## COMMONWEALTH OFMASSACHUSETTS

## Statutory Basis Financial Report

Fiscal Year Ended June 30, 2014

## Commonwealth of Massachusetts



## Statutory Basis Financial Report

For the Fiscal Year Ended June 30, 2014
Martin J. Benison, CGFM
Comptroller of the Commonwealth

## Prepared by

The Financial Reporting and Analysis Bureau Office of the Comptroller

Arthur Smith Covered Bridge - Colrain
Photo Credit: Massachusetts Office of Travel and Tourism

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For the Fiscal Year Ended June 30, 2014

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## Introductory Section



Comptroller's Letter of Transmittal
Constitutional, Legislative and Judicial Officers
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Martin J. Benison, Comptroller One Ashburton Place Boston, MA 02108

October 31, 2014

## To the Citizens of the Commonwealth of Massachusetts, Governor Deval L. Patrick and Honorable Members of the General Court

I am pleased to present to you the Statutory Basis Financial Report (SBFR) of the Commonwealth for the fiscal year ended June 30, 2014 (FY14).

As of June 30, 2014, the Commonwealth had a budgeted fund balance of approximately $\$ 1.451$ billion and completed the fiscal year with a consolidated net surplus of $\$ 22.8$ million, sufficient to provide $\$ 11.4$ million to the Massachusetts Life Sciences Investment Fund and \$11.4 million to the Massachusetts Community Preservation Trust Fund. The total budgeted fund balance of $\$ 1.451$ billion reflects a loss (revenues and other financing sources less than expenditures and other financing uses) of approximately $\$ 424$ million, deducted from the FY14 beginning balance of $\$ 1.874$ billion. This follows an FY13 operating loss of $\$ 115.4$ million. Of the total budgeted fund balance, $\$ 1.248$ billion is reserved in the Stabilization Fund, compared to $\$ 1.557$ billion at the end of FY13. At the end of FY14, $\$ 190$ million is reserved for continuing appropriations (including $\$ 22.8$ million in FY14 end-of-year surplus allocations) and debt service into fiscal year 2015. The remaining undesignated balance of $\$ 12.1$ million is made up of smaller budgeted fund balances.

During FY14, budgeted fund tax revenues increased by $\$ 1.190$ billion, or $5.8 \%$, from FY13, as the economy continued its moderate recovery. Income taxes increased by $\$ 371$ million, or $2.9 \%$, from FY13 and sales and use taxes increased by $\$ 335$ million, or $6.5 \%$. Total budgeted fund revenues and other financing sources increased by $\$ 1.995$ billion, or 5.7\%.

In FY14, there were approximately $\$ 754$ million in one-time revenues and savings used to balance the Commonwealth's budget, down from approximately $\$ 903$ million in FY13 one-time solutions.

Significant FY14 uses of one-time resources included:

- $\quad \$ 350$ million in Stabilization Fund reserves;
- $\quad \$ 196$ million in judgments and settlements revenues that would have otherwise gone to the Stabilization Fund under recently revised statutory provisions;
- $\quad \$ 80$ million in federal and departmental revenues;
- $\$ 52$ million due to a change in the Delivery System Transformation Incentive payment schedule;
- $\$ 46$ million in additional revenues from a delay in the implementation of the so-called FAS 1099 corporate tax deduction;
- $\quad \$ 23$ million in transfers from Commonwealth trust accounts;
- $\quad \$ 7$ million in one-time contributions from quasi-public entities.

In FY14, $\$ 45$ million was transferred to the Commonwealth Stabilization Fund as a result of a statutory requirement that capital gains tax revenues in excess of $\$ 1.023$ billion be deposited in that fund. This requirement is intended to reduce the Commonwealth's reliance on one-time revenue sources. Under a second statutory requirement, also intended to reduce reliance on one-time revenue sources, an additional $\$ 437$ million in one-time tax settlements received in FY14, would have been transferred to the Commonwealth Stabilization Fund. However, temporary changes to state finance laws enacted in FY14 (subsequently made permanent in modified form) required all such tax settlements to be retained in the General Fund and used to finance the Commonwealth's operating budget and fund up to $\$ 57.5$ million in year-end expenditures.

During FY14, the Commonwealth also transferred $\$ 7$ million in investment income earned by the Stabilization Fund to the General Fund.

As the Commonwealth continued its emergence from a recession that ended nationally in June 2009, employment in the Commonwealth continued to grow in FY14. Between June 2013 and June 2014, on a seasonally adjusted basis, Massachusetts employment grew by approximately 47,700 , or $1.4 \%$, compared to employment growth of $1.8 \%$ for the United States as a whole over the same period. In June 2014, the Massachusetts unemployment rate was $5.5 \%$, compared to 6.1\% nationally.

The General Appropriation Act for FY15 is based on a consensus tax revenue estimate of approximately $\$ 24.337$ billion, of which approximately $\$ 20.939$ billion represents taxes available for budget after adjusting for $\$ 3.398$ billion in tax revenue that is allocated to state pension contributions ( $\$ 1.793$ billion), sales tax revenue dedicated to the Massachusetts Bay Transportation Authority (\$811 million) and the Massachusetts School Building Authority (\$772 million) and revenue transferred to the non-budgetary Workforce Training Fund (\$22 million). The FY15 tax revenue estimate was further adjusted to $\$ 24.627$ billion (of which $\$ 21.229$ billion was available for budget, including $\$ 122$ million in capital gains revenue that is estimated to be transferred to the Stabilization Fund and will not be available for budgetary purposes) as a result of several tax law changes included in the FY15 budget or enacted separately.

As of September 30, 2014, FY15 tax collections were $\$ 48$ million below the year-to-date benchmark based on the $\$ 24.627$ billion estimate. On October 15, 2014 the Executive Office for Administration and Finance reaffirmed the FY15 tax revenue estimate of $\$ 24.627$ billion and taxes available for budget of $\$ 21.229$ billion.

## Overview of the Financial Statements

This report focuses on the Commonwealth's budgeted funds. For the budgeted funds, the activity and balances of each fund are presented separately. For all other funds included in this report, the activity inflows and outflows - are presented in tabular form.

The financial operations of these funds are maintained in the Massachusetts Management Accounting and Reporting System, (MMARS). The statewide accounting system is operated by the Commonwealth and contains detailed information summarized in this report.

The SBFR is intended to satisfy the requirements of state finance law and to present the results of FY14 activity in the Commonwealth's funds. The report contains computations required by state finance law, including the certification of transfers to and balances in the Stabilization Fund and Tax Reduction Fund.

## Basis of Accounting

The statutory basis of accounting, defined in Massachusetts law, is used to budget and control fiscal operations. The statutory basis of accounting is not in conformity with accounting principles generally accepted in the United States of America (GAAP) as defined for governments by the Governmental Accounting Standards Board (GASB). In addition, Fiduciary Funds are not included in this presentation. I will report the Commonwealth's financial position on a GAAP basis in December, in the State's Comprehensive Annual Financial Report (CAFR). That report, which will be prepared in accordance with GAAP, provides a basis for comparison with other governments. There are significant differences between what is contained in the SBFR and what will be presented in the CAFR according to GAAP. The major differences are that the CAFR reflects capital assets and depreciation expense, all types of long-term obligations - including debt - and that in the CAFR the financial statements are presented in an all-encompassing, net position and net expense format.

In accordance with Section 12 of Chapter 7A of the Massachusetts General Laws, as amended, the Office of the Comptroller is required to transmit the SBFR by October 31 ${ }^{\text {st }}$. The SBFR for the fiscal year ended June 30, 2014 herein is reviewed, not audited, by KPMG LLP and represents the closing of the Commonwealth's books for the fiscal year.

## Lottery

In FY14, the Commonwealth transferred approximately $\$ 920$ million to municipalities in so-called Unrestricted General Government Aid (formerly called Lottery Aid), as appropriated in the FY15 General Appropriation Act.

## Full Time Equivalent Workforce Including Higher Education June 2010 - June 2014 <br> 

## Budgeted Revenues and Other Sources

Gross Lottery revenues (including the Arts Lottery) increased from $\$ 5.043$ billion in FY13 to $\$ 5.051$ billion in FY14, or 0.1\%. Lottery profits, after deducting administrative expenses and fringe benefit charges reimbursed to the Commonwealth's General Fund, totaled \$975 million, an increase of $\$ 97$ million, or 11.1\%, from FY13.

The FY15 General Appropriation Act contains provisions for \$946 million in Unrestricted General Government Aid.

## Full-Time Equivalent Employment

The chart to the left shows the Commonwealth's full-time equivalent employment including Massachusetts Department of Transportation (MassDOT) for all state funding sources (budgetary, non-budgetary, capital, federal and trust) over the past five fiscal years. In FY14, the number of Commonwealth FTEs increased by approximately 1,100, to a total of 86,490 , with most of the increases in public safety (approximately 421 additional FTEs), health and human services (approximately 362 additional FTEs) and the courts (approximately 183 additional FTEs). Employment levels increased by a total of approximately 1,643 FTEs between June 30, 2010 and June 30, 2014 restoring some of the reductions that occurred in FY09 and FY10.

## The Budgeted Funds

The FY14 General Appropriation Act (GAA) authorized approximately $\$ 33.527$ billion in spending, exclusive of approximately $\$ 1.630$ billion in required pension contributions and $\$ 283$ million in FY13 spending authorized to be continued into FY14 as part of FY13 end-of-year supplemental budgets.

The FY14 budget as enacted by the Legislature was based on a FY14 consensus tax revenue estimate of $\$ 22.334$ billion, of which approximately $\$ 19.179$ billion represented taxes available for budget after adjusting for $\$ 3.155$ billion in tax revenue allocated to state pension contributions ( $\$ 1.630$ billion), sales tax revenue dedicated to the Massachusetts Bay Transportation Authority (\$799 million) and the Massachusetts School Building Authority (\$704 million) and revenue deposited in the non-budgeted Workforce Training Fund (\$22 million).

The FY14 tax revenue estimate was further adjusted to $\$ 22.797$ billion (of which $\$ 19.642$ billion was available for budget) as a result of several tax law changes included in the FY14 budget or enacted separately. On October 15, 2013 the Executive Office for Administration and Finance reaffirmed the FY14 tax revenue estimate of $\$ 22.797$ billion and taxes available for budget of $\$ 19.642$ billion.

The estimate was later revised upward by $\$ 403$ million to $\$ 23.200$ billion on January 14, 2014. Tax revenues ended the year at $\$ 23.369$ billion, $\$ 169$ million above the final FY14 tax estimate and $\$ 572$ million above the original FY14 tax estimate.

## Budgeted Expenditures and Other Uses



Approximately $\$ 582$ million in supplemental appropriations were authorized during FY14 prior to June 30, 2014. Subsequent to year end, an additional supplemental budget was enacted totaling approximately $\$ 89$ million in new and continued appropriations, $\$ 38$ million of which was for FY14 expenditures and $\$ 51$ million of which was continued to FY15 and reappropriated. The year's significant supplemental appropriation activity included:

- $\$ 226$ million transfer for payments to hospitals that provide care for low-income Massachusetts residents; the majority of the increase is aligning federal fiscal year 2013 payments with federal approval timelines;
- $\$ 66$ million for the Group Insurance Commission to pay health care benefits for Commonwealth employees;
- $\$ 62$ million for emergency homeless assistance for family shelters and services;
- $\$ 34$ million to compensate private counsel who defend indigent defendants;
- $\$ 62$ million for snow and ice removal costs;
- $\$ 28$ million to reimburse cities and towns for lost revenue from charter school funding;
- $\$ 24$ million to pay Sheriffs' Departments costs;
- $\$ 15$ million to fund the costs of collective bargaining agreements;
- $\$ 15$ million to seed a brownfields redevelopment fund;
- \$11 million for a purchase of service rate increase;
- \$11 million for a facility services program;
- $\$ 11$ million for the operations of the House of Representatives;
- $\$ 7$ million for a reserve for Sheriffs' facilities operations;
- $\$ 6$ million for delivery of group care services;
- $\$ 5$ million for a Community College critical investment reserve.

FY14 budgeted revenues and other financing sources (before transfers between the budgeted funds, which are included in both spending and revenue and thus have no effect on fund balances) totaled $\$ 35.473$ billion, an increase of $\$ 1.694$ billion, or $5.0 \%$, from FY13. Tax revenue grew by $\$ 1.190$ billion, or $5.8 \%$, as a result of continuing growth in the economy and despite a $\$ 399$ million decrease in capital gains tax revenues that resulted from a one-time acceleration of capital gains realizations by investors in FY13 in anticipation of tax increases effective January 1, 2014, much of which was "borrowed" from FY14. Federal reimbursements increased by $\$ 144$ million, or $1.7 \%$, primarily due to growth in reimbursable Medicaid spending. Departmental revenue totaled $\$ 3.712$ billion, an increase of $\$ 342$ million, or $10.1 \%$, primarily due to an increase of $\$ 217$ million in pharmacy rebates and $\$ 52$ million in employer portion of health insurance reimbursements from non-state entities and cities and towns. Interfund transfers from non-budgeted funds totaled $\$ 1.567$ billion, an increase of $\$ 18$ million, or $1.2 \%$.

The Commonwealth continues to receive revenues from the Master Settlement Agreement (MSA) between the states and the tobacco industry to recover healthcare costs for tobacco-related illnesses. The MSA provides for three sets of payments to the states: Initial Payments in 1999-2003; Annual Payments starting in April 2000 and running in perpetuity; and Strategic Contribution Payments from 2008-2017. The MSA estimates Commonwealth revenues for the first 25 years of the settlement to be approximately $\$ 8.962$ billion, including Strategic Contribution Payments. However, this estimate is subject to future adjustments, including adjustments for inflation and changes in the volume of domestic cigarette sales. In FY14, the Commonwealth received $\$ 282$ million, an increase of $\$ 29$ million from FY13. The $\$ 282$ million represented approximately $76.2 \%$ of the estimated amounts shown in the MSA. By statute, in FY14 approximately $\$ 56$ million, or the equivalent of $20 \%$ of tobacco settlement proceeds, normally would have been transferred directly to the State Retiree Benefits Trust Fund (SRBTF) to fund the Commonwealth's liability for retiree health care. However, the FY14 General Appropriation Act altered this requirement so that an amount equivalent to $20 \%$ of tobacco fund proceeds be transferred from unspent debt service appropriations, rather than from tobacco proceeds themselves. The FY15 budget funds a transfer to the SRBTF equal to $30 \%$ of tobacco settlement proceeds from unspent debt service appropriations, with funds transferred from tobacco settlement proceeds if there are insufficient unspent debt service appropriations to make to finance the transfers. The transfers to the SRBTF will increase $10 \%$ per year until an amount equal to $100 \%$ of the tobacco settlement proceeds are transferred in FY23.

FY14 budgeted expenditures and other financing uses, including transfers to non-budgeted funds (but before transfers between the budgeted funds) totaled $\$ 35.897$ billion, an increase of $\$ 2.003$ billion, or $5.9 \%$, from FY13, primarily due to increases in health care spending, including Medicaid and local aid.

Spending on programs and services totaled \$30.211 billion, an increase of $\$ 2.117$ billion, or $7.5 \%$ from FY13. Medicaid expenditures totaled $\$ 11.901$ billion, an increase of $\$ 1.101$ billion, or $10.2 \%$, from FY13, due to provisions of the federal Affordable Care Act (ACA), which expanded eligibility for Medicaid as of January 1, 2014, as well as due to base enrollment growth.

Debt service totaled $\$ 2.133$ billion, up $\$ 16$ million, or $0.8 \%$ from FY13. Interfund transfers to non-budgeted funds (primarily the Universal Health Care funds) totaled $\$ 1.502$ billion, a decrease of $\$ 214$ million, or $12.5 \%$, primarily due to decreases in health care transfers of $\$ 116$ million to the Delivery System Transformation Initiatives Trust Fund and $\$ 117$ million to the Commonwealth Care Trust Fund. Postemployment benefits (for pension contributions and retiree health insurance) grew by $\$ 83$ million, or $4.2 \%$. Spending for direct local aid (both education aid and unrestricted aid), at $\$ 5.293$ billion, was up $\$ 17$ million, or $3.5 \%$, from FY13. The Budgeted Funds - Operations table on page 7 displays the FY14 summary of budgeted funds compared to FY13. The FY14 financial statements for each of the thirteen active individual budgeted funds are included in the financial section of this report.

In conducting the budget process, the Commonwealth excludes from its forecast those "interfund" transactions within the budgeted funds that are included in this report; these transactions by their nature have no impact on the combined fund balance of the budgeted funds. The table Budgeted Funds - Operations isolates this "interfund" activity from the budgeted sources and uses to align forecasts prepared during the budget process to actual amounts in this report. In FY14, transfers among the Budgeted Funds increased by $\$ 277$ million, or $24.3 \%$, due primarily to increased transfers from the Stabilization Fund to the General Fund. A detailed list of these interfund transfers is included in Note 3 of the financial statements and Schedule C of the Supplemental Information section of this report.

## Budgeted Funds - Operations

 (Amounts in thousands)|  | 2014 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: |
| Beginning fund balances: |  |  |  |  |
| Reserved and designated.. | \$ | 297,121 | \$ | 170,467 |
| Reserved for Stabilization Fund. |  | 1,556,657 |  | 1,652,118 |
| Undesignated. |  | 20,579 |  | 167,141 |
| Total... |  | 1,874,357 |  | 1,989,726 |
| Revenues and other financing sources: |  |  |  |  |
| Taxes. |  | 21,822,030 |  | 20,631,882 |
| Federal reimbursements. |  | 8,372,145 |  | 8,228,417 |
| Departmental and other revenues, including tobacco settlement........ |  | 3,712,372 |  | 3,370,528 |
| Interfund transfers from non-budgeted funds and other financing sources.. |  | 1,566,608 |  | 1,548,131 |
| Budgeted revenues and other financing sources. |  | 35,473,155 |  | 33,778,958 |
| Intragovernmental Service Fund revenues. |  | 339,715 |  | 316,540 |
| Interfund transfers among budgeted funds and other financing sources......... |  | 1,417,275 |  | 1,140,020 |
| Total revenues and other financing sources... |  | 37,230,145 |  | 35,235,518 |
| Expenditures and other financing uses: |  |  |  |  |
| Programs and services... |  | 30,211,239 |  | 28,094,482 |
| Debt service. |  | 2,133,428 |  | 2,117,218 |
| Post employment benefits.. |  | 2,050,361 |  | 1,967,042 |
| Interfund transfers to non-budgeted funds and other financing uses........... |  | 1,501,942 |  | 1,715,585 |
| Budgeted expenditures and other financing uses........................................ |  | 35,896,970 |  | 33,894,327 |
| Intragovernmental Service Fund expenditures |  | 339,715 |  | 316,540 |
| Interfund transfers among budgeted funds and other financing uses............. |  | 1,417,275 |  | 1,140,020 |
| Total expenditures and other financing uses.............................................. |  | 37,653,960 |  | 35,350,887 |
| Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses. $\qquad$ |  | $(423,815)$ |  | $(115,369)$ |
| Ending fund balances: |  |  |  |  |
| Reserved and designated....................................................................... |  | 190,032 |  | 297,121 |
| Reserved for Stabilization Fund.............................................................. |  | 1,248,435 |  | 1,556,657 |
| Undesignated... |  | 12,075 |  | 20,579 |
| Total.................................................................................................... | \$ | 1,450,542 | \$ | 1,874,357 |

## Budgeted Funds - Fund Balance (Amounts in millions)



The graph of Budgeted Funds - Fund Balance on the left portrays the combined fund balance in the budgeted funds for the past five years.

At June 30, 2014, the ending balance is comprised mainly of the fund balance of the General Fund and the Stabilization Fund. Due to designations of fund balances, $\$ 190$ million of the total budgeted fund balance, exclusive of the Stabilization Fund, is reserved for appropriations and debt service in FY15. The remainder is undesignated.

## The Stabilization Fund

As states around the country continue to struggle with ongoing fiscal challenges, the importance of the Stabilization Fund (or "rainy day" fund) cannot be overemphasized. State fiscal conditions improved during FY14, according to the National Association of State Budget Officers' (NASBO) publication The Fiscal Survey of the States: Spring 2014, with eight states reporting a total of $\$ 1.0$ billion in enacted midyear budget cuts for fiscal 2014, compared with eleven states enacting $\$ 1.3$ billion in mid-year budget cuts in fiscal 2013 and eight states enacting $\$ 1.7$ billion in cuts in fiscal 2012. During FY14, the Commonwealth drew on $\$ 350$ million in Stabilization Fund resources to maintain budget balance.

In addition, $\$ 7$ million of investment income was transferred from the Stabilization Fund to the General Fund per the FY14 budget. These withdrawals from the Stabilization Fund were offset by a net transfer of $\$ 41$ million in capital gains tax revenue to the Fund in accordance with legislation that required all capital gains taxes over $\$ 1.023$ billion be transferred to the Stabilization Fund and then equal 5\% transfers to the SRBTF ( $\$ 2.3$ million) and the State Pension Liability Fund (\$2.3 million). For FY14, statute also required that all individual settlements and judgments in excess of $\$ 10$ million be deposited directly to the Stabilization Fund, which would have resulted in $\$ 437$ million being transferred to the Stabilization Fund in FY14, but this provision was suspended by budgetary legislation enacted during the fiscal year and all settlements and judgments were retained in the General Fund.

The FY15 General Appropriation Act requires that prior to making any FY14 end-of-year Stabilization Fund deposit, the Comptroller transfer up to $\$ 25$ million to the Massachusetts Life Sciences Investment Fund, $\$ 25$ million to the Massachusetts Community Preservation Trust Fund and $\$ 7.5$ million to the Social Innovation Financing Trust Fund. However, since the ending consolidated net surplus was $\$ 22.8$ million, only $\$ 11.4$ million was transferred to the Massachusetts Life Sciences Investment fund and $\$ 11.4$ million was transferred to the Massachusetts Community Preservation Trust Fund and there was no transfer to the Social Innovation Financing Trust Fund. At the end of FY14, the Stabilization Fund balance was $\$ 1.248$ billion, a decline of approximately $\$ 308$ million from FY13. For FY15, the General Appropriation Act authorizes that $\$ 140$ million be drawn from the Stabilization Fund and mandates that all investment income earned by the Stabilization Fund be transferred to the General Fund, which transfer was made in July 2014. Through September 30, 2014, there had been no deposits made to the Stabilization Fund in FY15.

## Stabilization Fund Balance (Amounts in millions)



## Stabilization Fund Percentage of Budget Compared To US Median



The chart on the left shows that the Stabilization Fund balance increased by more than $\$ 709$ million in FY11 and $\$ 273$ million in FY12 as the Commonwealth emerged from the recession, but declined by $\$ 95$ million in FY13 and $\$ 308$ million in FY14, as the Commonwealth drew on Stabilization reserves to maintain budget balance. The Fiscal Survey of the States ranked the Commonwealth fourth in the nation at the end of FY13 (the most recent year for which final stabilization fund balances were available for all states) in terms of the total balance in the Stabilization Fund. Seven states had no stabilization fund balance at the end of FY13.

Of the states with over $\$ 10$ billion in General Fund expenditures for FY13, the Commonwealth's Stabilization Fund balance as a percentage of General Fund expenditures ranked third in the nation. The FY14 estimates released by NASBO in June 2014, together with the results reported in this SBFR, indicate that Massachusetts's Stabilization Fund balance of $\$ 1.248$ billion, or $3.7 \%$ of General Fund expenditures, will rank fifth in the nation in absolute size and fourth in the nation as a percentage of expenditures for states with over $\$ 10$ billion in expenditures. The chart on the left shows the Commonwealth's Stabilization Fund balance as a percentage of General Fund expenditures compared to the median of all 50 states. (The median is a better measure than the average of all states because Alaska and Texas -- whose revenue streams have benefited from strong oil revenues in recent years - together accounted for almost half of all stabilization fund balances nationally in FY14.). By that measure, Massachusetts's Stabilization Fund balance of $3.7 \%$ of General Fund expenditures was below the estimated national median of $4.2 \%$ of expenditures.

While Massachusetts maintains a Stabilization Fund balance that is larger than that of many states, the Commonwealth has continued to draw on the rainy day fund as its economy and tax revenues have been recovering. This is an indication that current expenditures have exceeded current available resources during the fiscal year. While credit rating agencies have continued to maintain the Commonwealth's strong bond rating, they have identified the state's continued reliance on reserves to balance its budget as an area requiring improvement. The Commonwealth’s Stabilization Fund balance has not yet been restored to pre-recession levels and thus may leave the state vulnerable when the next revenue downturn occurs. The General Appropriation Act for fiscal year 2015 reduces the net Stabilization withdrawal to $\$ 30$ million compared to $\$ 308$ million in fiscal year 2014.

## The Non-Budgeted Funds

The Non-Budgeted Funds represent operations in which the government has imposed its sovereign authority but has excluded these operations from the annual budget process. During FY14, the Commonwealth maintained 92 non-budgeted funds, while another 17 were inactive.

The largest non-budgeted funds in terms of revenues include the Lottery Fund, the Federal Grants Fund and the Commonwealth Care Trust Fund. Other funds that show large inflows include the MBTA State and Local Contribution Trust Fund, the School Modernization Trust Fund
and the Grant Anticipation Notes Trust Fund, which are financed by transfers of tax revenues and federal grant receipts.

The table Non-Budgeted Special Revenue Funds - Operations below summarizes the FY14 non-budgeted funds. A Statement of Revenues, Expenditures and Changes in Fund Balance is presented in a table within this report for each of the individual non-budgeted funds in the financial section of this report.

As previously discussed, the State Lottery Funds ended the year with a profit of $\$ 975$ million, with $\$ 45$ million transferred to the General Fund, $\$ 10$ million to fund various programs and $\$ 920$ million reimbursing the Commonwealth for unrestricted local aid to cities and towns appropriated in the FY14 General Appropriation Act.

## Non-Budgeted Special Revenue Funds - Operations (Amounts in thousands)

|  | 2014 | 2013 |  |
| :---: | :---: | :---: | :---: |
| Beginning fund balance...................................................................... \$ | 2,078,199 | \$ | 2,059,461 |
| Revenues and other financing sources: |  |  |  |
| Taxes. | 1,843,300 |  | 1,764,078 |
| Assessments. | 616,906 |  | 558,172 |
| Federal grants and reimbursements.. | 3,190,513 |  | 3,227,276 |
| Departmental and miscellaneous... | 6,202,948 |  | 6,159,857 |
| Transfers and other financing sources.. | 1,673,844 |  | 1,825,321 |
| Total revenues and other financing sources. | 13,527,511 |  | 13,534,704 |
| Expenditures and other financing uses: |  |  |  |
| Programs and services ............................................................................. | 11,204,802 |  | 11,445,842 |
| Debt service............................................................................. | 241,522 |  | 233,856 |
| Transfers and other financing uses.. | 1,889,522 |  | 1,836,268 |
| Total expenditures and other financing uses.... | 13,335,846 |  | 13,515,966 |
| Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses. $\qquad$ | 191,665 |  | 18,738 |
| Ending fund balance.......................................................................... \$ | 2,269,864 | \$ | 2,078,199 |

Non-Budgeted Funds with operating deficits in excess of $\$ 10$ million include:

- $\$ 26$ million - Medical Security Trust Fund;
- $\quad \$ 11$ million - Child Support Enforcement Fund.

In FY14, $\$ 171$ million of the Commonwealth's federal transportation funds were dedicated to paying off prior year expenditures of the Central Artery/Tunnel Project (CA/T), which were temporarily financed through Federal Grant Anticipation Notes (GANs). In addition, \$15 million in interest payments for the GANs was funded by a General Fund appropriation.

For the twelve Universal Health Care funds, revenues and other financing sources were nearly $\$ 2.105$ billion in FY14, a decrease of approximately $\$ 133$ million from FY13. This decrease was due primarily to a decrease of $\$ 116$ million in the Delivery System Transformation Initiatives Trust Fund transfer and a $\$ 117$ million

decrease in transfers to the Commonwealth Care Trust Fund, which were offset by an increase in assessments of $\$ 49$ million as a result of state health care legislation.

The graph Non-Budgeted Funds - Fund Balance at left shows the combined fund balance in the Non-Budgeted funds for the past five years.

Individual funds that represent $84.8 \%$ of total non-budgeted fund balances include:

- $\quad \$ 862$ million - Massachusetts Transportation Trust Fund;
- \$385 million - Central Artery/Tunnel Project Repair and Maintenance Trust Fund;
- $\$ 219$ million - Grant Anticipation Note Trust Fund;
- $\quad \$ 105$ million - Enhanced 911 Fund;
- $\quad \$ 103$ million - Convention and Exhibition Center Fund;
- $\quad \$ 79$ million - Health Safety Net Trust Fund;
- $\quad \$ 62$ million - Federal Grants Fund;
- $\quad \$ 58$ million - Distressed Hospital Trust Fund;
- $\quad \$ 52$ million - Section 1202 Trust Fund.

As noted in previous years’ reports, the Government Land Bank Fund has a chronic structural fund deficit. The FY14 deficit balance of approximately $\$ 35$ million remains an unbudgeted drain on the Commonwealth’s General Fund. While steps have been taken to stop the growth in this deficit, the Fund should be abolished and the deficit transferred to the General Fund. As explained in previous years' financial reports, more consolidation and elimination is needed for the non-budgeted special revenue funds generally.

## The Capital Projects Funds

The purpose of these funds is to account for the construction or acquisition of capital assets. The Governor may propose capital outlay budgets, which, upon enactment by the Legislature and approval by the Governor, become capital outlay acts. Capital outlay acts financed through the sale of debt require a two-thirds vote of the Legislature. Numerous acts may be combined for reporting in an individual Capital Projects Fund, but each act is accounted for separately within the fund. These accounts record authorizations for expenditures in itemized capital appropriation accounts and equivalent authorizations to issue bonds or notes.

The structure of these funds is such that each capital outlay authorization is in balance, creating authorization for inflows (which may be from sales of bonds, federal reimbursements or other revenues)

## Capital Projects Funds Fund Balance (Deficit) <br> (Amounts in millions)*


*FY10 balances were restated to include operations of one MassDOT fund as reported on MMARS
and authorization for expenditures. Imbalances due to timing differences develop when the expenditure precedes the inflow of funds from the sale of bonds or federal reimbursements. Because of federal tax arbitrage rules, tax exempt bonds are not routinely sold in anticipation of expenditures.

To fund the FY14 capital budget, the Commonwealth borrowed by issuing $\$ 2.160$ billion in long-term bonds, $\$ 1.492$ billion of which was general obligation debt and $\$ 668$ million was special obligation debt secured by motor fuels taxes and motor vehicle license and registration fees. In addition, the Commonwealth issued $\$ 637$ million in debt to refund already existing obligations, taking advantage of continued low interest rates in FY14.

The graph Capital Projects Funds - Fund Balance (Deficit) at left shows the combined fund balance in Capital Projects Funds for the past five years. In some previous years, the combined ending balance in the Capital Projects Funds has been negative, as capital spending occurs prior to bonds being issued by the Commonwealth. At the end of FY14, the Capital Projects Funds had a $\$ 1.101$ billion deficit balance (including $\$ 552$ million in accounts payable), as at the end of the fiscal year the Commonwealth had not yet reimbursed itself for capital spending that it typically funds in arrears through subsequent bond issues. Most of this deficit was eliminated in August and September 2014 when the Commonwealth issued $\$ 501$ million and $\$ 400$ million, respectively, in General Obligation bonds.

The Capital Projects Funds - Operations table below includes the FY14 Capital Projects Funds, summarized and compared to FY13. Financial statements for each of the individual funds are included in the financial section of this report.

| Capital Projects Funds - Operations (Amounts in thousands) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2014 |  | 2013 |  |
| Beginning fund balance (deficit)................................................................... \$ | \$ | $(836,052)$ | \$ | $(190,649)$ |
| Revenues and other financing sources: |  |  |  |  |
| Federal grants and reimbursements.. |  | 30,739 |  | 18,686 |
| Departmental and miscellaneous. |  | 5,190 |  | 2,865 |
| Proceeds of general and special obligation bonds |  | 2,243,430 |  | 1,511,973 |
| Proceeds of refunding bonds. |  | 721,716 |  | 230,539 |
| Transfer for federal reimburs ements |  | 404,481 |  | 430,022 |
| Transfers and other financing sources |  | 62,105 |  | 38,619 |
| Total revenues and other financing sources |  | 3,467,661 |  | 2,232,704 |
| Expenditures and other financing uses: |  |  |  |  |
| Acquisition and maintenance of capital assets........................................... |  | 2,906,865 |  | 2,565,077 |
| Payments to advance refunding escrow agent/principal repayment............. |  | 721,688 |  | 229,796 |
| Transfers and other financing uses. |  | 104,253 |  | 83,234 |
| Total expenditures and other financing uses. |  | 3,732,806 |  | 2,878,107 |
| Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses. |  | $(265,145)$ |  | $(645,403)$ |
| Ending fund balance (deficit)....................................................................... \$ | \$ | $\underline{(1,101,197)}$ | \$ | $(836,052)$ |

The Administration continues to oversee a coordinated fiscal strategy for the management of Capital Projects Funds. This strategy includes a five year capital budget linked to debt management and capital management. The focus of this strategy is to manage capital spending within outstanding debt levels the Administration considers appropriate for the Commonwealth. An important part of the strategy is to control capital spending within an administrative "cap."

During FY14, significant capital spending included:

- $\$ 491$ million in bridge repair projects under the Commonwealth's Accelerated Bridge Program;
- $\$ 189$ million in Chapter 90 municipal road and bridge projects;
- $\$ 179$ million invested in new academic buildings and improvements to existing facilities on several community college, state university and University of Massachusetts campuses. The Commonwealth's spending leveraged an additional \$14 million in university investments in FY14;
- $\quad \$ 61$ million spent on life sciences grants;
- $\$ 36$ million for open-space land protection;
- $\quad \$ 9$ million spent for the Broadband Initiative, which invests capital funds to promote broadband expansion to unserved and underserved areas of Massachusetts.

During the fiscal year, the Commonwealth passed or agreed to terms to over approximately $\$ 14.817$ billion in bond authorizations. There were approximately $\$ 8$ million in de-authorizations of previously issued capital appropriations in FY14.

## The Non-Appropriated Funds of Higher Education

The statistical section of this SBFR includes data on the financial operations of the non-appropriated funds of the 25 institutions of higher education as reported on MMARS. Each institution of higher education is authorized and directed in its enabling statute to collect, retain and expend certain fees, rents, sales, donations, federal financial participation and other types of revenue through campus-based systems. These financial resources are integral parts of the total financial activity of each campus. They also represent resources in addition to amounts made available from Commonwealth appropriations. Over the past few years, significant efforts have been made by our office and the institutions to improve the accuracy and timeliness of higher education reporting through the issuance of audited financial statements. As budgeted resources are constrained, the Comptroller's Office
recommends that the requirement for MMARS reporting by the institutions of higher education be eliminated and that interested parties rely entirely on the institutions' audited financial statements.

## Non-Appropriated Funds Of Higher Education - Operations (Amounts in thousands)

|  | 2014 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: |
| Beginning fund balance.. | \$ | 1,474,511 | \$ | 1,390,239 |
| Revenues and other financing sources: |  |  |  |  |
| Federal grants and reimbursements.. |  | 626,331 |  | 609,993 |
| Departmental revenues.. |  | 1,967,705 |  | 1,977,642 |
| Transfers and other financing sources. |  | 1,795,000 |  | 1,744,500 |
| Total revenues and other financing sources......................................................... |  | 4,389,036 |  | 4,332,135 |
| Expenditures and other financing uses: |  |  |  |  |
| Programs and services.................................................................................. |  | 4,238,275 |  | 4,247,863 |
| Excess/(deficiency) of revenues and other financing sources over expenditures and other financing uses. $\qquad$ |  | 150,761 |  | 84,272 |
| Ending fund balance......................................................................................... | \$ | 1,625,272 | \$ | 1,474,511 |

## Non-Appropriated Funds of Higher Education - Fund Balance (Amounts in Millions)



The Non-Appropriated Funds of Higher Education - Operations table above includes the FY14 activity in Higher Education funds, summarized and compared to FY13. Financial statements for each of the individual funds are included in the statistical section of this report. The graph Non-Appropriated Funds of Higher Education - Fund Balance shows the combined fund balance for the past five years. The combined balance represents an approximate $\$ 895$ million fund balance for the University of Massachusetts, an approximate $\$ 442$ million fund balance for the State University (formerly the State College) system and an approximate $\$ 288$ million fund balance for the Community Colleges.

As we close the books for FY14, I again would like to express my thanks to the many dedicated employees within the Office of the Comptroller. I am proud to have all the employees of the Comptroller's Office on my team to help tackle these and other difficult issues as we prepare for the year ahead.

Respectfully submitted,

Martin J. Benison
Comptroller of the Commonwealth


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# CONSTITUTIONAL OFFICERS 

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Governor

William F. Galvin
Secretary of State
Martha Coakley
Attorney General

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Treasurer and Receiver-General

Suzanne Bump
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Phillip Rapoza
Chief Justice, Appeals Court
Lewis H. Spence
Court Administrator, Trial Court


## State Agencies

## Administration and Finance

Executive Office for Administration and Finance
Appellate Tax Board
Bureau of the State House
Civil Service Commission
Department of Revenue
Developmental Disabilities Council
Division of Administrative Law Appeals
Division of Capital Asset Management and Maintenance
George Fingold Library
Group Insurance Commission
Health Policy Commission
Human Resource Division
Information Technology Division
Massachusetts Office on Disability
Massachusetts Teachers' Retirement System
Operational Services Division
Public Employee Retirement
Administration Commission

Public Safety
Executive Office of Public Safety and Homeland Security
Chief Medical Examiner
Department of Criminal Justice Information
Services
Department of Correction
Department of Fire Services
Department of Public Safety
Department of State Police
Massachusetts Emergency Management Agency
Military Division/ Massachusetts National Guard
Municipal Police Training Committee
Parole Board
Sex Offender Registry

Housing and Economic Development
Executive Office of Housing and Economic Development
Department of Business Development
Office of Consumer Affairs \& Business Regulations
Massachusetts Marketing Partnership
Department of Housing \& Community Development
Department of Telecommunications

## and Cable

Division of Banks
Division of Insurance
Division of Professional Licensure
Division of Standards

## Energy and Environmental Affairs

Executive Office of Energy and Environmental Affairs
Department of Agricultural Resources
Department of Conservation and Recreation
Department of Energy Resources
Department of Environmental Protection
Department of Fish and Game
Department of Public Utilities
State Reclamation Board

Transportation and Public Works
Department of Transportation

Executive Office of Labor and Workforce Development

Board of Library Commissioners


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Attorney General

Michael Esmond
Gubernatorial Appointee
Timothy C. Sullivan
Gubernatorial Appointee

# REPORT PREPARED BY: 

Howard Merkowitz
Deputy Comptroller

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Accountant

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Program Coordinator

## Accounting Bureau

Julia P. Burns, CGFM
Director

## Art Direction

Scott Olsen

## Financial Section



Independent Accountants’ Review Report
Combined Financial Statements - Statutory Basis
Notes to Combined Financial Statements - Statutory Basis
Combining and Individual Fund Financial Statements - Statutory Basis


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## KPMG LLP

Two Financial Center
60 South Street
Boston, MA 02111

## Independent Accountants' Review Report

Mr. Martin J. Benison, Comptroller<br>Commonwealth of Massachusetts:

We have reviewed the accompanying combined financial statements - statutory basis of the Commonwealth of Massachusetts as of and for the year ended June 30, 2014, as listed in the table of contents. A review includes primarily applying analytical procedures to management's financial data and making inquiries of management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the combined financial statements - statutory basis as a whole. Accordingly, we do not express such an opinion.

Management is responsible for the preparation and fair presentation of the combined financial statements - statutory basis in accordance with Massachusetts General Laws and for designing, implementing, and maintaining internal control relevant to the preparation and fair presentation of the combined financial statements - statutory basis.

Our responsibility is to conduct the review in accordance with Statements on Standards for Accounting and Review Services issued by the American Institute of Certified Public Accountants. Those standards require us to perform procedures to obtain limited assurance that there are no material modifications that should be made to the combined financial statements statutory basis. We believe that the results of our procedures provide a reasonable basis for our report.

As described in notes 1 and 2, these combined financial statements - statutory basis were prepared on the basis of accounting that demonstrates compliance with Section 12 of Chapter 7A Massachusetts General Laws, as amended and budgetary principles of the Commonwealth of Massachusetts, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

Based on our review, we are not aware of any material modifications that should be made to the accompanying combined financial statements - statutory basis in order for them to be in conformity with the statutory basis of accounting described in notes 1 and 2 .

Our review was made primarily for the purpose of expressing a conclusion that there are no material modifications that should be made to the combined financial statements - statutory basis in order for them to be in conformity with the basis of accounting described in notes 1 and 2. The introductory section, combining and individual fund financial statements - statutory basis, supplemental information, and statistical section listed in the foregoing table of contents, prepared in conformity with the basis of accounting described in notes 1 and 2 , are presented for purposes of additional analysis and is not a required part of the combined financial statements statutory basis. The combining and individual fund financial statements - statutory basis and
supplemental information have been subjected to the inquiry and analytical procedures applied in the review of the combined financial statements - statutory basis, and we did not become aware of any material modifications that should be made to such information. The introductory and statistical sections have not been subjected to the inquiry and analytical procedures applied in the review of the combined financial statements - statutory basis, but have been compiled from information that is the representation of management, without audit or review and, accordingly, we do not express an opinion or any other form of assurance on such information.

This report is intended solely for the information and use of elected and appointed officials of the Commonwealth of Massachusetts and is not intended to be and should not be used by anyone other than these specified parties.
KPMG LLP

October 31, 2014

## Combined Financial Statements - Statutory Basis

## Budgeted Funds <br> Combined Balance Sheet - Statutory Basis

June 30, 2014
(Amounts in thousands)


See accompanying notes to financial statements and accountants' review report

## Budgeted Funds

Combined Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis - Budget and Actual
Fiscal Year Ended June 30, 2014
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budget |  | Actual |  |  |  |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |
| Taxes..................................................................................................... | \$ | 21,342,000 | \$ | 21,822,030 | \$ | 480,030 |
| Assessments............................................................................................ |  | 481,094 |  | 462,209 |  | $(18,885)$ |
| Federal grants and reimbursements..................................................................... |  | 8,783,190 |  | 8,372,145 |  | $(411,045)$ |
| Tobacco settlement revenue.......................................................................... |  | 253,628 |  | 282,049 |  | 28,421 |
| Departmental.................................................................................................... |  | 2,601,444 |  | 3,043,132 |  | 441,688 |
| Miscellaneous. |  | 257,982 |  | 264,697 |  | 6,715 |
| Total revenues.......................................................................................... |  | 33,719,338 |  | 34,246,262 |  | 526,924 |
| Other financing sources: |  |  |  |  |  |  |
| Fringe benefit cost recovery... |  | 294,051 |  | 310,559 |  | 16,508 |
| Lottery reimbursements............................................................................... |  | 91,216 |  | 95,891 |  | 4,675 |
| Lottery distributions................................................................................... |  | 946,917 |  | 921,730 |  | $(25,187)$ |
| Operating transfers in.................................................................................... |  | 332,961 |  | 256,395 |  | $(76,566)$ |
| Stabilization transfer................................................................................... |  | 508,000 |  | 1,231,336 |  | 723,336 |
| Other fund deficit support............................................................................. |  | - |  | 167,972 |  | 167,972 |
| Total other financing sources... |  | 2,173,145 |  | 2,983,883 |  | 810,738 |
| Total revenues and other financing sources....................................................... |  | 35,892,483 |  | 37,230,145 |  | 1,337,662 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |
| Legislature............................................................................................... |  | 74,274 |  | 56,299 |  | 17,975 |
| Judiciary..... |  | 822,826 |  | 814,129 |  | 8,697 |
| Inspector General. |  | 6,251 |  | 6,162 |  | 89 |
| Governor and Lieutenant Governor....................................................................... |  | 9,355 |  | 5,161 |  | 4,194 |
| Secretary of the Commonwealth.................................................................... |  | 44,932 |  | 44,339 |  | 593 |
| Treasurer and Receiver-General.................................................................... |  | 236,874 |  | 203,358 |  | 33,516 |
| Auditor of the Commonwealth.. |  | 17,624 |  | 17,536 |  | 88 |
| Attorney General..................... |  | 44,678 |  | 43,028 |  | 1,650 |
| Ethics Commission...... |  | 1,922 |  | 1,904 |  | 18 |
| District Attorney.... |  | 106,090 |  | 105,962 |  | 128 |
| Office of Campaign \& Political Finance..... |  | 1,408 |  | 1,370 |  | 38 |
| Sheriff's Departments............................ |  | 567,569 |  | 552,978 |  | 14,591 |
| Disabled Persons Protection Commission.. |  | 2,413 |  | 2,412 |  | , |
| Board of Library Commissioners...... |  | 22,241 |  | 22,184 |  | 57 |
| Comptroller................... |  | 13,249 |  | 12,811 |  | 438 |
| Administration and Finance............ |  | 2,240,249 |  | 2,128,851 |  | 111,398 |
| Energy and Environmental Affairs.... |  | 224,790 |  | 216,418 |  | 8,372 |
| Health and Human Services........................................................................... |  | 5,216,338 |  | 5,070,536 |  | 145,802 |
| Massachusetts Department of Transportation.................................................... |  | 275,305 |  | 275,200 |  | 105 |
| Executive Office of Education...................................................................... |  | 2,152,013 |  | 2,116,430 |  | 35,583 |
| Center for Health Information and Analysis...................................................... |  | 32,193 |  | 23,706 |  | 8,487 |
| Public Safety and Homeland Security.................................................................... |  | 1,088,751 |  | 1,058,775 |  | 29,976 |
| Housing and Economic Development............................................................. |  | 587,889 |  | 534,725 |  | 53,164 |
| Labor and Workforce Development.... |  | 73,724 |  | 43,437 |  | 30,287 |
| Direct local aid... |  | 5,294,063 |  | 5,292,467 |  | 1,596 |
| Medicaid.. |  | 12,116,397 |  | 11,900,776 |  | 215,621 |
| Post employment benefits........................................................................... |  | 2,050,361 |  | 2,050,361 |  | - |
| Debt service: |  |  |  |  |  |  |
| Principal retirement.................................................................................. |  | 1,286,724 |  | 1,247,974 |  | 38,750 |
| Interest and fiscal charges........................................................................... |  | 906,686 |  | 885,454 |  | 21,232 |
| Total expenditures.................................................................................... |  | 35,517,189 |  | 34,734,743 |  | 782,446 |
| Other financing uses: |  |  |  |  |  |  |
| Fringe benefit cost assessment......................................................................... |  | 2,295 |  | 8,291 |  | $(5,996)$ |
| Operating transfers out.................................................................................. |  | 521,001 |  | 594,826 |  | $(73,825)$ |
| State Retiree Benefits transfer........................................................................ |  | - |  | 58,683 |  | $(58,683)$ |
| State Pension transfer.................................................................................. |  | - |  | 2,273 |  | $(2,273)$ |
| Stabilization transfer.... |  | 401,700 |  | 1,231,336 |  | $(829,636)$ |
| Commonwealth care trust transfer....................................................................... |  | 340,079 |  | 390,079 |  | $(50,000)$ |
| Medical assistance transfer........................................................................... |  | 620,025 |  | 395,025 |  | 225,000 |
| Delivery system transformation initiatives trust transfer....................................... |  | 93,449 |  | 70,732 |  | 22,717 |
| Other fund deficit support.............................................................................. |  | - |  | 167,972 |  | $(167,972)$ |
| Total other financing uses.............................................................................. |  | 1,978,549 |  | 2,919,217 |  | $(940,668)$ |
| Total expenditures and other financing uses..................................................... |  | 37,495,738 |  | 37,653,960 |  | $(158,222)$ |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. $\qquad$ |  | $(1,603,255)$ |  | $(423,815)$ |  | 1,179,440 |
| Fund balance (deficit) at beginning of year....................................................... |  | 1,874,357 |  | 1,874,357 |  | - |
| Fund balance (deficit) at end of year............................................................... | \$ | 271,102 | \$ | $\xrightarrow{1,450,542}$ | \$ | $\xrightarrow{1,179,440}$ |

See accompanying notes to financial statements and accountants' review report

# Non-Budgeted Special Revenue and Capital Projects Funds 

 Combined Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory BasisFiscal Year Ended June 30, 2014
(Amounts in thousands)


See accompanying notes to financial statements and accountants' review report

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## 1. FINANCIAL STATEMENT PRESENTATION

## A. INTRODUCTION

The accompanying combined financial statements (Statutory Basis Financial Report) of the Commonwealth of Massachusetts (the Commonwealth) are presented in accordance with the requirements of Section 12 of Chapter 7A as amended by Section 4 of Chapter 88 of the Acts of 1997 of the Massachusetts General Laws, as amended most recently by Chapter 26, Section 4 of the Acts of 2009. The Office of the Comptroller also publishes the Commonwealth’s Comprehensive Annual Financial Report (CAFR), which is prepared in accordance with Generally Accepted Accounting Principles (GAAP) in the United States of America for governments.

The Statutory Basis Financial Report (SBFR) includes the budgeted, non-budgeted, special revenue and capital projects funds of the Commonwealth, as recorded by the Office of the Comptroller in compliance with Massachusetts General Laws and in accordance with the Commonwealth's budgetary principles.

The SBFR's financial statements are not intended to include independent authorities, non-appropriated funds of higher education or other organizations included in the Commonwealth's reporting entity as it would be defined under GAAP.

## B. GOVERNMENTAL FUND TYPES

The fund types are organized as follows:
Governmental fund types account for the general governmental activities of the Commonwealth.
Budgeted Funds - are the primary operating funds of the Commonwealth. They account for all budgeted governmental transactions. Major budgeted funds include the General, Stabilization and Commonwealth Transportation Funds, which are identified by the Comptroller as the operating funds of the Commonwealth. In addition, there are ten smaller budgeted funds, the Intragovernmental Services Fund, the Inland Fisheries and Game Fund, the Marine Recreational Fisheries Development Fund, the Public Safety Training Fund, the Children and Families Protection Fund, the Massachusetts Tourism Fund, the Local Capital Projects Fund, the Local Aid Stabilization Fund, the Manufacturing Fund and the Community College Fund.

Non-Budgeted Special Revenue Funds - are established by law to account for revenue sources that have been segregated from the budgeted funds to support specific governmental activities such as federal grants, the operations of the state lottery and funds related to the Massachusetts Gaming Commission.

Capital Projects Funds - account for financial resources used to acquire or construct major capital assets and to finance local capital projects. These resources are derived from proceeds of bonds and other obligations, which are generally received after related expenditures have been incurred, operating transfers authorized by the Legislature and from federal reimbursements. Deficit balances in Capital Projects Funds represent amounts to be financed, primarily through future bond sales.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. STATUTORY BASIS OF ACCOUNTING

The SBFR is prepared from the Commonwealth's books and records and other official reports which are maintained on the basis of accounting used in the preparation of the Commonwealth's legally adopted annual budget (statutory basis). The statutory basis emphasizes accountability and budgetary control of appropriations. The SBFR is not intended to present the Commonwealth's financial condition and results of operations in conformity with GAAP.

Under the statutory basis of accounting, revenues generally are recognized when cash deposits are received by the Treasury. However, revenues receivable for federal grants and reimbursements generally are recognized when related expenditures are incurred. Amounts due from political subdivisions of the Commonwealth are recognized when considered measurable and available. These are largely payments from municipalities reimbursing for pension costs paid by the Commonwealth on their behalf, for 3(8)C pension payments.

Under the statutory basis of accounting, expenditures are generally recorded when the related cash disbursement occurs. At year-end, payroll is accrued and payables are recognized, to the extent of approved encumbrances, for goods or services received by June 30, and payment made by August 31. Costs incurred under the federally-sponsored Medicaid program, amounts required to settle claims and judgments against the Commonwealth and certain other liabilities are not recognized until they are encumbered or otherwise processed for payment.

The accounting policies followed in preparing the accompanying statutory basis financial report are described in the remainder of this section.

## B. CASH, SHORT-TERM INVESTMENTS AND INVESTMENTS

The Commonwealth follows the practice of pooling cash and cash equivalents. Cash equivalents consist of short-term investments with an original maturity of three months or less and are stated at cost. Interest earned on pooled cash is allocated to the General Fund and, when so directed by law, to certain other Governmental Funds.

The Office of the Treasurer and Receiver-General (Treasury) manages the Commonwealth's short-term external mixed investment pool, the Massachusetts Municipal Depository Trust (MMDT). MMDT is comprised of two portfolios, a Cash Portfolio and a Short Term Bond Fund. The Cash Portfolio is a money-market-like investment pool; its investments are carried at amortized cost, which approximates fair value. The Short Term Bond Fund investments are carried at fair value.

Investors in MMDT are not allowed to overdraw their shares. For a complete copy of MMDT's separately issued financial statements, please contact the Office of the State Treasurer's Cash Management Department, at (617) 367-9333. The statements can be downloaded from the Cash Management section of the Office of the State Treasurer's website at www.mass.gov/treasury. General Law Chapter 29, Section 38 enumerates the Commonwealth's investment policy for nonpension assets.

## C. DEDICATED REVENUE AND PLEDGES

The Commonwealth has a number of bond programs in which bonds are secured by a pledge of dedicated revenues provided to bondholders, pursuant to trust agreements, as well as pledges of revenue for general operations. Like the Commonwealth, certain state authorities have also issued special obligation bonds secured by specific Commonwealth revenues. These other authorities' debts are not included in the SBFR, but are included in the CAFR.

All federal government reimbursements for the Commonwealth’s highway spending are dedicated to the repayment of federal grant anticipation notes (GANs) issued in fiscal 1998, 1999, 2001, 2011, 2014 and refunding notes in FY03 and FY11. During FY14, the Commonwealth issued approximately $\$ 253$ million in GANs for new-money needs under the Commonwealth's Accelerated Bridge Program. All GANs issued prior to 2010 are scheduled to be repaid and retired by FY15. The Commonwealth will begin repayment of principal of the new-money notes issued in 2010 and 2014 beginning in FY16, after the original and refunded federal grant anticipation notes have been paid in full. As of June 30, 2014, total principal remaining to be paid on outstanding GANs is approximately $\$ 531$ million, with maturities ranging from FY15 through FY27. Principal paid during FY14 was approximately $\$ 178$ million and came from federal reimbursements. Interest paid in FY14 was funded by the Commonwealth.

In FY14, the Commonwealth issued approximately $\$ 424$ million in special obligation bonds for highway construction purposes under the Commonwealth's Accelerated Bridge Program (ABP). The FY14 and previously issued bonds mature from FY15 to FY43 and are secured by a senior lien on 14.1085 cents of the total 21 cents per gallon gasoline tax, the full 21 cents per gallon of special fuels taxes (comprised primarily of taxes on diesel fuel), the full $19.1 \%$ of the average price per gallon tax on liquefied natural gas, and all Registry of Motor Vehicle fees deposited in the Commonwealth Transportation Fund. The bonds also have a subordinate lien on 6.86 cents of the 21 cents per gallon gasoline tax not included in the senior lien. As of June 30, 2014, approximately $\$ 1.401$ billion in principal was outstanding on the ABP bonds and approximately $\$ 1.125$ billion of interest was expected to be paid through maturity. The ABP projected interest costs are net of federal subsidies under the Build America Bond (BABs) program. BABs is a temporary program under which the Commonwealth and other state and local governments issued taxable bonds in calendar 2009 and 2010 in return for a subsidy from the federal government equal to $35 \%$ to $45 \%$ (depending on whether the proceeds are used for projects in economically distressed areas) of the interest costs on the bonds.

Other special obligation bonds for highway construction purposes are secured by a pledge of 6.86 cents of the 21 cent per gallon gasoline tax, with no new debt issued during FY14. As of June 302014 , bonds secured by these pledged funds totaled approximately $\$ 250$ million in principal and approximately $\$ 54$ million in interest. These bonds mature from FY15 to FY22 and were issued in various series. Principal and interest paid during FY14 amounted to approximately $\$ 38$ million and $\$ 15$ million, respectively. The lien on these bonds has been closed, meaning that no new additional new-money bonds can be issued against these revenues under this trust agreement.

Portions of Commonwealth sales taxes are pledged as security for bonds issued by the Massachusetts Bay Transportation Authority (MBTA) and the Massachusetts School Building Authority (MSBA). The MBTA receives sales tax revenues equal to $1 \%$ of applicable sales, subject to an annual floor set in statute. In FY14, total dedicated sales tax revenue that was directed to the MBTA was approximately $\$ 799$ million, $\$ 72$ million more than would have been the case were the dedicated revenue equal to $1 \%$ of applicable sales. As a result, in FY14 the MBTA received from the Commonwealth sales tax revenues effectively equal to $1.10 \%$ of applicable sales, and is expected to receive approximately this percentage of applicable sales for the foreseeable future. Dedicated revenues to the MBTA increase by the lesser of the annual increase in the Boston consumer price index or prior calendar year annual sales taxes, with a floor of $0 \%$ and a ceiling of $3.0 \%$.

The MSBA also receives a pledge of sales tax that, starting in FY11, increased to $1.0 \%$ of applicable sales in the Commonwealth but with no annual floor or ceiling. In FY14, approximately $\$ 728$ million of the dedicated sales tax revenue stream was directed to the MSBA.

The Commonwealth has also pledged sales tax revenue and rooms tax surcharges from areas contiguous to convention centers and the Worcester DCU Arena and Convention Center to support such centers' operations. As of June 30, 2014, taxes within the Convention Center districts support approximately $\$ 639$ million of outstanding principal and approximately $\$ 423$ million of interest on debts related to these Convention Centers. Taxes collected in FY14 were approximately $\$ 108$ million, while debt service on the bonds was approximately $\$ 35$ million.

The Transportation Modernization Act of 2009, as amended, eliminated the pledges of sales tax revenue to MassDOT through the Commonwealth Transportation Fund (CTF). Beginning in FY14, the motor vehicle sales tax collections were shifted from the general fund to the CTF while also eliminating the $0.385 \%$ pledge of regular and meals sales tax. During FY14, approximately $\$ 501$ million in sales tax revenue was transferred to MassDOT. From the Commonwealth Transportation Fund, \$275 million was dedicated to funding the operations of the MBTA while an additional $\$ 68$ million was dedicated to funding the operations of the regional transit authorities. These amounts are transferred through the CTF.

## D. INTERFUND/INTRAFUND TRANSACTIONS

Transactions of a buyer/seller nature between departments within a fund are not eliminated.
Transfers in and out net to approximately $\$ 13$ million due to higher education non-appropriated fund activity, which is not included in the combined statements - statutory basis.

## E. CURRENT EMPLOYEE BENEFITS

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements and state laws. Upon retirement, termination or death, certain employees are compensated for unused vacation and sick leave (subject to certain limitations) at their current rate of pay (not accrued on a statutory basis).

## F. FRINGE BENEFIT COST RECOVERY

The Commonwealth pays the fringe benefit costs of its employees and retirees through the General Fund. These fringe benefits include the costs of employees' health insurance, pensions, unemployment compensation, and other costs necessary to support the state work force. As directed by Chapter 29, Sections 5D and 6B(f) of the Massachusetts General Laws, these costs are assessed to other funds based on their payroll costs, net of credits for direct payments.

Since these fringe benefit costs and pensions are not appropriated in the budget, the required assessment creates a variance between budget and actual expenditures at year-end. The fringe benefit cost recoveries of approximately $\$ 314$ million into
the General Fund results from cost assessments of approximately $\$ 166$ million from the other budgeted funds, non-budgeted special revenue funds and capital funds. The remainder of approximately $\$ 148$ million was assessed to the non-appropriated activities of higher education, expendable trust and agency funds.

## G. LOTTERY REVENUE AND PRIZES

Ticket revenues are recognized when sold and prizes awarded by the Massachusetts State Lottery Commission are recognized as drawings are held. Games expenditures are accrued at year-end only for open jackpots for Mega Millions, Powerball and Megabucks.

## H. RECEIVABLES

Reimbursements due to the Commonwealth for its expenditures on federally funded reimbursement and grant programs are reported as "Due from federal government." Other receivables include reimbursement of fringe benefit assessments from authorities and the institutions of higher education along with other departmental receivables.

## I. DUE FROM CITIES AND TOWNS

"Due from Cities and Towns" represents reimbursements due to the Commonwealth for its expenditures on certain programs for the benefit of cities and towns.

## J. RISK MANAGEMENT

The Commonwealth is self-insured for state employees’ workers' compensation, casualty, theft, tort claims and other losses. Such liabilities are not recognized in the governmental funds on the statutory basis until encumbered and/or processed for payment. For employees' workers' compensation, the Commonwealth assumes the full risk of claims filed under a program managed by the Human Resources Division.

For personal injury or property damages, Chapter 258 of the Massachusetts General Laws limits the risk assumed by the Commonwealth to $\$ 100,000$ per occurrence, in most circumstances.

The Group Insurance Commission administers contributory health care and other insurance programs for the Commonwealth's employees and retirees.

## K. ENCUMBRANCES

Encumbrance accounting is utilized in the Governmental Funds as a significant aspect of budgetary control. The full amounts of purchase orders, contracts and other commitments of appropriated resources are encumbered and recorded as deductions from appropriations prior to actual expenditure, ensuring that such commitments do not exceed appropriations. Encumbrances outstanding at year-end for goods or services received on or before June 30, but paid after, are reported as expenditures and statutory basis liabilities as a component of accounts payable.

## L. FUND BALANCES

Fund balance has been reserved as follows:
"Reserved for continuing appropriations" - are unexpended amounts in appropriations, which the Legislature has specifically authorized to be carried into the next fiscal year.
"Reserved for Commonwealth Stabilization" - are amounts set aside in the Commonwealth Stabilization Fund in accordance with Section 5C of Chapter 29 of the Massachusetts General Laws.
"Reserved for debt service" - are amounts held by fiscal agents or the Commonwealth to fund future debt service obligations.

The remainder of fund balance is unreserved and undesignated and consists of cumulative surplus or deficits of the fund not otherwise designated.

## M. TOTAL COLUMN - MEMORANDUM ONLY

Total and subtotal columns on the combined financial statements - statutory basis are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present consolidated financial position, results of operations or changes in financial position. Interfund eliminations have not been made in the aggregation of these data.

The financial statements include certain prior year summarized comparative information in total but not by fund. Such information does not include sufficient detail to constitute a full comparative presentation. Accordingly, such information should be read in conjunction with the Commonwealth’s financial statements for the year ended June 30, 2013, from which the summarized information was derived.

## N. ESTIMATES

The preparation of the SBFR requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial report. Estimates also affect the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

## O. RECLASSIFICATION

Certain amounts for FY13 were reclassified to conform to current year presentation.

## 3. BUDGETARY CONTROL

State finance law requires that a balanced budget be approved by the Governor and the Legislature. The Governor presents an annual budget to the Legislature, which includes estimates of revenues and other financing sources and recommended expenditures and other financing uses. The Legislature, which has full authority to amend the budget, adopts an expenditure budget by appropriating monies at the individual appropriation account level in an annual appropriations act.

Before signing the appropriations act, the Governor may veto or reduce any specific item, subject to legislative override. Further changes to the budget established in the annual appropriations act may be made via supplemental appropriation acts or other legislative acts. These must also be signed by the Governor and are subject to the line item veto.

In addition, Massachusetts General Laws authorize the Secretary of Administration and Finance, with the approval of the Governor, upon determination that available revenues will be insufficient to meet authorized expenditures, to withhold allotments of appropriated funds which effectively reduce the account's expenditure budget.

The majority of the Commonwealth's appropriations are non-continuing accounts which lapse at the end of each fiscal year. Others are continuing accounts for which the Legislature has authorized that an unspent balance from the prior year be carried forward and made available for spending in the current fiscal year. In addition, the Legislature may direct that certain revenues be retained and made available for spending within an appropriation. Fringe benefits, pension costs, and certain other costs that are mandated by state finance law are not itemized in the appropriation process and are not separately budgeted.

Because revenue budgets are not updated subsequent to the original appropriation act, the comparison of the initial revenue budget to the subsequent, and often modified, expenditure budget can be misleading. Also, these financial statements portray fund accounting with gross inflows and outflows, thus creating a difference to separately published budget documents, which eliminate some interfund activity. In conducting the budget process, the Commonwealth excludes those interfund transactions that by their nature have no impact on the combined fund balance of the budgeted funds.

Generally, expenditures may not exceed the level of spending authorized for an appropriation account. However, the Commonwealth is statutorily required to pay debt service, regardless of whether such amounts are appropriated.

The FY04 General Appropriation Act (Chapter 26, Section 167 of the Acts of 2003) amended Section 9C, of Chapter 29, directing the Governor to notify the Legislature in writing as to the reasons for and the effect of any reductions in spending. This proposal must be delivered to the Legislature 15 days before any reductions take effect. Alternatively, funds from the Stabilization Fund may be used to cure the deficiency.

The following table summarizes budgetary activity for FY14 (amounts in thousands):

|  | Revenues |  | Expenditures |  |
| :---: | :---: | :---: | :---: | :---: |
| General Appropriation Act, Chapter 38 of the Acts of 2013: |  |  |  |  |
| Direct appropriations. | \$ | 33,858,500 | \$ | 33,526,507 |
| Estimated revenues, transfers, retained revenue appropriations, and appropriations carried forward from FY2013..... |  | - |  | 1,239,494 |
| Total original budget............................................................. |  | 33,858,500 |  | 34,766,001 |
| Supplemental Acts of 2013: |  |  |  |  |
| Chapter 118.................................................................. |  | - |  | 175,521 |
| Supplemental Acts of 2014: |  |  |  |  |
| Chapter 52. |  | - |  | 258,911 |
| Chapter 62. |  | - |  | 450 |
| Chapter 70.. |  | - |  | 600 |
| Chapter 119...................................................................... |  | - |  | 144,679 |
| Chapter 295....................................................................... |  | - |  | 1,853 |
| Chapter 359. |  | - |  | 38,000 |
| Total budgeted revenues and expenditures per Legislative action.......... |  | - |  | 620,014 |
| Plus: Pension contributions and revenue authorized outside of General Appropriation Act, and other transfers of revenue and spending....... |  | 2,033,983 |  | 2,109,723 |
| Budgeted revenues and expenditures as reported............................ | \$ | 35,892,483 | \$ | 37,495,738 |

The following table identifies the interfund activity from budgeted sources and uses to reconcile forecasts prepared during the budget process to the results presented in these statements (amounts in thousands):

|  | Revenues and Other Financing Sources | Expenditures and Other Financing Uses |
| :---: | :---: | :---: |
| Actual as presented in the combined budget and actual statement - statutory basis.. | \$37,230,145 | \$37,653,960 |
| Adjustments to revenues and expenditures <br> Transfer of revenues to the Intragovernmental Service Fund. | $(339,715)$ | $(339,715)$ |
| Adjustments to other financing sources and uses: <br> Fringe benefit cost assessments. | $(8,291)$ | $(8,291)$ |
| Transfer of expenditures from the Intragovernmental Service Fund to the General Fund........ | $(3,478)$ | $(3,478)$ |
| RMV license plates.............................................................................................. | $(3,011)$ | $(3,011)$ |
| Transfers from the General Fund to the Stabilization Fund. | $(459,767)$ | $(459,767)$ |
| Transfers from the Stabilization Fund to the General Fund. | $(771,569)$ | $(771,569)$ |
| Transfers from Budgeted Funds to the General Fund. | $(3,010)$ | $(3,010)$ |
| Other fund deficit support........................................................................................... | $(167,972)$ | $(167,972)$ |
| Other.................................................................................................................. | (177) | (177) |
| Actual as presented on budgetary documents................................................................. | \$35,473,155 | \$35,896,970 |

The section divider for the budgeted funds contains a list of budgeted funds grouped by categories.

The Office of the Comptroller has the responsibility to ensure that budgetary control is maintained on an individual appropriation account basis. Budgetary control is exercised through the state accounting system, the Massachusetts Management Accounting and Reporting System (MMARS). Encumbrances and expenditures are not allowed to exceed the appropriation account's spending authorization.

## 4. MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT)

MassDOT is an entity legally separate from the Commonwealth. MassDOT operations are reported separately in the nonbudgeted special revenue funds section of this report, which includes all of the Commonwealth's highway and turnpikerelated operations as well as the activity of the Registry of Motor Vehicles. MassDOT capital spending and revenue activity are reported in the capital funds section of this report, in the Central Artery Statewide Road and Bridge Infrastructure Fund, the Highway Capital Projects Fund and the Federal Highway Construction Program Fund.

MassDOT financial activity is included in this report in order to reflect all activity reported on the Commonwealth's MMARS accounting system. For the SBFR, MassDOT is treated as an agency or department of the Commonwealth, as specified in Massachusetts General Laws. However, for GAAP reporting purposes, as reflected in the Commonwealth's CAFR, MassDOT will be included as a discretely presented component unit of the Commonwealth.

## 5. INDIVIDUAL FUND DEFICITS

The following Budgeted, Non-Budgeted Special Revenue and Capital Projects Funds are included in the combined totals and have individual fund deficits at June 30, 2014, as follows (amounts in thousands) (excludes MassDOT):

| Budgeted Special Revenue: |  |  |
| :---: | :---: | :---: |
| Local Aid Stabilization Fund........................................ | \$ | $(8,325)$ |
| Non-Budgeted Special Revenue: |  |  |
| Other: |  |  |
| Government Land Bank Fund.................................. |  | $(35,033)$ |
| Capital Projects: |  |  |
| General Capital Projects Fund....................................... |  | $(740,140)$ |
| Highway Capital Projects Fund.................................... |  | $(425,088)$ |
| Government Land Bank Capital Projects Fund............... |  | (129) |
| Local Aid Capital Projects Fund.................................... |  | (36) |
| Total Capital Projects Funds......................................... |  | $(1,165,393)$ |
| Total................................................................................. | \$ | (1,208,751) |

None of the funds detailed above were in deficit due to finance-related contractual provisions and all were allowed to be in deficit by General Law.

## 6. MEDICAID COSTS

Approximately 39.4\% of the Commonwealth’s budgeted fund spending for programs and services is devoted to Medicaid. It is the largest and has been one of the fastest growing items in the Commonwealth's budget. For the fiscal year ended June 30, 2014, the General Fund includes approximately $\$ 11.901$ billion in expenditures for Medicaid claims. The combined financial statements - statutory basis include Medicaid claims processed but unpaid at June 30, 2014 of approximately \$23 million as accounts payable.

## Combining and Individual Fund Financial Statements Statutory Basis



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# Individual Budgeted Funds 

## MAJOR BUDGETED FUNDS:

The General Fund - The General Fund is the Commonwealth's primary Governmental Fund. All governmental activities not specifically directed to another fund are accounted for in the General Fund. As a result, most budgeted expenditures of the Executive secretariats, the Legislature, constitutional offices, Judiciary, institutions of higher education and independent commissions are paid from the General Fund. It similarly receives a significant portion of sales, individual income and corporate taxes and the full amount of most other governmental taxes.

Commonwealth Transportation Fund - to account for revenues from motor fuels taxes and all fees and fines received by the Registry of Motor Vehicles relating to the use and operation of motor vehicles and trailers. Spending is for debt service on general and special obligation debt formerly paid from the Highway Fund, as well as for amounts, subject to appropriation, to fund the programs and services of the Massachusetts Department of Transportation. This fund also includes activity of the Infrastructure Fund, which was a subfund of the Highway Fund.

The Commonwealth Stabilization Fund - to account for amounts calculated in accordance with state finance law and to maintain a reserve to enhance the Commonwealth's fiscal stability. Tax revenues from certain lottery winners selling their stream of future winnings in exchange for current payments are recorded in this fund, as are fiscal year capital gains tax revenues exceeding $\$ 1$ billion (adjusted annually for economic growth) and individual judgments and settlements of more than $\$ 10$ million.

## ADMINISTRATIVE CONTROL FUND:

This fund accounts for the revenues generated by certain administrative functions of government, for which the Legislature has required a separate fund be established.

Intragovernmental Service Fund - to account for the charges of any state agency for services provided by another state agency.

## BUDGETED ENVIRONMENTAL FUNDS:

Inland Fisheries and Game Fund - to account for revenues from license and permit fees for inland fishing, hunting, trapping, and sporting licenses and revenue producing stamps or the sales of land, rights and properties, gifts, interest, and federal grant reimbursements; used for developing, maintaining and operating the Division of Fisheries and Wildlife.

Marine Recreational Fisheries Development Fund - to account for salt water permit fees collected, funds, grants and gifts received as authorized, including investment income; used for development and administration of recreational salt water fishing improvement programs.

## OTHER BUDGETED FUNDS:

These funds account for a variety of miscellaneous taxes, fees, fines and other revenues, which are restricted to the financing of specific Commonwealth programs.

Public Safety Training Fund - to account for all revenues collected from the surcharge imposed by Section 12 of Chapter 89 and the seventh paragraph of Section 20 of Chapter 90 of the General Laws. The fund shall be used for the instruction of public safety personnel including, but not limited to, the recruitment of additional state police classes and for the municipal police training committee, under Section 116 of Chapter 6 of the General Laws, as necessary, to preserve and promote the public safety. The fund shall not be subject to Section 5C of Chapter 29 of the General Laws.

Children and Families Protection Fund - to account for any penalties collected for violations of the Massachusetts Pesticide Control Act under Chapter 132B, Sections 6C to 6I of the General Laws, inclusive, and any income derived from the investment of amounts credited to the fund. Amounts credited to the fund shall be used, subject to appropriation, for the implementation and enforcement of said Sections 6C to 6I.

Massachusetts Tourism Fund - to account for revenues received from hotel taxes; used to fund the Office of Travel and Tourism promotions and the Massachusetts Convention Center Authority.

Local Capital Projects Fund - to account for funds transferred from the Gaming Revenue Fund established in Section 59 of Chapter 23K of the General Laws and any monies credited to or transferred to the fund from any other fund or source.

Local Aid Stabilization Fund - to account for gaming tax revenues transferred under Section 59 of Chapter 23K of
the General Laws, all other monies credited or transferred to it from any other fund or source and proceeds from the investment of such funds. Monies shall be distributed to cities and towns as a supplement to other sources of local aid distributions, but shall not be subject to Section 5C of Chapter 29 of the General Laws.

Manufacturing Fund - to account for gaming license fees transferred in accordance with Section 93 of Chapter 194 of the Acts of 2011 and any monies credited or transferred to the fund from any other fund or source.

Community College Fund - to account for gaming license fees transferred in accordance with Section 93 of Chapter 194 of the Acts of 2011 and any monies credited or transferred to the fund from any other fund or source.

## The following funds have been enacted in legislation but had no activity in FY14 and are not presented in this report:

Collective Bargaining Reserve Fund - to account for transfers from the General Fund, which may be used to fund negotiated contracts for state employees.

Tax Reduction Fund - to account for the maintenance of a reserve, which shall be used only to reduce personal income taxes.

Dam Safety Trust Fund - to account for all receipts and revenues generated through agreements executed between the department of environmental management and public or private entities for dam safety purposes, and all fines, costs, expenses and interest imposed. Revenues over $\$ 250,000$ in a fiscal year shall be credited to the General Fund.

International Educational and Foreign Language Grant Program Fund - to account for appropriations, bond proceeds or other monies authorized to be used by the Commissioner of Education to increase the number of Massachusetts students, teachers, administrators and education policymakers to support programs and activities that advance cultural awareness through grants to local and regional high schools to support international education programs and promote the study of foreign languages.

Gaming Local Aid Fund - to account for gaming tax revenues transferred under Section 59 of Chapter 23K of the General Laws and all monies credited or transferred to the fund from any other fund or source. Monies from the fund shall be used in addition to the balance of the State Lottery Fund for distribution to cities and towns in accordance with Section 35 of Chapter 10 of the General

Laws and any monies so distributed shall be considered part of general revenue sharing aid for purposes of annual aid and contribution requirements established pursuant to Chapter 70 of the General Laws or Section 3 of the FY2011 General Appropriation Act.

Education Fund - to account for gaming tax revenues transferred under Section 59 of Chapter 23K of the General Laws and all monies credited to or transferred to the fund from any other fund or source. $35 \%$ of the funds received shall be appropriated for the purposes of both K12 and higher education to supplement, not offset, any reduction in the General Appropriation Act from the previous fiscal year.

Gaming Economic Development Fund - to account for gaming tax revenues transferred from the Gaming Revenue Fund established in Section 59 of Chapter 23K of the General Laws. Expenditures from the fund shall be used to support economic development and job growth including, but not limited to: (1) workforce training, including transfers to the Workforce Competitiveness Trust Fund; (2) tourism promotion, including regional tourism promotion agencies and cultural and recreational attraction promotion; (3) summer jobs; (4) the Massachusetts marketing partnership; (5) higher education scholarships; (6) regional economic development initiatives; (7) support for small businesses, including small business lending; (8) green jobs promotion; (9) science, technology, engineering and mathematics career pipeline initiatives; and (10) agricultural development programs, including youth agricultural education.

Temporary Holding Fund - to account for cumulative tax revenues during the fiscal year in excess of permissible tax revenues as defined in Chapter 62F, Section 6A of the General Laws. The fund balance in the fund closes annually to the Stabilization Fund to the extent of expenditures from that fund. Any remaining balance transfers to the General Fund. This fund was repealed effective January 1, 2013.

Substance Abuse Prevention and Treatment Fund - to account for sales tax revenues (non-dedicated) collected from the sale of alcoholic beverages under Chapter 64H; used for substance abuse treatment and prevention services. In November 2010, the sales tax on alcoholic beverages was repealed via referendum, effective January 1, 2011. As of that date, no monthly sales tax revenue has been deposited in the Substance Abuse Fund.


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## Budgeted Funds

Combining Balance Sheet - Statutory Basis

June 30, 2014
(Amounts in thousands)

| ASSETS | General |  | Commonweath Transportation |  | Commonwealth Stabilization |  | Administrative Control |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Intragovernmental Service |  |  |
| Cash and short-term investments...................................... | \$ | 379,763 |  |  | \$ | 608 | \$ | 986,598 | \$ | 41,709 |
| Cash with fiscal agent............................................. |  |  |  | 14,384 |  | - |  |  |
| Investments........................................................... |  | - |  | - |  | 261,837 |  |  |
| Receivables, net of allowance for uncollectibles: |  |  |  |  |  |  |  |  |
| Due from federal government............................... |  | 708,833 |  |  |  | - |  |  |
| Other receivables............................................. |  | 11,022 |  |  |  | - |  |  |
| Due from cities and towns............................................ |  | 5,020 |  | - |  | - |  |  |
| Total assets................................................... | \$ | 1,104,638 | \$ | 14,992 | \$ | 1,248,435 | \$ | 41,709 |

## LIABILITIES AND FUND BALANCES

| Liabilities: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Deficiency in cash and short-term investments........... | \$ | - | \$ | - | \$ | - | \$ | - |
| Accounts payable.. |  | 789,552 |  | 608 |  | - |  | 27,296 |
| Accrued payroll................................................... |  | 170,957 |  | - |  | - |  | 4,184 |
| Total liabilities. |  | 960,509 |  | 608 |  | - |  | 31,480 |
| Fund balance (deficit): |  |  |  |  |  |  |  |  |
| Reserved for: |  |  |  |  |  |  |  |  |
| Continuing appropriations................................... |  | 144,129 |  | - |  | - |  | 10,229 |
| Commonwealth Stabilization............................... |  | - |  | - |  | 1,248,435 |  | - |
| Debt service.. |  | - |  | 14,384 |  |  |  | - |
| Unreserved: |  |  |  |  |  |  |  |  |
| Undesignated.................................................... |  | - |  | - |  | - |  | - |
| Total fund equity (deficit)...................................... |  | 144,129 |  | 14,384 |  | 1,248,435 |  | 10,229 |
| Total liabilities and fund equity............................... | \$ | 1,104,638 | \$ | 14,992 | \$ | 1,248,435 | \$ | 41,709 |

[^0]

| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 772 |  | 123 |  | - |  | - |  | 1,279 |  | - |
|  | 343 |  | 16 |  | - |  | - |  | 77 |  | - |
|  | 1,115 |  | 139 |  | - |  | - |  | 1,356 |  | - |
|  | - |  | - |  | - |  | - |  | 20 |  | 21,250 |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | 17,433 |  | 2,399 |  | 568 |  | - |  | - |  | - |
|  | 17,433 |  | 2,399 |  | 568 |  | - |  | 20 |  | 21,250 |
| \$ | 18,548 | \$ | 2,538 | \$ | 568 | \$ | - | \$ | 1,376 | \$ | 21,250 |

## Budgeted Funds

## Combining Balance Sheet - Statutory Basis

June 30, 2014
(Amounts in thousands)


## LIABILITIES AND FUND BALANCES

| Liabilities: |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Deficiency in cash and short-term investments................ \$ | 7,182 | \$ | - | \$ | - | \$ | 7,182 | \$ | 44,867 |
| Accounts payable...................................................... | 1,143 |  | 30 |  | - |  | 820,803 |  | 979,276 |
| Accrued payroll.... | - |  | - |  | 758 |  | 176,335 |  | 165,902 |
| Total liabilities.. | 8,325 |  | 30 |  | 758 |  | 1,004,320 |  | 1,190,045 |
| Fund balance (deficit): |  |  |  |  |  |  |  |  |  |
| Reserved for: |  |  |  |  |  |  |  |  |  |
| Continuing appropriations........................................ | - |  | - |  | 20 |  | 175,648 |  | 283,189 |
| Commonwealth Stabilization.................................... | - |  | - |  | - |  | 1,248,435 |  | 1,556,657 |
| Debt service........................................................... | - |  | - |  | - |  | 14,384 |  | 13,932 |
| Unreserved: |  |  |  |  |  |  |  |  |  |
| Undesignated.. | $(8,325)$ |  | - |  | - |  | 12,075 |  | 20,579 |
| Total fund equity (deficit)... | $(8,325)$ |  | - |  | 20 |  | 1,450,542 |  | 1,874,357 |
| Total liabilities and fund equity................................... \$ | - | \$ | 30 | \$ | 778 | \$ | 2,454,862 | \$ | 3,064,402 |

See accountants' review report


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Fiscal Year Ended June 30, 2014
(Amounts in thousands)

|  | General |  | Commonweath Transportation |  | CommonwealthStabilization |  | Administrative Control |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Intragovernmental Service |  |  |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |
| Taxes.......................................................................................... | \$ | 20,539,735 |  |  | \$ | 1,231,994 | \$ | 867 | \$ | - |
| Assessments............................................................................ |  | 439,998 |  | 22,211 |  | - |  | - |
| Federal grants and reimbursements................................................. |  | 8,366,140 |  | - |  | - |  | - |
| Tobacco settlement revenue......................................................... |  | 282,049 |  | - |  | - |  | - |
| Departmental.................................................................................... |  | 2,156,954 |  | 522,364 |  | - |  | 354,758 |
| Miscellaneous........................................................................... |  | 254,968 |  | 2,430 |  | 7,259 |  | - |
| Total revenues......................................................................... |  | 32,039,844 |  | 1,778,999 |  | 8,126 |  | 354,758 |
| Other financing sources: $\square \square \square$ |  |  |  |  |  |  |  |  |
| Fringe benefit cost recovery.......................................................... |  | 310,559 |  | - |  | - |  | - |
| Lottery reimbursements.............................................................. |  | 95,891 |  | - |  | - |  | - |
| Lottery distributions.... |  | 921,730 |  | - |  | - |  | - |
| Operating transfers in................................................................... |  | 241,225 |  | 11,428 |  | - |  | - |
| Stabilization transfer.............................................................................. |  | 771,569 |  | - |  | 459,767 |  | - |
| Other fund deficit support............................................................ |  | - |  | 102,495 |  | - |  | - |
| Total other financing sources......................................................... |  | 2,340,974 |  | 113,923 |  | 459,767 |  | - |
| Total revenues and other financing sources......................................... |  | 34,380,818 |  | 1,892,922 |  | 467,893 |  | 354,758 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |
| Legislature........ |  | 56,299 |  | - |  | - |  | - |
| Judiciary........... |  | 814,129 |  | - |  | - |  | - |
| Inspector General.. |  | 6,162 |  | - |  | - |  | - |
| Governor and Lieutenant Governor................................................. |  | 5,144 |  | - |  | - |  | - |
| Secretary of the Commonwealth.......... |  | 44,240 |  | - |  | - |  | 99 |
| Treasurer and Receiver-General......................................................... |  | 203,358 |  | - |  | - |  | - |
| Auditor of the Commonwealth........................................................... |  | 17,536 |  | - |  | - |  | - |
| Attorney General........................................................................ |  | 43,028 |  | - |  | - |  | - |
| Ethics Commission... |  | 1,904 |  | - |  | - |  | - |
| District Attorney.................... |  | 105,962 |  | - |  | - |  | - |
| Office of Campaign \& Political Finance.. |  | 1,370 |  | - |  | - |  | - |
| Sheriff's Departments.................................................................. |  | 552,978 |  | - |  | - |  | - |
| Disabled Persons Protection Commission......................................... |  | 2,412 |  | - |  | - |  | - |
| Board of Library Commissioners....................................................... |  | 22,184 |  | - |  | - |  | - |
| Comptroller............................... |  | 8,541 |  | - |  | - |  | 4,270 |
| Administration and Finance............................................................. |  | 1,931,276 |  | - |  | - |  | 197,457 |
| Energy and Environmental Affairs......................................................... |  | 200,882 |  | - |  | - |  | 1,384 |
| Health and Human Services......................................................... |  | 4,979,491 |  | - |  | - |  | 91,045 |
| Massachusetts Department of Transportation. |  | - |  | 275,200 |  | - |  | - |
| Executive Office of Education. |  | 2,077,382 |  | - |  | - |  | 456 |
| Center for Health Information and Analysis. |  | 23,706 |  | - |  | - |  | - |
| Public Safety and Homeland Security.............................................. |  | 1,010,411 |  | - |  | - |  | 48,364 |
| Housing and Economic Development................................................. |  | 498,273 |  | - |  | - |  | 1,541 |
| Labor and Workforce Development................................................ |  | 41,437 |  | - |  | - |  | - |
| Direct local aid.......................................................................... |  | 5,292,467 |  | - |  | - |  | - |
| Medicaid........... |  | 11,900,776 |  | - |  | - |  | - |
| Post employment benefits.......... |  | 2,050,361 |  | - |  | - |  | - |
| Debt service: |  |  |  |  |  |  |  |  |
| Principal retirement.................................................................. |  | 625,392 |  | 616,364 |  | - |  | 6,218 |
| Interest and fiscal charges.......................................................... |  | 428,601 |  | 456,853 |  | - |  |  |
| Total expenditures....................................................................... |  | 32,945,702 |  | 1,348,417 |  | - |  | 350,834 |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment...................................................... |  | - |  | - |  | - |  | - |
| Operating transfers out.................................................................. |  | 73,249 |  | 515,089 |  | - |  | 3,478 |
| State Retiree Benefits transfer....................................................... |  | 27,346 |  | 29,064 |  | 2,273 |  | - |
| State Pension transfer................................................................. |  | - |  | - |  | 2,273 |  | - |
| Stabilization transfer....... |  | 459,767 |  | - |  | 771,569 |  | - |
| Commonwealth care transfer........................................................ |  | 390,079 |  | - |  | - |  | - |
| Medical assistance transfer........................................................... |  | 395,025 |  | - |  | - |  | - |
| Delivery system transformation initiatives trust transfer....................... |  | 70,732 |  | - |  | - |  | - |
| Other fund deficit support.............................................................. |  | 148,019 |  | - |  | - |  | - |
| Total other financing uses............................................................ |  | 1,564,217 |  | 544,153 |  | 776,115 |  | 3,478 |
| Total expenditures and other financing uses...................................... |  | 34,509,919 |  | 1,892,570 |  | 776,115 |  | 354,312 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. |  | $(129,101)$ |  | 352 |  | $(308,222)$ |  | 446 |
| Fund balance (deficit) at beginning of year....................................... |  | 273,230 |  | 14,032 |  | 1,556,657 |  | 9,783 |
| Fund balance (deficit) at end of year................................................ | \$ | 144,129 | \$ | 14,384 | \$ | 1,248,435 | \$ | 10,229 |



## Budgeted Funds

 Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory BasisFiscal Year Ended June 30, 2014
(Amounts in thousands)

|  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- |

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Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis - Budget And Actual
Fiscal Year Ended June 30, 2014
(Amounts in thousands)


See accountants’ review report


## Budgeted Funds

Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis - Budget And Actual
Fiscal Year Ended June 30, 2014
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Environmental |  |  |  |  |  | Budgeted Other |  |  |  |  |  |
|  | Marine Recreational Fisheries Developmen |  |  |  |  |  | Public Safety Trust |  |  |  |  |  |
|  | Budget |  | Actual |  | Variance <br> Favorable (Unfavorable) |  | Budget |  | Actual |  |  |  |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |
|  | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Assessments........................................................................ |  |  |  |  |  | - |  | - |  | - |  | - |
| Federal grants and reimbursements............................................... |  | - |  |  |  | - |  | - |  | - |  | - |
| Tobacco settlement revenue...................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Departmental................................................................................. |  | 1,780 |  | 1,408 |  | (372) |  | - |  | 568 |  | 568 |
| Miscellaneous............................................................................. |  |  |  | - |  |  |  | - |  | - |  | - |
| Total revenues..................................................................... |  | 1,780 |  | 1,408 |  | (372) |  | - |  | 568 |  | 568 |
| Other financing sources: |  |  |  |  |  |  |  |  |  |  |  |  |
| Fringe benefit cost recovery................................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
|  |  | - |  | - |  | - |  | - |  | - |  | - |
| Lottery distributions................................................................ |  | - |  |  |  | - |  | - |  | - |  | - |
| Operating transfers in............................................................. |  | - |  | - |  | - |  | - |  | - |  | - |
| Stabilization transfer.............................................................. |  | - |  | - |  | - |  | - |  | - |  | - |
| Other fund deficit support............................................................. |  | - |  | - |  | - |  | - |  | - |  | - |
| Total other financing sources.......................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Total revenues and other financing sources. |  | 1,780 |  | 1,408 |  | (372) |  | - |  | 568 |  | 568 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |  |  |
| Legislature. |  | - |  | - |  | - |  | - |  | - |  | - |
| Judiciary.............. |  | - |  | - |  | - |  | - |  | - |  | - |
| Inspector General... |  | - |  | - |  | - |  | - |  | - |  | - |
| Governor and Lieutenant Governor.......... |  | - |  | - |  | - |  | - |  | - |  | - |
| Secretary of the Commonwealth.............. |  | - |  | - |  | - |  | - |  | - |  | - |
| Treasurer and Receiver-General.......................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Auditor of the Commonwealth......................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Attorney General............................................................................. |  | - |  | - |  | - |  | - |  | - |  | - |
| Ethics Commission....................................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| District Attorney........................................................................ |  | - |  | - |  | - |  | - |  | - |  | - |
| Office of Campaign and Political Finance.......................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Sheriff's Departments.................................................................. |  | - |  | - |  | - |  | - |  | - |  | - |
| Disabled Persons Protection Commission.......................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Board of Library Commissioners.................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Comptroller............................................................................. |  | - |  | - |  | - |  | - |  | - |  | - |
| Administration and Finance...................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Energy and Environmental Affairs.................................................. |  | 1,042 |  | 890 |  | 152 |  | - |  | - |  | - |
| Health and Human Services......................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Massachusetts Department of Transportation.................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Executive Office of Education.................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Center for Health Information and Analysis...................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Public Safety and Homeland Security................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Housing and Economic Development................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Labor and Workforce Development................................................ |  | - |  | - |  | - |  | - |  | - |  | - |
| Direct local aid.......................................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Medicaid............................................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Debt service: |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Principal retirement. |  | - |  | - |  | - |  | - |  | - |  | - |
| Interest and fiscal charges................................................................ |  | - |  | - |  | - |  | - |  | - |  | - |
| Total expenditures.................................................................... |  | 1,042 |  | 890 |  | 152 |  | - |  | - |  | - |
| Other financing uses: |  |  |  |  |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment. |  | - |  | 95 |  | (95) |  | - |  | - |  | - |
| Operating transfers out |  | - |  | - |  | ) |  | - |  | - |  | - |
| State Retiree Benefits transfer.................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| State Pension transfer............................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Stabilization transfer................................................................ |  | - |  | - |  | - |  | - |  | - |  | - |
| Commonwealth care transfer........................................................ |  | - |  | - |  | - |  | - |  | - |  | - |
| Medical assistance transfer.......................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Delivery system transformation initiatives trust transfer........................ |  | - |  | - |  | - |  | - |  | - |  | - |
| Other fund deficit support.......................................................................... |  | - |  | - |  | - |  | - |  | - |  | - |
| Total other financing uses................................................................ |  | - |  | 95 |  | (95) |  | - |  | - |  | - |
| Total expenditures and other financing uses........................ |  | 1,042 |  | 985 |  | 57 |  | - |  | - |  | - |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses... |  | 738 |  | 423 |  | (315) |  | - |  | 568 |  | 568 |
| Fund balances (deficit) at beginning of year....................................... |  | 1,976 |  | 1,976 |  | - |  | - |  | - |  | - |
| Fund balances (deficit) at end of year................................................ | \$ | 2,714 | \$ | 2,399 | \$ | ${ }^{(315)}$ | \$ | - | \$ | 568 | \$ | 568 |

See accountants' review report


## Budgeted Funds

Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis - Budget And Actual
Fiscal Year Ended June 30, 2014
(Amounts in thousands)

|  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  |  |  |  |  |  |  |  |  |

See accountants’ review report


## General Fund

Balance Sheet - Statutory Basis

June 30, 2014
(Amounts in thousands)

|  | 2014 |  | 2013 |
| :---: | :---: | :---: | :---: |
| ASSETS -2014 |  |  |  |
| Cash and short-term investments.......................................................... \$ | 379,763 | \$ | 774,717 |
| Receivables, net of allowance for uncollectibles: |  |  |  |
| Due from federal government. | 708,833 |  | 586,074 |
| Other receivables. | 11,022 |  | 15,607 |
| Due from cities and towns.. | 5,020 |  | 9,088 |
| Total assets................................................................................... \$ | 1,104,638 | \$ | 1,385,486 |
| LIABILITIES AND FUND BALANCE |  |  |  |
| Liabilities: |  |  |  |
| Accounts payable........................................................................... \$ | 789,552 | \$ | 951,066 |
| Accrued payroll.. | 170,957 |  | 161,190 |
| Total liabilities.. | 960,509 |  | 1,112,256 |
| Fund balance: |  |  |  |
| Reserved fund balance: |  |  |  |
| Reserved for continuing appropriations.. | 144,129 |  | 273,230 |
| Total fund balance.. | 144,129 |  | 273,230 |
| Total liabilities and fund balance.................................................... \$ | 1,104,638 | \$ | 1,385,486 |

See accountants’ review report

## General Fund

## Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2014
(Amounts in thousands)

|  | $\begin{gathered} 2014 \\ \text { Budget } \\ \hline \end{gathered}$ | 2014 <br> Actual | Variance Favorable (Unfavorable) | $\begin{gathered} 2013 \\ \text { Actual } \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |
| Revenues: |  |  |  |  |
| Taxes................................................................................ \$ | 20,077,700 | \$ 20,539,735 | \$ 462,035 | \$ 19,615,891 |
| Assessments.. | 458,634 | 439,998 | $(18,636)$ | 438,295 |
| Federal grants and reimbursements.......................................... | 8,777,590 | 8,366,140 | $(411,450)$ | 8,221,900 |
| Tobacco settlement revenue................................................... | 253,628 | 282,049 | 28,421 | 228,148 |
| Departmental...................................................................... | 2,069,011 | 2,156,954 | 87,943 | 1,886,898 |
| Miscellaneous. | 245,544 | 254,968 | 9,424 | 211,446 |
| Total revenues... | 31,882,107 | 32,039,844 | 157,737 | 30,602,578 |
| Other financing sources: |  |  |  |  |
| Fringe benefit cost recovery................................................... | 294,051 | 310,559 | 16,508 | 294,675 |
| Lottery reimbursements......................................................... | 91,216 | 95,891 | 4,675 | 93,517 |
| Lottery distributions............................................................. | 946,917 | 921,730 | $(25,187)$ | 949,428 |
| Operating transfers in.. | 249,706 | 241,225 | $(8,481)$ | 212,118 |
| Stabilization transfer.. | 361,000 | 771,569 | 410,569 | 626,466 |
| Total other financing sources... | 1,942,890 | 2,340,974 | 398,084 | 2,176,204 |
| Total revenues and other financing sources............................ | 33,824,997 | 34,380,818 | 555,821 | 32,778,782 |

EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Legislature....................................................................... | 74,274 | 56,299 | 17,975 | 57,254 |
| Judiciary... | 822,826 | 814,129 | 8,697 | 790,620 |
| Inspector General. | 6,251 | 6,162 | 89 | 5,870 |
| Governor and Lieutenant Governor... | 9,338 | 5,144 | 4,194 | 5,555 |
| Secretary of the Commonwealth. | 44,816 | 44,240 | 576 | 43,815 |
| Treasurer and Receiver-General............................................. | 236,874 | 203,358 | 33,516 | 192,785 |
| Auditor of the Commonwealth.. | 17,624 | 17,536 | 88 | 17,579 |
| Attorney General.. | 44,678 | 43,028 | 1,650 | 40,731 |
| Ethics Commission... | 1,922 | 1,904 | 18 | 1,904 |
| District Attorney.... | 106,090 | 105,962 | 128 | 105,110 |
| Office of Campaign and Political Finance............................... | 1,408 | 1,370 | 38 | 1,239 |
| Sheriff's Departments........................................................... | 567,569 | 552,978 | 14,591 | 528,489 |
| Disabled Persons Protection Commission................................ | 2,413 | 2,412 | 1 | 2,281 |
| Board of Library Commissioners............................................. | 22,241 | 22,184 | 57 | 21,775 |
| Comptroller....................................................................... | 8,544 | 8,541 | 3 | 8,116 |

## General Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

| Fiscal Year Ended June 30, 2014 <br> (Amounts in thousands) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | $2014$ <br> Budget | $2014$ <br> Actual | Variance Favorable (Unfavorable) | $2013$ <br> Actual |
| Expenditures (continued): |  |  |  |  |
| Administration and Finance. | 1,944,169 | 1,931,276 | 12,893 | 1,791,545 |
| Energy and Environmental Affairs........................................... | 208,796 | 200,882 | 7,914 | 188,527 |
| Health and Human Services.. | 5,096,698 | 4,979,491 | 117,207 | 4,768,918 |
| Executive Office of Education. | 2,109,402 | 2,077,382 | 32,020 | 1,963,499 |
| Center for Health Information and Analysis. | 32,193 | 23,706 | 8,487 | 9,067 |
| Public Safety and Homeland Security....................................... | 1,034,019 | 1,010,411 | 23,608 | 959,953 |
| Housing and Economic Development....................................... | 519,696 | 498,273 | 21,423 | 442,689 |
| Labor and Workforce Development.. | 52,683 | 41,437 | 11,246 | 38,902 |
| Direct local aid.. | 5,294,063 | 5,292,467 | 1,596 | 5,115,737 |
| Medicaid.. | 12,116,397 | 11,900,776 | 215,621 | 10,799,693 |
| Post employment benefits.. | 2,050,361 | 2,050,361 | - | 1,967,042 |
| Debt service: |  |  |  |  |
| Principal retirement... | 643,059 | 625,392 | 17,667 | 668,923 |
| Interest and fiscal charges. | 436,371 | 428,601 | 7,770 | 432,648 |
| Total expenditures. | 33,504,775 | 32,945,702 | 559,073 | 30,970,266 |
| Other financing uses: |  |  |  |  |
| Operating transfers out.. | 8,922 | 73,249 | $(64,327)$ | 97,891 |
| Stabilization transfer. | 37,000 | 459,767 | $(422,767)$ | 499,998 |
| State Retiree Benefits transfer.. |  | 27,346 | $(27,346)$ | - |
| Commonwealth care transfer. | 340,079 | 390,079 | $(50,000)$ | 661,249 |
| Medical assistance transfer. | 620,025 | 395,025 | 225,000 | 390,889 |
| Delivery system transformation initiatives trust transfer................ | 93,449 | 70,732 | 22,717 | 186,908 |
| Other fund deficit support.. | - | 148,019 | $(148,019)$ | - |
| Total other financing uses. | 1,099,475 | 1,564,217 | $(464,742)$ | 1,836,935 |
| Total expenditures and other financing uses.. | 34,604,250 | 34,509,919 | 94,331 | 32,807,201 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. | $(779,253)$ | $(129,101)$ | 650,152 | $(28,419)$ |
| Fund balance (deficit) at beginning of year. | 273,230 | 273,230 | - | 301,649 |
| Fund balance (deficit) at end of year.............. | \$ $(506,023)$ | \$ 144,129 | \$ 650,152 | \$ 273,230 |

See accountants’ review report


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## Commonwealth Transportation Fund <br> Balance Sheet - Statutory Basis

June 30, 2014
(Amounts in thousands)


## LIABILITIES AND FUND BALANCE

Liabilities:

| Deficiency in cash and short-term investments.............................. \$ | - | \$ | 44,867 |
| :---: | :---: | :---: | :---: |
| Accounts payable. | 608 |  | 545 |
| Total liabilities.. | 608 |  | 45,412 |

Fund balance:
Reserved fund balance:

| Reserved for continuing appropriations................................... | - |  | 100 |
| :---: | :---: | :---: | :---: |
| Reserved for debt service. | 14,384 |  | 13,932 |
| Total fund balance.. | 14,384 |  | 14,032 |
| Total liabilities and fund balance............................................ \$ | \$ 14,992 | \$ | 59,444 |

See accountants’ review report

## Commonwealth Transportation Fund Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2014
(Amounts in thousands)

|  | 2014 <br> Budget | 2014 <br> Actual |  | Variance Favorable (Unfavorable) |  | 2013 <br> Actual |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |
| Taxes........................................................................... \$ | 1,217,400 | \$ | 1,231,994 | \$ | 14,594 | \$ | 968,615 |
| Assessments.................................................................. | 22,460 |  | 22,211 |  | (249) |  | 21,791 |
| Departmental................................................................. | 523,795 |  | 522,364 |  | $(1,431)$ |  | 557,684 |
| Miscellaneous.. | 1,410 |  | 2,430 |  | 1,020 |  | 666 |
| Total revenues.. | 1,765,065 |  | 1,778,999 |  | 13,934 |  | 1,548,756 |
| Other financing sources: |  |  |  |  |  |  |  |
| Operating transfers in...................................................... | - |  | 11,428 |  | 11,428 |  | 11,779 |
| Other fund deficit support... | - |  | 102,495 |  | 102,495 |  | - |
| Total other financing sources.. | - |  | 113,923 |  | 113,923 |  | 11,779 |
| Total revenues and other financing sources........................... | 1,765,065 |  | 1,892,922 |  | 127,857 |  | 1,560,535 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Massachusetts Department of Transportation......................... |  | 275,300 |  | 275,200 |  | 100 |  | 160,000 |
| Debt service: |  |  |  |  |  |  |  |  |
| Principal retirement.. |  | 637,447 |  | 616,364 |  | 21,083 |  | 551,762 |
| Interest and fiscal charges.. |  | 470,315 |  | 456,853 |  | 13,462 |  | 463,885 |
| Total expenditures.. |  | 1,383,062 |  | 1,348,417 |  | 34,645 |  | 1,175,647 |
| Other financing uses: |  |  |  |  |  |  |  |  |
| Operating transfers out................................................... |  | 512,079 |  | 515,089 |  | $(3,010)$ |  | 335,079 |
| State Retiree Beneifts transfer....................................... |  | - |  | 29,064 |  | $(29,064)$ |  | - |
| Stabilization transfer.... |  | - |  | - |  | - |  | 43,358 |
| Total other financing uses.. |  | 512,079 |  | 544,153 |  | $(32,074)$ |  | 378,437 |
| Total expenditures and other financing uses. |  | 1,895,141 |  | 1,892,570 |  | 2,570 |  | 1,554,084 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses... $\qquad$ |  | $(130,076)$ |  | 352 |  | 130,428 |  | 6,451 |
| Fund balance (deficit) at beginning of year... |  | 14,032 |  | 14,032 |  | - |  | 7,581 |
| Fund balance (deficit) at end of year.. | \$ | $(116,044)$ | \$ | 14,384 | \$ | 130,428 | \$ | 14,032 |

See accountants' review report

## Commonwealth Stabilization Fund

## Balance Sheet- Statutory Basis

June 30, 2014
(Amounts in thousands)

|  | 2014 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |
| Cash and short-term investments.. | \$ | 986,598 | \$ | 1,298,310 |
| Investments.. |  | 261,837 |  | 258,347 |
| Total assets... | \$ | 1,248,435 | \$ | 1,556,657 |

## LIABILITIES AND FUND EQUITY

Liabilities:
Accounts payable..................................................................................................................................................
Total liabilities..........


Fund balance:
Reserved fund balance:


See accountants' review report

## Commonwealth Stabilization Fund Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2014
(Amounts in thousands)

|  | 2014 <br> Budget | 2014 <br> Actual | Variance <br> Favorable <br> (Unfavorable) | $2013$ <br> Actual |
| :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |
| Revenues: |  |  |  |  |
| Taxes......................................................................... \$ | - | \$ 867 | \$ 867 | \$ 1,291 |
| Miscellaneous.... | 11,000 | 7,259 | $(3,741)$ | 5,322 |
| Total revenues.... | 11,000 | 8,126 | $(2,874)$ | 6,613 |
| Other financing sources: |  |  |  |  |
| Stabilization transfer.. | 147,000 | 459,767 | 312,767 | 499,998 |
| Total other financing sources............................................. | 147,000 | 459,767 | 312,767 | 499,998 |
| Total revenues and other financing sources............................ | 158,000 | 467,893 | 309,893 | 506,611 |

EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Administration and Finance... |  | - |  | - |  | - |  | - |
| Total expenditures.. |  | - |  | - |  | - |  | - |
| Other financing uses: |  |  |  |  |  |  |  |  |
| State Retiree Benefits transfer............................................. |  | - |  | 2,273 |  | $(2,273)$ |  | 23,375 |
| State Pension transfer.. |  |  |  | 2,273 |  | $(2,273)$ |  | 23,375 |
| Stabilization transfer. |  | 364,700 |  | 771,569 |  | $(406,869)$ |  | 555,322 |
| Total other financing uses.. |  | 364,700 |  | 776,115 |  | $(411,415)$ |  | 602,072 |
| Total expenditures and other financing uses.. |  | 364,700 |  | 776,115 |  | $(411,415)$ |  | 602,072 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses.. |  | $(206,700)$ | $(308,222)$ |  | $(101,522)$ |  |  | $(95,461)$ |
| Fund balance (deficit) at beginning of year.. |  | 1,556,657 | 1,556,657 |  | - |  | 1,652,118 |  |
| Fund balance (deficit) at end of year................................... \$ |  | 1,349,957 | \$ | 1,248,435 |  | $(101,522)$ |  | 1,556,657 |

[^2]
## Intragovernmental Service Fund

Balance Sheet - Statutory Basis
June 30, 2014
(Amounts in thousands)

|  | 2014 | 2013 |  |
| :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |
| Cash and short-term investments.......................................................... \$ | 41,709 | \$ | 40,234 |
| Total assets.................................................................................. \$ | 41,709 | \$ | 40,234 |
| LIABILITIES AND FUND BALANCE |  |  |  |
| Liabilities: |  |  |  |
| Accounts payable......................................................................... \$ | 27,296 | \$ | 26,109 |
| Accrued payroll... | 4,184 |  | 4,342 |
| Total liabilities.. | 31,480 |  | 30,451 |
| Fund balance: |  |  |  |
| Reserved fund balance: |  |  |  |
| Reserved for continuing appropriations.. | 10,229 |  | 9,783 |
| Total fund balance | 10,229 |  | 9,783 |
| Total liabilities and fund balance..................................................... \$ | 41,709 | \$ | 40,234 |

See accountants' review report

## Intragovernmental Service Fund Statement of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2014
(Amounts in thousands)

|  |  |  | Variance |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
|  | 2014 | 2014 | Favorable | 2013 |
|  | Budget | Actual | (Unfavorable) | Actual |

## REVENUES AND OTHER FINANCING SOURCES

| Revenues: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Departmental.................................................................. \$ | - | \$ | 354,758 | \$ | 354,758 | \$ | 328,654 |
| Total revenues.. | - |  | 354,758 |  | 354,758 |  | 328,654 |
| Other financing sources: |  |  |  |  |  |  |  |
| Operating transfers in............... | - |  | - |  | - |  | - |
| Total other financing sources.. | - |  | - |  | - |  | - |
| Total revenues and other financing sources. | - |  | 354,758 |  | 354,758 |  | 328,654 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |
| Secretary of the Commonwealth............................................ | 116 |  | 99 |  | 17 |  | 113 |
| Comptroller...................................................................... | 4,705 |  | 4,270 |  | 435 |  | 3,922 |
| Administration and Finance. | 295,962 |  | 197,457 |  | 98,505 |  | 189,939 |
| Energy and Environmental Affairs......................................... | 1,424 |  | 1,384 |  | 40 |  | 1,259 |
| Health and Human Services................................................ | 119,640 |  | 91,045 |  | 28,595 |  | 79,849 |
| Executive Office of Education.. | 1,860 |  | 456 |  | 1,404 |  | 90 |
| Public Safety and Homeland Security. | 54,732 |  | 48,364 |  | 6,368 |  | 42,792 |
| Housing and Economic Development..................................... | 2,480 |  | 1,541 |  | 939 |  | 1,147 |
| Labor and Workforce Development... | 19,041 |  | - |  | 19,041 |  | - |
| Debt service: |  |  |  |  |  |  |  |
| Principal retirement. | 6,218 |  | 6,218 |  | - |  | - |
| Total expenditures.. | 506,178 |  | 350,834 |  | 155,344 |  | 319,111 |
| Other financing uses: |  |  |  |  |  |  |  |
| Operating transfers out.. | - |  | 3,478 |  | $(3,478)$ |  | 7,915 |
| Total other financing uses.. | - |  | 3,478 |  | $(3,478)$ |  | 7,915 |
| Total expenditures and other financing uses.. | 506,178 |  | 354,312 |  | 151,866 |  | 327,026 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. | $(506,178)$ |  | 446 |  | 506,624 |  | 1,628 |
| Fund balance (deficit) at beginning of year. | 9,783 |  | 9,783 |  | - |  | 8,155 |
| Fund balance (deficit) at end of year......................................... \$ | $(496,395)$ | \$ | 10,229 | \$ | 506,624 | \$ | 9,783 |

See accountants’ review report

# Inland Fisheries And Game Fund <br> Balance Sheet - Statutory Basis 

June 30, 2014
(Amounts in thousands)


See accountants’ review report

# Inland Fisheries And Game Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2014
(Amounts in thousands)


## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Administration and Finance.. | 118 |  | 118 |  | - |  | - |
| Energy and Environmental Affairs.. | 13,528 |  | 13,262 |  | 266 |  | 12,544 |
| Total expenditures.. | 13,646 |  | 13,380 |  | 266 |  | 12,544 |
| Other financing uses |  |  |  |  |  |  |  |
| Fringe benefit cost assessment. | 1,939 |  | 2,055 |  | (116) |  | 1,995 |
| Total other financing uses. | 1,939 |  | 2,055 |  | (116) |  | 1,995 |
| Total expenditures and other financing uses. | 15,585 |  | 15,435 |  | 150 |  | 14,539 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. | $(2,069)$ |  | $(1,170)$ |  | 899 |  | (61) |
| Fund balance (deficit) at beginning of year. | 18,603 |  | 18,603 |  | - |  | 18,664 |
| Fund balance (deficit) at end of year...................................... \$ | 16,534 | \$ | 17,433 | \$ | 899 | \$ | 18,603 |

See accountants' review report

# Marine Recreational Fisheries Development Fund <br> Balance Sheet - Statutory Basis 

June 30, 2014
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |
| :---: | :---: | :---: | :---: |
|  | 2014 | 2013 |  |
| ASSETS |  |  |  |
| Cash and short-term investments......................................................... \$ | \$ 2,538 | \$ | 2,096 |
| Total assets................................................................................. \$ | \$ 2,538 | \$ | 2,096 |
| LIABILITIES AND FUND BALANCE |  |  |  |
| Liabilities: |  |  |  |
| Accounts payable........................................................................ \$ | \$ 123 | \$ | 107 |
| Accrued payroll..... | 16 |  | 13 |
| Total liabilities.. | 139 |  | 120 |
| Fund balance: |  |  |  |
| Unreserved fund balance: |  |  |  |
| Undesignated............. | 2,399 |  | 1,976 |
| Total fund balance.. | 2,399 |  | 1,976 |
| Total liabilities and fund balance..................................................... \$ | \$ 2,538 | \$ | 2,096 |

See accountants’ review report

# Marine Recreational Fisheries Development Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2014
(Amounts in thousands)

|  | 2014 <br> Budget | $\begin{gathered} 2014 \\ \text { Actual } \\ \hline \end{gathered}$ | Variance <br> Favorable (Unfavorable) | $\begin{gathered} 2013 \\ \text { Actual } \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |
| Revenues: |  |  |  |  |
| Departmental.................................................................... \$ | \$ 1,780 | \$ 1,408 | \$ (372) | \$ 1,230 |
| Total revenues... | 1,780 | 1,408 | (372) | 1,230 |
| Other financing sources: |  |  |  |  |
| Operating transfers in.. | - | - | - | - |
| Total other financing sources.. | - | - | - | - |
| Total revenues and other financing sources.. | 1,780 | 1,408 | (372) | 1,230 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Energy and Environmental Affairs.. | 1,042 |  | 890 |  | 152 |  | 732 |
| Total expenditures. | 1,042 |  | 890 |  | 152 |  | 732 |
| Other financing uses |  |  |  |  |  |  |  |
| Fringe benefit cost assessment.. | - |  | 95 |  | (95) |  | 81 |
| Total other financing uses.. | - |  | 95 |  | (95) |  | 81 |
| Total expenditures and other financing uses.. | 1,042 |  | 985 |  | 57 |  | 813 |
| Excess (deficiency) of revenues and other financing sources |  |  |  |  |  |  |  |
| Fund balance (deficit) at beginning of year.. | 1,976 |  | 1,976 |  | - |  | 1,559 |
| Fund balance (deficit) at end of year...................................... \$ | 2,714 | \$ | 2,399 | \$ | (315) | \$ | 1,976 |

See accountants’ review report

Public Safety Training Fund
Balance Sheet - Statutory Basis
June 30, 2014
(Amounts in thousands)

|  | 2014 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |
| Cash and short-term investments.. | \$ | 568 | \$ | - |
| Total assets.. | \$ | 568 | \$ | - |

## LIABILITIES AND FUND BALANCE

Liabilities:
Accounts payable................................................................................. \$
Total liabilities......................................................................................


Fund balance:
Unreserved fund balance (deficit):




## Children and Families Protection Fund

Balance Sheet - Statutory Basis

|  | 2014 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |
| Cash and short-term investments.. | \$ | - | \$ | - |
| Total assets.. | \$ | - | \$ | - |

## LIABILITIES AND FUND BALANCE

Liabilities:

| Accounts payable............................................................................... \$ |
| ---: |
| Total liabilities................................................................................. |



Fund balance:
Unreserved fund balance (deficit):
Undesignated. $\qquad$


Total liabilities and fund balance.
\$


## Children and Families Protection Fund <br> Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2014
(Amounts in thousands)


## REVENUES AND OTHER FINANCING SOURCES

Revenues
Departmental
........................................................................
Total revenues $\qquad$


Other financing sources:
Operating transfers in
Total other financing sources
Total revenues and other financing sources. $\qquad$
$\qquad$


## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Health and human services. | - |  | - |  | - |  | - |
| Total expenditures.. | - |  | - |  | - |  | - |
| Other financing uses: |  |  |  |  |  |  |  |
| Operating transfers out. | - |  | 1 |  | (1) |  | - |
| Total other financing uses.. | - |  | 1 |  | (1) |  | - |
| Total expenditures and other financing uses. | - |  | 1 |  | (1) |  | - |
| Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses........ | - |  | - |  | - |  | - |
| Fund balance (deficit) at beginning of year.... | - |  | - |  | - |  | - |
| Fund balance (deficit) at end of year.............................. \$ | - | \$ | - | \$ | - | \$ | - |

# Massachusetts Tourism Fund Balance Sheet - Statutory Basis 

June 30, 2014
(Amounts in thousands)


See accountants' review report

# Massachusetts Tourism Fund Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2014
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- |
|  |  |  |  |  |

## REVENUES AND OTHER FINANCING SOURCES

| Revenues: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Taxes............................................................................. \$ | 46,000 | \$ | 48,472 | \$ | 2,472 | \$ | 45,228 |
| Total revenues. | 46,000 |  | 48,472 |  | 2,472 |  | 45,228 |
| Other financing sources: |  |  |  |  |  |  |  |
| Operating transfers in... | 2,625 |  | 113 |  | $(2,512)$ |  | - |
| Total other financing sources.. | 2,625 |  | 113 |  | $(2,512)$ |  | - |
| Total revenues and other financing sources............................. | 48,625 |  | 48,585 |  | (40) |  | 45,228 |

## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governor and Lieutenant Governor....................................... | 17 |  | 17 |  | - |  | 17 |
| Massachusetts Department of Transportation.. | 5 |  | - |  | 5 |  | - |
| Total expenditures.. | 25,322 |  | 25,199 |  | 118 |  | 16,982 |
| Other financing uses: |  |  |  |  |  |  |  |
| Fringe benefit cost assessment............................................. | 356 |  | 480 |  | (124) |  | 384 |
| Operating transfers out....................................................... | - |  | 3,009 |  | $(3,009)$ |  | - |
| Stabilization transfer.. | - |  | - |  | - |  | 27,786 |
| Other fund deficit support. | - |  | 19,953 |  | $(19,953)$ |  | - |
| Total other financing uses... | 356 |  | 23,442 |  | $(23,086)$ |  | 28,170 |
| Total expenditures and other financing uses... | 25,678 |  | 48,641 |  | $(22,968)$ |  | 45,152 |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses.. | 22,947 |  | (56) |  | $(23,003)$ |  | 76 |
| Fund balance (deficit) at beginning of year............................ | 76 |  | 76 |  | - |  | - |
| Fund balance (deficit) at end of year..................................... \$ | 23,023 | \$ | 20 | \$ | $(23,003)$ | \$ | 76 |

See accountants' review report

## Local Capital Projects Fund

Balance Sheet - Statutory Basis
June 30, 2014
(Amounts in thousands)


# Local Capital Projects Fund <br> Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2014


## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Housing and Economic Development. | 21,250 |  | - |  | 21,250 |  | - |
| Total expenditures.. | 21,250 |  | - |  | 21,250 |  | - |
| Other financing uses: |  |  |  |  |  |  |  |
| Operating transfers out. | - |  | - |  | - |  | - |
| Total other financing uses.. | - |  | - |  | - |  | - |
| Total expenditures and other financing uses.. | 21,250 |  | - |  | 21,250 |  | - |
| Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses.. | $(2,000)$ |  | 21,250 |  | 23,250 |  | - |
| Fund balance (deficit) at beginning of year. | - |  | - |  | - |  | - |
| Fund balance (deficit) at end of year................................. | \$ (2,000) | \$ | 21,250 | \$ | 23,250 | \$ | - |

## Local Aid Stabilization Fund

Balance Sheet - Statutory Basis
June 30, 2014
(Amounts in thousands)


# Local Aid Stabilization Fund <br> Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2014
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2014 <br> Budget | 2014 <br> Actual |  |  |  | 2013 <br> Actual |  |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |
| Departmental.............................................................. | \$ | \$ | - | \$ | - | \$ | - |
| Total revenues.... | - |  | - |  | - |  | - |
| Other financing sources: |  |  |  |  |  |  |  |
| Operating transfers in.. | 8,750 |  | 375 |  | $(8,375)$ |  | - |
| Total other financing sources.... | 8,750 |  | 375 |  | $(8,375)$ |  | - |
| Total revenues and other financing sources... | 8,750 |  | 375 |  | $(8,375)$ |  | - |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |
| Executive Office of Education.. | 8,700 |  | 8,700 |  | - |  | - |
| Total expenditures.... | 8,700 |  | 8,700 |  | - |  | - |
| Other financing uses: |  |  |  |  |  |  |  |
| Operating transfers out....... | - |  | - |  | - |  | - |
| Total other financing uses... | - |  | - |  | - |  | - |
| Total expenditures and other financing uses.... | 8,700 |  | 8,700 |  | - |  | - |
| Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses. | 50 |  | $(8,325)$ |  | $(8,375)$ |  | - |
| Fund balance (deficit) at beginning of year.... | - |  | - |  | - |  | - |
| Fund balance (deficit) at end of year................................. | \$ 50 | \$ | $(8,325)$ | \$ | $(8,375)$ | \$ | - |

# Manufacturing Fund <br> Balance Sheet - Statutory Basis 

June 30, 2014
(Amounts in thousands)

" $\quad$| 2014 |
| :--- |

## ASSETS

| Cash and short-term investments............................................................................................................................................. \$ |
| ---: |
| Total assets........... |



## LIABILITIES AND FUND BALANCE

| Liabilities: |  |  |
| :---: | :---: | :---: |
| Accounts payable... | \$ | 30 |
| Total liabilities. |  | 30 |
| Fund balance: |  |  |
| Unreserved fund balance (deficit): |  |  |
| Undesignated............. |  | - |
| Total fund balance (deficit). |  | - |
| Total liabilities and fund balance... | \$ | 30 |



# Manufacturing Fund <br> Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis 

Fiscal Year Ended June 30, 2014


## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Executive Office of Education......................................... | 1,582 |  | 1,582 |  | - |  | - |
| Housing and Economic Development................................ | 19,163 |  | 9,729 |  | 9,434 |  | - |
| Labor and Workforce Development. | 2,000 |  | 2,000 |  | - |  | - |
| Total expenditures.. | 22,745 |  | 13,311 |  | 9,434 |  | - |
| Other financing uses: |  |  |  |  |  |  |  |
| Fringe benefit cost assessment.. | - |  | 272 |  | (272) |  | - |
| Total other financing uses.. | - |  | 272 |  | (272) |  | - |
| Total expenditures and other financing uses. | 22,745 |  | 13,583 |  | 9,162 |  | - |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses............ | 5 |  | - |  | (5) |  | - |
| Fund balance (deficit) at beginning of year........... | - |  | - |  | - |  | - |
| Fund balance (deficit) at end of year................................. | 5 | \$ | - | \$ | (5) | \$ | - |

## Community College Fund

Balance Sheet - Statutory Basis
June 30, 2014
(Amounts in thousands)
ASSETS
Cash and short-term investments..................................................... $\$ \ldots$

## Community College Fund

Statement Of Revenues, Expenditures And Changes In Fund Balance - Statutory Basis
Fiscal Year Ended June 30, 2014


## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Executive Office of Education.. | 30,469 |  | 28,310 |  | 2,159 |  |  |
| Total expenditures. | 30,469 |  | 28,310 |  | 2,159 |  |  |
| Other financing uses: |  |  |  |  |  |  |  |
| Fringe benefit cost assessment.. | - |  | 5,389 |  | $(5,389)$ |  |  |
| Total other financing uses... | - |  | 5,389 |  | $(5,389)$ |  |  |
| Total expenditures and other financing uses.. | 30,469 |  | 33,699 |  | $(3,230)$ |  | - |
| Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses. | (719) |  | 20 |  | 739 |  |  |
| Fund balance (deficit) at beginning of year... | - |  | - |  | - |  | - |
| Fund balance (deficit) at end of year.................................. \$ | (719) | \$ | 20 | \$ | 739 | \$ | - |



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## Non-Budgeted Funds

## SPECIAL REVENUE FUNDS:

These funds account for the proceeds of specific revenue sources that are restricted to finance specific functions. Funds that are not subject to appropriation are considered Non-Budgeted Special Revenue Funds.

Federal Grants Fund - to account for federal grants that are designated for specific programs, excluding federal highway construction grants, which are accounted for in the Federal Highway Construction Capital Projects Fund, and federal reimbursement programs, such as Medicaid, which are accounted for in the General Fund.

## LOTTERY FUNDS:

The two lottery funds account for the operations of the State and Arts Lotteries.

State Lottery Fund - to account for revenue from the sale of lottery tickets and for the payment of prizes, expenses of the State Lottery Commission and the distribution to municipalities and school districts. Transfers are made from lottery profits to the General Fund.

Arts Lottery Fund - to account for revenues from the sale of lottery tickets, for payment of prizes and the expenses of the State Lottery Commission, and for the administration of the Arts Lottery Council. Transfers are made to the General Fund at the end of the fiscal year.

## GAMING FUNDS:

Massachusetts Gaming Control Fund - to account for all gaming fees and assessments not recorded in other funds by legislative mandate and other monies authorized by the General Court. Expenditures are to finance the activities of the Massachusetts Gaming Commission (MGC).

Gaming Licensing Fund - to account for the collection of all gaming establishment licensing fees established under Chapter 23K of the General Laws and excluding initial application fees. Monies from this fund shall be transferred to various funds in accordance with Section 93 of Chapter 194 of the Acts of 2011. This fund shall expire on December 31, 2015.

## UNIVERSAL HEALTH CARE FUNDS:

The twelve Universal Healthcare Funds account for assessments and other revenues that are dedicated to making health care and health insurance accessible and affordable to all citizens of the Commonwealth.

Catastrophic Illness in Children Relief Fund - to account for receipts from a portion of an employer's unemployment health insurance contribution and certain Federal financial participation. The assistance is for medical expenses of childhood catastrophic illnesses not covered by any other state and federal program and subject to certain family income limits.

Commonwealth Care Trust Fund - to collect fair share employer assessments, free rider surcharges, cigarette tax revenues, transfers from the Health Safety Net Trust Fund and any funds that may be appropriated or transferred for deposit into the trust fund for the purpose of providing health care coverage in accordance with Chapter 58 of the Acts of 2006.

Medical Assistance Trust Fund - to account for any funds directed to the Commonwealth from public entities and federal revenues related to medical assistance; to be used for medical assistance payments to entities authorized by the general court.

Health Safety Net Trust Fund - to account for reimbursing hospitals and community health centers for a portion of the cost of reimbursable health services provided to lowincome, uninsured or underinsured residents of the Commonwealth.

Section 1202 Trust Fund - to account for amounts equal to the Federal Financial Participation (FFP) received for the portion of expenditures eligible for $100 \%$ FFP under Section 1202 of the Patient Protection and Affordable Care Act, Public Law 111-152 and regulations adopted thereunder. The amount deposited shall not exceed the amount expended from the fund. Expenditures shall be exclusively for services provided in calendar years 2013 and 2014 that are eligible for $100 \%$ FFP under said Section 1202. The secretary of health and human services may incur expenses, and the comptroller may certify for payment from the fund amounts in anticipation of expected receipts, but no expenditure shall be made from the fund that shall cause the fund to be in deficit at the close of a fiscal year. Funds may be expended for services provided in prior fiscal years. This fund expires June 30, 2015.

Delivery System Transformation Initiatives Trust Fund - to account for funds expended for delivery system transformation initiatives payments to qualifying providers under an approved federal waiver.

Money Follows the Person Rebalancing Demonstration Grant Trust Fund - to account for funds used for expenses that primarily benefit individuals who have disabilities or long-term illnesses or who are elders. The funds shall be used to fund slots for participants in the two new "money follows the person" home and community-based waiver programs established to support the commonwealth's rebalancing initiative. Monies equal to the amount of federal financial participation collected from the previous quarter shall be transferred to the fund.

Medical Security Trust Fund - to account for premiums, fees, and contributions; used for health insurance for workers receiving unemployment insurance.

Healthcare Payment Reform Fund - to account for any gaming license fees transferred under Section 93 of Chapter 194 of the Acts of 2011, as amended by Section 10 of Chapter 3 of the Acts of 2013, $5 \%$ of the acute hospital assessments and any monies credited or transferred to the fund from any other fund or source. The Health Policy Commission is the trustee of the fund and may expend from the fund, without further appropriation, to carry out the purposes of Chapter 224 of the Acts of 2012, which is to improve the quality of and reduce the cost of health care in the Commonwealth.

Distressed Hospital Trust Fund - to account for public and private sources such as gifts, grants and donations, interest earned on such revenues, $60 \%$ of the acute hospital assessment established in Section 241 of Chapter 224 of the Acts of 2012, and any funds provided from other sources. All expenditures from the Distressed Hospital Trust Fund shall support the State’s efforts to meet the health care cost growth benchmark established in Section 9 of Chapter 6D of the General Laws and shall be consistent with any activities funded by the e-Health Institute, the Healthcare Payment Reform Fund, and any delivery system transformation initiative funds authorized by the federal government. No more than $10 \%$ of the amounts held in the fund in any 1 year shall be used by the commission for the combined cost of program administration, technical assistance to grantees or program evaluation.

Prevention and Wellness Trust Fund - to account for: (1) any revenue from appropriations or other monies authorized by the General Court and specifically designated to be credited to the fund; (2) any fines and penalties allocated to the fund; (3) any funds from public
and private sources such as gifts, grants and donations to further community-based prevention activities; (4) any interest earned on such revenues; and (5) any funds provided from other sources. Also, $262 / 3 \%$ of the acute hospital assessment established in Section 241 of Chapter 224 of the Acts of 2012 shall be credited to this fund. All expenditures from the fund shall support the state's efforts to meet the health care cost growth benchmark established in Section 9 of Chapter 6D of the General Laws and any activities funded by the Healthcare Payment Reform Fund and other health related purposes. No more than $15 \%$ of the amounts held in the fund in any 1 year shall be used by the department for the combined cost of program administration, technical assistance to grantees or program evaluation.

Massachusetts Health Information Exchange Fund - to account for expenditures to support the dissemination and development of the statewide health information exchange. There shall be credited to the fund any appropriations, proceeds of any bonds or notes of the commonwealth issued for the purpose, or other monies authorized by the general court and designated thereto; any federal grants or loans; any private gifts, grants or donations made available; and any income derived from the investment of amounts credited to the fund.

## OTHER FUNDS:

The other special revenue funds account for a variety of miscellaneous taxes, assessments, fees, fines and other revenues, which are restricted to the financing of specific Commonwealth programs.

Dam and Seawall Repair or Removal Fund - to account for amounts credited or transferred to the fund by the General Court or any other source including, without limitation, federal grants; loan repayments; investment earnings on monies in the fund; and any other amounts required to be credited to the fund by operation of law, resolution or agreement entered into by the Department of Conservation and Recreation. Amounts credited to the fund shall be used to provide grants or loans to local governmental bodies, charitable organizations and private dam owners to finance or refinance costs related to dams and flood or wave control repair or remediation projects. Grants from the fund shall only be available to local government bodies and charitable organizations.

Department of Telecommunication and Energy Trust Fund - to account for expenditures by the Department of Telecommunications and Energy for activities of the Department related to the regulation of electric companies.

Fingerprint-Based Background Check Trust Fund - to account for any appropriations or other monies authorized by the General Court and specifically designated to be credited thereto and any additional funds designated for deposit into the fund, including any private donations made available for deposit into the fund. Expenditures shall be for the sole purpose of carrying out state and national criminal background checks and verifications.

Liability Management and Reduction Fund - to account for chargebacks assessed to departments as premiums for the provision of insurance coverage for state agencies to cover payment of judgments, settlements and litigation costs in tort claims.

Medical Marijuana Trust Fund - to account for revenues generated from fees collected after July 1, 2013, as authorized by Section 3B of Chapter 7 of the General Laws and Section 13 of Chapter 369 of the acts of 2012. Expenditures from the fund shall be for the administrative costs of operations and programs related to said Chapter 369. The department may incur expenses and the comptroller may certify for payment, amounts in anticipation of expected receipts; provided, however, that no expenditure shall be made from the fund which shall cause the fund to be in deficit at the close of a fiscal year.

Essex Regional Emergency Communications Center Fund - The fund shall be used for the operation of the Essex Regional Emergency Communications Center to provide centralized emergency communication services to participating communities. There shall be credited to the fund amounts from the following sources: (i) the per capita assessment based on population on each member city or town that has accepted and executed the Regional Emergency Communications Center (RECC) intermunicipal agreement for the joint provision of public safety communications, dispatch and operations services, or IMA; and (ii) any other funding, including, but not limited to, appropriation, gift, grant, contribution, transfer or investment. Expenditures from the fund shall be made for the operating costs of the RECC in compliance with the annual operating plan and budget adopted by the finance advisory board under the IMA; provided, however, that funds shall not be used toward the capital budget requirements of the Essex County Regional Emergency Communications Center.

Dockside Testing Trust Fund - to account for fees collected from harvesters of molluscan shellfish on Georges Bank in waters that are not monitored for the presence of paralytic shellfish toxin in the amount of $\$ 35,000$ per vessel that harvests molluscan shellfish in those waters. Expenditures shall be for the administrative costs of the operations and programs of the department
related to regulating and monitoring the shellfish harvesters, including the testing of shellfish as necessary to ensure that they are safe for human consumption. The department may incur expenses and the comptroller may certify for payment amounts in anticipation of expected receipts, but no expenditure shall be made from the fund that would cause the fund to be in deficit at the close of a fiscal year.

Commonwealth of Massachusetts Civil Monetary Penalty (CMP) Fund - to account for civil monetary penalties paid by nursing homes participating in the medical program for the protection of health and property of residents in a nursing home if the facility is found deficient.

MBTA State and Local Contribution Fund - to account for the transfer of dedicated sales tax revenue and MBTA service area assessments from the Commonwealth to the MBTA as set forth in Massachusetts General Laws, Chapter 10, Section 35T.

Community Preservation Trust Fund - to account for revenues received from surcharges on real estate property taxes, public and private sources as gifts, grants and donations, from damages, penalties costs from litigation settlements and surcharge on municipal liens imposed by the cities and towns that accept funds from the trust, to further community open space preservation programs.

Health Insurance Portability and Accountability Act Fund - to account for revenues received from Federal reimbursements under the Social Security Act, other Federal reimbursements, grants, gifts or other contributions to meet the costs of compliance with the Federal Health Insurance Portability and Accountability Act of 1996 (HIPPA).

State Racing Fund - to account for racing-related taxes and assessments, to be used for expenditures governing simulcasting and to provide certain relief to the racing industry in the Commonwealth. This fund expires on July 31, 2016.

Division of Professional Licensure Trust Fund - to support programs and administrative costs of the Division of Professional Licensure. Revenues are from professional registration fees and expenditures are for regulatory purposes. Moneys deposited into the trust fund that are unexpended at the end of the fiscal year, and that total not more than 50 per cent of the division's expenditures for the previous fiscal year, shall not revert to the General Fund.

Victims of Drunk Driving Trust Fund - to account for fines collected from individuals convicted of driving under the influence of various substances defined by the law.

Expenditures are for grants to community based programs to provide counseling and support services to victims of accidents.

State Athletic Commission Fund - to account for licensing fees, other fees and fines collected up to a maximum of $\$ 200,000$ per year. All revenues in excess of $\$ 200,000$ shall be transferred to the General Fund.

Organ and Tissue Donor Registration Fund - to account for funds received from public and private donations, fees collected by the department of Public Health, including interest revenue, for the purpose of registration of residents of the Commonwealth as organ and tissue donors. Administrative costs cannot exceed 3\% per annum of the funds held in the fund in any given fiscal year.

Department of Fire Services Hazardous Materials Emergency Mitigation Response Recovery Trust Fund to account for monies received from fees, fines and investment income up to a maximum of $\$ 250,000$ per year. All revenues in excess of $\$ 250,000$ are transferred to the General Fund. Expenditures are for emergency hazardous materials response and mitigation costs.

Registers Technological Fund - to account for funds received from deed surcharges for the benefit of abolished counties. Expenditures are for technological improvements at the registries of deeds in those counties.

County Registers Technological Fund - to account for monies received from deed surcharges for Barnstable, Bristol, Dukes, Norfolk, Plymouth and Nantucket Counties. Expenditures are for technical improvements at those counties.

State Election Campaign Fund - to account for the costs of quadrennial statewide elections provided for through contributions from citizens.

Enhanced 911 Fund - to account for expenditures by the State Police and the Executive Office of Public Safety and Security to automatically identify a telephone number used to place or route a 911 call.

## Counsel for Indigent Salary Enhancement Trust Fund -

 to account for fees collected for private applications for criminal complaints for misdemeanors in Commonwealth courts, including investment income. Expenditures are for rate enhancements for advocates for the indigent.Smart Growth Housing Trust Fund - to account for revenues from state surplus property sold for between $\$ 25$ million to $\$ 50$ million, or appropriations from the General Fund and monetary sanctions imposed by the department.

This fund is controlled by the Department of Housing and Community Development for the purpose of making payments to communities under the Smart Growth and Housing Production program.

Special Projects Permitting and Oversight Fund - to account for environmental permitting fees. Expenditures are for permitting, technical assistance, compliance and other activities related to environmental oversight.

Division of Energy Resources Credit Trust Fund - to account for the receipt, retention, redemption, sale or transfer of energy conservation credits, renewable energy certificates or credits, emission credits and similar allowances. The Division of Energy Resources may expend these funds, without further appropriation for the implementation of programs for energy reliability, renewable energy, public procurement of energy and energy efficiency and climate change.

School Modernization and Reconstruction Trust Fund to account for dedicated sales tax revenues in support of the School Building Assistance Program.

Roche Community Rink Fund - to account for the residual net revenues of the privately operated ice skating rink located in the West Roxbury section of the city of Boston.

Health Care Workforce Transformation Fund - to account for all revenue received under Section 28 of Chapter 224 of the Acts of 2012, including payments made under the healthcare workforce loan repayment program, appropriations made by General Court and gifts, grants and interest income. Expenditures of not more than $10 \%$ of the amount held in the fund in any one year shall be used by the Secretary of Health and Human Services for the combined cost of program administration, technical assistance to grantees and program evaluation. Funds of not less than $20 \%$ may be transferred to the Department of Public Health and up to $10 \%$ may be transferred to the Massachusetts Nursing and Allied Health Workforce Development Trust Fund. Funds remaining shall be expended by the Executive Office of Labor and Workforce Development for various healthcare related jobs programs.

Workforce Competitiveness Trust Fund - to account for funds to support the development and implementation of employer and work responsive programs to enhance worker skills, income, productivity and retention and to increase the quality and competitiveness of Massachusetts firms. The fund is administered by the Executive Office of Labor and Workforce Development.

Fire Prevention and Public Safety Fund - to account for all penalties recovered under the Cigarette Fire Safety Regulation Act to be used for fire safety and prevention programs.

Cigarette Fire Safety and Firefighter Protection Act Enforcement Fund - to account for the fire safety certification fees submitted by cigarette manufacturers. The fund is used solely to support state processing, testing, enforcement and oversight activities related to implementation of the cigarette fire safety regulation.

Massachusetts Board of Higher Education ScholarInternship Match Fund - to provide a match for industry scholarships given to Massachusetts students going on to study for a post-secondary degree at Massachusetts public higher education institutions. The amount to be matched through the Scholar-Internship Match Fund shall not exceed $\$ 5,000$ per student, contingent upon receiving a corresponding industry scholarship or internship of up to the same amount.

District Local Technical Assistance Fund - to account for grants to regional planning agencies for technical assistance to municipalities and to develop a statewide permitting model. Technical assistance services funded by these grants shall include services for zoning, land use planning, conservation, public safety planning, information technology and statistical trend modeling. Expenditures from this fund may not exceed $\$ 2.8$ million in any fiscal year.

Educational Rewards Grant Program Fund - to account for grants to students in accredited post-secondary certificate or vocational technology programs or associate degrees in targeted high-demand occupations.

Massachusetts Nursing and Allied Health Workforce Development Trust Fund - to account for funds appropriated, grants, loans or private donations received to increase the number of public and private higher education faculty and students who participate in programs that support careers in fields related to nursing and allied health.

Health Information Technology Trust Fund - to account for federal reimbursements received under the Health Information Technology for Economic and Clinical Health Act and other revenues received from or in support of the health care provider incentive payment program for incentive payments to eligible Massachusetts Medicaid health care providers and for the promotion of electronic health record adoption and health information exchange in the Commonwealth. This fund may incur a deficit, after approval from the Secretary of Administration and

Finance, in an amount not to exceed the most recent revenue estimate as certified by the MassHealth Director.

Build America Bonds Subsidy Trust Fund - to account for subsidies from the United States Treasury related to taxable Build America bonds issued by the Commonwealth. Expenditures are used to pay debt service related to these bonds.

Housing Preservation and Stabilization Fund - to account for any unexpended funds from specific appropriations, which shall not revert to the General Fund but instead shall be deposited in the trust fund; other funds appropriated or transferred to the trust fund by the general court; and all interest earned on monies in the trust fund. Expenditures shall be made, without appropriation, only for providing affordable housing for low-income families and individuals in the commonwealth, particularly those most at risk of becoming homeless. Eligible grantees shall include, but are not limited to: local housing agencies, regional housing centers, private housing providers of affordable housing, other state agencies and municipalities. For the purpose of accommodating discrepancies between the receipt of revenues and related expenditures, the undersecretary may incur obligations and the comptroller may certify payment amounts not to exceed the most recent revenue estimate submitted by the undersecretary and approved by the secretary of administration and finance but the fund shall be in balance by the close of each fiscal year. Balances remaining at the end of a fiscal year shall not revert to the General Fund.

Veterans Independence Plus Initiative Trust Fund - to account for revenues collected by the department from this initiative. Expenditures from the fund shall be for the administration of the Veterans Independence Plus Initiative, a joint initiative of the United States Department of Veterans Affairs and the Administration on Aging in the United States Department of Health and Human Services. The department may incur expenses and the comptroller may certify for payment amounts in anticipation of expected receipts, provided that no expenditure shall be made from the fund which shall cause the fund to be in deficit at the close of a fiscal year. The secretary may expend from the fund for services provided in prior fiscal years.

Government Land Bank Fund - to account for proceeds from disposition, conversion and redevelopment of land used for industrial and low income housing developments to fund payments of principal and interest on bonds and notes of the Massachusetts Development Finance Agency.

Natural Heritage and Endangered Species Fund - to account for revenues from public and private sources and/or the federal government as reimbursements, grants, donations or other receipts; used to acquire by purchase, lease, easement or license land critical to nongame wildlife and endangered species for purposes of protecting and enhancing nongame wildlife.

Massachusetts Mathematics, Science, Technology and Engineering Grant Fund - to account for support provided to Massachusetts students who participate in programs that support careers in fields related to mathematics, science, technology and engineering. The grants also support curriculum development in those fields.

Commonwealth Covenant Fund - to support programs that provide accessible tuition loan repayments to students who attend public universities or colleges in Massachusetts and remain in the Commonwealth to pursue careers in the STEM (science, technology, engineering and mathematics) fields.

Massachusetts Alternative and Clean Energy Investment Trust Fund - to account for any funds invested in clean energy technology research and issued as seed grants to companies, universities and nonprofits to encourage the creation of clean technology ventures and the training of workers to perform associated green jobs.

Regional Greenhouse Gas Initiatives (RGGI) Auction Trust Fund - to account for auction proceeds under the carbon dioxide cap and trade program. Expenditures from the fund shall be made by the Department of Environmental Protection in consultation with the Department of Energy Resources to adopt rules and regulations establishing a carbon dioxide cap to limit and reduce the total carbon dioxide emissions released by electricity-generating stations.

Mosquito and Greenhead Fly Control Fund - to account for assessments to cities and towns of various mosquito control districts; to support activities designed to control mosquitoes and/or "greenhead" flies.

Ocean Resources and Waterways Trust Fund - to account for funds appropriated, investment income, grants or ocean development mitigation fees received; for use in restoring or enhancing marine habitat and resources affected by project developments.

Off Highway Vehicle Program Fund - to account for fees, fines and investment income collected for use in enforcement and environmental development, repair and restorations of trails and facilities.

Workforce Training Trust Fund - to account for revenues from the $0.075 \%$ unemployment surcharge on taxable wages on employers; to provide grants to employers, employer groups, labor organizations and training providers for projects to provide education and training to existing employees and newly hired workers.

Oil Overcharge Fund - to account for the fines and penalties collected under federal litigation from certain oil companies; used to provide fuel assistance and home insulation for low-income residents.

Substance Abuse Services Fund - to account for funds used to expand inpatient treatment facilities and ongoing case management for individuals civilly committed under Section 35 of Chapter 123 of the General Laws.

State Low Income Housing Tax Credit Fund - to account for funds used to offset General Fund costs associated with the state low income housing tax credit claimed annually by eligible taxpayers. The aggregate amount of transferred funds for all fiscal years during which the fund is effective shall not exceed $\$ 9.5$ million. The fund expired as of June 30, 2014.

Human Service Salary Reserve Fund - to account for funds transferred from the General Fund to provide a onetime subsidy to personnel earning less than $\$ 40,000$ in annual compensation who are employed by private human service providers that deliver human and social services under contracts with departments within the Executive Office of Health and Human Services and the Executive Office of Elder Affairs.

Victims of Human Trafficking Trust Fund - to account for the proceeds of assets seized and forfeited and fines and assessments collected along with any interest earned. Funds shall be transferred to the Victim and Witness Assistance Board to administer grants to public, private non-profit or community-based programs in the Commonwealth.

Department of Public Utilities Storm Trust Fund - to account for assessments charged against each electric company under the jurisdictional control of the Department of Public Utilities and any income derived from the investment of amounts credited to the Fund. Monies from this fund shall be used in investigating the preparation for and response to storm and other emergency events by electric companies in the Commonwealth.

Homeless Animal Prevention and Care Fund - to offset costs associated with the vaccination, spaying and neutering of homeless dogs and cats, owned by low-
income residents and to assist with the training of animal control officers consistent with Section 151C of Chapter 140 of the General Laws. The fund shall consist of all revenues received by the Commonwealth pursuant to the voluntary check-off donation indicated on the Department of Revenue's annual income tax return and from public and private sources as gifts, grants and donations to further reduce the population of homeless animals.

Horseneck Beach Reservation Trust Fund - to account for the long-term preservation, maintenance, nourishment and public safety of Horseneck Beach in the Town of Westport. Revenues credited to the fund shall consist of a surcharge of $\$ 1$ imposed by the Department of Conservation and Recreation upon each fee charged and collected from admission to and parking in the Horseneck Beach Reservation. Expenditures from the fund for public safety may be made available to the town of Westport's police, fire, ambulance and emergency personnel.

Environmental Trust Fund - to account for fines, gifts and grants used for restoration, protection and improvement of the quality of Boston Harbor, Lynn Harbor, Massachusetts Bay, Buzzards Bay and Cape Cod Bay.

Social Innovation Financing Trust Fund - to account for funding contracts to improve outcomes and lower costs for contracted government services. The Secretary of Administration and Finance may provide that payments in future years under any such contracts shall constitute a general obligation of the Commonwealth for which the full faith and credit of the Commonwealth shall be pledged for the benefit of the providers of the contracted government services, but the total amount of payments under such contracts secured by a pledge of the full faith and credit of the Commonwealth shall not exceed, in the aggregate, $\$ 50$ million.

Children's Trust Fund - to account for gifts, grants, interest and donations to the Child Abuse Prevention Board and certain appropriations designated to be transferred to the fund; used for support programs to raise awareness of child abuse and prevention programs.

Child Support Enforcement Fund - to account for federal grants used for activities associated with the collection of child support.

Massachusetts Military Family Relief Fund - to account for revenues received by the Commonwealth pursuant to the voluntary check-off donation indicated on the Department of Revenue's annual income tax return, from public and private sources as gifts, grants, and donations to further the purposes of the fund, which is to help members
of the Massachusetts National Guard and Massachusetts residents who are members of the Armed Forces of the United States and who were called to active duty after September 11, 2001.

Department of Industrial Accidents Special Fund - to account for assessments to employers and cities and towns for workers' compensation insurance premiums and penalties assessed against employers who fail to insure for workers' compensation; used to reimburse the General Fund for the operating account of the Department of Industrial Accidents and for administrative overhead.

Massachusetts AIDS Fund - to account for revenues received by the Commonwealth pursuant to the voluntary check-off donation indicated on the Department of Revenue's annual income tax return, from public and private sources as gifts, grants, and donations; used for research, treatment, and education related to acquired immune deficiency syndrome.

Trust Fund for the Head Injury Treatment Services Fund - to account for revenues from a surcharge on fines resulting from "driving under the influence" convictions; funds the Massachusetts Rehabilitation Commission's statewide head injury program to develop and maintain non-residential rehabilitation services for head injured persons.

Board of Registration in Medicine Fund - to account for certain revenues and expenditures of the Board.

Water Pollution Abatement Projects Administration Fund - to account for transfers from the Water Pollution Abatement Trust and general obligation bond proceeds; used for the administration of the Department of Environmental Protection to fund water pollution abatement projects.

Child Care Quality Fund - to account for revenues received from the sale of "Invest in Children" distinctive registration plates issued by the Registrar of Motor Vehicles and the expenditures by the commissioner of the Office for Children for providing grants for not-for-profit childcare organizations for the purpose of improving childcare services.

Convention and Exhibition Center Fund - to account for certain rooms and sales and use taxes, surcharges imposed on tourist tickets, including cruises and land-based sightseeing located in the Commonwealth, to finance the construction and operating expenses of a new Boston Convention Center and convention centers in Worcester and Springfield.

Firearms Fingerprint Identity Verification Trust Fund to account for fees paid in firearms registrations for the purpose of financing fingerprint identification verifications with the fingerprint records maintained by the Federal Bureau of Investigations or any other federal agency for the verification of firearms license application identities.

Grant Anticipation Note Trust Fund - to account for proceeds to cover federal grant anticipation note expenditures and pay the related debt service.

Race Horse Development Fund - to account for the daily assessment of $9 \%$ of gross gaming revenues collected by slot machine-only venues, in accordance with Section 55c of Chapter 23 K of the General Laws. Expenditures from this fund shall be made to each licensee under Chapter 128A of the General Laws.

## MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT) FUNDS:

Massachusetts Transportation Trust Fund - to account for assessments, federal grants, departmental revenues, transfers and expenditures related to MassDOT.

## Central Artery / Tunnel Project Repair and Maintenance

Trust Fund - to account for any costs incurred in connection with the repairs and maintenance of the Central Artery and the Ted Williams Tunnel.

Motor Vehicle Safety Inspection Trust Fund - to account for motor vehicle inspection fees for administration and operation of safety inspection programs by the Registry of Motor Vehicles.

The following funds have been enacted in legislation but were inactive in FY14 and are not presented in this report:

Essential Community Provider Trust Fund - to account for amounts appropriated for transfers and interest earned by the fund; used for payments to acute care hospitals and community health centers, as defined in Chapter 58 of the Acts of 2006, Section 8.

Department of Mental Retardation Trust Fund - to account for any receipts from assessments, transfers by the Department of Mental Retardation for public facilities and any other federal financial participation. Expenditures are for operating the intermediate care facilities and community residences serving individuals with mental retardation.

Natural Resources Damages Trust Fund - to account for gifts, grants and other contributions received to fund natural resources restoration projects.

Agricultural Inspection and Infrastructure Trust Fund to account for agricultural inspection fee revenues, interest or investment earnings on such monies; and all other monies credited or transferred to the fund by law. Expenditures from the fund shall be for agricultural programs and costs related to the Agricultural Innovation Center. Any unexpended balance in the fund at the end of the fiscal year, not to exceed $\$ 200,000$, shall not revert to the General Fund but shall remain available for expenditure in subsequent fiscal years.

Office of Refugees and Immigrants Trust Fund - to account for grants, bequests, gifts or contributions of cash or securities and contributions of services or property in kind from persons or other governmental, nongovernmental, quasi-governmental or local governmental entities made for the purpose of supporting the office for refugees and immigrants. Expenditures shall be made only for the following purposes: (i) operating costs of the office for refugees and immigrants, including the divisions and programs within the office; (ii) costs related to carrying out the powers of the office under section 207; and (iii) costs associated with refugee and immigrant-related programs, grants and initiatives of the director. The trustee shall ensure that no expenditures from the fund shall cause the fund to be in deficiency at the close of a fiscal year.

Housing and Economic Development Trust Fund - to account for (i) grants, bequests, gifts or contributions of cash or securities, or contributions of services or property in kind from any persons or other governmental, nongovernmental, quasi-governmental or local governmental entities made for the purpose of supporting the executive office of housing and economic development and (ii) all interest earned on monies in the trust. Expenditures shall be made only for the following purposes: (i) operating costs of the executive office of housing and community development, including the divisions and programs within the executive office; (ii) operating costs of the Massachusetts marketing partnership and the offices within the partnership, including the Massachusetts international trade office, the commonwealth marketing office, the office of travel and tourism, the Massachusetts film office and the Massachusetts sports partnership; and the Massachusetts office of business development, including the divisions and programs within that office; and (iii) costs associated with housing and economic development programs, grants and initiatives of the secretary. The trustee shall
insure that no expenditures from the fund shall cause the fund to be in deficiency at the close of a fiscal year.

Commonwealth Sewer Rate Relief Fund - to account for transfers of amounts from the General Fund or other funds; used for the purpose of mitigating sewer rate increases and making sewer rate relief grants to municipalities.

Regional Transit Authorities Forward Funding Trust Fund - to account for revenues allocated to support capital or other eligible activities for regional transit authorities.

County Correction Fund - to account for approximately $7.5 \%$ of the deeds excise tax distributed to counties for the operation of county correctional facilities. With consolidation of counties into the Commonwealth in FY10, this fund became inactive in FY11.

Public Health Trust Fund - to account for the collection of fees on slot machines assessed under Section 56 of Chapter 23K of the General Laws and all other monies credited or transferred to the fund from any other source under law. Funds shall be expended to assist social service and public health programs dedicated to addressing problems associated with compulsive gambling including, but not limited to, gambling prevention and addiction services, substance abuse services, educational campaigns to mitigate the potential addictive nature of gambling and any studies and evaluations necessary.

Gaming Revenue Fund - to account for revenues collected from taxes on gross gaming revenue received from gaming licenses. The revenues shall be transferred to other funds in accordance with Section 59 of Chapter 23K of the General Laws.

Community Mitigation Fund - to account for gaming tax revenue transferred under Section 59 of Chapter 23K of the General Laws and all other monies credited or transferred to the fund from any other fund or source. Funds shall be expended to assist the host community and surrounding communities in offsetting costs related to the construction and operation of a gaming establishment including, but not limited to, communities and water and sewer districts in the vicinity of a gaming establishment, local and regional education, transportation, infrastructure, housing, environmental issues and public safety, including the office of the county district attorney, police, fire and emergency services.

Transportation Infrastructure and Development Fund to account for monies transferred from the Gaming Revenue Fund and all other monies credited or transferred to the fund from any other fund or source and proceeds
from the investment of such funds. Expenditures shall not be made until the Secretary of Administration and Finance has provided written approval annually of a proposed spending plan. Any expenditures from this fund shall be solely for the purpose of transportation and related infrastructure projects including but not limited to, transit expansion and maintenance. Not less than $50 \%$ of such expenditures shall be dedicated for the purpose of supplementing, and not offsetting, any expenditures made for the construction and reconstruction of municipal ways as described in Section 4 of Chapter 6C of the General Laws.

Health Care Security Trust Fund - to account for revenues received from tobacco companies under the tobacco settlement and interest income for health-related services and programs intended to control or reduce the use of tobacco in the Commonwealth. Per statute, tobacco revenues were deposited directly into the General Fund, not into this fund.

Financial Literacy Trust Fund - to account for private contributions, publicly or privately-funded grants and funds appropriated by the state or federal government. The fund shall be used to encourage financial literacy and education for residents, institutions, community organizations and entities that will promote financial literacy

MBTA Infrastructure Renovation Fund - to account for supplemental appropriations beyond the MBTA State and Local Contribution Fund for certain MBTA infrastructure improvements. Funds are to be used for, but not limited to, compliance with the American with Disabilities Act, elevator and escalator improvements, waterproofing, fare gates, signage, lighting and structural improvements. No rolling stock is to be acquired through the fund.

Infrastructure Development Fund - to create jobs and stimulate economic development through infrastructurerelated investments. The fund may be used for shovelready infrastructure projects including, but not limited to, transit and highway projects, business expansion and redevelopment use and other related projects to create economic opportunity and jobs. Funds may be used to support matching funds for certain capital expenditures which are sponsored by higher educational institutions for scientific or technology research and development. This fund expired on June 30, 2013.


## EXPENDITURES AND OTHER FINANCING USES

| Expenditures: |  |
| :---: | :---: |
| Judiciary. | 1,215 |
| Inspector General. | - |
| Governor and Lieutenant Governor. | - |
| Secretary of the Commonwealth. | 916 |
| Treasurer and Receiver-General. | 1,044 |
| Attorney General.. | 9,559 |
| District Attorney. | 1,850 |
| Sheriff's Departments. | 3,437 |
| Board of Library Commissioners. | 2,939 |
| Massachusetts Gaming Commission. |  |
| Comptroller.. |  |
| Administration and Finance. | 10,731 |
| Energy and Environmental Affairs. | 40,106 |
| Health and Human Services. | 430,608 |
| Massachusetts Department of Transportation. | 446 |
| Executive Office of Education. | 989,368 |
| Center for Health Information and Analysis. | 676 |
| Public Safety and Homeland Security. | 143,236 |
| Housing and Economic Development. | 460,108 |
| Labor and Workforce Development. | 146,762 |
| Debt service: |  |
| Principal retirement. |  |
| Interest and fiscal charges. |  |
| Total expenditures. | 2,243,001 |
| Other financing uses: |  |
| Fringe benefit cost assessment. | 52,117 |
| Lottery operating reimbursements. |  |
| Lottery distributions. |  |
| Operating transfers out. | 42,882 |
| Health safety net trust transfer.. | - |
| Federal reimbursement transfer out. | - |
| Total other financing uses. | 94,999 |
| Total expenditures and other financing uses. | 2,338,000 |
| Excess (deficiency) of revenues and other financing sources |  |
| Fund balance (deficit) at beginning of year., | 66,376 |
| Fund balance (deficit) at end of year......................................... | \$ 62,010 |

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|  | Non-Budgeted Other Funds |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Organ And <br> Tissues <br> Donor <br> Registration | Department of Fire Services Hazardous Materials Emergency Mitigation Response Recovery Trust | Registers Technological | County <br> Registers <br> Technological | State Election Campaign |  | Enhanced 911 |  | Counsel for <br> Indigent <br> Salary <br> Enhancement <br> Trust |  |
|  |  |  |  |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |
| Taxes........................................................................... \$ | \$ | \$ | \$ - | \$ - | \$ | - | \$ | - | \$ | - |
| Assessments.................................................................... |  | - | - | - |  | - |  | - |  | - |
| Federal grants and reimbursements.......................................... | - | - | - | - |  | - |  | - |  | - |
| Departmental................................................................ | 164 | 169 | 4,386 | 2,154 |  | - |  | 74,685 |  | 67 |
| Miscellaneous................................................................... | - | - | - | - |  | 249 |  | 90 |  | - |
| Total revenues... | 164 | 169 | 4,386 | 2,154 |  | 249 |  | 74,775 |  | 67 |
| Other financing sources: |  |  |  |  |  |  |  |  |  |  |
| Bond premiums (discounts) on special obligation bonds................. | - | - | - | - |  | - |  | - |  | - |
| Operating transfers in............................................................ | - | - | - | - |  | - |  | - |  | - |
| Commonwealth care trust transfer........................................... | - | - | - | - |  | - |  | - |  | - |
| Health safety net trust transfer............................................. | - | - | - | - |  | - |  | - |  | - |
| Medical assistance transfer................................................... | - | - | - | - |  | - |  | - |  | - |
| Delivery system transformation initiatives trust transfer ................. | - | - | - | - |  | - |  | - |  | - |
| Total other financing sources............. | - | - | - | - |  | - |  | - |  | - |
| Total revenues and other financing sources.... | 164 | 169 | 4,386 | 2,154 |  | 249 |  | 74,775 |  | 67 |
| EXPENDITURES AND OTHER FINANCING USES |  |  |  |  |  |  |  |  |  |  |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |
| Judiciary....................................................................... | - | - | - | - |  | - |  | - |  | - |
| Inspector General............................................................. | - | - | - | - |  | - |  | - |  | - |
| Governor and Lieutenant Governor........................................ | - | - | - | - |  | - |  | - |  | - |
| Secretary of the Commonwealth............................................ | - | - | 5,846 | - |  | - |  | - |  | - |
| Treasurer and Receiver-General................................................ | - | - | - | - |  | - |  | - |  | - |
| Attorney General.............................................................. | - | - | - | - |  | - |  | - |  | - |
| District Attorney............................................................... | - | - | - | - |  | - |  | - |  | - |
| Sheriff's Departments........................................................ | - | - | - | - |  | - |  | 5,948 |  | - |
| Board of Library Commissioners............................................ | - | - | - | - |  | - |  | - |  | - |
| Massachusetts Gaming Commission........................................ | - | - | - | - |  | - |  | - |  | - |
| Comptroller..................................................................... | - | - | - | - |  | - |  | - |  | - |
| Administration and Finance................................................. | - | - | - | 2,355 |  | - |  | 495 |  | - |
| Energy and Environmental Affairs.......................................... | - | - | - | - |  | - |  | - |  | - |
| Health and Human Services.................................................. | - | - | - | - |  | - |  | 59 |  | - |
| Massachusetts Department of Transportation............................. | - | - | - | - |  | - |  | - |  | - |
| Executive Office of Education.............................................. | - | - | - | - |  | - |  | - |  | - |
| Center for Health Information and Analysis............................... | - | - | - | - |  | - |  | - |  | - |
| Public Safety and Homeland Security......................................... | - | 45 | - | - |  | - |  | 61,401 |  | - |
| Housing and Economic Development...................................... | - | - | - | - |  | - |  | - |  | - |
| Labor and Workforce Development......................................... | - | - | - | - |  | - |  | - |  | - |
| Debt service: |  |  |  |  |  |  |  |  |  |  |
| Principal retirement....................................................... | - | - | - | - |  | - |  | - |  | - |
| Interest and fiscal charges.................................................. | - | - | - | - |  | - |  | - |  | - |
| Total expenditures... | - | 45 | 5,846 | 2,355 |  | - |  | 67,903 |  | - |
| Other financing uses: |  |  |  |  |  |  |  |  |  |  |
| Fringe benefit cost assessment................................................ | - | - | 393 | - |  | - |  | 1,874 |  | - |
| Lottery operating reimbursements........................................... | - | - | - | - |  | - |  | - |  | - |
| Lottery distributions.......................................................... | - | - | - | - |  | - |  | - |  | - |
| Operating transfers out...................................................... | - | 1 | 175 | 2,000 |  | - |  | 1,818 |  | - |
| Health safety net trust transfer............................................... | - | - | - | - |  | - |  | - |  | - |
| Federal reimbursement transfer out................ | - | $-$ | - | - |  | - |  | - |  | - |
| Total other financing uses.... | - | 1 | 568 | 2,000 |  | - |  | 3,692 |  | - |
| Total expenditures and other financing uses.... | - | 46 | 6,414 | 4,355 |  | - |  | 71,595 |  | - |
| Excess (deficiency) of revenues and other financing sources over / (under) expenditures and other financing uses. | 164 | 123 | $(2,028)$ | $(2,201)$ |  | 249 |  | 3,180 |  | 67 |
| Fund balance (deficit) at beginning of year................................. | 315 | 241 | 4,410 | 6,452 |  | 1,000 |  | 101,989 |  | 285 |
| Fund balance (deficit) at end of year........................................... ${ }^{\text {\$ }}$ | \$ 479 | \$ 364 | \$ 2,382 | \$ 4,251 | \$ | \$ 1,249 | \$ | $\underline{ }$ | \$ | 352 |

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Non-Budgeted Special Revenue Funds
Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis
Fiscal Year Ended June 30, 2014
(Amounts in thousands)

|  | Non-Budgeted Other Funds |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Masschusetts Board of <br> Higher Education Scholar-Internship Match | District <br> Local <br> Technical <br> Assistance |  | Educational <br> Rewards <br> Grant <br> Program |  | Massachusetts Nursing \& Allied Health Workforce Development Trust |  | Health <br> Information Technology Trust |  | Build America Bonds Subsidy Trust |  | Housing <br> Preservation and <br> Stabilization |  |
| REVENUES AND OTHER FINANCING SOURCES |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes...................................................................................... | \$ | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Assessments........................................................................... | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Federal grants and reimbursements.............................................. | - |  | - |  | - |  | - |  | 60,737 |  | 46,617 |  | - |
| Departmental............................................................................ | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Miscellaneous... | - |  | - |  | - |  | 542 |  | 1,875 |  | - |  | - |
| Total revenues... | - |  | - |  | - |  | 542 |  | 62,612 |  | 46,617 |  | - |
| Other financing sources: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Bond premiums (discounts) on special obligation bonds................. | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Operating transfers in................................................................ | - |  | - |  | - |  | 250 |  | 1,125 |  | - |  | 17,380 |
| Commonwealth care trust transfer............................................... | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Health safety net trust transfer.................................................... | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Medical assistance transfer........................................................ | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Delivery system transformation initiatives trust transfer | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Total other financing sources... | - |  | - |  | - |  | 250 |  | 1,125 |  | - |  | 17,380 |
| Total revenues and other financing sources................................... | - |  | - |  | - |  | 792 |  | 63,737 |  | 46,617 |  | 17,380 |

## EXPENDITURES AND OTHER FINANCING USES

Expenditures:
Judiciary................
Inspector General
Governor and Lieutenant Governor
Secretary of the Commonwealth.
Treasurer and Receiver-General
Attorney General
District Attorney.
Sheriff's Departments.
Board of Library Commissioners
Massachusetts Gaming Commission..
Comptroller.
Administration and Finance...
Energy and Environmental Affairs.
Health and Human Services.
Massachusetts Department of Transportation..............................
Executive Office of Education..
Center for Health Information and Analysis.
Public Safety and Homeland Security
Housing and Economic Development.
$\square$
$\ldots . . . . . . .$.
....................................................................................
$\qquad$

Housing and Economic Development
Labor and Workforce Development... $\qquad$
Labor and Workforce Development.............................................................................
Debt service:
Principal retirement...........................................................................
Interest and fiscal charges...............................................
Interest and fiscal
Total expenditures..
Other financing uses:
Fringe benefit cost assessment..
Lottery operating reimbursements........
Lottery distributions....
Operating transfers out...
Health safety net trust transfer.

Total other financing uses...
Total expenditures and other financing uses..................................
Excess (deficiency) of revenues and other financing sources

| over / (under) expenditures and other financing uses...................... | (221) |
| :---: | :---: |
| Fund balance (deficit) at beginning of year. | 221 |

Fund balance (deficit) at end of year..
See accountants' review report


## Non-Budgeted Special Revenue Funds

Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis
Fiscal Year Ended June 30, 2014
(Amounts in thousands)


See accountants' review report


Fiscal Year Ended June 30, 2014
(Amounts in thousands)


See accountants' review report



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## Capital Projects Funds

The Capital Projects Funds are used to account for the financial resources used to acquire or construct major capital assets of the Commonwealth and to finance local governmental capital projects.

General Capital Projects Fund - to account for proceeds of bonds sold to fund the construction or acquisition of capital assets for general Commonwealth purposes, excluding highway construction and projects targeted for specific localities or purposes. Effective September 1, 2009, this fund includes reimbursements to MassDOT for capital projects activity.

Convention and Exhibition Center Capital Fund - to account for proceeds of bonds to finance the construction of a convention center in Boston.

Capital Improvements and Investment Trust Fund - to account for the Commonwealth's reimbursement to cities and towns for expenses incurred for projects for construction and reconstruction of town and county ways.

Highway Capital Projects Fund - to account for the proceeds of bonds sold to finance construction of state highways and to fund the Commonwealth's share of Federally sponsored highway construction.

Federal Highway Construction Program - to account for federal highway construction grants which, with the Commonwealth's required share of matching funds, finance interstate highways and similar projects within Massachusetts to promote a nationwide highway system.

## OTHER FUNDS:

This fund accounts for the proceeds of bonds used to finance land and transportation equipment for economic development.

Government Land Bank Capital Projects Fund - to account for proceeds of bonds used to finance the acquisition, holding, protection, maintenance, repair or use of lands and for personnel and the administrative costs of the Massachusetts Development Finance Agency.

## LOCAL AID FUND:

Local Aid Capital Projects Fund - to account for the proceeds of bonds sold to finance the construction of correctional facilities, water pollution abatement projects and other local projects in specific localities of the Commonwealth. The fund accounts for the proceeds of bonds to finance improvements to lockup facilities, state police lockup facilities and to finance improvements to County Correctional Facilities, and other monies received by the Department of Conservation and Recreation pertaining to state parks, reservations and recreation areas outside the metropolitan parks district.

## MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT) FUND:

Central Artery Statewide Road and Bridge Infrastructure Fund - to account for bond proceeds, certain revenues from Registry of Motor Vehicle fees, (net of debt service expenditures) and payments from authorities. The purpose of expenditures of the fund is to meet the estimated additional costs associated with the Central Artery/Ted Williams Tunnel Project and for costs of the statewide road and bridge program.

The following funds have been enacted in legislation but were inactive in FY14 and are not presented in this report:

Capital Investment Trust Fund - to account for a transfer from the General Fund to finance appropriated items of a capital nature pursuant to sections 2E and 107 of Chapter 88 of the Acts of 1997.

Transportation Deferred Maintenance Trust Fund - to account for funds transferred from various sources by the Secretary of Administration and Finance to design, construct, maintain and repair the Commonwealth's roads and bridges.

## Capital Projects Funds Combining Statements Of Revenues, Expenditures And Changes In Fund Balances - Statutory Basis

Fiscal Year Ended June 30, 2014
(Amounts in thousands)


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## Supplemental Information



Calculation of Transfers - Stabilization and Tax Reduction Funds
Non-Tax Revenue Initiatives
Schedule of Post Employment Benefits - Last Six Fiscal Years
See review report

# Calculation of Transfers: Stabilization Fund 

June 30, 2014
(Amounts are in thousands)

This statement is prepared on the statutory basis of accounting pursuant to General Laws Chapter 29, Section 5 c , as amended by
Section 155 of Chapter 139 of the Acts of 2012, and subsequent acts, which superseded certain parts of Section 5 c . It presents information contained in the official books and accounting records of the Commonwealth. Financial statements supporting this calculation are presented in the Financial Section of this report.

|  | General |  | Children and Families Protection |  | CommonwealthTransportation |  | $\begin{gathered} \text { Massachusetts } \\ \text { Tourism } \\ \hline \end{gathered}$ |  | Local CapitalProjects |  | Manufacturing |  | CommunityCollege |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Budgeted Fund Undesignated Balances....................................................................... \$ | \$ | 167,787 | \$ | 1 | \$ | $(102,495)$ | \$ | 22,963 | \$ | $(20,425)$ | \$ | $(12,608)$ | \$ | $(32,444)$ | \$ | 22,779 |
| Fund Balance Deficit Elimination Transfers Per Sec. 5c of Ch. 29 |  | $(148,018)$ |  | - |  | 102,495 |  | $(19,954)$ |  | 20,425 |  | 12,608 |  | 32,444 |  | - |
| Fund Balances after Deficit Elimination Transfers (Consolidated Net Surplus).................................... |  | 19,769 |  | 1 |  | - |  | 3,009 |  | - |  | - |  | - |  | 22,779 |
| Year-end Transfers to the General Fund to Fund Statutory Allocations.. |  | 3,010 |  | (1) |  | - |  | $(3,009)$ |  | - |  | - |  | - |  | - |
| Disposition of Consolidated Net Surplus per Sec. 242(a) of Chapter 165 of the Acts of 2014, as Amended: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| To the Massachusetts Life Sciences Investment Fund...................................................... |  | $(11,390)$ |  | - |  | - |  | - |  | - |  | - |  | - |  | $(11,390)$ |
| To the Massachusetts Community Preservation Trust Fund.. |  | $(11,390)$ |  | - |  | - |  | - |  | - |  | - |  | - |  | $(11,390)$ |
| Remaining Consolidated Net Surplus to be Deposited in Stabilization Fund per Sec. 242(a) <br> of Ch. 165 of the Acts of 2014, as Amended. | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |

## Stabilization Balance Reconciliation:

| Balance as of July 1, 2013. |  | 1,556,657 |
| :---: | :---: | :---: |
| Capital Gains Tax Transfers to Stabilization Fund during FY 2014 per Chapter 29, Section 5G. |  | 45,457 |
| Judgments and Settlements In Excess of \$10 Million Transferred to Stabilization Fund per Ch. 29, Section 2H. |  | 414,310 |
| Investment income, certain tax revenues and other recoveries.. |  | 6,414 |
| Change in Market Value from General Fund per Sec.172(b) of Ch. 38 of the Acts of 2013.. |  | 1,712 |
| Less Transfers from Stabilization Fund: |  |  |
| Investment Income to General Fund per Sec.172(b) of Ch. 38 of the Acts of 2013. | $(7,259)$ |  |
| 5\% Capital Gains Tax Transfer to the State Retiree Benefits Trust Fund per Chapter 29, Section 5G. | $(2,273)$ |  |
| 5\% Capital Gains Tax Transfer to the State Pension Liability Fund per Chapter 29, Section 5G. | $(2,273)$ |  |
| Judgments and Settlements In Excess of \$10 million Transferred to the General Fund per Sec. 25 of Ch. 237 of the Acts of $2014 . \ldots$ | $(414,310)$ |  |
| To General Fund Per Sec. 172(a) of Ch. 38 of the Acts of 2013. | $(350,000)$ |  |
| Total Transfers from Stabilization Fund during FY 2014.. |  | $(776,115)$ |
| Remaining Consolidated Net Surplus Deposited in Stabilization Fund, per Calculation Above. |  | - |
| Stabilization Fund Balance as of June 30, 2014. | \$ | 1,248,435 |

## Calculation Of Transfers: Tax Reduction Fund

June 30, 2014
(Amounts in thousands)

This statement is prepared pursuant to Chapters 29 Sections 2H and 2I of the Massachusetts General Laws, as amended. It is prepared on the statutory basis of accounting and presents information contained in the official books and accounting records of the Commonwealth. Supporting information is presented in individual schedules, as indicated, and in the Financial Section of this report.

The computation is as follows:
Part 1: Comparison of Stabilization Fund, after current fiscal year transfers, to $15 \%$ of budgeted revenues and other financial resources:

Undesignated fund balance in the Stabilization Fund............................................................. \$ 1,248,435
Allowable Stabilization Fund balance (per Schedule B). $\qquad$ 5,320,973

Stabilization Fund excess, if any, transferable to Tax Reduction Fund. $\qquad$
$\qquad$
Part 2: Status of Stabilization Fund after transfers:


Part 3: Status of Tax Reduction Fund after transfers:


## Schedule A <br> FY2014 Tax Revenues By Revenue Class

June 30, 2014
(Amounts in thousands)

| Alcoholic beverages....................................................................................................... | \$ | 77,735 |
| :---: | :---: | :---: |
| Banks: financial institutions. |  | 135,774 |
| Cigarette.. |  | 520,668 |
| Cigarette excise - Commonwealth Care. |  | 135,750 |
| Cigarette inventory - Commonwealth Care.. |  | 3,611 |
| Corporations.. |  | 2,049,051 |
| Deeds. |  | 223,080 |
| Estate and inheritance. |  | 401,512 |
| Health care coverage penalty - Commonwealth Care. |  | 23,396 |
| Income. |  | 13,201,591 |
| Insurance. |  | 315,776 |
| Motor and special fuels. |  | 732,207 |
| Public utilities. |  | 9,795 |
| Room occupancy. |  | 208,488 |
| Sales and use. |  | 5,518,580 |
| Club alcoholic beverages.. |  | 1,082 |
| Motor vehicle excise. |  | 66 |
| Convention center surcharges. |  | 14,852 |
| Community preservation. |  | 23,771 |
| Satellite. |  | 12,166 |
| State racing - Mass Gaming Commission. |  | 1,308 |
| Beano.. |  | 1,578 |
| Raffles and bazaars. |  | 1,031 |
| Boxing. |  | 176 |
| DOI excess and surplus lines. |  | 31,052 |
| UI surcharge............................................................................................................... |  | 21,234 |
| FY 2014 state tax revenue.............................................................................................. | \$ | 23,665,330 |

This schedule is prepared on the statutory basis of accounting. It presents tax revenues as reported in the governmental funds of the Commonwealth. It differs from the schedule of tax collections prepared by the Comptroller, Commissioner of Revenue and State Auditor for calculations in accordance with Chapter 62F of the General Laws, as amended. The differences are due to $2 / 5$ ths of Beano revenue and the health care coverage penalty in the Commonwealth Care Fund, both of which are recognized on the statutory basis of accounting but are not accounted for on the schedule of tax collections prepared by the Department of Revenue.

## Schedule B

## Calculation of Cap on Stabilization Fund

June 30, 2014
(Amounts in thousands)

| Total budgeted revenues and other financial resources pertaining to the budgeted funds. | \$ | 37,230,145 |
| :---: | :---: | :---: |
| Elimination of budgetary interfund activity exclusive of fund closure (per Schedule C). |  | $(1,756,990)$ |
| Budgeted revenues and other financial resources pertaining to the budgeted funds. |  | 35,473,155 |
| Allowable Stabilization Fund balance, 15\% of budgeted revenue. | \$ | 5,320,973 |

Calculation of Stabilization Fund Cap as defined by Massachusetts General Laws Chapter 29 section 2 H .

# Schedule C <br> Detail of Elimination of Budgetary Inter Fund Activity 

June 30, 2014
(Amounts in thousands)
Adjustments to revenues :Transfer to the Intragovernmental Service Fund\$ $(339,715)$
Adjustments to other financing sources and uses:Fringe benefit cost assessments.$(8,291)$
Transfer from the Intragovernmental Service Fund to the General Fund ..... $(3,478)$
RMV license plates ..... $(3,011)$
Transfer to Stabilization Fund from General Fund ..... $(459,767)$
Transfer to fund the General Fund consolidated net surplus calculation. ..... $(3,010)$
Transfer from Stabilization Fund to the General Fund. ..... $(771,569)$
Other fund deficit support$(167,972)$
Other(177)
Elimination of budgetary interfund activity ..... \$ $(1,756,990)$


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# Non-Tax Revenue Initiatives 

June 30, 2014
(Amounts in thousands)
Chapter 653, Acts of 1989, amended Chapter 29 of the Massachusetts General Laws by adding Sections 29D and 29E, which authorize certain non-tax revenue initiatives and require reporting thereon, as follows.

## I. Debt Collection:

Pursuant to Massachusetts General Laws Chapter 29, Section D, Chapter 7A Section 8, allows private debt collection agencies to engage in debt collection for the Commonwealth. The fees paid are contingency-based from the proceeds collected. Collections and fees paid during FY14 were (amounts in thousands):

| Department Collectors | Collections |  | Fees |  |
| :---: | :---: | :---: | :---: | :---: |
| Collecto, Inc. | \$ | 3,455 | \$ | 414 |
| Delta. |  | 1,379 |  | 210 |
| Allen Daniels. |  | 1,162 |  | 182 |
| Premier Credit of North America, LLC. |  | 242 |  | 47 |
| Financial Asset Management Systems, Inc. |  | 119 |  | 15 |
| Linebarger, Goggan, Blair \& Sampson LLP. |  | 69 |  | 11 |
| Total.. | \$ | 6,426 | \$ | 879 |

Under the same program, the following amounts were collected and fees paid for the Institutions of Higher Education (these figures are as subset of the above) (amounts in thousands):

| Department Collectors | Collections |  | Fees |  |
| :---: | :---: | :---: | :---: | :---: |
| Collecto, Inc. | \$ | 2,617 | \$ | 342 |
| Delta.. |  | 1,061 |  | 160 |
| Allen Daniels. |  | 675 |  | 103 |
| Premier Credit of North America, LLC. |  | 157 |  | 29 |
| Total... | \$ | 4,510 | \$ | 634 |

## II. Revenue Maximization:

Pursuant to Massachusetts General Law Chapter 29 Section 29E, contractors were engaged on a contingent fee basis to assist several of the Commonwealth's departments in the identification and collection of federal and other non-tax revenues. During FY14, the following amounts were generated (amounts in thousands):

| Gross revenue maximization realized | \$ | 1,258,122 |
| :---: | :---: | :---: |
| Amounts credited to the federal government |  | $(52,714)$ |
| Contractor payments. |  | $(17,343)$ |
| Net revenue maximization realized. | \$ | 1,188,065 |

## III. Cost Avoidance:

The Comptroller's appropriation authorizes contract arrangements engaged on a contingent fee basis for the purpose of identification and pursuit of cost saving/avoidance opportunities. During FY14, the following amounts were generated (amounts in thousands):

| State expenditures avoided. | \$ | 2,695,182 |
| :---: | :---: | :---: |
| Amounts credited to the federal government in provider offsets............... |  | $(12,400)$ |
| Contractor payments. |  | $(19,855)$ |
| Net cost savings/avoidance. | \$ | 2,662,927 |

## IV. Intercept:

Intercept is authorized by M.G.L. Chapter 7A Section 3 and 815 CMR 9:06. Intercept is an automated process that offsets Commonwealth payments to delinquent receivables that have been approved by the Office of the State Comptroller. FY14 activity (amounts in thousands):

Amounts included above that were intercepted on behalf of the Institutions of Higher Education.................... \$ 6,467

## Schedule of Post Employment Benefits

(Amounts in thousands except for percentages)

## Pension Funding Progress for the last six fiscal years

|  |  | rial Value of an Assets | Actuarial Accrued Liability |  | $\begin{gathered} \text { Unfunded Actuarial } \\ \text { Liability (UAAL) } \\ \hline \end{gathered}$ |  | Funded <br> Ratio | Annual Covered Payroll |  | UAAL as a \% of Covered Payroll |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| State Employees' Retirement System |  |  |  |  |  |  |  |  |  |  |
| Actuarial Valuation as of January 1, 2014*.. | \$ | 21,581,133 | \$ | 30,679,600 | \$ | 9,098,467 | 70.3\% | \$ | 5,344,510 | 170.2\% |
| Actuarial Valuation as of January 1, 2013.... |  | 20,317,389 |  | 29,385,442 |  | 9,068,053 | 69.1\% |  | 5,183,195 | 175.0\% |
| Actuarial Valuation as of January 1, 2012.... |  | 20,507,644 |  | 27,784,731 |  | 7,277,087 | 73.8\% |  | 4,922,388 | 147.8\% |
| Actuarial Valuation as of January 1, 2011.... |  | 21,244,900 |  | 26,242,776 |  | 4,997,876 | 81.0\% |  | 4,808,250 | 103.9\% |
| Actuarial Valuation as of January 1, 2010.... |  | 19,019,062 |  | 24,862,421 |  | 5,843,359 | 76.5\% |  | 4,711,563 | 124.0\% |
| Actuarial Valuation as of January 1, 2009.... |  | 16,992,214 |  | 23,723,240 |  | 6,731,026 | 71.6\% |  | 4,712,655 | 142.8\% |
| Teachers' Retirement System |  |  |  |  |  |  |  |  |  |  |
| Actuarial Valuation as of January 1, 2014*.. | \$ | 22,940,196 | \$ | 40,741,695 | \$ | 17,801,499 | 56.3\% | \$ | 5,962,650 | 298.6\% |
| Actuarial Valuation as of January 1, 2013.... |  | 21,787,470 |  | 39,135,218 |  | 17,347,748 | 55.7\% |  | 5,783,294 | 300.0\% |
| Actuarial Valuation as of January 1, 2012.... |  | 22,141,475 |  | 36,483,027 |  | 14,341,552 | 60.7\% |  | 5,655,353 | 253.6\% |
| Actuarial Valuation as of January 1, 2011.... |  | 23,117,952 |  | 34,890,991 |  | 11,773,039 | 66.3\% |  | 5,558,311 | 211.8\% |
| Actuarial Valuation as of January 1, 2010.... |  | 21,262,462 |  | 33,738,966 |  | 12,476,504 | 63.0\% |  | 5,509,698 | 226.4\% |
| Actuarial Valuation as of January 1, 2009.... |  | 18,927,731 |  | 32,543,782 |  | 13,616,051 | 58.2\% |  | 5,389,895 | 252.6\% |

* The actuarial valuations as of January 1, 2014 are prepared in conformity with Governmental Accounting Standards Board (GASB) Statements in effect prior to GASB Statement No 67, Financial Reporting for Pension Plans - an Amendment of GASB Statement No. 25 . Actuarial valuations which comply with Statement No. 67 will be presented in the fiscal 2014 CAFR.

For a complete analysis of the Commonwealth's actuarial valuation report, please go to http://www.mass.gov/perac.
Alternatively, copies of the Commonwealth's actuarial valuation may be obtained by contacting the Massachusetts Public Employee Retiremen
Administration Commission, 5 Middlesex Avenue, Suite 304, Somerville, MA 02145. Telephone number: (617) 666-4446.

## State Retiree Benefits Trust Fund

|  | Actuarial Value of Plan Assets |  | Actuarial Accrued Liability |  | Unfunded Actuarial <br> Liability (UAAL) |  | Funded Ratio | Annual <br> Covered Payroll |  | UAAL as a \% of Covered Payroll |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actuarial Valuation as of January 1, 2014.... | \$ | 511,200 | \$ | 15,670,200 | \$ | 15,159,000 | 3.3\% | \$ | 5,344,510 | 283.6\% |
| Actuarial Valuation as of January 1, 2013.... |  | 406,700 |  | 15,784,100 |  | 15,377,400 | 2.6\% |  | 5,183,195 | 296.7\% |
| Actuarial Valuation as of January 1, 2012... |  | 360,500 |  | 16,659,400 |  | 16,298,900 | 2.2\% |  | 4,922,388 | 331.1\% |
| Actuarial Valuation as of January 1, 2011... |  | 350,500 |  | 16,568,600 |  | 16,218,100 | 2.1\% |  | 4,808,250 | 337.3\% |
| Actuarial Valuation as of January 1, 2010.... |  | 310,000 |  | 15,166,000 |  | 14,856,000 | 2.0\% |  | 4,711,563 | 315.3\% |
| Actuarial Valuation as of January 1, 2009.... |  | 273,500 |  | 15,305,000 |  | 15,031,500 | 1.8\% |  | 4,712,655 | 319.0\% |

For a complete analysis of the Commonwealth's actuarial valuation report, please contact the Office of the State Comptroller, 1 Ashburton Place, 9th Floor, Boston, MA 02108. Telephone number: (617) 727-5000.


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# Statistical Section 



Ten-Year Schedules - Statutory Basis
Higher Education Non-appropriated Funds - Statutory Basis
See review report

# Ten-Year Schedule of Revenues And Other Financing Sources 

All Governmental Fund Types - Statutory Basis

June 30, 2014
(Amounts in millions)


| 2010 |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Total |  | 2009 | Total |  | 2008 | Total |  | 2007 | Total |  | 2006 | Total |  | 2005 | Total |
| \$ | 18,792 | 40.3 | \$ | 18,513 | 38.8 | \$ | 21,009 | 44.6 | \$ | 19,849 | 44.4 | \$ | 18,593 | 43.9 | \$ | 17,192 | 40.7 |
|  | 9,374 | 20.1 |  | 9,139 | 19.1 |  | 6,937 | 14.7 |  | 6,830 | 15.3 |  | 6,307 | 14.9 |  | 6,018 | 14.3 |
|  | 3,134 | 6.7 |  | 2,646 | 5.5 |  | 2,065 | 4.4 |  | 1,989 | 4.5 |  | 2,046 | 4.8 |  | 1,996 | 4.7 |
|  | 4,629 | 9.9 |  | 4,649 | 9.7 |  | 4,915 | 10.4 |  | 4,670 | 10.4 |  | 4,739 | 11.2 |  | 4,705 | 11.2 |
|  | 971 | 2.1 |  | 894 | 1.9 |  | 806 | 1.7 |  | 794 | 1.8 |  | 793 | 1.9 |  | 785 | 1.9 |
|  | 463 | 1.0 |  | 383 | 0.8 |  | 376 | 0.8 |  | 374 | 0.8 |  | 361 | 0.9 |  | 401 | 1.0 |
|  | 2,830 | 6.0 |  | 2,800 | 5.9 |  | 3,200 | 6.8 |  | 2,450 | 5.6 |  | 2,891 | 6.8 |  | 2,945 | 6.8 |
|  | 1,672 | 3.6 |  | 2,141 | 4.5 |  | 1,306 | 2.8 |  | 1,604 | 3.6 |  | 1,838 | 4.3 |  | 1,354 | 3.2 |
|  | 538 | 1.2 |  | 390 | 0.8 |  | - | 0.0 |  | 1,531 | 3.4 |  | 633 | 1.5 |  | 1,385 | 3.3 |
|  | 4,233 | 9.1 |  | 6,197 | 13.0 |  | 6,538 | 13.9 |  | 4,605 | 10.3 |  | 4,145 | 9.8 |  | 5,409 | 12.8 |
| \$ | 46,636 | 100.0 | \$ | 47,752 | 100.0 | \$ | 47,152 | 100.0 | \$ | 44,696 | 100.0 | \$ | 42,346 | 100.0 | \$ | 42,190 | 100.0 |

Ten-Year Schedule of Tax Revenues By Source
All Governmental Fund Types - Statutory Basis
June 30, 2014
(Amounts in millions)

|  | \% |  |  |  |  | \% |  |  | \% |  |  | $\begin{gathered} \% \\ \text { Total } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2014 |  | Total |  | 2013 | Total |  | 2012 | Total |  | 2011 |  |
| Income........................................................ | \$ | 13,202 | 55.8 | \$ | 12,831 | 57.3 | \$ | 11,911 | 55.7 | \$ | 11,576 | 55.7 |
| Sales and use................................................ |  | 5,519 | 23.3 |  | 5,184 | 23.1 |  | 5,079 | 23.8 |  | 4,921 | 23.7 |
| Corporations................................................ |  | 2,049 | 8.7 |  | 1,822 | 8.1 |  | 1,771 | 8.3 |  | 1,951 | 9.4 |
| Motor fuels.... |  | 732 | 3.1 |  | 651 | 2.9 |  | 662 | 3.1 |  | 661 | 3.2 |
| Cigarette...................................................... |  | 521 | 2.2 |  | 440 | 2.0 |  | 451 | 2.1 |  | 454 | 2.2 |
| Insurance..................................................... |  | 316 | 1.3 |  | 373 | 1.7 |  | 318 | 1.5 |  | 296 | 1.4 |
| Estate and inheritance.................................... |  | 402 | 1.7 |  | 313 | 1.4 |  | 293 | 1.4 |  | 310 | 1.5 |
| Banks: Financial Institutions*........................ |  | 136 | 0.6 |  | 78 | 0.3 |  | 267 | 1.2 |  | (11) | -0.1 |
| Alcoholic beverages..................................... |  | 79 | 0.3 |  | 77 | 0.3 |  | 77 | 0.4 |  | 73 | 0.4 |
| Other.. |  | 711 | 3.0 |  | 625 | 2.7 |  | 555 | 2.5 |  | 545 | 2.6 |
| Total taxes.................................................. | \$ | 23,665 | 100.0 | \$ | 22,396 | 100.0 | \$ | 21,384 | 100.0 | \$ | 20,776 | 100.0 |

*Negative amounts in FY11 are primarily due to changes in corporate tax laws, which resulted in some financial institutions tax being classified as corporations tax.

| \% |  |  |  |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2010 |  | Total |  | 2009 | Total |  | 2008 | Total |  | 2007 | Total |  | 2006 | Total |  | 2005 | Total |
| \$ | 10,110 | 53.8 | \$ | 10,584 | 57.2 | \$ | 12,484 | 59.4 | \$ | 11,400 | 57.4 | \$ | 10,483 | 56.4 | \$ | 9,690 | 56.4 |
|  | 4,626 | 24.6 |  | 3,880 | 21.0 |  | 4,098 | 19.5 |  | 4,076 | 20.5 |  | 4,009 | 21.6 |  | 3,891 | 22.6 |
|  | 1,600 | 8.5 |  | 1,549 | 8.4 |  | 1,512 | 7.2 |  | 1,588 | 8.0 |  | 1,391 | 7.5 |  | 1,063 | 6.2 |
|  | 655 | 3.5 |  | 654 | 3.5 |  | 673 | 3.2 |  | 676 | 3.4 |  | 672 | 3.6 |  | 685 | 4.0 |
|  | 456 | 2.4 |  | 457 | 2.5 |  | 437 | 2.1 |  | 438 | 2.2 |  | 435 | 2.3 |  | 424 | 2.5 |
|  | 285 | 1.5 |  | 309 | 1.7 |  | 369 | 1.8 |  | 369 | 1.9 |  | 397 | 2.1 |  | 373 | 2.2 |
|  | 221 | 1.2 |  | 260 | 1.4 |  | 254 | 1.2 |  | 250 | 1.3 |  | 196 | 1.1 |  | 255 | 1.5 |
|  | 235 | 1.3 |  | 243 | 1.3 |  | 548 | 2.6 |  | 341 | 1.7 |  | 350 | 1.9 |  | 199 | 1.2 |
|  | 72 | 0.4 |  | 73 | 0.4 |  | 72 | 0.3 |  | 71 | 0.4 |  | 70 | 0.4 |  | 69 | 0.4 |
|  | 532 | 2.8 |  | 504 | 2.6 |  | 562 | 2.7 |  | 640 | 3.2 |  | 590 | 3.1 |  | 543 | 3.3 |
| \$ | 18,792 | 100.0 | \$ | 18,513 | 100.0 | \$ | 21,009 | 100.0 | \$ | 19,849 | 100.0 | \$ | 18,593 | 100.0 | \$ | 17,192 | 100.0 |

# Ten-Year Schedule of Expenditures And Other Financing Uses By Secretariat All Governmental Fund Types - Statutory Basis 

June 30, 2014
(Amounts in millions)


Schedule reflects changes in accordance with Article 87 reorganizations of the Massachusetts Constitution at various times over the last ten years at point of implementation.

For fiscal years 2009 to 2014, this schedule reflects Budgeted, Non-Budgeted and Capital Projects expenditures and other financing uses only.

| \% |  |  |  |  | \% |  |  | \% |  |  | \% |  |  | \% |  |  | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2010 |  | Total | 2009 |  | Total | 2008 |  | Total | 2007 |  | Total | 2006 |  | Total | 2005 |  | Total |
| \$ | 59 | 0.1 | \$ | 60 | 0.1 | \$ | 58 | 0.1 | \$ | 59 | 0.2 | \$ | 55 | 0.1 | \$ | 54 | 0.1 |
|  | 788 | 1.7 |  | 814 | 1.6 |  | 831 | 1.7 |  | 788 | 1.8 |  | 672 | 1.6 |  | 634 | 1.5 |
|  | 4 | - |  | 3 | - |  | 3 | - |  | 3 | - |  | 3 | - |  | 4 | - |
|  | 5 | - |  | 8 | - |  | 9 | - |  | 5 | - |  | 5 | - |  | 5 | - |
|  | 54 | 0.1 |  | 53 | 0.1 |  | 53 | 0.1 |  | 55 | 0.1 |  | 45 | 0.1 |  | 50 | 0.1 |
|  | 5,483 | 11.5 |  | 6,043 | 12.2 |  | 5,640 | 11.8 |  | 5,267 | 11.7 |  | 5,635 | 13.6 |  | 5,760 | 13.7 |
|  | 17 | - |  | 20 | - |  | 19 | - |  | 18 | - |  | 19 | - |  | 18 | - |
|  | 53 | 0.1 |  | 57 | 0.1 |  | 56 | 0.1 |  | 52 | 0.1 |  | 49 | 0.1 |  | 45 | 0.1 |
|  | 2 | - |  | 2 | - |  | 2 | - |  | 2 | - |  | 1 | - |  | 2 | - |
|  | 96 | 0.2 |  | 104 | 0.2 |  | 104 | 0.2 |  | 96 | 0.2 |  | 88 | 0.2 |  | 82 | 0.2 |
|  | 1 | - |  | 1 | - |  | 1 | - |  | 2 | - |  | 1 | - |  | 1 | - |
|  | 378 | 0.8 |  | 295 | 0.6 |  | 296 | 0.7 |  | 275 | 0.6 |  | 251 | 0.6 |  | 226 | 0.5 |
|  | 2 | - |  | 3 | - |  | 2 | - |  | 2 | - |  | 2 | - |  | 2 | - |
|  | 34 | 0.1 |  | 48 | 0.1 |  | 46 | 0.1 |  | 42 | 0.1 |  | 49 | 0.1 |  | 47 | 0.1 |
|  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |
|  | 15 | - |  | 14 | - |  | 14 | - |  | 14 | - |  | 14 | 0.0 |  | 21 | - |
|  | 7,040 | 14.9 |  | 6,892 | 14.2 |  | 7,059 | 14.8 |  | 7,043 | 15.7 |  | 6,601 | 16.1 |  | 6,235 | 14.8 |
|  | 529 | 1.1 |  | 526 | 1.1 |  | 473 | 1.0 |  | 450 | 1.0 |  | 390 | 0.9 |  | 346 | 0.8 |
|  | - | - |  | - | - |  | - | - |  | 509 | 1.1 |  | 659 | 1.6 |  | 597 | 1.4 |
|  | 16,044 | 33.8 |  | 16,468 | 33.3 |  | 15,504 | 32.5 |  | 14,456 | 32.2 |  | 13,539 | 32.6 |  | 13,383 | 31.8 |
|  | 509 | 1.1 |  | 1,689 | 3.4 |  | 1,378 | 2.9 |  | 1,404 | 3.1 |  | 1,376 | 3.3 |  | 1,569 | 3.7 |
|  | 1,542 | 3.2 |  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |
|  | 3,184 | 6.7 |  | 3,390 | 6.9 |  | 2,989 | 6.3 |  | 2,936 | 6.5 |  | 2,726 | 6.6 |  | 2,250 | 5.4 |
|  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |  | - | - |
|  | 1,308 | 2.7 |  | 1,456 | 2.9 |  | 1,381 | 2.9 |  | 1,253 | 2.8 |  | 1,180 | 2.8 |  | 1,111 | 2.6 |
|  | 1,245 | 2.6 |  | 981 | 2.0 |  | 857 | 1.8 |  | 508 | 1.1 |  | 323 | 0.8 |  | 299 | 0.7 |
|  | 403 | 0.8 |  | 331 | 0.7 |  | 274 | 0.6 |  | 67 | 0.1 |  | - | - |  | - | - |
|  | 1,749 | 3.7 |  | 1,314 | 2.7 |  | 1,399 | 2.9 |  | 1,335 | 3.0 |  | 1,275 | 3.1 |  | 1,217 | 2.9 |
|  | 2,117 | 4.5 |  | 2,145 | 4.3 |  | 2,239 | 4.7 |  | 2,352 | 5.2 |  | 2,028 | 4.9 |  | 1,719 | 4.1 |
|  | 538 | 1.1 |  | - | - |  | - | - |  | 1,531 | 3.4 |  | 633 | 1.5 |  | 1,153 | 2.7 |
|  | 4,373 | 9.2 |  | 6,456 | 13.1 |  | 5,403 | 11.3 |  | 4,383 | 9.8 |  | 3,887 | 9.4 |  | 5,197 | 12.4 |
| \$ | 47,572 | 100.0 | \$ | 49,393 | 100.0 | \$ | 47,683 | 100.0 | \$ | 44,907 | 100.0 | \$ | 41,506 | 100.0 | \$ | 42,027 | 100.0 |

# Ten-Year Schedule of Budgeted Funds Expenditures and Other Financing Uses By Major Program Category 

## June 30, 2014

(Amounts in millions)

|  | 2014 |  | 2013 |  | 2012 |  | 2011 |  | 2010 |  | 2009 |  | 2008* |  | 2007 |  | 2006 |  | 2005 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Direct local aid............................................ \$ | 5,292 | \$ | 5,116 | \$ | 4,929 | \$ | 4,785 | \$ | 4,837 | \$ | 4,724 | \$ | 5,040 | \$ | 5,033 | \$ | 4,619 | \$ | 4,477 |
| Medicaid**................................................ | 11,901 |  | 10,800 |  | 10,431 |  | 10,237 |  | 9,287 |  | 8,537 |  | 8,104 |  | 7,413 |  | 6,726 |  | 5,857 |
| Other Health and Human Services..................... | 4,980 |  | 4,769 |  | 4,711 |  | 4,615 |  | 4,616 |  | 4,970 |  | 5,014 |  | - |  | - |  | - |
| Public Assistance. | - |  |  |  |  |  |  |  |  |  |  |  |  |  | 1,258 |  | 1,129 |  | 1,095 |
| Elementary and Secondary Education................. | 515 |  | 489 |  | 436 |  | 349 |  | 358 |  | 496 |  | 486 |  | - |  | - |  | - |
| Higher Education.... | 1,092 |  | 991 |  | 937 |  | 943 |  | 846 |  | 1,036 |  | 1,085 |  | 1,116 |  | 988 |  | 915 |
| Early education and care.................................. | 510 |  | 483 |  | 494 |  | 515 |  | 513 |  | 560 |  | 550 |  | - |  | - |  | - |
| Public Safety and Homeland Security................ | 1,010 |  | 960 |  | 930 |  | 905 |  | 1,053 |  | 1,224 |  | 1,265 |  | - |  | - |  |  |
| Energy and Environmental Affairs.................... | 215 |  | 202 |  | 187 |  | 186 |  | 202 |  | 216 |  | 227 |  | - |  | - |  | - |
| MBTA and regional transit authorities................ | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 52 |  | 50 |  | 49 |
| Post employment benefits.................................. | 2,050 |  | 1,967 |  | 1,892 |  | 1,839 |  | 1,749 |  | 1,314 |  | 1,399 |  | 1,335 |  | 1,275 |  | 1,217 |
| Group health insurance................................... | 1,403 |  | 1,278 |  | 1,206 |  | 1,130 |  | 1,064 |  | 973 |  | 853 |  | 1,022 |  | 964 |  | 846 |
| Debt service... | 2,133 |  | 2,117 |  | 1,923 |  | 1,664 |  | 1,860 |  | 1,891 |  | 1,868 |  | 2,085 |  | 1,666 |  | 1,581 |
| Major programs... | 31,101 |  | 29,172 |  | 28,076 |  | 27,168 |  | 26,385 |  | 25,941 |  | 25,891 |  | 19,314 |  | 17,417 |  | 16,037 |
| Other program expenditures............................ | 3,671 |  | 3,007 |  | 2,899 |  | 2,851 |  | 2,999 |  | 2,762 |  | 2,739 |  | 8,343 |  | 7,777 |  | 7,247 |
| Interfund transfers and other financing uses... | 2,882 |  | 3,172 |  | 2,515 |  | 5,520 |  | 1,810 |  | 3,867 |  | 4,405 |  | 1,819 |  | 1,749 |  | 2,726 |
| Total expenditures and other financing uses......... \$ | 37,654 | \$ | 35,351 | \$ | 33,490 | \$ | 35,539 | \$ | 31,194 | \$ | 32,570 | \$ | 33,035 | \$ | 29,476 | \$ | 26,943 | \$ | 26,010 |
| * Fiscal years 2008 through 2014 presentation aligned with Bond Official Statements - Commonwealth Expenditures - Budgeted Operating Funds |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| ** Exclusive of Non-Budgeted Medicaid spending fro and $\$ 290$ million in FY05 through FY07, respectivel | from FY05 <br> ly. |  | gh FY2007 |  | thin the |  | th Care Q |  | ty Improv |  | nt Fund, |  | ing \$292 |  | on, \$292 | 位 |  |  |  |

(Amounts in millions)

|  | 2014 | 2013 | 2012 | 2011 | 2010 | 2009 | 2008 | 2007 | 2006 | 2005 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General obligation bonds................... | \$19,387 | \$19,140 | \$18,852 | \$18,517 | \$17,683 | \$17,052 | \$ 16,085 | \$ 16,033 | \$ 15,393 | \$ 14,492 |
| Grant anticipation notes*.............. | 531 | 449 | 610 | 766 | 991 | 1,134 | 1,536 | 1,666 | 1,789 | 1,907 |
| Special obligation bonds. | 2,292 | 1,924 | 1,972 | 1,592 | 1,053 | 1,079 | 1,113 | 1,249 | 1,279 | 1,458 |
| Commonwealth long-term bonds... | \$ 22,210 | \$ 21,513 | \$ 21,434 | \$ 20,875 | \$ 19,727 | \$ 19,265 | \$ 18,734 | \$ 18,948 | \$ 18,461 | \$17,857 |

*Inclusive of cross-over refunding notes but exclusive of unamortized premiums.


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## HIGHER EDUCATION NONAPPROPRIATED ACTIVITY

The Commonwealth's Public Institutions of Higher Education are allowed, by their enabling statutes, to collect, retain, and expend certain fees, rents, donations and other types of revenue. These financial resources are important elements in the overall financial operations of the respective institutions, and are in addition to amounts made available from appropriations. The Public Institutions of Higher Education include:

University of Massachusetts System - The University system includes the campuses at Amherst, Worcester, Boston, Lowell, Dartmouth and certain institutes and programs operated by the Office of the University President.

State University Systems - The State College and University Systems include the three state colleges, and six state universities, which provide four-year post-secondary education programs. These include:

Bridgewater State University<br>Framingham State University<br>Fitchburg State University<br>Massachusetts College of Art \& Design<br>Massachusetts Maritime Academy<br>Massachusetts College of Liberal Arts<br>Salem State University<br>Worcester State University<br>Westfield State University

Community College System - The Community College System includes the fifteen community colleges, which provide two-year post secondary education programs.

Berkshire Community College<br>Bunker Hill Community College<br>Bristol Community College<br>Cape Cod Community College<br>Greenfield Community College<br>Holyoke Community College<br>Massasoit Community College<br>Massachusetts Bay Community College<br>Middlesex Community College<br>Mount Wachusett Community College<br>Northern Essex Community College<br>North Shore Community College<br>Quinsigamond Community College<br>Roxbury Community College<br>Springfield Technical Community College

# Higher Education System Combining Higher Education Non-Appropriated Activity - Statutory Basis 

Fiscal Year Ended June 30, 2014 (Amounts in thousands)


# University of Massachusetts Higher Education Non-Appropriated Activity - Statutory Basis 

Fiscal Year Ended June 30, 2014
(Amounts in thousands)

|  |  | 2014 |  | 2013 |
| :---: | :---: | :---: | :---: | :---: |
| Revenues and other financing sources |  |  |  |  |
|  | Federal grants and reimbursements.......................................................... \$ | \$ 379,346 | \$ | 379,593 |
|  | Departmental revenue. | 1,182,978 |  | 1,164,742 |
|  | Miscellaneous revenue. | 1,092,832 |  | 1,046,438 |
|  | Total revenues and other financing sources.. | 2,655,156 |  | 2,590,773 |
| Expenditures and other financing uses (by MMARS subsidiary): |  |  |  |  |
| AA | Regular employee compensation............................................................ | 621,159 |  | 646,668 |
| BB | Regular employee related expenses........................................................ | 22,698 |  | 22,197 |
| CC | Special employees and contracted services............................................... | 240,146 |  | 234,688 |
| DD | Pension and insurance.. | 168,011 |  | 171,950 |
| EE | Administrative expenditures.. | 109,489 |  | 220,797 |
| FF | Facility operational supplies.. | 147,853 |  | 174,451 |
| GG | Energy costs and space rental. | 146,066 |  | 138,844 |
| HH | Consultant services. | 235,208 |  | 216,577 |
| JJ | Operational services............................................................................. | 37,133 |  | 39,577 |
| KK | Equipment purchase............................................................................. | 31,917 |  | 21,517 |
| LL | Equipment leases, maintenance and repair.............................................. | 25,063 |  | 21,598 |
| MM | Purchased client services and programs................................................... | 29,025 |  | 31,631 |
| NN | Construction and improvements............................................................. | 101,594 |  | 130,151 |
| PP | Aid to local governments.... | 1 |  | 1 |
| RR | Benefit programs.... | 343,232 |  | 224,358 |
| SS | Debt payment....... | 10,781 |  | 1,338 |
| TT | Loans and special payments... | 241,925 |  | 188,250 |
| UU | Information technology (IT) expenses | 92,345 |  | 71,055 |
|  | Total expenditures and other financing uses.............................................. | 2,603,646 |  | 2,555,648 |
| Excess (deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses. $\qquad$ |  | 51,510 |  | 35,125 |
| Fund balance at beginning of year................................................................._843 843,214 808,089 |  |  |  |  |
|  | Fund balance at end of year................................................................... \$ | \$ 894,724 | \$ | 843,214 |

# State University and College System Combining Higher Education Non-Appropriated Activity - Statutory Basis 

Fiscal Year Ended June 30, 2014
(Amounts in thousands)

|  |  | Bridgewater State University |  | ingham State versity |  | chburg State versity |  | husetts e of |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues and other financing sources |  |  |  |  |  |  |  |  |
| Federal grants and reimbursements....................................... \$ |  |  |  | \$ 5,822 | \$ | 7,219 | \$ |  |
| Departmental revenue..Miscellaneous revenue. |  | $115,958$ |  |  |  | 48,877 |  | $\begin{aligned} & 27,536 \\ & 18,286 \end{aligned}$ |  |
|  |  | $\begin{array}{r} 78,456 \\ \hline \end{array}$ | 51,938 |  |  |  |  |  |
| Total revenues and other financing s |  | 208,439 | 104,338 |  | 95,302 |  | 48,339 |  |
| Expenditures and other financing uses (by MMARS subsidiary): |  |  |  |  |  |  |  |  |
| AA | Regular employee compensation......................................... | 56,948 |  | 8,437 |  | 16,476 |  | 8,667 |
| BB | Regular employee related expenses...................................... | 1,413 |  | 458 |  | 426 |  | 384 |
| CC | Special employees and contracted services............................. | 41,307 |  | 10,563 |  | 11,275 |  | 6,154 |
| DD | Pension and insurance....................................................... | 14,797 |  | 2,269 |  | 3,775 |  | 633 |
| EE | Administrative expenditures............................................... | 7,614 |  | 36,012 |  | 2,137 |  | 2,179 |
| FF | Facility operational supplies... | 2,000 |  | 1,662 |  | 1,239 |  | 1,285 |
| GG | Energy costs and space rental................................................ | 5,333 |  | 3,079 |  | 4,947 |  | 1,705 |
| HH | Consultant services........................................................... | 2,096 |  | 1,391 |  | 745 |  | 1,456 |
| JJ | Operational services........................................................ | 11,181 |  | 6,077 |  | 1,280 |  | 2,054 |
| KK | Equipment purchase........................................................ | 1,738 |  | 737 |  | 497 |  | 429 |
| LL | Equipment leases, maintenance and repair.............................. | 2,318 |  | 605 |  | 724 |  | 224 |
| MM | Purchased client services and programs................................. | 1,245 |  | 418 |  | 264 |  | - |
| NN | Construction and improvements........................................... | 13,854 |  | 2,551 |  | 12,453 |  | 4,818 |
| PP | Aid to local governments................................................... | - |  | 78 |  | - |  | - |
| RR | Benefit programs.............................................................. | 22,667 |  | 8,036 |  | 9,462 |  | 7,328 |
| SS | Debt payment.................................................................. | 2,065 |  | 702 |  | - |  | - |
| TT | Loans and special payments............... | 24,494 |  | 13,439 |  | 21,275 |  | 6,869 |
| UU | Information technology (IT) expenses.. | 5,065 |  | 3,332 |  | 3,424 |  | 1,744 |
|  | Total expenditures and other financing uses... | 216,135 |  | 99,846 |  | 90,399 |  | 45,929 |
|  | Excess (deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses... | $(7,696)$ |  | 4,492 |  | 4,903 |  | 2,410 |
|  | Fund balance at beginning of year..... | 34,607 |  | 46,631 |  | 52,039 |  | 14,100 |
|  | Fund balance at end of year................................................. ${ }^{\text {\$ }}$ | \$ 26,911 | \$ | 51,123 | \$ | 56,942 | \$ | 16,510 |

Note: Details might not add up due to rounding

| Massachusetts <br> Maritime <br> Academy |  | Massachusetts College of Liberal Arts |  | Salem <br> State University |  | Worcester State University |  | Westfield State University |  | Totals |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2014 |  |  |  | 2013 |  |  |
| \$ | 597 |  |  | \$ | 3,353 |  |  | \$ | 11,664 | \$ | 245 | \$ | 8,218 | \$ | 53,660 | \$ | 51,260 |
|  | 17,057 |  | 20,695 |  | 22,259 |  | 52,841 |  | 72,858 |  | 424,659 |  | 415,753 |
|  | 9,010 |  | 16,893 |  | 129,347 |  | 20,536 |  | 31,385 |  | 395,057 |  | 376,968 |
|  | 26,664 |  | 40,941 |  | 163,270 |  | 73,622 |  | 112,461 |  | 873,376 |  | 843,981 |
| 4,568 |  |  | 8,127 |  | 25,002 |  | 3,058 |  | 17,366 |  | 148,649 |  | 155,318 |
| 295 |  |  | 556 |  | 437 |  | 31 |  | 36 |  | 4,036 |  | 4,542 |
| 4,915 |  |  | 7,985 |  | 16,722 |  | 8,064 |  | 9,588 |  | 116,573 |  | 120,422 |
| 552 |  |  | 1,024 |  | 6,536 |  | 471 |  | 4,944 |  | 35,001 |  | 37,340 |
| 578 |  |  | 1,858 |  | 11,645 |  | 6,365 |  | 219 |  | 68,607 |  | 63,123 |
| 524 |  |  | 726 |  | 3,147 |  | 3,150 |  | 44 |  | 13,777 |  | 13,063 |
| 440 |  |  | 1,486 |  | 5,197 |  | 6,486 |  | 258 |  | 28,931 |  | 31,794 |
| 354 |  |  | 1,590 |  | 2,071 |  | 2,694 |  | 97 |  | 12,494 |  | 13,082 |
| 3,482 |  |  | 3,036 |  | 1,506 |  | 1,564 |  | 116 |  | 30,296 |  | 33,621 |
| 207 |  |  | 702 |  | 420 |  | 1,079 |  | 71 |  | 5,880 |  | 7,641 |
| 387 |  |  | 854 |  | 440 |  | 2,173 |  | 48 |  | 7,773 |  | 7,419 |
|  | - |  | - |  | 662 |  | - |  | 4 |  | 2,593 |  | 2,844 |
| 423 |  |  | 4,329 |  | 3,764 |  | 4,597 |  | 1,024 |  | 47,813 |  | 58,262 |
|  | - |  | - |  | - |  | - |  | - |  | 78 |  | 77 |
| 619 |  |  | 4,814 |  | 18,613 |  | 13,604 |  | 7,427 |  | 92,570 |  | 75,803 |
| 2,421 |  |  | 89 |  | - |  | - |  | 29 |  | 2,885 |  | 9,702 |
|  |  |  | 2,645 |  | 58,151 |  | 10,706 |  | 222 |  | 140,222 |  | 140,906 |
| 1,315 |  |  | 1,035 |  | 6,108 |  | 3,152 |  | 113 |  | 25,288 |  | 24,957 |
| 21,080 |  |  | 40,856 |  | 160,421 |  | 67,194 |  | 41,606 |  | 783,466 |  | 799,916 |
| 5,584 |  |  | 85 |  | 2,849 |  | 6,428 |  | 70,855 |  | 89,910 |  | 44,065 |
| 16,968 |  |  | 14,229 |  | 38,781 |  | 92,618 |  | 42,770 |  | 352,742 |  | 308,677 |
| \$ | 22,552 | \$ | 14,314 | \$ | 41,630 | \$ | 99,046 | \$ | 113,625 | \$ | 442,652 | \$ | 352,742 |

Fiscal Year Ended June 30, 2014
(Amounts in thousands)

| (Amounts in thousands) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Berkshire Community College |  | Bunker Hill Community College |  | $\qquad$ Community College |  | Cape Cod Community College |  | Greenfield Community College |  | $\begin{gathered} \text { Holyoke } \\ \text { Community } \\ \text { College } \\ \hline \end{gathered}$ |  | Massasoit Community College |  |
| Revenues and other financing sources |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Federal grants and reimbursements.............................................. | \$ | 4,493 | \$ | 27,328 | \$ | 26,242 | \$ | 5,383 | \$ | 3,738 | \$ | 13,712 | \$ | 18,097 |
| Departmental revenue................................................................... |  | 8,442 |  | 24,079 |  | 10,825 |  | 10,996 |  | 8,755 |  | 16,979 |  | 36,916 |
| Miscellaneous revenue.. |  | 6,073 |  | 31,810 |  | 57,580 |  | 13,684 |  | 6,318 |  | 16,936 |  | 23,124 |
| Total revenues and other financing sources.. |  | 19,008 |  | 83,217 |  | 94,647 |  | 30,063 |  | 18,811 |  | 47,627 |  | 78,137 |
| Expenditures and other financing uses (by MMARS subsidiary): |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| AA Regular employee compensation................................................ |  | 3,367 |  | 35,522 |  | 15,960 |  | 5,679 |  | 4,294 |  | 5,870 |  | 12,974 |
| BB Regular employee related expenses............................................ |  | 109 |  | 169 |  | 436 |  | 124 |  | 163 |  | 492 |  | 134 |
| CC Special employees and contracted services.................................... |  | 6,168 |  | 17,892 |  | 32,232 |  | 9,044 |  | 4,619 |  | 9,238 |  | 19,736 |
| DD Pension and insurance.............................................................. |  | 915 |  | 2,515 |  | 4,514 |  | 1,749 |  | 1,105 |  | 1,545 |  | 3,847 |
| EE Administrative expenditures...................................................... |  | 1,652 |  | 2,505 |  | 2,552 |  | 859 |  | 439 |  | 2,019 |  | 1,533 |
| FF Facility operational supplies. |  | 692 |  | 1,292 |  | 1,046 |  | 311 |  | 239 |  | 3,433 |  | 1,454 |
| GG Energy costs and space rental.................................................... |  | 768 |  | 2,331 |  | 2,726 |  | 1,171 |  | 861 |  | 1,282 |  | 1,135 |
| HH Consultant services.................................................................. |  | 476 |  | 543 |  | 634 |  | 123 |  | 371 |  | 460 |  | 364 |
| JJ Operational services................................................................ |  | 548 |  | 2,021 |  | 740 |  | 252 |  | 341 |  | 681 |  | 343 |
| KK Equipment purchase............................................................... |  | 279 |  | 856 |  | 1,157 |  | 92 |  | 17 |  | 368 |  | 763 |
| LL Equipment leases, maintenance and repair.................................... |  | 136 |  | 809 |  | 243 |  | 82 |  | 121 |  | 142 |  | 647 |
| MM Purchased client services and programs........................................ |  | 29 |  | 425 |  | 2,118 |  | - |  | 12 |  | 14 |  | 434 |
| NN Construction and improvements................................................. |  | 500 |  | 2,533 |  | 1,736 |  | 973 |  | 178 |  | 1,535 |  | 2,467 |
| PP Aid to local governments.......................................................... |  | - |  | - |  | 203 |  | - |  | - |  | - |  | 23 |
| RR Benefit programs.............. |  | 2,592 |  | 29,075 |  | 26,735 |  | 7,070 |  | 4,652 |  | 15,894 |  | 13,761 |
| SS Debt payment........................................................................ |  | 22 |  | 245 |  | - |  | - |  | - |  | 308 |  | 1,069 |
| TT Loans and special payments...................................................... |  | 85 |  | - |  | 294 |  | 120 |  | 114 |  | - |  | 5,825 |
| UU Information technology (IT) expenses... |  | 689 |  | 4,470 |  | 1,929 |  | 1,076 |  | 539 |  | 1,843 |  | 2,361 |
| Total expenditures and other financing uses... |  | 19,027 |  | 103,203 |  | 95,255 |  | 28,725 |  | 18,065 |  | 45,124 |  | 68,870 |
| Excess (deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses.. |  | (19) |  | $(19,986)$ |  | (608) |  | 1,338 |  | 746 |  | 2,503 |  | 9,267 |
| Fund balance at beginning of year...... |  | 2,842 |  | 41,001 |  | 14,761 |  | 17,096 |  | 1,279 |  | 12,472 |  | 22,825 |
| Fund balance at end of year....................................................... | \$ | 2,823 | \$ | 21,015 | \$ | 14,153 | \$ | 18,434 | \$ | 2,025 | \$ | 14,975 | \$ | 32,092 |

Note: Details might not add up due to rounding

| Massachusetts Bay Community College |  | Middlesex Community College |  | Mount <br> Wachusett <br> Community <br> College |  | Northern <br> Essex <br> Community <br> College |  | North <br> Shore <br> Community <br> College |  | Quinsigamond <br> Community <br> College |  | Roxbury Community College |  | Springfield <br> Technical <br> Community <br> College |  | Totals |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2014 |  |  |  | 2013 |  |  |  |  |  |  |  |  |
| \$ | 5,982 |  |  | \$ | 19,023 |  |  | \$ | 1,177 | \$ | 13,545 | \$ | 17,199 | \$ | 16,350 | \$ | 5,477 | \$ | 15,579 | \$ | 193,325 | \$ | 179,140 |
|  | 20,473 |  | 32,711 |  | 33,100 |  | 48,172 |  | 32,966 |  | 47,394 |  | 2,041 |  | 26,219 |  | 360,068 |  | 397,147 |
|  | 19,500 |  | 33,994 |  | 19,094 |  | 26,491 |  | 16,447 |  | 5,223 |  | 17,051 |  | 13,786 |  | 307,111 |  | 321,094 |
|  | 45,955 |  | 85,728 |  | 53,371 |  | 88,208 |  | 66,612 |  | 68,967 |  | 24,569 |  | 55,584 |  | 860,504 |  | 897,381 |
| 3,280 |  |  | 18,224 |  | 24,827 |  | 12,988 |  | 27,161 |  | 10,447 |  | 1,539 |  | 2,040 |  | 184,172 |  | 200,100 |
| 144 |  |  | 465 |  | 308 |  | 332 |  | 192 |  | 505 |  | 40 |  | 317 |  | 3,930 |  | 4,126 |
| 14,416 |  |  | 26,099 |  | 9,218 |  | 16,394 |  | 8,550 |  | 12,944 |  | 13,353 |  | 9,902 |  | 209,805 |  | 211,971 |
| 1,689 |  |  | 5,593 |  | 3,243 |  | 3,927 |  | 2,176 |  | 2,133 |  | 450 |  | 654 |  | 36,055 |  | 38,687 |
| 4,227 |  |  | 2,862 |  | 2,368 |  | 6,315 |  | 2,940 |  | 2,863 |  | 578 |  | 3,090 |  | 36,802 |  | 85,736 |
| 550 |  |  | 1,243 |  | 628 |  | 3,673 |  | 3,502 |  | 4,405 |  | 968 |  | 1,758 |  | 25,194 |  | 24,236 |
| 2,091 |  |  | 5,835 |  | 624 |  | 1,997 |  | 1,501 |  | 1,266 |  | 873 |  | 829 |  | 25,290 |  | 25,660 |
| - |  |  | 296 |  | 671 |  | 793 |  | 1,342 |  | 9,452 |  | 1,179 |  | 2,406 |  | 19,110 |  | 12,837 |
|  |  |  | - |  | 698 |  | 2,657 |  | 198 |  | 314 |  | 849 |  | 1,846 |  | 11,488 |  | 8,169 |
| - |  |  | 311 |  | 697 |  | 1,053 |  | 237 |  | 836 |  | 201 |  | 2,623 |  | 9,490 |  | 9,279 |
|  | - |  | 654 |  | 301 |  | 192 |  | 150 |  | 892 |  | 176 |  | 1,483 |  | 6,028 |  | 6,884 |
| 282 |  |  | - |  | 51 |  | - |  | 201 |  | - |  | - |  | 499 |  | 4,065 |  | 3,577 |
| 1,912 |  |  | 1,450 |  | 3,842 |  | 3,337 |  | 1,113 |  | 608 |  | 257 |  | 358 |  | 22,799 |  | 17,776 |
|  | - |  | - |  | 116 |  | - |  | 45 |  | - |  | 35 |  | 5 |  | 427 |  | 308 |
| 11,966 |  |  | 194 |  | 1,501 |  | 32,486 |  | 15,187 |  | 18,691 |  | 384 |  | 19,202 |  | 199,390 |  | 171,051 |
| 93 |  |  | - |  | 351 |  | 340 |  | 1,350 |  | - |  | - |  | 232 |  | 4,010 |  | 2,912 |
|  | - |  | 19,739 |  | 11 |  | - |  | - |  | 297 |  | 12 |  | 2 |  | 26,499 |  | 30,789 |
| 4,590 |  |  | 85 |  | 51 |  | 2,576 |  | 2,064 |  | 3,606 |  | 667 |  | 63 |  | 26,609 |  | 38,201 |
| 45,240 |  |  | 83,050 |  | 49,506 |  | 89,060 |  | 67,909 |  | 69,259 |  | 21,561 |  | 47,309 |  | 851,163 |  | 892,299 |
| 715 |  |  | 2,678 |  | 3,865 |  | (852) |  | $(1,297)$ |  | (292) |  | 3,008 |  | 8,275 |  | 9,341 |  | 5,082 |
| 11,873 |  |  | 4,999 |  | 7,650 |  | 8,363 |  | 13,263 |  | 4,163 |  | 17,179 |  | 98,790 |  | 278,555 |  | 273,473 |
| \$ | 12,588 | \$ | 7,677 | \$ | 11,515 | \$ | 7,511 | \$ | 11,966 | \$ | 3,871 | \$ | 20,187 | \$ | 107,065 | \$ | 287,896 | \$ | 278,555 |



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[^0]:    See accountants’ review report

[^1]:    See accountants' review report

[^2]:    See accountants’ review report

[^3]:    See accountants' review report

