678 | 104 | 1,629 |
| District Attorney... | 96,567 | 96,410 | 157 | 98,003 |
| Office of Campaign and Political Finance.. | 1,285 | 1,129 | 156 | 1,170 |
| Sheriff's Departments... | 292,881 | 290,089 | 2,792 | 291,241 |
| Disabled Persons Protection Commission.. | 2,314 | 2,267 | 47 | 2,017 |
| Board of Library Commissioners............................................... | 33,659 | 33,652 | 7 | 32,888 |
| Comptroller..................................................................... | 8,700 | 8,607 | 93 | 8,940 |

## General Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2009 (Amounts in thousands)

|  | $\begin{gathered} 2009 \\ \text { Budget } \\ \hline \end{gathered}$ | $\begin{gathered} 2009 \\ \text { Actual } \\ \hline \end{gathered}$ | Variance <br> Favorable <br> (Unfavorable) | $\begin{gathered} 2008 \\ \text { Actual } \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: |
| Expenditures (continued): |  |  |  |  |
| Administration and finance...................................................... | 1,617,906 | 1,613,011 | 4,895 | 1,482,131 |
| Energy and environmental affairs. | 214,785 | 205,074 | 9,711 | 216,256 |
| Health and human services. | 4,875,300 | 4,828,314 | 46,986 | 4,796,463 |
| Transportation and public works.............................................. | 268,028 | 194,491 | 73,537 | 176,298 |
| Executive office of education. | 2,111,799 | 2,091,716 | 20,083 | 2,120,133 |
| Public safety and homeland security. | 1,002,194 | 986,750 | 15,444 | 1,006,953 |
| Housing and economic development.. | 209,628 | 193,080 | 16,548 | 209,313 |
| Labor and workforce development. | 43,627 | 42,527 | 1,100 | 59,515 |
| Direct local aid.. | 5,135,620 | 4,723,620 | 412,000 | 5,040,468 |
| Medicaid.. | 8,687,776 | 8,679,213 | 8,563 | 8,246,342 |
| Pension.. | 1,465,000 | 1,314,396 | 150,604 | 1,398,600 |
| Debt service: |  |  |  |  |
| Principal retirement.. | 607,106 | 601,448 | 5,658 | 635,027 |
| Interest and fiscal charges. | 430,939 | 423,057 | 7,882 | 431,228 |
| Total expenditures. | 28,253,176 | 27,433,958 | 819,218 | 27,366,845 |
| Other financing uses: |  |  |  |  |
| Operating transfers out.. | 72,664 | 88,236 | $(15,572)$ | 118,496 |
| Commonwealth care transfer................................................... | 1,117,561 | 987,959 | 129,602 | 1,045,863 |
| Medical assistance transfer. | 346,000 | 374,001 | $(28,001)$ | 376,700 |
| State retiree benefits transfer.................................................... | 372,000 | 352,000 | 20,000 | 354,743 |
| Lottery deficit support...... | - | 76,112 | $(76,112)$ | 200,019 |
| Other fund deficit support.. | - | 203,080 | $(203,080)$ | 1,585,673 |
| Stabilization transfer. | - | 64,747 | $(64,747)$ | - |
| Total other financing uses. | 1,908,225 | 2,146,135 | $(237,910)$ | 3,681,494 |
| Total expenditures and other financing uses.. | 30,161,401 | 29,580,093 | 581,308 | 31,048,339 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. | 602,060 | $(90,740)$ | $(692,800)$ | $(1,503,656)$ |
| Fund balance (deficit) at beginning of year.. | 237,008 | 237,008 | - | 1,740,664 |
| Fund balance (deficit) at end of year. | \$ 839,068 | \$ 146,268 | \$ (692,800) | \$ 237,008 |

See accountants' review report


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# Highway Fund <br> Balance Sheet - Statutory Basis 

June 30, 2009
(Amounts in thousands)


See accountants’ review report

# Highway Fund <br> Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

|  | $\begin{gathered} 2009 \\ \text { Budget } \\ \hline \end{gathered}$ | $\begin{gathered} 2009 \\ \text { Actual } \\ \hline \end{gathered}$ |  | Variance Favorable (Unfavorable) |  | $\begin{gathered} 2008 \\ \text { Actual } \\ \hline \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |
| Taxes........................................................................... \$ | \$ 577,700 | \$ | 620,527 | \$ | 42,827 | \$ | 574,045 |
| Assessments.................................................................. | - |  | 13,513 |  | 13,513 |  | 13,628 |
| Federal grants and reimbursements..................................... | 3,600 |  | 1,024 |  | $(2,576)$ |  | 750 |
| Departmental................................................................. | 265,700 |  | 413,969 |  | 148,269 |  | 406,056 |
| Miscellaneous... | - |  | 840 |  | 840 |  | 1,135 |
| Total revenues.. | 847,000 |  | 1,049,873 |  | 202,873 |  | 995,614 |
| Other financing sources: |  |  |  |  |  |  |  |
| Operating transfers in...................................................... | - |  | 1,352 |  | 1,352 |  | 3,615 |
| Other fund deficit support.. | - |  | 219,947 |  | 219,947 |  | 1,571,583 |
| Total other financing sources.... | - |  | 221,299 |  | 221,299 |  | 1,575,198 |
| Total revenues and other financing sources........................... | 847,000 |  | 1,271,172 |  | 424,172 |  | 2,570,812 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Treasurer and Receiver-General........................................ |  | 1,088 |  | 1,087 |  | 1 |  | 919 |
| Attorney General. |  | 483 |  | 481 |  | 2 |  | 480 |
| District Attorney.. |  | 4,379 |  | 4,379 |  | 0 |  | 3,951 |
| Sheriff's Departments... |  | 489 |  | 424 |  | 65 |  | 472 |
| Comptroller.. |  | - |  | 1 |  | (1) |  | 7 |
| Administration and finance.......................................... |  | 5,698 |  | 5,642 |  | 56 |  | 5,836 |
| Transportation and public works... |  | 91,267 |  | 87,780 |  | 3,487 |  | 88,804 |
| Public safety and homeland security... |  | 243,163 |  | 236,987 |  | 6,176 |  | 245,690 |
| Housing and economic development................................... |  | 71 |  | 64 |  | 7 |  | 59 |
| Debt service: |  |  |  |  |  |  |  |  |
| Principal retirement... |  | 500,510 |  | 485,922 |  | 14,588 |  | 412,417 |
| Interest and fiscal charges. |  | 398,667 |  | 380,959 |  | 17,708 |  | 389,236 |
| Total expenditures.. |  | 1,245,815 |  | 1,203,726 |  | 42,089 |  | 1,147,871 |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment........................................... |  | 83,500 |  | 55,214 |  | 28,286 |  | 87,416 |
| Operating transfers out.. |  | 5,500 |  | 28,436 |  | $(22,936)$ |  | 22,768 |
| Total other financing uses.. |  | 89,000 |  | 83,650 |  | 5,350 |  | 110,184 |
| Total expenditures and other financing uses. |  | 1,334,815 |  | 1,287,376 |  | 47,439 |  | 1,258,055 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses.. |  | $(487,815)$ |  | $(16,204)$ |  | 471,611 |  | 1,312,757 |
| Fund balance (deficit) at beginning of year.. |  | 16,204 |  | 16,204 |  | - |  | $(1,296,553)$ |
| Fund balance (deficit) at end of year.... |  | $(471,611)$ | \$ | - | \$ | 471,611 | \$ | 16,204 |

See accountants' review report

## Infrastructure Fund (Subfund Of Highway Fund) <br> Balance Sheet - Statutory Basis

June 30, 2009
(Amounts in thousands)

|  | 2009 |  | 2008 |  |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |
| Cash and short-term investments. | \$ | 147,384 | \$ | - |
| Cash with fiscal agent. |  | - |  | 15,619 |
| Total assets.. | \$ | 147,384 | \$ | 15,619 |
| LIABILITIES AND FUND BALANCE |  |  |  |  |
| Liabilities: |  |  |  |  |
| Accounts payable............................................................... | \$ | - | \$ | - |
| Total liabilities................................................................... |  | - |  | - |
| Fund balance: |  |  |  |  |
| Reserved fund balance: |  |  |  |  |
| Reserved for debt service.... |  | - |  | 15,619 |
| Unreserved fund balance: |  |  |  |  |
| Undesignated................................................................... |  | 147,384 |  | - |
| Total fund balance.............................................................. |  | 147,384 |  | 15,619 |
| Total liabilities and fund balance.......................................... | \$ | 147,384 | \$ | 15,619 |

See accountants' review report

Note: The Infrastructure Fund was established by Section 16 of Chapter 121, Acts of 1990 as a subfund of the Highway Fund, and it is a component of, not an addition to, that fund. The entire Highway Fund, including this subfund, is presented in the preceding financial statements labeled Highway Fund.

# Infrastructure Fund (Subfund Of Highway Fund) Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 2009 \\ \text { Budget } \end{gathered}$ | $\begin{gathered} 2009 \\ \text { Actual } \end{gathered}$ |  |  |  | $\begin{gathered} 2008 \\ \text { Actual } \end{gathered}$ |  |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |
| Taxes........................................................................ \$ | \$ 128,184 | \$ | 189,246 | \$ | 61,062 | \$ | 194,785 |
| Miscellaneous... | - |  | 91 |  | 91 |  | 531 |
| Total revenues.... | 128,184 |  | 189,337 |  | 61,153 |  | 195,316 |
| Other financing sources: |  |  |  |  |  |  |  |
| Operating transfers in................................................... | - |  | 1,352 |  | 1,352 |  | 3,611 |
| Total other financing sources..... | - |  | 1,352 |  | 1,352 |  | 3,611 |
| Total revenues and other financing sources........................ | 128,184 |  | 190,689 |  | 62,505 |  | 198,927 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Debt service: |  |  |  |  |  |  |  |  |
| Principal retirement.................................................... |  | 33,960 |  | 33,960 |  | - |  | 32,545 |
| Interest and fiscal charges. |  | 24,964 |  | 24,964 |  | - |  | 23,990 |
| Total expenditures. |  | 58,924 |  | 58,924 |  | - |  | 56,535 |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Other fund deficit support......... |  | - |  | - |  | - |  | 1,989,654 |
| Total other financing uses....... |  | - |  | - |  | - |  | 1,989,654 |
| Total expenditures and other financing uses.. |  | 58,924 |  | 58,924 |  | - |  | 2,046,189 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing use |  | 69,260 |  | 131,765 |  | 62,505 |  | $(1,847,262)$ |
| Fund balance (deficit) at beginning of year.. |  | 15,619 |  | 15,619 |  | - |  | 1,862,881 |
| Fund balance (deficit) at end of year................................ | \$ | 84,879 | \$ | 147,384 | \$ | 62,505 | \$ | $\underline{15,619}$ |

See accountants' review report

Note: The Infrastructure Fund was established by Section 16 of Chapter 121, Acts of 1990 as a subfund of the Highway Fund, and it is a component of, not an addition to, that fund. The entire Highway Fund, including this subfund, is presented in the preceding financial statements labeled Highway Fund.

## Commonwealth Stabilization Fund

## Balance Sheet- Statutory Basis

June 30, 2009
(Amounts in thousands)

| ASSETS |  |  |
| :---: | :---: | :---: |
|  |  |  |
|  |  |  |

## LIABILITIES AND FUND EQUITY

Liabilities:
Accounts payable...................................................................................................................................................
Total liabilities.........


Fund balance:

| Reserved fund balance: |  |
| :---: | :---: |
| Reserved for Commonwealth Stabilization. | 841,344 |
| Total fund balance.. | 841,344 |
| Total liabilities and fund balance...................................... \$ | 841,344 |


|  | $2,119,194$ |
| :---: | ---: |
|  | $2,119,194$ |
| $\$$ | $2,119,194$ |

See accountants' review report

## Commonwealth Stabilization Fund Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

|  | $\begin{gathered} 2009 \\ \text { Budget } \\ \hline \end{gathered}$ | $\begin{gathered} 2009 \\ \text { Actual } \end{gathered}$ |  |  |  | $\begin{gathered} 2008 \\ \text { Actual } \\ \hline \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |
| Taxes..................................................................... \$ | \$ | \$ | 2,436 | \$ | 2,436 | \$ | 2,243 |
| Miscellaneous.. | 91,000 |  | 43,967 |  | $(47,033)$ |  | 96,930 |
| Total revenues.... | 91,000 |  | 46,403 |  | $(44,597)$ |  | 99,173 |
| Other financing sources: |  |  |  |  |  |  |  |
| Stabilization transfer.. | - |  | 64,747 |  | 64,747 |  | - |
| Total other financing sources..... | - |  | 64,747 |  | 64,747 |  | - |
| Total revenues and other financing sources........................ | 91,000 |  | 111,150 |  | 20,150 |  | 99,173 |

EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Administration and finance. |  | - |  | - |  | - |  |  |
| Total expenditures.. |  |  |  | - |  |  |  |  |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Stabilization transfer. |  | 401,000 |  | 1,389,000 |  | $(988,000)$ |  | 315,000 |
| Total other financing uses. |  | 401,000 |  | 1,389,000 |  | $(988,000)$ |  | 315,000 |
| Total expenditures and other financing uses.. |  | 401,000 |  | 1,389,000 |  | $(988,000)$ |  | 315,000 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing use |  | $(310,000)$ |  | $(1,277,850)$ |  | $(967,850)$ |  | $(215,827)$ |
| Fund balance (deficit) at beginning of year. |  | 2,119,194 |  | 2,119,194 |  | - |  | 2,335,021 |
| Fund balance (deficit) at end of year. | \$ | 1,809,194 | \$ | 841,344 | \$ | $(967,850)$ |  | 2,119,194 |

See accountants' review report

## Intragovernmental Service Fund

Balance Sheet - Statutory Basis
June 30, 2009
(Amounts in thousands)


See accountants' review report

# Intragovernmental Service Fund Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2009
(Amounts in thousands)


## REVENUES AND OTHER FINANCING SOURCES

Revenues

## EXPENDITURES AND OTHER FINANCING USES

Expenditures:
Governor and Lieutenenant Governor.................................

See accountants' review report

## Bay State Competitiveness Investment Fund Balance Sheet - Statutory Basis

June 30, 2009
(Amounts in thousands)

|  | 2009 | 2008 |  |
| :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |
| Cash and short-term investments.......................................................... \$ | \$ | \$ | - |
| Total assets................................................................................... \$ | \$ | \$ | - |
| LIABILITIES AND FUND BALANCE |  |  |  |
| Liabilities: |  |  |  |
| Accounts payable......................................................................... \$ | \$ | \$ | - |
| Total liabilities... | - |  | - |
| Fund balance: |  |  |  |
| Reserved fund balance: |  |  |  |
| Reserved for Bay State Competitiveness Investment... | - |  | - |
| Total fund balance | - |  | - |
| Total liabilities and fund balance.................................................. \$ | \$ | \$ | - |

See accountants' review report

## Bay State Competitiveness Investment Fund Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

|  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Variance |  |
|  | 2009 | 2009 | Favorable | 2008 |
| Budget |  | Actual | (Unfavorable) | Actual |

## REVENUES AND OTHER FINANCING SOURCES

Revenues:

| Miscellaneous................................................................. \$ | - | \$ | - | \$ | - | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total revenues.. | - |  | - |  | - |  | - |
| Other financing sources: |  |  |  |  |  |  |  |
| Transfer for Bay State Competitiveness Investment. | - |  | - |  | - |  | - |
| Total other financing sources... | - |  | - |  | - |  | - |
| Total revenues and other financing sources............................. | - |  | - |  | - |  | - |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Administration and finance.. |  | - |  | - |  | - |  |  |
| Total expenditures. |  | - |  | - |  | - |  |  |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Transfer for Bay State Competitiveness Investment..... |  | - |  | - |  | - |  |  |
| Total other financing uses.. |  | - |  | - |  | - |  |  |
| Total expenditures and other financing uses. |  | - |  | - |  | - |  |  |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses... |  | - |  | - |  | - |  |  |
| Fund balance (deficit) at beginning of year.. |  | - |  | - |  | - |  |  |
| Fund balance (deficit) at end of year.. | \$ | - | \$ | - | \$ | - | \$ | - |

See accountants' review report

# Inland Fisheries And Game Fund <br> Balance Sheet - Statutory Basis 

June 30, 2009
(Amounts in thousands)

| ASSETS 2009 |  | 2008 |  |
| :---: | :---: | :---: | :---: |
|  |  |  |  |
| Cash and short-term investments......................................................... \$ | \$ 14,557 | \$ | 10,576 |
| Total assets................................................................................... \$ | \$ 14,557 | \$ | 10,576 |
| LIABILITIES AND FUND BALANCE |  |  |  |
| Liabilities: |  |  |  |
| Accounts payable.......................................................................... \$ | \$ 508 | \$ | 327 |
| Accrued payroll............................................................................ | 177 |  | 149 |
| Total liabilities.. | 685 |  | 476 |
| Fund balance: |  |  |  |
| Unreserved fund balance: |  |  |  |
| Undesignated............ | 13,872 |  | 10,100 |
| Total fund balance.. | 13,872 |  | 10,100 |
| Total liabilities and fund balance..................................................... \$ | \$ 14,557 | \$ | 10,576 |

See accountants’ review report

Inland Fisheries And Game Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

| REVENUES AND OTHER FINANCING SOURCES | $\begin{gathered} 2009 \\ \text { Budget } \end{gathered}$ |  | $\begin{gathered} 2009 \\ \text { Actual } \end{gathered}$ |  |  |  | $\begin{gathered} 2008 \\ \text { Actual } \\ \hline \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |
| Taxes.............................................................................. | \$ | - | \$ | 869 | \$ | 869 | \$ | 894 |
| Federal grants and reimbursements........................................ |  | 3,800 |  | 7,715 |  | 3,915 |  | 1,790 |
| Departmental... |  | 6,900 |  | 7,325 |  | 425 |  | 6,876 |
| Miscellaneous.. |  | - |  | 37 |  | 37 |  | 60 |
| Total revenues... |  | 10,700 |  | 15,946 |  | 5,246 |  | 9,620 |
| Other financing sources: |  |  |  |  |  |  |  |  |
| Operating transfers in.. |  | 100 |  | 130 |  | 30 |  | 117 |
| Total other financing sources... |  | 100 |  | 130 |  | 30 |  | 117 |
| Total revenues and other financing sources. |  | 10,800 |  | 16,076 |  | 5,276 |  | 9,737 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |
| Energy and environmental affairs.. |  | 11,274 |  | 10,780 |  | 494 |  | 10,742 |
| Total expenditures.... |  | 11,274 |  | 10,780 |  | 494 |  | 10,742 |
| Other financing uses |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment.... |  | - |  | 1,524 |  | $(1,524)$ |  | 2,305 |
| Total other financing uses... |  | - |  | 1,524 |  | $(1,524)$ |  | 2,305 |
| Total expenditures and other financing uses... |  | 11,274 |  | 12,304 |  | $(1,030)$ |  | 13,047 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses..... |  | (474) |  | 3,772 |  | 4,246 |  | $(3,310)$ |
| Fund balance (deficit) at beginning of year.. |  | 10,100 |  | 10,100 |  | - |  | 13,410 |
| Fund balance (deficit) at end of year...................................... | \$ | 9,626 | \$ | 13,872 | \$ | 4,246 | \$ | 10,100 |

See accountants' review report

# Workforce Training Fund <br> Balance Sheet - Statutory Basis 

June 30, 2009
(Amounts in thousands)


## LIABILITIES AND FUND BALANCE

| Liabilities: |  |  |  |
| :---: | :---: | :---: | :---: |
| Accounts payable...................................................................... \$ | 1,723 | \$ | 2,600 |
| Accrued payroll....................................................................... | 40 |  | 39 |
| Total liabilities. | 1,763 |  | 2,639 |
| Fund balance: |  |  |  |
| Reserved fund balance: |  |  |  |
| Reserved for continuing appropriations.. | 11,118 |  | 18,884 |
| Total fund balance.. | 11,118 |  | 18,884 |
| Total liabilities and fund balance................................................ \$ | 12,881 | \$ | 21,523 |

See accountants' review report

# Workforce Training Fund 

Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2009 (Amounts in thousands)

|  | Variance |  |  |
| :---: | :---: | :---: | :---: |
| 2009 | 2009 | Favorable | 2008 |
| Budget | Actual | (Unfavorable) | Actual |

## REVENUES AND OTHER FINANCING SOURCES

| Revenues: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Taxes....................................................................... \$ | 21,000 | \$ | 21,073 | \$ | 73 | \$ | 21,509 |
| Miscellaneous.. | - |  | 7 |  | 7 |  | - |
| Total revenues.. | 21,000 |  | 21,080 |  | 80 |  | 21,509 |
| Other financing sources: |  |  |  |  |  |  |  |
| Other fund deficit support... | - |  | - |  | - |  | 21,839 |
| Total other financing sources... | - |  | - |  | - |  | 21,839 |
| Total revenues and other financing sources. | 21,000 |  | 21,080 |  | 80 |  | 43,348 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Housing and economic development.............................. |  | - |  | - |  | - |  | 250 |
| Labor and workforce development. |  | 33,696 |  | 22,578 |  | 11,118 |  | 25,105 |
| Total expenditures.. |  | 33,696 |  | 22,578 |  | 11,118 |  | 25,355 |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment.. |  | 600 |  | 389 |  | 211 |  | 607 |
| Other fund deficit support.. |  | - |  | 5,879 |  | 5,879 |  | - |
| Total other financing uses. |  | 600 |  | 6,268 |  | 6,090 |  | 607 |
| Total expenditures and other financing uses. |  | 34,296 |  | 28,846 |  | 17,208 |  | 25,962 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing $t$ |  | $(13,296)$ |  | $(7,766)$ |  | 5,530 |  | 17,386 |
| Fund balance (deficit) at beginning of year...................... |  | 18,884 |  | 18,884 |  | - |  | 1,498 |
| Fund balance (deficit) at end of year. | \$ | 5,588 | \$ | 11,118 | \$ | 5,530 | \$ | 18,884 |

See accountants' review report

# Massachusetts Tourism Fund Balance Sheet - Statutory Basis 

June 30, 2009
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |
| :---: | :---: | :---: | :---: |
|  | 2009 | 2008 |  |
| ASSETS |  |  |  |
| Cash and short-term investments..................................................... \$ | \$ 2,909 | \$ | 8,054 |
| Total assets.......................................................................... \$ | \$ 2,909 | \$ | 8,054 |
| LIABILITIES AND FUND BALANCE |  |  |  |
| Liabilities: |  |  |  |
| Accounts payable...................................................................... \$ | \$ 2,288 | \$ | 7,369 |
| Accrued payroll... | 30 |  | 31 |
| Total liabilities.. | 2,318 |  | 7,400 |
| Fund balance: |  |  |  |
| Reserved fund balance: |  |  |  |
| Reserved for continuing appropriations.. | 591 |  | 627 |
| Total fund balance.. | 591 |  | 627 |
| Total liabilities and fund balance..................................................... ${ }^{\text {S }}$ | \$ 2,909 | \$ | 8,027 |

See accountants' review report

# Massachusetts Tourism Fund <br> Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

| REVENUES AND OTHER FINANCING SOURCES | $\begin{gathered} 2009 \\ \text { Budget } \end{gathered}$ | $\begin{gathered} 2009 \\ \text { Actual } \\ \hline \end{gathered}$ |  | Variance <br> Favorable <br> (Unfavorable) |  | $\begin{gathered} 2008 \\ \text { Actual } \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |
| Taxes........................................................................ \$ | 43,100 | \$ | 38,310 | \$ | $(4,790)$ | \$ | 41,699 |
| Total revenues.. | 43,100 |  | 38,310 |  | $(4,790)$ |  | 41,699 |
| Other financing sources: |  |  |  |  |  |  |  |
| Operating transfers in..... | - |  | - |  | - |  | - |
| Total other financing sources......................................... | - |  | - |  | - |  | - |
| Total revenues and other financing sources....................... | 43,100 |  | 38,310 |  | $(4,790)$ |  | 41,699 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Health and human services............................................ |  | 25 |  | 25 |  | - |  | - |
| Energy and environmental affairs................................... |  | - |  | - |  | - |  | 35 |
| Housing and economic development. |  | 27,637 |  | 27,045 |  | 592 |  | 38,228 |
| Total expenditures. |  | 27,662 |  | 27,070 |  | 592 |  | 38,263 |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment....................................... |  | 300 |  | 288 |  | 12 |  | 388 |
| Other fund deficit support. |  | - |  | 10,988 |  | $(10,988)$ |  | 5,068 |
| Total other financing uses.. |  | 300 |  | 11,276 |  | $(10,976)$ |  | 5,456 |
| Total expenditures and other financing uses. |  | 27,962 |  | 38,346 |  | $(10,384)$ |  | 43,719 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing us |  | 15,138 |  | (36) |  | $(15,174)$ |  | $(2,020)$ |
| Fund balance (deficit) at beginning of year. |  | 627 |  | 627 |  | - |  | 2,647 |
| Fund balance (deficit) at end of year. | \$ | 15,765 | \$ | 591 | \$ | $(15,174)$ | \$ | 627 |

See accountants' review report


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## Non-Budgeted Funds

## SPECIAL REVENUE FUNDS:

These funds account for the proceeds of specific revenue sources that are restricted to finance specific functions. Funds that are not subject to appropriation are considered Non-budgeted Special Revenue Funds.

Federal Grants Fund - to account for federal grants that are designated for specific programs, excluding federal highway construction grants, which are accounted for in the Federal Highway Construction Capital Projects Fund, and federal reimbursement programs, such as Medicaid, which are accounted for in the General Fund.

## LOTTERY FUNDS:

The two lottery funds account for the operations of the State and Arts Lotteries.

State Lottery Fund - to account for revenue from sale of lottery tickets and for the payment of prizes, expenses of the State Lottery Commission and the distribution to municipalities and school districts. Transfers are made to the General Fund.

Arts Lottery Fund - to account for revenues from sale of lottery tickets, for payment of prizes and the expenses of the State Lottery Commission, and for the administration of the Arts Lottery Council. Transfers are made to the General Fund.

## UNIVERSAL HEALTH CARE FUNDS:

The six Universal Healthcare Funds account for assessments and other revenues that are dedicated to making health care and health insurance accessible and affordable to all Citizens of the Commonwealth.

Commonwealth Care Trust Fund - to collect fair share employer assessments, free rider surcharges, transfers from the Health Safety Net Trust Fund, any funds that may be appropriated or transferred for deposit into the trust fund for the purposes of the demonstration program approved the Secretary of the United States Department of Health and Human Services under section 1115 of the Social Security Act, as extended or renewed from time to time and individual health care coverage penalties for the purpose of
providing health care coverage in accordance with the act providing access to affordable, quality, accountable health care of 2006.

Essential Community Provider Trust Fund - to account for transfers and interests; used for payments to acute care hospitals and community health centers, as defined in Chapter 58, Acts of 2006, Section 8.

Medical Assistance Trust Fund - to account for any funds directed to the Commonwealth from public entities and federal revenues related to medical assistance; to be used for medical assistance payments to entities authorized by the general court.

Health Safety Net Trust Fund - to account for reimbursing hospitals and community health centers for a portion of the cost of reimbursable health services provided to lowincome, uninsured or underinsured residents of the Commonwealth.

Medical Security Trust Fund - to account for premiums, fees, and contributions; used for health insurance for workers receiving unemployment insurance.

Catastrophic Illness in Children Relief Fund - to account for receipts from a portion of an employer's unemployment health insurance contribution and certain Federal financial participation. The assistance is for medical expenses of childhood catastrophic illnesses not covered by any other State and Federal program and subject to certain family income limits.

## OTHER FUNDS:

The other minor special revenue funds account for a variety of miscellaneous taxes, assessments, fees, fines and other revenues, which are restricted to the financing of specific Commonwealth programs.

Department of Telecommunication and Energy Trust Fund - to account for expenditures by the Department of Telecommunications and Energy for activities of the department related to the regulation of electric companies.

Liability Management and Reduction Fund - to account for chargebacks assessed to departments as premiums for the provision of insurance coverage for state agencies to cover payment of judgements, settlements and litigation costs in tort claims.

Health Care Security Trust Fund - to account for revenues received from tobacco companies under the tobacco settlement and interest income for health related
services and programs intended to control or reduce the use of tobacco in the Commonwealth. Though not repealed, the balance in the Health Care Security Trust Fund was transferred to the State Retiree Benefits Trust Fund on June 30, 2008.

## Commonwealth of Massachusetts Civil Monetary Penalty

 (CMP) Fund - to account for civil monetary penalties paid by nursing homes participating in the medical program for the protection of health and property of residents in a nursing home if the facility is found deficient.MBTA State and Local Contribution Fund - to account for the transfer of revenue and MBTA service area assessments from the Commonwealth to the MBTA as set forth in Massachusetts General Laws, Chapter 10, Section 35T.

MBTA Infrastructure Renovation Fund - to account for supplemental appropriations beyond the MBTA State and Local Contribution Fund for certain MBTA infrastructure improvements. Funds are to be used for, but not limited to, compliance with the American with Disabilities Act, elevator and escalator improvements, waterproofing, fare gates, signage, lighting and structural improvements only. No rolling stock is to be acquired through the fund.

Community Preservation Trust Fund - to account for revenues received from surcharges on real estate property taxes, public and private sources as gifts, grants and donations, from damages, penalties costs from litigation settlements and surcharge on municipal liens imposed by the cities and towns who accept funds from the trust, to further community open - space preservation programs.

Health Insurance Portability and Accountability Act Fund - to account for revenues received from Federal reimbursements under the Social Security Act, other Federal reimbursements, grants, gifts or other contributions to meet the costs of compliance with the Federal Health Insurance Portability and Accountability Act of 1996 (HIPPA).

State Racing Fund - to record activity described in Section 9, Chapter 139, Acts of 2001 for improvements to the horse and greyhound racing industry in the Commonwealth. Revenues are from taxes, assessments and expenditures are for related programs.

Division of Professional Licensure Trust Fund - to support programs and administrative costs of the Division of Professional Licensure. Revenues are from professional registration fees and expenditures are for regulatory purpose. The fund is not allowed to incur deficit. Any year
end balance in excess of $20 \%$ of prior year's expenditures revert to the General Fund.

Victims of Drunk Driving Trust Fund - to account for fines collected from convicted individuals of driving under the influence of various substances defined by the law. Expenditures are for grants to community based programs to provide counseling and support services to victims of accidents.

Department of Fire Services Hazardous Materials Emergency Mitigation Response Recovery Trust Fund to account for monies received from fees, fines and investment income up to a maximum of $\$ 250,000$ per year. All revenues in excess of $\$ 250,000$ are transferred to the General Fund and may be made available for appropriation. Expenditures are for emergency hazardous materials response and mitigation costs up to a maximum of $\$ 250,000$ per year.

Registers Technological Fund - to account for funds received from deeds excise taxes for the benefit of abolished counties. Expenditures are for technological improvements at the registries of deeds in those counties.

County Registers Technological Fund - to account for monies received from deeds excise taxes for Barnstable, Bristol, Dukes, Norfolk, Plymouth and Nantucket Counties. Expenditures are for technical improvements at those counties.

State Election Campaign Fund - to account for the costs of quadrennial statewide elections provided for through tax contributions from citizens.

Enhanced 911 Fund - to account for expenditures by the state 911 department to automatically identify a telephone number used to place or route a 911 call.

Counsel for Indigent Salary Enhancement Trust Fund to account for fees collected for private applications for criminal complaints for misdemeanors in Commonwealth courts and investment revenues. Expenditures are for rate enhancements for advocates for the indigent.

Smart Growth Housing Trust Fund - This fund is controlled by the Department of Housing and Community Development for the purpose of making payments to communities under Smart Growth and Housing Production program. Revenues are from sale of surplus property for the total amount of sales between $\$ 25$ million to $\$ 50$ million, or appropriations from the General Fund and monetary sanctions imposed by the department.

Special Projects Permitting and Oversight Fund - to account for environmental permitting fees. Expenditures are for permitting, technical assistance, compliance and other activities related to environmental oversight.

Division of Energy Resources Credit Trust Fund - to account for the receipt, retention, redemption sale or transfer of energy conservation credits, renewable energy certificates or credits, emission credits and similar allowances. The Division of Energy Resources may expend these funds, without further appropriation for the implementation of programs for energy reliability, renewable energy, public procurement of energy and energy efficiency and climatic change. Any unexpended balance in the fund at the close of a fiscal year is retained in the fund. The fund is not allowed to carry a deficit at the end of the fiscal year.

School Modernization and Reconstruction Trust Fund to account for dedicated sales tax revenues in support of the School Building Assistance Program.

Roche Community Rink Fund - to account for revenues generated from fees, fines, leases, gifts, grants, interest or any other revenue sources at the Roche Community Rink, formerly the Bryant Rink, in the West Roxbury section of the city of Boston. Expenditures are for operational costs, capital improvements, equipment and maintenance of said rink, including the costs of personnel, but no expenditures shall be made from the fund that shall cause the fund to be in deficit at the close of a fiscal year.

Workforce Competitiveness Trust Fund - to account for funds to support the development and implementation of employer and work responsive programs to enhance worker skills, income, productivity and retention and to increase the quality and competitiveness of Massachusetts firms. The fund is administered by the Executive Office of Labor and Workforce Development.

Fire Prevention and Public Safety Fund - to account for all penalties recovered under the cigarette fire safety regulation act to be used for fire safety and prevention programs

Cigarette Fire Safety and Firefighter Protection Act Enforcement Fund - to account for the Fire Safety certification fees submitted by cigarette manufacturers. The fund is used solely to support state processing, testing, enforcement and oversight activities related to implementation of the cigarette fire safety regulation.

Massachusetts Board of Higher Education ScholarInternship Match Fund - to provide a match for industry
scholarships given to Massachusetts students going on to study for a post-secondary degree at Massachusetts public higher education institutions. The amount to be matched through the Scholar-Internship Match Fund shall not exceed $\$ 5,000$ per student, contingent upon receiving a corresponding industry scholarship or internship of up to the same amount.

## Central Artery / Tunnel Project Repair and Maintenance

 Trust Fund - to account for any costs incurred in connection with the repairs and maintenance of the Central Artery and the Ted Williams Tunnel.District Local Technical Assistance Fund - to account for grants to regional planning agencies for technical assistance to municipalities and to develop a state-wide zoning, land use planning, conservation, public safety planning, information technology and statistical trend modeling under the supervision of the Department of Housing and Community Development. The annual expenditures cannot exceed $\$ 2.8$ million in any fiscal year.

Educational Rewards Grant Program Fund - to account for grants to students in accredited post-secondary certificate or vocational technology programs or associate degree in targeted high-demand occupations.

Government Land Bank Fund - to account for proceeds from disposition, conversion and redevelopment of land used for industrial and low income housing developments. Payments of principal and interest on bonds and notes of the Massachusetts Development Finance Agency.

Natural Heritage and Endangered Species Fund - to account for revenues from public and private sources and/or the federal government as reimbursements, grants, donations or other receipts; used to acquire by purchase, lease, easement or license land critical to nongame wildlife and endangered species for purposes of protecting and enhancing nongame wildlife.

Massachusetts Mathematics, Science, Technology and Engineering Grant Fund - to account for the support provided to Massachusetts students who want to participate in programs that support careers in fields related to mathematics, science, technology, and engineering. The grants also support curriculum development in those fields.

Commonwealth Covenant Fund - to support programs that provide accessible tuition loan repayments to students who attend public universities or colleges in Massachusetts and stay to pursue careers in the STEM (Science, Technology, Engineering and Math) fields.

Massachusetts Alternative and Clean Energy Investment Trust Fund - to account for any funds invested in clean energy technology research and issue seed grants to companies, universities and nonprofits to encourage the creation of clean technology ventures and the training of workers to perform associated green jobs.

Regional Greenhouse Gas Initiative (RGGI) Auction Trust Fund - to account for expenditures by the department of environmental protection in consultation with the department of energy resources to adopt rules and regulations establishing a carbon dioxide cap and limit and reduce the total carbon dioxide emissions released by electric generating stations that generate electric power.

Mosquito and Greenhead Fly Control Fund -to account for assessments to cities and towns of various mosquito control districts; to support activities designed to control mosquitoes and /or "greenhead" flies.

Oil Overcharge Fund - to account for the fines and penalties collected under federal litigation from certain oil companies; used to provide fuel assistance and home insulation for low-income residents.

Environmental Trust Fund - to account for fines, gifts and grants used for restoration, protection and improvement of the quality of Boston Harbor, Lynn Harbor, Massachusetts Bay, Buzzards Bay and Cape Cod Bay.

Children's Trust Fund - to account for gifts, grants, interest, and donations to the Child Abuse Prevention Board and certain appropriations designated to be transferred to the fund; used for support programs to raise awareness of child abuse and prevention programs.

Child Support Enforcement Fund - to account for Federal grants used for activities associated with the collection of child support.

Massachusetts Military Family Relief Fund - to account for revenues received by the Commonwealth under the provisions of section 6K of Chapter 62, from public and private sources as gifts, grants, and donations to further the purposes of the fund, which is to help members of the Massachusetts National Guard and Massachusetts residents who are members of the Armed Forces of the United States and who were called to active duty after September 11, 2001.

Department of Industrial Accidents Special Fund - to account for assessments to employers and cities and towns for workers' compensation insurance premiums and penalties assessed against employers who fail to insure for
the workers' compensation; used to reimburse the General Fund for the operating account of the Department of Industrial Accidents and for administrative overhead.

County Correction Fund - to account for approximately $7.5 \%$ of the deeds excise tax distributed to counties for the operation of county correctional facilities.

Massachusetts AIDS Fund - to account for gifts, grants, and donations; used for research, treatment, and education related to acquired immune deficiency syndrome.

Trust Fund for the Head Injury Treatment Services Fund - to account for revenues from a surcharge on fines resulting from 'driving under the influence' convictions; funds the Massachusetts Rehabilitation Commission's statewide head injury program to develop and maintain non-residential rehabilitation services for head injured persons,

Board of Registration in Medicine Fund - to account for certain revenues and expenditures of the Board.

Water Pollution Abatement Projects Administration Fund - to account for transfers from the Water Pollution Abatement Trust and general obligation bond proceeds; used for the administration of the Department of Environmental Protection to fund water pollution abatement projects.

Motor Vehicle Safety Inspection Trust Fund - to account for vehicle inspection fees for administration and operation of safety inspection programs by the Registry of Motor Vehicles.

Child Care Quality Fund - to account for expenditures by the commissioner of the Office for Children for providing grants for not-for-profit childcare organizations for the purpose of improving childcare services.

Convention and Exhibition Center Fund - to account for surcharges imposed on tourist tickets, such as cruise and for any land-based sightseeing located in the Commonwealth to finance the construction of a new Boston Convention Center along with centers in Worcester and Springfield.

Firearms Fingerprint Identity Verification Trust Fund to account for fees paid in firearms registrations for the purposes of financing fingerprint identification verifications with the fingerprint records maintained by the Federal Bureau of Investigations or any other federal agency for the verification of firearms license application identities.

Grant Anticipation Note Trust Fund - to account for proceeds to cover grant anticipation note expenditures and pay the related debt service of the proceeds.

The following funds have been enacted in legislation but are inactive:

Department of Mental Retardation Trust Fund - to account for any receipts from assessments transfers by Department of Mental Retardation for public facilities and any other federal financial participation. Expenditures are for operating the intermediate care facilities and community residences serving individuals with mental retardation.

Natural Resources Damages Trust Fund - to account for gifts, grants and other contributions received to fund natural resources restoration projects.

Spinal Cord Injury Trust Fund - to account for surcharges for license reinstatement after 3 speeding convictions. Funds are expended for the purpose of medical cure research services for spinal cord injured persons.

Energy Technology Development Fund - to account for revenues received from miscellaneous trusts, gifts and donations to be administered and expended by the commissioner of the Division of Energy Resources to promote energy efficiency and the research development and commercialization of new energy technologies.

Commonwealth Sewer Rate Relief Fund - to account for transfers of amounts from the General Fund or other funds; used for the purpose of mitigating sewer rate increases and making sewer rate relief grants to municipalities.

Non-Budgeted Special Revenue Funds Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

| Fiscal Year Ended June 30, 2009 (Amounts in thousands) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Federal Grants |  | Lotteries |  |  |  | Universal Health Care Funds |  |  |  |  |  |  |  |
|  |  |  | State <br> Lottery |  | Arts <br> Lottery |  | Commonwealth <br> Care <br> Trust |  | Essential Community Provider Trust |  | Medical Assistance Trust |  | Health Safety Net Trust |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes... | \$ | - | \$ | 917 | \$ | - | \$ | 145,849 | \$ | - |  | - | \$ | - |
| Assessments... |  | - |  | - |  |  |  | - |  | - |  |  |  | 365,053 |
| Federal grants and reimbursements........................................... |  | 2,646,255 |  |  |  |  |  | - |  | - |  | - |  | - |
| Tobacco settlement revenue...................................................... |  | 2,646,255 |  |  |  |  |  | - |  | - |  | - |  |  |
| Departmental.......................................................................... |  |  |  | 4,514,785 |  | 127,380 |  | 12,500 |  | - |  | - |  | - |
| Miscellaneous............................................................... |  | 69 |  | 6,633 |  | 341 |  | 37,041 |  | - |  | 247,029 |  | 1,942 |
| Total revenues................................................................. |  | 2,646,324 |  | 4,522,335 |  | 127,721 |  | 195,390 |  | - |  | 247,029 |  | 366,995 |
| Other financing sources: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Operating transfers in...................................................... |  | 561 |  | - |  | 74,555 |  | - |  | 32,592 |  | - |  | - |
| Lottery deficit support.................................................... |  | - |  | 76,112 |  | - |  | - |  | - |  | - |  | - |
| Health safety net trust transfer............................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | 127,696 |
| Commonwealth care transfer.............................................. |  | - |  | - |  | - |  | 1,052,459 |  | - |  | - |  | - |
| Medical assistance transfer........................................................ |  | - |  | - |  | - |  | - |  | - |  | 374,001 |  | - |
| Transfer for Bay State Competitiveness Investment.................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total other financing sources..................................... |  | 561 |  | 76,112 |  | 74,555 |  | 1,052,459 |  | 32,592 |  | 374,001 |  | 127,696 |
| Total revenues and other financing sources.. |  | 2,646,885 |  | 4,598,447 |  | 202,276 |  | 1,247,849 |  | 32,592 |  | 621,030 |  | 494,691 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Judiciary..................................................................... |  | 588 |  | - |  | - |  | - |  | - |  | - |  | - |
| Inspector General.......................................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | 175 |
| Secretary of the Commonwealth. |  | 741 |  | 3,50, ${ }^{-}$ |  | 111,005 |  | - |  | - |  | - |  | - |
| Treasurer and Receiver-General. |  | 1,253 |  | 3,580,066 |  | 111,005 |  | - |  | - |  | - |  | - |
| Attorney General. |  | 8,929 |  | - |  | - |  | - |  | - |  | - |  | - |
| District Attorney |  | 3,492 |  | - |  | - |  | - |  | - |  | - |  | - |
| Sheriff's Departments |  | 2,119 |  | - |  | - |  | - |  | - |  | - |  | - |
| Disabled Persons Protection Commission. |  | 236 |  | - |  | - |  | - |  | - |  | - |  | - |
| Board of Library Commissioners. |  | 2,873 |  | - |  | - |  | - |  | - |  | - |  | - |
| Comptroller.................................................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Administration and finance............................................... |  | 2,034 |  | - |  | - |  | - |  | - |  | - |  | - |
| Energy and environmental affairs........................................ |  | 63,854 |  | - |  | - |  | 1,- |  | - |  | - |  | - |
| Health and human services................................................ |  | 400,018 |  | - |  | - |  | 1,291,798 |  | 32,389 |  | 659,789 |  | 409,627 |
| Transportation and public works........................................... |  | 11,850 |  | - |  | - |  | - |  | - |  | - |  | - |
| Executive office of education............................................ |  | 847,413 |  | - |  | - |  | - |  | - |  | - |  | - |
| Public safety and homeland security..................................... |  | 108,426 |  | - |  | - |  | - |  | - |  | - |  | - |
| Housing and economic development..................................... |  | 528,947 |  | - |  | - |  | - |  | - |  | - |  | - |
| Labor and workforce development........................................ |  | 161,645 |  | - |  | - |  | - |  | - |  | - |  | - |
| Direct local aid............................................................... |  | 412,000 |  | - |  | - |  | - |  | - |  | - |  | - |
| Debt service: |  |  |  | - |  | - |  |  |  |  |  |  |  |  |
| Principal retirement................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Interest and fiscal charges................................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total expenditures.... |  | 2,556,418 |  | 3,580,066 |  | 111,005 |  | 1,291,798 |  | 32,389 |  | 659,789 |  | 409,802 |
| Other financing uses: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment... |  | 39,963 |  | 6,578 |  | - |  | 2 |  | - |  | - |  | 18 |
| Lottery operating reimbursements........................................ |  | - |  | 92,999 |  | 12,657 |  | - |  | - |  | - |  | - |
| Lottery distributions........................................................ |  | - |  | 811,875 |  | 78,614 |  | - |  | - |  | - |  | - |
| Federal reimbursement transfer out...................................... |  | - |  |  |  | - |  | - |  | - |  | - |  | - |
| Tobacco settlement transfer............................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| State retiree benefits transfer.............................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Commonwealth care transfer............................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | 64,500 |
| Health safety net trust transfer. |  | - |  | - |  | - |  | 127,696 |  | - |  | - |  | - |
| Operating transfers out. |  | 48,706 |  | 74,555 |  | - |  | 1 |  | - |  | - |  | 112 |
| Total other financing uses.................................................. |  | 88,669 |  | 986,007 |  | 91,271 |  | 127,699 |  | - |  | - |  | 64,630 |
| Total expenditures and other financing uses........................... |  | 2,645,087 |  | 4,566,073 |  | 202,276 |  | 1,419,497 |  | 32,389 |  | 659,789 |  | 474,432 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses..... |  | 1,798 |  | 32,374 |  | - |  | $(171,648)$ |  | 203 |  | $(38,759)$ |  | 20,259 |
| Fund balance at beginning of year........................................ |  | 37,184 |  | $(32,374)$ |  | - |  | 184,118 |  | 315 |  | 38,759 |  | 94,714 |
| Fund balance at end of year............................................... | \$ | 38,982 | \$ | - | \$ | - | \$ | 12,470 | \$ | 518 |  | - | \$ | 114,973 |

See accountants' review report


## Non-Budgeted Special Revenue Funds

Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis
Fiscal Year Ended June 30, 2009
(Amounts in thousands)

|  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

See accountants’ review report


Non-Budgeted Special Revenue Funds
Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis
Fiscal Year Ended June 30, 2009
(Amounts in thousands)


See accountants’ review report


Non-Budgeted Special Revenue Funds
Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis
Fiscal Year Ended June 30, 2009
(Amounts in thousands)


See accountants’ review report



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## Capital Projects Funds

The Capital Projects Funds are used to account for the financial resources used to acquire or construct major capital assets of the Commonwealth and to finance local governmental capital projects.

General Capital Projects Fund - to account for proceeds of bonds sold to fund the construction or acquisition of capital assets for general Commonwealth purposes, excluding highway construction and projects targeted for specific localities or purposes.

Capital Investment Trust Fund - to account for a transfer from the General Fund to finance appropriated items of a capital nature pursuant to sections 2E and 107 of Chapter 88 of the Acts of 1997.

Convention and Exhibition Center Capital Fund -to account for proceeds of bonds to finance the construction of a convention center in Boston.

Capital Improvements and Investment Trust Fund - to account for the Commonwealth's reimbursement to cities and towns for expenses incurred for projects for construction and reconstruction of town and county ways.

Capital Expenditure Reserve Fund - to account for amounts paid by the Massachusetts Turnpike Authority as payment toward the acquisition cost of the Third Harbor Tunnel and Federal financial participation money related to expenditure amounts paid by the Massachusetts Port Authority as determined by a feasibility study; used to pay principal and interest on certain bonds, related notes or direct capital expenditures.

Highway Capital Projects Fund - to account for the proceeds of bonds sold to finance construction of state highways and to fund the Commonwealth's share of Federally sponsored highway construction.

Federal Highway Construction Program Capital Projects Fund - to account for federal highway construction grants which, with the Commonwealth's required share of matching funds, finance interstate highways and similar projects within Massachusetts to promote a nationwide highway system.

Central Artery Statewide Road and Bridge Infrastructure
Fund - to account for bond proceeds, certain revenues from Registry of Motor Vehicle fees, (net of debt service expenditures) and payments from authorities. The purpose of expenditures of the fund is to meet the estimated additional costs associated with the Central Artery/Ted Williams Tunnel Project and for costs of the statewide road and bridge program.

## OTHER FUNDS:

These funds account for the proceeds of bonds used to to finance land and transportation equipment for economic development.

Government Land Bank Capital Projects Fund - to account for proceeds of bonds used to finance the acquisition, holding, protection, maintenance, repair or use of lands and for personnel and the administrative costs of the Massachusetts Development Finance Agency.

## LOCAL AID FUNDS:

Local Capital Projects Fund - to account for the proceeds of bonds sold to finance the construction of correctional facilities, water pollution abatement projects and other local projects in specific localities of the Commonwealth. The fund accounts for the proceeds of bonds to finance improvements to lockup facilities, state police lockup facilities and to finance improvements to County Correctional Facilities, and other monies received by the Department of Conservation and Recreation pertaining to state parks, reservations and recreation areas outside the metropolitan parks district; used for purposes of state parks, reservations and recreation areas outside the metropolitan parks district.

Capital Projects Funds
Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis

|  | Fiscal Year Ended June 30, 2009 |
| :--- | :---: | :---: | :---: | :---: |
| (Amounts in thousands) |  |

See accountants’ review report

| Highway Capital <br> Projects | Federal Highway Construction Program |  | Central Artery <br> Statewide Road and Bridge Infrastructure |  | $\begin{gathered} \text { Government } \\ \text { Land Bank } \\ \text { Capital } \\ \text { Projects } \\ \hline \end{gathered}$ |  | Local <br> Capital <br> Projects |  | Totals <br> (Memorandum only) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | 2009 |  |  |  | 2008 |
| \$ | \$ | 946 |  |  | \$ | - |  |  | \$ | - | \$ | - | \$ | 24,265 | \$ | 20,583 |
| - |  | 808 |  | 33,125 |  | - |  | - |  | 33,933 |  | 20,153 |
| - |  | - |  | - |  | - |  | - |  | 12,400 |  | 12,500 |
| 12,800 |  | - |  | 870 |  | - |  | - |  | 13,670 |  | 35,034 |
| 12,800 |  | 1,754 |  | 33,995 |  | - |  | - |  | 84,268 |  | 88,270 |
| 1,000,568 |  | - |  | - |  | 31,575 |  | 2,617 |  | 2,041,843 |  | 1,280,824 |
| 34,028 |  | - |  | - |  | 1,704 |  | 245 |  | 98,850 |  | 25,121 |
| 226,951 |  | - |  | - |  | 2,343 |  | 49,888 |  | 389,555 |  | - |
| - |  | - |  | 25,330 |  | - |  | - |  | 25,330 |  | 19,491 |
| - |  | 685,963 |  | - |  | - |  | - |  | 685,963 |  | 326,358 |
| 25,832 |  | - |  | - |  | - |  | - |  | 25,832 |  | 168,180 |
| 1,287,379 |  | 685,963 |  | 25,330 |  | 35,622 |  | 52,750 |  | 3,267,373 |  | 1,819,974 |
| 1,300,179 |  | 687,717 |  | 59,325 |  | 35,622 |  | 52,750 |  | 3,351,641 |  | 1,908,244 |
| - |  | - |  | - |  | - |  | 75 |  | 16,810 |  | 17,235 |
| - |  | - |  | - |  | - |  | - |  | 253 |  | - |
| - |  | 208 |  | - |  | - |  | - |  | 1,761 |  | 1,860 |
| 304,250 |  | - |  | - |  | - |  | - |  | 378,909 |  | 27,643 |
| - |  | - |  | - |  | - |  | - |  | 1,302 |  | - |
| 278 |  | 676 |  | - |  | - |  | - |  | 3,096 |  | 3,355 |
| - |  | - |  | - |  | - |  | - |  | 2,355 |  | 1,838 |
| - |  | - |  | - |  | - |  | - |  | 11,220 |  | 9,714 |
| - |  | - |  | - |  | - |  | - |  | 399 |  | - |
| 47 |  | - |  | - |  | 19,421 |  | 93 |  | 308,903 |  | 169,240 |
| 46,688 |  | 1,215 |  | 374 |  | - |  | 1,430 |  | 213,493 |  | 192,647 |
| - |  | - |  | - |  | - |  | - |  | 56,720 |  | 46,030 |
| 574,245 |  | 650,335 |  | 16,885 |  | - |  | - |  | 1,301,282 |  | 1,064,120 |
| - |  | - |  | - |  | - |  | - |  | 36,128 |  | 41,922 |
| - |  | 320 |  | - |  | - |  | 1,068 |  | 42,833 |  | 22,892 |
| 14,010 |  | 435 |  | - |  | - |  | - |  | 216,951 |  | 170,583 |
| - |  | - |  | - |  | - |  | - |  | 11,919 |  | 10,846 |
| - |  | - |  | - |  | - |  | - |  | - |  | 104,651 |
| 7,080 |  | - |  | - |  | - |  | - |  | 7,080 |  | 14,730 |
| 946,598 |  | 653,189 |  | 17,259 |  | 19,421 |  | 2,666 |  | 2,611,414 |  | 1,899,306 |
| 235,131 |  | - |  | - |  | 2,509 |  | 50,039 |  | 410,308 |  | - |
| 18,513 |  | 6,641 |  | - |  | - |  | - |  | 34,218 |  | 48,473 |
| - |  | 25,832 |  | - |  | - |  | - |  | 25,832 |  | 168,180 |
| 3,852 |  | - |  | 26,154 |  | - |  | - |  | 30,006 |  | 3,611 |
| 257,496 |  | 32,473 |  | 26,154 |  | 2,509 |  | 50,039 |  | 500,364 |  | 220,264 |
| 1,204,094 |  | 685,662 |  | 43,413 |  | 21,930 |  | 52,705 |  | 3,111,778 |  | 2,119,570 |
| 96,085 |  | 2,055 |  | 15,912 |  | 13,692 |  | 45 |  | 239,863 |  | $(211,326)$ |
| $(283,222)$ |  | 5,144 |  | 83,521 |  | $(15,000)$ |  | (664) |  | $(205,652)$ |  | 5,674 |
| \$ (187,137) |  | \$ 7,199 | \$ | 99,433 | \$ | $(1,308)$ | \$ | (619) | \$ | 34,211 | \$ | $(205,652)$ |



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# Supplemental Information (Unaudited) 



Calculation of Transfers - Stabilization and Tax Reduction Funds
Non-Tax Revenue Initiatives
Schedule of Pension Funding Progress - Last Six Fiscal Years

This statement is prepared on the statutory basis of accounting pursuant to General Laws Chapter 29, Section 5 c , as amended most recently by Chapter 56 of the Acts of 2009, which superceded certain parts of the Section 5c. It presents information contained in the official books and accounting records of the Commonwealth. Financial statements supporting this calculation are presented in the Financial Section of this report.

|  | Amounts in thousands |  |
| :---: | :---: | :---: |
| Undesignated Budgeted Fund Balances before calculation of transfers: |  |  |
| General Fund | \$ | 370,391 |
| Highway Fund |  | $(219,947)$ |
| Workforce Training Fund |  | 5,879 |
| Massachusetts Tourism Fund |  | 10,988 |
| International Educational and Foreign Language Grant Program Fund |  | - |
| Net surplus / (deficit).. | \$ | 167,311 |
| Less: Amount to be carried forward per Chapter 29, Section 5c(a) per Schedule A |  | 92,564 |
| Net consolidated net surplus as defined in Chapter 29, Section 5c, as amended to be deposited into the Stabilization Fund. | \$ | 74,747 |
| Chapter 56 of the Acts of 2009, Section 1 Transfers: |  |  |
| The comptroller shall transfer $\$ 10,000,000$ from the General Fund to the Massachusetts Life Sciences Investment Fund. | \$ | 10,000 |
| Remaining Amount transfered from General Fund to the Stablization Fund | \$ | 64,747 |
| General Law Section 5c of Chapter 29, Fund Balance Deficit Elimination transfers : |  |  |
| General Fund | \$ | $(203,080)$ |
| Highway Fund. |  | 219,947 |
| Workforce Training Fund |  | $(5,879)$ |
| Massachusetts Tourism Fund |  | $(10,988)$ |
| International Educational and Foreign Language Grant Program Fund |  | - |
| Net.. | \$ | - |
| Fund Balance after Deficit Elimination |  |  |
| General Fund | \$ | 92,564 |
| Highway Fund.. |  | - |
| Workforce Training Fund . |  | - |
| Massachusetts Tourism Fund |  | - |
| International Educational and Foreign Language Grant Program Fund |  | - |
| Net. | \$ | 92,564 |
| Stabilization Balance Reconciliation: |  |  |
| Balance as of July 1, 2008. | \$ | 2,119,194 |
| Investment income, certain tax revenues and other recoveries. |  | 46,403 |
| Less: Transfers from Stabilization Fund |  |  |
| Investment Income....................................................... |  |  |
| Principal transfers......................................................... |  |  |
| Transfers from Stabilization during the FY 2009 |  | $(1,389,000)$ |
| Transfer per Chapter 56 of the Acts of 2009, per the calculation above. |  | 64,747 |
| Stabilization Fund Balance ...... | \$ | 841,344 |

## Calculation Of Transfers: Tax Reduction Fund

June 30, 2009
(Amounts in thousands)

This statement is prepared pursuant to Chapters 29 of the Massachusetts General Laws, as amended. It is prepared on the statutory basis of accounting and presents information contained in the official books and accounting records of the Commonwealth. Supporting information is presented in individual schedules, as indicated, and in the Financial Section of this report.

The computation is as follows:
Part 1: Comparison of Stabilization Fund, after current fiscal year transfers,
to $15 \%$ of budgeted revenues and other financial resources:
Undesignated fund balance in the Stabilization Fund.
\$ 841,344
Allowable Stabilization Fund balance (per Schedule B).
4,382,607
Stabilization Fund excess, if any, transferable to Tax Reduction Fund. $\qquad$
$\qquad$
Part 2: Status of Stabilization Fund after transfers:
Stabilization Fund balance........................................................................................................ \$ 841,344
Transfer to Tax Reduction Fund
\$ 841,344
Part 3: Status of Tax Reduction Fund after transfers:
Tax Reduction Fund balance..................................................................................................... \$
Transfers from Stabilization Fund


# Schedule A <br> FY2009 Tax Revenues By Revenue Class and Calculation of Allowable Net Surplus 

June 30, 2009
(Amounts in thousands)

| Alcoholic Beverages.. | \$ | 71,850 |
| :---: | :---: | :---: |
| Banks: Commercial and Savings.. |  | 242,619 |
| Cigarette.. |  | 456,847 |
| Corporations.... |  | 1,548,619 |
| Deeds. |  | 110,413 |
| Estate and Inheritance. |  | 259,734 |
| Commonwealth Care - cigarette excise.................................................... |  | 145,849 |
| Income.. |  | 10,583,720 |
| Insurance. |  | 309,448 |
| Motor and Special Fuels.. |  | 654,022 |
| Public Utilities.. |  | $(1,685)$ |
| Room Occupancy..... |  | 160,151 |
| Sales and Use.. |  | 3,880,087 |
| Club Alcoholic Beverages... |  | 748 |
| Motor Vehicle Excise... |  | 75 |
| Convention Center Surcharges. |  | 11,795 |
| Community Preservation.. |  | 25,182 |
| State Racing... |  | 2,773 |
| Beano. |  | 2,293 |
| Raffles and Bazaars... |  | 1,052 |
| Boxing... |  | 21 |
| DOI Excess and Surplus Lines. |  | 26,198 |
| UI Surcharge.. |  | 21,072 |
| FY 2009 state tax revenue. | \$ | 18,512,883 |
| 0.5\% of total tax revenue........................................................................... |  | 92,564 |
| Allowable consolidated net surplus . | \$ | 92,564 |

This schedule is prepared on the statutory basis of accounting. It presents tax revenues as reported in the governmental funds of the Commonwealth. It differs from the schedule of tax collections prepared by the Comptroller, Commissioner of Revenue and State Auditor for calculations in accordance with Chapter 62F, of the General Laws as amended.

## Schedule B

## Calculation of Cap on Stabilization Fund

June 30, 2009
(Amounts in thousands)

| Total budgeted revenues and other financial resources pertaining to the budgeted funds. | \$ | 31,181,197 |
| :---: | :---: | :---: |
| Elimination of budgetary interfund activity exclusive of fund closure (per Schedule C)... |  | $(1,963,817)$ |
| Budgeted revenues and other financial resources pertaining to the budgeted funds. |  | 29,217,380 |
| Allowable Stabilization Fund balance, 15\% of budgeted revenue. | \$ | 4,382,607 |

Calculation of Stabilization Fund Transfers as defined by Massachusetts General Laws Chapter 29 section 5c as most recently amended by Chapter 26 of the Acts of 2003.

## Schedule C <br> Detail of Elimination of Budgetary Inter Fund Activity

June 30, 2009
(Amounts in thousands)

## Adjustments to revenues :

| Transfer to the Intragovernmental Service Fund Revenues............................................ | \$ $(227,609)$ |
| :---: | :---: |
| Adjustments to other financing sources and uses: |  |
| Fringe benefit cost assessments. | $(57,415)$ |
| Transfer from the Intragovernmental Service Fund to the General Fund........................... | $(1,863)$ |
| RMV license -plates.................................................................................................. | $(3,106)$ |
| Transfer from Stabilization Fund to General Fund ........................................................ | $(1,389,000)$ |
| Year end transfer from General Fund to the Stabilization Fund ....................................... | $(64,747)$ |
| Other fund deficit support .......................................................................................... | $(219,947)$ |
| Other | (130) |

Elimination of budgetary interfund activity

| $\$ \quad(1,963,817)$ |
| :--- |

# Schedule D <br> Calculation of Transfers: Temporary Holding Fund 

June 30, 2009
(Amounts in thousands)
This statement is prepared on the statutory basis of accounting pursuant to General Laws Chapter 62F, Section 6A, as amended most recently by Chapter 26 of the Acts of 2003, Sections 203 and 715. It presents information contained in the official books and accounting records of the Commonwealth. Financial statements supporting this calculation are presented in the Financial Section of this report.

| Period Ending: | September 30, 2008 |  | December 31, 2008 |  | March 31, 2009 |  | June 30, 2009 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cumulative net state tax revenues, 2009 | \$ | 4,870,214 | \$ | 9,200,005 | \$ | 13,599,204 | \$ | 18,513,036 |
| Cumulative net state tax revenues, 2008. | \$ | 4,796,700 | \$ | 9,194,513 | \$ | 14,485,334 | \$ | 21,009,329 |
| Permissable growth rate defined as inflation plus $2 \%$, but not less than $0 \%$. |  | 7.89\% |  | 8.34\% |  | 7.60\% |  | 6.27\% |
| Permissable state tax revenues defined as cumulative net state tax revenues, 2008 multiplied by 1 plus the permissable growth rate...... | \$ | 5,175,160 | \$ | 9,960,876 | \$ | 15,586,799 | \$ | 22,325,563 |
| Cumulative net state tax revenues 2009 in excess of permissable state tax revenues. | \$ | - | \$ | - | \$ | - | \$ | - |

## Non-Tax Revenue Initiatives

June 30, 2009
(Amounts in thousands)

Chapter 653, Acts of 1989, amended Chapter 29 of the Massachusetts General Laws by adding Sections 29D and 29E, which authorize certain revenue initiatives and require reporting thereon, as follows.

## I. Debt Collection:

Pursuant to Massachusetts General Laws Chapter 29, Section D, Chapter 7A Section 8, allows private debt collection agencies to engage in debt collection for the Commonwealth. The fees paid are contingency based from the proceeds collected. Collections and fees paid during FY09 were (amounts in thousands):

| Department Collectors | Collections |  | Fees |  |
| :---: | :---: | :---: | :---: | :---: |
| Allen Daniel Associates, Inc.. | \$ | 253 | \$ | 41 |
| Collecto Inc. |  | 1,995 |  | 346 |
| Glenn Associates, Inc. |  | 518 |  | 86 |
| NCO.. |  | 548 |  | 91 |
| Windham Professionals. |  | 465 |  | 78 |
| Total.. | \$ | 3,779 | \$ | 642 |

Under the same program, the following amounts were collected and fees paid for institutions of higher education: (These figures are a subset of the above) (amounts in thousands):

## Department Collectors <br> Collections <br> Fees

| Allen Daniel Associates, Inc. | \$ | 231 |  | 38 |
| :---: | :---: | :---: | :---: | :---: |
| Collecto Inc. |  | 1,459 |  | 251 |
| Glenn Associates, Inc. |  | 477 |  | 79 |
| NCO.. |  | 311 |  | 51 |
| Windham Professionals. |  | 465 |  | 78 |
| Total. | \$ | 2,943 | \$ | 497 |

## II. Revenue Maximization:

Pursuant to Massachusetts General Law Chapter 29 Section 29E, contractors were engaged on a contingent fee basis to assist several of the Commonwealth's departments in the identification and collection of federal and other nontax revenues. During FY09, the following amounts were generated (amounts in thousands):

| Gross revenue maximization realized. | \$ | 1,348 |
| :---: | :---: | :---: |
| Contractor payments. |  | 22 |
| Net revenue maximization realized. | \$ | 1,370 |

## III. Cost Avoidance:

The Comptroller's appropriation authorizes contract arrangements engaged on a contingent fee basis for the purpose of identification and pursuit of cost saving / avoidance opportunities. During FY09, the following amounts were generated (amounts in thousands):

| State expenditures avoided.. | \$ | 343 |
| :---: | :---: | :---: |
| Contractor payments. |  | 16 |
| Net cost savings / avoidance | \$ | 359 |

## IV. Intercept:

Intercept is authorized by M.G.L. Chapter 7A Section 3 and 815 CMR 9:06. Intercept is an automated process that offsets Commonwealth payments to delinquent receivables that have been approved by the Office of the State Comptroller. FY09 activity (amounts in thousands):

Total Commonwealth intercepts

## Schedule of Pension Funding Progress Last Six Fiscal Years

(Amounts in thousands except for percentages)

|  |  | rial Value of an Assets | Actuarial Accrued Liability |  | Unfunded Actuarial Liability (UAAL) |  | Funded Ratio | Annual Covered Payroll * |  | UAAL <br> as a $\%$ of <br> Covered Payroll * |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| State Employees' Retirement System |  |  |  |  |  |  |  |  |  |  |
| Actuarial Valuation as of January 1, 2009.... | \$ | 16,992,214 | \$ | 23,723,240 | \$ | 6,731,026 | 71.6\% | \$ | 4,712,655 | 142.8\% |
| Actuarial Valuation as of January 1, 2008.... |  | 20,400,656 |  | 22,820,502 |  | 2,419,846 | 89.4\% |  | 4,574,233 | 52.9\% |
| Actuarial Valuation as of January 1, 2007.... |  | 18,445,225 |  | 21,670,810 |  | 3,225,585 | 85.1\% |  | 4,391,891 | 73.4\% |
| Actuarial Valuation as of January 1, 2006.... |  | 16,638,043 |  | 20,406,926 |  | 3,768,883 | 81.5\% |  | 4,200,577 | 89.7\% |
| Actuarial Valuation as of January 1, 2005.... |  | 16,211,000 |  | 19,575,000 |  | 3,364,000 | 82.8\% |  | 3,967,000 | 84.8\% |
| Actuarial Valuation as of January 1, 2004.... |  | 15,931,000 |  | 18,966,000 |  | 3,065,000 | 84.0\% |  | 3,842,000 | 79.8\% |
| Teachers' Retirement System |  |  |  |  |  |  |  |  |  |  |
| Actuarial Valuation as of January 1, 2009.... | \$ | 18,927,731 | \$ | 32,543,782 | \$ | 13,616,051 | 58.2\% | \$ | 5,389,895 | 252.6\% |
| Actuarial Valuation as of January 1, 2008.... |  | 22,883,553 |  | 30,955,504 |  | 8,071,951 | 73.9\% |  | 5,163,498 | 156.3\% |
| Actuarial Valuation as of January 1, 2007.... |  | 20,820,392 |  | 29,320,714 |  | 8,500,322 | 71.0\% |  | 4,969,092 | 171.1\% |
| Actuarial Valuation as of January 1, 2006.... |  | 18,683,295 |  | 27,787,716 |  | 9,104,421 | 67.2\% |  | 4,819,325 | 188.9\% |
| Actuarial Valuation as of January 1, 2005.... |  | 17,683,000 |  | 26,167,000 |  | 8,483,000 | 67.6\% |  | 4,643,000 | 182.7\% |
| Actuarial Valuation as of January 1, 2004.... |  | 17,075,000 |  | 24,519,000 |  | 8,444,000 | 69.6\% |  | 4,556,000 | 163.4\% |

For a complete analysis of the Commonwealth's actuarial valuation report, please go to http://www.mass.gov/perac/valuation/2009commonwealth.pdf. Alternatively, copies of the Commonwealth's actuarial valuation reports may be obtained by contacting the Massachusetts Public Employee Retirement Administration Commission, 5 Middlesex Avenue, Suite 304, Somerville, MA 02145. Telephone number: 617-666-4446.


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# Statistical Section (Unaudited) 



Ten-Year Schedules - Statutory Basis
Higher Education Non-appropriated Funds - Statutory Basis
See review report

# Ten-Year Schedule Of Revenues And Other Financing Sources <br> All Governmental Fund Types - Statutory Basis 

June 30, 2009
(Amounts in millions)

|  | \% |  |  |  |  | \% |  |  | \% |  |  | $\begin{gathered} \text { \% } \\ \text { Total } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2009 |  | Total |  | 2008 | Total |  | 2007 | Total |  | 2006 |  |
| Taxes................................................................... | \$ | 18,513 | 38.8 | \$ | 21,009 | 44.6 | \$ | 19,849 | 44.4 | \$ | 18,593 | 43.9 |
| Federal reimbursements.. |  | 9,139 | 19.1 |  | 6,937 | 14.7 |  | 6,830 | 15.3 |  | 6,307 | 14.9 |
| Federal grants............................................. |  | 2,646 | 5.5 |  | 2,065 | 4.4 |  | 1,989 | 4.5 |  | 2,046 | 4.8 |
| Lotteries............................................................... |  | 4,649 | 9.7 |  | 4,915 | 10.4 |  | 4,670 | 10.4 |  | 4,739 | 11.2 |
| Assessments.... |  | 894 | 1.9 |  | 806 | 1.7 |  | 794 | 1.8 |  | 793 | 1.9 |
| Motor vehicle licenses and registrations................... |  | 383 | 0.8 |  | 376 | 0.8 |  | 374 | 0.8 |  | 361 | 0.9 |
| Fees, investment earnings, etc.. |  | 2,800 | 5.9 |  | 3,200 | 6.8 |  | 2,450 | 5.6 |  | 2,891 | 6.8 |
| Proceeds of general and special obligation bonds and related premiums $\qquad$ |  | 2,141 | 4.5 |  | 1,306 | 2.8 |  | 1,604 | 3.6 |  | 1,838 | 4.3 |
| Proceeds of refunding bonds.................................. |  | 390 | 0.8 |  | - | 0.0 |  | 1,531 | 3.4 |  | 633 | 1.5 |
| Other interfund transfers... |  | 6,197 | 13.0 |  | 6,538 | 13.9 |  | 4,605 | 10.3 |  | 4,145 | 9.8 |
| Total revenues and other financing sources.............. | \$ | 47,752 | 100.0 | \$ | 47,152 | 100.0 | \$ | 44,696 | 100.0 | \$ | 42,346 | 100.0 |

For FY2009, this schedule reflects Budgeted, Non-Budgeted and Capital Projects revenues and other financing sources only.

| 2005 |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Total |  | 2004 | Total |  | 2003 | Total |  | 2002 | Total |  | 2001 | Total |  | 2000 | $\xrightarrow{\text { Total }}$ |
| \$ | 17,192 | 40.7 | \$ | 16,055 | 36.8 | \$ | 15,032 | 36.2 | \$ | 14,341 | 39.6 | \$ | 16,753 | 43.5 | \$ | 15,702 | 41.0 |
|  | 6,018 | 14.3 |  | 6,331 | 14.5 |  | 5,528 | 13.3 |  | 5,237 | 14.5 |  | 4,668 | 12.1 |  | 4,364 | 11.4 |
|  | 1,996 | 4.7 |  | 2,024 | 4.6 |  | 1,852 | 4.5 |  | 1,595 | 4.4 |  | 1,450 | 3.8 |  | 1,360 | 3.6 |
|  | 4,705 | 11.2 |  | 4,605 | 10.6 |  | 4,425 | 10.7 |  | 4,425 | 12.2 |  | 4,138 | 10.7 |  | 3,913 | 10.2 |
|  | 785 | 1.9 |  | 746 | 1.7 |  | 634 | 1.5 |  | 582 | 1.6 |  | 585 | 1.5 |  | 487 | 1.3 |
|  | 401 | 1.0 |  | 376 | 0.9 |  | 383 | 0.9 |  | 326 | 0.9 |  | 311 | 0.8 |  | 285 | 0.7 |
|  | 2,945 | 6.8 |  | 2,556 | 5.9 |  | 2,140 | 5.2 |  | 2,122 | 5.9 |  | 2,212 | 5.7 |  | 2,014 | 5.3 |
|  | 1,354 | 3.2 |  | 1,993 | 4.6 |  | 1,911 | 4.6 |  | 1,358 | 3.7 |  | 1,912 | 5.0 |  | 1,762 | 4.6 |
|  | 1,385 | 3.3 |  | 3,302 | 7.6 |  | 3,398 | 8.2 |  | 1,501 | 4.1 |  | 999 | 2.6 |  | - | 0.0 |
|  | 5,409 | 12.8 |  | 5,629 | 12.9 |  | 6,173 | 14.9 |  | 4,749 | 13.1 |  | 5,487 | 14.3 |  | 8,403 | 21.9 |
| \$ | 42,190 | 100.0 | \$ | 43,617 | 100.0 | \$ | 41,476 | 100.0 | \$ | 36,236 | 100.0 | \$ | 38,515 | 100.0 | \$ | 38,290 | 100.0 |

# Ten-Year Schedule Of Tax Revenues By Source 

All Governmental Fund Types - Statutory Basis

June 30, 2009
(Amounts in millions)


For FY2009, this schedule reflects Budgeted, Non-Budgeted and Capital Projects revenues and other financing sources only.

| \% |  |  |  | 2004 | \% |  |  | \% |  |  | $\%$ |  |  | \% |  |  | $\begin{gathered} \% \\ \text { Total } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 9,690 | 56.4 | \$ | 8,830 | 55.0 | \$ | 8,026 | 53.4 | \$ | 7,913 | 55.2 | \$ | 9,903 | 59.1 | \$ | 9,042 | 57.6 |
|  | 3,891 | 22.6 |  | 3,743 | 23.3 |  | 3,708 | 24.7 |  | 3,696 | 25.8 |  | 3,756 | 22.4 |  | 3,565 | 22.7 |
|  | 1,063 | 6.2 |  | 998 | 6.2 |  | 875 | 5.8 |  | 587 | 4.2 |  | 945 | 5.7 |  | 1,131 | 7.2 |
|  | 685 | 4.0 |  | 684 | 4.3 |  | 676 | 4.5 |  | 667 | 4.7 |  | 660 | 3.9 |  | 653 | 4.2 |
|  | 424 | 2.5 |  | 425 | 2.6 |  | 451 | 3.0 |  | 275 | 1.9 |  | 271 | 1.6 |  | 280 | 1.8 |
|  | 373 | 2.2 |  | 374 | 2.3 |  | 345 | 2.3 |  | 348 | 2.4 |  | 323 | 1.9 |  | 306 | 1.9 |
|  | 255 | 1.5 |  | 195 | 1.2 |  | 181 | 1.2 |  | 200 | 1.4 |  | 203 | 1.2 |  | 167 | 1.1 |
|  | 199 | 1.2 |  | 239 | 1.5 |  | 269 | 1.8 |  | 137 | 1.0 |  | 180 | 1.1 |  | 93 | 0.6 |
|  | 69 | 0.4 |  | 69 | 0.4 |  | 67 | 0.5 |  | 66 | 0.5 |  | 65 | 0.4 |  | 64 | 0.4 |
|  | 543 | 3.3 |  | 498 | 3.2 |  | 434 | 2.9 |  | 452 | 3.2 |  | 447 | 2.7 |  | 401 | 2.6 |
| \$ | 17,192 | 100.0 | \$ | 16,055 | 100.0 | \$ | 15,032 | 100.0 | \$ | 14,341 | 100.0 | \$ | 16,753 | 100.0 | \$ | 15,702 | 100.0 |

# Ten-Year Schedule Of Expenditures And Other Financing Uses By Secretariat All Governmental Fund Types - Statutory Basis 

June 30, 2009
(Amounts in millions)

|  |  | \% |  |  |  | \% |  |  | \% |  |  | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2009 | Total | 2008 |  | Total | 2007 |  | Total | 2006 |  | Total |
| Legislature................................................................ | \$ | 60 | 0.1 | \$ | 58 | 0.1 | \$ | 59 | 0.1 | \$ | 55 | 0.1 |
| Judiciary................................................................. |  | 814 | 1.6 |  | 831 | 1.7 |  | 788 | 1.8 |  | 672 | 1.6 |
| Inspector General...................................................... |  | 3 | - |  | 3 | - |  | 3 | - |  | 3 | - |
| Governor and Lieutenant Governor.............................. |  | 8 | - |  | 9 | - |  | 5 | - |  | 5 | - |
| Secretary of the Commonwealth........................... |  | 53 | 0.1 |  | 53 | 0.1 |  | 55 | 0.1 |  | 45 | 0.1 |
| Treasurer and Receiver-General.................................. |  | 6,043 | 12.2 |  | 5,640 | 11.8 |  | 5,267 | 11.7 |  | 5,635 | 13.6 |
| Auditor of the Commonwealth................................... |  | 20 | - |  | 19 | - |  | 18 | - |  | 19 | - |
| Attorney General....................................................... |  | 57 | 0.1 |  | 56 | 0.1 |  | 52 | 0.1 |  | 49 | 0.1 |
| Ethics Commission.................................................. |  | 2 | - |  | 2 | - |  | 2 | - |  | 1 | - |
| District Attorney....................................................... |  | 104 | 0.2 |  | 104 | 0.2 |  | 96 | 0.2 |  | 88 | 0.2 |
| Office of Campaign and Political Finance..................... |  | 1 | - |  | 1 | - |  | 2 | - |  | 1 | - |
| Sheriff's Departments.................................. |  | 295 | 0.6 |  | 296 | 0.7 |  | 275 | 0.6 |  | 251 | 0.6 |
| Disabled Persons Protection Commission..................... |  | 3 | - |  | 2 | - |  | 2 | - |  | 2 | - |
| Board of Library Commissioners................................. |  | 48 | 0.1 |  | 46 | 0.1 |  | 42 | 0.1 |  | 49 | 0.1 |
| Comptroller............................................................. |  | 14 | - |  | 14 | - |  | 14 | - |  | 14 | 0.0 |
| Administration and finance........................................ |  | 6,892 | 14.2 |  | 7,059 | 14.8 |  | 7,043 | 15.7 |  | 6,601 | 16.1 |
| Energy and environmental affairs............................... |  | 526 | 1.1 |  | 473 | 1.0 |  | 450 | 1.0 |  | 390 | 0.9 |
| Housing and community development......................... |  | - | - |  | - | - |  | 509 | 1.1 |  | 659 | 1.6 |
| Health and human services......................................... |  | 16,468 | 33.3 |  | 15,504 | 32.5 |  | 14,456 | 32.2 |  | 13,539 | 32.6 |
| Transportation and public works................................. |  | 1,689 | 3.4 |  | 1,378 | 2.9 |  | 1,404 | 3.1 |  | 1,376 | 3.3 |
| Executive office of education. |  | 3,390 | 6.9 |  | 2,989 | 6.3 |  | 2,936 | 6.5 |  | 2,726 | 6.6 |
| Public safety and homeland security............................ |  | 1,456 | 2.9 |  | 1,381 | 2.9 |  | 1,253 | 2.8 |  | 1,180 | 2.8 |
| Housing and economic development ........................... |  | 981 | 2.0 |  | 857 | 1.8 |  | 508 | 1.1 |  | 323 | 0.8 |
| Labor and workforce development.............................. |  | 331 | 0.7 |  | 274 | 0.6 |  | 67 | 0.1 |  | - | - |
| Elder affairs.............................................................. |  | - | - |  | - | - |  | - | - |  | - | - |
| Consumer affairs....................................................... |  | - | - |  | - | - |  | - | - |  | - | - |
| Labor...................................................................... |  | - | - |  | - | - |  | - | - |  | - | - |
| Pension................................................................... |  | 1,314 | 2.7 |  | 1,399 | 2.9 |  | 1,335 | 3.0 |  | 1,275 | 3.1 |
| Debt service............................................................. |  | 2,145 | 4.3 |  | 2,239 | 4.7 |  | 2,352 | 5.2 |  | 2,028 | 4.9 |
| Payments to refunded bond escrow agent...................... |  | - | - |  | - | - |  | 1,531 | 3.4 |  | 633 | 1.5 |
| Other fund deficit support.......................................... |  | 220 | 0.4 |  | 1,593 | 3.3 |  | - | - |  | - | - |
| Other interfund transfers. |  | 6,456 | 13.1 |  | 5,403 | 11.3 |  | 4,383 | 9.8 |  | 3,887 | 9.4 |
| Total expenditures and other financing uses.................. | \$ | 49,393 | 100 | \$ | 47,683 | 100 | \$ | 44,907 | 100 | \$ | 41,506 | 100.0 |

Schedule reflects changes in accordance with Article 87 of the Massachusetts constitution at various times over the last ten years at point of implementation

For FY2009, this schedule reflects Budgeted, Non-Budgeted and Capital Projects revenues and other financing sources only.

| \% |  |  |  |  | \% | \% |  |  |  |  | \% |  |  | \% |  |  | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2005 |  | Total | 2004 |  | Total | 2003 |  | Total | 2002 |  | Total | 2001 |  | Total | 2000 |  | Total |
| \$ | 54 | 0.1 | \$ | 51 | 0.1 | \$ | 55 | 0.1 | \$ | 59 | 0.2 | \$ | 58 | 0.2 | \$ | 53 | 0.2 |
|  | 634 | 1.5 |  | 599 | 1.4 |  | 589 | 1.4 |  | 589 | 1.5 |  | 604 | 1.6 |  | 570 | 1.5 |
|  | 4 | - |  | 2 | - |  | 2 | - |  | 2 | - |  | 3 | - |  | 3 | - |
|  | 5 | - |  | 5 | - |  | 5 | - |  | 6 | - |  | 6 | - |  | 6 | - |
|  | 50 | 0.1 |  | 45 | 0.1 |  | 49 | 0.1 |  | 41 | 0.1 |  | 50 | 0.1 |  | 50 | 0.1 |
|  | 5,760 | 13.7 |  | 4,600 | 11.1 |  | 4,416 | 10.5 |  | 4,398 | 11.4 |  | 4,155 | 11.3 |  | 3,841 | 10.0 |
|  | 18 | - |  | 16 | - |  | 17 | - |  | 16 | - |  | 16 | - |  | 15 | - |
|  | 45 | 0.1 |  | 44 | 0.1 |  | 45 | 0.1 |  | 47 | 0.1 |  | 43 | 0.1 |  | 37 | 0.1 |
|  | 2 | - |  | 1 | - |  | 1 | - |  | 2 | - |  | 2 | - |  | 1 | - |
|  | 82 | 0.2 |  | 81 | 0.2 |  | 79 | 0.2 |  | 88 | 0.2 |  | 85 | 0.2 |  | 78 | 0.2 |
|  | 1 | - |  | 1 | - |  | 1 | - |  | 2 | - |  | 2 | - |  | 1 | - |
|  | 226 | 0.5 |  | 218 | 0.5 |  | 216 | 0.5 |  | 217 | 0.6 |  | 203 | 0.6 |  | 176 | 0.5 |
|  | 2 | - |  | 2 | - |  | 2 | - |  | 2 | - |  | 2 | - |  | 2 | 0.0 |
|  | 47 | 0.1 |  | 48 | 0.1 |  | 46 | 0.1 |  | 58 | 0.2 |  | 57 | 0.2 |  | 61 | 0.2 |
|  | 21 | - |  | 35 | 0.1 |  | 21 | - |  | 11 | - |  | 11 | - |  | 9 | - |
|  | 6,235 | 14.8 |  | 6,184 | 15.0 |  | 6,241 | 14.9 |  | 6,315 | 16.4 |  | 5,937 | 16.1 |  | 5,616 | 14.6 |
|  | 346 | 0.8 |  | 336 | 0.8 |  | 357 | 0.9 |  | 440 | 1.1 |  | 426 | 1.2 |  | 395 | 1.0 |
|  | 597 | 1.4 |  | 589 | 1.4 |  | 568 | 1.4 |  | 533 | 1.4 |  | 527 | 1.4 |  | 497 | 1.3 |
|  | 13,383 | 31.8 |  | 12,504 | 30.1 |  | 11,338 | 27.0 |  | 11,124 | 28.9 |  | 10,058 | 27.3 |  | 9,394 | 24.3 |
|  | 1,569 | 3.7 |  | 1,586 | 3.8 |  | 1,844 | 4.4 |  | 2,052 | 5.3 |  | 2,212 | 6.0 |  | 3,402 | 8.8 |
|  | 2,250 | 5.4 |  | 2,481 | 6.0 |  | 2,589 | 6.2 |  | 2,648 | 6.9 |  | 2,564 | 7.0 |  | 2,319 | 6.0 |
|  | 1,111 | 2.6 |  | 1,160 | 2.8 |  | 1,156 | 2.8 |  | 1,138 | 3.0 |  | 1,104 | 3.0 |  | 1,009 | 2.6 |
|  | 299 | 0.7 |  | 326 | 0.8 |  | 31 | 0.1 |  | 36 | 0.1 |  | 53 | 0.1 |  | 43 | 0.1 |
|  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |
|  | - | - |  | - | - |  | 315 | 0.8 |  | 304 | 0.8 |  | 241 | 0.7 |  | 217 | 0.6 |
|  | - | - |  | - | - |  | 55 | 0.1 |  | 58 | 0.2 |  | 59 | 0.2 |  | 55 | 0.1 |
|  | - | - |  | - | - |  | 282 | 0.7 |  | 237 | 0.6 |  | 195 | 0.5 |  | 211 | 0.5 |
|  | 1,217 | 2.9 |  | 702 | 1.7 |  | 813 | 1.9 |  | 796 | 2.1 |  | 1,040 | 2.8 |  | 986 | 2.6 |
|  | 1,719 | 4.1 |  | 1,605 | 3.9 |  | 1,467 | 3.5 |  | 1,382 | 3.6 |  | 739 | 2.0 |  | 1,237 | 3.2 |
|  | 1,153 | 2.7 |  | 2,833 | 6.8 |  | 3,398 | 8.1 |  | 1,277 | 3.3 |  | 1,649 | 4.5 |  | - | - |
|  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |  | 2,980 | 7.7 |
|  | 5,197 | 12.4 |  | 5,503 | 13.2 |  | 5,963 | 14.2 |  | 4,626 | 12.0 |  | 4,761 | 12.9 |  | 5,319 | 13.8 |
| \$ | 42,027 | 100.0 | \$ | 41,556 | 100.0 | \$ | 41,961 | 100.0 | \$ | 38,504 | 100.0 | \$ | 36,862 | 100.0 | \$ | 38,583 | 100.0 |

# Ten-Year Schedule Of Budgeted Funds Expenditures and Other Uses By Major Program Category 

June 30, 2009
(Amounts in millions)

|  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

# Ten-Year Schedule Of Long-Term Bonds And Notes Outstanding 

Fiscal Year Ended June 30, 2009
(Amounts in millions)

|  |  | 2009 |  | 2008 |  | 2007 |  | 2006 |  | 2005 |  | 2004 |  | 2003 |  | 2002 |  | 2001 |  | 2000 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General obligation bonds.................. | \$ | 17,052 | \$ | 16,085 | \$ | 16,033 | \$ | 15,393 | \$ | 14,492 | \$ | 14,143 | \$ | 13,651 | \$ | 12,618 | \$ | 11,961 | \$ | 10,897 |
| Grant anticipation notes*.............. |  | 1,134 |  | 1,536 |  | 1,666 |  | 1,789 |  | 1,907 |  | 1,907 |  | 1,499 |  | 1,499 |  | 1,499 |  | 922 |
| Special obligation bonds................... |  | 1,079 |  | 1,113 |  | 1,249 |  | 1,279 |  | 1,458 |  | 1,332 |  | 813 |  | 838 |  | 539 |  | 564 |


| Commonwealth long-term bonds. $\ldots \ldots$ | $\$ 19,265$ | $\$$ | 18,734 | $\$$ | 18,948 | $\$$ | 18,461 | $\$$ | 17,857 | $\$$ | 17,382 | $\$$ | 15,963 | $\$$ | 14,955 | $\$$ | 13,999 | $\$ 12,383$ |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

*Inclusive of cross-over refunding notes but exclusive of unamortized premiums.

# Schedule Of Central Artery / Tunnel Project Spending and Funding Sources 

Fiscal Year Ended June 30, 2009
(Amounts in millions)

|  | Life of Project Cumulative |  | 2009 | 2008 | 2007 |  | 2006 |  | 2005 |  | 2004 |  | 2003 | 2002 |  | 2001 |  | 2000 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Federal Funds.. | \$ | 7,030 | \$ 162 | \$ (28) | \$ | (16) | \$ | (2) | \$ | 53 | \$ | 363 | \$ 292 | \$ | 314 | \$ | 290 | \$ | 332 |
| Grant anticipation notes. |  | 1,500 | - | - |  | - |  | - |  | - |  | - | 23 |  | 9 |  | 353 |  | 408 |
| Commonwealth debt and other Funds (subject to administrative cap). |  | 1,630 | (136) | 31 |  | 145 |  | 3 |  | 68 |  | 59 | 160 |  | 143 |  | 235 |  | 229 |
| Commonwealth debt and other Funds (not subject to administrative cap). |  | 2,449 | 14 | 72 |  | 26 |  | 234 |  | 388 |  | 269 | 502 |  | 665 |  | 279 |  | - |
| Payments from the Massachusetts Turnpike Authority or the Massachusetts Port Authority or related interest. $\qquad$ |  | 1,778 | 2 | - |  | 49 |  | 44 |  | - |  | - | 11 |  | 52 |  | 106 |  | 481 |
| Settlement Revenues.............................................. |  | 24 | - | - |  | 24 |  | - |  | - |  | - | - |  | - |  | - |  | - |

Total Commonwealth Spending.
\$

| 14,411 | $\$$ | 42 | $\$$ | 75 | $\$ 228$ | $\$ 279$ | $\$ 509$ | $\$ 691$ | $\$ 988$ | $\$$ | 1,183 | $\$$ | 1,263 | $\$$ | 1,450 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

* Source: Massachusetts Highway Department. Totals may not add due to rounding. In addition, the Massachusetts Turnpike Authority has contributed cumulatively $\$ 140,000,000$ for the life of the project to FY2009 and Insurance Trust Revenues have amounted to approximately $\$ 62,181,000$ offsetting spending.
** Negative amounts in any fiscal year are caused by the Massachusetts Highway Department reclassifying prior year expenditures to a different funding source.

|  | 1999 |  | 1998 | 1997 |  | 1996 |  | 1995 |  | 1994 |  | 1993 |  | 1992 |  | 1991 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 429 | \$ | 900 | \$ | 630 | \$ | 479 | \$ | 857 | \$ | 769 | \$ | 494 | \$ | 302 | \$ | 174 |
|  | 412 |  | 295 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | (142) |  | 116 |  | 293 |  | 286 |  | 22 |  | 16 |  | 16 |  | 34 |  | 26 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | 817 |  | 113 |  | 60 |  | 43 |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| \$ | 1,516 | \$ | 1,424 | \$ | 983 | \$ | 808 | \$ | 879 | \$ | 785 | \$ | 510 | \$ | 336 |  | \$200 |



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## HIGHER EDUCATION

 NONAPPROPRIATED ACTIVITYThe Commonwealth's Public Institutions of Higher Education are allowed, by their enabling statutes, to collect, retain, and expend certain fees, rents, donations and other types of revenue. These financial resources are important elements to the overall financial operations of the respective institutions, and are in addition to amounts made available from appropriations. The Public Institutions of Higher Education include:

University of Massachusetts System - The University system includes the campuses at Amherst, Worcester, Boston, Lowell, Dartmouth and certain institutes and programs operated by the Office of the University President.

State College System - The State College System includes the nine state colleges, which provide four-year postsecondary education programs. These colleges include:

Bridgewater State College
Framingham State College
Fitchburg State College
Massachusetts College of Art
Massachusetts Maritime Academy
Massachusetts College of Liberal Arts
Salem State College
Worcester State College
Westfield State College
Community College System - The Community College System includes the fifteen community colleges, which provide two-year post secondary education programs.

Berkshire Community College
Bunker Hill Community College
Bristol Community College
Cape Cod Community College
Greenfield Community College
Holyoke Community College
Massasoit Community College
Massachusetts Bay Community College
Middlesex Community College
Mount Wachusett Community College
Northern Essex Community College
North Shore Community College
Quinsigamond Community College
Roxbury Community College
Springfield Technical Community College

## Higher Education System Combining Higher Education Non-Appropriated Activity - Statutory Basis

Fiscal Year Ended June 30, 2009
(Amounts in thousands)
University
of
of

Massachusets \begin{tabular}{c}
State <br>
Colleges

 

Community <br>
Colleges
\end{tabular}

| Revenues and other financing sources |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Federal grants and reimbursements.............................. \$ | 288,356 | \$ | 28,953 | \$ | 94,574 | \$ 411,883 | \$ 386,747 |
| Departmental revenue. | 630,607 |  | 312,855 |  | 283,796 | 1,227,258 | 1,375,986 |
| Miscellaneous revenue. | 876,295 |  | 236,735 |  | 181,987 | 1,295,017 | 1,063,749 |
| Total revenues and other financing sources.. | 1,795,258 |  | 578,543 |  | 560,357 | 2,934,158 | 2,826,482 |

Expenditures and other financing uses (by MMARS subsidiary):

| AA Regular employee compensation.. | 497,317 |  | 92,234 |  | 103,659 | 693,210 | 607,023 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| BB Regular employee related expenses. | 21,496 |  | 4,774 |  | 2,639 | 28,909 | 28,807 |
| CC Special employees and contracted services.................... | 186,409 |  | 97,661 |  | 124,299 | 408,369 | 328,175 |
| DD Pension and insurance. | 160,963 |  | 23,017 |  | 21,668 | 205,648 | 238,913 |
| EE Administrative expenditures. | 83,399 |  | 65,873 |  | 51,311 | 200,583 | 198,044 |
| FF Facility operational supplies.. | 159,450 |  | 12,723 |  | 26,840 | 199,013 | 175,961 |
| GG Energy costs and space rental. | 143,535 |  | 27,449 |  | 24,334 | 195,318 | 185,347 |
| HH Consultant services. | 191,379 |  | 11,444 |  | 7,599 | 210,422 | 215,245 |
| JJ Operational services. | 26,372 |  | 25,689 |  | 6,865 | 58,926 | 63,761 |
| KK Equipment purchase. | 18,527 |  | 8,743 |  | 5,591 | 32,861 | 46,774 |
| LL Equipment leases, maintenance and repair.. | 21,258 |  | 8,779 |  | 7,849 | 37,886 | 44,609 |
| MM Purchased client services and programs.. | 21,850 |  | 2,947 |  | 5,139 | 29,936 | 27,033 |
| NN Construction and improvements.. | 88,900 |  | 43,125 |  | 23,623 | 155,648 | 152,425 |
| PP Aid to local governments.. |  |  | 100 |  | 572 | 672 | 690 |
| RR Benefit programs.. | 205,234 |  | 52,396 |  | 104,162 | 361,792 | 314,799 |
| SS Debt payment.. | 93,384 |  | 5,508 |  | 1,438 | 100,330 | 17,758 |
| TT Loans and special payments. | 144,169 |  | 100,346 |  | 12,321 | 256,836 | 190,351 |
| UU Information technology (IT) expenses | 63,567 |  | 19,260 |  | 13,824 | 96,651 | 92,109 |
| Total expenditures and other uses. | 2,127,209 |  | 602,068 |  | 543,733 | 3,273,010 | 2,927,824 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other uses.......... | $(331,951)$ |  | $(23,525)$ |  | 16,624 | $(338,852)$ | $(101,342)$ |
| Fund balance at beginning of year. | 417,836 |  | 124,131 |  | 154,781 | 696,748 | 798,090 |
| Fund balance at end of year........................................ \$ | 85,885 | \$ | 100,606 | \$ | 171,405 | \$ 357,896 | \$ 696,748 |

# University Of Massachusetts Higher Education Non-Appropriated Activity - Statutory Basis 

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

|  |  | 2009 |  | 2008 |
| :---: | :---: | :---: | :---: | :---: |
| Revenues and other financing sources |  |  |  |  |
|  | Federal grants and reimbursements................................................... | \$ 288,356 | \$ | 288,541 |
|  | Departmental revenue... | 630,607 |  | 837,859 |
|  | Miscellaneous revenue. | 876,295 |  | 722,413 |
|  | Total revenues and other financing sources. | 1,795,258 |  | 1,848,813 |
| Expenditures and other financing uses (by MMARS subsidiary): |  |  |  |  |
| AA | Regular employee compensation....................................................... | 497,317 |  | 466,920 |
| BB | Regular employee related expenses................................................... | 21,496 |  | 21,142 |
| CC | Special employees and contracted services.. | 186,409 |  | 166,021 |
| DD | Pension and insurance. | 160,963 |  | 190,238 |
| EE | Administrative expenditures............................................................. | 83,399 |  | 81,286 |
| FF | Facility operational supplies... | 159,450 |  | 137,740 |
| GG | Energy costs and space rental.. | 143,535 |  | 129,678 |
| HH | Consultant services............ | 191,379 |  | 191,830 |
| JJ | Operational services... | 26,372 |  | 29,818 |
| KK | Equipment purchase... | 18,527 |  | 29,973 |
| LL | Equipment leases, maintenance and repair... | 21,258 |  | 22,349 |
| MM | Purchased client services and programs... | 21,850 |  | 17,625 |
| NN | Construction and improvements... | 88,900 |  | 88,245 |
| RR | Benefit programs.......... | 205,234 |  | 173,372 |
| SS | Debt payment... | 93,384 |  |  |
| TT | Loans and special payments............................................................ | 144,169 |  | 94,411 |
| UU | Information technology (IT) expenses ... | 63,567 |  | 58,244 |
|  | Total expenditures and other financing uses.. | 2,127,209 |  | 1,898,892 |
|  | Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. | $(331,951)$ |  | $(50,079)$ |
|  | Fund balance at beginning of year. | 417,836 |  | 467,915 |
|  | Fund balance at end of year............................................................ | \$ 85,885 |  | 417,836 |

# State College System <br> Combining Higher Education Non-Appropriated Activity - Statutory Basis 

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

| Revenues and other financing sources | Bridgewater State College |  | Framingham State College |  | Fitchburg State College |  | Massachusetts College of Art |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |
| Federal grants and reimbursements.. | \$ | 5,809 | \$ | 2,297 | \$ | 4,224 | \$ | 1,622 |
| Departmental revenue.. |  | 77,846 |  | 38,945 |  | 34,372 |  | 19,152 |
| Miscellaneous revenue. |  | 46,470 |  | 31,515 |  | 16,855 |  | 10,292 |
| Total revenues and other financing sources. |  | 130,125 |  | 72,757 |  | 55,451 |  | 31,066 |
| Expenditures and other financing uses (by MMARS subsidiary): |  |  |  |  |  |  |  |  |
| AA Regular employee compensation............................. |  | 34,612 |  | 3,273 |  | 6,295 |  | 6,404 |
| BB Regular employee related expenses. |  | 1,004 |  | 222 |  | 218 |  | 407 |
| CC Special employees and contracted services................ |  | 24,442 |  | 7,431 |  | 9,580 |  | 4,992 |
| DD Pension and insurance. |  | 8,638 |  | 882 |  | 1,713 |  | 422 |
| EE Administrative expenditures. |  | 9,306 |  | 35,259 |  | 3,079 |  | 1,766 |
| FF Facility operational supplies................................... |  | 2,450 |  | 1,205 |  | 833 |  | 1,178 |
| GG Energy costs and space rental.................................. |  | 4,517 |  | 2,875 |  | 3,886 |  | 1,951 |
| HH Consultant services. |  | 2,646 |  | 1,083 |  | 634 |  | 1,487 |
| JJ Operational services.............................................. |  | 8,721 |  | 3,690 |  | 199 |  | 1,141 |
| KK Equipment purchase.. |  | 3,021 |  | 581 |  | 1,467 |  | 607 |
| LL Equipment leases, maintenance and repair................. |  | 3,350 |  | 736 |  | 575 |  | 709 |
| MM Purchased client services and programs.................... |  | 1,089 |  | 341 |  | 327 |  | - |
| NN Construction and improvements.............................. |  | 2,515 |  | 3,356 |  | 3,738 |  | 3,249 |
| PP Aid to local governments.. |  | - |  | 100 |  | - |  | - |
| RR Benefit programs.. |  | 10,879 |  | 3,133 |  | 5,737 |  | 2,999 |
| SS Debt payment... |  | - |  | 859 |  | - |  | - |
| TT Loans and special payments.. |  | 8,715 |  | 5,253 |  | 18,084 |  | 1,973 |
| UU Information technology (IT) expenses |  | 653 |  | 3,841 |  | 2,704 |  | 1,598 |
| Total expenditures and other financing uses |  | 126,558 |  | 74,120 |  | 59,069 |  | 30,883 |
| Excess (deficiency) of revenues and other financing <br> sources over / (under) expenditures and other financing uses <br> 3,567 <br> $(1,363)$ <br> $(3,618)$ <br> 183 |  |  |  |  |  |  |  |  |
| Fund balance at beginning of year.. |  | 23,755 |  | 27,869 |  | 27,958 |  | 9,397 |
| Fund balance at end of year. | \$ | 27,322 | \$ | 26,506 | \$ | 24,340 | \$ | 9,580 |


| Massachusetts Maritime Academy |  | Massachusetts College of Liberal Arts |  | Salem <br> State <br> College |  | Worcester State College |  | Westfield <br> State <br> College |  | TOTALS |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2009 |  |  |  | 2008 |  |  |
| \$ | 980 |  |  | \$ | 2,066 |  |  | \$ | 7,299 | \$ | 633 | \$ | 4,023 | \$ | 28,953 | \$ | 26,870 |
|  | 22,056 |  | 17,245 |  | 17,090 |  | 37,619 |  | 48,530 |  | 312,855 |  | 269,349 |
|  | 5,703 |  | 8,060 |  | 79,805 |  | 13,504 |  | 24,531 |  | 236,735 |  | 211,652 |
|  | 28,739 |  | 27,371 |  | 104,194 |  | 51,756 |  | 77,084 |  | 578,543 |  | 507,871 |
| 2,680 |  |  | 3,888 |  | 16,315 |  | 7,198 |  | 11,569 |  | 92,234 |  | 66,508 |
| 736 |  |  | 417 |  | 171 |  | 623 |  | 976 |  | 4,774 |  | 4,492 |
| 4,375 |  |  | 4,519 |  | 15,461 |  | 12,014 |  | 14,847 |  | 97,661 |  | 71,332 |
| 642 |  |  | 656 |  | 4,349 |  | 1,825 |  | 3,890 |  | 23,017 |  | 25,903 |
| 1,345 |  |  | 2,076 |  | 7,226 |  | 3,138 |  | 2,678 |  | 65,873 |  | 56,890 |
| 1,385 |  |  | 372 |  | 2,748 |  | 1,328 |  | 1,224 |  | 12,723 |  | 16,262 |
| 1,849 |  |  | 1,824 |  | 4,448 |  | 2,586 |  | 3,513 |  | 27,449 |  | 33,603 |
| 596 |  |  | 728 |  | 1,295 |  | 1,100 |  | 1,875 |  | 11,444 |  | 15,380 |
| 4,726 |  |  | 3,247 |  | 1,580 |  | 816 |  | 1,569 |  | 25,689 |  | 27,358 |
| 1,433 |  |  | 278 |  | 394 |  | 393 |  | 569 |  | 8,743 |  | 9,513 |
| 345 |  |  | 565 |  | 538 |  | 1,247 |  | 714 |  | 8,779 |  | 13,272 |
| 242 |  |  | - |  | 646 |  | - |  | 544 |  | 2,947 |  | 1,881 |
|  |  |  | 1,221 |  | 5,772 |  | 18,344 |  | 4,688 |  | 43,125 |  | 47,991 |
|  | - |  | - |  | - |  | - |  | - |  | 100 |  | - |
| 1,779 |  |  | 3,901 |  | 12,848 |  | 6,015 |  | 5,105 |  | 52,396 |  | 60,027 |
| - |  |  | 13 |  | - |  | 4,564 |  | 72 |  | 5,508 |  | 16,409 |
| 3,242 |  |  | 1,623 |  | 37,834 |  | 586 |  | 23,036 |  | 100,346 |  | 85,736 |
| 1,460 |  |  | 791 |  | 4,516 |  | 273 |  | 3,424 |  | 19,260 |  | 16,850 |
| 26,835 |  |  | 26,119 |  | 116,141 |  | 62,050 |  | 80,293 |  | 602,068 |  | 569,407 |
| 1,904 |  |  | 1,252 |  | $(11,947)$ |  | $(10,294)$ |  | $(3,209)$ |  | $(23,525)$ |  | $(61,536)$ |
| 3,212 |  |  | 11,107 |  | $(6,428)$ |  | $(1,700)$ |  | 28,961 |  | 124,131 |  | 185,667 |
| \$ | 5,116 | \$ | 12,359 | \$ | $\underline{(18,375)}$ | \$ | $\underline{(11,994)}$ | \$ | 25,752 | \$ | 100,606 | \$ | 124,131 |

## Community College System Combining Higher Education Non-Appropriated Activity - Statutory Basis

Fiscal Year Ended June 30, 2009
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Berkshire Community College |  | Bunker Hill <br> Community College |  | Bristol <br> Community College |  | Cape Cod <br> Community College |  | Greenfield <br> Community College |  | Holyoke Community College |  | Massasoit <br> Community College |  |
| Revenues and other financing sources |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Federal grants and reimbursements........................... | \$ | 2,756 | \$ | 9,895 | \$ | 9,764 | \$ | 2,978 | \$ | 2,757 | \$ | 7,274 | \$ | 8,192 |
| Departmental revenue............................................ |  | 9,457 |  | 32,396 |  | 19,023 |  | 10,475 |  | 10,813 |  | 11,383 |  | 19,778 |
| Miscellaneous revenue. |  | 3,019 |  | 16,598 |  | 15,495 |  | 8,261 |  | 5,341 |  | 13,749 |  | 10,934 |
| Total revenues and other financing sources............... |  | 15,232 |  | 58,889 |  | 44,282 |  | 21,714 |  | 18,911 |  | 32,406 |  | 38,904 |
| Expenditures and other financing uses (by MMARS subsidiary): |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| AA Regular employee compensation............................. |  | 2,031 |  | 16,491 |  | 9,368 |  | 3,468 |  | 4,219 |  | 5,299 |  | 6,710 |
| BB Regular employee related expenses.......................... |  | 100 |  | 128 |  | 209 |  | 117 |  | 196 |  | 199 |  | 85 |
| CC Special employees and contracted services................ |  | 3,936 |  | 13,464 |  | 20,205 |  | 5,113 |  | 4,714 |  | 6,794 |  | 10,661 |
| DD Pension and insurance............................................ |  | 568 |  | 922 |  | 2,552 |  | 1,006 |  | 1,038 |  | 1,378 |  | 1,757 |
| EE Administrative expenditures................................... |  | 979 |  | 2,175 |  | 1,730 |  | 1,091 |  | 797 |  | 1,826 |  | 2,010 |
| FF Facility operational supplies................................... |  | 534 |  | 844 |  | 5,445 |  | 504 |  | 1,081 |  | 3,076 |  | 1,149 |
| GG Energy costs and space rental................................. |  | 1,094 |  | 1,716 |  | 2,048 |  | 1,181 |  | 1,082 |  | 1,120 |  | 1,734 |
| HH Consultant services................................................ |  | 273 |  | 388 |  | 1,391 |  | 269 |  | 667 |  | 237 |  | 232 |
| JJ Operational services............................................... |  | 521 |  | 1,596 |  | 588 |  | 205 |  | 298 |  | 790 |  | 258 |
| KK Equipment purchase.............................................. |  | 404 |  | 725 |  | 281 |  | 190 |  | 257 |  | 123 |  | 402 |
| LL Equipment leases, maintenance and repair................ |  | 136 |  | 483 |  | 231 |  | 311 |  | 158 |  | 177 |  | 1,038 |
| MM Purchased client services and programs.................... |  | 114 |  | 468 |  | 1,592 |  | - |  | 7 |  | 61 |  | 428 |
| NN Construction and improvements.............................. |  | 605 |  | 12,878 |  | 1,567 |  | 413 |  | 217 |  | 1,651 |  | 849 |
| PP Aid to local governments........................................ |  | 41 |  | - |  | 330 |  | - |  | - |  | - |  | - |
| RR Benefit programs................................................... |  | 3,146 |  | 10,774 |  | 9,281 |  | 4,809 |  | 4,110 |  | 9,765 |  | 6,554 |
| SS Debt payment...................................................... |  | - |  | - |  | - |  | - |  | - |  | 138 |  | - |
| TT Loans and special payments.................................... |  | 264 |  | - |  | 140 |  | 130 |  | 47 |  | - |  | 2,995 |
| UU Information technology (IT) expenses..................... |  | 501 |  | 2,354 |  | 1,493 |  | 903 |  | 715 |  | 1,455 |  | 1,371 |
| Total expenditures and other financing uses............... |  | 15,247 |  | 65,406 |  | 58,451 |  | 19,710 |  | 19,603 |  | 34,089 |  | 38,233 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financir |  | (15) |  | $(6,517)$ |  | $(14,169)$ |  | 2,004 |  | (692) |  | $(1,683)$ |  | 671 |
| Fund balance at beginning of year.. |  | 2,875 |  | 20,746 |  | 22,562 |  | 9,270 |  | 1,812 |  | 8,231 |  | 5,836 |
| Fund balance at end of year.................................... | \$ | 2,860 | \$ | 14,229 | \$ | 8,393 | \$ | 11,274 | \$ | 1,120 | \$ | 6,548 | \$ | 6,507 |


| Massachusetts Bay Community College | Middlesex Community College |  | Mount <br> Wachusett Community College |  | Northern Essex Community College |  | North Shore Community College |  | Quinsigamond Community College |  | Roxbury Community College |  | Springfield Technical Community College |  | TOTALS |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | 2009 |  |  |  | 2008 |  |  |  |  |  |  |
| \$ 2,848 | \$ | 11,396 |  |  | \$ | 560 |  |  | \$ | 7,754 | \$ | 10,418 | \$ | 6,296 | \$ | 4,524 | \$ | 7,162 | \$ | 94,574 | \$ | 71,336 |
| 18,493 |  | 23,470 |  | 20,654 |  | 33,229 |  | 26,410 |  | 22,812 |  | 2,744 |  | 22,659 |  | 283,796 |  | 268,778 |
| 6,586 |  | 15,111 |  | 6,895 |  | 13,896 |  | 11,828 |  | 5,017 |  | 39,005 |  | 10,252 |  | 181,987 |  | 129,684 |
| 27,927 |  | 49,977 |  | 28,109 |  | 54,879 |  | 48,656 |  | 34,125 |  | 46,273 |  | 40,073 |  | 560,357 |  | 469,798 |
| 1,769 |  | 16,012 |  | 6,855 |  | 3,403 |  | 17,160 |  | 9,075 |  | 514 |  | 1,285 |  | 103,659 |  | 73,595 |
| 146 |  | 402 |  | 172 |  | 10 |  | 100 |  | 316 |  | 60 |  | 399 |  | 2,639 |  | 3,173 |
| 3,054 |  | 9,952 |  | 5,719 |  | 7,005 |  | 6,779 |  | 1,520 |  | 18,443 |  | 6,940 |  | 124,299 |  | 90,822 |
| 1,037 |  | 4,435 |  | 1,023 |  | 900 |  | 1,134 |  | 3,120 |  | 235 |  | 563 |  | 21,668 |  | 22,772 |
| 1,561 |  | 2,275 |  | 1,586 |  | 29,551 |  | 1,551 |  | 1,186 |  | 553 |  | 2,440 |  | 51,311 |  | 59,868 |
| 834 |  | 999 |  | 1,564 |  | 13 |  | 4,570 |  | 4,130 |  | 715 |  | 1,382 |  | 26,840 |  | 21,959 |
| 1,678 |  | 4,708 |  | 2,300 |  | 63 |  | 1,645 |  | 1,273 |  | 596 |  | 2,096 |  | 24,334 |  | 22,066 |
| - |  | 2 |  | 351 |  | 23 |  | 965 |  | 974 |  | 492 |  | 1,335 |  | 7,599 |  | 8,035 |
| - |  | - |  | 566 |  | 83 |  | 189 |  | 145 |  | 850 |  | 776 |  | 6,865 |  | 6,585 |
| - |  | 852 |  | 1,135 |  | 25 |  | 183 |  | 545 |  | 43 |  | 426 |  | 5,591 |  | 7,288 |
| - |  | 547 |  | 574 |  | 6 |  | 138 |  | 2,030 |  | 178 |  | 1,842 |  | 7,849 |  | 8,988 |
| 199 |  | - |  | 642 |  | - |  | 208 |  | - |  | - |  | 1,420 |  | 5,139 |  | 7,527 |
| 2,549 |  | 7 |  | 389 |  | 57 |  | 551 |  | 828 |  | 359 |  | 703 |  | 23,623 |  | 16,189 |
| - |  | - |  | 186 |  | - |  | - |  | - |  | 15 |  | - |  | 572 |  | 690 |
| 3,067 |  | 246 |  | 1,862 |  | 13,912 |  | 10,426 |  | 6,825 |  | 12,951 |  | 6,434 |  | 104,162 |  | 81,400 |
| 38 |  | - |  | 85 |  | - |  | 1,111 |  | 66 |  | - |  | - |  | 1,438 |  | 1,349 |
| - |  | 7,308 |  | 964 |  | - |  | - |  | 352 |  | 121 |  | - |  | 12,321 |  | 10,204 |
| 2,750 |  | 28 |  | 19 |  | 22 |  | 1,518 |  | 120 |  | 525 |  | 50 |  | 13,824 |  | 17,015 |
| 18,682 |  | 47,773 |  | 25,992 |  | 55,073 |  | 48,228 |  | 32,505 |  | 36,650 |  | 28,091 |  | 543,733 |  | 459,525 |
| 9,245 |  | 2,204 |  | 2,117 |  | (194) |  | 428 |  | 1,620 |  | 9,623 |  | 11,982 |  | 16,624 |  | 10,273 |
| 22,238 |  | (593) |  | 62 |  | 3,975 |  | 6,727 |  | 2,373 |  | 6,211 |  | 42,456 |  | 154,781 |  | 144,508 |
| \$ 31,483 | \$ | 1,611 | \$ | 2,179 | \$ | 3,781 | \$ | 7,155 | \$ | 3,993 | \$ | 15,834 | \$ | 54,438 | \$ | 171,405 | \$ | 154,781 |



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