## Commonwealth of Massachusetts



## Statutory Basis Financial Report

For the Fiscal Year Ended June 30, 2011
Martin J. Benison, CGFM
Comptroller of the Commonwealth
Prepared by
The Financial Reporting and Analysis Bureau
Office of the Comptroller

This Document is available at the Comptroller's website: www.mass.gov/osc

View from the Boston Harbor Walk at the John Joseph Moakley Courthouse looking towards Deer Island

Photography by Vinh Nguyen, Wing Chan and Jim Guan, staff of the Office of the Comptroller

## Statutory Basis Financial Report

For the Fiscal Year Ended June 30, 2011

## Table of Contents

Page
Introductory Section
Comptroller's Letter of Transmittal ..... 1
Constitutional, Legislative and Judicial Officers. ..... 16
Organization Chart of State Government ..... 17
Advisory Board to the Comptroller ..... 19
Acknowledgments ..... 20
Financial Section
Independent Accountants’ Review Report ..... 23
Combined Financial Statements - Statutory Basis:
Combined Balance Sheet - Statutory Basis - Budgeted Funds ..... 26
Combined Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Budget and Actual - Budgeted Funds ..... 27
Combined Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Non-Budgeted Special Revenue and Capital Projects Funds ..... 28
Notes to Combined Financial Statements - Statutory Basis ..... 29
Combining and Individual Fund Financial Statements - Statutory Basis:
Budgeted Funds:
Fund Descriptions ..... 41
Combining Balance Sheet - Statutory Basis. ..... 44
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis ..... 46
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Budget and Actual ..... 48
Individual Budgeted Funds:
General Fund ..... 54
Commonwealth Transportation Fund. ..... 58
Commonwealth Stabilization Fund ..... 60
Administrative Control Funds:
Temporary Holding Fund ..... 62
Intragovernmental Service Fund ..... 64
Environmental Funds:
Inland Fisheries and Game Fund ..... 66
Marine Recreational Fisheries Development Fund ..... 68
Other:
Workforce Training Fund ..... 70
Substance Abuse Prevention \& Treatment Fund ..... 72
Massachusetts Tourism Fund ..... 74

## Table of Contents (continued)

Non-Budgeted Special Revenue Funds:
Fund Descriptions. ..... 77
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis ..... 82
Capital Projects Funds:
Fund Descriptions. ..... 91
Combining Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis ..... 92
Supplemental Information:
Calculation of Transfers:
Stabilization Fund ..... 96
Tax Reduction Fund ..... 97
Non-Tax Revenue Initiatives ..... 102
Schedule of Pension Funding Progress ..... 103
Statistical Section
Ten-Year Schedules:
Revenues and Other Financing Sources - Statutory Basis ..... 106
Tax Revenues by Source - Statutory Basis ..... 108
Expenditures and Other Financing Uses by Secretariat - Statutory Basis ..... 110
Budgeted Funds Expenditures and Other Uses by Major Program Category ..... 112
Long-Term Bonds and Notes Outstanding ..... 113
Higher Education Non-Appropriated Activity
Descriptions ..... 115
Combining Higher Education System - Statutory Basis ..... 116
University of Massachusetts - Statutory Basis ..... 117
Combining State University Systems - Statutory Basis ..... 118
Combining Community College System - Statutory Basis ..... 120

## Introductory Section



Comptroller's Letter of Transmittal
Constitutional, Legislative and Judicial Officers
Organization Chart of State Government
Advisory Board to the Comptroller
Acknowledgements


THIS PAGE LEFT INTENTIONALLY BLANK


Martin J. Benison, Comptroller One Ashburton Place Boston, MA 02108

November 2, 2011

## To the Citizens of the Commonwealth of Massachusetts, Governor Deval L. Patrick, and Honorable Members of the General Court

I am pleased to present to you the Statutory Basis Financial Report (SBFR) of the Commonwealth for the fiscal year ended June 30, 2011 (FY11).

This SBFR, reflecting a legislative change enacted during FY09, is in a streamlined format. In addition, the change calls for the report to be reviewed and not audited. It is important to note that the Comprehensive Annual Financial Report (CAFR) remains audited. This means the underlying activity in the SBFR report receives the same audit coverage but through a streamlined process. The SBFR focuses on the budgeted operations of the Commonwealth, without changing processes and procedures on the other funds. The important Stabilization Fund calculation and supporting schedules are included in this report and are found in the supplemental information section. The non-budgeted special revenue and capital projects funds are presented in tabular format, which we believe simplifies the presentation of the Commonwealth’s financial operations.

As of June 30, 2011, the Commonwealth had a budgeted fund balance of approximately $\$ 1.901$ billion and completed the fiscal year with a consolidated net surplus sufficient to meet statutory requirements for $\$ 103.9$ million to be carried forward and reserved as undesignated in FY12 (1/2 of $1 \%$ of FY11 tax revenue collections), a total deposit of approximately $\$ 699$ million to the Stabilization Fund (also known as the "Rainy Day Fund"), and $\$ 10$ million to be transferred to the Life Sciences Fund. (In addition, $\$ 10.7$ million in investment earnings accrued to the Stabilization Fund in FY11.) The total budgeted fund balance of $\$ 1.901$ billion represents a budgetary gain (a surplus of revenues and other sources over expenditures and other uses) of approximately $\$ 998$ million, added to the FY11 beginning balance of $\$ 903$ million. The increase in the total fund balance reflects an FY11 surplus resulting from growth in tax revenues due primarily to a recovering economy and stock market and certain changes in federal tax law that resulted in higher non-withheld tax revenues. Of the total budgeted fund balance, $\$ 1.379$ billion is reserved in the Stabilization Fund, compared to a balance of over $\$ 2.3$ billion in 2007 before the recession began and $\$ 670$ million at the end of FY10, after three fiscal years in which Stabilization Fund revenue was used to offset the impacts of the recent economic downturn. At the end of FY11, \$400 million is reserved for continuing appropriations and debt service into fiscal year 2012. The remaining undesignated balance of $\$ 122$ million is made up of the statutorily required carryforward and other smaller fund balances.

In FY11, the Commonwealth also used $\$ 2.4$ billion in funds it received from the federal ARRA funds (with about $\$ 1.3$ billion of that revenue
being in the budgetary funds); in FY12, ARRA funds are expected to decline to less than $\$ 400$ million, with no ARRA revenues expected to be available for the Commonwealth's budgeted funds in FY12.

During FY11, budgeted fund tax revenues increased by $\$ 1.924$ billion, or $11.2 \%$ from FY10. Income taxes increased by $\$ 1.487$ billion, or $14.7 \%$ from FY10, due mainly to a recovering economy and taxes received from capital gains resulting from rising asset markets. Sales and use taxes increased by $\$ 295$ million, or $6.4 \%$, but by only $3.7 \%$ after taking into account the full year impact of an increase in the sales tax rate that was in effect for only 10 months of FY10.

The FY 11 results reflect the full year impact of two changes made part way through FY10: the consolidation of the Commonwealth's transportation agencies and the transfer of seven county sheriffs to state government.

In FY11, there were approximately $\$ 2.0$ billion in one-time spending reductions and revenue increases, down from approximately $\$ 2.5$ billion in FY10. Significant FY11 one-time events include:

- A total of $\$ 1.55$ billion in federal stimulus funds, $\$ 1.25$ billion of which was from increased Medicaid reimbursements, \$200 million of which was from increased education funding and $\$ 101$ million was from special education savings realized as a result of federal stimulus funds under the Individuals with Disabilities Education Act (IDEA) Program;
- $\$ 100$ million in savings from debt service restructuring;
- $\$ 25$ million in revenue from transfers to the General Fund by quasi-public agencies;
- $\quad \$ 59$ million in revenue from transfers to the General Fund from inactive trust funds;
- One-time tax settlement revenues of approximately \$172 million. (For FY12 new legislation requires that all one-time tax and non-tax settlements exceeding $\$ 10$ million will be deposited in the Commonwealth's Stabilization Fund. As of October 2011, $\$ 71$ million in one-time settlement revenue had already been deposited in the Stabilization Fund in FY12.)

During FY11, the Commonwealth also transferred $\$ 9.0$ million in investment income earned by the Stabilization Fund to the General Fund, but per statute this amount was transferred back to the General Fund from the Temporary Holding at the end of FY11. Thus, no net Stabilization Fund reserves were used in FY11.

As the Commonwealth continued its emergence from recession (which, according to the National Bureau of Economic Research - the official arbiter of when recessions start and end in the United States - ended nationally in June 2009), employment in the Commonwealth continued to grow in FY11. Between June 2010 and June 2011, on a seasonally adjusted basis, Massachusetts employment grew by 49,000, or $1.5 \%$, compared to an employment growth of $0.8 \%$ for the United States as a whole, and in June 2011 the Massachusetts unemployment rate was $7.6 \%$, compared to $9.2 \%$ nationally.

The General Appropriation Act for FY12 was based on a budgeted revenue estimate of approximately $\$ 30.4$ billion, of which approximately $\$ 17.7$ billion represented taxes available for budget after adjusting for $\$ 2.9$ billion in tax revenue that is allocated for state pension contributions and sales tax revenue dedicated to the Massachusetts Bay Transportation Authority and the Massachusetts School Building Authority. As of September 30, 2011, FY12 tax collections were $\$ 193$ million above the year-to-date benchmark based on the $\$ 17.7$ billion estimate, although $\$ 71$ million of this amount was due to one-time tax settlements, which under legislation effective July 1, 2011, was transferred to the Stabilization Fund in October 2011 and is therefore not available for use in the budgeted funds in FY12 without a specific appropriation. On October 17, 2011 the Executive Office for Administration and Finance raised the FY12 tax revenue estimate of taxes available for budget by $\$ 395$ million, to $\$ 18.1$ billion.

## Overview of the Financial Statements

This report focuses on the Commonwealth's budgeted funds. For the budgeted funds, the activity and balances of each fund are presented separately. For all other funds included in this report, the activity inflows and outflows - are presented in tabular form.

The financial operations of these funds are maintained in the Massachusetts Management Accounting and Reporting System, (MMARS). The statewide accounting system is operated by the Commonwealth and contains detailed information summarized in this report.

The SBFR is intended to satisfy the requirements of state finance law and to present fairly the results of FY11 activity in the Commonwealth's funds. The report contains computations required by state finance law, including the certification of transfers to and balances in the Stabilization Fund and Tax Reduction Fund.

## Basis of Accounting

The statutory basis of accounting, defined in Massachusetts law, is used to budget and control fiscal operations. The statutory basis of accounting is not in conformity with accounting principles generally accepted in the United States of America (GAAP) as defined for governments by the Government Accounting Standards Board (GASB). Fiduciary Funds are not included in this presentation. I will report the Commonwealth's financial position on a GAAP basis in December, in the state's Comprehensive Annual Financial Report (CAFR). That report, which will be prepared in accordance with GAAP, provides a basis for comparison with other governments. There are significant differences between what is contained in the SBFR and what will be presented in December CAFR according to GAAP. The major differences are that the CAFR reflects depreciation expense, all types of long-term obligations -including debt on the face of the financial statements - and that in the CAFR the financial statements are presented in an all-encompassing, net assets and net expense format.

In accordance with Section 12 of Chapter 7A of the Massachusetts General Laws, as amended, the Office of the Comptroller transmits the

American Recovery and Reinvestment Act Expenditures of Federal Award Activity for FY2010 and FY2011



## Full Time Equivalent Workforce

 Including Higher Education June 2007 - June 2011

SBFR on October $31^{\text {st }}$. The SBFR for the fiscal year ended June 30, 2011 herein is reviewed, not audited, by KPMG LLP and represents the closing of the Commonwealth's books for the fiscal year. The review is conducted in conjunction with the Office of the State Auditor, which provides knowledge, expertise and resources to review the financial statements.

## American Recovery and Reinvestment Act (ARRA)

For the year ended June $30^{\text {th }}$, ARRA funds received by the Commonwealth in all funds (budgetary and non-budgetary) were approximately $\$ 2.4$ billion. Medicaid reimbursement percentages were raised due to ARRA, generating $\$ 1.25$ billion of increased revenues.

In many respects ARRA is triggering a re-examination of governmental interaction with its citizens nationwide. ARRA requires heightened scrutiny of processes, policies and procedures, achieving a new level of transparency. The Commonwealth intends to exceed the reporting requirements of ARRA in building a citizen-focused, transparent website to disclose not only ARRA activities, but all federal activities and results, and in FY11 began a staged roll-out of its transparency website. Information can be found at http://www.mass.gov/recovery for daily updates on how ARRA is benefiting the Commonwealth.

## Lottery

In FY11 the Commonwealth transferred approximately $\$ 898.9$ million in the aggregate to municipalities in so called Unrestricted General Government Aid (formerly called Lottery Aid), of which $\$ 802.2$ million was from Lottery profits with the balance supported by the General Fund. This represented a decrease in transfers of approximately \$37.5 million from FY10. Gross Lottery revenues (including the Arts Lottery) increased by approximately $\$ 3$ million, from $\$ 4.630$ billion in FY10 to $\$ 4.633$ billion in FY11.

The FY12 General Appropriation Act contains provisions for $\$ 834.0$ million in unrestricted general government aid, a decrease of approximately $\$ 65$ million from FY11. However, that same act provided for restoration of up to $\$ 65$ million in local aid in FY12, contingent on FY11 reversions. As the reversion threshold was met, the $\$ 65$ million in additional local aid was restored using the FY11 surplus, and paid to cities and towns in October 2011.

## Full-Time Equivalent Employment

The chart to the left shows the Commonwealth's full-time equivalent employment levels over the past five fiscal years. A change in accounting for certain Higher Education employees in FY09 and government reorganizations in FY10 involving the Massachusetts Department of Transportation (MassDOT) and county sheriffs’ departments resulted in additional FTEs being transferred to the Commonwealth’s payroll system in FY09 and FY10. In FY09, the state switched approximately 2,500 Higher Education employees to the Commonwealth's payroll system. In FY10, approximately 1,330 employees of the former Massachusetts Turnpike Authority and the Tobin Bridge were transferred to MassDOT. Also in FY10, the sheriff

departments of Barnstable, Bristol, Dukes, Nantucket, Norfolk, Plymouth and Suffolk were brought onto the state's accounting and payroll systems, with approximately 2,770 employees. These increases were offset by reductions in state employment due to a combination of employee attrition and layoffs, as the state responded to lower tax revenues caused by the recession. Adjusting for the 6,600 employees brought onto the state payroll system as a result of these accounting changes and reorganizations, state employment levels dropped by a total of 6,166 FTEs between June 30, 2008 and June 30, 2011.

## The Budgeted Funds

The General Appropriation Act (GAA) authorized approximately \$30.0 billion in spending, exclusive of approximately $\$ 1.44$ billion in required pension contributions and $\$ 111$ million in FY10 spending authorized to be continued into FY11 as part of final FY10 supplemental budgets.

The FY11 budget as enacted by the Legislature was based on an FY11 tax revenue estimate of $\$ 19.098$ billion, including $\$ 2.853$ billion in tax revenue allocated to the Massachusetts Bay Transportation Authority ( $\$ 767$ million), the School Modernization And Reconstruction Trust Fund (\$646 million) and the Pension Reserves Investment Trust Fund ( $\$ 1.44$ billion). Net of these allocations, tax revenue available for budget was $\$ 16.245$ billion. This estimate was subsequently revised downward by $\$ 20$ million soon after the fiscal year began due to the enactment of a sales tax holiday. The $\$ 19.098$ billion estimate reflected the FY11 consensus tax estimate of $\$ 19.051$ billion adjusted for the impact of tax law changes enacted as part of the FY11 budget. The FY11 tax revenue estimate was revised upward to $\$ 19.784$ billion on January 2011 as tax revenues had performed above benchmark in the first half of FY11.

At the time the Governor signed the FY11 budget in July 2010, it was unknown whether the federal government would enact legislation extending through FY11 higher Medicaid reimbursements under ARRA. Historically, those reimbursements were at a rate of $50 \%$ of state expenditures for Medicaid, but had been raised to $61.59 \%$ through June 30, 2010. Responding to this uncertainty, the Legislature included in the FY11 General Appropriation Act alternative funding levels for most line items, reflecting spending with and without the additional ARRA revenue. The Governor vetoed the additional funding authorizations, but once federal legislation authorizing the higher federal Medicaid reimbursements (totaling \$499 million) was enacted in August 2010, the Governor filed supplemental budgets to restore the vetoed funding. In response to the federal ARRA increases, supplemental appropriations totaling approximately $\$ 419$ million were enacted in October 2010, \$327 million of which was for MassHealth, the state's Medicaid program.

Approximately $\$ 1.511$ billion in supplemental appropriations were authorized during FY11 prior to June 30, 2011. Subsequent to year end, an additional supplemental budget was enacted totaling approximately $\$ 135$ million in new FY11 appropriations, all of which were continued to FY12 and reappropriated. Besides the appropriations that restored federal funding, the year's significant supplemental appropriation activity included approximately:

- $\$ 494$ million for payments to hospitals through the Medical Assistance Trust Fund (which were largely offset through corresponding federal Medicaid revenue);
- $\quad \$ 261$ million for additional MassHealth payments;
- $\$ 50$ million for snow and ice removal, in response to the severe storms of winter 2010-2011;
- $\quad \$ 46$ million for family shelters;
- $\$ 41$ million for additional private counsel compensation for indigent clients;
- $\$ 30$ million for labor agreement settlements with court employees;
- $\$ 25$ million for underground storage tank grants;
- $\$ 20$ million for health care costs for immigrants with legal status;
- $\quad \$ 18$ million for prison facilities operations;
- $\quad \$ 15$ million to pay for the cleanup costs of the June 2011 hurricane.

Budgeted revenues and other sources (before transfers between the budgeted funds, which are included in both spending and revenue, and thus have no effect on fund balances) grew by $\$ 2.8$ billion, or $9.1 \%$, in FY11. Revenue growth was due to strong tax revenue collections, as taxes available for budget grew by $\$ 1.9$ billion, or $11.2 \%$, and higher federal reimbursements, which were up $\$ 751$ million, or $8.8 \%$, primarily the result of increased spending on the state's federally reimbursable Medicaid, or MassHealth, program.

Budgeted expenditures and other uses, including transfers to nonbudgeted funds, increased by $\$ 1.65$ billion, or $5.4 \%$, from FY10. Most of the growth in budgeted expenditures and other uses resulted from an increase in transfers to non-budgeted funds, which grew from \$1.04 billion in FY10 to $\$ 2.06$ billion in FY11, with $\$ 680$ million of growth resulting from higher transfers to non-budgeted health care funds and most of the remainder due to a change in the way the Commonwealth's transfers to MassDOT were reported.

Programs and services grew by $\$ 740$ million, or $2.9 \%$. Medicaid expenditures grew by $\$ 951$ million, or $10.2 \%$, from $\$ 9.286$ billion in FY10 to $\$ 10.237$ billion in FY11. On net, other program and service spending fell due to program cuts.

Spending for direct local aid decreased by $\$ 53$ million, or $1.1 \%$, due to reductions in unrestricted local aid. Debt service decreased by $\$ 196$ million, or $10.5 \%$, due to debt restructuring as authorized by the Legislature in FY11, lower than projected interest rates and the timing of certain debt issues. Post-employment benefit costs increased by $\$ 90$ million, or $5.2 \%$.

The Budgeted Funds - Operations table on page 7 displays the FY11 summary of budgeted funds compared to FY10. The FY11 financial statements for each of the seven individual budgeted funds are included in the financial section of this report.

In conducting the budget process, the Commonwealth excludes from its forecast those "interfund" transactions within the budgeted funds that are included in this report; these transactions by their nature have no impact on the combined fund balance of the budgeted funds. The table Budgeted Funds - Operations isolates this "interfund" activity
from the budgeted sources and uses to align forecasts prepared during the budget process to actual amounts in this report. In FY11, transfers among the Budgeted Funds increased primarily as a result of transfers to and from the Temporary Holding Fund, into which tax revenues in excess of certain growth limits are deposited, but then returned to the General and Stabilization Funds at the end of the fiscal year. Interfund transfers also increased due to the deposits in the Stabilization Fund at year-end. A detailed list of these interfund transfers is included in Note 3 of the financial statements and Schedule C of the Supplemental Information section of this report.

## Budgeted Funds - Operations (Amounts in thousands)

|  | 2010 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: |
| Beginning fund balances: |  |  |  |  |
| Reserved and designated.. | \$ | 68,856 | \$ | 121,959 |
| Reserved for Stabilization Fund. |  | 841,344 |  | 669,803 |
| Undesignated.. |  | 106,436 |  | 111,306 |
| Total. |  | 1,016,636 |  | 903,068 |
| Revenues and other sources: |  |  |  |  |
| Taxes. |  | 17,171,378 |  | 19,094,935 |
| Federal reimbursements. |  | 8,548,836 |  | 9,299,546 |
| Departmental and other revenues. |  | 2,800,917 |  | 2,912,270 |
| Interfund transfers from non-budgeted funds and other sources...................... |  | 1,788,885 |  | 1,768,582 |
| Budgeted revenues and other sources.. |  | 30,310,016 |  | 33,075,333 |
| Intragovernmental Service Fund revenues. |  | 239,252 |  | 286,079 |
| Interfund transfers among budgeted funds and other sources. |  | 531,529 |  | 3,174,854 |
| Total revenues and other sources. |  | 31,080,797 |  | 36,536,266 |
| Expenditures and other uses: |  |  |  |  |
| Programs and services........................................................................... |  | 25,776,277 |  | 26,515,830 |
| Debt service. |  | 1,859,641 |  | 1,663,876 |
| Post Employment Benefits.. |  | 1,748,619 |  | 1,838,857 |
| Interfund transfers to non-budgeted funds and other uses............................. |  | 1,039,047 |  | 2,059,019 |
| Budgeted expenditures and other uses........................................................ |  | 30,423,584 |  | 32,077,582 |
| Intragovernmental Service Fund expenditures.............................................. |  | 239,252 |  | 286,079 |
| Interfund transfers among budgeted funds and other uses............................... |  | 531,529 |  | 3,174,854 |
| Total expenditures and other uses. |  | 31,194,365 |  | 35,538,515 |
| Excess (deficiency) of revenues and other sources over expenditures and other uses. |  | $(113,568)$ |  | 997,751 |
| Ending fund balances: |  |  |  |  |
| Reserved and designated........................................................................ |  | 121,959 |  | 400,061 |
| Reserved for Stabilization Fund. |  | 669,803 |  | 1,379,071 |
| Undesignated........................................................................................ |  | 111,306 |  | 121,687 |
| Total.................................................................................................... | \$ | 903,068 | \$ | 1,900,819 |

## Budgeted Funds - Fund Balance (Amounts in Millions)



Stabilization Fund Balance
(Amounts in Millions)


## Stabilization Fund Percentage of Budget Compared To Other States



The graph of Budgeted Funds - Fund Balance on this page portrays the combined fund balance in the budgeted funds for the past five years.

At June 30, 2011, the ending balance is comprised mainly of the statutory fund balance of the General Fund and the Stabilization Fund. Due to designations of fund balances, $\$ 400$ million of the total budgeted fund balance, exclusive of stabilization, is reserved for appropriations and debt service in FY12. The remainder is undesignated.

## The Stabilization Fund

As states around the country are struggling with ongoing fiscal difficulties, the importance of the Stabilization Fund cannot be overstated. Although state fiscal conditions improved during FY11, according to the National Association of State Budget Officers' (NASBO) publication The Fiscal Survey of the States: Spring 2011, 23 states made mid-year budget cuts of $\$ 7.8$ billion to maintain budget balance. That was an improvement from FY10, when 39 states made $\$ 18.3$ billion in mid-year budget cuts and from fiscal 2009, when 43 states made mid-year cuts totaling $\$ 31.3$ billion. In addition to the $\$ 7.8$ billion in mid-year budget cuts in fiscal 2011, six states enacted \$3.6 billion in mid-year tax and fee increases. The survey showed states reduced or eliminated budget gaps during FY11 by increasing taxes and fees, laying off and furloughing personnel, offering early retirement incentives, instituting across-the-board or targeted cuts and reorganizing operations. As tax revenue collections improved in the Commonwealth in FY11, Massachusetts was able to avoid mid-year spending cuts or enactment of revenue increases and did not draw any revenue from the Stabilization Fund. (During FY11, the Commonwealth did transfer \$9.0 million of Stabilization Fund investment income to the General Fund, but that revenue was returned to the Stabilization Fund from the Temporary Holding Fund at the end of FY11 prior to the calculation of the consolidated net surplus.) In addition, the FY12 General Appropriation Act provided for $\$ 10$ million to be transferred to the Massachusetts Life Sciences Fund at the end of FY11. After that transfer and statutorily required transfers of $\$ 104$ million and $\$ 350$ million to the Stabilization Fund, a residual balance of $\$ 245$ million was deposited in the Stabilization Fund, bringing its balance to $\$ 1.379$ billion. For FY12, the General Appropriation Act authorizes that \$200 million be drawn from the Stabilization Fund and mandates that all investment income earned by the Stabilization Fund be transferred to the General Fund. Also, as noted above, the FY12 budget included a law change that directed the Comptroller to deposit in the Stabilization Fund all judgments and settlements exceeding $\$ 10$ million. Through October 2011, such deposits in FY12 have totaled $\$ 71$ million.

The chart on the left shows that the Stabilization Fund balance declined rapidly between FY07 and FY10 as the recession caused declines in revenue, but increased by more than $\$ 709$ million in FY11 as the Massachusetts economy recovered and tax revenues grew faster than expected. The Fiscal Survey of the States ranked the Commonwealth fourth in the nation in FY10 (the most recent year for which final stabilization fund balances were available for all states) in terms of the balance in the Stabilization Fund. Sixteen states had no stabilization fund balance at the end of FY10. Of the states with over $\$ 10$ billion in

General Fund expenditures for FY10, the Commonwealth's Stabilization Fund balance as a percentage of expenditures ranked third in the nation. The FY11 estimates released by NASBO in June 2011 indicate that Massachusetts's Stabilization Fund balance of $4.8 \%$ of General Fund expenditures ranked third in the nation and second in the nation for states with over $\$ 10$ billion in expenditures. The chart on page 8 shows that Stabilization Fund balances as a percentage of total expenditures in the Commonwealth is now higher than the $3.2 \%$ average balance for all states. Because the national calculation is skewed by Alaska and Texas (whose revenue streams have benefited from strong oil revenues in recent years and which together accounted for more than half of all stabilization fund balances in FY10), Massachusetts's relative Stabilization Fund balance compared to other states is stronger than it first appears. A better measure of relative performance is the median percentage of Stabilization Fund balances as a percent of total expenditures, which factors out extreme values. By that measure, Massachusetts's Stabilization Fund balance of $4.8 \%$ of expenditures was higher than the estimated national median of $1.1 \%$ of expenditures.

## The Non-Budgeted Funds

The Non-Budgeted Funds represent operations in which the government has imposed its sovereign authority but has excluded these operations from the annual budget process. During FY11, the Commonwealth maintained 66 non-budgeted funds, while another six were inactive.

The largest non-budgeted funds in terms of revenues include the Lottery, the Federal Grants Fund and the Commonwealth Care Trust Fund. Other funds that show large inflows have inflows comprised of transfers of taxation and grant receipts. These include the MBTA State and Local Contribution Trust Fund, the School Modernization Trust Fund and the Grant Anticipation Notes Trust Fund. A change from last year's report is that this year's report includes funds under the control of MassDOT, but whose transactions are posted on the Commonwealth's accounting system.

The table Non-Budgeted Funds - Operations below includes a summary of the FY11 non-budgeted funds. A Statement of Revenues, Expenditures and Changes in Fund Balance is presented in a table within this report for each of the individual non-budgeted funds in the financial section of this report.

As previously discussed, the State Lottery Funds ended the year with a profit dedicated to cities and towns of approximately $\$ 802.2$ million, slightly above last year's distribution. However, the General Appropriation Act mandated a transfer of Lottery Revenue sharing no less than $\$ 898.9$ million, with the difference between that amount and Lottery profits coming from the General Fund.

## Non-Budgeted Funds - Operations <br> (Amounts in thousands)

|  | 2010* |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: |
| Beginning fund balance (restated)............................................................. | \$ | 2,389,968 | \$ | 1,813,232 |
| Revenues and other sources: |  |  |  |  |
| Taxes. |  | 1,621,109 |  | 1,680,656 |
| Assessments. |  | 572,585 |  | 517,048 |
| Federal grants and reimbursements. |  | 3,940,562 |  | 3,779,789 |
| Tobacco settlement revenue. |  | 263,678 |  | 248,741 |
| Departmental and miscellaneous. |  | 5,157,923 |  | 5,587,101 |
| Transfers and other sources. |  | 1,591,490 |  | 2,564,908 |
| Total revenues and other sources............................................................... |  | 13,147,347 |  | 14,378,243 |
| Expenditures and other uses: |  |  |  |  |
| Programs and services. |  | 10,840,416 |  | 11,753,930 |
| Debt service. |  | 249,787 |  | 456,797 |
| Transfers and other uses......................................................................... |  | 2,633,880 |  | 1,996,832 |
| Total expenditures and other uses............................................................... |  | 13,724,083 |  | 14,207,559 |
| Excess (deficiency) of revenues and other sources over expenditures and other uses. |  | $(576,736)$ |  | 170,684 |
| Ending fund balance (restated)................................................................... | \$ | 1,813,232 | \$ | 1,983,916 |

* FY10 activity was restated to include operations of three MassDOT funds as reported on MMARS

Non-Budgeted Funds with operating deficits in excess of $\$ 10$ million include:

- The Medical Security Trust - a $\$ 62.1$ million operating deficit and an ending fund deficit of $\$ 80.7$ million. This fund, which provides health insurance for individuals on unemployment insurance, saw its balances depleted due to high rates of unemployment, combined with the extension of eligibility for benefits up to 99 weeks.
- Convention and Exhibition Center Fund - a $\$ 25.8$ million operating deficit.
- Central Artery/Tunnel Project Maintenance Trust Fund - a \$14.4 million operating deficit

The Health Care Security Trust (HST) continues to report all revenues received from the Master Settlement Agreement (MSA) between the states and the tobacco industry to recover healthcare costs for tobaccorelated illnesses. The MSA provides for three sets of payments to the states: Initial Payments in 1999-2003; Annual Payments starting in April 2000 and running in perpetuity; and Strategic Contribution Payments from 2008-2017. The MSA estimates Commonwealth revenues for the first 25 years of the settlement to be approximately $\$ 8.96$ billion, including Strategic Contribution Payments. However, this estimate is subject to future adjustments, including adjustments for inflation and changes in the volume of domestic cigarette sales. In

## Non-Budgeted Funds Fund Balance* (Amounts in Millions)



* FY10 balances were restated to include operations of three MassDOT funds as reported on MMARS

FY11, the Commonwealth received $\$ 248.7$ million, or approximately $67.2 \%$ of the estimated amounts shown in the MSA. FY11 tobacco settlement revenue declined by $\$ 14.9$ million from FY10 primarily due to a reduction in the volume of cigarettes sold nationwide during calendar year 2010. The FY11 GAA directed all MSA receipts to the General Fund.

Again in FY11, a portion of the Commonwealth's federal transportation funds were dedicated to paying off prior year expenditures of the Central Artery/Tunnel Project (CA/T), which were temporarily financed through Federal Grant Anticipation Notes (GANS). During FY11, additional Federal GANS were issued to finance the Commonwealth's Accelerated Bridge Repair program as well as to refund already outstanding GANS.

For the Universal Health Care funds, including the Commonwealth Care, Essential Community Provider, Medical Assistance, Health Safety Net and, Medical Security Trust Funds and Catastrophic Illness in Children Relief Fund, all of which are largely related to Health Care Reform, revenues and other financing sources were nearly $\$ 2.5$ billion in FY11, an increase of approximately $\$ 800$ million from FY10. This growth was due primarily to increased transfers of more than $\$ 100$ million to the Commonwealth Care Trust Fund and more than \$570 million to the Medical Assistance Trust Fund, with higher spending in those funds absorbing virtually all of the increased revenue.

The graph Non-Budgeted Funds - Fund Balance at left shows the combined fund balance in the Non-Budgeted funds for the past five years. Please note that the FY10 balances were restated to include operations of three MassDOT funds as reported on MMARS.

As noted in previous years’ reports, the Government Land Bank Fund has a chronic structural fund deficit. The FY11 deficit balance of approximately $\$ 35$ million remains an unbudgeted drain on the Commonwealth's General Fund. While steps have been taken to stop the growth in this deficit, the Fund should be abolished and the deficit transferred in the General Fund. As explained in previous years’ financial reports, more consolidation and elimination is needed for the non-budgeted special revenue funds generally.

## The Capital Projects Funds

The purpose of these funds is to account for the construction or acquisition of capital assets. The Governor may propose capital outlay budgets, which, upon enactment by the Legislature and approval by the Governor, become capital outlay acts. Capital outlay acts financed through the sale of debt require a two-thirds vote of the Legislature. Numerous acts may be combined for reporting in an individual Capital Projects Fund, but each act is accounted for separately within the fund. These accounts record authorizations for expenditures in itemized capital appropriation accounts and equivalent authorizations to issue bonds or notes.

## Capital Projects Funds Fund Balance (Deficit) (Amounts in Millions)*



* FY10 balances were restated to include operations of one MassDOT fund as reported on MMARS

The structure of these funds is such that each capital outlay authorization is in balance, creating authorization for inflows (which may be from sales of bonds, federal reimbursements or other revenues) and authorization for expenditures. Imbalances due to timing differences develop when the expenditure precedes the inflow of funds from the sale of bonds or federal reimbursements. Because of federal tax arbitrage rules, tax exempt bonds are not routinely sold in anticipation of expenditures.

To fund the fiscal 2011 capital budget, the Commonwealth borrowed by issuing $\$ 2.06$ billion in long-term general obligation bonds, $\$ 1.56$ billion of which was for new-money needs, with the remainder for refunding already existing debt. Of the new money issues, $\$ 708$ million was issued as Build America Bonds (BABs). The BABs program is a temporary bond program authorized by the federal government as part of the 2009 America Recovery and Reinvestment Act (ARRA). Under the BABs program, issuers borrow by selling bonds into the taxable bond market and receive in return a subsidy from the federal government equal to $35 \%$ of the interest costs on the bonds. Given market conditions at the time of the Commonwealth's two BABs sales, this program resulted in borrowings whose net interest costs will be significantly lower than the interest on traditional tax-exempt bonds. The BABs program expired on December 31, 2010, and unless the program is reauthorized by the federal government, no additional BABs will be issued.

The graph Capital Projects Funds - Fund Balance (Deficit) at left shows the combined fund balance in Capital Projects Funds for the past five years. In some previous years, the combined ending balance in the Capital Projects Funds has been negative, as capital spending occurs prior to bonds being issued by the Commonwealth. At the end of FY11, the Capital Projects Funds had a $\$ 199$ million positive balance, due primarily to lower than projected capital spending. Where the balance in the Capital Projects Funds is positive, prior to allocating bond proceeds to capital spending the funds contain designated reserves or escrows where the Commonwealth is able to legally arbitrage revenues consistent with the provisions of the existing tax code.

The Capital Projects Funds - Operations table on page 14 includes the FY11 Capital Projects Funds, summarized and compared to FY10. Financial statements for each of the individual funds are included in the financial section of this report. This year's Capital Projects Funds presentation includes MassDOT's Central Artery Statewide Road and Bridge Infrastructure Fund, which in the FY10 SBFR had part of its activity shown in a separate MassDOT section.

The Administration continues to oversee a coordinated fiscal strategy for the management of Capital Project Funds. This strategy includes a five year capital budget linked to debt management and capital management. The focus of this strategy is to manage capital spending within outstanding debt levels the Administration considers appropriate for the Commonwealth. An important part of the strategy is to control capital spending within an administrative "cap."

During FY11, significant capital spending included:

- $\$ 290$ million in bridge repair projects under the Accelerated Bridge Program. By the end of FY11, the Program had completed 51 projects, with 76 under construction and another 69 in design;
- $\quad \$ 155$ million in Chapter 90 municipal road and bridge projects;
- $\$ 95$ million to fund the final stages of construction of a new psychiatric facility in Worcester;
- $\$ 56$ million invested in the construction phase of three new court projects;
- $\quad \$ 10$ million spent for the Broadband Initiative, which invests capital funds to promote broadband expansion to unserved and underserved areas of Massachusetts;
- $\quad \$ 45$ million for open-space land protection;
- $\$ 150$ million in capital repairs to public housing, of which $\$ 60$ million were ARRA funds specifically for weatherization projects;
- $\quad \$ 73.6$ million invested in science and technology projects on several state university and University of Massachusetts campuses.

As part of the development of its annual five-year capital plan, the Commonwealth determines the timing and amount of capital spending and borrowing consistent with established debt affordability measures.

During the fiscal year, the Commonwealth passed or agreed to terms to over approximately $\$ 75$ million in bond authorizations. There were no de-authorizations of previously issued capital appropriations in FY11. The Commonwealth will determine the timing and extent of capital spending and bonding as part of its five year capital plan.

## Capital Projects Funds - Operations

(Amounts in thousands)

|  | 2010* |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: |
| Beginning fund balance (deficit) (restated). | \$ | 144,559 | \$ | $(182,560)$ |
| Revenues and other sources: |  |  |  |  |
| Federal grants and reimbursements.. |  | 18,051 |  | 168,912 |
| Departmental and miscellaneous.. |  | 23,665 |  | 697 |
| Proceeds of general and special obligation bonds..................................... |  | 1,671,683 |  | 2,305,638 |
| Proceeds of refunding bonds. |  | 2,544,103 |  | 540,200 |
| Transfer for federal reimbursements |  | 610,061 |  | 458,410 |
| Transfers and other sources.. |  | 261,663 |  | 57,856 |
| Total revenues and other sources.............................................................. |  | 5,129,226 |  | 3,531,713 |
| Expenditures and other uses: |  |  |  |  |
| Acquisition and maintenance of capital assets........................................... |  | 2,531,591 |  | 2,503,311 |
| Payments to refunded bond escrow. |  | 2,619,322 |  | 540,200 |
| Equity Transfer to MassDOT. |  | 110,348 |  | - |
| Transfers and other uses.. |  | 195,084 |  | 106,404 |
| Total expenditures and other uses.............................................................. |  | 5,456,345 |  | 3,149,915 |
| Excess (deficiency) of revenues and other sources over expenditures and uses. |  | $(327,119)$ |  | 381,798 |
| Ending fund balance (deficit).................................................................... | \$ | $(182,560)$ | \$ | 199,238 |

* FY10 activity was restated to include operations of three MassDOT funds as reported on MMARS


## The Non-Appropriated Funds of Higher Education

The statistical section of this SBFR includes the financial operations of the non-appropriated funds of the 25 institutions of higher education as reported on MMARS. Each institution of higher education is authorized and directed in its enabling statute to collect, retain and expend certain fees, rents, sales, donations, federal financial participation and other types of revenue through campus-based systems. These financial resources are integral parts of the total financial activity of each campus. They also represent resources in addition to amounts made available from Commonwealth appropriations. Over the past few years, significant efforts have been made by our office and the institutions to improve the accuracy and timeliness of higher education reporting through the issuance of audited financial statements. As budgeted resources are constrained, the Comptroller's Office recommends that the requirement for MMARS reporting by the institutions of higher education be eliminated and that interested parties rely entirely on the audited financial statements.

## Non-Appropriated Funds Of Higher Education - Operations <br> (Amounts in thousands)

|  | 2010 | 2011 |  |
| :---: | :---: | :---: | :---: |
| Beginning fund balance (restated). | \$ 357,896 | \$ | 1,198,102 |
| Revenues and other sources: |  |  |  |
| Federal grants and reimbursements. | 547,793 |  | 627,346 |
| Departmental revenues. | 1,532,550 |  | 1,695,310 |
| Transfers and other sources | 1,643,441 |  | 1,618,646 |
| Total revenues and other sources. | 3,723,784 |  | 3,941,302 |
| Expenditures and other uses: |  |  |  |
| Programs and services................................................................................................ | 3,439,162 |  | 3,818,134 |
| Total expenditures and uses.. | 3,439,162 |  | 3,818,134 |
| Excess (deficiency) of revenues and other sources over expenditures and other uses.................... | 284,622 |  | 123,168 |
| Ending fund balance.................................................................................................... | \$ 642,518 | \$ | 1,321,270 |

* Beginning balance for FY11 was restated due to the reconciliation of prior year balances.

Non-Appropriated Funds of Higher Education - Fund Balance (Amounts in Millions)


The Non-Appropriated Funds of Higher Education - Operations table includes the FY11 activity in Higher Education funds, summarized and compared to FY10. Financial statements for each of the individual funds are included in the statistical section of this report. The graph Non-Appropriated Funds of Higher Education - Fund Balance shows the combined fund balance for the past five years. The combined balance represents an approximate $\$ 767.6$ million fund balance for the University of Massachusetts, an approximate $\$ 281.3$ million fund balance for the State University (formerly the State College) system and approximate $\$ 272.3$ million fund balance for the Community Colleges.

As we close the books for FY11, I again would like to express my thanks to the many dedicated employees within the Office of the Comptroller. I am proud to have all the employees of the Comptroller's Office on my team to help tackle these and other difficult issues as we prepare for the year ahead.

Respectfully submitted,

Martin J. Benison
Comptroller of the Commonwealth

# CONSTITUTIONAL OFFICERS 

Deval L. Patrick
Governor

Timothy P. Murray
Lieutenant Governor

William F. Galvin
Secretary of State
Martha Coakley
Attorney General

Steven Grossman
Treasurer and Receiver-General

Suzanne Bump
Auditor

## LEGISLATIVE OFFICERS

Therese Murray
President of the Senate

Robert A. DeLeo
Speaker of the House

## JUDICIAL OFFICERS

Roderick L. Ireland
Chief Justice, Supreme Judicial Court

Phillip Rapoza
Chief Justice, Appeals Court

Robert A. Mulligan
Chief Justice for Administration and Management, Trial Court


Administration and Finance
Executive Office for Administration and Finance
Appellate Tax Board
Bureau of State Office Buildings
Civil Service Commission
Department of Revenue
Developmental Disabilities Council
Division of Administrative Law Appeals
Division of Capital Asset Management and Maintenance
George Fingold Library
Group Insurance Commission
Human Resource Division
Information Technology Division
Massachusetts Office on Disability
Massachusetts Teachers' Retirement System
Operational Services Division
Public Employee Retirement
Administration Commission

## Public Safety

Executive Office of Public Safety and Security
Chief Medical Examiner
Department of Criminal Justice Information
Services
Department of Correction
Department of Fire Services
Department of Public Safety
Department of State Police
Massachusetts Emergency Management Agency
Merit Rating Board
Military Division/ Massachusetts National Guard
Municipal Police Training Committee
Parole Board
Sex Offender Registry

## State Agencies

Housing and Economic Development
Executive Office of Housing and Economic Development
Department of Business Development
Office of Consumer Affairs \& Business

## Regulations

Massachusetts Marketing Partnership
Department of Housing \& Community Development
Department of Telecommunications
and Cable
Division of Banks
Division of Insurance
Division of Professional Licensure
Division of Standards

Energy and Environmental Affairs
Executive Office of Energy and Environmental Affairs
Department of Agricultural Resources
Department of Conservation and Recreation
Department of Environmental Protection
Department of Fish and Game
Department of Public Utilities
Division of Energy Resources
State Reclamation Board

Transportation and Public Works
Department of Transportation

Executive Office of Labor and Workforce
Development*

## Health and Human Services

Executive Office of Health and
Human Services
Executive Office of Elder Affairs
Department of Children and Families Department of Developmental Services Department of Mental Health
Department of Public Health
Department of Transitional Assistance
Department of Veterans' Services
Department of Youth Services
Division of Health Care Finance \& Policy
Massachusetts Commission for the Blind
Massachusetts Commission for the Deaf and Hard of Hearing
Massachusetts Rehabilitation Commission
Office for Refugees and Immigrants
Soldiers’ Home, Holyoke
Soldiers' Home, Massachusetts

## Education

Executive Office of Education
Department of Early Education and Care
Department of Elementary and
Secondary Education
Department of Higher Education
State Universities
Community Colleges
University of Massachusetts System
Health Care Security Trust

Board of Library Commissioners

Commission Against Discrimination


THIS PAGE LEFT INTENTIONALLY BLANK

# ADVISORY BOARD TO THE COMPTROLLER 

Jay Gonzalez<br>Secretary for Administration and Finance

Suzanne Bump
Auditor

Steven Grossman
Treasurer and Receiver-General

Robert A. Mulligan
Chief Justice for Administration and Management, Trial Court

Martha Coakley
Attorney General

Diana Salemy
Gubernatorial Appointee

## REPORT PREPARED BY:

Howard Merkowitz<br>Deputy Comptroller

## Financial Reporting And Analysis Bureau:

Bhavdeep J. Trivedi<br>Director<br>John Haran, CPA, CGFM<br>Accountant<br>Pauline Lieu, CPA, CGFM<br>Accountant<br>Neil Gouse, CGFM<br>Accountant<br>Frank Conlon<br>Accountant<br>Patricia McKenna<br>Accountant<br>Cathy Hunter<br>Program Coordinator<br>\section*{Accounting Bureau}<br>Julia P. Burns, CGFM<br>Director<br>Lauren Johnson<br>Art Direction<br>Director Resource Management

## Financial Section



Independent Accountants’ Review Report
Combined Financial Statements - Statutory Basis
Combining and Individual Fund Financial Statements - Statutory Basis


THIS PAGE LEFT INTENTIONALLY BLANK

## KPMG LLP

Two Financial Center
60 South Street
Boston, MA 02111

## Independent Accountants' Review Report

Mr. Martin J. Benison, Comptroller<br>Commonwealth of Massachusetts

We have reviewed the accompanying combined financial statements - statutory basis of the Commonwealth of Massachusetts as of and for the year ended June 30, 2011, as listed in the table of contents. A review includes primarily applying analytical procedures to management's financial data and making inquires of management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the combined financial statements - statutory basis as a whole. Accordingly, we do not express such an opinion.

Management is responsible for the preparation and fair presentation of the combined financial statements - statutory basis in accordance with Massachusetts General Laws and for designing, implementing, and maintaining internal control relevant to the preparation and fair presentation of the combined financial statements - statutory basis.

Our responsibility is to conduct the review in accordance with Statements on Standards for Accounting and Review Services issued by the American Institute of Certified Public Accountants. Those standards require us to perform procedures to obtain limited assurance that there are no material modifications that should be made to the combined financial statements statutory basis. We believe that the results of our procedures provide a reasonable basis for our report.

As described in note 1, these combined financial statements - statutory basis were prepared in conformity with the basis of accounting that demonstrates compliance with Section 12 of Chapter 7A Massachusetts General Laws, as amended, and budgetary principles of the Commonwealth of Massachusetts, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

Based on our review, we are not aware of any material modifications that should be made to the accompanying combined financial statements - statutory basis in order for them to be in conformity with the basis of accounting described in note 1 .

Our review of the combined financial statements - statutory basis was made for the purpose of expressing limited assurance that there are no material modifications that should be made to the accompanying combined financial statements - statutory basis in order for them to be in conformity with the basis of accounting described in note 1 . The introductory section, combining and individual fund financial statements - statutory basis, supplemental information, and statistical section listed in the foregoing table of contents are presented only for purposes of additional analysis and are not a required part of the combined financial statements - statutory
basis of the Commonwealth of Massachusetts. The combining and individual fund financial statements - statutory basis and supplemental information have been subjected to the inquiry and analytical procedures applied in the review of the combined financial statements - statutory basis, and we are not aware of any material modifications that should be made to such information. The introductory and statistical sections have not been subjected to the inquiry and analytical procedures applied in the review of the combined financial statements - statutory basis, but was compiled from information that is the representation of management, without audit or review and, accordingly, we do not express an opinion or any other form of assurance on such information.

This report is intended solely for the information and use of elected and appointed officials of the Commonwealth of Massachusetts and is not intended to be and should not be used by anyone other than these specified parties.
KPMG LLP

November 2, 2011

## Combined Financial Statements - Statutory Basis

## Budgeted Funds <br> Combined Balance Sheet - Statutory Basis

June 30, 2011
(Amounts in thousands)

|  | Totals(Memorandum only) |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2011 |  | 2010 |  |
| ASSETS |  |  |  |  |
| Cash and short-term investments.. | \$ | 1,803,282 | \$ | 735,177 |
| Cash with fiscal agent........................................................................ |  | 19,239 |  | 10,847 |
| Investments... |  | 255,903 |  | 254,681 |
| Receivables, net of allowance for uncollectibles: |  |  |  |  |
| Due from federal government......................................................... |  | 481,297 |  | 586,379 |
| Other receivables. |  | 21,104 |  | 25,299 |
| Due from cities and towns................................................................. |  | 7,780 |  | 3,391 |
| Total assets.............................................................................. | \$ | 2,588,605 | \$ | 1,615,774 |
| LIABILITIES AND FUND EQUITY |  |  |  |  |
| Liabilities: |  |  |  |  |
| Accounts payable............................................................................ | \$ | 551,464 | \$ | 596,670 |
| Accrued payroll............................................................................ |  | 136,322 |  | 116,036 |
| Total liabilities............................................................................ |  | 687,786 |  | 712,706 |
| Fund equity: |  |  |  |  |
| Combined fund balance: |  |  |  |  |
| Reserved for: |  |  |  |  |
| Continuing appropriations......................................................... |  | 380,822 |  | 111,112 |
| Commonwealth Stabilization..................................................... |  | 1,379,071 |  | 669,803 |
| Debt service. |  | 19,239 |  | 10,847 |
| Unreserved: |  |  |  |  |
| Undesignated........................................................................... |  | 121,687 |  | 111,306 |
| Total fund equity.......................................................................... |  | 1,900,819 |  | 903,068 |
| Total liabilities fund equity............................................................ | \$ | 2,588,605 | \$ | 1,615,774 |

See accompanying notes to financial statements and accountants' review report

Fiscal Year Ended June 30, 2011
(Amounts in thousands)

|  | Budget |  | Actual |  | Variance <br> Favorable (Unfavorable) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |
| Taxes.. | \$ | 17,686,510 | \$ | 19,094,935 | \$ | 1,408,425 |
| Assessments.. |  | - |  | 443,403 |  | 443,403 |
| Federal grants and reimbursements.. |  | 9,034,600 |  | 9,299,546 |  | 264,946 |
| Departmental.. |  | 2,805,400 |  | 2,398,338 |  | $(407,062)$ |
| Miscellaneous.................................................................................... |  | 5,900 |  | 356,608 |  | 350,708 |
| Total revenues........................................................................................ |  | 29,532,410 |  | 31,592,830 |  | 2,060,420 |
| Other financing sources: |  |  |  |  |  |  |
| Fringe benefit cost recovery....................................................................... |  | - |  | 355,811 |  | 355,811 |
| Lottery reimbursements.. |  | 105,298 |  | 86,391 |  | $(18,907)$ |
| Lottery distributions. |  | 904,344 |  | 881,817 |  | $(22,527)$ |
| Operating transfers in... |  | 613,828 |  | 288,239 |  | $(325,589)$ |
| Stabilization transfer. |  | 5,900 |  | 707,649 |  | 701,749 |
| Tobacco settlement transfer.. |  | 329,930 |  | 248,741 |  | $(81,189)$ |
| Excess permissible tax revenue........................................................ |  | - |  | 2,374,788 |  | 2,374,788 |
| Total other financing sources... |  | 1,959,300 |  | 4,943,436 |  | 2,984,136 |
| Total revenues and other financing sources.................................................... |  | 31,491,710 |  | 36,536,266 |  | 5,044,556 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |
| Legislature... |  | 60,908 |  | 57,895 |  | 3,013 |
| Judiciary... |  | 800,151 |  | 767,635 |  | 32,516 |
| Inspector General. |  | 3,587 |  | 2,798 |  | 789 |
| Governor and Lieutenant Governor.. |  | 5,226 |  | 5,122 |  | 104 |
| Secretary of the Commonwealth.. |  | 40,443 |  | 39,475 |  | 968 |
| Treasurer and Receiver-General.. |  | 260,969 |  | 204,397 |  | 56,572 |
| Auditor of the Commonwealth.. |  | 17,903 |  | 17,015 |  | 888 |
| Attorney General... |  | 42,453 |  | 41,029 |  | 1,424 |
| Ethics Commission... |  | 1,731 |  | 1,660 |  | 71 |
| District Attorney.... |  | 94,610 |  | 93,699 |  | 911 |
| Office of Campaign \& Political Finance... |  | 1,222 |  | 1,170 |  | 52 |
| Sheriff's Departments... |  | 510,577 |  | 503,053 |  | 7,524 |
| Disabled Persons Protection Commission. |  | 2,174 |  | 2,174 |  | - |
| Board of Library Commissioners... |  | 21,461 |  | 21,439 |  | 22 |
| Comptroller.. |  | 11,279 |  | 11,245 |  | 34 |
| Administration and finance.. |  | 2,087,960 |  | 1,800,623 |  | 287,337 |
| Energy and environmental affairs... |  | 199,666 |  | 188,114 |  | 11,552 |
| Health and human services... |  | 4,817,696 |  | 4,691,213 |  | 126,483 |
| Massachusetts department of transportation. |  | 160,000 |  | 160,000 |  | - |
| Executive office of education.... |  | 1,825,548 |  | 1,807,528 |  | 18,020 |
| Public safety and homeland security.. |  | 987,163 |  | 942,172 |  | 44,991 |
| Housing and economic development.. |  | 379,239 |  | 363,877 |  | 15,362 |
| Labor and workforce development... |  | 93,881 |  | 56,533 |  | 37,348 |
| Direct local aid... |  | 4,853,108 |  | 4,784,717 |  | 68,391 |
| Medicaid........... |  | 10,269,881 |  | 10,237,326 |  | 32,555 |
| Post employment benefits......... |  | 1,838,857 |  | 1,838,857 |  | - |
| Debt service: |  |  |  |  |  |  |
| Principal retirement... |  | 847,187 |  | 815,390 |  | 31,797 |
| Interest and fiscal charges........................................................................ |  | 953,780 |  | 848,486 |  | 105,294 |
| Total expenditures................................................................................... |  | 31,188,660 |  | 30,304,642 |  | 884,018 |
| Other financing uses: |  |  |  |  |  |  |
| Fringe benefit cost assessment..................................................................... |  | 2,300 |  | 4,326 |  | $(2,026)$ |
| Operating transfers out............................................................................. |  | 370,972 |  | 521,997 |  | $(151,025)$ |
| Stabilization transfer....................................................................................... |  | 5,900 |  | 707,649 |  | $(701,749)$ |
| Commonwealth care trust transfer................................................................ |  | 739,012 |  | 739,012 |  | - |
| Medical assistance transfer........................................................................ |  | 886,101 |  | 886,101 |  | - |
| Excess permissible tax revenue.................................................................... |  | - |  | 2,374,788 |  | (2,374,788) |
| Total other financing uses......................................................................... |  | 2,004,285 |  | 5,233,873 |  | (3,229,588) |
| Total expenditures and other financing uses................................................... |  | 33,192,945 |  | 35,538,515 |  | $(2,345,570)$ |
| Excess (deficiency) of revenues and other financing |  |  |  |  |  |  |
| sources over / (under) expenditures and other financing uses............................. |  | $(1,701,235)$ |  | 997,751 |  | 2,698,986 |
| Fund balance (deficit) at beginning of year.................................................... |  | 903,068 |  | 903,068 |  | - |
| Fund balance (deficit) at end of year............................................................. | \$ | $\stackrel{(798,167)}{ }$ | \$ | 1,900,819 | \$ | 2,698,986 |

See accompanying notes to financial statements and accountants' review report

# Non-Budgeted Special Revenue and Capital Projects Funds 

 Combined Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory BasisFiscal Year Ended June 30, 2011
(Amounts in thousands)

|  |  | Amounts in thou |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | (Memo |  |  |
|  |  | Non-Budgeted Special Revenue |  |  |  | 011 |  | 010 |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |
| Taxes... | \$ | 1,680,656 | \$ | - | \$ | 1,680,656 | \$ | 1,621,109 |
| Assessments. |  | 517,048 |  | - |  | 517,048 |  | 572,585 |
| Federal grants and reimbursements.. |  | 3,779,789 |  | 168,912 |  | 3,948,701 |  | 3,958,613 |
| Tobacco settlement revenue.................................................................... |  | 248,741 |  | - |  | 248,741 |  | 289,298 |
| Departmental.................................................................................... |  | 5,496,462 |  | 810 |  | 5,497,272 |  | 5,147,800 |
| Miscellaneous................................................................................... |  | 90,639 |  | (113) |  | 90,526 |  | 192,877 |
| Total revenues.. |  | 11,813,335 |  | 169,609 |  | 11,982,944 |  | 11,782,282 |
| Other financing sources: |  |  |  |  |  |  |  |  |
| Proceeds of general obligation bonds.. |  | - |  | 1,633,051 |  | 1,633,051 |  | 1,671,683 |
| Proceeds of special obligation bonds... |  | - |  | 672,587 |  | 672,587 |  | - |
| Proceeds of refunding bonds.............. |  | 406,453 |  | 540,200 |  | 946,653 |  | 2,544,103 |
| Operating transfers in.......... |  | 503,342 |  | 47 |  | 503,389 |  | 540,970 |
| Commonwealth care trust transfer.. |  | 739,012 |  | - |  | 739,012 |  | 636,685 |
| Health safety net trust transfer.. |  | 30,000 |  | - |  | 30,000 |  | - |
| Medical assistance transfer...... |  | 886,101 |  | - |  | 886,101 |  | 313,295 |
| Federal reimbursement transfer in.. |  | - |  | 458,410 |  | 458,410 |  | 610,061 |
| State share of federal highway construction.. |  | - |  | 57,809 |  | 57,809 |  | 175,782 |
| Transfer in from Massachusetts department of transportation........................ |  | - |  | - |  | - |  | 1,712 |
| Total other financing sources... |  | 2,564,908 |  | 3,362,104 |  | 5,927,012 |  | 6,494,291 |
| Total revenues and other financing sources................................................ |  | 14,378,243 |  | 3,531,713 |  | 17,909,956 |  | 18,276,573 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |
| Judiciary.... |  | 1,257 |  | 18,950 |  | 20,207 |  | 21,273 |
| Inspector General. |  | 281 |  | - |  | 281 |  | 947 |
| Governor and Lieutenant Governor................................................. |  | 98 |  | - |  | 98 |  | - |
| Secretary of the Commonwealth. |  | 5,238 |  | 1,553 |  | 6,791 |  | 5,726 |
| Treasurer and Receiver-General.. |  | 5,395,164 |  | 10,646 |  | 5,405,810 |  | 5,307,124 |
| Attorney General.. |  | 8,547 |  | 1,460 |  | 10,007 |  | 12,171 |
| District Attorney.. |  | 3,330 |  | , |  | 3,330 |  | 2,899 |
| Office of Campaign \& Political Finance.. |  | 1,390 |  | - |  | 1,390 |  | - |
| Sheriff's Departments............................................................................ |  | 7,008 |  | 1,305 |  | 8,313 |  | 7,354 |
| Disabled Persons Protection Commission... |  | 106 |  | - |  | 106 |  | 251 |
| Board of Library Commissioners..... |  | 3,229 |  | 9,066 |  | 12,295 |  | 9,018 |
| Comptroller............................... |  | 2,067 |  | 1,149 |  | 3,216 |  | 4,515 |
| Administration and finance. |  | 128,690 |  | 526,258 |  | 654,948 |  | 547,373 |
| Energy and environmental affairs............................................................. |  | 143,938 |  | 149,595 |  | 293,533 |  | 326,611 |
| Health and human services... |  | 2,750,463 |  | 24,475 |  | 2,774,938 |  | 2,037,838 |
| Massachusetts department of transportation.......................................... |  | 648,957 |  | 1,468,695 |  | 2,117,652 |  | 2,133,962 |
| Executive office of education..................... |  | 1,399,350 |  | 17,880 |  | 1,417,230 |  | 1,468,406 |
| Public safety and homeland security... |  | 197,631 |  | 32,047 |  | 229,678 |  | 232,440 |
| Housing and economic development........................................................ |  | 693,014 |  | 225,417 |  | 918,431 |  | 885,984 |
| Labor and workforce development............................................................ |  | 364,172 |  | 7,735 |  | 371,907 |  | 361,035 |
| Debt service: |  |  |  |  |  |  |  |  |
| Principal retirement.. |  | 380,395 |  | - |  | 380,395 |  | 159,912 |
| Interest and fiscal charges..................................................................... |  | 76,402 |  | 7,080 |  | 83,482 |  | 96,955 |
| Total expenditures................................................................................. |  | 12,210,727 |  | 2,503,311 |  | 14,714,038 |  | 13,621,794 |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Payments to refunded bond escrow agent.................................................. |  | - |  | 540,200 |  | 540,200 |  | 2,619,322 |
| Fringe benefit cost assessment................................................................ |  | 132,188 |  | 47,982 |  | 180,170 |  | 124,276 |
| Lottery operating reimbursements............................................................ |  | 86,391 |  | - |  | 86,391 |  | 88,938 |
| Lottery distributions............................................................................... |  | 881,817 |  | - |  | 881,817 |  | 893,806 |
| Operating transfers out.......................................................................... |  | 159,285 |  | 613 |  | 159,898 |  | 310,374 |
| Tobacco settlement transfer.................................................................... |  | 248,741 |  | - |  | 248,741 |  | 263,678 |
| Commonwealth care transfer.................................................................. |  | - |  | - |  | - |  | 5,000 |
| Health safety net trust transfer................................................................. |  | 30,000 |  | - |  | 30,000 |  | - |
| Federal reimbursement transfer out........................................................... |  | 458,410 |  | - |  | 458,410 |  | 610,061 |
| State share of federal highway construction............................................... |  | - |  | 57,809 |  | 57,809 |  | 175,782 |
| Equity transfer to Massachusetts department of transportation....................... |  | - |  | - |  | - |  | 467,397 |
| Total other financing uses....................................................................... |  | 1,996,832 |  | 646,604 |  | 2,643,436 |  | 5,558,634 |
| Total expenditures and other financing uses............................................... |  | 14,207,559 |  | 3,149,915 |  | 17,357,474 |  | 19,180,428 |
| Excess (deficiency) of revenues and other financing sources |  |  |  |  |  |  |  |  |
| over / (under) expenditures and other financing uses. |  | 170,684 |  | 381,798 |  | 552,482 |  | $(903,855)$ |
| Fund balance (deficit) at beginning of year (restated).................................... |  | 1,813,232 |  | $(182,560)$ |  | 1,630,672 |  | 2,534,527 |
| Fund balance (deficit) at end of year........................................................... | \$ | 1,983,916 | \$ | 199,238 | \$ | 2,183,154 | \$ | $\underline{\text { 1,630,672 }}$ |

See accompanying notes to financial statements and accountants’ review report

1. FINANCIAL STATEMENT PRESENTATION ..... 30
A. Introduction ..... 30
B. Statutory Basis ..... 30
C. Governmental Fund Types ..... 30
2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES ..... 31
A. Statutory Basis of Accounting ..... 31
B. Cash, Short-term Investments and Investments ..... 31
C. Dedicated Revenue and Pledges ..... 31
D. Interfund / Intrafund Transactions ..... 33
E. Current Employee Benefits ..... 33
F. Fringe Benefit Cost Recovery. ..... 33
G. Lottery Revenue and Prizes ..... 34
H. Receivables ..... 34
I. Due from Cities and Towns ..... 34
J. Risk Management ..... 34
K. Encumbrances ..... 34
L. Fund Balances ..... 34
M. Total Column - Memorandum Only ..... 35
N. Estimates ..... 35
O. Reclassification. ..... 35
3. BUDGETARY CONTROL ..... 35
4. MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT) ..... 37
5. INDIVIDUAL FUND DEFICITS ..... 38
6. MEDICAID COSTS ..... 38
7. FINANCIAL STATEMENT PRESENTATION

## A. Introduction

## B. Statutory Basis

## C. Governmental Fund Types

The accompanying combined financial statements (Statutory Basis Financial Report) of the Commonwealth of Massachusetts (the Commonwealth) are presented in accordance with the requirements of Section 12 of Chapter 7A as amended by Section 4 of Chapter 88 of the Acts of 1997 of the Massachusetts General Laws, as amended most recently by Chapter 26, Section 4 of the Acts of 2009. The Office of the Comptroller also publishes the Commonwealth's Comprehensive Annual Financial Report (CAFR) which is prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) for governments.

The Statutory Basis Financial Report (SBFR) includes all the budgeted, nonbudgeted, special revenue and capital projects funds of the Commonwealth, as recorded by the Office of the Comptroller in compliance with Massachusetts General Laws and in accordance with the Commonwealth's budgetary principles.

The Statutory Basis Financial Report's Financial Statements are not intended to include independent authorities, non-appropriated funds of higher education or other organizations included in the Commonwealth's reporting entity as it would be defined under GAAP.

The Commonwealth reports its statutory basis financial position and results of operations in funds. The operations of each fund are accounted for with a set of self-balancing accounts that comprise its assets and liabilities for Budgeted Funds and fund balances, and revenues and expenditures for non-budgeted special revenue and capital projects funds. Transactions between funds within a fund type, if any, have not been eliminated.

The Fund types are organized as follows:
Governmental Fund Types account for the general governmental activities of the Commonwealth.

Budgeted Funds - are the primary operating funds of the Commonwealth. They account for all budgeted governmental transactions. Major budgeted funds include the General, Stabilization and Commonwealth Transportation Fund (which succeeded the Highway Fund effective July 1, 2009), which are identified by the Comptroller as the operating funds of the Commonwealth.

Non-Budgeted Special Revenue Funds - are established by law to account for specific revenue sources that have been segregated from the budgeted funds to support specific governmental activities such as federal grants, funds related to the tobacco settlement and the operations of the state lottery.

Capital Projects Funds - account for financial resources used to acquire or construct major capital assets and to finance local capital projects. These resources are derived from proceeds of bonds and other obligations, which are generally received after related expenditures have been incurred, operating transfers authorized by the Legislature and from federal reimbursements. Deficit balances in Capital Projects Funds represent amounts to be financed.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Statutory Basis of
Accounting
B. Cash, Short-term Investments and Investments

## C. Dedicated Revenue and Pledges

The SBFR is prepared from the Commonwealth's books and records and other official reports which are maintained on the basis of accounting used in the preparation of the Commonwealth's legally adopted annual budget (statutory basis). The statutory basis emphasizes accountability and budgetary control of appropriations. The SBFR is not intended to present the Commonwealth's financial condition and results of operations in conformity with GAAP.

Under the statutory basis of accounting, revenues are generally recognized when cash deposits are received by the Treasury. However, generally, revenues receivable for federal grants and reimbursements are recognized when related expenditures are incurred. Amounts due from political subdivisions of the Commonwealth are recognized when considered measurable and available. These are largely payments from municipalities reimbursing for pension costs paid from the Commonwealth on their behalf.

Under the statutory basis of accounting, expenditures are generally recorded when the related cash disbursement occurs. At year-end, payroll is accrued and payables are recognized, to the extent of approved encumbrances, for goods or services received by June 30 . Costs incurred under the federally-sponsored Medicaid program, amounts required to settle claims and judgments against the Commonwealth, and certain other liabilities are not recognized until they are encumbered or otherwise processed for payment.

The accounting policies followed in preparing the accompanying statutory basis financial report are described in the remainder of this section.

The Commonwealth follows the practice of pooling the cash and cash equivalents of its Funds. Cash equivalents consist of short-term investments with an original maturity of three months or less and are stated at cost. Interest earned on pooled cash is allocated to the General Fund, Expendable Trust Funds (not included in this report) and, when so directed by law, to certain Special Revenue and Capital Projects Funds.

The Office of the Treasurer and Receiver-General (Treasury) manages the Commonwealth's short term external mixed investment pool, the Massachusetts Municipal Depository Trust (MMDT). MMDT is comprised of two portfolios, a Cash Fund and a Short Term Bond Fund. The Cash Fund investments are carried at cost, which approximates fair value and Short Term Bond fund are carried at fair value.

For a complete copy of MMDT's separately issued financial statements, please feel free to contact the Trust's investment adviser at 800-392-6095, or James MacDonald, Deputy Assistant Treasurer, Cash Management Department, at 617-367-6900.

Statutes authorize investment in obligations of the U. S. Treasury, authorized bonds of all states, bankers acceptances, certificates of deposit, commercial paper rated within the three highest classifications established by Standard \& Poor's Corporation and Moody’s Commercial Paper Record and repurchase agreements that any of these obligations secure.

The Commonwealth has a number of pledges of revenue streams for its own bonds and various other bond issues of other authorities. These other authorities' debts are not included in the SBFR, but are included in the CAFR.

Approximately $\$ 3.1$ billion in revenues from federal grants passed through the Federal Grants Fund in FY11 and represents the greatest source of dedicated revenues. A portion of these grants is dedicated to funding the principal portion only of federal grant anticipation notes issued in fiscal 1998, 1999, 2001, 2011 and refunding notes in fiscal 2003 and fiscal 2011. In FY11, the Commonwealth issued grant anticipation notes totaling $\$ 480.5$ million - \$100 million for new-money needs under the Commonwealth’s Accelerated Bridge Program, and $\$ 380.5$ million to refund previously issued debt. The Commonwealth intends to begin repayments of the principal of the new-money notes beginning in fiscal 2016, after the original and refunded federal grant anticipation notes have been paid in full. As of June 30, 2011, total principal remaining to be paid on federal grant anticipation notes (GANs) is approximately $\$ 767$ million. Maturities are from FY12 through FY23. Principal paid during FY11 was approximately $\$ 153$ million.

During FY11, the Commonwealth issued $\$ 576$ million in special obligation bonds for highway construction purposes under the Commonwealth's Accelerated Bridge Program, secured by Commonwealth motor fuels taxes and Registry of Motor Vehicle fees. The new bonds are secured by a senior lien on 14.085 cents of the total 21 cent per gallon gasoline tax, the full 21 cents per gallon of special fuels taxes (comprised primarily of taxes on diesel fuel), the full $19.1 \%$ of the average price per gallon tax on liquefied natural gas, and all Registry of Motor vehicle fees deposited in the Commonwealth Transportation Fund. The bonds also have a subordinate lien on 6.86 cents of the 21 cent per gallon gasoline tax not included in the senior lien. These new bonds were issued under the federal Build America Bonds program, whereby states are reimbursed by the federal government for $35 \%$ of the bonds' interest costs. A portion of the bonds, $\$ 156.4$ million, was also designated as Recovery Zone Economic Development Bonds, which entitles the Commonwealth to receive a $45 \%$ subsidy from the federal government. As of June 30, 2011, approximately \$576 million in principal was outstanding on these bonds and approximately $\$ 459$ million of interest (net of the federal subsidy) was expected to be paid through maturity. The bonds mature from FY24 to FY40.

Other special obligation bonds for highway construction purposes issued prior to FY11 are secured by a pledge of 6.86 cents of the 21 cents per gallon gasoline tax. As of June 30, 2011, this pledge funds approximately $\$ 377$ million of principal and approximately $\$ 111$ million in interest on the outstanding debt. These bonds mature from FY12 to FY23 and were sold in various series issued prior to FY11. Principal and interest paid during FY11 amounted to approximately $\$ 37$ million and $\$ 22$ million, respectively.

Portions of Commonwealth sales taxes are pledged as security for bonds issued by the Massachusetts Bay Transportation Authority (MBTA) and the Massachusetts School Building Authority (MSBA). The MBTA receives sales tax revenues equal to $1 \%$ of applicable sales, subject to an annual floor set in statute. In FY11, total dedicated sales tax revenue that was directed to the MBTA was approximately $\$ 767$ million, $\$ 112$ million more than would have been the case were the dedicated revenue equal to $1 \%$ of applicable sales. As a result, in FY11 the MBTA received from the Commonwealth sales tax revenues equal to $1.17 \%$ of applicable sales, and is expected to receive approximately this percentage of applicable sales for the foreseeable future. Dedicated revenues to the MBTA increase by the greater of the annual rise in the Boston consumer price index or annual sales taxes, with a floor of $0 \%$ and a ceiling of $3 \%$.

The MSBA also receives a pledge of sales tax that, starting in FY11, increased to $1 \%$ of applicable sales in the Commonwealth but with no annual floor or ceiling. In FY11, approximately $\$ 655$ million of the dedicated sales tax revenue stream was directed to the MSBA.

The Commonwealth has also pledged sales tax revenue and rooms tax surcharges from areas contiguous to convention centers and the Worcester DCU Arena and Convention Center to support such centers' operations. As of June 30, 2011, taxes within the Convention Center districts support approximately \$639 million of outstanding principal and approximately \$526 million of interest on debts related to these Convention Centers. Taxes collected in FY11 were approximately $\$ 84.9$ million, while debt service on the bonds was approximately $\$ 35.4$ million.

Finally, as part of the Transportation Modernization Act of 2009, as amended, a further pledge of sales taxes was made. Beginning in FY11, 0.385\% of applicable sales and uses on a total tangible property tax rate of $6.25 \%$ is dedicated to funding the operations of MassDOT through the Commonwealth Transportation Fund. The Act has a floor amount of $\$ 275$ million, with a final transfer occurring on or before September $1^{\text {st }}$ of the following fiscal year. In FY11, approximately $\$ 302$ million in sales tax revenue was transferred to MassDOT, $\$ 27$ million more than the $\$ 275$ million minimum. From the Commonwealth Transportation Fund, $\$ 160$ million was dedicated to funding the operations of the MBTA while an additional $\$ 15$ million was dedicated to funding the operations of the regional transit authorities. These amounts are transferred through the Commonwealth Transportation Fund.

During the course of its operations, the Commonwealth records transactions between funds and/or between departments. On the statutory basis, transactions between Governmental and Fiduciary Fund Types are recorded as adjustments to the funds’ cash accounts. As a result, a fund may report a deficiency in cash and short-term investments.

Transactions of a buyer/seller nature between departments within a fund are not eliminated.

Transfers in and out net to approximately $\$ 1,938,000$ due to higher education non-appropriated fund activity, which is not included in the combined statements - statutory basis.

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements and state laws. Upon retirement, termination or death, certain employees are compensated for unused vacation and sick leave (subject to certain limitations) at their current rate of pay (not accrued on a statutory basis).

The Commonwealth pays the fringe benefit costs of its employees and retirees through the General Fund. These fringe benefits include the costs of employees’ health insurance, pensions, unemployment compensation, and other costs necessary to support the state work force. As directed by Chapter 29, Sections 5D and 6B(f) of the Massachusetts General Laws, these costs are assessed to other funds based on their payroll costs, net of credits for direct payments.

Since these fringe benefit costs and pensions are not appropriated in the budget, the required assessment creates a variance between budget and actual expenditures at year-end. The fringe benefit cost recoveries of approximately

## G. Lottery Revenue and Prizes

## H. Receivables

## I. Due from Cities and Towns

## J. Risk Management

## K. Encumbrances

## L. Fund Balances

\$355.8 million into the General Fund funds result from cost assessments of approximately $\$ 184.4$ million from the other budgeted funds, non-budgeted special revenue funds and capital funds. The remainder of approximately $\$ 171.4$ million was assessed to the non-appropriated activities of higher education, expendable trust and agency funds.

Ticket revenues are recognized when sold and prizes awarded by the Massachusetts State Lottery Commission are recognized as drawings are held. Games expenditures are accrued at year-end only for open jackpots for Mega Millions, Powerball and Megabucks.

Reimbursements due to the Commonwealth for its expenditures on federally funded reimbursement and grant programs are reported as "Due from federal government." Other receivables include reimbursement of fringe benefit assessments from authorities and the institutions of higher education along with other departmental receivables.
"Due from Cities and Towns" represents reimbursements due to the Commonwealth for its expenditures on certain programs for the benefit of cities and towns.

The Commonwealth is self-insured for state employees workers' compensation, casualty, theft, tort claims and other losses. Such liabilities are not recognized in the governmental funds on the statutory basis until encumbered and/or processed for payment. For employees workers' compensation, the Commonwealth assumes the full risk of claims filed under a program managed by the Human Resources Division.

For personal injury or property damages, Chapter 258 of the Massachusetts General Laws limits the risk assumed by the Commonwealth to $\$ 100,000$ per occurrence, in most circumstances.

The Group Insurance Commission administers contributory health care and other insurance programs for the Commonwealth's employees and retirees.

Encumbrance accounting is utilized in the Governmental Funds as a significant aspect of budgetary control. The full amounts of purchase orders, contracts and other commitments of appropriated resources are encumbered and recorded as deductions from appropriations prior to actual expenditure, ensuring that such commitments do not exceed appropriations. Encumbrances outstanding at yearend for goods or services received on or before June 30, but paid after, are reported as expenditures and statutory basis liabilities as a component of accounts payable.

Fund balance has been reserved as follows:
"Reserved for continuing appropriations" - are unexpended amounts in appropriations, which the Legislature has specifically authorized to be carried into the next FY.
"Reserved for Commonwealth stabilization" - are amounts set aside in the Commonwealth Stabilization Fund in accordance with Section 5C of Chapter 29 of the Massachusetts General Laws.

## M. Total Column Memorandum Only

## N. Estimates

## O. Reclassification

## 3. BUDGETARY CONTROL

"Reserved for debt service" - are amounts held by fiscal agents or the Commonwealth to fund future debt service obligations.
"Undesignated" - consist of cumulative surplus or deficits of the fund not otherwise designated.

Total and subtotal columns on the combined financial statements - statutory basis are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present consolidated financial position, results of operations or changes in financial position. Interfund eliminations have not been made in the aggregation of these data.

The financial statements include certain prior year summarized comparative information in total but not by fund. Such information does not include sufficient detail to constitute a full comparative presentation. Accordingly, such information should be read in conjunction with the Commonwealth's financial statements for the year ended June 30, 2010, from which the summarized information was derived.

The preparation of the Statutory Basis Financial Report requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial report. Estimates also affect the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Certain reclassifications have been made to the 2010 balances to conform to the presentation used in 2011.

State finance law requires that a balanced budget be approved by the Governor and the Legislature. The Governor presents an annual budget to the Legislature, which includes estimates of revenues and other financing sources and recommended expenditures and other financing uses. The Legislature, which has full authority to amend the budget, adopts an expenditure budget by appropriating monies at the individual appropriation account level in an annual appropriations act.

Before signing the appropriations act, the Governor may veto or reduce any specific item, subject to legislative override. Further changes to the budget established in the annual appropriations act may be made via supplemental appropriation acts or other legislative acts. These must also be signed by the Governor and are subject to the line item veto.

In addition, Massachusetts General Laws authorize the Secretary of Administration and Finance, with the approval of the Governor, upon determination that available revenues will be insufficient to meet authorized expenditures, to withhold allotments of appropriated funds which effectively reduce the account's expenditure budget.

The majority of the Commonwealth's appropriations are non-continuing accounts which lapse at the end of each fiscal year. Others are continuing accounts for which the Legislature has authorized that an unspent balance from
the prior year be carried forward and made available for spending in the current fiscal year. In addition, the Legislature may direct that certain revenues be retained and made available for spending within an appropriation. Fringe benefits, pension costs, and certain other costs which are mandated by state finance law are not itemized in the appropriation process and are not separately budgeted.

Because revenue budgets are not updated subsequent to the original appropriation act, the comparison of the initial revenue budget to the subsequent, and often modified, expenditure budget can be misleading. Also, these financial statements portray fund accounting with gross inflows and outflows, thus creating a difference to separately published budget documents, which eliminate some interfund activity. In conducting the budget process, the Commonwealth excludes those interfund transactions that by their nature have no impact on the combined fund balance of the budgeted funds.

Generally, expenditures may not exceed the level of spending authorized for an appropriation account. However, the Commonwealth is statutorily required to pay debt service, regardless of whether such amounts are appropriated.

The FY04 General Appropriation Act (Chapter 26, Section 167 of the Acts of 2003), amended section 9C, directing the Governor to notify the Legislature in writing as to the reasons for and the effect of any reductions in spending. Alternatively, the Governor may propose specific additional revenues to fund the deficiency. The Governor may also propose to transfer funds from the Stabilization Fund to cure the deficiency. This proposal must be delivered to the Legislature 15 days before any reductions take effect.

The following table summarizes budgetary activity for FY11 (amounts in thousands):

|  | Revenues |  | Expenditures |  |
| :---: | :---: | :---: | :---: | :---: |
| General Appropriation Act, Chapter 131 of the Acts of 2010: |  |  |  |  |
| Direct appropriations. | \$ | 30,041,700 | \$ | 28,992,717 |
| Estimated revenues, transfers, direct appropriations, retained revenue appropriations, interagency chargebacks and appropriations carried forward from FY2010 ............................ |  | - |  | 1,106,655 |
| Total original budget.. |  | 30,041,700 |  | 30,099,371 |
| Supplemental Acts of 2010: |  |  |  |  |
| Chapter 359. |  | - |  | 713,554 |
| Chapter 409. |  | - |  | 333,181 |
| Supplemental Acts of 2011: |  |  |  |  |
| Chapter 9... |  | - |  | 325,222 |
| Chapter 27. |  | - |  | 85,460 |
| Chapter 52. |  | - |  | 54,032 |
| Total as of June 30, 2011 |  | 30,041,700 |  | 31,610,820 |
| Supplemental Acts of 2011, passed after June 30: |  |  |  |  |
| Total budgeted revenues and expenditures per Legislative action.............. |  | 30,041,700 |  | 31,742,935 |
| Plus: Pension contributions and revenue authorized outside of General Appropriations Act, and other transfers of revenue and spending. |  | 1,450,010 |  | 1,450,010 |
| Budgeted revenues and expenditures as reported.............................. | \$ | 31,491,710 | \$ | 33,192,945 |

The following table identifies the interfund activity from budgeted sources and uses to reconcile forecasts prepared during the budget process to the results presented in these statements (amounts in thousands):

|  | Revenues and Other Financing Sources |  | Expenditures <br> and Other <br> Financing Uses |  |
| :---: | :---: | :---: | :---: | :---: |
| Actual as presented in the combined budget and actual statement - statutory basis. | \$ | 36,536,266 | \$ | 35,538,515 |
| Adjustments to revenues and expenditures <br> Transfer of revenues to the Intragovernmental Service Fund |  | $(286,079)$ |  | $(286,079)$ |
| Adjustments to other financing sources and uses: <br> Fringe benefit cost assessments. $\qquad$ |  | $(4,326)$ |  | $(4,326)$ |
| Transfer of expenditures from the Intragovernmental Service Fund to the General Fund.......... |  | $(3,073)$ |  | $(3,073)$ |
| RMV license plates................................................................................................. |  | $(3,002)$ |  | $(3,002)$ |
| Transfers from Stabilization Fund to General Fund. |  | $(9,044)$ |  | $(9,044)$ |
| Transfers from Budgeted Funds to Stabilization Fund........................................................ |  | $(350,000)$ |  | $(350,000)$ |
| Year end Stabilization Fund transfer.............................................................................. |  | $(348,605)$ |  | $(348,605)$ |
| Excess Permissable Tax Revenue transfer from General Fund to Temporary Holding Fund......... |  | $(1,187,394)$ |  | $(1,187,394)$ |
| Year-End Excess Permissable Tax Revenue transfer from Temporary Holding Fund to Stabilization Fund and General Fund. |  | $(1,187,394)$ |  | $(1,187,394)$ |
| Other fund deficit support. |  | $(64,732)$ |  | $(64,732)$ |
| Build America Bonds transfer. |  | $(5,405)$ |  | $(5,405)$ |
| Transfers to fund Local Aid payment............................................................................. |  | $(11,705)$ |  | $(11,705)$ |
| Other |  | (174) |  | (174) |
| Actual as presented on budgetary documents...................................................................... | \$ | 33,075,333 | \$ | 32,077,582 |

The section divider for the budgeted funds contains a list of budgeted funds grouped by categories.

The Office of the Comptroller has the responsibility to ensure that budgetary control is maintained on an individual appropriation account basis. Budgetary control is exercised through the state accounting system, Massachusetts Management Accounting and Reporting System (MMARS). Encumbrances and expenditures are not allowed to exceed the appropriation account's spending authorization.

## 4. MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT)

MassDOT operations are reported separately in the non-budgeted special revenue funds section of this report, which includes all of the Commonwealth's highway and turnpike related operations as well as the activity of the Registry of Motor Vehicles. MassDOT capital spending and revenue activity is reported in the capital funds section of this report, in the Central Artery Statewide Road and Bridge Infrastructure Fund, the Highway Capital Projects Fund and the Federal Highway Construction Program Fund.

MassDOT financial activity is included in this report in order to reflect all activity reported on the Commonwealth's MMARS accounting system. For this Statutory Basis Financial Report, MassDOT is treated as an agency or department of the Commonwealth, as specified in Massachusetts General Laws. However, for GAAP reporting purposes, as reflected in the Commonwealth's Comprehensive Financial Report (CAFR) MassDOT will be included as a component unit of the Commonwealth along with the MBTA and the Regional Transit Authorities.

## 5. INDIVIDUAL FUND DEFICITS

The following Non-Budgeted Special Revenue and Capital Projects Funds are included in the combined totals and have individual fund deficits at June 30, 2011, as follows (amounts in thousands) (excludes MassDOT):

| Non-Budgeted Special Revenue: |  |  |
| :---: | :---: | :---: |
| Universal Health: |  |  |
| Medical Security Trust Fund.. |  | $(80,682)$ |
| Other: |  |  |
| Government Land Bank Fund.. |  | $(35,033)$ |
| Total Non - Budgeted Funds. |  | $(115,715)$ |
| Capital Projects: |  |  |
| Capital Improvement and Investment Trust Fund...................... |  | (121) |
| Federal Highway Construction Program Capital Projects Fund....... |  | (386) |
| Government Land Bank Capital Projects Fund. |  | (855) |
| Total Capital Projects Funds. |  | $(1,362)$ |
| Total ..................................................................................... | \$ | $(117,077)$ |

Transfers and the cash defeasance of debt which occurred in FY11 were not included as appropriations in the General Appropriation Act. Therefore, no action is necessary to cure those deficits. None of the funds detailed above were in deficit due to finance-related contractual provisions and all were allowed to be in deficit by General Law.

## 6. MEDICAID COSTS

The Commonwealth's Medicaid program, called MassHealth, provides health care to low-income children and families, certain low-income adults, disabled individuals and low-income elders. The program, administered by the Office of Medicaid within the Executive Office of Health and Human Services, typically receives $50 \%$ in federal reimbursement on most expenditures. In FY09 and FY10, as part of the American Recovery and Reinvestment Act (ARRA), the federal reimbursement rate under Medicaid's Federal Medical Assistance Program (FMAP) was increased to 61.59\%. For FY11 less funding was available due to a decrease in the average reimbursement rate to 59.70\% (a $61.59 \%$ reimbursement rate in the first half of FY11, a $58.77 \%$ reimbursement rate in the third quarter of FY11, and a $56.88 \%$ reimbursement rate in the fourth quarter of FY11) This rate decrease was effective through June 30, 2011, and reverted to the standard $50 \%$ reimbursement rate after that date. Beginning in fiscal 1999, payments for some children's benefits became 65\% federally reimbursable under the State Children's Health Insurance Program (SCHIP).

Approximately 38.6\% of the Commonwealth's budgeted fund spending for programs and services is devoted to Medicaid. It is the largest and has been one of the fastest growing items in the Commonwealth's budget. For the fiscal year ended June 30, 2011, the General Fund includes approximately $\$ 10.2$ billion in expenditures for Medicaid claims. The combined financial statements statutory basis include Medicaid claims processed but unpaid at June 30, 2011 of approximately $\$ 14.9$ million as accounts payable.

## Combining and Individual Fund Financial Statements Statutory Basis



THIS PAGE LEFT INTENTIONALLY BLANK

# Individual Budgeted Funds 

## MAJOR BUDGETED FUNDS:

The General Fund - The General Fund is the Commonwealth's primary Governmental Fund. All governmental activities not specifically directed to another fund are accounted for in the General Fund. As a result, most budgeted expenditures of the Executive secretariats, the Legislature, constitutional offices, Judiciary, institutions of higher education and independent commissions are paid for from the General Fund. It similarly receives a significant portion of sales, individual income and corporate taxes, and the full amount of most other governmental taxes.

Commonwealth Transportation Fund - to account for certain revenues of the newly created Massachusetts Department of Transportation, particularly those relating to the use and operation of motor vehicles and trailers, except fees for interstate permitting, together with all contributions and assessments paid into the treasury of the Commonwealth by cities, towns or counties for maintaining, repairing, improving and constructing ways, all refunds and rebates made on account of expenditures on ways by the department, all fuel taxation and other monies received by the Commonwealth in satisfaction of claims by the Commonwealth for damage to highway safety signs, signals, guardrails, curbing and other highway related facilities. Spending is for debt service on general and special obligation debt formerly paid for by the Highway Fund, as well as for amounts, subject to appropriation, to fund the programs and services of the Massachusetts Department of Transportation. This fund also includes activity of the Infrastructure Fund, which was a sub fund of the Highway Fund.

The Commonwealth Stabilization Fund - to account for amounts calculated in accordance with state finance law and maintain a reserve to enhance the Commonwealth's fiscal stability. Per the FY2005 General Appropriation Act, tax revenues from certain lottery winners selling their stream of future winnings in exchange for current payments are recorded in this fund. The residual balance of the

Temporary Holding Fund is closed to the Stabilization Fund to the extent of expenditures from the Fund.
Administrative Control Funds - to account for the revenues generated by certain administrative functions of government, for which the Legislature has required that separate funds be established. These funds include:

Temporary Holding Fund - to account for cumulative tax revenues during the fiscal year in excess of permissible tax revenues as defined in Chapter 62F, Section 6A of the General Laws. The fund balance in the fund closes annually to the Stabilization Fund to the extent of expenditures from that fund. Any remaining balance transfers to the General Fund.

Intragovernmental Service Fund - to account for the charges of any state agency for services provided by another state agency.

## BUDGETED ENVIRONMENTAL FUNDS:

Inland Fisheries and Game Fund - to account for revenues from license and permit fees for inland fishing, hunting, trapping, and sporting licenses and revenue producing stamps or the sales of land, rights and properties, gifts, interest, and federal grant reimbursements; used for developing, maintaining and operating the Division of Fisheries and Wildlife.

Marine Recreational Fisheries Development Fund - to account for salt water permit fees collected, funds, grants and gifts received as authorized, including investment income; used for development and administration of recreational salt water fishing improvement programs.

## OTHER BUDGETED FUNDS:

These funds account for a variety of miscellaneous taxes, fees, fines and other revenues, which are restricted to the financing of specific Commonwealth programs.

Workforce Training Fund - to account for revenues from an unemployment surcharge of $.075 \%$ on taxable wages on employers; to provide grants to employers and labor groups to provide education and training to new and existing employees.

Substance Abuse Prevention and Treatment Fund - to account for sales tax revenues (non-dedicated) collected from the sale of alcoholic beverages under Chapter 64H; used for substance abuse treatment and prevention services. In November 2010, the sales tax on alcoholic beverages was repealed via referendum, effective January 1, 2011. As
of that date, no monthly sales tax revenue has been deposited in the Substance Abuse Fund.

Massachusetts Tourism Fund - to account for revenues received from hotel taxes; used to fund the Office of Travel and Tourism promotions and the Massachusetts Convention Center Authority.

The following funds have been enacted in legislation but were inactive in FY11 and not presented in this report:

Collective Bargaining Reserve Fund - to account for transfers from the general fund, which may be used to fund negotiated contracts for state employees.

Tax Reduction Fund - to account for the maintenance of a reserve, which shall be used only to reduce personal income taxes.

Dam Safety Trust Fund - to account for all receipts and revenues generated through agreements executed between the department of environmental management and public or private entities for dam safety purposes, and all fines, costs, expenses, and interest imposed.

International Educational and Foreign Language Grant Program Fund - to account for appropriations, bond proceeds or other monies authorized to be used by the Commissioner of Education to increase the number of Massachusetts students, teachers, administrators and education policymakers to support programs and activities that advance cultural awareness through grants to local and regional high schools to support international education programs and promote the study of foreign languages.

Bay State Competitiveness Investment Fund - to account for funds received as part of the calculation of consolidated net surplus for FY07 and available for appropriation in FY08. This fund expired on June 30, 2008.

Highway Fund - to account for highway user taxes including the gas tax and fees; used to finance highway maintenance and safety services, and provide matching funds for federally sponsored highway projects as required. During FY10, the Highway Fund operations were succeeded by the Commonwealth Transportation Fund and the Massachusetts Department of Transportation. As the fund has not been repealed, in FY11 the fund became inactive.


THIS PAGE LEFT INTENTIONALLY BLANK

Combining Balance Sheet - Statutory Basis


See accountants' review report

| Environmental |  | Budgeted Other |  |  |  |  |  | Totals(Memorandum only) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Inland Fisheries and Game | Marine Recreational <br> Fisheries Development | Workforce <br> Training |  | Substance Abuse <br>  <br> Treatment |  | Massachusetts Tourism |  |  | 2011 |  | 2010 |
| \$ 18,326 | \$ 67 | \$ | 11,345 | \$ | - | \$ | 7,289 | \$ | 1,803,282 | \$ | 735,177 |
| - | - |  | - |  | - |  | - |  | 19,239 |  | 10,847 |
| - | - |  | - |  | - |  | - |  | 255,903 |  | 254,681 |
| - | - |  | - |  | - |  | - |  | 481,297 |  | 586,379 |
| - | - |  | - |  | - |  | - |  | 21,104 |  | 25,299 |
| - | - |  | - |  | - |  | - |  | 7,780 |  | 3,391 |
| \$ 18,326 | \$ 67 | \$ | 11,345 | \$ | - | \$ | 7,289 | \$ | 2,588,605 | \$ | 1,615,774 |


| \$ | 319 | \$ | 4 | \$ | 752 | \$ | - | \$ | 24 | \$ | 551,464 | \$ | 596,670 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 198 |  | - |  | 118 |  | - |  | 37 |  | 136,322 |  | 116,036 |
|  | 517 |  | 4 |  | 870 |  | - |  | 61 |  | 687,786 |  | 712,706 |
|  | - |  | - |  | 9,720 |  | - |  | - |  | 380,822 |  | 111,112 |
|  | - |  | - |  | - |  | - |  | - |  | 1,379,071 |  | 669,803 |
|  | - |  | - |  | - |  | - |  | - |  | 19,239 |  | 10,847 |
|  | 17,809 |  | 63 |  | 755 |  | - |  | 7,228 |  | 121,687 |  | 111,306 |
|  | 17,809 |  | 63 |  | 10,475 |  | - |  | 7,228 |  | 1,900,819 |  | 903,068 |
| \$ | 18,326 | \$ | 67 | \$ | 11,345 | \$ | - | \$ | 7,289 | \$ | 2,588,605 | \$ | 1,615,774 |

## Budgeted Funds

Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis
Fiscal Year Ended June 30, 2011
(Amounts in thousands)

|  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

See accountants’ review report

| Environmental |  | Budgeted Other |  |  | Totals(Memorandum only) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Inland Fisheries and Game | Marine Recreational <br> Fisheries <br> Development | Workforce Training | Substance Abuse <br>  <br> Treatment | Massachusetts Tourism |  | 2011 |  | 2010 |
| \$ 871 | \$ | \$ 20,448 | \$ 43,102 | \$ 38,640 | \$ | 19,094,935 | \$ | 17,171,378 |
| - | - | - | - | - |  | 443,403 |  | 417,335 |
| 4,236 | - | - | - | - |  | 9,299,546 |  | 8,548,836 |
| 7,206 | 717 | - | - | - |  | 2,398,338 |  | 2,179,794 |
| 21 | - | - | - | - |  | 356,608 |  | 443,040 |
| 12,334 | 717 | 20,448 | 43,102 | 38,640 |  | 31,592,830 |  | 28,760,383 |
| - | - | - | - | - |  | 355,811 |  | 281,807 |
| - | - | - | - | - |  | 86,391 |  | 88,938 |
| - | - | - | - | - |  | 881,817 |  | 893,806 |
| 138 | - | - | 64,732 | - |  | 288,239 |  | 299,342 |
| - | - | - | - | - |  | 707,649 |  | 217,843 |
| - | - | - | - | - |  | - |  | 275,000 |
| - | - | - | - | - |  | 248,741 |  | 263,678 |
| - | - | - | - | - |  | 2,374,788 |  |  |
| 138 | - | - | 64,732 | - |  | 4,943,436 |  | 2,320,414 |
| 12,472 | 717 | 20,448 | 107,834 | 38,640 |  | 36,536,266 |  | 31,080,797 |
| - | - | - | - | - |  | 57,895 |  | 59,453 |
| - | - | - | - | - |  | 767,635 |  | 767,178 |
| - | - | - | - | - |  | 2,798 |  | 2,734 |
| - | - | - | - | 17 |  | 5,122 |  | 5,245 |
| - | - | - | - | - |  | 39,475 |  | 47,819 |
| - | - | - | - | - |  | 204,397 |  | 175,894 |
| - | - | - | - | - |  | 17,015 |  | 16,708 |
| - | - | - | - | - |  | 41,029 |  | 40,558 |
| - | - | - | - | - |  | 1,660 |  | 1,574 |
| - | - | - | - | - |  | 93,699 |  | 92,792 |
| - | - | - | - | - |  | 1,170 |  | 1,175 |
| - | - | - | 497 | - |  | 503,053 |  | 370,254 |
| - | - | - | - | - |  | 2,174 |  | 2,150 |
| - | - | - | - | - |  | 21,439 |  | 24,672 |
| - | - | - | - | - |  | 11,245 |  | 11,080 |
| - | - | - | - | - |  | 1,800,623 |  | 1,683,109 |
| 10,068 | 41 | - | - | - |  | 188,114 |  | 202,602 |
| - | - | - | 98,597 | - |  | 4,691,213 |  | 4,689,785 |
| - | - | - | - | - |  | 160,000 |  | 502,403 |
| - | - | - | - | - |  | 1,807,528 |  | 1,717,211 |
| - | - | - | 7,230 | - |  | 942,172 |  | 1,075,883 |
| - | - | - | - | 1,996 |  | 363,877 |  | 359,078 |
| - | - | 19,281 | - | - |  | 56,533 |  | 42,237 |
| - | - | - | - | - |  | 4,784,717 |  | 4,837,371 |
| - | - | - | - | - |  | 10,237,326 |  | 9,286,565 |
| - | - | - | - | - |  | 1,838,857 |  | 1,748,619 |
| - | - | - | - | - |  | 815,390 |  | 1,048,610 |
| - | - | - | - | - |  | 848,486 |  | 811,030 |
| 10,068 | 41 | 19,281 | 106,324 | 2,013 |  | 30,304,642 |  | 29,623,789 |
| 1,939 | - | 521 | 1,510 | 356 |  | 4,326 |  | 8,013 |
| - | 155 | 816 | - | 4,527 |  | 521,997 |  | 124,740 |
| - | 458 | 5,508 | - | 52,694 |  | 707,649 |  | 217,843 |
| - | - | - | - | - |  | - |  | 275,000 |
| - | - | - | - | - |  | 739,012 |  | 631,685 |
| - | - | - | - | - |  | 886,101 |  | 313,295 |
| - | - | - | - | - |  | 2,374,788 |  | - |
| 1,939 | 613 | 6,845 | 1,510 | 57,577 |  | 5,233,873 |  | 1,570,576 |
| 12,007 | 654 | 26,126 | 107,834 | 59,590 |  | 35,538,515 |  | 31,194,365 |
| 465 | 63 | $(5,678)$ | - | $(20,950)$ |  | 997,751 |  | $(113,568)$ |
| 17,344 | - | 16,153 | - | 28,178 |  | 903,068 |  | 1,016,636 |
| $\underline{\text { \$ 17,809 }}$ | \$ 63 | \$ 10,475 | \$ | \$ 7,228 | \$ | 1,900,819 | \$ | 903,068 |

## Budgeted Funds

Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis - Budget And Actual
Fiscal Year Ended June 30, 2011
(Amounts in thousands)


## REVENUES AND OTHER FINANCING SOURCES

Revenues:

| enues: |  |
| :---: | :---: |
| Taxes........................................................................................ \$ | 16,562,110 |
| Assessments. | - |
| Federal grants and reimbursements.. | 9,027,800 |
| Departmental.. | 2,297,100 |
| Miscellaneous. | - |
| Total revenues.. | 27,887,010 |
| Other financing sources: |  |
| Fringe benefit cost recovery.. | - |
| Lottery reimbursements............................................................... | 105,298 |
| Lottery distributions... | 904,344 |
| Operating transfers in. | 613,728 |
| Stabilization transfer. | 5,900 |
| Tobacco settlement transfer.. | 329,930 |
| Excess permissable tax revenue .............. | - |
| Total other financing sources.. | 1,959,200 |
| Total revenues and other financing sources... | 29,846,210 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |
| :---: | :---: |
| Legislature................................................................................ | 60,908 |
| Judiciary... | 799,644 |
| Inspector General. | 3,587 |
| Governor and Lieutenant Governor. | 5,089 |
| Secretary of the Commonwealth. | 40,327 |
| Treasurer and Receiver-General. | 260,969 |
| Auditor of the Commonwealth. | 17,903 |
| Attorney General. | 42,433 |
| Ethics Commission. | 1,731 |
| District Attorney.. | 94,610 |
| Office of Campaign and Political Finance. | 1,222 |
| Sheriff's Departments.. | 510,070 |
| Disabled Persons Protection Commission. | 2,174 |
| Board of Library Commissioners. | 21,461 |
| Comptroller. | 7,750 |
| Administration and finance. | 1,857,283 |
| Energy and environmental affairs.. | 184,380 |
| Health and human services. | 4,606,231 |
| Massachusetts department of transportation. | - |
| Executive office of education. | 1,823,691 |
| Public safety and homeland security. | 928,957 |
| Housing and economic development. | 373,551 |
| Labor and workforce development. | 45,171 |
| Direct local aid. | 4,853,108 |
| Medicaid.. | 10,269,881 |
| Post employment benefits. | 1,838,857 |
| Debt service: |  |
| Principal retirement.. | 442,025 |
| Interest and fiscal charges. | 498,416 |
| Total expenditures. | 29,591,429 |
| Other financing uses: |  |
| Fringe benefit cost assessment.. | - |
| Operating transfers out. | - |
| Stabilization transfer.. | - |
| Commonwealth care transfer. | 739,012 |
| Medical assistance transfer. | 886,101 |
| Excess permissible tax revenue. | - |
| Total other financing uses... | 1,625,113 |
| Total expenditures and other financing uses. | 31,216,542 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses.. | $(1,370,332)$ |
| Fund balances (deficit) at beginning of year................................... | 156,653 |
| Fund balances (deficit) at end of year.......................................... | \$ (1,213,679) |


| $\$$ | $18,028,165$ |
| ---: | ---: |
|  | 430,033 |
| $9,295,310$ |  |
| $1,607,910$ |  |
| 347,511 |  |
| $29,708,929$ |  |
|  |  |
|  | 355,811 |
| 86,391 |  |
| 881,817 |  |
| 217,928 |  |
| 9,044 |  |
| 248,741 |  |
| $1,178,350$ |  |
| $2,978,082$ |  |
| $32,687,011$ |  |



|  | Commonwealth Transportation |  |
| :---: | :---: | :---: |
|  |  | Variance |
| Budget | Actual | Favorable |
|  |  |  |


| \$ | 959,500 | \$ | 962,090 | \$ | 2,590 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | 13,370 |  | 13,370 |
|  | - |  | - |  | - |
|  | 501,100 |  | 485,839 |  | $(15,261)$ |
|  | - |  | 32 |  | 32 |
|  | 1,460,600 |  | 1,461,331 |  | 731 |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | 5,405 |  | 5,405 |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | 5,405 |  | 5,405 |
|  | 1,460,600 |  | 1,466,736 |  | 6,136 |


| 57,895 |  | 3,013 |  | - |  | - |  | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 767,635 |  | 32,009 |  | - |  | - |  | - |
| 2,798 |  | 789 |  | - |  | - |  | - |
| 5,046 |  | 43 |  | - |  | - |  | - |
| 39,360 |  | 967 |  | - |  | - |  | - |
| 204,397 |  | 56,572 |  | - |  | - |  | - |
| 17,015 |  | 888 |  | - |  | - |  | - |
| 41,020 |  | 1,413 |  | - |  | - |  | - |
| 1,660 |  | 71 |  | - |  | - |  | - |
| 93,699 |  | 911 |  | - |  | - |  | - |
| 1,170 |  | 52 |  | - |  | - |  | - |
| 502,556 |  | 7,514 |  | - |  | - |  | - |
| 2,174 |  | - |  | - |  | - |  | - |
| 21,439 |  | 22 |  | - |  | - |  | - |
| 7,739 |  | 11 |  | - |  | - |  | - |
| 1,618,057 |  | 239,226 |  | 9,625 |  | 9,618 |  | 7 |
| 175,477 |  | 8,903 |  | - |  | - |  | - |
| 4,516,250 |  | 89,981 |  | - |  | - |  | - |
| - |  | - |  | 160,000 |  | 160,000 |  | - |
| 1,807,528 |  | 16,163 |  | - |  | - |  | - |
| 897,819 |  | 31,138 |  | - |  | - |  | - |
| 360,949 |  | 12,602 |  | - |  | - |  | - |
| 37,236 |  | 7,935 |  | - |  | - |  | - |
| 4,784,717 |  | 68,391 |  | - |  | - |  | - |
| 10,237,326 |  | 32,555 |  | - |  | - |  | - |
| 1,838,857 |  | - |  | - |  | - |  | - |
|  |  |  |  |  |  | - |  |  |
| 428,607 |  | 13,418 |  | 405,162 |  | 386,783 |  | 18,379 |
| 431,507 |  | 66,909 |  | 455,364 |  | 416,979 |  | 38,385 |
| 28,899,933 |  | 691,496 |  | 1,030,151 |  | 973,380 |  | 56,771 |
| - |  | - |  | - |  | - |  | - |
| 127,283 |  | $(127,283)$ |  | 370,972 |  | 386,143 |  | $(15,171)$ |
| 553,044 |  | $(553,044)$ |  | - |  | 86,901 |  | $(86,901)$ |
| 739,012 |  | - |  | - |  | - |  | - |
| 886,101 |  | - |  | - |  | - |  | - |
| 1,187,394 |  | $(1,187,394)$ |  | - |  | - |  | - |
| 3,492,834 |  | $(1,867,721)$ |  | 370,972 |  | 473,044 |  | $(102,072)$ |
| 32,392,767 |  | $(1,176,225)$ |  | 1,401,123 |  | 1,446,424 |  | $(45,301)$ |
| 294,244 |  | 1,664,576 |  | 59,477 |  | 20,312 |  | $(39,165)$ |
| 156,653 |  | - |  | 10,847 |  | 10,847 |  | - |
| \$ 450,897 | \$ | 1,664,576 | \$ | 70,324 | \$ | 31,159 | \$ | $(39,165)$ |

See accountants' review report

(Amounts in thousands)

|  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

See accountants' review report


Fiscal Year Ended June 30, 2011
(Amounts in thousands)


See accountants' review report


THIS PAGE LEFT INTENTIONALLY BLANK

## General Fund

Balance Sheet - Statutory Basis

June 30, 2011
(Amounts in thousands)


See accountants’ review report

# General Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2011
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2011 <br> Budget | 2011 <br> Actual | $\begin{gathered} \text { Variance } \\ \text { Favorable } \\ \text { (Unfavorable) } \\ \hline \end{gathered}$ | $\begin{gathered} 2010 \\ \text { Actual } \\ \hline \end{gathered}$ |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |
| Revenues: |  |  |  |  |
| Taxes. | \$ 16,562,110 | \$ 18,028,165 | \$ 1,466,055 | \$ 16,459,820 |
| Assessments.. | - | 430,033 | 430,033 | 403,276 |
| Federal grants and reimbursements.. | 9,027,800 | 9,295,310 | 267,510 | 8,541,886 |
| Departmental.. | 2,297,100 | 1,607,910 | $(689,190)$ | 1,437,499 |
| Miscellaneous.. | - | 347,511 | 347,511 | 391,757 |
| Total revenues. | 27,887,010 | 29,708,929 | 1,821,919 | 27,234,238 |
| Other financing sources: |  |  |  |  |
| Fringe benefit cost recovery.................................................... | - | 355,811 | 355,811 | 281,807 |
| Lottery reimbursements.......................................................... | 105,298 | 86,391 | $(18,907)$ | 88,938 |
| Lottery distributions............................................................... | 904,344 | 881,817 | $(22,527)$ | 893,806 |
| Operating transfers in.. | 613,728 | 217,928 | $(395,800)$ | 299,212 |
| Stabilization transfer. | 5,900 | 9,044 | 3,144 | 206,574 |
| Tobacco settlement transfer..................................................... | 329,930 | 248,741 | $(81,189)$ | 263,678 |
| Excess permissable tax revenue... | - | 1,178,350 | 1,178,350 | - |
| Total other financing sources... | 1,959,200 | 2,978,082 | 1,018,882 | 2,034,015 |
| Total revenues and other financing sources. | 29,846,210 | 32,687,011 | 2,840,801 | 29,268,253 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Legislature........................................................................ | 60,908 | 57,895 | 3,013 | 59,453 |
| Judiciary.. | 799,644 | 767,635 | 32,009 | 767,178 |
| Inspector General. | 3,587 | 2,798 | 789 | 2,734 |
| Governor and Lieutenant Governor........................................... | 5,089 | 5,046 | 43 | 5,176 |
| Secretary of the Commonwealth. | 40,327 | 39,360 | 967 | 47,704 |
| Treasurer and Receiver-General.. | 260,969 | 204,397 | 56,572 | 175,894 |
| Auditor of the Commonwealth............................................... | 17,903 | 17,015 | 888 | 16,708 |
| Attorney General.. | 42,433 | 41,020 | 1,413 | 40,558 |
| Ethics Commission. | 1,731 | 1,660 | 71 | 1,574 |
| District Attorney.... | 94,610 | 93,699 | 911 | 92,792 |
| Office of Campaign and Political Finance................................ | 1,222 | 1,170 | 52 | 1,175 |
| Sheriff's Departments... | 510,070 | 502,556 | 7,514 | 370,009 |
| Disabled Persons Protection Commission................................ | 2,174 | 2,174 | - | 2,150 |
| Board of Library Commissioners.............................................. | 21,461 | 21,439 | 22 | 24,672 |
| Comptroller...................................................................... | 7,750 | 7,739 | 11 | 7,899 |

## General Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2011 (Amounts in thousands)

|  | 2011 <br> Budget | 2011 <br> Actual | Variance Favorable (Unfavorable) | $\begin{gathered} 2010 \\ \text { Actual } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: |
| Expenditures (continued): |  |  |  |  |
| Administration and finance...................................................... | 1,857,283 | 1,618,057 | 239,226 | 1,531,620 |
| Energy and environmental affairs. | 184,380 | 175,477 | 8,903 | 183,738 |
| Health and human services.. | 4,606,231 | 4,516,250 | 89,981 | 4,616,556 |
| Executive office of education. | 1,823,691 | 1,807,528 | 16,163 | 1,717,211 |
| Public safety and homeland security.. | 928,957 | 897,819 | 31,138 | 1,049,249 |
| Housing and economic development.. | 373,551 | 360,949 | 12,602 | 351,579 |
| Labor and workforce development. | 45,171 | 37,236 | 7,935 | 28,305 |
| Direct local aid.. | 4,853,108 | 4,784,717 | 68,391 | 4,837,371 |
| Medicaid.. | 10,269,881 | 10,237,326 | 32,555 | 9,286,565 |
| Post employment benefits.. | 1,838,857 | 1,838,857 | - | 1,748,619 |
| Debt service: |  |  |  |  |
| Principal retirement., | 442,025 | 428,607 | 13,418 | 591,573 |
| Interest and fiscal charges. | 498,416 | 431,507 | 66,909 | 411,468 |
| Total expenditures. | 29,591,429 | 28,899,933 | 691,496 | 27,969,530 |
| Other financing uses: |  |  |  |  |
| Operating transfers out. | - | 127,283 | $(127,283)$ | 57,089 |
| Stabilization transfer. | - | 553,044 | $(553,044)$ | 11,269 |
| Commonwealth transportation transfer....................................... | - | - | - | 275,000 |
| Commonwealth care transfer. | 739,012 | 739,012 | - | 631,685 |
| Medical assistance transfer. | 886,101 | 886,101 | - | 313,295 |
| Excess permissible tax revenue. | - | 1,187,394 | $(1,187,394)$ | - |
| Total other financing uses. | 1,625,113 | 3,492,834 | $(1,867,721)$ | 1,288,338 |
| Total expenditures and other financing uses.. | 31,216,542 | 32,392,767 | $(1,176,225)$ | 29,257,868 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. | $(1,370,332)$ | 294,244 | 1,664,576 | 10,385 |
| Fund balance (deficit) at beginning of year.. | 156,653 | 156,653 | - | 146,268 |
| Fund balance (deficit) at end of year. | \$ (1,213,679) | \$ 450,897 | \$ 1,664,576 | \$ 156,653 |

See accountants' review report


THIS PAGE LEFT INTENTIONALLY BLANK

## Commonwealth Transportation Fund <br> Balance Sheet - Statutory Basis

June 30, 2011
(Amounts in thousands)


See accountants' review report

## Commonwealth Transportation Fund Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2011
(Amounts in thousands)


## REVENUES AND OTHER FINANCING SOURCES

| Revenues: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Taxes........................................................................... | \$ | 959,500 | \$ | 962,090 | \$ | 2,590 | \$ | 653,783 |
| Assessments. |  | - |  | 13,370 |  | 13,370 |  | 14,059 |
| Departmental. |  | 501,100 |  | 485,839 |  | $(15,261)$ |  | 489,840 |
| Miscellaneous... |  | - |  | 32 |  | 32 |  | 29,487 |
| Total revenues.. |  | 1,460,600 |  | 1,461,331 |  | 731 |  | 1,187,169 |
| Other financing sources: |  |  |  |  |  |  |  |  |
| Operating transfers in...... |  | - |  | 5,405 |  | 5,405 |  | - |
| Commonwealth transportation transfer.. |  | - |  | - |  | - |  | 275,000 |
| Total other financing sources... |  | - |  | 5,405 |  | 5,405 |  | 275,000 |
| Total revenues and other financing sources. |  | 1,460,600 |  | 1,466,736 |  | 6,136 |  | 1,462,169 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |
| Sheriff's Departments...................................................... |  | - |  | - |  | - |  | 245 |
| Administration and finance... |  | 9,625 |  | 9,618 |  | 7 |  | 9,618 |
| Energy and environmental affairs.. |  | - |  | - |  | - |  | 8,426 |
| Massachusetts department of transportation.......................... |  | 160,000 |  | 160,000 |  | - |  | 502,403 |
| Public safety and homeland security.................................... |  | - |  | - |  | - |  | 3,390 |
| Housing and economic development.. |  | - |  | - |  | - |  | 54 |
| Debt service: |  |  |  |  |  |  |  |  |
| Principal retirement...................................................... |  | 405,162 |  | 386,783 |  | 18,379 |  | 457,037 |
| Interest and fiscal charges. |  | 455,364 |  | 416,979 |  | 38,385 |  | 399,562 |
| Total expenditures.. |  | 1,030,151 |  | 973,380 |  | 56,771 |  | 1,380,735 |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment........................................... |  | - |  | - |  | - |  | 5,716 |
| Operating transfers out.................................................... |  | 370,972 |  | 386,143 |  | $(15,171)$ |  | 64,871 |
| Stabilization transfer. |  | - |  | 86,901 |  | $(86,901)$ |  | - |
| Total other financing uses.. |  | 370,972 |  | 473,044 |  | $(102,072)$ |  | 70,587 |
| Total expenditures and other financing uses. |  | 1,401,123 |  | 1,446,424 |  | $(45,301)$ |  | 1,451,322 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses... |  | 59,477 |  | 20,312 |  | $(39,165)$ |  | 10,847 |
| Fund balance (deficit) at beginning of year. |  | 10,847 |  | 10,847 |  | - |  | - |
| Fund balance (deficit) at end of year.. | \$ | 70,324 | \$ | 31,159 | \$ | $(39,165)$ | \$ | 10,847 |

[^0]
## Commonwealth Stabilization Fund

## Balance Sheet- Statutory Basis

June 30, 2011
(Amounts in thousands)

|  | 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |
| Cash and short-term investments.. | \$ | 1,123,168 | \$ | 415,122 |
| Investments.. |  | 255,903 |  | 254,681 |
| Total assets. | \$ | 1,379,071 | \$ | 669,803 |

## LIABILITIES AND FUND EQUITY

Liabilities:
Accounts payable..................................................................................................................................................
Total liabilities.........


Fund balance:
Reserved fund balance:

| Reserved for Commonwealth Stabilization. | 1,379,071 |  | 669,803 |
| :---: | :---: | :---: | :---: |
| Total fund balance.. | 1,379,071 |  | 669,803 |
| Total liabilities and fund balance...................................... \$ | \$ 1,379,071 | \$ | 669,803 |

See accountants' review report

## Commonwealth Stabilization Fund Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2011
(Amounts in thousands)

|  | 2011 <br> Budget | 2011 <br> Actual |  |  |  | $\begin{gathered} 2010 \\ \text { Actual } \\ \hline \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |
| Taxes.......................................................................... \$ | - | \$ | 1,619 | \$ | 1,619 | \$ | 1,982 |
| Miscellaneous.. | 5,900 |  | 9,044 |  | 3,144 |  | 21,782 |
| Total revenues.... | 5,900 |  | 10,663 |  | 4,763 |  | 23,764 |
| Other financing sources: |  |  |  |  |  |  |  |
| Stabilization transfer........................................................ | - |  | 698,605 |  | 698,605 |  | 11,269 |
| Excess permissible tax revenue....... | - |  | 9,044 |  | 9,044 |  | - |
| Total other financing sources..... | - |  | 707,649 |  | 707,649 |  | 11,269 |
| Total revenues and other financing sources............................. | 5,900 |  | 718,312 |  | 712,412 |  | 35,033 |

EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Administration and finance. |  | - |  | - |  | - |  | - |
| Total expenditures...... |  | - |  | - |  | - |  | - |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Stabilization transfer. |  | 5,900 |  | 9,044 |  | $(3,144)$ |  | 206,574 |
| Total other financing uses.. |  | 5,900 |  | 9,044 |  | $(3,144)$ |  | 206,574 |
| Total expenditures and other financing uses.. |  | 5,900 |  | 9,044 |  | $(3,144)$ |  | 206,574 |
| Excess (deficiency) of revenues and other financing |  |  |  |  |  |  |  |  |
| Fund balance (deficit) at beginning of year. |  | 669,803 |  | 669,803 |  | - |  | 841,344 |
| Fund balance (deficit) at end of year.................................... | \$ | 669,803 | \$ | 1,379,071 | \$ | 709,268 | \$ | 669,803 |

See accountants' review report

## Temporary Holding Fund

## Balance Sheet - Statutory Basis

June 30, 2011
(Amounts in thousands


See accountants' review report

Temporary Holding Fund<br>Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2011
(Amounts in thousands)


EXPENDITURES AND OTHER FINANCING USES


See accountants' review report

## Intragovernmental Service Fund

Balance Sheet - Statutory Basis
June 30, 2011
(Amounts in thousands)

|  | 2011 | 2010 |  |
| :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |
| Cash and short-term investments......................................................... \$ | 28,410 | \$ | 22,677 |
| Total assets.................................................................................. \$ | 28,410 | \$ | 22,677 |
| LIABILITIES AND FUND BALANCE |  |  |  |
| Liabilities: |  |  |  |
| Accounts payable........................................................................ \$ | 21,325 | \$ | 15,761 |
| Accrued payroll.. | 2,968 |  | 2,826 |
| Total liabilities.. | 24,293 |  | 18,587 |
| Fund balance: |  |  |  |
| Reserved fund balance: |  |  |  |
| Reserved for continuing appropriations................................... | 4,117 |  | 4,090 |
| Total fund balance . | 4,117 |  | 4,090 |
| Total liabilities and fund balance.................................................... \$ | 28,410 | \$ | 22,677 |

See accountants' review report

# Intragovernmental Service Fund Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2011
(Amounts in thousands)


See accountants' review report

# Inland Fisheries And Game Fund <br> Balance Sheet - Statutory Basis 

June 30, 2011
(Amounts in thousands)


See accountants’ review report

# Inland Fisheries And Game Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2011
(Amounts in thousands)

|  | 2011 <br> Budget |  | $\begin{gathered} 2011 \\ \text { Actual } \\ \hline \end{gathered}$ | Variance <br> Favorable <br> (Unfavorable) |  | $\begin{gathered} 2010 \\ \text { Actual } \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |
| Taxes.............................................................................. \$ | \$ 900 | \$ | 871 | \$ (29) | \$ | 866 |
| Federal grants and reimbursements........................................ | 6,800 |  | 4,236 | $(2,564)$ |  | 6,950 |
| Departmental.. | 7,100 |  | 7,206 | 106 |  | 7,147 |
| Miscellaneous... | - |  | 21 | 21 |  | 14 |
| Total revenues... | 14,800 |  | 12,334 | $(2,466)$ |  | 14,977 |
| Other financing sources: |  |  |  |  |  |  |
| Operating transfers in... | 100 |  | 138 | 38 |  | 130 |
| Total other financing sources.. | 100 |  | 138 | 38 |  | 130 |
| Total revenues and other financing sources............................ | 14,900 |  | 12,472 | $(2,428)$ |  | 15,107 |

## EXPENDITURES AND OTHER FINANCING USES



See accountants’ review report

# Marine Recreational Fisheries Development Fund <br> Balance Sheet - Statutory Basis 

June 30, 2011
(Amounts in thousands)
Liabilities:

| Accounts payable. | \$ | 4 |
| :---: | :---: | :---: |
| Total liabilities. |  | 4 |


Fund balance:
Unreserved fund balance:
Undesignated $\qquad$
$\qquad$
Total fund balance.

|  | 63 |
| :--- | ---: |
| $\$$ | 67 |



See accountants' review report

# Marine Recreational Fisheries Development Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2011


## REVENUES AND OTHER FINANCING SOURCES

Revenues:


## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Energy and environmental affairs.. | 102 |  | 41 |  | 61 |  | - |
| Total expenditures... | 102 |  | 41 |  | 61 |  | - |
| Other financing uses |  |  |  |  |  |  |  |
| Operating transfers out....................................................... | - |  | 155 |  | (155) |  | - |
| Stabilization transfer.. | - |  | 458 |  | (458) |  | - |
| Total other financing uses.. | - |  | 613 |  | (613) |  | - |
| Total expenditures and other financing uses. | 102 |  | 654 |  | (552) |  | - |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses..... | (2) |  | 63 |  | 65 |  | - |
| Fund balance (deficit) at beginning of year... | - |  | - |  | - |  | - |
| Fund balance (deficit) at end of year...................................... \$ | (2) | \$ | 63 | \$ | 65 | \$ | - |

[^1]
# Workforce Training Fund <br> Balance Sheet - Statutory Basis 

June 30, 2011
(Amounts in thousands)

|  | 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |
| Cash and short-term investments. | \$ | 11,345 | \$ | 18,154 |
| Total assets.. | \$ | 11,345 | \$ | 18,154 |

## LIABILITIES AND FUND BALANCE

| Liabilities: |  |  |  |
| :---: | :---: | :---: | :---: |
| Accounts payable...................................................................... \$ | 752 | \$ | 1,587 |
| Accrued payroll.. | 118 |  | 414 |
| Total liabilities. | 870 |  | 2,001 |
| Fund balance: |  |  |  |
| Reserved fund balance: |  |  |  |
| Reserved for continuing appropriations................................... | 9,720 |  | 5,000 |
| Unreserved fund balance: |  |  |  |
| Undesignated. | 755 |  | 11,153 |
| Total fund balance.. | 10,475 |  | 16,153 |
| Total liabilities and fund balance................................................. \$ | 11,345 | \$ | 18,154 |

See accountants' review report

# Workforce Training Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2011
(Amounts in thousands)


## REVENUES AND OTHER FINANCING SOURCES

| Revenues: |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Taxes................................................................................ \$ | 21,000 | \$ | 20,448 | \$ | (552) | \$ 19,378 |
| Total revenues. | 21,000 |  | 20,448 |  | (552) | 19,378 |
| Other financing sources: |  |  |  |  |  |  |
| Operating transfers in... | - |  | - |  | - | - |
| Total other financing sources.......... | - |  | - |  | - | - |
| Total revenues and other financing sources............................... | 21,000 |  | 20,448 |  | (552) | 19,378 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Administration and finance...................................................... | - |  | - |  | - | 22 |
| Labor and workforce development. | 31,002 |  | 19,281 |  | 11,721 | 13,932 |
| Total expenditures... | 31,002 |  | 19,281 |  | 11,721 | 13,954 |
| Other financing uses: |  |  |  |  |  |  |
| Fringe benefit cost assessment............................................... | 400 |  | 521 |  | (121) | 389 |
| Operating transfers out.. | - |  | 816 |  | (816) | - |
| Stabilization transfer. | - |  | 5,508 |  | $(5,508)$ | - |
| Total other financing uses. | 400 |  | 6,845 |  | $(6,445)$ | 389 |
| Total expenditures and other financing uses. | 31,402 |  | 26,126 |  | 5,276 | 14,343 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. | $(10,402)$ |  | $(5,678)$ |  | 4,724 | 5,035 |
| Fund balance (deficit) at beginning of year.. | 16,153 |  | 16,153 |  | - | 11,118 |
| Fund balance (deficit) at end of year... | 5,751 | \$ | 10,475 | \$ | 4,724 | \$ 16,153 |

[^2]
# Substance Abuse Prevention \& Treatment Fund Balance Sheet - Statutory Basis 

June 30, 2011
(Amounts in thousands)
Liabilities:
Deficiency in cash and short-term investments.................................. \$ -

Fund balance:
Unreserved fund balance:
Undesignated $\qquad$
Total fund balance. $\qquad$


See accountants' review report

## Substance Abuse Prevention \& Treatment Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2011
(Amounts in thousands)

|  | 2011 <br> Budget |  | $\begin{aligned} & 2011 \\ & \text { Actual } \\ & \hline \end{aligned}$ | Variance <br> Favorable <br> (Unfavorable) |  | $\begin{gathered} 2010 \\ \text { Actual } \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |
| Taxes.............................................................................. \$ | 108,000 | \$ | 43,102 | \$ | $(64,898)$ | \$ | - |
| Total revenues.. | 108,000 |  | 43,102 |  | $(64,898)$ |  | - |
| Other financing sources: |  |  |  |  |  |  |  |
| Operating transfers in.............................................................. | - |  | 64,732 |  | 64,732 |  | - |
| Total other financing sources... | - |  | 64,732 |  | 64,732 |  | - |
| Total revenues and other financing sources.............................. | 108,000 |  | 107,834 |  | (166) |  | - |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sheriff's Departments......................................................... |  | 507 |  | 497 |  | 10 |  | - |
| Health and human services.. |  | 99,183 |  | 98,597 |  | 586 |  |  |
| Public safety and homeland security.. |  | 7,231 |  | 7,230 |  | 1 |  |  |
| Total expenditures.. |  | 106,921 |  | 106,324 |  | 597 |  | - |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment.. |  | - |  | 1,510 |  | $(1,510)$ |  |  |
| Total other financing uses. |  | - |  | 1,510 |  | $(1,510)$ |  | - |
| Total expenditures and other financing uses. |  | 106,921 |  | 107,834 |  | (913) |  | - |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses..... |  | 1,079 |  | - |  | $(1,079)$ |  | - |
| Fund balance (deficit) at beginning of year... |  | - |  | - |  | - |  | - |
| Fund balance (deficit) at end of year.. | \$ | 1,079 | \$ | - | \$ | $(1,079)$ | \$ | - |

See accountants' review report

# Massachusetts Tourism Fund Balance Sheet - Statutory Basis 

June 30, 2011
(Amounts in thousands)


## LIABILITIES AND FUND BALANCE

Liabilities:

| Accounts payable...................................................................... \$ | 24 | \$ | 616 |
| :---: | :---: | :---: | :---: |
| Accrued payroll. | 37 |  | 34 |
| Total liabilities. | 61 |  | 650 |


| Fund balance: |  |  |
| :---: | :---: | :---: |
| Unreserved fund balance: |  |  |
| Undesignated. |  | 7,228 |
| Total fund balance. |  | 7,228 |
| Total liabilities and fund balan | \$ | 7,289 |


|  | 28,178 |
| :--- | :--- |
|  | 28,178 |
| $\$$ | 28,828 |

See accountants' review report

# Massachusetts Tourism Fund <br> Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2011
(Amounts in thousands)

|  | 2011 <br> Budget | $\begin{gathered} 2011 \\ \text { Actual } \\ \hline \end{gathered}$ |  |  |  |  | $\begin{gathered} 2010 \\ \text { Actual } \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |
| Taxes.. | \$ 35,000 | \$ | 38,640 | \$ | 3,640 |  | 35,549 |
| Total revenues.. | 35,000 |  | 38,640 |  | 3,640 |  | 35,549 |
| Other financing sources: |  |  |  |  |  |  |  |
| Operating transfers in... | - |  | - |  | - |  | - |
| Total other financing sources.. | - |  | - |  | - |  | - |
| Total revenues and other financing sources. | 35,000 |  | 38,640 |  | 3,640 |  | 35,549 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |
| Governor and Lieutenant Governor. | 17 |  | 17 |  | - |  | 9 |
| Public safety and homeland security...................................... | - |  | - |  | - |  | 219 |
| Housing and economic development.. | 2,038 |  | 1,996 |  | 42 |  | 7,435 |
| Total expenditures... | 2,055 |  | 2,013 |  | 42 |  | 7,663 |
| Other financing uses: |  |  |  |  |  |  |  |
| Fringe benefit cost assessment............................................. | 300 |  | 356 |  | (56) |  | 299 |
| Operating transfers out....................................................... | - |  | 4,527 |  | $(4,527)$ |  | - |
| Stabilization transfer.. | - |  | 52,694 |  | $(52,694)$ |  | - |
| Total other financing uses... | 300 |  | 57,577 |  | $(57,277)$ |  | 299 |
| Total expenditures and other financing uses.. | 2,355 |  | 59,590 |  | $(57,235)$ |  | 7,962 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses... | 32,645 |  | $(20,950)$ |  | $(53,595)$ |  | 27,587 |
| Fund balance (deficit) at beginning of year.. | 28,178 |  | 28,178 |  | - |  | 591 |
| Fund balance (deficit) at end of year..................................... \$ | \$ 60,823 | \$ | 7,228 | \$ | $(53,595)$ |  | 28,178 |

See accountants’ review report


THIS PAGE LEFT INTENTIONALLY BLANK

## Non-Budgeted Funds

## SPECIAL REVENUE FUNDS:

These funds account for the proceeds of specific revenue sources that are restricted to finance specific functions. Funds that are not subject to appropriation are considered Non-Budgeted Special Revenue Funds.

Federal Grants Fund - to account for federal grants that are designated for specific programs, excluding federal highway construction grants, which are accounted for in the Federal Highway Construction Capital Projects Fund, and federal reimbursement programs, such as Medicaid, which are accounted for in the General Fund.

## LOTTERY FUNDS:

The two lottery funds account for the operations of the State and Arts Lotteries.

State Lottery Fund - to account for revenue from sale of lottery tickets and for the payment of prizes, expenses of the State Lottery Commission and the distribution to municipalities and school districts. Transfers are made to the General Fund.

Arts Lottery Fund - to account for revenues from sale of lottery tickets, for payment of prizes and the expenses of the State Lottery Commission, and for the administration of the Arts Lottery Council. Transfers are made to the General Fund.

## UNIVERSAL HEALTH CARE FUNDS:

The six Universal Healthcare Funds account for assessments and other revenues that are dedicated to making health care and health insurance accessible and affordable to all Citizens of the Commonwealth.

Commonwealth Care Trust Fund - to collect fair share employer assessments, free rider surcharges, cigarette tax revenues, transfers from the Health Safety Net Trust Fund, any funds that may be appropriated or transferred for deposit into the trust fund for the purposes of the demonstration program approved by the Secretary of the United States Department of Health and Human Services under section 1115 of the Social Security Act, as extended or renewed from time to time and individual health care
coverage penalties for the purpose of providing health care coverage in accordance with the Chapter 58 of the Acts of 2006.

Essential Community Provider Trust Fund - to account for transfers and interest; used for payments to acute care hospitals and community health centers, as defined in Chapter 58 of the Acts of 2006, Section 8.

Medical Assistance Trust Fund - to account for any funds directed to the Commonwealth from public entities and federal revenues related to medical assistance; to be used for medical assistance payments to entities authorized by the general court.

Health Safety Net Trust Fund - to account for reimbursing hospitals and community health centers for a portion of the cost of reimbursable health services provided to lowincome, uninsured or underinsured residents of the Commonwealth.

Medical Security Trust Fund - to account for premiums, fees, and contributions; used for health insurance for workers receiving unemployment insurance.

Catastrophic Illness in Children Relief Fund - to account for receipts from a portion of an employer's unemployment health insurance contribution and certain Federal financial participation. The assistance is for medical expenses of childhood catastrophic illnesses not covered by any other State and Federal program and subject to certain family income limits.

## OTHER FUNDS:

The other minor special revenue funds account for a variety of miscellaneous taxes, assessments, fees, fines and other revenues, which are restricted to the financing of specific Commonwealth programs.

Department of Telecommunication and Energy Trust Fund - to account for expenditures by the Department of Telecommunications and Energy for activities of the department related to the regulation of electric companies.

Liability Management and Reduction Fund - to account for chargebacks assessed to departments as premiums for the provision of insurance coverage for state agencies to cover payment of judgments, settlements and litigation costs in tort claims.

Health Care Security Trust Fund - to account for revenues received from tobacco companies under the tobacco settlement and interest income for health related services and programs intended to control or reduce the use of tobacco in the Commonwealth.

## Commonwealth of Massachusetts Civil Monetary Penalty

 (CMP) Fund - to account for civil monetary penalties paid by nursing homes participating in the medical program for the protection of health and property of residents in a nursing home if the facility is found deficient.MBTA State and Local Contribution Fund - to account for the transfer of revenue and MBTA service area assessments from the Commonwealth to the MBTA as set forth in Massachusetts General Laws, Chapter 10, Section 35T.

MBTA Infrastructure Renovation Fund - to account for supplemental appropriations beyond the MBTA State and Local Contribution Fund for certain MBTA infrastructure improvements. Funds are to be used for, but not limited to, compliance with the American with Disabilities Act, elevator and escalator improvements, waterproofing, fare gates, signage, lighting and structural improvements only. No rolling stock is to be acquired through the fund.

Community Preservation Trust Fund - to account for revenues received from surcharges on real estate property taxes, public and private sources as gifts, grants and donations, from damages, penalties costs from litigation settlements and surcharge on municipal liens imposed by the cities and towns who accept funds from the trust, to further community open space preservation programs.

Health Insurance Portability and Accountability Act Fund - to account for revenues received from Federal reimbursements under the Social Security Act, other Federal reimbursements, grants, gifts or other contributions to meet the costs of compliance with the Federal Health Insurance Portability and Accountability Act of 1996 (HIPPA).

State Racing Fund - to account for racing-related taxes and assessments, to be used for expenditures governing simulcasting and to provide certain relief to the racing industry in the Commonwealth.

Division of Professional Licensure Trust Fund - to support programs and administrative costs of the Division of Professional Licensure. Revenues are from professional registration fees and expenditures are for regulatory purpose. The fund is not allowed to incur a deficit. Any
year-end balance in excess of $20 \%$ of the prior year's expenditures revert to the General Fund.
Victims of Drunk Driving Trust Fund - to account for fines collected from convicted individuals of driving under the influence of various substances defined by the law. Expenditures are for grants to community based programs to provide counseling and support services to victims of accidents.

State Athletic Commission Fund - to account for licensing fees, other fees and fines collected up to a maximum of $\$ 200,000$ per year. All revenues in excess of $\$ 200,000$ shall be transferred to the General Fund.

Organ and Tissue Donor Registration Fund - to account for funds received from public and private donations, fees collected by the department of Public Health, including interest revenue, for the purpose of registration of residents of the Commonwealth as organ and tissue donors. Administrative costs cannot exceed three percent per annum of the funds held in the fund in any given fiscal year.

Department of Fire Services Hazardous Materials Emergency Mitigation Response Recovery Trust Fund to account for monies received from fees, fines and investment income up to a maximum of $\$ 250,000$ per year. All revenues in excess of $\$ 250,000$ are transferred to the General Fund and may be made available for appropriation. Expenditures are for emergency hazardous materials response and mitigation costs.

Registers Technological Fund - to account for funds received from deeds excise taxes for the benefit of abolished counties. Expenditures are for technological improvements at the registries of deeds in those counties.

County Registers Technological Fund - to account for monies received from deeds excise taxes for Barnstable, Bristol, Dukes, Norfolk, Plymouth and Nantucket Counties. Expenditures are for technical improvements at those counties.

State Election Campaign Fund - to account for the costs of quadrennial statewide elections provided for through tax contributions from citizens.

Enhanced 911 Fund - to account for expenditures by the state 911 department to automatically identify a telephone number used to place or route a 911 call.

Counsel for Indigent Salary Enhancement Trust Fund to account for fees collected for private applications for criminal complaints for misdemeanors in Commonwealth
courts, including investment income. Expenditures are for rate enhancements for advocates for the indigent.

Smart Growth Housing Trust Fund - to account for revenues from the sale of surplus property for the total amount of sales between $\$ 25$ million to $\$ 50$ million, or appropriations from the General Fund and monetary sanctions imposed by the department. This fund is controlled by the Department of Housing and Community Development for the purpose of making payments to communities under the Smart Growth and Housing Production program.

Special Projects Permitting and Oversight Fund - to account for environmental permitting fees. Expenditures are for permitting, technical assistance, compliance and other activities related to environmental oversight.

Division of Energy Resources Credit Trust Fund - to account for the receipt, retention, redemption, sale or transfer of energy conservation credits, renewable energy certificates or credits, emission credits and similar allowances. The Division of Energy Resources may expend these funds, without further appropriation for the implementation of programs for energy reliability, renewable energy, public procurement of energy and energy efficiency and climatic change.

School Modernization and Reconstruction Trust Fund to account for dedicated sales tax revenues in support of the School Building Assistance Program.

Roche Community Rink Fund - to account for revenues generated from fees, fines, leases, gifts, grants, interest or any other revenue sources at the Roche Community Rink, formerly the Bryant Rink, in the West Roxbury section of the city of Boston. Expenditures are for operational costs, capital improvements, equipment and maintenance of said rink, including the costs of personnel.

Workforce Competitiveness Trust Fund - to account for funds to support the development and implementation of employer and work responsive programs to enhance worker skills, income, productivity and retention and to increase the quality and competitiveness of Massachusetts firms. The fund is administered by the Executive Office of Labor and Workforce Development.

Fire Prevention and Public Safety Fund - to account for all penalties recovered under the cigarette fire safety regulation act to be used for fire safety and prevention programs.

Cigarette Fire Safety and Firefighter Protection Act Enforcement Fund - to account for the Fire Safety certification fees submitted by cigarette manufacturers. The fund is used solely to support state processing, testing, enforcement and oversight activities related to implementation of the cigarette fire safety regulation.

Massachusetts Board of Higher Education ScholarInternship Match Fund - to provide a match for industry scholarships given to Massachusetts students going on to study for a post-secondary degree at Massachusetts public higher education institutions. The amount to be matched through the Scholar-Internship Match Fund shall not exceed $\$ 5,000$ per student, contingent upon receiving a corresponding industry scholarship or internship of up to the same amount.

District Local Technical Assistance Fund - to account for grants to regional planning agencies for technical assistance to municipalities and to develop a state-wide zoning, land use planning, conservation, public safety planning, information technology and statistical trend modeling under the supervision of the Department of Housing and Community Development. The annual expenditures cannot exceed \$2.8 million in any fiscal year.

Educational Rewards Grant Program Fund - to account for grants to students in accredited post-secondary certificate or vocational technology programs or associate degrees in targeted high-demand occupations.

Massachusetts Nursing and Allied Health Workforce Development Trust Fund - to account for funds appropriated, grants, loans, or private donations received; to support programs that encourage carriers in field related to nursing and allied health.

Government Land Bank Fund - to account for proceeds from disposition, conversion and redevelopment of land used for industrial and low income housing developments to fund payments of principal and interest on bonds and notes of the Massachusetts Development Finance Agency.

Natural Heritage and Endangered Species Fund - to account for revenues from public and private sources and/or the federal government as reimbursements, grants, donations or other receipts; used to acquire by purchase, lease, easement or license land critical to nongame wildlife and endangered species for purposes of protecting and enhancing nongame wildlife.

Massachusetts Mathematics, Science, Technology and Engineering Grant Fund - to account for support provided to Massachusetts students who want to participate
in programs that support careers in fields related to mathematics, science, technology, and engineering. The grants also support curriculum development in those fields.

Commonwealth Covenant Fund - to support programs that provide accessible tuition loan repayments to students who attend public universities or colleges in Massachusetts and remain in the Commonwealth to pursue careers in the STEM (science, technology, engineering and mathematics) fields.

## Massachusetts Alternative and Clean Energy Investment

Trust Fund - to account for any funds invested in clean energy technology research and issue seed grants to companies, universities and nonprofits to encourage the creation of clean technology ventures and the training of workers to perform associated green jobs.

Regional Greenhouse Gas Initiative (RGGI) Auction Trust Fund - to account for expenditures by the department of environmental protection in consultation with the department of energy resources to adopt rules and regulations establishing a carbon dioxide cap to limit and reduce the total carbon dioxide emissions released by electric generating stations.

Mosquito and Greenhead Fly Control Fund -to account for assessments to cities and towns of various mosquito control districts; to support activities designed to control mosquitoes and /or "greenhead" flies.

Ocean Resources and Waterways Trust Fund - to account for funds appropriated, investment income, grants or ocean development mitigation fees received; used to restore or enhance marine habitat and resources impacted by project developments.

Off Highway Vehicle Program Fund - to account for fees, fines and investment income collected for use in enforcement and environmental development, repair and restorations of trails and facilities.

Oil Overcharge Fund - to account for the fines and penalties collected under federal litigation from certain oil companies; used to provide fuel assistance and home insulation for low-income residents.

Environmental Trust Fund - to account for fines, gifts and grants used for restoration, protection and improvement of the quality of Boston Harbor, Lynn Harbor, Massachusetts Bay, Buzzards Bay and Cape Cod Bay.
Children's Trust Fund - to account for gifts, grants, interest, and donations to the Child Abuse Prevention Board and certain appropriations designated to be
transferred to the fund; used for support programs to raise awareness of child abuse and prevention programs.

Child Support Enforcement Fund - to account for Federal grants used for activities associated with the collection of child support.

Massachusetts Military Family Relief Fund - to account for revenues received by the Commonwealth under the provisions of section 6 K of Chapter 62, from public and private sources as gifts, grants, and donations to further the purposes of the fund, which is to help members of the Massachusetts National Guard and Massachusetts residents who are members of the Armed Forces of the United States and who were called to active duty after September 11, 2001.

Department of Industrial Accidents Special Fund - to account for assessments to employers and cities and towns for workers' compensation insurance premiums and penalties assessed against employers who fail to insure for the workers' compensation; used to reimburse the General Fund for the operating account of the Department of Industrial Accidents and for administrative overhead.

Massachusetts AIDS Fund - to account for gifts, grants, and donations; used for research, treatment, and education related to acquired immune deficiency syndrome.

Trust Fund for the Head Injury Treatment Services Fund - to account for revenues from a surcharge on fines resulting from 'driving under the influence' convictions; funds the Massachusetts Rehabilitation Commission's statewide head injury program to develop and maintain non-residential rehabilitation services for head injured persons.

Board of Registration in Medicine Fund - to account for certain revenues and expenditures of the Board.

Water Pollution Abatement Projects Administration Fund - to account for transfers from the Water Pollution Abatement Trust and general obligation bond proceeds; used for the administration of the Department of Environmental Protection to fund water pollution abatement projects.

Child Care Quality Fund - to account for expenditures by the commissioner of the Office for Children for providing grants for not-for-profit childcare organizations for the purpose of improving childcare services.

Convention and Exhibition Center Fund - to account for certain rooms and sales and use taxes, surcharges imposed
on tourist tickets, including cruises and land-based sightseeing located in the Commonwealth, to finance the construction of a new Boston Convention Center and convention centers in Worcester and Springfield.

Firearms Fingerprint Identity Verification Trust Fund to account for fees paid in firearms registrations for the purpose of financing fingerprint identification verifications with the fingerprint records maintained by the Federal Bureau of Investigations or any other federal agency for the verification of firearms license application identities.

Grant Anticipation Note Trust Fund - to account for proceeds to cover grant anticipation note expenditures and pay the related debt service of the proceeds.

## MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT) FUNDS:

Massachusetts Transportation Trust Fund - to account for assessments, federal grants, departmental revenues, transfers and expenditures related to MassDOT.

Central Artery/ Tunnel Project Repair and Maintenance Trust Fund - to account for any costs incurred in connection with the repairs and maintenance of the Central Artery and the Ted Williams Tunnel.

Motor Vehicle Safety Inspections Trust Fund - to account for vehicle inspection fees for administration and operation of safety inspection programs by the Registry of Motor Vehicles.

The following funds have been enacted in legislation but are inactive:

Department of Mental Retardation Trust Fund - to account for any receipts from assessments transfers by the Department of Mental Retardation for public facilities and any other federal financial participation. Expenditures are for operating the intermediate care facilities and community residences serving individuals with mental retardation.

Natural Resources Damages Trust Fund - to account for gifts, grants and other contributions received to fund natural resources restoration projects.

Energy Technology Development Fund - to account for revenues received from miscellaneous trusts, gifts and donations to be administered and expended by the commissioner of the Division of Energy Resources to promote energy efficiency and the research development and commercialization of new energy technologies.

Commonwealth Sewer Rate Relief Fund - to account for transfers of amounts from the General Fund or other funds; used for the purpose of mitigating sewer rate increases and making sewer rate relief grants to municipalities.

Regional Transit Authorities Forward Funding Trust Fund- to account for revenues allocated to support capital or other eligible activities for regional transit authorities.

County Correction Fund - to account for approximately $7.5 \%$ of the deeds excise tax distributed to counties for the operation of county correctional facilities. With consolidation of counties into the Commonwealth in FY10, this fund became inactive in FY11.

Non-Budgeted Special Revenue Funds
Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis
Fiscal Year Ended June 30, 2011
(Amounts in thousands)
Expenditures:
Judiciary.........................................................................................
Inspector General.
Governor and Lieutenant Governor.
Secretary of the Commonwealth.
Attorney General
District Attorney.

Sheriff's Departments....
Disabled Persons Protection Commission.......................................
Board of Library Commissioners....................................................
Board of Library Commissioners......................................................................................................................................................
Comptroller.......
Administration and finance....
affairs...................................................
Energy and environmental
s.............................................................
Massachusetts department of transportation............................................................
Executive office of education..
rity.........................................................
Public safety and homeland security
Housing and economic development. $\qquad$
Debt service:
Principal retirement.
Interest and fiscal charges..............................................................................................................................................
Other financing uses:
Fringe benefit cost assessment...
Lottery operating reimbursements..
Lottery distributions....
Operating transfers out..
Tobacco settlement transfer
Commonwealth care trust transfer.
Health safety net trust transfer...
Federal reimbursement transfer out...............................................
Equity transfer to Massachusetts department of transportation......
Total other financing uses............................................................
Total expenditures and other financing uses..
Excess (deficiency) of revenues and other financing
sources over / (under) expenditures and other financing uses.......
Fund balance (deficit) at beginning of year (restated)...
Fund balance (deficit) at end of year..


[^3]

# Non-Budgeted Special Revenue Funds 

Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis
Fiscal Year Ended June 30, 2011
(Amounts in thousands)

| REVENUES AND OTHER FINANCING SOURCES | (Amounts in thousands) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Non-budgeted Other Funds |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | State <br> Racing |  | Division of Professional Licensure Trust |  | Victims of Drunk Driving Trust |  | State <br> Athletic Commission |  | Organ And Tissues Donor Registration |  | Department of <br> Fire Services Hazardous <br> Materials Emergency <br> Mitigation Response $\qquad$ |  | Registers <br> Technological |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes................................................................................. | \$ | 1,457 | \$ | - | \$ | - | \$ | 247 | \$ | - | \$ | - | \$ | - |
| Assessments........................................................................ |  | 726 |  | - |  | - |  | - |  | - |  | - |  | - |
| Federal grants and reimbursements......................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Tobacco settlement revenue................................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Departmental...................................................................... |  | 401 |  | 10,511 |  | 501 |  | - |  | 40 |  | 265 |  | 4,786 |
| Miscellaneous..................................................................... |  | 526 |  |  |  | 3 |  | - |  | - |  | - |  |  |
| Total revenues..................................................................... |  | 3,110 |  | 10,511 |  | 504 |  | 247 |  | 40 |  | 265 |  | 4,786 |
| Other financing sources: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Proceeds of refunding bonds.................................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Operating transfers in............................................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Commonwealth care trust transfer........................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Health safety net trust transfer................................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Medical assistance transfer.................................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total other financing sources. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total revenues and other financing sources............................... |  | 3,110 |  | 10,511 |  | 504 |  | 247 |  | 40 |  | 265 |  | 4,786 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Judiciary. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Inspector General |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Governor and Lieutenant Governor......................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Secretary of the Commonwealth............................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | 4,194 |
| Treasurer and Receiver-General............................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Attorney General................................................................. |  | - |  | - |  | 300 |  | - |  | - |  | - |  | - |
| District Attorney................................................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Office of Campaign and Political Finance.............................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Sheriff's Departments............................................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Disabled Persons Protection Commission. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Board of Library Commissioners. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Comptroller. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Administration and finance. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Energy and environmental affairs........................................... |  | 27 |  | - |  | - |  | - |  | - |  | - |  | - |
| Health and human services.................................................... |  | 130 |  | - |  | - |  | - |  | - |  | - |  | - |
| Massachusetts department of transportation.............................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Executive office of education................................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Public safety and homeland security....................................... |  | - |  | - |  | - |  | 52 |  | - |  | 280 |  | - |
| Housing and economic development....................................... |  | 707 |  | 7,415 |  | - |  | - |  | - |  | - |  | - |
| Labor and workforce development. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Debt service: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Principal retirement. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Interest and fiscal charges. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total expenditures................................................................ |  | 864 |  | 7,415 |  | 300 |  | 52 |  | - |  | 280 |  | 4,194 |
| Other financing uses: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment................................................ |  | - |  | 1,088 |  | - |  | 8 |  | - |  | - |  | 395 |
| Lottery operating reimbursements.......................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Lottery distributions............................................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Operating transfers out......................................................... |  | 2,374 |  | 1,970 |  | - |  | 52 |  | - |  | 17 |  | 197 |
| Tobacco settlement transfer. |  | , |  | - |  | - |  | - |  | - |  | - |  | - |
| Commonwealth care transfer. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Health safety net trust transfer. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Federal reimbursement transfer out. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Equity transfer to Massachusetts department of transportation..... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total other financing uses. |  | 2,374 |  | 3,058 |  | - |  | 60 |  | - |  | 17 |  | 592 |
| Total expenditures and other financing uses.............................. |  | 3,238 |  | 10,473 |  | 300 |  | 112 |  | - |  | 297 |  | 4,786 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses..... |  | (128) |  | 38 |  | 204 |  | 135 |  | 40 |  | (32) |  | - |
| Fund balance (deficit) at beginning of year (restated)................. |  | 396 |  | 2,020 |  | 2,192 |  | 22 |  | - |  | 133 |  | 2,409 |
| Fund balance (deficit) at end of year........................................ | \$ | 268 | \$ | 2,058 | \$ | 2,396 | \$ | 157 | \$ | 40 | \$ | 101 | \$ | 2,409 |

See accountants' review report


# Non-Budgeted Special Revenue Funds 

 Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory BasisFiscal Year Ended June 30, 2011
(Amounts in thousands)

| Fiscal Year Ended June 30, 2011(Amounts in thousands) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Non-budgeted Other Funds |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | Fire Prevention and Public Safety |  | Cigarette <br> Fire Safety <br> Firefighter Protection Act Enforcement |  | Masschusetts Board of Higher Education Scholar-Internship$\qquad$ |  | District Local Technical Assistance |  | Educational <br> Rewards <br> Grant <br> Program |  | Massachusetts Nursing \& Allied Health Workforce Development Trust |  | Government <br> Land <br> Bank |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes.... | \$ | - | \$ | - | \$ | - | \$ | - |  | - |  | - | \$ | - |
| Assessments...................................................................... |  | - |  | - |  | - |  | - |  | - |  |  |  |  |
| Federal grants and reimbursements..................................... |  | - |  | - |  | - |  | - |  | - |  |  |  |  |
| Tobacco settlement revenue............................................. |  | - |  | - |  | - |  | - |  | - |  |  |  | - |
| Departmental.............................................................. |  | 14 |  | 1,980 |  | - |  | - |  | - |  | - |  | - |
| Miscellaneous............................................................... |  | - |  | - |  | - |  | - |  | - |  | 10 |  | - |
| Total revenues...................................................................... |  | 14 |  | 1,980 |  | - |  | - |  | - |  | 10 |  | - |
| Other financing sources: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Proceeds of refunding bonds............................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Operating transfers in..................................................... |  | - |  | - |  | - |  | - |  | - |  | 635 |  | 9,700 |
| Commonwealth care trust transfer........................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Health safety net trust transfer............................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Medical assistance transfer................................................ |  | - |  | - |  | - |  | - |  |  |  | - |  | - |
| Total other financing sources............................................ |  | - |  | - |  | - |  | - |  | - |  | 635 |  | 9,700 |
| Total revenues and other financing sources............................. |  | 14 |  | 1,980 |  | - |  | - |  | - |  | 645 |  | 9,700 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Judiciary......................................................................... |  | - |  | - |  | - |  | - |  | - |  |  |  |  |
| Inspector General............................................................. |  | - |  | - |  | - |  | - |  | - |  |  |  | - |
| Governor and Lieutenant Governor........................................ |  | - |  | - |  | - |  | - |  | - |  |  |  | - |
| Secretary of the Commonwealth........................................ |  |  |  | - |  | - |  | - |  | - |  | - |  | - |
| Treasurer and Receiver-General.......................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Attorney General.......................................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| District Attorney............................................................... |  | - |  | - |  | - |  | - |  |  |  |  |  | - |
| Office of Campaign and Political Finance............................. |  | - |  | - |  | - |  | - |  | - |  |  |  | - |
| Sheriff's Departments.................................................... |  | - |  | - |  | - |  | - |  | - |  |  |  | - |
| Disabled Persons Protection Commission.............................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Board of Library Commissioners......................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Comptroller............................................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Administration and finance................................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Energy and environmental affairs........................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Health and human services................................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Massachusetts department of transportation............................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Executive office of education............................................ |  | - |  | - |  | - |  | - |  | - |  | 273 |  | - |
| Public safety and homeland security.................................... |  | 6 |  | 369 |  | - |  | - |  | - |  | - |  | - |
| Housing and economic development...................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Labor and workforce development...................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Debt service: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Principal retirement. |  | - |  | - |  | - |  | - |  | - |  | - |  | 6,290 |
| Interest and fiscal charges............................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | 3,410 |
| Total expenditures.......................................................................... |  | 6 |  | 369 |  | - |  | - |  | - |  | 273 |  | 9,700 |
| Other financing uses: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment........................................... |  | - |  | 49 |  | - |  | - |  | - |  | 14 |  | - |
| Lottery operating reimbursements......................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Lottery distributions............................................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Operating transfers out...................................................... |  | - |  | 116 |  | - |  | - |  | - |  | 31 |  | - |
| Tobacco settlement transfer.............................................. |  |  |  | - |  | - |  | - |  |  |  |  |  | - |
| Commonwealth care transfer............................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Health safety net trust transfer.......................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Federal reimbursement transfer out........................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Equity transfer to Massachusetts department of transportation..... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total other financing uses...................................................... |  | - |  | 165 |  | - |  | - |  | - |  | 45 |  | - |
| Total expenditures and other financing uses............................ |  | 6 |  | 534 |  | - |  | - |  | - |  | 318 |  | 9,700 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses..... |  | 8 |  | 1,446 |  | - |  | - |  | - |  | 327 |  | - |
| Fund balance (deficit) at beginning of year (restated).................. |  | 9 |  | 1,837 |  | 221 |  | 144 |  | 48 |  | 131 |  | $(35,033)$ |
| Fund balance (deficit) at end of year...................................... |  | 17 | \$ | 3,283 | \$ | 221 | \$ | 144 | \$ | 48 |  | 458 | \$ | $\stackrel{(35,033)}{ }$ |

See accountants' review report


| Fiscal Year Ended June 30, 2011(Amounts in thousands) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Non-budgeted Other Funds |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | Children'sTrust |  | Child <br> Support <br> Enforcement |  | Massachusetts <br> Military <br> Family <br> Relief |  | Department of Industrial Accidents Special |  | $\begin{gathered} \text { Masschusetts } \\ \text { AIDS } \\ \hline \end{gathered}$ |  | Trust Fund <br> for the <br> Head Injury <br> Treatment <br> Services |  | Board of Registration in Medicine |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes.................................................. |  | \$ | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Assessments............................................... |  | - |  | - |  | - |  | 20,153 |  | - |  | - |  | - |
| Federal grants and reimbursements........................................ |  | - |  | 18,123 |  | - |  | - |  | - |  | - |  | - |
| Tobacco settlement revenue............................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Departmental................................................................................ |  | - |  | 4,768 |  | - |  | 6,277 |  | - |  | 6,566 |  | 9,142 |
| Miscellaneous............................................................... |  | 1 |  | - |  | 310 |  | 8 |  | 129 |  | 14 |  | - |
| Total revenues...................................................................... |  | 1 |  | 22,891 |  | 310 |  | 26,438 |  | 129 |  | 6,580 |  | 9,142 |
| Other financing sources: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Proceeds of refunding bonds................. |  | - |  | - |  | - |  | - |  | - |  | - |  |  |
| Operating transfers in.................................................... |  | - |  | - |  | - |  | - |  | - |  | 954 |  |  |
| Commonwealth care trust transfer....................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Health safety net trust transfer........................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Medical assistance transfer.................................................. |  | - |  | - |  | - |  | - |  | - |  | - |  |  |
| Total other financing sources.............................................. |  | - |  | - |  | - |  | - |  | - |  | 954 |  | - |
| Total revenues and other financing sources.............................. |  | 1 |  | 22,891 |  | 310 |  | 26,438 |  | 129 |  | 7,534 |  | 9,142 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Judiciary..... |  | - |  | 42 |  | - |  | - |  | - |  | - |  | - |
| Inspector General.... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Governor and Lieutenant Governor....................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Secretary of the Commonwealth........ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Treasurer and Receiver-General.......................................... |  | - |  | 8 |  | - |  | - |  | - |  | - |  | - |
| Attorney General............................................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| District Attorney............................................................ |  | - |  | 192 |  | - |  | - |  | - |  | - |  | - |
| Office of Campaign and Political Finance.............................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Sheriff's Departments...................................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Disabled Persons Protection Commission............................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Board of Library Commissioners. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Comptroller. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Administration and finance.............................................. |  | - |  | 16,259 |  | - |  | - |  | - |  | - |  | - |
| Energy and environmental affairs.......................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Health and human services............................................... |  | - |  | - |  | - |  | - |  | 163 |  | 6,225 |  | 5,425 |
| Massachusetts department of transportation............................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Executive office of education............................................ |  | 15 |  | - |  | - |  | - |  | - |  | - |  | - |
|  |  | - |  | - |  | 275 |  | - |  | - |  | - |  | - |
| Housing and economic development.................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Labor and workforce development...................................... |  | - |  | 32 |  | - |  | 7 |  | - |  | - |  | - |
| Debt service: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Principal retirement. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Interest and fiscal charges. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total expenditures.......................................................... |  | 15 |  | 16,533 |  | 275 |  | 7 |  | 163 |  | 6,225 |  | 5,425 |
| Other financing uses: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment.............................................. |  | 4 |  | 73 |  | - |  | 4,147 |  | - |  | 164 |  | 1,027 |
| Lottery operating reimbursements........................................ |  | - |  | - |  | - |  | - |  | - |  | - |  |  |
| Lottery distributions............................................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Operating transfers out................................................................... |  | 4 |  | 56 |  | - |  | 18,094 |  | - |  | 52 |  | 478 |
| Tobacco settlement transfer............................................................. |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Commonwealth care transfer............................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Health safety net trust transfer............................................ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Federal reimbursement transfer out...................................... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Equity transfer to Massachusetts department of transportation..... |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total other financing uses.................................................. |  | 8 |  | 129 |  | - |  | 22,241 |  | - |  | 216 |  | 1,505 |
| Total expenditures and other financing uses.............................. |  | 23 |  | 16,662 |  | 275 |  | 22,248 |  | 163 |  | 6,441 |  | 6,930 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses..... |  | (22) |  | 6,229 |  | 35 |  | 4,190 |  | (34) |  | 1,093 |  | 2,212 |
| Fund balance (deficit) at beginning of year (restated)................. |  | 282 |  | 45,977 |  | 739 |  | 7,952 |  | 195 |  | 1,983 |  | 2,105 |
| Fund balance (deficit) at end of year..................................... |  | \$ 260 | \$ | 52,206 | \$ | 774 | \$ | 12,142 | \$ | 161 | \$ | 3,076 | \$ | 4,317 |

See accountants' review report



THIS PAGE LEFT INTENTIONALLY BLANK

## Capital Projects Funds

The Capital Projects Funds are used to account for the financial resources used to acquire or construct major capital assets of the Commonwealth and to finance local governmental capital projects.

General Capital Projects Fund - to account for proceeds of bonds sold to fund the construction or acquisition of capital assets for general Commonwealth purposes, excluding highway construction and projects targeted for specific localities or purposes. Effective September 1, 2009, this fund includes reimbursements to MassDOT for capital projects activity.

Convention and Exhibition Center Capital Fund - to account for proceeds of bonds to finance the construction of a convention center in Boston.

Capital Improvements and Investment Trust Fund - to account for the Commonwealth's reimbursement to cities and towns for expenses incurred for projects for construction and reconstruction of town and county ways.

Highway Capital Projects Fund - to account for the proceeds of bonds sold to finance construction of state highways and to fund the Commonwealth's share of Federally sponsored highway construction.

Federal Highway Construction Program Capital Projects Fund - to account for federal highway construction grants which, with the Commonwealth's required share of matching funds, finance interstate highways and similar projects within Massachusetts to promote a nationwide highway system.

## OTHER FUNDS:

These funds account for the proceeds of bonds used to finance land and transportation equipment for economic development.

Government Land Bank Capital Projects Fund - to account for proceeds of bonds used to finance the acquisition, holding, protection, maintenance, repair or use of lands and for personnel and the administrative costs of the Massachusetts Development Finance Agency.

## LOCAL AID FUNDS:

Local Aid Capital Projects Fund - to account for the proceeds of bonds sold to finance the construction of correctional facilities, water pollution abatement projects and other local projects in specific localities of the Commonwealth. The fund accounts for the proceeds of bonds to finance improvements to lockup facilities, state police lockup facilities and to finance improvements to County Correctional Facilities, and other monies received by the Department of Conservation and Recreation pertaining to state parks, reservations and recreation areas outside the metropolitan parks district; used for purposes of state parks, reservations and recreation areas outside the metropolitan parks district.

## MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT) FUNDS:

Central Artery Statewide Road and Bridge Infrastructure Fund - to account for bond proceeds, certain revenues from Registry of Motor Vehicle fees, (net of debt service expenditures) and payments from authorities. The purpose of expenditures of the fund is to meet the estimated additional costs associated with the Central Artery/Ted Williams Tunnel Project and for costs of the statewide road and bridge program.

The following fund has been enacted in legislation but was inactive in FY11 and not presented in this report:

Capital Investment Trust Fund - to account for a transfer from the General Fund to finance appropriated items of a capital nature pursuant to sections 2 E and 107 of Chapter 88 of the Acts of 1997.

## Capital Projects Funds Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis

Fiscal Year Ended June 30, 2011 (Amounts in thousands)

|  | General <br> Capital <br> Projects |  | $\begin{gathered} \text { Convention } \\ \text { and } \\ \text { Exhibition } \\ \text { Center Capital } \\ \hline \end{gathered}$ |  | Capital Improvements and Investment Trust |  | Highway Capital Projects |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |
| Federal grants and reimbursements...... | \$ | 8,372 | \$ | - | \$ | - | \$ | - |
| Departmental... |  |  |  | - |  |  |  |  |
| Miscellaneous............................................................................... |  | - |  | - |  | 1 |  | (638) |
| Total revenues... |  | 8,372 |  | - |  | 1 |  | (638) |
| Other financing sources: |  |  |  |  |  |  |  |  |
| Proceeds of general obligation bonds.................................................. |  | 908,161 |  | - |  | - |  | 724,250 |
| Proceeds of special obligation bonds................................................... |  |  |  | - |  | - |  | 672,587 |
| Proceeds of refunding bonds.. |  | 210,796 |  | - |  | 1,440 |  | 163,924 |
| Operating transfers in............ |  |  |  | - |  | - |  |  |
| Federal reimbursement transfer in.................................................... |  |  |  | - |  | - |  |  |
| State share of federal highway construction......................................... |  | - |  | - |  | - |  | - |
| Total other financing sources. |  | 1,118,957 |  | - |  | 1,440 |  | 1,560,761 |
| Total revenues and other financing sources............................................ |  | 1,127,329 |  | - |  | 1,441 |  | 1,560,123 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |
| Judiciary............................................................................................ |  | 18,950 |  | - |  | - |  | - |
| Inspector General.. |  | - |  | - |  | - |  | - |
| Secretary of the Commonwealth....................................................... |  | 1,523 |  | - |  | - |  | - |
| Treasurer and Receiver-General......................................................... |  | 10,646 |  | - |  | - |  | - |
| Attorney General......................................................................... |  | 1,011 |  | - |  | - |  | 155 |
| Sheriff's Departments................................................................... |  | 1,305 |  | - |  | - |  | - |
| Board of Library Commissioners....................................................... |  | 9,066 |  | - |  | - |  | - |
| Comptroller.... |  | 1,149 |  | - |  | - |  | - |
| Administration and finance. |  | 524,110 |  | - |  | - |  | - |
| Energy and environmental affairs.... |  | 141,032 |  | - |  | 28 |  | 6,674 |
| Health and human services... |  | 24,475 |  | - |  | - |  |  |
| Massachusetts department of transportation... |  | 46,800 |  | - |  | - |  | 751,713 |
| Executive office of education........ |  | 17,880 |  | - |  | - |  | - |
| Public safety and homeland security................................................... |  | 32,047 |  | - |  | - |  | - |
| Housing and economic development................................................... |  | 198,300 |  | - |  | - |  | 27,117 |
| Labor and workforce development................................................... |  | 7,732 |  | - |  | - |  | - |
| Debt service: <br> Interest and fiscal charges |  | - |  | - |  | - |  | 7,080 |
| Total expenditures...................................................................... |  | 1,036,026 |  | - |  | 28 |  | 792,739 |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Payments to refunded bond escrow agent... |  | 210,796 |  | - |  | 1,440 |  | 163,924 |
| Fringe benefit cost assessment.......................................................... |  | 11,114 |  | - |  | - |  | 27,783 |
| Operating transfers out............ |  | - |  | - |  | - |  | 613 |
| State share of federal highway construction............................................ |  | - |  | - |  | - |  | 57,809 |
| Equity transfer to Massachusetts department of transportation |  | - |  | - |  | - |  | - |
| Total other financing uses.. |  | 221,910 |  | - |  | 1,440 |  | 250,129 |
| Total expenditures and other financing uses.. |  | 1,257,936 |  | - |  | 1,468 |  | 1,042,868 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. $\qquad$ |  | $(130,607)$ |  | - |  | (27) |  | 517,255 |
| Fund balance (deficit) at beginning of year (restated).............................. |  | 221,982 |  | 8,393 |  | (94) |  | $(485,678)$ |
| Fund balance (deficit) at end of year................................................. |  | 91,375 | \$ | 8,393 | \$ | (121) | \$ | 31,577 |

See accountants' review report

| Federal <br> Highway <br> Construction <br> Program | Government Land Bank Capital Projects |  | Local <br> Capital <br> Projects |  | MassDOTCentral ArteryStatewideRoad and BridgeInfrastructure |  | Totals <br> (Memorandum only) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | 2011 |  |  |  | 2010 |
| $\begin{array}{rr} \$ & 160,540 \\ & 285 \\ & - \\ \hline \end{array}$ | \$ | - |  |  | \$ | - | \$ | $\begin{aligned} & 525 \\ & 524 \\ & \hline \end{aligned}$ | \$ | $\begin{array}{r} 168,912 \\ 810 \\ (113) \\ \hline \end{array}$ | \$ | $\begin{array}{r} 18,051 \\ 15,497 \\ 8,168 \\ \hline \end{array}$ |
| 160,825 |  | - |  | - |  | 1,049 |  | 169,609 |  | 41,716 |
| - |  | 634 |  | 6 |  | - |  | 1,633,051 |  | 1,671,683 |
| - |  | - |  | - |  | - |  | 672,587 |  | - |
| - |  | - |  | 116,761 |  | 47,279 |  | 540,200 |  | 2,544,103 |
| - |  | - |  | - |  | 47 |  | 47 |  | 85,881 |
| 458,410 |  | - |  | - |  | - |  | 458,410 |  | 610,061 |
| 57,809 |  | - |  | - |  | - |  | 57,809 |  | 175,782 |
| 516,219 |  | 634 |  | 116,767 |  | 47,326 |  | 3,362,104 |  | 5,087,510 |
| 677,044 |  | 634 |  | 116,767 |  | 48,375 |  | 3,531,713 |  | 5,129,226 |
| - |  | - |  | - |  | - |  | 18,950 |  | 20,035 |
| - |  | - |  | - |  | - |  | - |  | 65 |
| 30 |  | - |  | - |  | - |  | 1,553 |  | 1,542 |
| - |  | - |  | - |  | - |  | 10,646 |  | 6,227 |
| 294 |  | - |  | - |  | - |  | 1,460 |  | 3,149 |
| - |  | - |  | - |  | - |  | 1,305 |  | 3,446 |
| - |  | - |  | - |  | - |  | 9,066 |  | 6,141 |
| - |  | - |  | - |  | - |  | 1,149 |  | 2,914 |
| 652 |  | 1,489 |  | 7 |  | - |  | 526,258 |  | 424,640 |
| 1,751 |  | - |  | 14 |  | 96 |  | 149,595 |  | 163,378 |
| - |  | - |  | - |  | - |  | 24,475 |  | 34,934 |
| 665,615 |  | - |  | - |  | 4,567 |  | 1,468,695 |  | 1,583,301 |
|  |  | - |  | - |  | - |  | 17,880 |  | 25,365 |
| - |  | - |  | - |  | - |  | 32,047 |  | 31,838 |
| - |  | - |  | - |  | - |  | 225,417 |  | 208,452 |
| 3 |  | - |  | - |  | - |  | 7,735 |  | 9,084 |
| - |  | - |  | - |  | - |  | 7,080 |  | 7,080 |
| 668,345 |  | 1,489 |  | 21 |  | 4,663 |  | 2,503,311 |  | 2,531,591 |
| - |  | - |  | 116,761 |  | 47,279 |  | 540,200 |  | 2,619,322 |
| 9,085 |  | - |  | - |  | - |  | 47,982 |  | 19,302 |
| - |  | - |  | - |  | - |  | 613 |  | - |
| - |  | - |  | - |  | - |  | 57,809 |  | 175,782 |
| - |  | - |  | - |  | - |  | - |  | 110,348 |
| 9,085 |  | - |  | 116,761 |  | 47,279 |  | 646,604 |  | 2,924,754 |
| 677,430 |  | 1,489 |  | 116,782 |  | 51,942 |  | 3,149,915 |  | 5,456,345 |
| (386) |  | (855) |  | (15) |  | $(3,567)$ |  | 381,798 |  | $(327,119)$ |
| - |  | - |  | 21 |  | 72,816 |  | $(182,560)$ |  | 144,559 |
| \$ (386) | \$ | (855) | \$ | 6 | \$ | 69,249 | \$ | 199,238 | \$ | $(182,560)$ |



THIS PAGE LEFT INTENTIONALLY BLANK

# Supplemental Information (Unaudited) 



Calculation of Transfers - Stabilization and Tax Reduction Funds
Non-Tax Revenue Initiatives
Schedule of Pension Funding Progress - Last Six Fiscal Years

This statement is prepared on the statutory basis of accounting pursuant to General Laws Chapter 29, Section 5c, as most recently amended by
Section 171 of Chapter 68 of the Acts of 2011, which superceded certain parts of the Section 5c. It presents information contained in the official books and accounting records of the Commonwealth. Financial statements supporting this calculation are presented in the Financial Section of this report.


## Calculation Of Transfers: Tax Reduction Fund

June 30, 2011
(Amounts in thousands)

This statement is prepared pursuant to Chapters 29 Sections 2H and 2I of the Massachusetts General Laws, as amended. It is prepared on the statutory basis of accounting and presents information contained in the official books and accounting records of the Commonwealth. Supporting information is presented in individual schedules, as indicated, and in the Financial Section of this report.

The computation is as follows:
Part 1: Comparison of Stabilization Fund, after current fiscal year transfers,
to $15 \%$ of budgeted revenues and other financial resources:
Undesignated fund balance in the Stabilization Fund.
\$ 1,379,071
Allowable Stabilization Fund balance (per Schedule B).
4,961,300
Stabilization Fund excess, if any, transferable to Tax Reduction Fund. $\qquad$
$\qquad$
Part 2: Status of Stabilization Fund after transfers:
Stabilization Fund balance.
\$ 1,379,071
Transfer to Tax Reduction Fund.
$\$ \quad 1,379,071$
Part 3: Status of Tax Reduction Fund after transfers:
Tax Reduction Fund balance.................................................................................................... \$
Transfers from Stabilization Fund


# Schedule A <br> FY2011 Tax Revenues By Revenue Class and Calculation of Allowable Net Surplus 

June 30, 2011
(Amounts in thousands)

| Alcoholic Beverages........................................................................................... | \$ | 72,733 |
| :---: | :---: | :---: |
| Banks: Financial Institutions *. |  | $(11,039)$ |
| Cigarette. |  | 453,566 |
| Corporations.. |  | 1,951,444 |
| Deeds. |  | 140,202 |
| Estate and Inheritance. |  | 309,638 |
| Commonwealth Care - cigarette excise.. |  | 144,897 |
| Income.. |  | 11,576,049 |
| Insurance. |  | 296,022 |
| Motor and Special Fuels. |  | 660,829 |
| Public Utilities. |  | $(8,834)$ |
| Room Occupancy.. |  | 166,226 |
| Sales and Use. |  | 4,920,521 |
| Club Alcoholic Beverages. |  | 928 |
| Motor Vehicle Excise. |  | 61 |
| Convention Center Surcharges. |  | 13,338 |
| Community Preservation. |  | 26,638 |
| Satellite. |  | 13,283 |
| State Racing. |  | 1,457 |
| Beano |  | 2,038 |
| Raffles and Bazaars. |  | 1,077 |
| Boxing. |  | 247 |
| DOI Excess and Surplus Lines............................................................................. |  | 23,822 |
| UI Surcharge. |  | 20,448 |
| FY 2011 state tax revenue................................................................................ | \$ | 20,775,591 |
| 0.5\% of total tax revenue.................................................................................... |  | 103,878 |
| Allowable consolidated net surplus ..................................................................... | \$ | 103,878 |

Alcoholic Beverages............................................................................................ \$ 72,733
Banks: Financial Institutions *. 453,566
Corporations...................................................................................................... 1,951,444
Deeds
140,202
Estate and Inheritance................................................................................................. 309,638
Commonwealth Care - cigarette excise........................................................................ 144,897
Income..................................................................................................................... - 11,576,049
Insurance................................................................................................................... 296,022
Motor and Special Fuels............................................................................................ 660,829
Public Utilities............................................................................................................ (8,834)
Sales and Use............................................................................................................... 4,920,521
Club Alcoholic Beverages........................................................................................ 928
Convention Center Surcharges................................................................................................................................................ 13 1338
Community Preservation............................................................................................. 26,638
Satellite.......................................................................................................................... 13,283
State Racing.................................................................................................................. 1,457
Beano ............................................................................................................................. 2,038
Raffles and Bazaars........................................................................................................ 1,077
Boxing........................................................................................................................... 247
DOI Excess and Surplus Lines....................................................................................... 23,822
UI Surcharge.............................................................................................................. 20,448
FY 2011 state tax revenue......................................................................................... \$ 20,775,59
$0.5 \%$ of total tax revenue
\$ 103,878

This schedule is prepared on the statutory basis of accounting. It presents tax revenues as reported in the governmental funds of the Commonwealth. It differs from the schedule of tax collections prepared by the Comptroller, Commissioner of Revenue and State Auditor for calculations in accordance with Chapter 62F, of the General Laws as amended.
*Negative amounts in Banks: Financial Institutions and Public Utilities taxes primarily due to a change in corporate tax law, which resulted in some taxes in these categories being paid under the Corporations Tax.

## Schedule B

## Calculation of Cap on Stabilization Fund

June 30, 2011
(Amounts in thousands)

| Total budgeted revenues and other financial resources pertaining to the budgeted funds. | \$ | 36,536,266 |
| :---: | :---: | :---: |
| Elimination of budgetary interfund activity exclusive of fund closure (per Schedule C). |  | $(3,460,933)$ |
| Budgeted revenues and other financial resources pertaining to the budgeted funds. |  | 33,075,333 |
| Allowable Stabilization Fund balance, 15\% of budgeted revenue | \$ | 4,961,300 |

Calculation of Stabilization Fund Cap as defined by Massachusetts General Laws Chapter 29 section 2H

# Schedule C <br> Detail of Elimination of Budgetary Inter Fund Activity 

June 30, 2011
(Amounts in thousands)
Adjustments to revenues :
Transfer to the Intragovernmental Service Fund Revenues ..... \$
Adjustments to other financing sources and uses:
Fringe benefit cost assessments$(4,326)$
Transfer from the Intragovernmental Service Fund to the General Fund ..... $(3,073)$
RMV license -plates ..... $(3,002)$
Transfer from Stabilization Fund to General Fund ..... $(9,044)$
Transfer from Budgeted Funds to Stabilization Fund ..... $(350,000)$
Year end Stabilization Fund Transfer ..... $(348,605)$
Other Fund Deficit Transfers$(64,732)$
Build America Bonds transfer$(5,405)$
Transfer to fund lottery aid payment$(11,705)$Excess Permissible Tax Revenue transfer from General Fund To Temporary Holding Fund$(1,187,394)$
Year end Permissible Tax Revenue transfer from Temporary Holding Fund to General Fund ..... $(1,187,394)$
Other(174)
Elimination of budgetary interfund activity

# Schedule D <br> Calculation of Transfers: Temporary Holding Fund 

June 30, 2011
(Amounts in thousands)

This statement is prepared on the statutory basis of accounting pursuant to General Laws Chapter 62F, Section 6A, as amended most recently by Chapter 26 of the Acts of 2003, Sections 203 and 715. It presents information contained in the official books and accounting records of the Commonwealth. Financial statements supporting this calculation are presented in the Financial Section of this report.

| Period Ending: | September 30, 2010 |  | December 31, 2010 |  | March 31, 2011 |  | June 30, 2011 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cumulative net state tax revenues, 2011 | \$ | 4,819,581 | \$ | 9,732,050 | \$ | 14,550,178 | \$ | 20,776,233 |
| Cumulative net state tax revenues, 2010.. |  | 4,374,038 |  | 8,834,580 |  | 13,358,852 |  | 18,792,777 |
| Permissable growth rate defined as inflation plus $2 \%$, but not less than $0 \%$ *. $\qquad$ |  | 2.57\% |  | 3.47\% |  | 4.04\% |  | 4.24\% |
| Permissable state tax revenues defined as cumulative net state tax revenues, 2010 multiplied by 1 plus the permissable growth rate..... |  | 4,486,538 |  | 9,140,698 |  | 13,898,416 |  | 19,588,839 |
| Cumulative net state tax revenues 2011 <br> in excess of permissable state tax revenues. | \$ | 333,042 | \$ | 591,352 | \$ | 651,763 | \$ | 1,187,394 |

* Inflation is defined as the year-over year change in the implicit price deflator for state and local government purchases.


## Non-Tax Revenue Initiatives

June 30, 2011
(Amounts in thousands)
Chapter 653, Acts of 1989, amended Chapter 29 of the Massachusetts General Laws by adding Sections 29D and 29E, which authorize revenue initiatives and require reporting thereon, as follows.

## Debt Collection:

Pursuant to Massachusetts General Laws Chapter 29, Section D, Chapter 7A Section 8, allows private debt collection agencies to engage in debt collection for the Commonwealth. The fees paid are contingency based from the proceeds collected. Collections and fees paid during FY11 were (amounts in thousands):

| Department Collectors | Collections |  | Fees |  |
| :---: | :---: | :---: | :---: | :---: |
| Collecto, Inc. | \$ | 2,149 | \$ | 367 |
| Delta. |  | 313 |  | 53 |
| Glenn Associates, Inc. |  | 810 |  | 135 |
| NCO.. |  | 46 |  | 1 |
| Windham Professionals. |  | 553 |  | 122 |
|  |  |  |  |  |
| Total. | \$ | 3,871 | \$ | 678 |

Under the same program, the following amounts were collected and fees paid for institutions of higher education: (These figures are a subset of the above) (amounts in thousands):

Department Collectors

| Collecto, Inc. | \$ | 1,790 | \$ | 303 |
| :---: | :---: | :---: | :---: | :---: |
| Delta. |  | 271 |  | 46 |
| Glenn Associates, Inc. |  | 756 |  | 126 |
| Windham Professionals. |  | 547 |  | 121 |
| Total. | \$ | 3,364 | \$ | 596 |

## II. Revenue Maximization:

Pursuant to Massachusetts General Law Chapter 29 Section 29E, contractors were engaged on a contingent fee basis Transfer to Stabilization Fund from Temporary Holding Fund, per Chapter 62F, Section 6A tax revenues. During FY11, the following amounts were generated (amounts in thousands):

| Gross revenue maximixation realized. | \$ | 509,499 |
| :---: | :---: | :---: |
| Contractor payments |  | 26,299 |
| Net revenue maximization realized | \$ | 535,798 |

## III. Cost Avoidance:

The Comptroller's appropriation authorizes contract arrangements engaged on a contingent fee basis for the purpose of identification and pursuit of cost saving / avoidance opportunities. During FY11, the following amounts were generated (amounts in thousands):

| State expenditures avoided.. | \$ | 221,157 |
| :---: | :---: | :---: |
| Contractor payments. |  | 14,475 |
| Net cost savings / avoidance | \$ | 235,632 |

## IV. Intercept:

Intercept is authorized by M.G.L. Chapter 7A Section 3 and 815 CMR 9:06. Intercept is an automated process that offsets Commonwealth payments to delinquent receivables that have been approved by the Office of the State Comptroller. FY11 activity (amounts in thousands):

(Amounts in thousands except for percentages)

## Pension Funding Progress for the last six fiscal years

|  | Actuarial Value of$\qquad$ Plan Assets |  | Actuarial Accrued Liability |  | Unfunded Actuarial Liability (UAAL) |  | Funded Ratio | Annual <br> Covered Payroll |  | UAAL <br> as a $\%$ of Covered Payroll |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| State Employees' Retirement System |  |  |  |  |  |  |  |  |  |  |
| Actuarial Valuation as of January 1, 2011.... | \$ | 21,244,900 | \$ | 26,242,776 | \$ | 4,997,876 | 81.0\% | \$ | 4,808,250 | 103.9\% |
| Actuarial Valuation as of January 1, 2010.... |  | 19,019,062 |  | 24,862,421 |  | 5,843,359 | 76.5\% |  | 4,711,563 | 124.0\% |
| Actuarial Valuation as of January 1, 2009.... |  | 16,992,214 |  | 23,723,240 |  | 6,731,026 | 71.6\% |  | 4,712,655 | 142.8\% |
| Actuarial Valuation as of January 1, 2008.... |  | 20,400,656 |  | 22,820,502 |  | 2,419,846 | 89.4\% |  | 4,574,233 | 52.9\% |
| Actuarial Valuation as of January 1, 2007.... |  | 18,445,225 |  | 21,670,810 |  | 3,225,585 | 85.1\% |  | 4,391,891 | 73.4\% |
| Actuarial Valuation as of January 1, 2006.... |  | 16,638,043 |  | 20,406,926 |  | 3,768,883 | 81.5\% |  | 4,200,577 | 89.7\% |
| Teachers' Retirement System |  |  |  |  |  |  |  |  |  |  |
| Actuarial Valuation as of January 1, 2011.... | \$ | 23,117,952 | \$ | 34,890,991 | \$ | 11,773,039 | 66.3\% | \$ | 5,558,311 | 211.8\% |
| Actuarial Valuation as of January 1, 2010.... |  | 21,262,462 |  | 33,738,966 |  | 12,476,504 | 63.0\% |  | 5,509,698 | 226.4\% |
| Actuarial Valuation as of January 1, 2009.... |  | 18,927,731 |  | 32,543,782 |  | 13,616,051 | 58.2\% |  | 5,389,895 | 252.6\% |
| Actuarial Valuation as of January 1, 2008.... |  | 22,883,553 |  | 30,955,504 |  | 8,071,951 | 73.9\% |  | 5,163,498 | 156.3\% |
| Actuarial Valuation as of January 1, 2007.... |  | 20,820,392 |  | 29,320,714 |  | 8,500,322 | 71.0\% |  | 4,969,092 | 171.1\% |
| Actuarial Valuation as of January 1, 2006.... |  | 18,683,295 |  | 27,787,716 |  | 9,104,421 | 67.2\% |  | 4,819,325 | 188.9\% |

For a complete analysis of the Commonwealth's actuarial valuation report, please go to http://www.mass.gov/perac/valuation/2011commonwealth.pdf. Alternatively, copies of the Commonwealth's actuarial valuation may be obtained by contacting the Massachusetts Public Employee Retirement Administration Commission, 5 Middlesex Avenue, Suite 304, Somerville, MA 02145. Telephone number: 617-666-4446.

## State Retiree Benefits Trust Fund

|  | Actuarial Value of$\qquad$ |  | Actuarial Accrued Liability |  | Unfunded Actuarial <br> Liability (UAAL) |  | $\begin{gathered} \text { Funded } \\ \text { Ratio } \\ \hline \end{gathered}$ | Annual <br> Covered Payroll |  | $\begin{gathered} \text { UAAL } \\ \text { as a \% of } \\ \text { Covered Payroll } \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actuarial Valuation as of January 1, 2011... | \$ | 350,500 | \$ | 16,568,600 | \$ | 16,218,100 | 2.1\% | \$ | 4,808,250 | 337.3\% |
| Actuarial Valuation as of January 1, 2010.... | \$ | 310,000 | \$ | 15,166,000 | \$ | 14,856,000 | 2.0\% | \$ | 4,711,563 | 315.3\% |
| Actuarial Valuation as of January 1, 2009.... |  | 273,500 |  | 15,305,000 |  | 15,031,500 | 1.8\% | \$ | 4,712,655 | 319.0\% |
| Actuarial Valuation as of January 1, 2008.... |  | 329,000 |  | 11,649,000 |  | 11,320,000 | 2.8\% | \$ | 4,574,233 | 247.5\% |
| Actuarial Valuation as of January 1, 2006.... |  | - |  | 9,812,000 |  | 9,812,000 | 0.0\% | \$ | 4,391,891 | 223.4\% |

For a complete analysis of the Commonwealth's actuarial valuation report, please contact the Office of the State Comptroller, 1 Ashburton Place, 9th Floor, Boston, MA 02108.


THIS PAGE LEFT INTENTIONALLY BLANK

# Statistical Section (Unaudited) 



Ten-Year Schedules - Statutory Basis
Higher Education Non-appropriated Funds - Statutory Basis
See review report

# Ten-Year Schedule Of Revenues And Other Financing Sources <br> All Governmental Fund Types - Statutory Basis 

June 30, 2011
(Amounts in millions)

|  | \% |  |  |  |  | \% |  |  | \% |  |  | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2011 |  | Total |  | 010 | Total |  | 2009 | Total |  | 2008 | Total |
| Taxes.............................................................. | \$ | 20,776 | 38.2 | \$ | 18,792 | 40.3 | \$ | 18,513 | 38.8 | \$ | 21,009 | 44.6 |
| Federal reimbursements.................................... |  | 10,151 | 18.6 |  | 9,374 | 20.1 |  | 9,139 | 19.1 |  | 6,937 | 14.7 |
| Federal grants.................................................. |  | 3,097 | 5.7 |  | 3,134 | 6.7 |  | 2,646 | 5.5 |  | 2,065 | 4.4 |
| Lotteries......................................................... |  | 4,632 | 8.5 |  | 4,629 | 9.9 |  | 4,649 | 9.7 |  | 4,915 | 10.4 |
| Assessments.................................................... |  | 960 | 1.8 |  | 971 | 2.1 |  | 894 | 1.9 |  | 806 | 1.7 |
| Motor vehicle licenses and registrations............... |  | 497 | 0.9 |  | 463 | 1.0 |  | 383 | 0.8 |  | 376 | 0.8 |
| Fees, investment earnings, etc............................ |  | 3,462 | 6.4 |  | 2,830 | 6.0 |  | 2,800 | 5.9 |  | 3,200 | 6.8 |
| Proceeds of general and special obligation bonds and related premiums $\qquad$ |  | 2,306 | 4.2 |  | 1,672 | 3.6 |  | 2,141 | 4.5 |  | 1,306 | 2.8 |
| Proceeds of refunding bonds.............................. |  | 947 | 1.7 |  | 538 | 1.2 |  | 390 | 0.8 |  | - | 0.0 |
| Other interfund transfers.................................... |  | 7,618 | 14.0 |  | 4,233 | 9.1 |  | 6,197 | 13.0 |  | 6,538 | 13.9 |
| Total revenues and other financing sources.......... | \$ | 54,446 | 100.0 | \$ | 46,636 | 100.0 | \$ | 47,752 | 100.0 | \$ | 47,152 | 100.0 |

For FY2010, this schedule reflects Budgeted, Non-Budgeted and Capital Projects revenues and other financing sources only.

| 2007 |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Total |  | 2006 | Total |  | 2005 | Total |  | 2004 | Total |  | 2003 | Total |  | 2002 | Total |
| \$ | 19,849 | 44.4 | \$ | 18,593 | 43.9 | \$ | 17,192 | 40.7 | \$ | 16,055 | 36.8 | \$ | 15,032 | 36.2 | \$ | 14,341 | 39.6 |
|  | 6,830 | 15.3 |  | 6,307 | 14.9 |  | 6,018 | 14.3 |  | 6,331 | 14.5 |  | 5,528 | 13.3 |  | 5,237 | 14.5 |
|  | 1,989 | 4.5 |  | 2,046 | 4.8 |  | 1,996 | 4.7 |  | 2,024 | 4.6 |  | 1,852 | 4.5 |  | 1,595 | 4.4 |
|  | 4,670 | 10.4 |  | 4,739 | 11.2 |  | 4,705 | 11.2 |  | 4,605 | 10.6 |  | 4,425 | 10.7 |  | 4,425 | 12.2 |
|  | 794 | 1.8 |  | 793 | 1.9 |  | 785 | 1.9 |  | 746 | 1.7 |  | 634 | 1.5 |  | 582 | 1.6 |
|  | 374 | 0.8 |  | 361 | 0.9 |  | 401 | 1.0 |  | 376 | 0.9 |  | 383 | 0.9 |  | 326 | 0.9 |
|  | 2,450 | 5.6 |  | 2,891 | 6.8 |  | 2,945 | 6.8 |  | 2,556 | 5.9 |  | 2,140 | 5.2 |  | 2,122 | 5.9 |
|  | 1,604 | 3.6 |  | 1,838 | 4.3 |  | 1,354 | 3.2 |  | 1,993 | 4.6 |  | 1,911 | 4.6 |  | 1,358 | 3.7 |
|  | 1,531 | 3.4 |  | 633 | 1.5 |  | 1,385 | 3.3 |  | 3,302 | 7.6 |  | 3,398 | 8.2 |  | 1,501 | 4.1 |
|  | 4,605 | 10.3 |  | 4,145 | 9.8 |  | 5,409 | 12.8 |  | 5,629 | 12.9 |  | 6,173 | 14.9 |  | 4,749 | 13.1 |
| \$ | 44,696 | 100.0 | \$ | 42,346 | 100.0 | \$ | 42,190 | 100.0 | \$ | 43,617 | 100.0 | \$ | 41,476 | 100.0 | \$ | 36,236 | 100.0 |


|  | \% |  |  |  |  | \% |  |  | \% |  |  | $\begin{gathered} \% \\ \text { Total } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2011 | Total |  | 2010 |  | Total | 2009 |  | Total | 2008 |  |  |
| Income.............................................. | 11,576 |  | 55.7 | \$ | 10,110 | 53.8 | \$ | 10,584 | 57.2 | \$ | 12,484 | 59.4 |
| Sales and use..................................... | 4,921 |  | 23.7 |  | 4,626 | 24.6 |  | 3,880 | 21.0 |  | 4,098 | 19.5 |
| Corporations...................................... | 1,951 |  | 9.4 |  | 1,600 | 8.5 |  | 1,549 | 8.4 |  | 1,512 | 7.2 |
| Motor fuels........................................ | 661 |  | 3.2 |  | 655 | 3.5 |  | 654 | 3.5 |  | 673 | 3.2 |
| Cigarette........................................... | 454 |  | 2.2 |  | 456 | 2.4 |  | 457 | 2.5 |  | 437 | 2.1 |
| Insurance.......................................... | 296 |  | 1.4 |  | 285 | 1.5 |  | 309 | 1.7 |  | 369 | 1.8 |
| Estate and inheritance......................... | 310 |  | 1.5 |  | 221 | 1.2 |  | 260 | 1.4 |  | 254 | 1.2 |
| Banks: Financial Institutions *............ | (11) |  | -0.1 |  | 235 | 1.3 |  | 243 | 1.3 |  | 548 | 2.6 |
| Alcoholic beverages............................ | 73 |  | 0.4 |  | 72 | 0.4 |  | 73 | 0.4 |  | 72 | 0.3 |
| Other................................................ | 545 |  | 3 |  | 532 | 2.8 |  | 504 | 2.6 |  | 562 | 2.7 |
| Total taxes........................................ | 20,776 | \$ | 100 | \$ | 18,792 | 100.0 | \$ | 18,513 | 100.0 | \$ | 21,009 | 100.0 |

This schedule reflects Budgeted, Non-Budgeted and Capital Projects revenues and other financing sources only.
*Negative amounts in FY11 are primarily due to changes in corporate tax laws, which resultedi n some financial institutions tax being classified as coprations tax.

| 2007 |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Total |  | 2006 | Total |  | 2005 | Total |  | 2004 | Total |  | 2003 | Total |  | 2002 | Total |
| \$ | 11,400 | 57.4 | \$ | 10,483 | 56.4 | \$ | 9,690 | 56.4 | \$ | 8,830 | 55.0 | \$ | 8,026 | 53.4 | \$ | 7,913 | 55.2 |
|  | 4,076 | 20.5 |  | 4,009 | 21.6 |  | 3,891 | 22.6 |  | 3,743 | 23.3 |  | 3,708 | 24.7 |  | 3,696 | 25.8 |
|  | 1,588 | 8.0 |  | 1,391 | 7.5 |  | 1,063 | 6.2 |  | 998 | 6.2 |  | 875 | 5.8 |  | 587 | 4.2 |
|  | 676 | 3.4 |  | 672 | 3.6 |  | 685 | 4.0 |  | 684 | 4.3 |  | 676 | 4.5 |  | 667 | 4.7 |
|  | 438 | 2.2 |  | 435 | 2.3 |  | 424 | 2.5 |  | 425 | 2.6 |  | 451 | 3.0 |  | 275 | 1.9 |
|  | 369 | 1.9 |  | 397 | 2.1 |  | 373 | 2.2 |  | 374 | 2.3 |  | 345 | 2.3 |  | 348 | 2.4 |
|  | 250 | 1.3 |  | 196 | 1.1 |  | 255 | 1.5 |  | 195 | 1.2 |  | 181 | 1.2 |  | 200 | 1.4 |
|  | 341 | 1.7 |  | 350 | 1.9 |  | 199 | 1.2 |  | 239 | 1.5 |  | 269 | 1.8 |  | 137 | 1.0 |
|  | 71 | 0.4 |  | 70 | 0.4 |  | 69 | 0.4 |  | 69 | 0.4 |  | 67 | 0.5 |  | 66 | 0.5 |
|  | 640 | 3.2 |  | 590 | 3.1 |  | 543 | 3.3 |  | 498 | 3.2 |  | 434 | 2.9 |  | 452 | 3.2 |
| \$ | 19,849 | 100.0 | \$ | 18,593 | 100.0 | \$ | 17,192 | 100.0 | \$ | 16,055 | 100.0 | \$ | 15,032 | 100.0 | \$ | 14,341 | 100.0 |

# Ten-Year Schedule Of Expenditures And Other Financing Uses By Secretariat All Governmental Fund Types - Statutory Basis 

June 30, 2011
(Amounts in millions)

|  | \% |  |  |  | \% |  |  | \% |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2011 | Total |  | 210 | Total |  | 009 | Total |  | 008 | Total |
| Legislature........................................................ \$ | 58 | 0.1 | \$ | 59 | 0.1 | \$ | 60 | 0.1 | \$ | 58 | 0.1 |
| Judiciary.......................................................... | 788 | 1.5 |  | 788 | 1.7 |  | 814 | 1.6 |  | 831 | 1.7 |
| Inspector General.............................................. | 3 | - |  | 4 | - |  | 3 | - |  | 3 | - |
| Governor and Lieutenant Governor....................... | 5 | - |  | 5 | - |  | 8 | - |  | 9 | - |
| Secretary of the Commonwealth........................... | 46 | 0.1 |  | 54 | 0.1 |  | 53 | 0.1 |  | 53 | 0.1 |
| Treasurer and Receiver-General........................... | 5,610 | 10.6 |  | 5,483 | 11.5 |  | 6,043 | 12.2 |  | 5,640 | 11.8 |
| Auditor of the Commonwealth.............................. | 17 | 0.0 |  | 17 | - |  | 20 | - |  | 19 | - |
| Attorney General............................................... | 51 | 0.1 |  | 53 | 0.1 |  | 57 | 0.1 |  | 56 | 0.1 |
| Ethics Commission............................................. | 2 | - |  | 2 | - |  | 2 | - |  | 2 | - |
| District Attorney................................................ | 97 | 0.2 |  | 96 | 0.2 |  | 104 | 0.2 |  | 104 | 0.2 |
| Office of Campaign and Political Finance............... | 3 | - |  | 1 | - |  | 1 | - |  | 1 | - |
| Sheriff's Departments................................. | 511 | 1.0 |  | 378 | 0.8 |  | 295 | 0.6 |  | 296 | 0.7 |
| Disabled Persons Protection Commission............... | 2 | - |  | 2 | - |  | 3 | - |  | 2 | - |
| Board of Library Commissioners.......................... | 34 | 0.1 |  | 34 | 0.1 |  | 48 | 0.1 |  | 46 | 0.1 |
| Comptroller...................................................... | 14 | - |  | 15 | - |  | 14 | - |  | 14 | - |
| Administration and finance.................................. | 7,206 | 13.7 |  | 7,040 | 14.8 |  | 6,892 | 14.2 |  | 7,059 | 14.8 |
| Energy and environmental affairs......................... | 482 | 0.9 |  | 529 | 1.1 |  | 526 | 1.1 |  | 473 | 1.0 |
| Housing and community development................... | - | - |  | - | - |  | - | - |  | - | - |
| Health and human services................................... | 17,737 | 33.5 |  | 16,044 | 33.7 |  | 16,468 | 33.3 |  | 15,504 | 32.5 |
| Transportation and public works........................... | - | - |  | 509 | 1.1 |  | 1,689 | 3.4 |  | 1,378 | 2.9 |
| Massachusetts department of transportation............ | 2,278 | 4.3 |  | 1,542 | 3.2 |  | - | - |  | - | - |
| Executive office of education........................ | 3,225 | 6.1 |  | 3,184 | 6.7 |  | 3,390 | 6.9 |  | 2,989 | 6.3 |
| Public safety and homeland security...................... | 1,172 | 2.2 |  | 1,308 | 2.7 |  | 1,456 | 2.9 |  | 1,381 | 2.9 |
| Housing and economic development ..................... | 1,283 | 2.4 |  | 1,245 | 2.6 |  | 981 | 2.0 |  | 857 | 1.8 |
| Labor and workforce development........................ | 428 | 0.8 |  | 403 | 0.8 |  | 331 | 0.7 |  | 274 | 0.6 |
| Elder affairs...................................................... | - | - |  | - | - |  | - | - |  | - | - |
| Consumer affairs............................................... | - | - |  | - | - |  | - | - |  | - | - |
| Labor.............................................................. | - | - |  | - | - |  | - | - |  | - | - |
| Post employment benefits................................... | 1,839 | 3.5 |  | 1,749 | 3.7 |  | 1,314 | 2.7 |  | 1,399 | 2.9 |
| Debt service...................................................... | 2,128 | 4.0 |  | 2,117 | 4.5 |  | 2,145 | 4.3 |  | 2,239 | 4.7 |
| Payments to refunded bond escrow agent............... | 540 | 1.0 |  | 538 | 1.1 |  | - | - |  | - | - |
| Other fund deficit support.................................... | - | - |  | - | - |  | 220 | 0.4 |  | 1,593 | 3.3 |
| Other interfund transfers... | 7,337 | 13.9 |  | 4,373 | 9.2 |  | 6,456 | 13.1 |  | 5,403 | 11.3 |
| Total expenditures and other financing uses............ \$ | 52,896 | 100 | \$ | 47,572 | 100 | \$ | 49,393 | 100 | \$ | 47,683 | 100 |

Schedule reflects changes in accordance with Article 87 of the Massachusetts constitution at various times over the last ten years at point of implementation

For FY2010, this schedule reflects Budgeted, Non-Budgeted and Capital Projects revenues and other financing sources only.

| 2007 |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Total |  | 2006 | Total |  | 2005 | Total |  | 2004 | Total |  | 2003 | Total |  | 002 | Total |
| \$ | 59 | 0.1 | \$ | 55 | 0.1 | \$ | 54 | 0.1 | \$ | 51 | 0.1 | \$ | 55 | 0.1 | \$ | 59 | 0.2 |
|  | 788 | 1.8 |  | 672 | 1.6 |  | 634 | 1.5 |  | 599 | 1.4 |  | 589 | 1.4 |  | 589 | 1.5 |
|  | 3 | - |  | 3 | - |  | 4 | - |  | 2 | - |  | 2 | - |  | 2 | - |
|  | 5 | - |  | 5 | - |  | 5 | - |  | 5 | - |  | 5 | - |  | 6 | - |
|  | 55 | 0.1 |  | 45 | 0.1 |  | 50 | 0.1 |  | 45 | 0.1 |  | 49 | 0.1 |  | 41 | 0.1 |
|  | 5,267 | 11.7 |  | 5,635 | 13.6 |  | 5,760 | 13.7 |  | 4,600 | 11.1 |  | 4,416 | 10.5 |  | 4,398 | 11.4 |
|  | 18 | - |  | 19 | - |  | 18 | - |  | 16 | - |  | 17 | - |  | 16 | - |
|  | 52 | 0.1 |  | 49 | 0.1 |  | 45 | 0.1 |  | 44 | 0.1 |  | 45 | 0.1 |  | 47 | 0.1 |
|  | 2 | - |  | 1 | - |  | 2 | - |  | 1 | - |  | 1 | - |  | 2 | - |
|  | 96 | 0.2 |  | 88 | 0.2 |  | 82 | 0.2 |  | 81 | 0.2 |  | 79 | 0.2 |  | 88 | 0.2 |
|  | 2 | - |  | 1 | - |  | 1 | - |  | 1 | - |  | 1 | - |  | 2 | - |
|  | 275 | 0.6 |  | 251 | 0.6 |  | 226 | 0.5 |  | 218 | 0.5 |  | 216 | 0.5 |  | 217 | 0.6 |
|  | 2 | - |  | 2 | - |  | 2 | - |  | 2 | - |  | 2 | - |  | 2 | - |
|  | 42 | 0.1 |  | 49 | 0.1 |  | 47 | 0.1 |  | 48 | 0.1 |  | 46 | 0.1 |  | 58 | 0.2 |
|  | 14 | - |  | 14 | 0.0 |  | 21 | - |  | 35 | 0.1 |  | 21 | - |  | 11 | - |
|  | 7,043 | 15.7 |  | 6,601 | 16.1 |  | 6,235 | 14.8 |  | 6,184 | 15.0 |  | 6,241 | 14.9 |  | 6,315 | 16.4 |
|  | 450 | 1.0 |  | 390 | 0.9 |  | 346 | 0.8 |  | 336 | 0.8 |  | 357 | 0.9 |  | 440 | 1.1 |
|  | 509 | 1.1 |  | 659 | 1.6 |  | 597 | 1.4 |  | 589 | 1.4 |  | 568 | 1.4 |  | 533 | 1.4 |
|  | 14,456 | 32.2 |  | 13,539 | 32.6 |  | 13,383 | 31.8 |  | 12,504 | 30.1 |  | 11,338 | 27.0 |  | 11,124 | 28.9 |
|  | 1,404 | 3.1 |  | 1,376 | 3.3 |  | 1,569 | 3.7 |  | 1,586 | 3.8 |  | 1,844 | 4.4 |  | 2,052 | 5.3 |
|  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |
|  | 2,936 | 6.5 |  | 2,726 | 6.6 |  | 2,250 | 5.4 |  | 2,481 | 6.0 |  | 2,589 | 6.2 |  | 2,648 | 6.9 |
|  | 1,253 | 2.8 |  | 1,180 | 2.8 |  | 1,111 | 2.6 |  | 1,160 | 2.8 |  | 1,156 | 2.8 |  | 1,138 | 3.0 |
|  | 508 | 1.1 |  | 323 | 0.8 |  | 299 | 0.7 |  | 326 | 0.8 |  | 31 | 0.1 |  | 36 | 0.1 |
|  | 67 | 0.1 |  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |
|  | - | - |  | - | - |  | - | - |  | - | - |  | 315 | 0.8 |  | 304 | 0.8 |
|  | - | - |  | - | - |  | - | - |  | - | - |  | 55 | 0.1 |  | 58 | 0.2 |
|  | - | - |  | - | - |  | - | - |  | - | - |  | 282 | 0.7 |  | 237 | 0.6 |
|  | 1,335 | 3.0 |  | 1,275 | 3.1 |  | 1,217 | 2.9 |  | 702 | 1.7 |  | 813 | 1.9 |  | 796 | 2.1 |
|  | 2,352 | 5.2 |  | 2,028 | 4.9 |  | 1,719 | 4.1 |  | 1,605 | 3.9 |  | 1,467 | 3.5 |  | 1,382 | 3.6 |
|  | 1,531 | 3.4 |  | 633 | 1.5 |  | 1,153 | 2.7 |  | 2,833 | 6.8 |  | 3,398 | 8.1 |  | 1,277 | 3.3 |
|  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |
|  | 4,383 | 9.8 |  | 3,887 | 9.4 |  | 5,197 | 12.4 |  | 5,503 | 13.2 |  | 5,963 | 14.2 |  | 4,626 | 12.0 |
| \$ | 44,907 | 100 | \$ | 41,506 | 100.0 | \$ | 42,027 | 100.0 | \$ | 41,556 | 100.0 | \$ | 41,961 | 100.0 | \$ | 38,504 | 100.0 |

# Ten-Year Schedule Of Budgeted Funds Expenditures and Other Uses By Major Program Category 

June 30, 2011
(Amounts in millions)

|  | 2011 |  | 2010 |  | 2009 |  | 2008* |  | 2007 |  | 2006 |  | 2005 |  | 2004 |  | 2003 |  | 2002 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Direct local aid....................................... \$ | 4,785 | \$ | 4,837 | \$ | 4,724 | \$ | 5,040 | \$ | 5,033 | \$ | 4,619 | \$ | 4,477 | \$ | 4,784 | \$ | 5,069 | \$ | 5,189 |
| Medicaid.**.......................................... | 10,237 |  | 9,287 |  | 8,537 |  | 8,104 |  | 7,413 |  | 6,726 |  | 5,857 |  | 5,742 |  | 5,485 |  | 5,259 |
| Other health and human services................. | 4,615 |  | 4,616 |  | 4,970 |  | 5,014 |  | - |  | - |  | - |  | - |  | - |  | - |
| Public assistance... |  |  |  |  | - |  | - |  | 1,258 |  | 1,129 |  | 1,095 |  | 1,019 |  | 1,019 |  | 1,030 |
| Elementary and secondary education........... | 349 |  | 358 |  | 496 |  | 486 |  | - |  | - |  | - |  | - |  | - |  | - |
| Higher education..................................... | 943 |  | 846 |  | 1,036 |  | 1,085 |  | 1,116 |  | 988 |  | 915 |  | 831 |  | 969 |  | 1,030 |
| Early education and care.......... | 515 |  | 513 |  | 560 |  | 550 |  | - |  | - |  | - |  |  |  | - |  | - |
| Public safety..... | 905 |  | 1,053 |  | 1,224 |  | 1,265 |  |  |  | - |  |  |  |  |  | - |  | - |
| Energy and environment........................... | 186 |  | 202 |  | 216 |  | 227 |  | - |  | - |  | - |  | - |  | - |  | - |
| MBTA and regional transit authorities......... | - |  | - |  | - |  | - |  | 52 |  | 50 |  | 49 |  | 53 |  | 42 |  | 49 |
| Post employment benefits.......................... | 1,839 |  | 1,749 |  | 1,314 |  | 1,399 |  | 1,335 |  | 1,275 |  | 1,217 |  | 702 |  | 813 |  | 796 |
| Group health insurance.... | 1,130 |  | 1,064 |  | 973 |  | 853 |  | 1,022 |  | 964 |  | 846 |  | 788 |  | 739 |  | 717 |
| Debt service.. | 1,664 |  | 1,860 |  | 1,891 |  | 1,868 |  | 2,085 |  | 1,666 |  | 1,581 |  | 1,420 |  | 1,374 |  | 1,305 |
| Major programs.................. | 27,168 |  | 26,385 |  | 25,941 |  | 25,891 |  | 19,314 |  | 17,417 |  | 16,037 |  | 15,339 |  | 15,510 |  | 15,375 |
| Other program expenditures...................... | 2,851 |  | 2,999 |  | 2,762 |  | 2,739 |  | 8,343 |  | 7,777 |  | 7,247 |  | 6,819 |  | 6,700 |  | 7,254 |
| Interfund transfers and other uses.. | 5,520 |  | 1,810 |  | 3,867 |  | 4,405 |  | 1,819 |  | 1,749 |  | 2,726 |  | 2,749 |  | 3,540 |  | 2,046 |
| Total expenditures and other uses................ \$ | 35,539 | \$ | 31,194 | \$ | 32,570 | \$ | 33,035 | \$ | 29,476 | \$ | 26,943 | \$ | 26,010 | \$ | 24,907 | \$ | 25,750 | \$ | 24,675 |
| * Current presentation aligned with Bond Offical Statements - Commonwealth Expenditures - Budgeted Operating Funds |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| ** Exclusive of Non-Budgeted Medicaid spending from FY03 through FY2007 within the Health Care Quality Improvement Fund totalling \$201 million, $\$ 288$ million, $\$ 292$ million, $\$ 292$ million and $\$ 290$ million in FY03 through FY07 respectively. |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

# Ten-Year Schedule Of Long-Term Bonds And Notes Outstanding 

Fiscal Year Ended June 30, 2011 (Amounts in millions)

|  | 2011 |  | 2010 |  | 2009 |  | 2008 |  | 2007 |  | 2006 |  | 2005 |  | 2004 |  | 2003 |  | 2002 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General obligation bonds................... | \$18,428 |  | \$17,683 |  | \$17,052 | \$ | 16,085 | \$ | 16,033 | \$ | 15,393 | \$ | 14,492 | \$ | 14,143 | \$ | 13,651 | \$ | 12,618 |
| Grant anticipation notes*........... | 766 |  | 991 |  | 1,134 |  | 1,536 |  | 1,666 |  | 1,789 |  | 1,907 |  | 1,907 |  | 1,499 |  | 1,499 |
| Special obligation bonds... | 1,592 |  | 1,053 |  | 1,079 |  | 1,113 |  | 1,249 |  | 1,279 |  | 1,458 |  | 1,332 |  | 813 |  | 838 |
| Commonwealth long-term bonds... | \$ 20,786 | \$ | 19,727 | \$ | 19,265 | \$ | 18,734 | \$ | 18,948 | \$ | 18,461 | \$ | 17,857 | \$ | 17,382 | \$ | 15,963 | \$ | 14,955 |

*Inclusive of cross-over refunding notes but exclusive of unamortized premiums.


THIS PAGE LEFT INTENTIONALLY BLANK

## HIGHER EDUCATION

 NONAPPROPRIATED ACTIVITYThe Commonwealth's Public Institutions of Higher Education are allowed, by their enabling statutes, to collect, retain, and expend certain fees, rents, donations and other types of revenue. These financial resources are important elements to the overall financial operations of the respective institutions, and are in addition to amounts made available from appropriations. The Public Institutions of Higher Education include:

University of Massachusetts System - The University system includes the campuses at Amherst, Worcester, Boston, Lowell, Dartmouth and certain institutes and programs operated by the Office of the University President.

State University Systems - The State College and University Systems includes the three state colleges, and six state universities, which provide four-year post-secondary education programs. These colleges include:

Bridgewater State University<br>Framingham State University<br>Fitchburg State University<br>Massachusetts College of Art \& Design<br>Massachusetts Maritime Academy<br>Massachusetts College of Liberal Arts<br>Salem State University<br>Worcester State University<br>Westfield State University

Community College System - The Community College System includes the fifteen community colleges, which provide two-year post secondary education programs.

Berkshire Community College<br>Bunker Hill Community College<br>Bristol Community College<br>Cape Cod Community College<br>Greenfield Community College<br>Holyoke Community College<br>Massasoit Community College<br>Massachusetts Bay Community College<br>Middlesex Community College<br>Mount Wachusett Community College<br>Northern Essex Community College<br>North Shore Community College<br>Quinsigamond Community College<br>Roxbury Community College<br>Springfield Technical Community College

# Higher Education System Combining Higher Education Non-Appropriated Activity - Statutory Basis 

Fiscal Year Ended June 30, 2011
(Amounts in thousands)


[^4]
# University Of Massachusetts Higher Education Non-Appropriated Activity - Statutory Basis 

Fiscal Year Ended June 30, 2011
(Amounts in thousands)

|  |  | 2011* |  |  | 2010 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues and other financing sources |  |  |  |  |  |
|  | Federal grants and reimbursements.. | \$ | 401,416 | \$ | 358,571 |
|  | Departmental revenue.. |  | 978,739 |  | 872,209 |
|  | Miscellaneous revenue. |  | 1,030,766 |  | 1,077,546 |
|  | Total revenues and other financing sources. |  | 2,410,921 |  | 2,308,326 |
| Expenditures and other financing uses (by MMARS subsidiary): |  |  |  |  |  |
| AA | Regular employee compensation............................................................ |  | 561,660 |  | 539,374 |
| BB | Regular employee related expenses. |  | 21,729 |  | 22,962 |
| CC | Special employees and contracted services............................................... |  | 219,923 |  | 201,408 |
| DD | Pension and insurance.. |  | 174,804 |  | 178,521 |
| EE | Administrative expenditures. |  | 90,283 |  | 83,173 |
| FF | Facility operational supplies.................................................................... |  | 171,378 |  | 178,220 |
| GG | Energy costs and space rental. |  | 130,688 |  | 112,344 |
| HH | Consultant services. |  | 208,171 |  | 204,274 |
| JJ | Operational services.. |  | 36,440 |  | 33,066 |
| KK | Equipment purchase... |  | 20,193 |  | 39,389 |
| LL | Equipment leases, maintenance and repair.............................................. |  | 22,632 |  | 21,655 |
| MM | Purchased client services and programs.................................................. |  | 18,804 |  | 18,404 |
| NN | Construction and improvements............................................................. |  | 118,334 |  | 86,380 |
| RR | Benefit programs... |  | 256,436 |  | 172,672 |
| TT | Loans and special payments.. |  | 279,797 |  | 219,425 |
| UU | Information technology (IT) expenses |  | 79,173 |  | 71,406 |
|  | Total expenditures and other financing uses.. |  | 2,410,445 |  | 2,182,673 |
|  | Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. |  | 476 |  | 125,653 |
|  | Fund balance at beginning of year.......................................................... |  | 767,122 |  | 85,885 |
|  | Fund balance at end of year.................................................................. | \$ | 767,598 | \$ | 211,538 |

[^5]
# State University and College System Combining Higher Education Non-Appropriated Activity - Statutory Basis 

Fiscal Year Ended June 30, 2011
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Bridgewater State University |  | Framingham State University |  | Fitchburg State University |  | Massachusetts College of Art |  |
| Revenues and other financing sources |  |  |  |  |  |  |  |  |  |
|  | Federal grants and reimbursements.. | \$ | 11,393 | \$ | 4,211 | \$ | 6,162 | \$ | 2,507 |
|  | Departmental revenue... |  | 95,979 |  | 25,862 |  | 42,353 |  | 25,068 |
|  | Miscellaneous revenue. |  | 62,817 |  | 40,086 |  | 30,912 |  | 12,401 |
|  | Total revenues and other financing sources. |  | 170,189 |  | 70,159 |  | 79,427 |  | 39,976 |
| Expenditures and other financing uses (by MMARS subsidiary): |  |  |  |  |  |  |  |  |  |
| AA | Regular employee compensation.. |  | 37,162 |  | 4,714 |  | 6,005 |  | 8,401 |
| BB | Regular employee related expenses....................................... |  | 994 |  | 251 |  | 287 |  | 412 |
| CC | Special employees and contracted services.............................. |  | 34,569 |  | 8,101 |  | 11,050 |  | 3,898 |
| DD | Pension and insurance. |  | 12,340 |  | 1,623 |  | 2,264 |  | 709 |
| EE | Administrative expenditures................................................ |  | 12,598 |  | 12,004 |  | 1,586 |  | 2,075 |
| FF | Facility operational supplies.. |  | 2,409 |  | 1,278 |  | 1,030 |  | 1,154 |
| GG | Energy costs and space rental. |  | 5,441 |  | 3,261 |  | 4,577 |  | 1,988 |
| HH | Consultant services............................................................. |  | 3,079 |  | 1,128 |  | 753 |  | 1,808 |
| JJ | Operational services. |  | 9,153 |  | 4,701 |  | 38 |  | 1,440 |
| KK | Equipment purchase.. |  | 3,213 |  | 1,019 |  | 1,099 |  | 658 |
| LL | Equipment leases, maintenance and repair.............................. |  | 3,011 |  | 615 |  | 704 |  | 252 |
| MM | Purchased client services and programs................................... |  | 1,138 |  | 769 |  | 129 |  | - |
| NN | Construction and improvements... |  | 10,648 |  | 1,284 |  | 4,139 |  | 5,537 |
| PP | Aid to local governments... |  | - |  | 93 |  | - |  | - |
| RR | Benefit programs.. |  | 17,416 |  | 6,726 |  | 8,136 |  | 4,919 |
| SS | Debt payment... |  | - |  | 6 |  | - |  | - |
| TT | Loans and special payments.................................................. |  | 12,416 |  | 7,594 |  | 15,456 |  | 1,900 |
| UU | Information technology (IT) expenses . |  | 146 |  | 4,359 |  | 4,016 |  | 1,703 |
|  | Total expenditures and other financing uses. |  | 165,733 |  | 59,526 |  | 61,269 |  | 36,854 |
|  | Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses...... |  | 4,456 |  | 10,633 |  | 18,158 |  | 3,122 |
|  | Fund balance at beginning of year.. |  | 30,417 |  | 27,381 |  | 31,130 |  | 12,656 |
|  | Fund balance at end of year... | \$ | 34,873 | \$ | 38,014 | \$ | 49,288 | \$ | 15,778 |

Note: Details might not add up due to rounding


Community College System
Combining Higher Education Non-Appropriated Activity - Statutory Basis
Fiscal Year Ended June 30, 2011
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Berkshire Community College |  | Bunker Hill Community College |  | $\begin{gathered} \text { Bristol } \\ \text { Community } \\ \text { College } \\ \hline \end{gathered}$ |  | Cape Cod Community College |  | Greenfield Community College |  | Holyoke Community College |  | Massasoit Community College |  |
| Revenues and other financing sources |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Federal grants and reimbursements... | \$ | 5,220 | \$ | 22,318 | \$ | 15,913 | \$ | 5,642 | \$ | 5,437 | \$ | 13,962 | \$ | 26,479 |
| Departmental revenue.. |  | 9,114 |  | 38,878 |  | 21,993 |  | 11,994 |  | 11,451 |  | 17,228 |  | 33,423 |
| Miscellaneous revenue. |  | 7,685 |  | 18,324 |  | 35,584 |  | 11,530 |  | 6,777 |  | 16,291 |  | 15,472 |
| Total revenues and other financing sources. |  | 22,018 |  | 79,517 |  | 73,489 |  | 29,165 |  | 23,664 |  | 47,479 |  | 75,372 |
| Expenditures and other financing uses (by MMARS subsidiary): |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| AA Regular employee compensation......... |  | 3,889 |  | 22,343 |  | 11,681 |  | 3,220 |  | 5,531 |  | 5,626 |  | 8,024 |
| BB Regular employee related expenses.................................. |  | 124 |  | 153 |  | 274 |  | 134 |  | 403 |  | 287 |  | 112 |
| CC Special employees and contracted services......................... |  | 7,023 |  | 12,870 |  | 25,800 |  | 9,992 |  | 5,314 |  | 8,343 |  | 16,779 |
| DD Pension and insurance... |  | 1,365 |  | 1,671 |  | 4,350 |  | 1,331 |  | 1,911 |  | 1,876 |  | 3,226 |
| EE Administrative expenditures.......................................... |  | 1,120 |  | 2,472 |  | 1,659 |  | 1,081 |  | 697 |  | 1,979 |  | 2,771 |
| FF Facility operational supplies............................................ |  | 488 |  | 925 |  | 1,141 |  | 335 |  | 991 |  | 3,792 |  | 1,151 |
| GG Energy costs and space rental.. |  | 997 |  | 1,730 |  | 1,907 |  | 959 |  | 796 |  | 1,049 |  | 1,306 |
| HH Consultant services.................. |  | 187 |  | 484 |  | 564 |  | 170 |  | 585 |  | 279 |  | 265 |
| JJ Operational services... |  | 591 |  | 1,502 |  | 481 |  | 211 |  | 587 |  | 899 |  | 265 |
| KK Equipment purchase.... |  | 319 |  | 875 |  | 669 |  | 129 |  | 204 |  | 430 |  | 1,357 |
| LL Equipment leases, maintenance and repair.......................... |  | 153 |  | 719 |  | 226 |  | 117 |  | 135 |  | 211 |  | 889 |
| MM Purchased client services and programs............................. |  | 32 |  | 364 |  | 909 |  | - |  | 12 |  | 20 |  | 756 |
| NN Construction and improvements....................................... |  | 833 |  | 2,561 |  | 1,714 |  | 522 |  | 837 |  | 1,582 |  | 3,069 |
| PP Aid to local governments... |  |  |  |  |  | 364 |  | - |  | - |  | - |  | - |
| RR Benefit programs......... |  | 2,700 |  | 22,927 |  | 16,668 |  | 7,276 |  | 5,098 |  | 15,506 |  | 22,866 |
| SS Debt payment...... |  | 67 |  | - |  | - |  | - |  | - |  | 159 |  | - |
| TT Loans and special payments......................................... |  | 270 |  | - |  | 227 |  | 79 |  | 56 |  | - |  | 5,389 |
| UU Information technology (IT) expenses....... |  | 1,058 |  | 3,025 |  | 1,297 |  | 844 |  | 588 |  | 1,909 |  | 1,576 |
| Total expenditures and other financing uses.. |  | 21,216 |  | 74,621 |  | 69,931 |  | 26,400 |  | 23,745 |  | 43,947 |  | 69,801 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses.. |  | 802 |  | 4,896 |  | 3,558 |  | 2,765 |  | (81) |  | 3,532 |  | 5,571 |
| Fund balance at beginning of year... |  | 2,773 |  | 15,668 |  | 13,397 |  | 14,089 |  | 1,797 |  | 7,876 |  | 11,552 |
| Fund balance at end of year............................................. | \$ | 3,575 | \$ | 20,564 | \$ | 16,955 | \$ | 16,854 | \$ | 1,716 | \$ | 11,408 |  | $\stackrel{\text { 17,123 }}{ }$ |

Note: Details might not add up due to rounding

| Massachusetts Bay Community College | Middlesex Community College |  | Mount <br> Wachusett Community College |  | Northern <br> Essex <br> Community <br> College |  | North <br> Shore <br> Community College |  | $\begin{aligned} & \text { Quinsigamond } \\ & \text { Community } \\ & \text { College } \\ & \hline \end{aligned}$ |  | Roxbury Community College |  | Springfield <br> Technical <br> Community College |  | TOTALS |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| \$ 7,041 | \$ | 20,057 | \$ | 679 | \$ | 81 | \$ | 20,077 | \$ | 13,706 | \$ | 7,164 | \$ | 14,017 | \$ | 177,793 | \$ | 143,827 |
| 15,752 |  | 30,916 |  | 30,218 |  | 39,019 |  | 26,384 |  | 43,108 |  | 3,271 |  | 6,541 |  | 339,288 |  | 320,940 |
| 11,064 |  | 27,290 |  | 15,826 |  | 13,171 |  | 16,464 |  | 1,399 |  | 30,569 |  | 27,566 |  | 255,009 |  | 229,610 |
| 33,855 |  | 78,263 |  | 46,723 |  | 52,271 |  | 62,923 |  | 58,208 |  | 41,003 |  | 48,124 |  | 772,090 |  | 694,377 |
| 3,128 |  | 14,642 |  | 17,221 |  | 4,722 |  | 22,518 |  | 13,988 |  | 755 |  | 1,368 |  | 138,658 |  | 124,444 |
| 126 |  | 465 |  | 272 |  | 33 |  | 120 |  | 419 |  | 76 |  | 369 |  | 3,368 |  | 2,783 |
| 6,516 |  | 25,061 |  | 7,718 |  | 5,507 |  | 8,057 |  | 5,789 |  | 32,778 |  | 7,609 |  | 185,161 |  | 168,996 |
| 1,428 |  | 5,471 |  | 1,555 |  | 1,580 |  | 2,079 |  | 6,414 |  | 363 |  | 842 |  | 35,464 |  | 26,968 |
| 1,412 |  | 2,513 |  | 1,746 |  | 34,213 |  | 1,921 |  | 2,279 |  | 630 |  | 2,964 |  | 59,458 |  | 55,779 |
| 390 |  | 1,243 |  | 1,694 |  | 8 |  | 3,815 |  | 4,086 |  | 984 |  | 1,582 |  | 22,625 |  | 21,718 |
| 1,295 |  | 5,944 |  | 2,402 |  | 73 |  | 1,020 |  | 1,196 |  | 524 |  | 517 |  | 21,719 |  | 16,195 |
| - |  | 2 |  | 390 |  | 13 |  | 1,015 |  | 812 |  | 613 |  | 2,780 |  | 8,159 |  | 7,171 |
| - |  | - |  | 236 |  | 70 |  | 241 |  | 120 |  | 878 |  | 761 |  | 6,842 |  | 6,584 |
| - |  | 1,138 |  | 4,540 |  | 46 |  | 442 |  | 815 |  | 263 |  | 1,024 |  | 12,253 |  | 5,877 |
| - |  | 419 |  | 868 |  | 5 |  | 110 |  | 1,500 |  | 165 |  | 2,110 |  | 7,626 |  | 7,836 |
| 219 |  | - |  | 505 |  | - |  | 187 |  | - |  | 6 |  | 1,360 |  | 4,370 |  | 4,394 |
| 1,463 |  | 8 |  | 331 |  | 23 |  | 904 |  | 2,733 |  | 1,101 |  | 2,222 |  | 19,904 |  | 12,141 |
| - |  | - |  | 9 |  | - |  | - |  | - |  | 23 |  | - |  | 396 |  | 311 |
| 5,989 |  | 187 |  | 3,771 |  | 1,683 |  | 14,060 |  | 15,356 |  | 3,210 |  | 15,337 |  | 152,634 |  | 133,258 |
| 16 |  | - |  | 340 |  | - |  | 1,162 |  | 32 |  | - |  | - |  | 1,776 |  | 1,725 |
| - |  | 18,302 |  | 1,679 |  | - |  | , |  | 266 |  | 175 |  | - |  | 26,444 |  | 22,635 |
| 2,135 |  | 70 |  | 46 |  | 365 |  | 2,279 |  | 4,980 |  | 943 |  | 52 |  | 21,167 |  | 18,720 |
| 24,117 |  | 75,465 |  | 45,323 |  | 48,341 |  | 59,930 |  | 60,785 |  | 43,487 |  | 40,897 |  | 728,024 |  | 637,535 |
| 9,738 |  | 2,798 |  | 1,400 |  | 3,930 |  | 2,993 |  | $(2,577)$ |  | $(2,484)$ |  | 7,227 |  | 44,066 |  | 56,842 |
| 40,789 |  | 7,153 |  | 5,555 |  | 5,469 |  | 10,079 |  | 6,683 |  | 18,406 |  | 66,960 |  | 228,247 |  | 171,405 |
| \$ 50,527 | \$ | 9,951 | \$ | 6,955 | \$ | 9,399 | \$ | 13,072 | \$ | 4,106 | \$ | 15,922 | \$ | $\underline{74,187}$ | \$ | 272,313 |  | 228,247 |



THIS PAGE LEFT INTENTIONALLY BLANK


[^0]:    See accountants’ review report

[^1]:    See accountants’ review report

[^2]:    See accountants' review report

[^3]:    See accountants' review report

[^4]:    * Fund Balances restated

[^5]:    * Fund Balances restated

