

# Commonwealth of Massachusetts

## STATUTORY BASIS FINANCIAL REPORT

### FISCAL YEAR ENDING JUNE 30, 2021

ALUM. ROADSIDE "W"  
BARRIER, 3" TALL, 188'  
SUPPORTS 9' APART

16'  
DRAINAGE BASIN, 6' DEEP  
CONCRETE LINER (SEE P. 147)

4' SHDR  
12'  
12'  
4' SHDR

POURED CONCRETE DECK,  
144' LONG  
STEEL  
(SEE P. 26)

CENTER LINE,  
YELLOW, 8" WIDE

CHANNEL  
(SHOULDER)  
8" WIDE

133.8°

71.4°

JURISDICTION





# Commonwealth of Massachusetts



## Statutory Basis Financial Report

*For the Fiscal Year Ended June 30, 2021*

Prepared by  
*Office of the Comptroller*  
*Statewide Financial Reporting Team*



William McNamara  
*Comptroller of the Commonwealth*

This document is available at the Comptroller's website: [www.macomptroller.org](http://www.macomptroller.org)

From all of his colleagues and friends at the Office of the Comptroller, we offer our sincerest thanks to Deputy Comptroller Howard Merkowitz for decades of leadership and service to the Commonwealth. Your professionalism, ability, and integrity are an example to all.

Best wishes on the occasion of your retirement.

**Route 2 near Wheeler Brook, Savoy, Massachusetts**

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Edited by the Office of the Comptroller

# Statutory Basis Financial Report

For the Fiscal Year Ended June 30, 2021

## Table of Contents

	<u>Page</u>
<b><i>Introductory Section:</i></b>	
Comptroller's Letter of Transmittal .....	1
Report Summary .....	3
Constitutional, Legislative and Judicial Officers .....	20
Organization Chart of State Government .....	21
Advisory Board to the Comptroller .....	22
Acknowledgments .....	23
<b><i>Financial Section:</i></b>	
Independent Accountants' Review Report .....	29
<b><i>Combined Financial Statements - Statutory Basis:</i></b>	
Combined Balance Sheet - Statutory Basis - Budgeted Funds .....	32
Combined Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Budget and Actual - Budgeted Funds .....	33
Combined Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Non-Budgeted Special Revenue and Capital Projects Funds .....	34
Notes to Combined Financial Statements - Statutory Basis .....	35
<b><i>Combining and Individual Fund Financial Statements - Statutory Basis:</i></b>	
<b><u>Budgeted Funds:</u></b>	
Fund Descriptions .....	48
Combining Balance Sheet - Statutory Basis .....	52
Combining Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis .....	56
Combining Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Budget and Actual .....	60
<b><u>Individual Budgeted Funds:</u></b>	
General Fund .....	70
Commonwealth Transportation Fund .....	74
Commonwealth Stabilization Fund .....	76
<b><u>Administrative Control Fund:</u></b>	
Intragovernmental Service Fund .....	78
<b><u>Environmental Funds:</u></b>	
Inland Fisheries and Game Fund .....	82
Marine Recreational Fisheries Development Fund .....	84
Underground Storage Tank Petroleum Product Cleanup Fund .....	86

# Table of Contents (continued)

## Other:

Public Safety Training Fund .....	88
Local Capital Projects Fund .....	90
Gaming Local Aid Fund .....	92
Education Fund .....	94
Local Aid Stabilization Fund .....	96
Gaming Economic Development Fund .....	98
Marijuana Regulation Fund .....	100
Behavioral Outreach, Access and Support Trust Fund .....	102

## **Non-Budgeted Special Revenue Funds:**

Fund Descriptions .....	107
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis .....	120

## **Capital Projects Funds:**

Fund Descriptions .....	137
Combining Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis .....	138

## **Supplemental Information:**

Calculation of Transfers: Transitional Escrow Fund .....	144
Calculation of Transfers: Tax Reduction Fund .....	145
Schedule A - Tax Revenues by Revenue Class .....	146
Schedule B - Calculation of Cap on Stabilization Fund .....	147
Schedule C - Detail of Elimination of Budgetary Inter Fund Activity .....	148
Non-Tax Revenue Initiatives .....	149
Schedule of Pension and Other Post-Employment Health Benefits .....	150

## **Statistical Section:**

### **Ten-Year Schedules:**

Revenues and Other Financing Sources - Statutory Basis .....	154
Tax Revenues by Source - Statutory Basis .....	156
Expenditures and Other Financing Uses by Secretariat - Statutory Basis .....	158
Budgeted Funds Expenditures and Other Financing Uses by Major Program Category .....	160
Long-Term Bonds and Notes Outstanding .....	162

### **Higher Education Non-Appropriated Activity:**

Descriptions .....	166
Combining Higher Education System - Statutory Basis .....	168
University of Massachusetts - Statutory Basis .....	169
Combining State University and College System - Statutory Basis .....	170
Combining Community College System - Statutory Basis .....	172

# *Introductory Section*



Comptroller's Letter  
Report Summary  
Constitutional, Legislative and Judicial Officers  
Organizational Chart of State Government  
Advisory Board to the Comptroller  
Acknowledgments



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WILLIAM McNAMARA  
COMPTROLLER

# Commonwealth of Massachusetts

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November 19, 2021

His Excellency Charles D. Baker  
Governor  
Commonwealth of Massachusetts  
State House, Room 360  
Boston, MA 02133

Secretary Michael J. Heffernan  
Executive Office for Administration & Finance  
State House, Room 373  
Boston, MA 02133

Honorable Aaron Michlewitz, Chair  
House Ways and Means Committee  
State House, Room 243  
Boston, MA 02133

Honorable Michael J. Rodrigues, Chair  
Senate Ways and Means Committee  
State House, Room 212  
Boston, MA 02133

Mr. Steven T. James  
Clerk of the House of Representatives  
State House, Room 145  
Boston, MA 02133

Mr. Michael D. Hurley  
Clerk of the Senate  
State House, Room 335  
Boston, MA 02133

Dear Sirs:

The Office of the Comptroller hereby files the Commonwealth's Statutory Basis Financial Report (SBFR) for Fiscal Year 2021, the 12-month period ended June 30, 2021.

The SBFR provides independent and unbiased accounting of Commonwealth revenues and expenditures for Fiscal Year 2021. The SBFR was prepared by the professional staff of the Office of Comptroller and reviewed by the Commonwealth's independent audit firm, CliftonLarsonAllen LLP (CLA), in accordance with professional standards established by the American Institute of Certified Public Accountants.

Pursuant to M.G.L. c. 7A, § 12, the Comptroller is required to file the SBFR with the Governor, the Secretary of Administration and Finance, the House and Senate Committees on Ways and Means, the Clerks of the House and Senate, and any other Parties specified in general or special law by October 31 of each year.

The October 31 due date was not achievable, given that the final FY2021 Supplemental Appropriations Act was enacted on October 20, 2021. This filing comes nearly three weeks after

the statutory due date. While regrettable, this timing represents a marked improvement over the two preceding years, when the SBFR filings for Fiscal Years 2019 and 2020 occurred on January 6 and December 18, respectively. My sincere hope is that in the coming years, each step in the process can be initiated and completed earlier, allowing for the timely submission of the Statutory Basis Financial Report.

As in each annual cycle, the Office of Comptroller and financial professionals across the Commonwealth worked diligently to complete every task possible before the passage of the final supplemental appropriation of the year. After its enactment, the process of “closing the books” is executed with both speed and accuracy.

The completed draft is reviewed at two levels: First, by the Commonwealth’s independent audit firm. This independent review function is critical, and I thank CliftonLarsonAllen LLP for completing it on a timely basis. Second, the SBFR is reviewed by the Comptroller Advisory Board, as required by statute.

I thank the staff of the Office of the Comptroller and financial professionals across the Commonwealth for their work, including Chief Financial Reporting Officer Pauline Lieu, Chief Accounting Officer Kristin Lacroix, and their respective teams. They have produced this informative, unbiased, and valuable record of the state’s financial position. Finally, I would like to commend Howard Merkowitz on the occasion of his retirement. As Deputy Comptroller throughout Fiscal Year 2021 and for many years previously, he provided exemplary service and leadership to the Commonwealth during a distinguished career in service of state government.

Sincerely,

A handwritten signature in blue ink, reading "William McNamara". The signature is fluid and cursive, with the first name "William" and last name "McNamara" clearly distinguishable.

William McNamara  
Comptroller of the Commonwealth

## ***Report Summary***

As of June 30, 2021, the Commonwealth had a budgetary fund balance of approximately \$12.099 billion and completed FY21 with a budget surplus (“consolidated net surplus”) of \$1.460 billion according to state finance law (see below for the statutory definition of a balanced budget). Per legislation enacted at the end of FY21, that surplus was deposited into a newly created Transitional Escrow Fund, whose balance was carried forward for use in FY22. During the fiscal year, the balance of the Commonwealth’s Stabilization (or rainy day) Fund increased by \$1.125 billion, to \$4.626 billion, as a result of transfers of capital gains and gaming tax revenue transferred to the Fund and investment earnings on the Fund’s balances. No funds were drawn from the Stabilization Fund in FY21. (The Budgeted Funds – Operations table on page 9 displays the FY21 summary of budgeted funds compared to FY20. Details of the FY21 Stabilization Fund activity are provided on pages 11-13 and [144](#).) The total budgeted fund balance of \$12.099 billion reflects a gain (revenues and other financing sources greater than expenditures and other financing uses) of approximately \$7.804 billion, from the FY21 beginning balance of \$4.295 billion. This follows an FY20 operating gain of \$336 million. In addition to the \$4.626 billion reserved in the Stabilization Fund, \$1.099 billion is reserved for continuing appropriations and debt service in FY22, \$1.460 billion is held in the Transitional Escrow Fund, and \$4.892 billion is in the Federal COVID-19 Response Fund, which was created to hold funds received from the federal government under the American Rescue Plan Act of 2021 (ARPA). The remaining undesignated balance of \$21 million is made up of other budgeted fund balances.

During FY21, budgeted fund tax revenues increased by \$4.159 billion, or 15.1%, from FY20, as the national and Massachusetts economies recovered from the COVID-19-induced recession. Before transfers between budgeted funds (which do not affect total budgeted fund balances), total budgeted fund revenues and other financing sources increased by \$9.566 billion, or 20.2%. Budgeted fund expenditures and other financing uses increased by \$2.098 billion, or 4.5%, primarily due to increases in Medicaid spending, additional payments to hospitals that care for the uninsured, and higher contributions to the state pension system to pay down the Commonwealth’s unfunded pension liability. A detailed analysis of revenue and spending changes, as well as the economic factors that affected the budget, is included in the sections that follow.

### ***Overview of the Financial Statements***

This report focuses primarily on the Commonwealth’s budgeted funds. For the budgeted funds, the activity (inflows and outflows) and balances (assets and liabilities) of each fund are presented separately. For all other funds included in this report, the activity – inflows and outflows – is presented in tabular form, but per statute, the full balance sheets for each fund are not shown.

The financial operations of these funds are maintained in the Massachusetts Management Accounting and Reporting System (MMARS), the statewide accounting system, which is operated by the Commonwealth and contains detailed information summarized in this report.

The SBFR satisfies the requirements of state finance law and to present the results of FY21 activity in the Commonwealth’s funds. The report contains computations required by state finance law, including the certification of the state’s consolidated net surplus and the balances in the Stabilization Fund.

### ***Basis of Accounting and Definition of the Consolidated Net Surplus***

The statutory (or budgetary) basis of accounting, as defined in Massachusetts law, is used to budget and control the Commonwealth’s fiscal operations. The statutory basis of accounting does not conform with accounting principles generally accepted in the United States of America (GAAP) as defined for governments by the Governmental Accounting Standards Board (GASB). In addition, per statute, the Commonwealth-managed fiduciary funds are not included in this presentation. The Comptroller’s Office will report the Commonwealth’s financial position on a GAAP basis in the State’s Annual Comprehensive Financial Report (ACFR). That report provides a basis for comparison with other jurisdictions, as the accounting rules for the ACFR are the same for all governments, whereas the statutory basis of accounting may differ across states. There are significant differences between what is contained in the SBFR and what will be presented in the GAAP-based ACFR, the major ones being that the ACFR

reflects capital assets and depreciation expense, all types of long-term obligations – including debt, pensions, and other post-employment benefits (or OPEB, which are mainly retirees’ health insurance benefits) – and in the ACFR the financial statements are presented in an all-encompassing, net position and net expense format. In addition, the statutory basis of accounting is mainly cash-based, with a two month accounts payable period for expenses and accounts receivable for revenues received from other government entities.

The Commonwealth’s statutory basis of accounting, as set out in [Chapter 29 of the Massachusetts General Laws](#) (MGL), defines the “consolidated net surplus” or CNS as the ending “undesignated”, or unreserved, balances in the budgeted funds, that is, those funds subject to the state’s annual appropriation process, though by statute several budgeted funds (including the Federal COVID-19 Response Fund) are excluded from the consolidated net surplus calculation. State finance law defines a “balanced budget” as a consolidated net surplus of \$0 or greater. The largest of the budgeted funds are the General Fund and the Commonwealth Transportation Fund, which in FY21 together accounted for approximately 94.4% and 4.0%, respectively, of total budgeted fund expenditures and other financing uses. The remaining approximately 1.6% of budgeted fund activity comprises fifteen other funds, nine of which by statute are excluded from the consolidated net surplus calculations.

In accordance with Section 12 of Chapter 7A of the MGL, the Office of the Comptroller is required to transmit the SBFR by October 31<sup>st</sup>. However, due to the fact that the final FY21 supplemental budget bill was not enacted and signed into law until mid-October, this SBFR is being transmitted on November 19, 2021 in order to provide sufficient time to accurately incorporate the bill’s provisions into this report and have it reviewed by the Commonwealth’s independent auditor.

The SBFR for the fiscal year ended June 30, 2021 is reviewed, not audited, by the state’s independent auditor, CliftonLarsonAllen, and represents the closing of the Commonwealth’s books for the fiscal year.

### ***The Economic Context***

The funding available to the Commonwealth to finance its programs is determined largely by the performance of the state’s economy, particularly growth in employment and wages, which drive the personal income tax, the state’s largest revenue source, and the sales tax, which depends on the amount of income Massachusetts residents have available to spend. In FY21, the Commonwealth’s economy began to recover from the economic impact of the global Coronavirus or COVID-19 pandemic. Between June 2020 and June 2021, employment increased by approximately 294,600 jobs, or 9.3%, compared to an increase in employment of 5.8% for the United States as a whole. With the relatively rapid growth of the Commonwealth’s economy over the past year, as of June 2021 the Massachusetts unemployment rate was 4.9%, compared to 5.9% nationally.

### ***The Budgeted Funds***

The FY21 budget enacted by the Legislature (the General Appropriation Act, or GAA) included an FY21 tax revenue estimate of \$27.637 billion prior to tax initiatives (and including \$125 million in tax settlements), a decrease of \$3.514 billion from the FY21 consensus estimate of \$31.151 billion, with the reduction due to the actual and projected impact of the pandemic on tax revenue in FY21. The GAA estimate was further increased to \$27.976 billion as a result of enacted tax law changes and other tax-generating initiatives included in the budget. \$25.908 billion of that revenue was to be deposited in the budgeted funds and available for use, with \$2.520 billion to be deposited into non-budgeted funds, including transfers of sales tax revenue dedicated to the Massachusetts Bay Transportation Authority (\$1.102 billion) and the Massachusetts School Building Authority (\$942 million), capital gains tax revenues transferred to the Stabilization Fund (\$452 million), and revenue allocated to the non-budgeted Workforce Training Fund (\$25 million).

In October 2020, the Secretary of Administration and Finance reduced the FY21 tax revenue estimate by \$334 million, to \$27.642 billion (including \$50 million in judgments and settlements revenue exceeding \$10 million each). In January 2021, the Secretary of Administration and Finance revised the Fiscal Year 2021 state tax revenue estimate upward to \$29.090 billion (including \$50 million in judgment and settlement revenue), to reflect stronger than projected growth in year-to-date income tax collections, primarily due to a surge in capital gains taxes.



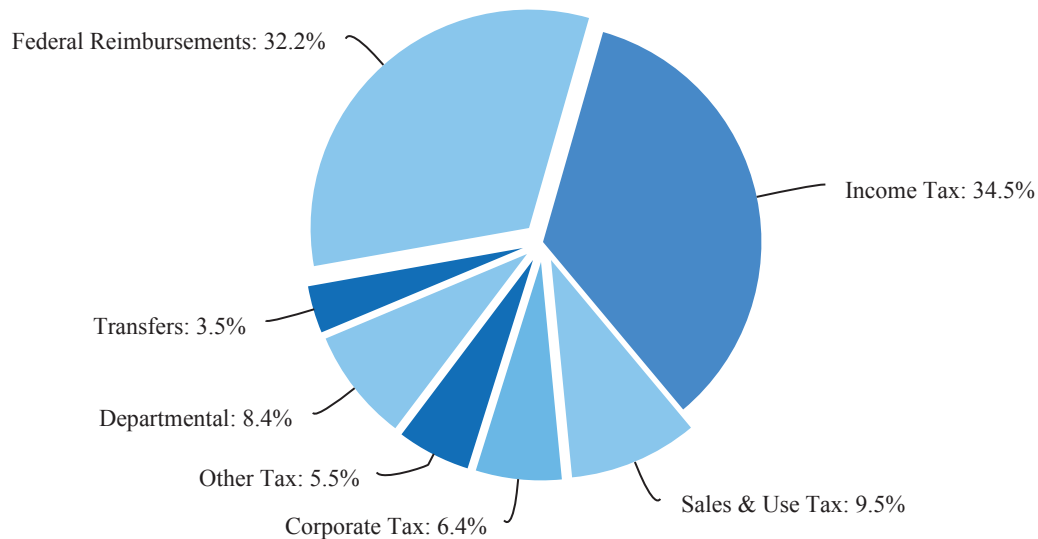
FY21 tax revenues ended the year at \$34.156 billion (including \$44 million in tax settlements exceeding \$10 million each), of which \$31.772 billion was deposited in the budgeted funds. Tax revenue deposited in the budgeted funds increased by \$4.159 billion, or 15.1%, from FY20, \$5.864 billion above the original FY21 tax estimate and \$5.202 billion above the final FY21 estimate.

The FY21 General Appropriation Act (GAA) authorized approximately \$47.898 billion in spending, exclusive of approximately \$3.115 billion in required pension contributions and \$756 million in FY20 spending authorized to be continued into FY21 as part of the FY20 and FY21 general appropriation acts and various FY20 supplemental budgets.

Approximately \$593 million in supplemental appropriations were authorized during FY21, \$259 million of which were enacted by June 30, 2021. Subsequent to year end, a supplemental budget was enacted totaling approximately \$334 million in new appropriations. The year's significant supplemental appropriation activity included:

- \$252 million to fund collective bargaining costs of state employees;
- \$131 million to fund childcare services;
- \$32 million for the Medical Assistance Trust Fund payments to hospitals that care for low-income patients;
- \$28 million for aid to families with dependent children;
- \$26 million to fund Sheriffs' personnel costs;
- \$20 million for additional aid to local schools;
- \$17 million for homeless services;
- \$13 million to fund services provided by the Massachusetts National Guard.
- \$13 million to fund police reform initiatives
- \$11 million to fund State Police operations

**Budgeted Fund Revenues and Other Financing Sources  
Before Transfers Between Budgeted Funds (Total of \$56.882 billion)**



FY21 budgeted revenues and other financing sources (before transfers between the budgeted funds, which are included in both spending and revenue and thus have no effect on fund balances) totaled \$56.882 billion, an increase of \$9.566 billion, or 20.2%, from FY20. Tax revenue growth picked up in FY21 as the Massachusetts economy re-opened following a decline in FY20 due to the pandemic, with total taxes receipts increasing by \$4.159 billion, or 15.1% from FY20. All major tax types grew strongly in FY21. Total income tax collections increased by \$2.258 billion, or 13.0%, with personal income tax withholding growing by \$983 million, or 7.2%, non-withheld personal income tax increased by \$1.225 billion, or 35.9%, the latter driven in large part by growth in capital gains tax revenue, which totaled \$2.533 billion an increase of \$873 million, or 52.6%, from FY20. Corporate and business taxes (comprising corporate excise, financial institutions, insurance company, and public utilities taxes) increased by \$1.206 billion, or 40.9% (with approximately \$50 million of that increase due to businesses taking advantage of a delay in the tax payment deadline from the first half of calendar year 2020 to July 2021, which shifted payments from FY20 to FY21) and sales and use tax (including regular sales, meals, and motor vehicle sales tax, but excluding cannabis sales tax) increased by \$629 million, or 13.1%, despite a \$131 million, or 12.1% decline in sales and meals taxes as the pandemic cut into restaurant dining. Other notable tax revenue changes include deeds excise revenues, which increased by \$83 million, or 26.4%, as the real estate market staged a strong recovery, cannabis sales and excise taxes, which also increase by \$83 million, or 116.8%, as the number of cannabis dispensaries expanded, and estate and inheritance taxes, which grew by \$88 million, 12.6%.

Budgetary fund federal reimbursements totaled \$18.339 billion, an increase of \$5.544 billion, or 43.3%, with growth primarily the result of \$4.892 billion in America Rescue Plan Act (ARPA) revenues received in the fourth quarter of FY21, and deposited in the newly created budgeted Federal COVID-19 Response Fund (a fund subject to appropriation by the Legislature) and carried forward for expenditure in future years (an additional \$394 million in ARPA revenues was retained in the non-budgeted Federal Grants, Special Revenue, and Expendable Trust funds in FY21 for COVID-19-related expenditures). Federal reimbursements for the Commonwealth's Medicaid program totaled \$12.338 billion, an increase of \$968 million, or 8.5%, primarily due to increased costs of the program during the pandemic (see explanation on following page).

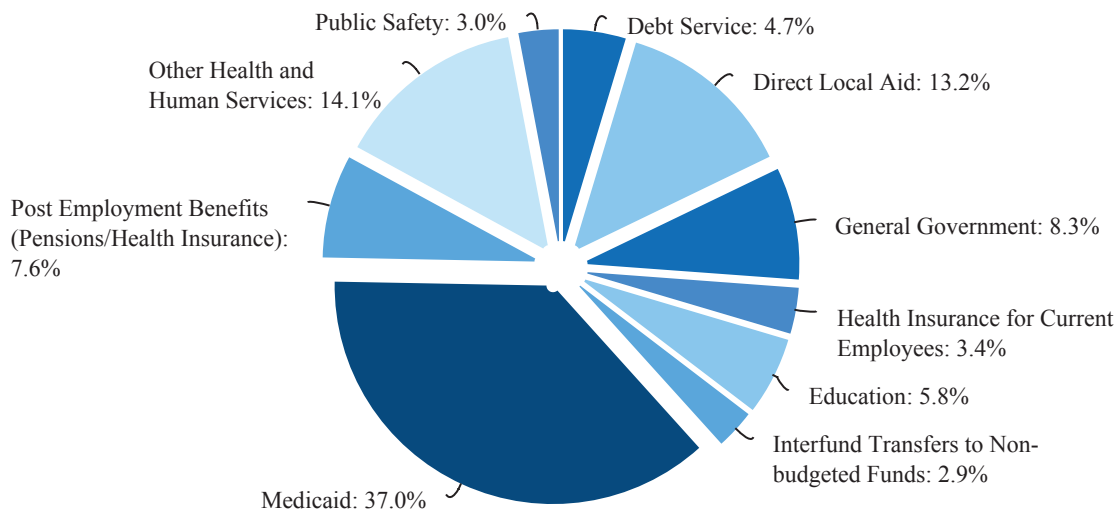
Departmental revenue, which consists primarily of assessments and fees for state licenses and state services, totaled \$4.776 billion, a decrease of \$145 million, or 2.9%, from FY20, with the largest revenue declines being a reduction of \$90 million in one-time health insurance assessments received in FY20 and a drop of \$98 million, or 8.1%, in Medicaid manufacturer prescription drug rebates. These declines were partly offset by growth in several other

revenue sources, the most significant of which was an increase motor vehicle license and registration revenues, which rose by \$67 million, or 13.8%.

Interfund transfers from non-budgeted funds to the budgeted funds totaled \$1.996 billion, an increase of \$8 million, or 0.4%, from FY20, including a \$121 million, or 21.0% decrease in fringe benefit assessments resulting from reductions in payroll in higher education (which accounts for a significant share of the Commonwealth's a fringe benefit recoveries) as well as reduced non-budgeted personnel spending in coronavirus-related accounts. These reductions were offset by a \$123 million, or 12.7% increase in Lottery Fund transfers to the General Fund as Lottery profits recovered in FY21 from their coronavirus-induced slump in the fourth quarter of FY20 (see *Lottery and Gaming* section on page 10).

The Commonwealth continues to receive revenues, as it will in perpetuity, from the Master Settlement Agreement (MSA) between the states and the tobacco industry to recover health care costs for tobacco-related illnesses. In FY21, the Commonwealth received \$246 million in tobacco settlement funds, an increase of \$16 million compared to FY20. Statute requires that a portion of tobacco settlement proceeds be transferred to the State Retiree Benefits Trust Fund (SRBTF) to fund the Commonwealth's liability for retiree health care, with the percentage of proceeds transferred increasing by 10% each year until 100% of such proceeds is deposited in the SRBTF in FY2022 and after. For FY21, the statutorily required transfer was 90% of tobacco settlement revenues; however, FY21 budget actions reduced the percentage of tobacco settlement revenues deposited to the SRBTF from 90% to 10%. That action reduced the FY21 transfer to approximately \$25 million, compared to the statutorily required amount of \$221 million.

**Budgeted Expenditures and Other Financing Uses  
Before Transfers Between Budgeted Funds (Total of \$49.078 billion)**



FY21 budgeted expenditures and other financing uses, including transfers to non-budgeted funds (but before transfers between the budgeted funds) totaled \$49.078 billion, an increase of \$2.098 billion, or 4.5%, from FY20, with the increase primarily attributable to coronavirus relief expenditures, higher spending on Medicaid and other health care, pension contributions, and Local Aid.

Spending on programs and services totaled \$41.593 billion, an increase of \$1.726 billion, or 4.3%, from FY20. Medicaid expenditures totaled \$18.122 billion, an increase of \$1.100 billion, or 6.5%, from FY20, due to an approximate 10% increase in caseload during the coronavirus epidemic, when disenrollment of beneficiaries was suspended as long as a federally-declared public health emergency is in effect. Spending for direct local aid (both

education aid and unrestricted aid), at \$6.482 billion, was up \$106 million, or 1.7%, from FY20. Other significant spending included \$46 million in new spending for economic recovery from COVID-19, \$50 million for a homeless prevention program (an increase of \$32 million from FY20),

Spending on state employee health benefits paid through the Group Insurance Commission increased by \$55 million, or 3.3%, from \$1.680 billion to \$1.736 billion. Transfers to the state pension fund (including the \$61 million transfer capital gains tax transfer, as required by a statute that mandates such transfers from a portion of capital gains tax collections above an annual threshold) totaled \$3.176 billion, an increase of \$335 million, or 11.8%. Budgeted debt service totaled \$2.289 billion, down \$121 million, or 5.0%, from FY20, due to savings achieved when the Commonwealth refunded debt service at favorable interest rates.

Interfund transfers from budgeted to non-budgeted funds totaled \$1.444 billion, an increase of \$46 million or 3.3%, from FY20.

In conducting the budget process, the Commonwealth excludes from its forecast those “interfund” transactions within the budgeted funds that are included in this report; these transactions by their nature have no impact on the combined fund balance of the budgeted funds. The Budgeted Funds - Operations table isolates this “interfund” activity from the budgeted sources and subtracts this revenue and spending to align forecasts prepared during the budget process and in bond disclosure documents to actual amounts in this report. In FY21, transfers among the Budgeted Funds totaled \$3.100 billion, an increase of \$2.087 billion, or 205.9%, from FY20, primarily due to transfers of \$1.116 billion in capital gains tax revenue deposited in the Stabilization Fund (there were no such transfers in FY20) and the \$1.460 billion to the Transitional Escrow Fund, which were partially offset by the expiration of annual transfers from the General Fund to the Commonwealth Transportation Fund and smaller deficit elimination transfers between the budgeted funds at fiscal year-end.

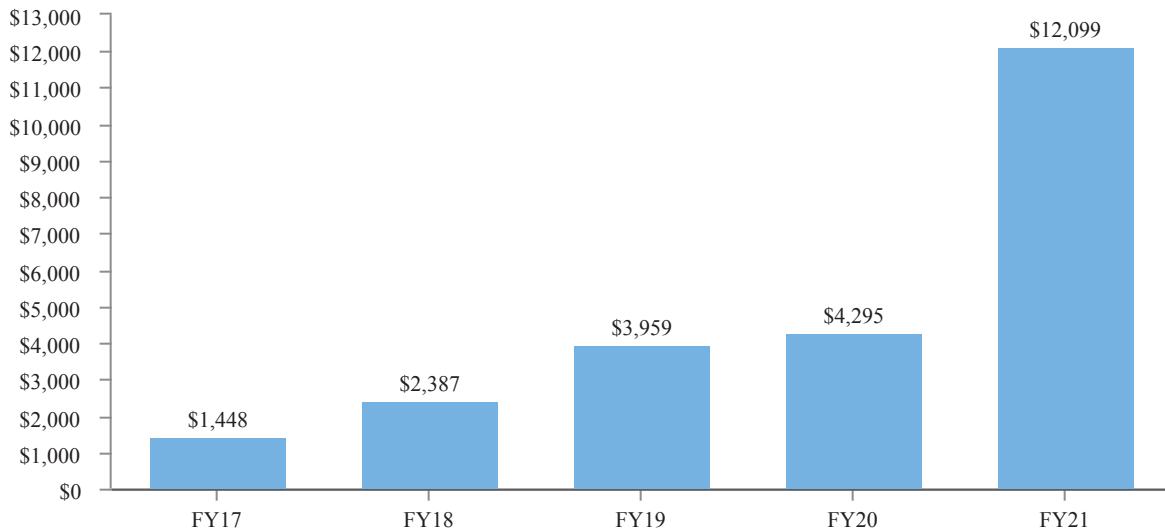
A detailed list of these interfund transfers is included in [Note 3](#) of the financial statements and [Schedule C](#) of the Supplemental Information section of this report.



**Budgeted Funds - Operations**  
**(Amounts in thousands)**

	2021	2020
Beginning fund balances:		
Reserved and designated .....	\$ 776,645	\$ 521,274
Reserved for Stabilization Fund .....	3,501,181	3,424,376
Undesignated .....	17,379	13,547
Total .....	4,295,205	3,959,197
Revenues and other financing sources:		
Taxes .....	31,771,947	27,612,766
Federal reimbursements .....	18,338,990	12,794,687
Departmental and other revenues, including tobacco settlement .....	4,775,501	4,920,247
Interfund transfers from non-budgeted funds and other financing sources .....	1,996,000	1,988,432
Budgeted revenues and other financing sources .....	56,882,438	47,316,132
Intragovernmental Service Fund revenues .....	441,643	441,353
Interfund transfers among budgeted funds and other financing sources .....	2,658,449	571,925
Total revenues and other financing sources .....	59,982,530	48,329,410
Expenditures and other financing uses:		
Programs and services .....	41,592,766	39,866,322
Debt service .....	2,289,446	2,410,163
Post employment benefits .....	3,751,854	3,304,975
Interfund transfers to non-budgeted funds and other financing uses .....	1,444,400	1,398,664
Budgeted expenditures and other financing uses .....	49,078,466	46,980,124
Intragovernmental Service Fund expenditures .....	441,643	441,353
Interfund transfers among budgeted funds and other financing uses .....	2,658,449	571,925
Total expenditures and other financing uses .....	52,178,558	47,993,402
Excess/(deficiency) of revenues and other financing sources over expenditures and other financing uses .....	7,803,972	336,008
Ending fund balances:		
Reserved for Prior Appropriations Continued and Designated for Debt Service ..	1,099,338	776,645
Reserved for Stabilization Fund .....	4,626,419	3,501,181
Undesignated in Federal COVID-19 Response Fund .....	4,891,987	—
Undesignated in Transitional Escrow Fund .....	1,460,324	—
Other Undesignated .....	21,107	17,379
Total .....	<u>\$ 12,099,175</u>	<u>\$ 4,295,205</u>

***Budgeted Funds – Fund Balance (Including Stabilization Fund)***  
***(Amounts in millions)***



The graph of Budgeted Funds – Fund Balance above portrays the combined fund balance in the budgeted funds for the past five years.

As of June 30, 2021, the ending balance is comprised mainly of the \$1.057 billion fund balance of the General Fund, \$4.892 billion in the Federal COVID-19 Response Fund, \$4.626 billion in the Stabilization Fund and \$1.460 billion in the Transitional Escrow Fund. Due to designations of fund balances, \$1.099 billion of the total budgeted fund balance, exclusive of the Stabilization Fund, is reserved for appropriations and debt service in FY21. The remaining \$21 million is undesignated in the budgeted environmental and other funds that are not included in the consolidated net surplus calculation and therefore was not transferred to the Transitional Escrow Fund at the close of FY21.

***Lottery and Gaming***

FY21 Lottery revenues and profits recovered from the decline caused by the coronavirus pandemic in the second half FY20. Gross Lottery revenues (including revenues from the Arts Lottery) grew from \$5.396 billion in FY20 to \$5.959 billion in FY21, an increase of \$564 million, or 10.4%. Lottery profits, after deducting administrative expenses and fringe benefit charges to reimburse the Commonwealth’s General Fund for pension and employee health insurance benefits, but prior to distributions to reimburse the Massachusetts Cultural Council and compulsive gambling appropriations as mandated in the FY21 budget, totaled \$1.113 billion, an increase of \$126 million, or 12.7%, from FY20. Of that \$1.113 billion in profits, and as mandated in the FY21 General Appropriation Act, approximately \$1.014 billion was transferred to the General Fund to fund so-called Unrestricted General Government Aid (formerly Lottery Local Aid), \$18 million funded the Massachusetts Cultural Council appropriation, and \$1 million reimbursed a compulsive gambling program appropriation.

FY21 gaming revenues also recovered from the FY20 decline caused by the pandemic. FY21 budgeted fund tax revenues remitted to the Commonwealth by the Plainridge slot machine parlor, which are equal to 40% of gross profits (or “gross gaming revenues”) from slot machines, totaled approximately \$49 million, an increase of approximately \$11 million, or 27.6% from FY20, but still well below the FY19 pre-pandemic revenue of \$68 million. An additional \$11 million in non-budgeted fund revenue, equal to 9% of gross gaming revenue from the slot machines, was earmarked for the advancement of horse racing. Revenues from the Springfield casino (equal to 25% of gross gaming revenue) totaled \$51 million, an increase of \$7 million, or 16.6%, from FY20. Taxes from the first

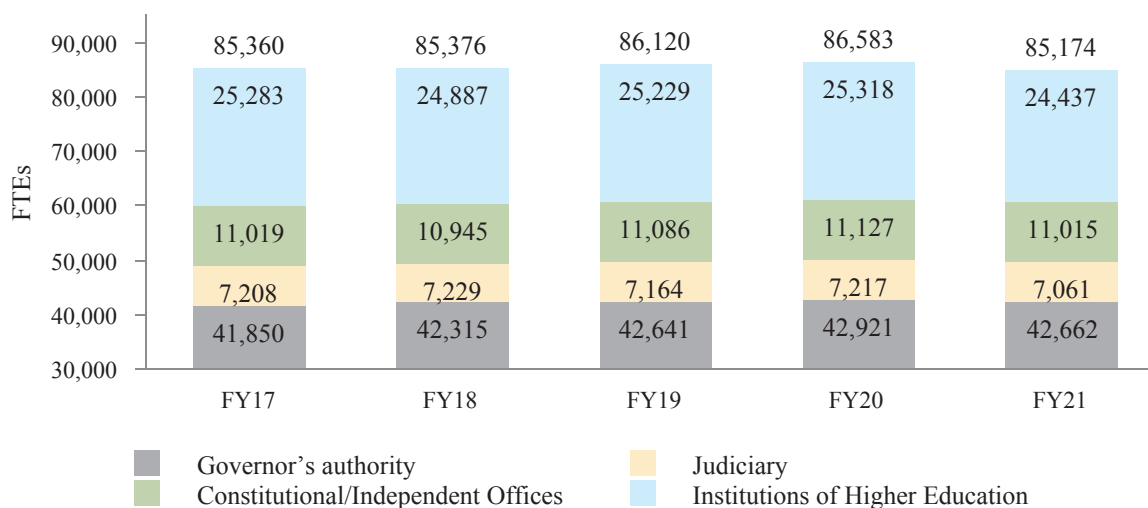
fully fiscal year of gaming operations of the Everett casino (also equal to 25% of gross gaming revenues) totaled \$123 million during FY21, up \$18 million, or 17.2%, from FY20 .

Statute requires that all tax revenues from the Plainridge slots parlor and a portion of the tax revenues from the Springfield and Everett casinos are allocated to fund unrestricted local aid. The FY21 General Appropriation Act allocated \$114 million in gaming revenues to local aid, but taxes on gaming revenues deposited in the Gaming Local Aid Fund generated only \$84 million, with the remaining \$30 million funded by the Commonwealth's other budgeted funds.

### ***Full-Time Equivalent Employment***

The chart below shows the Commonwealth's full-time equivalent employment, including the Massachusetts Department of Transportation (MassDOT) for all state funding sources (budgetary, non-budgetary, capital, federal, and trust) over the past five fiscal years. As of June 30, 2021, the number of Commonwealth employees decreased by a net of 1,409 full-time equivalent employees (FTEs) from June 30, 2020, to a total of 85,174. The largest decreases were in the Higher Education system, where FTEs declined by 1,308, with the University of Massachusetts dropping by 847, Community Colleges dropping by 244 FTEs, and State Universities declining by 217 due to furloughs, attrition, and layoffs in response to the declines in fee revenue caused by the COVID-19 pandemic. The Executive Office of Health and Human Services also reduced its FTE count by 430 compared to June 30, 2020.

***Full Time Equivalent Workforce  
Including Higher Education  
June 2017 – June 2021***



### ***The Stabilization Fund***

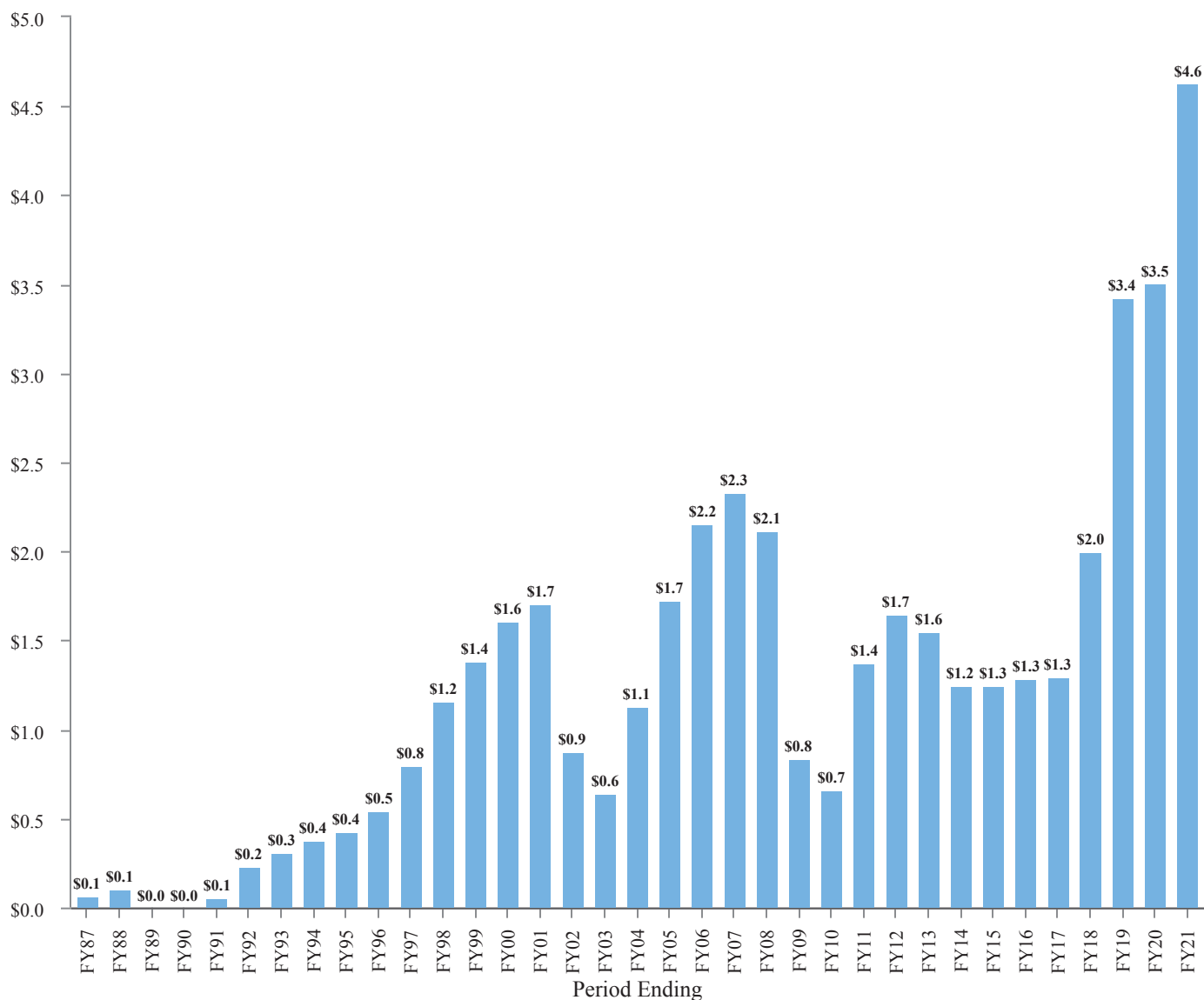
The Stabilization (or rainy day) Fund provides a reserve to be used in the event of an economic downturn or other fiscal emergency. The balance of the Stabilization Fund increased by \$1.125 billion, to \$4.626 billion, between FY20 and FY21, with the main sources of growth being the transfer of capital gains tax revenues to the Fund, with additional transfers of gaming tax revenues and crediting of interest income.

Massachusetts state finance law includes a statutory requirement to transfer tax revenue attributable to capital gains above an annual threshold to the Stabilization Fund, State Pension Liability Fund, and State Retiree Benefits Trust Fund. The FY21 capital gains tax threshold, as determined by the Department of Revenue, was \$1.312 billion. In July 2021, the Department of Revenue certified that FY21 tax collections attributable to capital gains totaled \$2.533

billion, 90%, or \$1.098 billion of which was transferred to the Stabilization Fund, with the remaining \$122 million divided equally between the Commonwealth pension fund and State Retiree Benefits Trust Fund (which funds post employee health benefits). During the fiscal year, the Stabilization Fund also earned \$9 million in investment income, \$17 million from casino gaming tax revenue and a small amount of tax revenue. The Commonwealth made no withdrawals from the Stabilization in FY21. (Details of transfers and to and investment earnings of the Stabilization Fund are shown in the table on [page 144](#)).

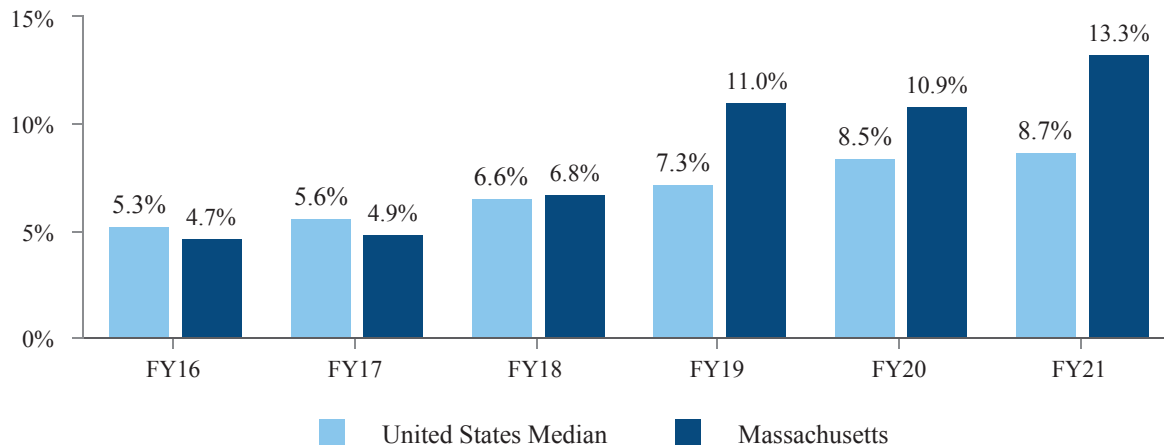
The following two charts show the end of fiscal year Stabilization Fund balances since the inception of the fund in FY87, and the Stabilization Fund balance as a percentage of General Funds own-source expenditures over the past five fiscal years, compared to the median of all states.

***Stabilization Fund Balance***  
***(Amounts in billions)***





***Stabilization Fund Balance as a Percentage of General Fund Own-Source Expenditures  
Massachusetts vs. Median of all U.S. States***



Rainy day fund balances are typically measured both in terms of the absolute size of those funds and the funds' balances as a percentage of General Fund expenditures, with the latter calculation taking into account a state's level of spending that stabilization funds are required to cover when economic downturns cause unanticipated declines in states' tax revenues and increases in demand for state services. According to The National Association of State Budget Officers' (NASBO) [\*Spring 2021 Fiscal Survey of the States\*](#), at the close of FY20 (the most recent year for which final rainy day fund balances were available for all states), the Commonwealth Stabilization Fund's balance of \$3.501 billion was the third largest in the nation in absolute terms, and Massachusetts will again have the third largest Stabilization Fund balance at the end of FY21. As a percentage of total General Fund expenditures (after subtracting federally reimbursed General Fund expenditures, since all other states in the NASBO survey exclude such spending from their General Fund totals, making their Stabilization Fund percentage calculations a proportion of "own-source" General Fund expenditures), the Commonwealth's FY20 Stabilization Fund balance of 10.9% as a percentage of General Fund own-source expenditures was well above the national median of 8.5%. For FY21, the Commonwealth's Stabilization Fund balance as a percentage of General Fund own source expenditures was 13.3%, well above the projected national median of 8.7% as reported in the NASBO Spring survey.

With the \$1.125 billion added to the Stabilization Fund balance in FY21, the Fund's balance has risen to its highest level since its creation in FY87.

### ***The Non-Budgeted Funds***

The Non-Budgeted Funds represent operations in which the government has imposed its sovereign authority but has excluded these operations from the annual budget process. During FY21, the Commonwealth maintained 125 non-budgeted funds, while another 40 were inactive.

The largest non-budgeted funds in terms of operating revenues include the State Lottery and Gaming Fund, the Federal Grants Fund, the MBTA State and Local Contribution Trust Fund (which accounts for sales tax revenue dedicated to and transferred to the MBTA), Coronavirus Relief Fund (established in FY20, which accounts for revenue received from the federal government under the Coronavirus Aid, Relief, and Economic Security, or CARES, Act), the School Modernization Trust Fund (which accounts for sales tax revenue dedicated to and transferred to Massachusetts School Building Authority), the Commonwealth Care Trust Fund, the Medical Assistance Trust Fund, the Health Safety Net Trust Fund, the MassHealth Delivery System Reform Trust Fund, the Convention and Exhibition Center Fund and the Massachusetts Transportation Trust Fund. Other funds that show large inflows include the Grant Anticipation Notes Trust Fund, which is funded by federal highway spending reimbursements.

Under the Coronavirus Aid, Relief, and Economic Security (CARES) Act, the Commonwealth received \$2.461 billion in federal revenue during FY20, of which \$761 million was spent in during that fiscal year and \$1.309 billion was expended spent in FY21, allocated to eligible COVID-19 related expenditures. (The Coronavirus Relief Fund financial statement is shown on page 134 of this report.) FY21, the Commonwealth received an additional \$5.286 billion in federal American Rescue Plan Act (ARPA) funds, of which \$4.892 billion was transferred to the newly established Federal COVID-19 Response Fund (a budgetary fund, subject to appropriation) and carried forward for allocation in FY22, \$109 million was distributed to certain cities and towns to equalize COVID-19 aid under the CARES Act, \$10 million was allocated to the Lottery for a program to encourage COVID-19 vaccinations, \$75 million was transferred to the COVID-19 Emergency Paid Sick Leave Fund, and \$200 million remained in the Federal Grants Fund for spending on other COVID-19 relief programs. In addition to the CARES Act and ARPA funding, approximately \$1.314 billion in coronavirus-related expenses were incurred by programs in the Commonwealth's non-budgetary Federal Grants Fund.

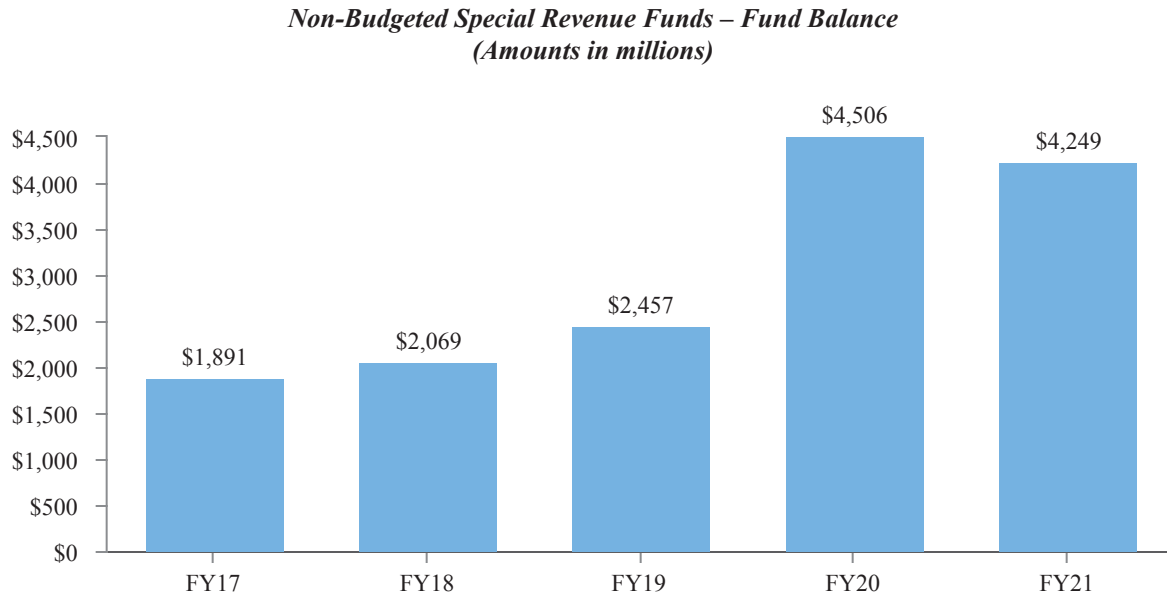
The table on the following page, Non-Budgeted Special Revenue Funds - Operations, summarizes the FY21 non-budgeted funds. A Statement of Revenues, Expenditures and Changes in Fund Balance is presented in a table within this report for each of the individual non-budgeted funds in the financial section of this report. The table includes the State Lottery Funds, where Lottery revenues and expenditures occur prior to Lottery profits being transferred to the General Fund to reimburse it for local aid and other appropriations. The \$257 million FY21 operating deficit in the non-budgeted funds is primarily due to the fact that the Coronavirus Relief Fund spent down revenues that it received in FY20.

**Non-Budgeted Special Revenue Funds - Operations**  
(Amounts in thousands)

	2021	2020
Beginning fund balance.....	\$ 4,506,466	\$ 2,457,474
Revenues and other financing sources:		
Taxes.....	2,877,080	2,543,261
Assessments.....	898,752	835,852
Federal grants and reimbursements.....	5,806,155	6,230,207
Departmental and miscellaneous.....	7,119,175	6,655,753
Transfers and other financing sources.....	1,637,880	2,336,553
Total revenues and other financing sources.....	18,339,042	18,601,626
Expenditures and other financing uses:		
Programs and services.....	15,807,172	13,254,161
Debt service.....	218,500	207,811
Transfers and other financing uses.....	2,570,802	3,090,662
Total expenditures and other financing uses.....	18,596,474	16,552,634
Excess/(deficiency) of revenues and other financing sources over expenditures and other financing uses.....	(257,432)	2,048,992
Ending fund balance.....	<u>\$ 4,249,034</u>	<u>\$ 4,506,466</u>

In FY21, \$80 million of the Commonwealth's federal transportation funds were used to repay prior year expenditures, which were financed through Federal Grant Anticipation Notes (GANs). In addition, approximately \$33 million in interest payments for the GANs were funded by a General Fund appropriation.

The following chart, Non-Budgeted Special Revenue Funds - Fund Balance, shows the combined fund balance in the Non-Budgeted Special Revenue funds for the past five years.



Individual non-budgeted funds that represent approximately 78% of total non-budgeted fund FY21 year-end balances include:

- \$1.159 billion – Massachusetts Transportation Trust Fund;
- \$476 million – Coronavirus Relief Fund;
- \$329 million – Central Artery/Tunnel Project Repair and Maintenance Trust Fund;
- \$222 million – Enhanced 911 Fund;
- \$194 million – Convention and Exhibition Center Fund;
- \$159 million – Substance Use Disorder Federal Reinvestment Trust Fund;
- \$138 million – Medical Assistance Trust Fund
- \$122 million – MassHealth Delivery System Reform Trust Fund;
- \$110 million – Commonwealth Care Trust Fund;
- \$88 million – Grant Anticipation Note Trust Fund;
- \$77 million – Health Safety Net Trust Fund;
- \$75 million – COVID-19 Emergency Paid Sick Leave Trust Fund
- \$88 million – Regional Greenhouse Gas Initiative (RGGI) Auction Trust Fund;
- \$61 million – Workforce Training Trust Fund;

- \$66 million – Community Preservation Trust Fund;
- \$42 million – Debt and Long-Term Liability Reduction Trust Fund;
- \$31 million – Community Mitigation Fund;
- \$20 million – Race Horse Development Trust Fund;
- \$20 million – Workforce Competitiveness Trust Fund;
- \$19 million – Child Support Enforcement Fund;
- \$19 million – Housing Preservation and Stabilization Trust Fund; and
- \$10 million – Department of Industrial Accidents Special Fund;

In FY21, three non-budgeted special revenue funds had operating deficits in excess of \$10 million. These were the , the Massachusetts Coronavirus Relief Fund with a deficit of \$1.224 billion (where revenue was received from the federal government in FY20, but most spending occurred in FY21), the Massachusetts Convention and Exhibition Center Fund, with a deficit of \$120 million (due to payment of debt service from previously collected revenue, and the Commonwealth Care Trust Fund, which had a deficit of \$38 million.

As noted in previous years, the Government Land Bank Fund has a continuing structural fund deficit. The FY21 deficit balance of approximately \$35 million remains an unbudgeted drain on the Commonwealth's cash pool. While steps have been taken to stop the growth in this deficit, the Fund should be abolished and the deficit transferred to the General Fund. More consolidation and elimination is needed for the non-budgeted special revenue funds generally.

### ***The Capital Projects Funds***

The purpose of the capital project funds is to account for the construction or acquisition of capital assets. The Governor may propose capital outlay budgets which, upon enactment by the Legislature and approval by the Governor, become capital outlay acts. Capital outlay acts financed through the sale of debt require a two-thirds vote of the Legislature. Numerous acts may be combined for reporting in an individual capital projects fund, but each act is accounted for separately within the fund. These accounts record authorizations for expenditures in itemized capital appropriation accounts and equivalent authorizations to issue bonds or notes.

The structure of these funds is such that each capital outlay authorization is in balance, creating authorization for inflows (which may be from sales of bonds, federal reimbursements or other revenues) and expenditures. Imbalances due to timing differences develop when the expenditure precedes the inflow of funds from the sale of bonds or federal reimbursements. Due to restrictions imposed by federal tax arbitrage rules, tax exempt bonds are not routinely sold in anticipation of expenditures.

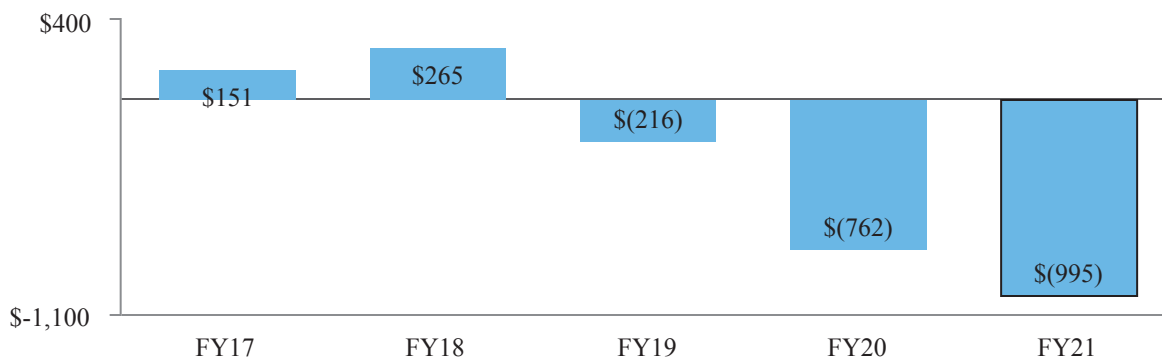
To fund the FY21 capital budget, the Commonwealth borrowed by issuing \$2.382 billion in new money long-term bonds; \$1.982 billion of which was general obligation debt and \$400 million was special obligation debt secured by motor fuel taxes and motor vehicle license and registration fees. In addition, the Commonwealth issued \$1.766 billion in debt to refund already existing obligations, taking advantage of continued low interest rates in FY21.

The following graph Capital Projects Funds - Fund Balance/(Deficit) shows the combined fund balance in the capital projects funds for the past five years. Typically, the combined ending balance in the capital projects funds is negative, as capital spending occurs prior to bonds being issued by the Commonwealth. At the end of FY21, the capital projects funds had a \$995 million deficit balance (including \$841 million in accounts payable), as the



Commonwealth had not yet reimbursed itself for capital spending that it typically funds in arrears through subsequent bond issues.

**Capital Projects Funds – Fund Balance/(Deficit)**  
(Amounts in millions)



The following table, Capital Projects Funds - Operations, includes the FY21 capital projects funds, summarized and compared to FY20. Financial statements for each of the individual funds are included in the financial section of this report.

**Capital Projects Funds - Operations**  
(Amounts in thousands)

	2021	2020
Beginning fund balance/(deficit) .....	\$ (762,098)	\$ (216,393)
Revenues and other financing sources:		
Federal grants and reimbursements .....	77,259	77,964
Departmental and miscellaneous .....	894	3,046
Proceeds of general and special obligation bonds .....	2,863,217	1,946,279
Proceeds of refunding bonds .....	1,963,003	1,264,622
Transfers and other financing sources .....	774,450	679,379
Total revenues and other financing sources .....	5,678,823	3,971,290
Expenditures and other financing uses:		
Acquisition and maintenance of capital assets .....	3,773,992	3,101,099
Payments to advance refunding escrow agent/principal on current refundings ....	1,963,002	1,264,622
Transfers and other financing uses .....	174,609	151,274
Total expenditures and other financing uses .....	5,911,603	4,516,995
Excess/(deficiency) of revenues and other financing sources over expenditures and other financing uses .....	(232,780)	(545,705)
Ending fund balance/(deficit) .....	<u>\$ (994,878)</u>	<u>\$ (762,098)</u>

The Administration oversees a coordinated fiscal strategy for the management of the capital projects funds. This strategy includes a five-year capital budget linked to debt management and capital management. The focus of this strategy is to manage capital spending within outstanding debt levels and debt service obligations the Administration considers appropriate for the Commonwealth. An important part of the strategy is to control capital spending within an administrative “cap.”

During FY21, significant capital spending included:

- \$649 million in support for rail enhancement projects and MBTA projects, including investment in reducing the MBTA’s State of Good Repair backlog, acquisition of new vehicles for the Red and Orange Lines, the Green Line extension, and South Coast Rail;
- \$433 million for state-owned facilities including higher education campuses, trial courts, and state health care facilities;
- \$273 million for affordable housing development and public housing;
- \$208 million in Chapter 90 reimbursements to municipalities for local road and bridge projects;
- \$119 million in spending for the Department of Conservation and Recreation, including improvements to roadways, parks, and for environmental spending;
- \$111 million for the MassWorks economic development initiative, which provides infrastructure grants to municipalities;
- \$51 million to directly address climate change, including funds for repairing and rebuilding seawalls and inland dams, helping cities and towns plan for and protect against the impact of a changing climate, and energy efficiency improvements in public housing, some of which are also included in categories above;
- \$43 million for the Life Sciences Capital program, providing grants to promote job growth, business expansion, discovery, and innovation in the industry and the Commonwealth economy;
- \$22 million for the Food Security Infrastructure program, which provides grants to enhance food security for the people of the Commonwealth and to enhance access and production of local food;
- \$20 million for construction and planning grants from the Board of Library Commissioners to public library systems;
- \$19 million for the Workforce Mobility programs, providing software and device deployment to support the ability to securely deliver government services including from remote work locations;
- \$17 million for the Workforce Skills capital grants to educational institutions;
- \$10 million in bridge repair projects under the Commonwealth’s Municipal Bridge Program; and
- \$8 million for aid to towns in western Massachusetts to extend high-speed broadband networks.

Some capital spending originally planned for FY20 was delayed due to the COVID-19 pandemic and was expended in FY21.

### ***The Non-Appropriated Funds of Higher Education***

The statistical section of this SBFR includes data on the financial operations of the non-appropriated funds of the 25 institutions of higher education as reported on MMARS. Each institution of higher education is authorized and directed in its enabling statute to collect, retain and expend certain fees, rents, sales, donations, federal financial participation and other types of revenue through campus-based systems. These financial resources are integral parts

of the total financial activity of each campus. They also represent resources in addition to amounts made available from Commonwealth appropriations.

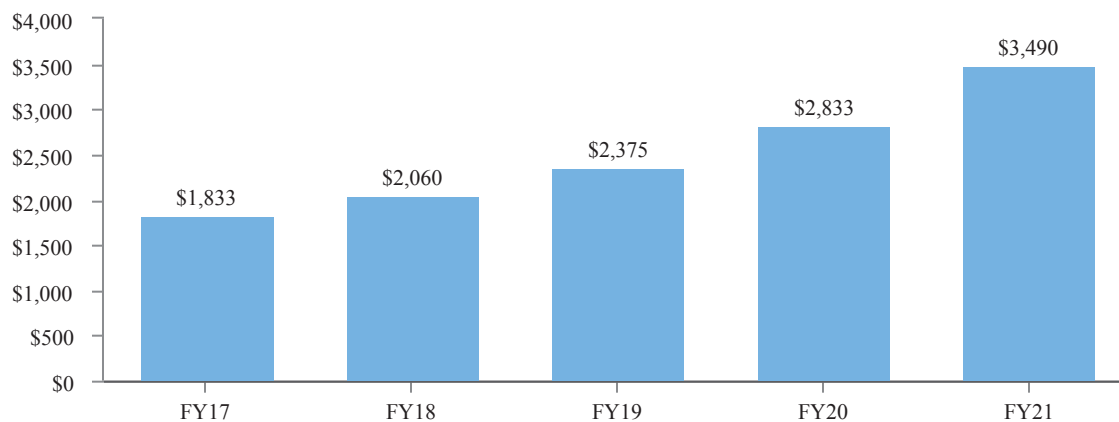
The following table, Non-Appropriated Funds of Higher Education – Operations, includes the FY21 activity in the higher education funds, summarized and compared to FY20. Financial statements for each of the individual funds are included in the statistical section of this report.

**Non-Appropriated Funds of Higher Education - Operations**  
(Amounts in thousands)

	2021	2020
Beginning fund balance .....	\$ 2,833,293	\$ 2,374,986
Revenues and other financing sources:		
Federal grants and reimbursements .....	603,554	527,352
Departmental revenue .....	2,414,009	2,574,621
Miscellaneous revenue .....	1,712,901	1,793,494
Total revenues and other financing sources .....	4,730,464	4,895,467
Expenditures and other financing uses:		
Programs and services .....	4,073,853	4,437,160
Excess/(deficiency) of revenues and other financing sources over/(under)		
expenditures and other financing uses .....	656,611	458,307
Ending fund balance .....	<u>\$ 3,489,904</u>	<u>\$ 2,833,293</u>

The following chart, Non-Appropriated Funds of Higher Education - Fund Balance, shows the combined fund balance for the past five years. The combined balance represents approximately \$1.879 billion fund balance for the University of Massachusetts, approximately \$969 million fund balance for the State University System and approximately \$642 million fund balance for the Community Colleges.

**Non-Appropriated Funds of Higher  
Education – Fund Balance**  
(Amounts in millions)



# # #

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*Lieutenant Governor*

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Maura Healey  
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*Treasurer and Receiver-General*

Suzanne Bump  
*Auditor*

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*President of the Senate*

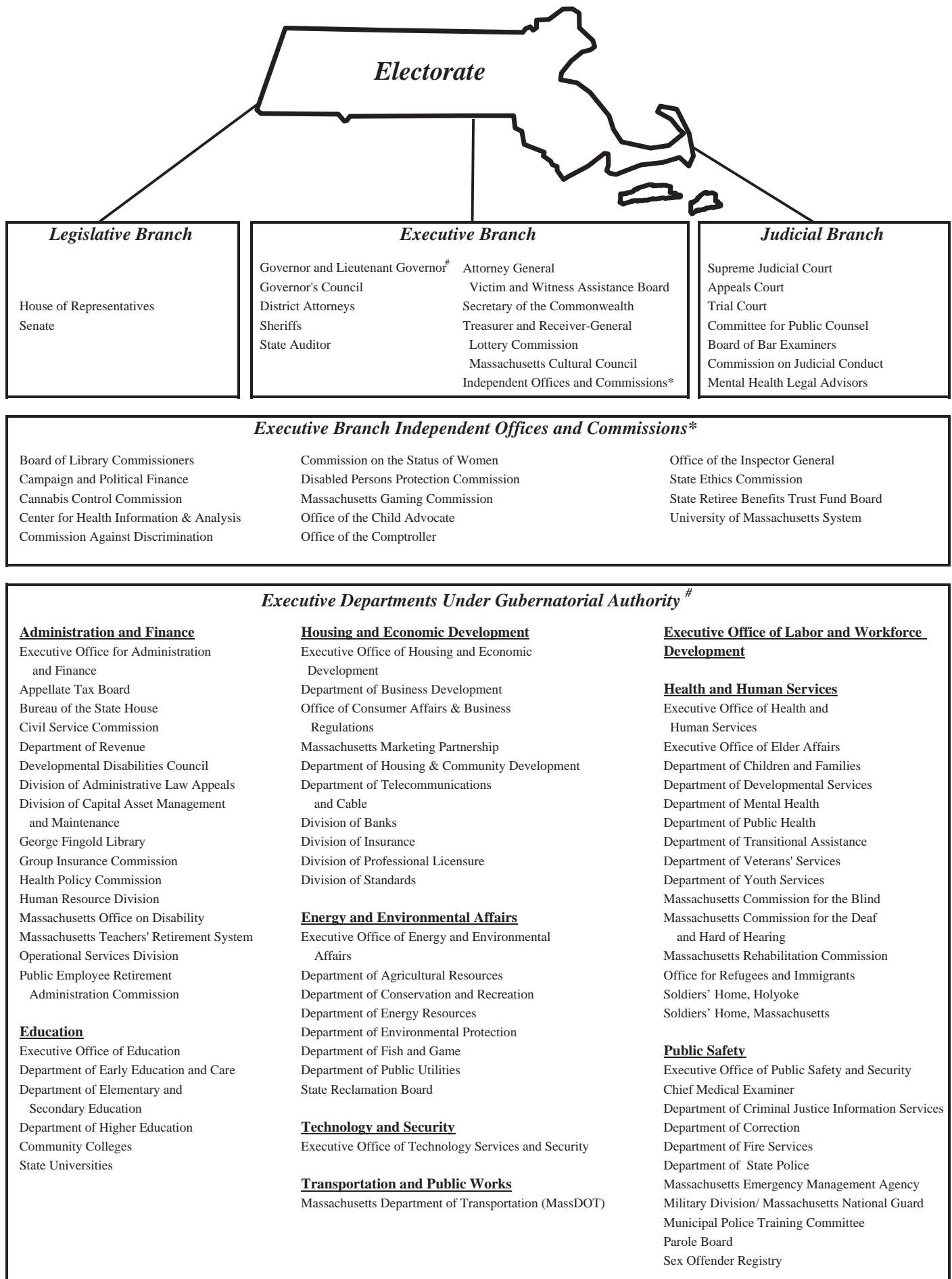
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*Speaker of the House*

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Mark Green  
*Chief Justice, Appeals Court*

John A. Bello  
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Massachusetts Convention Center Authority  
*Gubernatorial Appointee*

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First Assistant Inspector General  
Office of the Inspector General  
*Gubernatorial Appointee*



**REPORT PREPARED BY:**

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*Deputy Comptroller (FY20/21)*

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# *Financial Section*



Independent Accountants' Review Report  
Combined Financial Statements - Statutory Basis  
Notes to Combined Financial Statements - Statutory Basis  
Combining and Individual Fund Financial Statements - Statutory Basis



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## INDEPENDENT ACCOUNTANTS' REVIEW REPORT

Mr. William McNamara, Comptroller  
Commonwealth of Massachusetts

We have reviewed the accompanying combined financial statements—statutory basis of the Commonwealth of Massachusetts as of June 30, 2021, and the related notes to the combined financial statements—statutory basis as listed in the accompanying table of contents. A review includes primarily applying analytical procedures to management's financial data and making inquiries of the Commonwealth of Massachusetts' management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the combined financial statements—statutory basis as a whole. Accordingly, we do not express such an opinion.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these combined financial statements—statutory basis in accordance with Section 12 of Chapter 7A of the Massachusetts General Laws, as amended, and the budgetary principles of the Commonwealth of Massachusetts (hereinafter referred to as the Statutory Basis of Accounting) as described in Notes 1 and 2, and is not intended to be a presentation in accordance with accounting principles generally accepted in the United States of America. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of combined financial statements—statutory basis that are free from material misstatement whether due to fraud or error.

### ***Accountant's Responsibility***

Our responsibility is to conduct the review engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the American Institute of Certified Public Accountants. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the combined financial statements—statutory basis for them to be in accordance with the Statutory Basis of Accounting. We believe that the results of our procedures provide a reasonable basis for our conclusion.

### ***Accountant's Conclusion***

Based on our review, we are not aware of any material modifications that should be made to the accompanying combined financial statements—statutory basis in order for them to be in accordance with the statutory basis of accounting as described in Notes 1 and 2.

***Basis of Accounting***

We draw attention to Notes 1 and 2 of the financial statements, which describe the basis of accounting. The financial statements are prepared in accordance with the Commonwealth of Massachusetts' Statutory Basis of Accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with Section 12 of Chapter 7A of the Massachusetts General Laws, as amended, and the budgetary principles of the Commonwealth of Massachusetts. Our conclusion is not modified with respect to this matter. As a result, the financial statements may not be suitable for another purpose.

***Other Matters***

The combining and individual fund financial statements—statutory basis and supplemental information are presented for the purpose of additional analysis and are not required parts of the combined financial statements—statutory basis. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the combined financial statements—statutory basis. Such information has been subjected to the review procedures applied in our review of the combined financial statements—statutory basis. We are not aware of any material modifications that should be made to the combining and individual fund financial statements—statutory basis and supplemental information. We have not audited the combining and individual fund financial statements—statutory basis and supplemental information and do not express an opinion on such information.

The introductory and statistical sections have not been subjected to the review procedures applied in our review of the combined financial statements—statutory basis. Such information is the responsibility of management. We have not audited or reviewed such information and we do not express an opinion, a conclusion, nor provide any assurance on such information.

***Restriction on Use***

This report is intended solely for the information and use of management and elected and appointed officials of the Commonwealth of Massachusetts and is not intended to be and should not be used by anyone other than these specified parties.

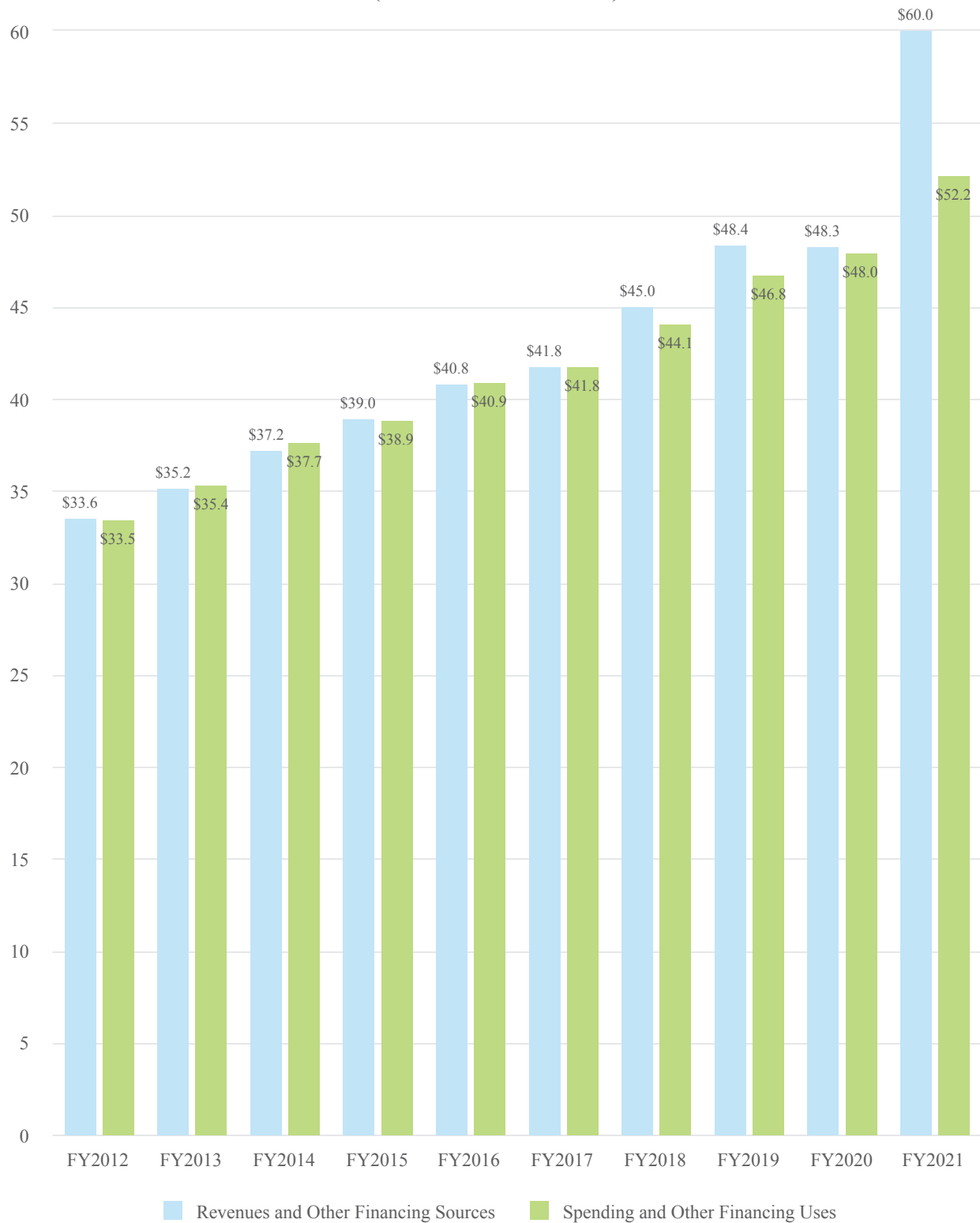


**CliftonLarsonAllen LLP**

Boston, Massachusetts  
November 19, 2021



**THE BIG PICTURE: HISTORICAL CONTEXT**  
**Budgeted Fund Revenues and Other Financing Sources vs.**  
**Expenditures and Other Financing Uses**  
**Last Ten Fiscal Years**  
**(Amounts in \$ Billions)**





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# *Combined Financial Statements - Statutory Basis*

**Budgeted Funds**  
Combined Balance Sheet - Statutory Basis

As of June 30, 2021  
(Amounts in thousands)

	Totals (Memorandum only)	
	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 12,898,809	\$ 3,299,351
Cash with fiscal agent .....	15,553	20,366
Investments .....	304,140	302,134
Receivables, net of allowance for uncollectibles:		
Taxes .....	—	2,333,872
Due from federal government .....	1,059,548	1,282,178
Other receivables .....	38,127	25,114
Due from cities and towns .....	9,312	10,936
Total assets .....	<u>\$ 14,325,489</u>	<u>\$ 7,273,951</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Deficiency in cash and short-term investments .....	\$ —	\$ 1,548,450
Accounts payable .....	2,061,902	1,291,124
Accrued payroll .....	164,410	139,172
Total liabilities .....	<u>2,226,312</u>	<u>2,978,746</u>
Fund balance:		
Combined fund balance:		
Reserved for:		
Continuing appropriations .....	1,083,785	756,279
Commonwealth Stabilization .....	4,626,419	3,501,181
Debt service .....	15,553	20,366
Unreserved:		
Undesignated .....	6,373,420	17,379
Total fund balance .....	<u>12,099,177</u>	<u>4,295,205</u>
Total liabilities and fund balance .....	<u>\$ 14,325,489</u>	<u>\$ 7,273,951</u>

See accompanying notes to financial statements and accountants' review report

**Budgeted Funds**  
**Combined Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Budget and Actual**  
**Fiscal Year Ended June 30, 2021**  
**(Amounts in thousands)**

	Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES AND OTHER FINANCING SOURCES</b>			
Revenues:			
Taxes	\$ 25,908,200	\$ 31,771,947	\$ 5,863,747
Assessments	454,453	423,025	(31,428)
Federal grants and reimbursements	13,875,876	18,338,990	4,463,114
Tobacco settlement revenue	261,482	245,636	(15,846)
Departmental	3,744,448	4,255,760	511,312
Miscellaneous	467,603	292,723	(174,880)
Total revenues	44,712,062	55,328,081	10,616,019
Other financing sources:			
Fringe benefit cost recovery	—	453,299	453,299
Lottery reimbursements	—	105,986	105,986
Lottery distributions	—	1,090,040	1,090,040
Operating transfers in	2,027,109	399,135	(1,627,974)
Stabilization transfer	17,106	1,115,597	1,098,491
Transfer for transitional escrow	—	1,460,324	1,460,324
Other fund deficit support	—	30,068	30,068
Total other financing sources	2,044,215	4,654,449	2,610,234
Total revenues and other financing sources	46,756,277	59,982,530	13,226,253
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Expenditures:			
Legislature	120,011	72,682	47,329
Judiciary	1,077,142	1,018,349	58,793
Inspector General	6,059	5,747	312
Governor and Lieutenant Governor	10,864	9,385	1,479
Secretary of the Commonwealth	61,404	58,444	2,960
Treasurer and Receiver-General	281,209	221,914	59,295
Auditor of the Commonwealth	21,243	19,825	1,418
Attorney General	57,436	54,951	2,485
Ethics Commission	2,584	2,489	95
District Attorney	148,905	145,969	2,936
Office of Campaign & Political Finance	1,840	1,660	180
Sheriffs' Departments	695,002	686,751	8,251
Disabled Persons Protection Commission	7,897	5,464	2,433
Commission on Status of Women	206	206	—
Board of Library Commissioners	34,018	33,821	197
Comptroller	66,551	19,689	46,862
Administration and Finance	2,855,813	2,350,156	505,657
Energy and Environmental Affairs	339,375	305,957	33,418
Health and Human Services	7,453,409	6,913,367	540,042
Executive Office of Technology Services and Security	195,918	146,520	49,398
Massachusetts Department of Transportation	127,000	127,000	—
Office of the Child Advocate	2,999	1,723	1,276
Commission Against Discrimination	8,349	6,824	1,525
Cannabis Control Commission	15,497	11,334	4,163
Executive Office of Education	3,155,703	2,838,327	317,376
Center for Health Information and Analysis	23,588	23,330	258
Public Safety and Security	1,555,280	1,466,042	89,238
Massachusetts Peace Officer Standards and Training	250	23	227
Housing and Economic Development	914,862	817,115	97,747
Labor and Workforce Development	90,569	64,646	25,923
Direct local aid	6,485,200	6,482,323	2,877
Medicaid program expenses	18,280,385	18,122,376	158,009
Post employment benefits	3,751,891	3,751,854	37
Debt service:			
Principal retirement	1,247,802	1,176,279	71,523
Interest and fiscal charges	1,163,943	1,113,167	50,776
Total expenditures	50,260,204	48,075,709	2,184,495
Other financing uses:			
Fringe benefit cost assessment	—	17,029	(17,029)
Operating transfers out	988,088	992,039	(3,951)
State Retiree Benefits transfer	—	—	—
State Pension transfer	—	—	—
Stabilization transfer	1,098,140	1,098,139	1
Medical assistance transfer	537,187	505,250	31,937
Transfer for transitional escrow	—	1,460,324	(1,460,324)
Other fund deficit support	—	30,068	(30,068)
Total other financing uses	2,623,415	4,102,849	(1,479,434)
Total expenditures and other financing uses	52,883,619	52,178,558	705,061
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses	\$ (6,127,342)	7,803,972	\$ 13,931,314
Fund balance/(deficit) at beginning of year		4,295,205	
Fund balance/(deficit) at end of year		\$ 12,099,177	

See accompanying notes to financial statements and accountants' review report

**Non-Budgeted Special Revenue and Capital Projects Funds**  
 Combined Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis  
 Fiscal Year Ended June 30, 2021  
 (Amounts in thousands)

	Non-Budgeted Special Revenue	Capital Projects	Totals (Memorandum only)	
			2021	2020
REVENUES AND OTHER FINANCING SOURCES				
Revenues:				
Taxes	\$ 2,877,080	\$ —	\$ 2,877,080	\$ 2,543,261
Assessments	898,752	—	898,752	835,852
Federal grants and reimbursements	5,806,155	77,259	5,883,414	6,308,171
Departmental	7,086,221	729	7,086,950	6,569,439
Miscellaneous	32,956	165	33,121	89,360
Total revenues	16,701,164	78,153	16,779,317	16,346,083
Other financing sources:				
Issuance of general obligation bonds	—	1,982,048	1,982,048	1,518,386
Bond premiums/(discounts) on general obligation bonds	—	393,984	393,984	120,356
Issuance of special obligation bonds	—	400,000	400,000	253,500
Bond premiums/(discounts) on special obligation bonds	—	87,185	87,185	54,037
Issuance of current refunding bonds	—	865,115	865,115	1,030,830
Bond premiums/(discounts) on current refunding bonds	—	199,529	199,529	187,159
Issuance of advance refunding bonds	—	900,775	900,775	858,435
Bond premiums/(discounts) on advance refunding bonds	—	(2,416)	(2,416)	(2,704)
Operating transfers in	1,132,630	632,766	1,765,396	1,581,963
Medical assistance transfer	505,250	—	505,250	505,785
State share of federal highway construction	—	141,684	141,684	119,086
Total other financing sources	1,637,880	5,600,670	7,238,550	6,226,833
Total revenues and other financing sources	18,339,044	5,678,823	24,017,867	22,572,916
EXPENDITURES AND OTHER FINANCING USES				
Expenditures:				
Judiciary	3,343	9,984	13,327	17,920
Inspector General	103	—	103	276
Governor and Lieutenant Governor	189	—	189	168
Secretary of the Commonwealth	4,938	2,137	7,075	6,231
Treasurer and Receiver-General	7,313,402	29,022	7,342,424	6,502,709
Auditor of the Commonwealth	—	102	102	—
Attorney General	52,609	135	52,744	48,488
Ethics Commission	—	82	82	—
District Attorney	4,654	—	4,654	3,690
Sheriffs' Departments	11,423	4,636	16,059	98,304
Disabled Persons Protection Commission	1,203	—	1,203	922
Board of Library Commissioners	3,274	20,133	23,407	21,955
Massachusetts Gaming Commission	45,589	—	45,589	43,879
Comptroller	1,508	1,754	3,262	4,397
Administration and Finance	977,139	341,632	1,318,771	987,977
Energy and Environmental Affairs	104,432	258,673	363,105	299,465
Health and Human Services	2,653,770	82,509	2,736,279	2,555,580
Executive Office of Technology Services and Security	7,642	56,896	64,538	41,907
Massachusetts Department of Transportation	1,016,379	2,300,699	3,317,078	2,936,423
Office of the Child Advocate	—	—	—	59
Executive Office of Education	1,467,556	136,713	1,604,269	1,138,310
Center for Health Information and Analysis	—	4,974	4,974	4,595
Public Safety and Security	300,104	53,173	353,277	577,892
Massachusetts Peace Officer Standards and Training	—	—	—	—
Housing and Economic Development	1,604,815	469,459	2,074,274	907,057
Labor and Workforce Development	233,101	1,279	234,380	157,056
Debt service:				
Principal retirement	107,905	—	107,905	102,682
Interest and fiscal charges	110,595	—	110,595	105,129
Total expenditures	16,025,673	3,773,992	19,799,665	16,563,071
Other financing uses:				
Payments to advance refunding bonds escrow	—	898,358	898,358	855,731
Principal on current refundings	—	1,064,644	1,064,644	1,217,989
Fringe benefit cost assessment	217,254	32,925	250,179	321,466
Lottery operating reimbursements	105,986	—	105,986	110,928
Lottery distributions	1,090,040	—	1,090,040	967,263
Operating transfers out	1,140,066	—	1,140,066	899,181
Stabilization transfer	17,457	—	17,457	14,914
State share of federal highway construction	—	141,684	141,684	119,086
Total other financing uses	2,570,803	2,137,611	4,708,414	4,506,558
Total expenditures and other financing uses	18,596,476	5,911,603	24,508,079	21,069,629
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses	(257,432)	(232,780)	(490,212)	1,503,287
Fund balance/(deficit) at beginning of year	4,506,466	(762,098)	3,744,368	2,241,081
Fund balance/(deficit) at end of year	\$ 4,249,034	\$ (994,878)	\$ 3,254,156	\$ 3,744,368

See accompanying notes to financial statements and accountants' review report



<b>1. FINANCIAL STATEMENT PRESENTATION .....</b>	<b>36</b>
A. <i>INTRODUCTION</i> .....	36
B. <i>GOVERNMENTAL FUND TYPES</i> .....	36
<b>2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES .....</b>	<b>37</b>
A. <i>STATUTORY BASIS OF ACCOUNTING</i> .....	37
B. <i>CASH, SHORT-TERM INVESTMENTS AND INVESTMENTS</i> .....	37
C. <i>DEDICATED REVENUE AND PLEDGES</i> .....	38
D. <i>INTERFUND/INTRAFUND TRANSACTIONS</i> .....	39
E. <i>CURRENT EMPLOYEE BENEFITS</i> .....	39
F. <i>FRINGE BENEFIT COST RECOVERY</i> .....	39
G. <i>LOTTERY REVENUE AND PRIZES</i> .....	40
H. <i>RECEIVABLES</i> .....	40
I. <i>DUE FROM CITIES AND TOWNS</i> .....	40
J. <i>RISK MANAGEMENT</i> .....	40
K. <i>ENCUMBRANCES</i> .....	40
L. <i>FUND BALANCES</i> .....	40
M. <i>TOTAL COLUMN - MEMORANDUM ONLY</i> .....	41
N. <i>ESTIMATES</i> .....	41
<b>3. BUDGETARY CONTROL .....</b>	<b>41</b>
<b>4. MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT) .....</b>	<b>43</b>
<b>5. INDIVIDUAL FUND DEFICITS .....</b>	<b>43</b>
<b>6. MEDICAID COSTS .....</b>	<b>43</b>

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**1. FINANCIAL STATEMENT PRESENTATION**

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**A. INTRODUCTION**

The accompanying combined financial statements (Statutory Basis Financial Report or SBFR) of the Commonwealth of Massachusetts (the Commonwealth) are presented in accordance with the requirements of Section 12 of Chapter 7A as amended by Section 4 of Chapter 88 of the Acts of 1997 of the Massachusetts General Laws, as amended most recently by Chapter 26, Section 4 of the Acts of 2009. The Office of the Comptroller also publishes the Commonwealth's Annual Comprehensive Financial Report (ACFR), which is prepared in accordance with Generally Accepted Accounting Principles (GAAP) in the United States of America for governments.

The SBFR includes the budgeted, non-budgeted, special revenue, and capital projects funds of the Commonwealth, as recorded by the Office of the Comptroller in compliance with Massachusetts General Laws (MGL) and in accordance with the Commonwealth's budgetary principles.

The SBFR's financial statements are not intended to include independent authorities, non-appropriated funds of higher education, or other organizations included in the Commonwealth's reporting entity as it would be defined under GAAP.

**B. GOVERNMENTAL FUND TYPES**

The fund types are organized as follows:

Governmental fund types account for the general governmental activities of the Commonwealth.

*Budgeted Funds* - are the primary operating funds of the Commonwealth. They account for all budgeted governmental transactions, i.e., those subject to the annual appropriation process. Major budgeted funds include the General, Commonwealth Transportation and Stabilization Funds, and the newly created Federal COVID-19 Response Fund, which are identified by the Comptroller as the operating funds of the Commonwealth. In addition, there are 12 other budgeted funds, the Intragovernmental Services Fund, the Inland Fisheries and Game Fund, the Marine Recreational Fisheries Development Fund, the Underground Storage Tank Petroleum Product Cleanup Fund, the Public Safety Training Fund, the Local Capital Projects Fund, the Gaming Local Aid Fund, the Education Fund, the Local Aid Stabilization Fund, the Gaming Economic Development Fund, the Marijuana Regulation Fund, and the Behavioral Health Outreach Access and Support Trust Fund. At the close of FY21 the Legislature also created the budgeted Transitional Escrow Fund, into which was transferred the FY21 consolidated net surplus for appropriation in FY22.

*Non-Budgeted Special Revenue Funds* - are established by law to account for revenue sources that have been segregated from the budgeted funds to support specific governmental activities such as federal grants, the operations of the state lottery and funds related to the Massachusetts Gaming Commission.

*Capital Projects Funds* - account for financial resources used to acquire or construct major capital assets and to finance local capital projects. These resources are derived almost entirely from proceeds of bonds and other obligations, which are generally received after related expenditures have been incurred, operating transfers authorized by the Legislature, and from federal reimbursements. Deficit balances in the capital projects funds represent amounts to be financed, primarily through future bond sales.

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## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

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### A. STATUTORY BASIS OF ACCOUNTING

The SBFR is prepared from the Commonwealth's books and records and other official reports that are maintained on the basis of accounting used in the preparation of the Commonwealth's legally adopted annual budget (statutory basis). The statutory basis emphasizes accountability and budgetary control of appropriations. The SBFR is not intended to present the Commonwealth's financial condition and results of operations in conformity with GAAP.

Under the statutory basis of accounting, revenues generally are recognized when cash deposits are received by the Treasury. However, revenues receivable for federal grants and reimbursements generally are recognized when related expenditures are incurred, provided that the related revenues are received by the Commonwealth by August 31, the end of the statutory accounts receivable period. For FY20, the statutory accounts receivable definition was modified by the Massachusetts Legislature in response to the Coronavirus pandemic and the Department of Revenue's granting of payment extensions to individual income taxpayers from April 15, 2020 to July 15, 2020, which resulted in the deferral of more than \$2.3 billion in net tax revenue (payments minus refunds) from the April through June 2020 period to July and August 2020. The Legislature required that the Comptroller record these income tax payments as statutory receivables (i.e., FY20 revenue) for the purpose of calculating the FY20 consolidated net surplus. In addition, the Legislature modified the statutory receivable definition to include an estimate of the reimbursements to be received from the Federal Emergency Management Agency (FEMA) after June 30, 2020 for coronavirus-related expenses incurred during FY20; those estimated reimbursements totaled \$350 million and were recorded in the FY20 financial statements. For FY21, the Commonwealth reverted to its traditional statutory receivable definition, as described above.

Amounts due from political subdivisions of the Commonwealth are recognized when considered measurable and available. These are largely payments from municipalities reimbursing for pension costs paid by the Commonwealth on their behalf, authorized under Section 3(8)c of Chapter 32 of the MGL, provided that the revenues are received by August 31.

Under the statutory basis of accounting, expenditures are generally recorded when the related cash disbursement occurs. At year-end, payroll is accrued and payables are recognized, to the extent of approved encumbrances, for goods or services received by June 30, and payment made by August 31. Costs incurred under the federally-sponsored Medicaid program, amounts required to settle claims and judgments against the Commonwealth, and certain other liabilities are not recognized until they are encumbered or otherwise processed for payment. In some cases the liabilities will have been incurred prior to June 30, but recorded when paid in the following fiscal year, not as statutory payables.

The accounting policies followed in preparing the accompanying statutory basis financial report are described in the remainder of this section.

### B. CASH, SHORT-TERM INVESTMENTS AND INVESTMENTS

The Commonwealth follows the practice of pooling cash and cash equivalents, except for balances in the Commonwealth Stabilization Fund, which are sequestered. Cash equivalents consist of short-term investments with an original maturity of three months or less and are stated at cost. Interest earned on pooled cash is allocated to the General Fund and, when so directed by law, to certain other governmental funds.

During FY20, the Commonwealth reported approximately \$1.5 billion in the budgeted funds as a deficiency in cash and short-term investments. This was primarily due to a change in the filing deadline for the state personal income tax payments with returns and estimated payments from April 15, 2020 to July 15, 2020 that was implemented by the Department of Revenue in response to the COVID-19 pandemic, aligning the Commonwealth's deadline with the delayed deadline implemented by the Internal Revenue Service for federal income taxes. Because this payment delay resulted in a shift in cash payments from the fourth quarter of FY20 (April through June 2020) to July and August 2020, the Legislature enacted a provision that required the Commonwealth to record an FY20 statutory receivable (accrued revenue) for the delayed income tax as of June 30, 2020 in these financial statements. As a result, the general fund reported a deficit cash balance in FY20 and a statutory receivable of approximately \$2.33

billion attributable to personal income taxes received in July and August 2020. For financial reporting purposes, any negative cash balance is reclassified to a liability on the balance sheet.

The Office of the Treasurer and Receiver-General (Treasury) manages the Commonwealth's short-term external mixed investment pool, the Massachusetts Municipal Depository Trust (MMDT). MMDT is comprised of two portfolios, a Cash Portfolio and a Short Term Bond Fund. The Cash Portfolio is a money-market-like investment pool; its investments are carried at amortized cost, which approximates fair value. The Short Term Bond Fund investments are carried at fair value.

Investors in MMDT are not allowed to overdraw their shares. For a complete copy of MMDT's separately issued financial statements, please contact the Office of the State Treasurer's Cash Management Department, at (617) 367-9333. The statements can also be downloaded from the Cash Management section of the Office of the State Treasurer's website at [www.mass.gov/treasury](http://www.mass.gov/treasury). MGL Chapter 29, Section 38 enumerates the Commonwealth's investment policy for non-pension assets.

### **C. DEDICATED REVENUE AND PLEDGES**

The Commonwealth has a number of bond programs in which bonds are secured by a pledge of dedicated revenues provided to bondholders, pursuant to trust agreements, as well as pledges of revenue for general operations. Like the Commonwealth, certain state authorities have also issued special obligation bonds secured by specific Commonwealth revenues. These other authorities' debts are not included in the SBFR, but are included in the ACFR.

All federal highway reimbursements are dedicated to funding the principal portion only of federal grant anticipation notes (GANs) issued in fiscal years 2011, 2014, 2015, 2017 and 2018. The Commonwealth had no GANs in FY21. As of June 30, 2021, total principal remaining to be paid was approximately \$583 million. Maturities are from FY22 through FY27. Debt service paid during FY21 was approximately \$113 million.

In FY21, the Commonwealth issued approximately \$400 million in new money special obligation bonds under the Rail Enhancement Program (REP) and \$289 million to refund special obligation bonds under the Accelerated Bridge Program (ABP). These bonds mature from FY22 to FY49 and are secured by a senior lien on 17 cents of the total 24 cents per gallon gasoline tax, the full 24 cents per gallon of special fuels taxes (comprised primarily of taxes on diesel fuel), and the full 19.1% of the average price per gallon tax on liquefied natural gas and all Registry of Motor Vehicle fees deposited into the Commonwealth Transportation Fund (CTF). These bonds also have a subordinate lien on 6.86 cents of the 24 cent per gallon gasoline tax not included in the senior lien. As of June 30, 2021, approximately \$1.555 billion and \$1.637 billion in principal was outstanding on the ABP and REP bonds, respectively, and approximately \$965 million and \$1.497 billion of interest (net of the federal subsidy) was expected to be paid through maturity related to the ABP and REP bonds, respectively.

The ABP projected interest costs are net of federal subsidies under the Build America Bond (BABs) program. BABs is a temporary program under which the Commonwealth and other state and local governments issued taxable bonds in calendar 2009 and 2010 in return for a subsidy from the federal government equal to 35% to 45% (depending on whether the proceeds are used for projects in economically distressed areas) of the interest costs on the bonds.

Other special obligation bonds for highway construction purposes are secured by a pledge of 6.86 cents of the 24 cent per gallon gasoline tax, with no new debt issued during FY21. As of June 30, 2021, bonds secured by these pledged funds totaled approximately \$28 million of principal. These bonds were issued in multiple series and those outstanding mature in FY22. Principal and interest paid during FY21 amounted to approximately \$27 million and \$3 million, respectively. The lien on these bonds has been closed, meaning that no additional new-money bonds can be issued against these revenues under this trust agreement.

A portion of the Commonwealth's receipts from the sales tax (other than the tax on meals) is dedicated through non-budgeted special revenue funds to the Massachusetts Bay Transportation Authority (MBTA) and the Massachusetts School Building Authority (MSBA). The amount dedicated to the MBTA is the amount raised by a 1.0% sales tax (not including meals), subject to an inflation-adjusted floor. A comparable amount, though without the floor, is

dedicated to the MSBA beginning in fiscal 2010, with lesser amounts having been dedicated to the MSBA from fiscal 2005 through fiscal 2009.

Legislation approved by the Governor on October 31, 2014 increased the amount statutorily required to be credited to the MBTA by \$160 million annually, starting in fiscal 2015. The \$160 million increase in the dedicated sales tax revenue amount and the amount included in the inflation-adjusted floor were intended to replace the \$160 million annual state appropriation the MBTA received from fiscal 2010 through fiscal 2014. In FY21, total dedicated sales tax revenue that was directed to the MBTA was approximately \$1.261 billion. Dedicated revenues to the MBTA increase by the lesser of the annual increase in the Boston consumer price index or prior calendar year annual sales taxes, with a floor of 0% and a ceiling of 3.0%.

The MSBA also receives a pledge starting in FY11 of a 1.0% sales tax (not including meals) but with no annual floor or ceiling. In FY21, approximately \$1.101 billion of the dedicated sales tax revenue stream was directed to the MSBA.

The Commonwealth has also pledged sales tax revenue and rooms tax surcharges from areas contiguous to convention centers and the Worcester DCU Arena and Convention Center to support such centers' operations. As of June 30, 2021, taxes within the Convention Center districts support approximately \$480 million of outstanding principal and approximately \$205 million of interest on debts related to these Convention Centers. Taxes collected in FY21 were approximately \$46 million, while debt service on the bonds was approximately \$52 million.

The Transportation Modernization Act of 2009, as amended, eliminated the pledges of sales tax revenue to MassDOT through the Commonwealth Transportation Fund (CTF). Beginning in FY14, motor vehicle sales tax collections were shifted from the General Fund to the CTF while also eliminating the 0.385% pledge of regular and meals sales tax. During FY21, approximately \$577 million in motor vehicle sales tax revenue was transferred to MassDOT. From the Commonwealth Transportation Fund, \$127 million was dedicated to funding the operations of the MBTA while an additional \$90 million was dedicated to funding the operations of the regional transit authorities. These amounts are transferred through the CTF.

#### **D. INTERFUND/INTRAFUND TRANSACTIONS**

Transactions of a buyer/seller nature between departments within a fund are not eliminated.

Transfers in and out net to approximately \$1 million due to higher education non-appropriated fund activity, which is not included in the combined statements - statutory basis.

#### **E. CURRENT EMPLOYEE BENEFITS**

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements and state laws. Upon retirement, termination or death, certain employees are compensated for unused vacation and sick leave (subject to certain limitations) at their current rate of pay (not accrued on a statutory basis).

#### **F. FRINGE BENEFIT COST RECOVERY**

The Commonwealth pays the fringe benefit costs of its employees and retirees through the General Fund. These fringe benefits include the costs of employees' health insurance, pensions, unemployment compensation, and other costs necessary to support the state work force. As directed by Chapter 29, Sections 5D and 6B(f) of the MGL, these costs are assessed to other funds based on their payroll costs, net of credits for direct payments.

Since these fringe benefit costs and pensions are not appropriated in the budget, the required assessment creates a variance between budget and actual expenditures at year-end. The fringe benefit cost recoveries of approximately \$453 million in the General Fund results from cost assessments from the other budgeted funds, non-budgeted special revenue funds, capital projects funds, non-appropriated activities of higher education, expendable trust, and agency funds.

**G. LOTTERY REVENUE AND PRIZES**

Ticket revenues are recognized when sold and prizes awarded by the Massachusetts State Lottery Commission are recognized as drawings are held. Games expenditures are accrued at year-end only for open jackpots for Mega Millions, Powerball and Megabucks.

**H. RECEIVABLES**

Reimbursements due to the Commonwealth for its expenditures on federally funded reimbursement and grant programs are reported as "Due from federal government." Other receivables include reimbursement of fringe benefit assessments from authorities and the institutions of higher education along with other departmental receivables.

**I. DUE FROM CITIES AND TOWNS**

"Due from Cities and Towns" represents reimbursements due to the Commonwealth for its expenditures on certain programs for the benefit of cities and towns.

**J. RISK MANAGEMENT**

The Commonwealth is self-insured for state employees' workers' compensation, casualty, theft, tort claims and other losses. Such liabilities are not recognized in the governmental funds on the statutory basis until encumbered and/or processed for payment. For employees' workers' compensation, the Commonwealth assumes the full risk of claims filed under a program managed by the Human Resources Division.

For personal injury or property damages, Chapter 258 of the MGL limits the risk assumed by the Commonwealth to \$100,000 per occurrence, in most circumstances.

The Group Insurance Commission administers contributory health care and other insurance programs for the Commonwealth's employees and retirees.

**K. ENCUMBRANCES**

Encumbrance accounting is utilized in the Governmental Funds as a significant aspect of budgetary control. The full amounts of purchase orders, contracts and other commitments of appropriated resources are encumbered and recorded as deductions from appropriations prior to actual expenditure, ensuring that such commitments do not exceed appropriations. Encumbrances outstanding at year-end for goods or services received on or before June 30, but paid after, are reported as expenditures and statutory basis liabilities as a component of accounts payable.

**L. FUND BALANCES**

Fund balance has been reserved as follows:

"Reserved for continuing appropriations" - are unexpended amounts in appropriations, which the Legislature has specifically authorized to be carried into the next fiscal year.

"Reserved for Commonwealth Stabilization" - are amounts set aside in the Commonwealth Stabilization Fund in accordance with Section 5C of Chapter 29 of the MGL.

"Reserved for debt service" - are amounts held by fiscal agents or the Commonwealth to fund future debt service obligations.

The remainder of fund balance is unreserved and undesignated and consists of cumulative surplus or deficits of the fund not otherwise designated.



**M. TOTAL COLUMN - MEMORANDUM ONLY**

Total and subtotal columns on the combined financial statements - statutory basis are captioned “Memorandum Only” to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present consolidated financial position, results of operations, or changes in financial position. Interfund eliminations have not been made in the aggregation of these data.

The financial statements include certain prior year summarized comparative information in total but not by fund. Such information does not include sufficient detail to constitute a full comparative presentation. Accordingly, such information should be read in conjunction with the Commonwealth’s financial statements for the year ended June 30, 2020, from which the summarized information was derived.

**N. ESTIMATES**

The preparation of the SBFR requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial report. Estimates also affect the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**3. BUDGETARY CONTROL**

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State finance law requires that a balanced budget be approved by the Governor and the Legislature. The Governor presents an annual budget to the Legislature, which includes estimates of revenues and other financing sources and recommended expenditures and other financing uses. The Legislature, which has full authority to amend the budget, adopts an expenditure budget by appropriating monies at the individual appropriation account level in an annual appropriations act.

Before signing the appropriations act, the Governor may veto or reduce any specific item, subject to legislative override. Further changes to the budget established in the annual appropriations act may be made via supplemental appropriation acts or other legislative acts. These must also be signed by the Governor and are subject to the line item veto.

In addition, MGL authorizes the Secretary of Administration and Finance, with the approval of the Governor, upon determination that available revenues will be insufficient to meet authorized expenditures, to withhold allotments of appropriated funds, which effectively reduce the affected accounts’ expenditure budgets.

The majority of the Commonwealth’s appropriations are non-continuing accounts which lapse at the end of each fiscal year. Others are continuing accounts for which the Legislature has authorized that an unspent balance from the prior year be carried forward and made available for spending in the current fiscal year. In addition, the Legislature may direct that certain revenues be retained and made available for spending within an appropriation. Fringe benefits, pension costs, and certain other costs that are mandated by state finance law are not itemized in the appropriation process and are not separately budgeted.

Because revenue budgets are not updated subsequent to the original appropriation act, the comparison of the initial revenue budget to the subsequent, and often modified, expenditure budget can be misleading. Also, these financial statements portray fund accounting with gross inflows and outflows, thus creating a difference from separately published budget documents, which eliminate some interfund activity. In conducting the budget process, the Commonwealth excludes those interfund transactions that by their nature have no impact on the combined fund balance of the budgeted funds.

Generally, expenditures may not exceed the level of spending authorized for an appropriation account. However, the Commonwealth is required to pay certain Medicaid expenses regardless of appropriations, due to superseding federal law.

The FY04 General Appropriation Act (Chapter 26, Section 167 of the Acts of 2003) amended Section 9C, of Chapter 29, directing the Governor to notify the Legislature in writing as to the reasons for and the effect of any

reductions in spending. This proposal must be delivered to the Legislature 15 days before any reductions take effect. Alternatively, funds from the Stabilization Fund may be used to cure the deficiency, subject to appropriation.

The following table summarizes budgetary activity for FY21 (amounts in thousands):

	Revenues	Expenditures
General Appropriation Act, Chapter 41 of the Acts of 2020:		
Direct appropriations .....	\$ 43,641,100	\$ 45,730,612
Estimated revenues, transfers, retained revenue appropriations, and appropriations carried forward from FY2020 .....	—	2,166,957
Total original budget .....	43,641,100	47,897,569
Supplemental Acts of 2020:		
Chapter 316 .....	—	47
Supplemental Acts of 2021:		
Chapter 29 .....	—	259,008
Chapter 76 .....	—	333,575
Total budgeted revenues and expenditures per Legislative action .....	—	592,631
Plus: Pension contributions and revenue authorized in the General Appropriation Act, and other transfers of revenue and spending .....	3,115,177	4,393,419
Budgeted revenues and expenditures as reported .....	<u>\$ 46,756,277</u>	<u>\$ 52,883,619</u>

The following table identifies the interfund activity from budgeted sources and uses to reconcile forecasts prepared during the budget process to the results presented in these statements (amounts in thousands):

	Revenues and Other Financing Sources	Expenditures and Other Financing Uses
Actual as presented in the combined budget and actual statement - statutory basis .....	\$ 59,982,530	\$ 52,178,558
Adjustments to revenues and expenditures:		
Transfer of revenues to the Intragovernmental Service Fund .....	(441,643)	(441,643)
Adjustments to other financing sources and uses:		
Fringe benefit cost assessments .....	(17,029)	(17,029)
Transfer of surplus revenues from the Intragovernmental Service Fund to the General Fund .....	(13,580)	(13,580)
RMV license plates .....	(4,394)	(4,394)
Transfers from General Fund to the Stabilization Fund .....	(1,098,140)	(1,098,140)
CNS Transfers from budgeted funds to the Transitional Escrow Fund .....	(1,460,324)	(1,460,324)
Other fund deficit support .....	(30,068)	(30,068)
Other .....	(34,914)	(34,914)
Adjusted actuals pertaining to the budgeted funds .....	<u>\$ 56,882,438</u>	<u>\$ 49,078,466</u>

The section divider for the budgeted funds contains a list of budgeted funds grouped by categories.

The Office of the Comptroller has the responsibility to ensure that budgetary control is maintained on an individual appropriation account basis. Budgetary control is exercised through the state accounting system, the Massachusetts Management Accounting and Reporting System (MMARS). Encumbrances and expenditures are not allowed to exceed the appropriation account's spending authorization.

#### 4. MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT)

MassDOT is a legally separate entity from the Commonwealth. MassDOT operations are reported separately in the non-budgeted special revenue funds section of this report, which includes all of the Commonwealth's highway and turnpike-related operations as well as the activity of the Registry of Motor Vehicles. MassDOT capital spending and revenue activity are reported in the capital funds section of this report, in the General Capital Projects Fund, Central Artery Statewide Road and Bridge Infrastructure Fund, the Highway Capital Projects Fund, and the Federal Highway Construction Program Fund.

MassDOT financial activity is included in this report in order to reflect all activity reported on the Commonwealth's MMARS accounting system. For the SBFR, MassDOT is treated as an agency or department of the Commonwealth, as specified in Massachusetts General Laws. However, for GAAP reporting purposes, as reflected in the Commonwealth's ACFR, MassDOT is reported as a discretely presented component unit of the Commonwealth.

#### 5. INDIVIDUAL FUND DEFICITS

The following non-budgeted special revenue and capital projects funds are included in the combined totals and have individual fund deficits at June 30, 2021, as follows (amounts in thousands) (excludes MassDOT):

Non-budgeted special revenue:

Other:

Government Land Bank Fund.....	\$ (35,033)
--------------------------------	-------------

Capital projects:

General Capital Projects Fund.....	(481,298)
------------------------------------	-----------

Highway Capital Projects Fund.....	(592,720)
------------------------------------	-----------

Government Land Bank Capital Projects Fund.....	(500)
---	-------

Total Capital Projects Funds.....	(1,074,518)
-----------------------------------	-------------

Total.....	<u>\$ (1,109,551)</u>
------------	-----------------------

None of the funds detailed above were in deficit due to finance-related contractual provisions and all were allowed to be in deficit by MGL.

#### 6. MEDICAID COSTS

Approximately 43.6% of the Commonwealth's budgeted fund spending for programs and services is devoted to Medicaid. It is the largest and has been one of the fastest growing items in the Commonwealth's budget. For the fiscal year ended June 30, 2021, the General Fund includes approximately \$18.122 billion in expenditures for Medicaid claims. The combined financial statements - statutory basis includes Medicaid claims processed but unpaid at June 30, 2021 of approximately \$97 million as accounts payable.



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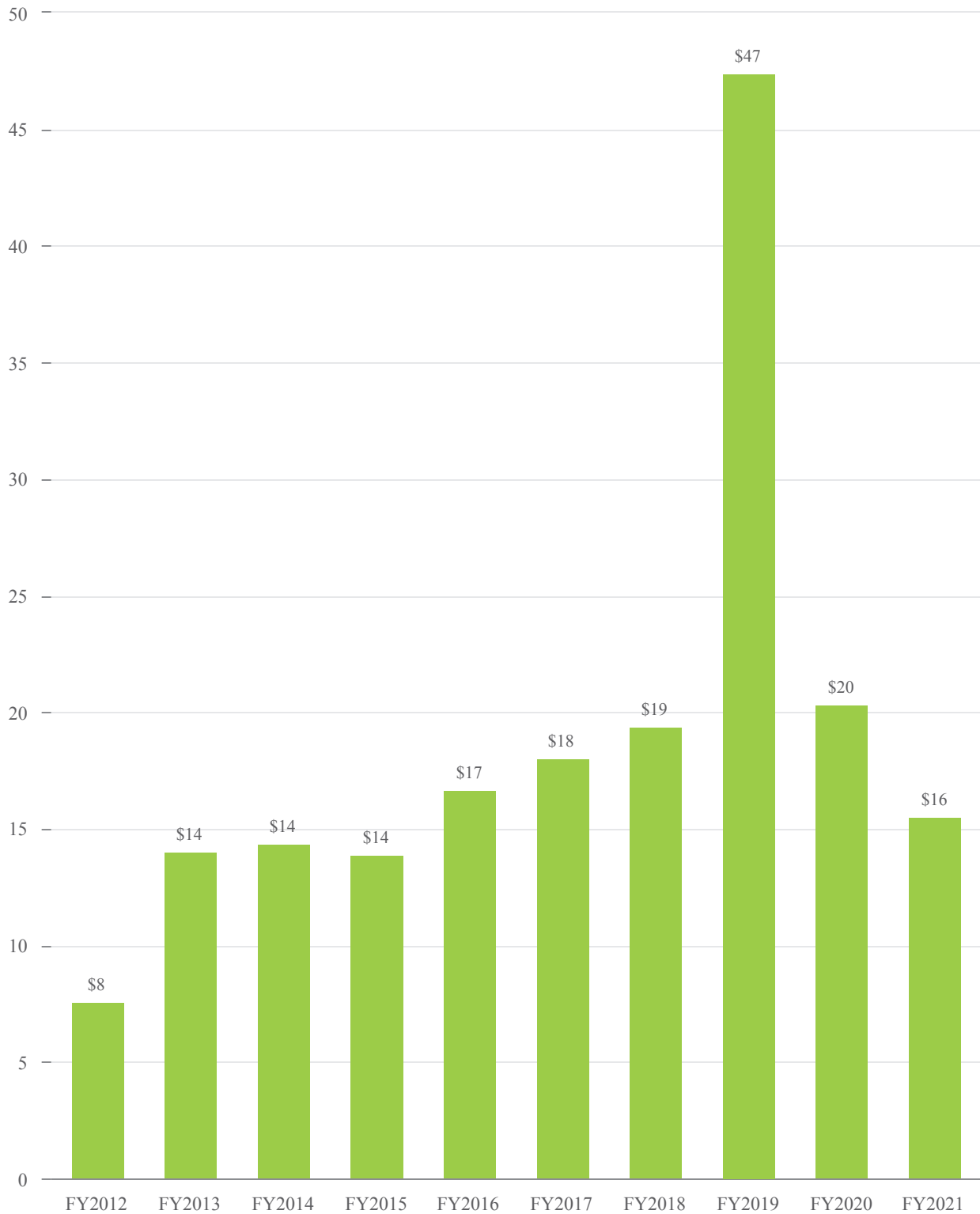
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# *Combining and Individual Fund Financial Statements - Statutory Basis*



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**THE BIG PICTURE: HISTORICAL CONTEXT**  
**Commonwealth Transportation Fund**  
**Fund Balance (deficit) at End of Year**  
**Last Ten Fiscal Years**  
**(Amounts in \$ Millions)**





# *Individual Budgeted Funds*

Budgeted funds are those funds subject to appropriation in either the annual General Appropriation Act (GAA) or other appropriations bills. Unless otherwise specified, budgeted funds are also subject to Section 5C of Chapter 29 of the Massachusetts General Laws (MGL) which defines the “consolidated net surplus” calculation (and determines whether the annual budget is in balance) as well as year-end transfers to eliminate deficits in budgeted funds.

## **MAJOR BUDGETED FUNDS:**

***The General Fund*** - The General Fund is the Commonwealth’s primary Governmental Fund. All governmental activities not specifically directed to another fund are accounted for in the General Fund. As a result, most budgeted expenditures of the Executive secretariats, the Legislature, constitutional offices, Judiciary, institutions of higher education and independent commissions are paid from the General Fund. It similarly receives a significant portion of sales, individual income and corporate taxes and the full amount of most other governmental taxes.

***Commonwealth Transportation Fund*** - to account for revenues from motor fuels taxes and all fees and fines received by the Registry of Motor Vehicles relating to the use and operation of motor vehicles and trailers. Spending is for debt service on general and special obligation debt, as well as for amounts, subject to appropriation, to fund the programs and services of the Massachusetts Department of Transportation.

***The Commonwealth Stabilization Fund*** - to account for amounts calculated in accordance with state finance law and to maintain a reserve to enhance the Commonwealth’s fiscal stability. Tax revenues from certain lottery winners selling their stream of future winnings in exchange for current payments are recorded in this fund. In addition, transfers are required for fiscal year capital gains tax revenues exceeding \$1 billion (adjusted annually for economic growth), judgments and settlements of more than \$10 million that exceed the previous 5 years average of judgments and settlements, and a portion of the gaming tax revenues. Any excess undesignated fund balance as calculated by Section 5C of Chapter 29 of the MGL, are also transferred to this fund.

## **ADMINISTRATIVE CONTROL FUND:**

This fund accounts for the revenues generated by certain administrative functions of government, for which the Legislature has required a separate fund be established.

***Intragovernmental Service Fund*** - to account for the charges of any state agency for services provided to another state agency.

***Transitional Escrow Fund*** - to account for an amount equal to the fiscal year 2021 consolidated net surplus. This Fund shall not be subject to section 5C of Chapter 29 of the General Laws. The fund shall expire on June 30, 2022, and transfer the remaining unexpended balance to the Stabilization Fund established in section 2H of chapter 29 of the General Laws.

## **BUDGETED ENVIRONMENTAL FUNDS:**

***Inland Fisheries and Game Fund*** - to account for revenues from license and permit fees for inland fishing, hunting, trapping, and sporting licenses and revenue producing stamps or the sales of land, rights and properties, gifts, interest, and federal grant reimbursements; used for developing, maintaining and operating the Division of Fisheries and Wildlife. The fund is not subject to the requirements of Section 5C of Chapter 29 of the MGL.

***Marine Recreational Fisheries Development Fund*** - to account for salt water permit fees collected, funds, grants and gifts received as authorized, including investment income; used for development and administration of

recreational saltwater fishing improvement programs. The fund is not subject to the requirements of Section 5C of Chapter 29 of the MGL.

***Underground Storage Tank Petroleum Product Cleanup Fund*** - to account for fees, appropriations, grants, gifts or other contributions, and investment income. Annually, the fund is to receive the first \$30 million in underground petroleum storage fees. Expenditures are to provide reimbursements for cleanup and other expenses as a result of damage caused by underground storage tanks and systems.

## **OTHER BUDGETED FUNDS:**

These funds account for a variety of miscellaneous taxes, fees, fines and other revenues, which are restricted to the financing of specific Commonwealth programs.

***Public Safety Training Fund*** - to account for certain surcharge revenues imposed by MGL. Expenditures are for the instruction and recruitment of public safety personnel. The fund is not subject to the requirements of Section 5C of Chapter 29 of the MGL.

***Local Capital Projects Fund*** - to account for funds generated by the casino license fees and by the tax imposed on revenues generated by casinos (but not the slots parlor).

***Gaming Local Aid Fund*** - to account for gaming tax revenues imposed on casino revenues. The fund is used to finance local aid distributions to cities and towns.

***Education Fund*** - to account for a portion of the funds generated by the tax imposed on casino revenue (but not slots parlor) revenue. 35% of the funds received shall be appropriated for higher education purposes. Any expenditures for either higher education or K-12 education from this fund are required to supplement, not offset, General Appropriation Act spending.

***Local Aid Stabilization Fund*** - to account for funds generated by the tax imposed on casino revenues. Monies are used to supplement local aid distributions to cities and towns. The fund is not subject to the requirements of Section 5C of Chapter 29 of the MGL.

***Gaming Economic Development Fund*** - to account for a portion of the funds generated by the tax imposed on casino (but not slots parlor) revenue. Expenditures from the are to be used to support economic development and job growth.

***Marijuana Regulation Fund*** - to account for tax, application, civil penalties and interest revenues generated by the licensing and regulation of marijuana establishments. The fund is used to administer the operations of the Cannabis Control Commission and other departments to carry out marijuana regulations.

***Behavioral Outreach, Access and Support Trust Fund*** - to account for appropriations, grants, gifts or other contributions, investment income, and certain Federal Financial Participation (FFP) revenues. Funds shall be used to increase access to behavioral health professionals, ensure equal access to behavioral health services, ensure a complete continuum of behavioral health services and promote awareness and encourage the use of available behavioral health services. The fund is not subject to the requirements of Section 5C of Chapter 29 of the MGL.

***Federal COVID-19 Response Fund*** - to account for federal funds authorized under the federal legislation enacted after December 4, 2020 and in response to the COVID-19 outbreak or related economic recovery. Expenditures assist the commonwealth in its public health, community and economic recovery efforts to respond to the novel coronavirus disease outbreak.

***The following funds have been enacted in legislation but had no activity in FY21 and are not presented in this report:***

***Temporary Holding Fund*** - to account for cumulative tax revenues during the fiscal year in excess of permissible tax revenues as defined in Chapter 62F, Section 6A of the MGL. The fund balance in the fund closes annually to the Stabilization Fund to the extent of expenditures from that fund. Any remaining balance transfers to the General

Fund. The mechanism transferring tax revenues to the fund was repealed effective January 1, 2013, but the fund itself was not repealed.

***Tax Reduction Fund*** - to account for the maintenance of a reserve, which shall be used only to reduce personal income taxes.

***Substance Abuse Prevention and Treatment Fund*** - to account for sales tax revenues (non-dedicated) collected from the sale of alcoholic beverages, with the funds used for substance abuse treatment and prevention services. In November 2010, the sales tax on alcoholic beverages was repealed via referendum, effective January 1, 2011, but the fund itself was not repealed.

***International Educational and Foreign Language Grant Program Fund*** - to account for appropriations, bond proceeds or other monies authorized to be used to support programs and activities that advance cultural awareness, to support international education programs and promote the study of foreign languages.

***Dam Safety Trust Fund*** - to account for all revenues generated through agreements with public or private entities for dam safety purposes, and all fines, costs, expenses and interest imposed. Revenues over \$250,000 in a fiscal year shall be credited to the General Fund.

***Children and Families Protection Fund*** - to account for any penalties collected for violations of the Massachusetts Pesticide Control Act, amounts credited to the fund are used for the implementation and enforcement of said Act.

***Community First Trust Fund*** - The secretary of health and human services may expend amounts in excess of the \$16 million collected from federal reimbursements in the nonbudgeted Community First Trust Fund to ensure compliance with the state balancing incentive payment program. Monies deposited in the fund are used for non-institutionally-based long-term services and support. The fund is not subject to the requirements of Section 5C of Chapter 29 of the MGL.

***Home and Community-based Services Policy Lab Fund*** - to account for appropriations and any additional nonstate-sourced funds such as federal or private grants or donations. The fund is used to support research and analysis to enhance the development, evaluation, design and continued improvement of programs to individuals who need long-term services and support.

***Regional Water Entity Reimbursement Fund*** - to account for amounts to reimburse the Massachusetts Water Resources Authority for costs to provide financial assistance to cities and towns to rehabilitate collection systems.

***Manufacturing Fund*** - to account for a portion of gaming facility license fees.

***Community College Fund*** - to account for a portion of gaming license fees.

***Agricultural Reserve and Security Fund*** - to account for gifts, grants, donations, federal reimbursements and grants plus any interest earnings. Expenditures are to be used to foster agriculture in the Commonwealth and other purposes of the Department of Agricultural Resources.

***School Improvement Fund*** - to account for appropriations allocated in each fiscal year to the fund which are to be used to improve the quality of education at the school building level.



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**Budgeted Funds**  
Combining Balance Sheet - Statutory Basis  
As of June 30, 2021  
(Amounts in thousands)

	Administrative Control			
	General	Commonwealth Transportation	Commonwealth Stabilization	Intragovernmental Service
<b>ASSETS</b>				
Cash and short-term investments .....	\$ 2,137,303	\$ 635	\$ 4,322,279	\$ 46,454
Cash with fiscal agent .....	—	15,553	—	—
Investments .....	—	—	304,140	—
Receivables, net of allowance for uncollectibles:				
Taxes .....	—	—	—	—
Due from federal government .....	1,059,548	—	—	—
Other receivables .....	38,127	—	—	—
Due from cities and towns .....	9,312	—	—	—
Total assets .....	<u>\$ 3,244,290</u>	<u>\$ 16,188</u>	<u>\$ 4,626,419</u>	<u>\$ 46,454</u>
<b>LIABILITIES AND FUND BALANCE</b>				
Liabilities:				
Deficiency in cash and short-term investments .....	\$ —	\$ —	\$ —	\$ —
Accounts payable .....	2,028,577	635	—	27,823
Accrued payroll .....	158,539	—	—	5,283
Total liabilities .....	<u>2,187,116</u>	<u>635</u>	<u>—</u>	<u>33,106</u>
Fund balance/(deficit):				
Reserved for:				
Continuing appropriations .....	1,057,174	—	—	13,348
Commonwealth Stabilization .....	—	—	4,626,419	—
Debt service .....	—	15,553	—	—
Unreserved:				
Undesignated .....	—	—	—	—
Total fund balance/(deficit) .....	<u>1,057,174</u>	<u>15,553</u>	<u>4,626,419</u>	<u>13,348</u>
Total liabilities and fund balance .....	<u>\$ 3,244,290</u>	<u>\$ 16,188</u>	<u>\$ 4,626,419</u>	<u>\$ 46,454</u>

See accountants' review report

Administrative Control		Environmental			Budgeted Other				
Transitional Escrow	Inland Fisheries and Game	Marine Recreational Fisheries Development	Underground Storage Tank Petroleum Product Cleanup	Public Safety Training	Local Capital Projects	Gaming Local Aid	Education	Local Aid Stabilization	
\$ 1,460,324	\$ 10,724	\$ 3,866	\$ 3,787	\$ 387	\$ 2,500	\$ —	\$ —	\$ 50	
—	—	—	—	—	—	—	—	—	
—	—	—	—	—	—	—	—	—	
—	—	—	—	—	—	—	—	—	
—	—	—	—	—	—	—	—	—	
—	—	—	—	—	—	—	—	—	
—	—	—	—	—	—	—	—	—	
<u>\$ 1,460,324</u>	<u>\$ 10,724</u>	<u>\$ 3,866</u>	<u>\$ 3,787</u>	<u>\$ 387</u>	<u>\$ 2,500</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ 50</u>	
\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	
—	412	91	51	—	—	—	—	—	
—	302	37	40	—	—	—	—	—	
—	714	128	91	—	—	—	—	—	
—	—	—	3,696	—	2,500	—	—	—	
—	—	—	—	—	—	—	—	—	
—	—	—	—	—	—	—	—	—	
1,460,324	10,010	3,738	—	387	—	—	—	50	
1,460,324	10,010	3,738	3,696	387	2,500	—	—	50	
<u>\$ 1,460,324</u>	<u>\$ 10,724</u>	<u>\$ 3,866</u>	<u>\$ 3,787</u>	<u>\$ 387</u>	<u>\$ 2,500</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ 50</u>	

continued

**Budgeted Funds**  
Combining Balance Sheet - Statutory Basis

As of June 30, 2021

(Amounts in thousands)

	Budgeted Other			
	Gaming Economic Development	Marijuana Regulation	Behavioral Health Outreach, Access and Support Trust	Federal COVID-19 Response Fund
<b>ASSETS</b>				
Cash and short-term investments .....	\$ 2,931	\$ 3,114	\$ 12,467	\$ 4,891,987
Cash with fiscal agent .....	—	—	—	—
Investments .....	—	—	—	—
Receivables, net of allowance for uncollectibles:				
Taxes .....	—	—	—	—
Due from federal government .....	—	—	—	—
Other receivables .....	—	—	—	—
Due from cities and towns .....	—	—	—	—
Total assets .....	<u>\$ 2,931</u>	<u>\$ 3,114</u>	<u>12,467</u>	<u>4,891,987</u>
<b>LIABILITIES AND FUND BALANCE</b>				
Liabilities:				
Deficiency in cash and short-term investments .....	\$ —	\$ —	\$ —	\$ —
Accounts payable .....	2,931	805	576	—
Accrued payroll .....	—	209	—	—
Total liabilities .....	<u>2,931</u>	<u>1,014</u>	<u>576</u>	<u>—</u>
Fund balance/(deficit):				
Reserved for:				
Continuing appropriations .....	—	2,100	4,967	—
Commonwealth Stabilization .....	—	—	—	—
Debt service .....	—	—	—	—
Unreserved:				
Undesignated .....	—	—	6,924	4,891,987
Total fund balance/(deficit) .....	<u>—</u>	<u>2,100</u>	<u>11,891</u>	<u>4,891,987</u>
Total liabilities and fund balance .....	<u>\$ 2,931</u>	<u>\$ 3,114</u>	<u>\$ 12,467</u>	<u>\$ 4,891,987</u>

See accountants' review report



Totals (Memorandum only)	
-----------------------------	--

	2021		2020
\$	12,898,809	\$	3,299,351
	15,553		20,366
	304,140		302,134
	—		2,333,872
	1,059,548		1,282,178
	38,127		25,114
	9,312		10,936
\$	14,325,489	\$	7,273,951

\$	—	\$	1,548,450
	2,061,902		1,291,124
	164,410		139,172
	2,226,312		2,978,746

	1,083,785		756,279
	4,626,419		3,501,181
	15,553		20,366
	6,373,420		17,379
	12,099,177		4,295,205
\$	14,325,489	\$	7,273,951

**Budgeted Funds**  
Combining Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

				Administrative Control	
	General	Commonwealth Transportation	Commonwealth Stabilization	Intragovernmental Service	Transitional Escrow
REVENUES AND OTHER FINANCING SOURCES					
Revenues:					
Taxes	\$ 30,302,064	\$ 1,356,340	\$ 324	\$ —	\$ —
Assessments	399,848	23,177	—	—	—
Federal grants and reimbursements	13,440,226	—	—	—	—
Tobacco settlement revenue	245,636	—	—	—	—
Departmental	3,073,616	655,187	—	460,619	—
Miscellaneous	283,308	33	9,317	—	—
Total revenues	47,744,698	2,034,737	9,641	460,619	—
Other financing sources:					
Fringe benefit cost recovery	453,299	—	—	—	—
Lottery reimbursements	105,986	—	—	—	—
Lottery distributions	1,090,040	—	—	—	—
Operating transfers in	203,049	52,618	—	—	—
Stabilization transfer	—	—	1,115,597	—	—
Transfer for transitional escrow	—	—	—	—	1,460,324
Other fund deficit support	—	—	—	—	—
Total other financing sources	1,852,374	52,618	1,115,597	—	1,460,324
Total revenues and other financing sources	49,597,072	2,087,355	1,125,238	460,619	1,460,324
EXPENDITURES AND OTHER FINANCING USES					
Expenditures:					
Legislature	72,682	—	—	—	—
Judiciary	1,016,437	—	—	—	—
Inspector General	5,747	—	—	—	—
Governor and Lieutenant Governor	9,328	—	—	57	—
Secretary of the Commonwealth	58,444	—	—	—	—
Treasurer and Receiver-General	220,935	977	—	1	—
Auditor of the Commonwealth	19,825	—	—	—	—
Attorney General	54,951	—	—	—	—
Ethics Commission	2,489	—	—	—	—
District Attorney	145,969	—	—	—	—
Office of Campaign & Political Finance	1,660	—	—	—	—
Sheriffs' Departments	686,626	—	—	—	—
Disabled Persons Protection Commission	5,464	—	—	—	—
Commission on Status of Women	206	—	—	—	—
Board of Library Commissioners	33,821	—	—	—	—
Comptroller	9,270	—	—	—	—
Administration and Finance	2,211,033	—	—	10,419	—
Energy and Environmental Affairs	286,838	—	—	126,660	—
Health and Human Services	6,762,074	—	—	2,964	—
Executive Office of Technology Services and Security	46,826	—	—	113,861	—
Massachusetts Department of Transportation	—	127,000	—	99,694	—
Office of the Child Advocate	1,723	—	—	—	—
Commission Against Discrimination	6,824	—	—	—	—
Cannabis Control Commission	—	—	—	—	—
Executive Office of Education	2,833,844	—	—	—	—
Center for Health Information and Analysis	23,330	—	—	—	—
Public Safety and Security	1,407,723	—	—	55,658	—
Massachusetts Peace Officer Standards and Training	23	—	—	—	—
Housing and Economic Development	805,572	—	—	1,920	—
Labor and Workforce Development	59,672	—	—	—	—
Direct local aid	6,352,585	—	—	—	—
Medicaid program expenses	18,122,376	—	—	—	—
Post employment benefits	3,739,584	12,271	—	—	—
Debt service:					
Principal retirement	595,467	547,451	—	33,361	—
Interest and fiscal charges	569,410	543,757	—	—	—
Total expenditures	46,168,758	1,231,456	—	444,595	—
Other financing uses:					
Fringe benefit cost assessment	8,730	—	—	—	—
Operating transfers out	305,108	641,672	—	13,580	—
Stabilization transfer	1,098,139	—	—	—	—
Medical assistance transfer	505,250	—	—	—	—
Transfer for transitional escrow	1,151,006	214,622	—	—	—
Other fund deficit support	23,699	4,419	—	—	—
Total other financing uses	3,091,932	860,712	—	13,580	—
Total expenditures and other financing uses	49,260,690	2,092,168	—	458,175	—
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses					
	336,382	(4,813)	1,125,238	2,444	1,460,324
Fund balance/(deficit) at beginning of year	720,792	20,366	3,501,181	10,904	—
Fund balance/(deficit) at end of year	\$ 1,057,174	\$ 15,553	\$ 4,626,419	\$ 13,348	\$ 1,460,324

See accountants' review report

continued

**Budgeted Funds**  
Combining Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

	Budgeted Other			Totals (Memorandum only)	
	Marijuana Regulation	Behavioral Health Outreach, Access and Support Trust	Federal COVID-19 Response Fund	2021	2020
<b>REVENUES AND OTHER FINANCING SOURCES</b>					
Revenues:					
Taxes	\$ 112,370	\$ —	\$ —	\$ 31,771,947	\$ 27,612,766
Assessments	—	—	—	423,025	431,551
Federal grants and reimbursements	—	—	4,891,987	18,338,990	12,794,687
Tobacco settlement revenue	—	—	—	245,636	229,690
Departmental	25,066	—	—	4,255,760	4,314,582
Miscellaneous	7	—	—	292,723	385,777
Total revenues	137,443	—	4,891,987	55,328,081	45,769,053
Other financing sources:					
Fringe benefit cost recovery	—	—	—	453,299	573,874
Lottery reimbursements	—	—	—	105,986	110,928
Lottery distributions	—	—	—	1,090,040	967,263
Operating transfers in	—	10,000	—	399,135	587,966
Stabilization transfer	—	—	—	1,115,597	14,914
Transfer for transitional escrow	—	—	—	1,460,324	—
Other fund deficit support	—	—	—	30,068	305,412
Total other financing sources	—	10,000	—	4,654,449	2,560,357
Total revenues and other financing sources	137,443	10,000	4,891,987	59,982,530	48,329,410
<b>EXPENDITURES AND OTHER FINANCING USES</b>					
Expenditures:					
Legislature	—	—	—	72,682	70,381
Judiciary	1,912	—	—	1,018,349	1,018,791
Inspector General	—	—	—	5,747	5,762
Governor and Lieutenant Governor	—	—	—	9,385	7,330
Secretary of the Commonwealth	—	—	—	58,444	50,064
Treasurer and Receiver-General	—	—	—	221,914	237,778
Auditor of the Commonwealth	—	—	—	19,825	19,472
Attorney General	—	—	—	54,951	53,912
Ethics Commission	—	—	—	2,489	2,360
District Attorney	—	—	—	145,969	140,682
Office of Campaign & Political Finance	—	—	—	1,660	1,723
Sheriffs' Departments	117	—	—	686,751	624,848
Disabled Persons Protection Commission	—	—	—	5,464	4,878
Commission on Status of Women	—	—	—	206	—
Board of Library Commissioners	—	—	—	33,821	30,382
Comptroller	—	—	—	19,689	14,498
Administration and Finance	—	—	—	2,350,156	2,371,897
Energy and Environmental Affairs	564	—	—	305,957	285,984
Health and Human Services	36,823	609	—	6,913,367	6,740,778
Executive Office of Technology Services and Security	—	—	—	146,520	135,085
Massachusetts Department of Transportation	—	—	—	127,000	127,900
Office of the Child Advocate	—	—	—	1,723	1,521
Commission Against Discrimination	—	—	—	6,824	—
Cannabis Control Commission	11,334	—	—	11,334	12,597
Executive Office of Education	—	—	—	2,838,327	2,694,126
Center for Health Information and Analysis	—	—	—	23,330	19,930
Public Safety and Security	2,053	—	—	1,466,042	1,532,519
Massachusetts Peace Officer Standards and Training	—	—	—	23	—
Housing and Economic Development	28	—	—	817,115	636,770
Labor and Workforce Development	—	—	—	64,646	66,762
Direct local aid	—	—	—	6,482,323	6,376,321
Medicaid program expenses	—	—	—	18,122,376	17,022,624
Post employment benefits	—	—	—	3,751,854	3,304,975
Debt service:					
Principal retirement	—	—	—	1,176,279	1,280,987
Interest and fiscal charges	—	—	—	1,113,167	1,129,176
Total expenditures	52,831	609	—	48,075,709	46,022,813
Other financing uses:					
Fringe benefit cost assessment	2,429	—	—	17,029	15,591
Operating transfers out	—	—	—	992,039	1,143,801
Stabilization transfer	—	—	—	1,098,139	—
Medical assistance transfer	—	—	—	505,250	505,785
Transfer for transitional escrow	80,133	—	—	1,460,324	—
Other fund deficit support	1,650	—	—	30,068	305,412
Total other financing uses	84,212	—	—	4,102,849	1,970,589
Total expenditures and other financing uses	137,043	609	—	52,178,558	47,993,402
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses	400	9,391	4,891,987	7,803,972	336,008
Fund balance/(deficit) at beginning of year	1,700	2,500	—	4,295,205	3,959,197
Fund balance/(deficit) at end of year	\$ 2,100	\$ 11,891	\$ 4,891,987	\$ 12,099,177	\$ 4,295,205

See accountants' review report



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# Budgeted Funds

## Combining Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Budget and Actual

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	General			Commonwealth Transportation		
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES AND OTHER FINANCING SOURCES</b>						
Revenues:						
Taxes	\$24,716,800	\$30,302,064	\$ 5,585,264	\$ 1,136,100	\$ 1,356,340	\$ 220,240
Assessments	430,650	399,848	(30,802)	23,803	23,177	(626)
Federal grants and reimbursements	13,868,076	13,440,226	(427,850)	—	—	—
Tobacco settlement revenue	261,482	245,636	(15,846)	—	—	—
Departmental	3,034,358	3,073,616	39,258	656,476	655,187	(1,289)
Miscellaneous	428,178	283,308	(144,870)	—	33	33
Total revenues	42,739,544	47,744,698	5,005,154	1,816,379	2,034,737	218,358
Other financing sources:						
Fringe benefit cost recovery	—	453,299	453,299	—	—	—
Lottery reimbursements	—	105,986	105,986	—	—	—
Lottery distributions	—	1,090,040	1,090,040	—	—	—
Operating transfers in	1,871,154	203,049	(1,668,105)	28,436	52,618	24,182
Stabilization transfer	—	—	—	—	—	—
Transfer for transitional escrow	—	—	—	—	—	—
Other fund deficit support	—	—	—	—	—	—
Total other financing sources	1,871,154	1,852,374	(18,780)	28,436	52,618	24,182
Total revenues and other financing sources	44,610,698	49,597,072	4,986,374	1,844,815	2,087,355	242,540
<b>EXPENDITURES AND OTHER FINANCING USES</b>						
Expenditures:						
Legislature	120,011	72,682	47,329	—	—	—
Judiciary	1,074,157	1,016,437	57,720	—	—	—
Inspector General	6,059	5,747	312	—	—	—
Governor and Lieutenant Governor	10,806	9,328	1,478	—	—	—
Secretary of the Commonwealth	61,388	58,444	2,944	—	—	—
Treasurer and Receiver-General	281,208	220,935	60,273	—	977	(977)
Auditor of the Commonwealth	21,243	19,825	1,418	—	—	—
Attorney General	57,414	54,951	2,463	—	—	—
Ethics Commission	2,584	2,489	95	—	—	—
District Attorney	148,905	145,969	2,936	—	—	—
Office of Campaign & Political Finance	1,840	1,660	180	—	—	—
Sheriffs' Departments	694,877	686,626	8,251	—	—	—
Disabled Persons Protection Commission	7,897	5,464	2,433	—	—	—
Commission on Status of Women	206	206	—	—	—	—
Board of Library Commissioners	34,018	33,821	197	—	—	—
Comptroller	9,645	9,270	375	—	—	—
Administration and Finance	2,636,777	2,211,033	425,744	—	—	—
Energy and Environmental Affairs	313,756	286,838	26,918	—	—	—
Health and Human Services	7,253,671	6,762,074	491,597	—	—	—
Executive Office of Technology Services and Security	48,667	46,826	1,841	—	—	—
Massachusetts Department of Transportation	—	—	—	127,000	127,000	—
Office of the Child Advocate	2,999	1,723	1,276	—	—	—
Commission Against Discrimination	8,349	6,824	1,525	—	—	—
Cannabis Control Commission	—	—	—	—	—	—
Executive Office of Education	3,149,359	2,833,844	315,515	—	—	—
Center for Health Information and Analysis	23,588	23,330	258	—	—	—
Public Safety and Security	1,475,248	1,407,723	67,525	—	—	—
Massachusetts Peace Officer Standards and Training	250	23	227	—	—	—
Housing and Economic Development	890,805	805,572	85,233	—	—	—
Labor and Workforce Development	79,662	59,672	19,990	—	—	—
Direct local aid	6,355,436	6,352,585	2,851	—	—	—
Medicaid program expenses	18,280,385	18,122,376	158,009	—	—	—
Post employment benefits	3,739,620	3,739,584	36	12,271	12,271	—
Debt service:						
Principal retirement	624,981	595,467	29,514	587,215	547,451	39,764
Interest and fiscal charges	597,633	569,410	28,223	566,310	543,757	22,553
Total expenditures	48,013,444	46,168,758	1,844,686	1,292,796	1,231,456	61,340
Other financing uses:						
Fringe benefit cost assessment	—	8,730	(8,730)	—	—	—
Operating transfers out	298,158	305,108	(6,950)	641,672	641,672	—
Stabilization transfer	1,098,140	1,098,139	1	—	—	—
Medical assistance transfer	537,187	505,250	31,937	—	—	—
Transfer for transitional escrow	—	1,151,006	(1,151,006)	—	214,622	(214,622)
Other fund deficit support	—	23,699	(23,699)	—	4,419	(4,419)
Total other financing uses	1,933,485	3,091,932	(1,158,447)	641,672	860,713	(219,041)
Total expenditures and other financing uses	49,946,929	49,260,690	686,239	1,934,468	2,092,169	(157,701)
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses	\$ (5,336,231)	336,382	\$ 5,672,613	\$ (89,653)	(4,814)	\$ 84,839
Fund balance/(deficit) at beginning of year		720,792			20,366	
Fund balance/(deficit) at end of year		\$ 1,057,174			\$ 15,552	

See accountants' review report

continued



# Budgeted Funds

## Combining Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Budget and Actual

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	Environmental					
	Inland Fisheries and Game			Marine Recreational Fisheries Development		
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES AND OTHER FINANCING SOURCES</b>						
Revenues:						
Taxes	\$ 800	\$ 849	\$ 49	\$ —	\$ —	\$ —
Assessments	—	—	—	—	—	—
Federal grants and reimbursements	7,800	6,776	(1,024)	—	—	—
Tobacco settlement revenue	—	—	—	—	—	—
Departmental	7,082	8,702	1,620	1,765	1,868	103
Miscellaneous	70	58	(12)	—	—	—
Total revenues	15,752	16,385	633	1,765	1,868	103
Other financing sources:						
Fringe benefit cost recovery	—	—	—	—	—	—
Lottery reimbursements	—	—	—	—	—	—
Lottery distributions	—	—	—	—	—	—
Operating transfers in	195	236	41	—	—	—
Stabilization transfer	—	—	—	—	—	—
Transfer for transitional escrow	—	—	—	—	—	—
Other fund deficit support	—	—	—	—	—	—
Total other financing sources	195	236	41	—	—	—
Total revenues and other financing sources	15,947	16,621	674	1,765	1,868	103
<b>EXPENDITURES AND OTHER FINANCING USES</b>						
Expenditures:						
Legislature	—	—	—	—	—	—
Judiciary	—	—	—	—	—	—
Inspector General	—	—	—	—	—	—
Governor and Lieutenant Governor	—	—	—	—	—	—
Secretary of the Commonwealth	—	—	—	—	—	—
Treasurer and Receiver-General	—	—	—	—	—	—
Auditor of the Commonwealth	—	—	—	—	—	—
Attorney General	21	—	21	—	—	—
Ethics Commission	—	—	—	—	—	—
District Attorney	—	—	—	—	—	—
Office of Campaign & Political Finance	—	—	—	—	—	—
Sheriffs' Departments	—	—	—	—	—	—
Disabled Persons Protection Commission	—	—	—	—	—	—
Commission on Status of Women	—	—	—	—	—	—
Board of Library Commissioners	—	—	—	—	—	—
Comptroller	—	—	—	—	—	—
Administration and Finance	—	—	—	—	—	—
Energy and Environmental Affairs	18,130	14,195	3,935	1,847	1,395	452
Health and Human Services	—	—	—	—	—	—
Executive Office of Technology Services and Security	—	—	—	—	—	—
Massachusetts Department of Transportation	—	—	—	—	—	—
Office of the Child Advocate	—	—	—	—	—	—
Commission Against Discrimination	—	—	—	—	—	—
Cannabis Control Commission	—	—	—	—	—	—
Executive Office of Education	—	—	—	—	—	—
Center for Health Information and Analysis	—	—	—	—	—	—
Public Safety and Security	—	—	—	—	—	—
Massachusetts Peace Officer Standards and Training	—	—	—	—	—	—
Housing and Economic Development	—	—	—	—	—	—
Labor and Workforce Development	—	—	—	—	—	—
Direct local aid	—	—	—	—	—	—
Medicaid program expenses	—	—	—	—	—	—
Post employment benefits	—	—	—	—	—	—
Debt service:						
Principal retirement	—	—	—	—	—	—
Interest and fiscal charges	—	—	—	—	—	—
Total expenditures	18,151	14,195	3,956	1,847	1,395	452
Other financing uses:						
Fringe benefit cost assessment	—	3,443	(3,443)	—	222	(222)
Operating transfers out	—	—	—	—	—	—
Stabilization transfer	—	—	—	—	—	—
Medical assistance transfer	—	—	—	—	—	—
Transfer for transitional escrow	—	—	—	—	—	—
Other fund deficit support	—	—	—	—	—	—
Total other financing uses	—	3,443	(3,443)	—	222	(222)
Total expenditures and other financing uses	18,151	17,638	513	1,847	1,617	230
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses	\$ (2,204)	(1,017)	\$ 1,187	\$ (82)	251	\$ 333
Fund balance/(deficit) at beginning of year		11,027			3,487	
Fund balance/(deficit) at end of year		\$ 10,010			\$ 3,738	

See accountants' review report

continued

# Budgeted Funds

## Combining Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Budget and Actual

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	Budgeted Other					
	Gaming Local Aid			Education		
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES AND OTHER FINANCING SOURCES</b>						
Revenues:						
Taxes .....	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Assessments .....	—	—	—	—	—	—
Federal grants and reimbursements .....	—	—	—	—	—	—
Tobacco settlement revenue .....	—	—	—	—	—	—
Departmental .....	—	—	—	—	—	—
Miscellaneous .....	—	—	—	—	—	—
Total revenues .....	—	—	—	—	—	—
Other financing sources:						
Fringe benefit cost recovery .....	—	—	—	—	—	—
Lottery reimbursements .....	—	—	—	—	—	—
Lottery distributions .....	—	—	—	—	—	—
Operating transfers in .....	79,427	84,351	4,924	23,948	24,441	493
Stabilization transfer .....	—	—	—	—	—	—
Transfer for transitional escrow .....	—	—	—	—	—	—
Other fund deficit support .....	—	30,068	30,068	—	—	—
Total other financing sources .....	79,427	114,419	34,992	23,948	24,441	493
Total revenues and other financing sources .....	79,427	114,419	34,992	23,948	24,441	493
<b>EXPENDITURES AND OTHER FINANCING USES</b>						
Expenditures:						
Legislature .....	—	—	—	—	—	—
Judiciary .....	—	—	—	—	—	—
Inspector General .....	—	—	—	—	—	—
Governor and Lieutenant Governor .....	—	—	—	—	—	—
Secretary of the Commonwealth .....	—	—	—	—	—	—
Treasurer and Receiver-General .....	—	—	—	—	—	—
Auditor of the Commonwealth .....	—	—	—	—	—	—
Attorney General .....	—	—	—	—	—	—
Ethics Commission .....	—	—	—	—	—	—
District Attorney .....	—	—	—	—	—	—
Office of Campaign & Political Finance .....	—	—	—	—	—	—
Sheriffs' Departments .....	—	—	—	—	—	—
Disabled Persons Protection Commission .....	—	—	—	—	—	—
Commission on Status of Women .....	—	—	—	—	—	—
Board of Library Commissioners .....	—	—	—	—	—	—
Comptroller .....	—	—	—	—	—	—
Administration and Finance .....	—	—	—	—	—	—
Energy and Environmental Affairs .....	—	—	—	—	—	—
Health and Human Services .....	—	—	—	—	—	—
Executive Office of Technology Services and Security .....	—	—	—	—	—	—
Massachusetts Department of Transportation .....	—	—	—	—	—	—
Office of the Child Advocate .....	—	—	—	—	—	—
Commission Against Discrimination .....	—	—	—	—	—	—
Cannabis Control Commission .....	—	—	—	—	—	—
Executive Office of Education .....	—	—	—	4,484	4,484	—
Center for Health Information and Analysis .....	—	—	—	—	—	—
Public Safety and Security .....	—	—	—	—	—	—
Massachusetts Peace Officer Standards and Training .....	—	—	—	—	—	—
Housing and Economic Development .....	—	—	—	—	—	—
Labor and Workforce Development .....	—	—	—	—	—	—
Direct local aid .....	114,442	114,419	23	15,323	15,319	4
Medicaid program expenses .....	—	—	—	—	—	—
Post employment benefits .....	—	—	—	—	—	—
Debt service:						
Principal retirement .....	—	—	—	—	—	—
Interest and fiscal charges .....	—	—	—	—	—	—
Total expenditures .....	114,442	114,419	23	19,807	19,803	4
Other financing uses:						
Fringe benefit cost assessment .....	—	—	—	—	1,629	(1,629)
Operating transfers out .....	—	—	—	—	—	—
Stabilization transfer .....	—	—	—	—	—	—
Medical assistance transfer .....	—	—	—	—	—	—
Transfer for transitional escrow .....	—	—	—	—	2,948	(2,948)
Other fund deficit support .....	—	—	—	—	61	(61)
Total other financing uses .....	—	—	—	—	4,638	(4,638)
Total expenditures and other financing uses .....	114,442	114,419	23	19,807	24,441	(4,634)
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	\$ (35,015)	—	\$ 35,015	\$ 4,141	—	\$ (4,141)
Fund balance/(deficit) at beginning of year .....	—	—	—	—	—	—
Fund balance/(deficit) at end of year .....	\$ —	—	—	\$ —	—	—
See accountants' review report						

Budgeted Other								
Local Aid Stabilization			Gaming Economic Development			Marijuana Regulation		
Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 54,500	\$ 112,370	\$ 57,870
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	13,717	25,066	11,349
—	—	—	—	—	—	355	7	(348)
—	—	—	—	—	—	68,572	137,443	68,871
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	16,251	16,585	334	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	16,251	16,585	334	—	—	—
—	—	—	16,251	16,585	334	68,572	137,443	68,871
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	2,984	1,912	1,072
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	117	117	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	2,492	564	1,928
—	—	—	—	—	—	41,309	36,823	4,486
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	15,497	11,334	4,163
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	2,077	2,053	24
—	—	—	—	—	—	—	—	—
—	—	—	1,900	1,898	2	6,778	28	6,750
—	—	—	10,907	4,975	5,932	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	12,807	6,873	5,934	71,254	52,831	18,423
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	2,429	(2,429)
—	—	—	10,000	7,000	3,000	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—
—	—	—	—	11,264	(11,264)	—	80,133	(80,133)
—	—	—	—	232	(232)	—	1,650	(1,650)
—	—	—	10,000	18,496	(8,496)	—	84,212	(84,212)
—	—	—	22,807	25,369	(2,562)	71,254	137,043	(65,789)
\$ —	\$ —	\$ —	\$ (6,556)	(8,784)	\$ (2,228)	\$ (2,682)	400	\$ 3,082
—	50	—	—	8,784	—	—	1,700	—
—	\$ 50	—	—	\$ —	—	—	\$ 2,100	—

continued

## Budgeted Funds

### Combining Statements of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis - Budget and Actual

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	Budgeted Other					
	Behavioral Health Outreach, Access and Support Trust			Federal COVID-19 Response Fund		
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES AND OTHER FINANCING SOURCES</b>						
Revenues:						
Taxes .....	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Assessments .....	—	—	—	—	—	—
Federal grants and reimbursements .....	—	—	—	—	4,891,987	4,891,987
Tobacco settlement revenue .....	—	—	—	—	—	—
Departmental .....	—	—	—	—	—	—
Miscellaneous .....	—	—	—	—	—	—
Total revenues .....	—	—	—	—	4,891,987	4,891,987
Other financing sources:						
Fringe benefit cost recovery .....	—	—	—	—	—	—
Lottery reimbursements .....	—	—	—	—	—	—
Lottery distributions .....	—	—	—	—	—	—
Operating transfers in .....	—	10,000	10,000	—	—	—
Stabilization transfer .....	—	—	—	—	—	—
Transfer for transitional escrow .....	—	—	—	—	—	—
Other fund deficit support .....	—	—	—	—	—	—
Total other financing sources .....	—	10,000	10,000	—	—	—
Total revenues and other financing sources .....	—	10,000	10,000	—	4,891,987	4,891,987
<b>EXPENDITURES AND OTHER FINANCING USES</b>						
Expenditures:						
Legislature .....	—	—	—	—	—	—
Judiciary .....	—	—	—	—	—	—
Inspector General .....	—	—	—	—	—	—
Governor and Lieutenant Governor .....	—	—	—	—	—	—
Secretary of the Commonwealth .....	—	—	—	—	—	—
Treasurer and Receiver-General .....	—	—	—	—	—	—
Auditor of the Commonwealth .....	—	—	—	—	—	—
Attorney General .....	—	—	—	—	—	—
Ethics Commission .....	—	—	—	—	—	—
District Attorney .....	—	—	—	—	—	—
Office of Campaign & Political Finance .....	—	—	—	—	—	—
Sheriffs' Departments .....	—	—	—	—	—	—
Disabled Persons Protection Commission .....	—	—	—	—	—	—
Commission on Status of Women .....	—	—	—	—	—	—
Board of Library Commissioners .....	—	—	—	—	—	—
Comptroller .....	—	—	—	—	—	—
Administration and Finance .....	—	—	—	—	—	—
Energy and Environmental Affairs .....	—	—	—	—	—	—
Health and Human Services .....	5,795	609	5,186	—	—	—
Executive Office of Technology Services and Security .....	—	—	—	—	—	—
Massachusetts Department of Transportation .....	—	—	—	—	—	—
Office of the Child Advocate .....	—	—	—	—	—	—
Commission Against Discrimination .....	—	—	—	—	—	—
Cannabis Control Commission .....	—	—	—	—	—	—
Executive Office of Education .....	—	—	—	—	—	—
Center for Health Information and Analysis .....	—	—	—	—	—	—
Public Safety and Security .....	—	—	—	—	—	—
Massachusetts Peace Officer Standards and Training .....	—	—	—	—	—	—
Housing and Economic Development .....	—	—	—	—	—	—
Labor and Workforce Development .....	—	—	—	—	—	—
Direct local aid .....	—	—	—	—	—	—
Medicaid program expenses .....	—	—	—	—	—	—
Post employment benefits .....	—	—	—	—	—	—
Debt service:						
Principal retirement .....	—	—	—	—	—	—
Interest and fiscal charges .....	—	—	—	—	—	—
Total expenditures .....	5,795	609	5,186	—	—	—
Other financing uses:						
Fringe benefit cost assessment .....	—	—	—	—	—	—
Operating transfers out .....	—	—	—	—	—	—
Stabilization transfer .....	—	—	—	—	—	—
Medical assistance transfer .....	—	—	—	—	—	—
Transfer for transitional escrow .....	—	—	—	—	—	—
Other fund deficit support .....	—	—	—	—	—	—
Total other financing uses .....	—	—	—	—	—	—
Total expenditures and other financing uses .....	5,795	609	5,186	—	—	—
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	\$ (5,795)	9,391	\$ 15,186	\$ —	4,891,987	\$ 4,891,987
Fund balance/(deficit) at beginning of year .....		2,500			—	
Fund balance/(deficit) at end of year .....		\$ 11,891			\$ 4,891,987	

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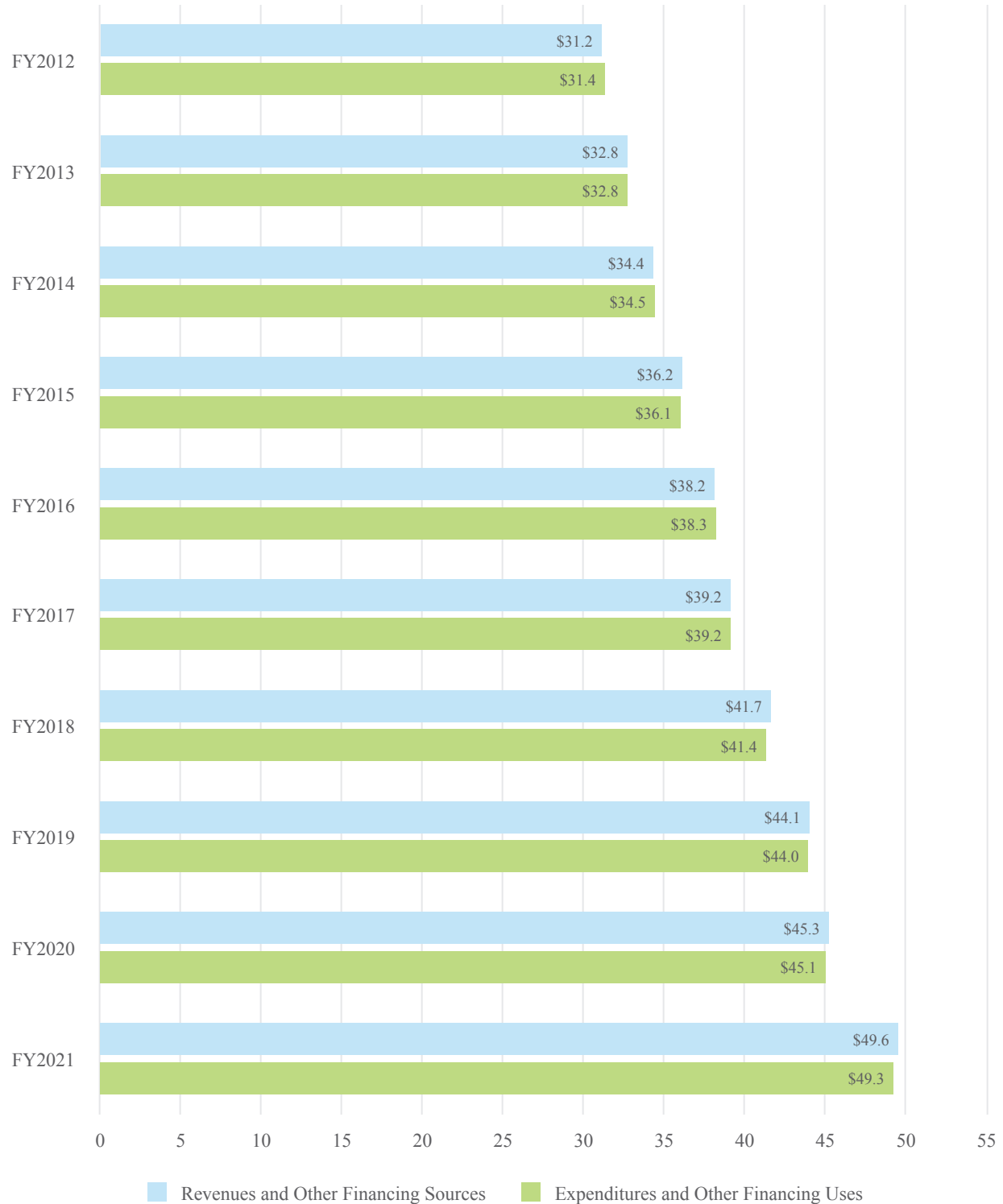
Totals (Memorandum only)		
Budget	Actual	Variance Favorable (Unfavorable)
\$ 25,908,200	\$ 31,771,947	\$ 5,863,747
454,453	423,025	(31,428)
13,875,876	18,338,990	4,463,114
261,482	245,636	(15,846)
3,744,448	4,255,760	511,312
467,603	292,723	(174,880)
44,712,062	55,328,081	10,616,019
—	453,299	453,299
—	105,986	105,986
—	1,090,040	1,090,040
2,027,109	399,135	(1,627,974)
17,106	1,115,597	1,098,491
—	1,460,324	1,460,324
—	30,068	30,068
2,044,215	4,654,449	2,610,234
46,756,277	59,982,530	13,226,253
120,011	72,682	47,329
1,077,142	1,018,349	58,793
6,059	5,747	312
10,864	9,385	1,479
61,404	58,444	2,960
281,209	221,914	59,295
21,243	19,825	1,418
57,436	54,951	2,485
2,584	2,489	95
148,905	145,969	2,936
1,840	1,660	180
695,002	686,751	8,251
7,897	5,464	2,433
206	206	—
34,018	33,821	197
66,551	19,689	46,862
2,855,813	2,350,156	505,657
339,375	305,957	33,418
7,453,409	6,913,367	540,042
195,918	146,520	49,398
127,000	127,000	—
2,999	1,723	1,276
8,349	6,824	1,525
15,497	11,334	4,163
3,155,703	2,838,327	317,376
23,588	23,330	258
1,555,280	1,466,042	89,238
250	23	227
914,862	817,115	97,747
90,569	64,646	25,923
6,485,200	6,482,323	2,877
18,280,385	18,122,376	158,009
3,751,891	3,751,854	37
1,247,802	1,176,279	71,523
1,163,943	1,113,167	50,776
50,260,204	48,075,709	2,184,495
—	17,029	(17,029)
988,088	992,039	(3,951)
1,098,140	1,098,139	1
537,187	505,250	31,937
—	1,460,324	(1,460,324)
—	30,068	(30,068)
2,623,415	4,102,849	(1,479,434)
52,883,619	52,178,558	705,061
\$ (6,127,342)	7,803,972	\$ 13,931,314
	4,295,205	
	\$ 12,099,177	



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**THE BIG PICTURE: HISTORICAL CONTEXT**  
**General Fund - Total Revenues and Other Financing Sources /**  
**Total Expenditures and Other Financing Uses**  
**Last Ten Fiscal Years**  
**(Amounts in \$ Billions)**



**General Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 2,137,303	\$ —
Receivables, net of allowance for uncollectibles:		
Taxes receivable .....	—	2,333,872
Due from federal government .....	1,059,548	1,282,178
Other receivables .....	38,127	25,114
Due from cities and towns .....	9,312	10,936
Total assets .....	<u>\$ 3,244,290</u>	<u>\$ 3,652,100</u>
 <b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Deficiency in cash and short-term investments .....	\$ —	\$ 1,548,450
Accounts payable .....	2,028,577	1,248,345
Accrued payroll .....	158,539	134,513
Total liabilities .....	<u>2,187,116</u>	<u>2,931,308</u>
 Fund balance:		
Reserved fund balance:		
Reserved for continuing appropriations .....	1,057,174	720,792
Total fund balance .....	<u>1,057,174</u>	<u>720,792</u>
Total liabilities and fund balance .....	<u>\$ 3,244,290</u>	<u>\$ 3,652,100</u>

See accountants' review report

## General Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Taxes .....	\$ 24,716,800	\$ 30,302,064	\$ 5,585,264	\$ 26,310,628
Assessments .....	430,650	399,848	(30,802)	408,928
Federal grants and reimbursements .....	13,868,076	13,440,226	(427,850)	12,785,622
Tobacco settlement revenue .....	261,482	245,636	(15,846)	229,690
Departmental .....	3,034,358	3,073,616	39,258	3,203,982
Miscellaneous .....	428,178	283,308	(144,870)	323,326
Total revenues .....	42,739,544	47,744,698	5,005,154	43,262,176
Other financing sources:				
Fringe benefit cost recovery .....	—	453,299	453,299	573,874
Lottery reimbursements .....	—	105,986	105,986	110,928
Lottery distributions .....	—	1,090,040	1,090,040	967,263
Operating transfers in .....	1,871,154	203,049	(1,668,105)	216,386
Other fund deficit support .....	—	—	—	207,606
Total other financing sources .....	1,871,154	1,852,374	(18,780)	2,076,057
Total revenues and other financing sources .....	44,610,698	49,597,072	4,986,374	45,338,233
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Legislature .....	120,011	72,682	47,329	70,381
Judiciary .....	1,074,157	1,016,437	57,720	1,018,791
Inspector General .....	6,059	5,747	312	5,762
Governor and Lieutenant Governor .....	10,806	9,328	1,478	7,213
Secretary of the Commonwealth .....	61,388	58,444	2,944	50,064
Treasurer and Receiver-General .....	281,208	220,935	60,273	237,778
Auditor of the Commonwealth .....	21,243	19,825	1,418	19,472
Attorney General .....	57,414	54,951	2,463	53,912
Ethics Commission .....	2,584	2,489	95	2,360
District Attorney .....	148,905	145,969	2,936	140,682
Office of Campaign and Political Finance .....	1,840	1,660	180	1,723
Sheriffs' Department .....	694,877	686,626	8,251	624,547
Disabled Persons Protection Commission .....	7,897	5,464	2,433	4,878
Commission on Status of Women .....	206	206	—	203
Board of Library Commissioners .....	34,018	33,821	197	30,382
Comptroller .....	9,645	9,270	375	9,414
Administration and Finance .....	2,636,777	2,211,033	425,744	2,217,598

## General Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
Expenditures (continued):				
Energy and Environmental Affairs .....	313,756	286,838	26,918	265,648
Health and Human Services .....	7,253,671	6,762,074	491,597	6,539,351
Executive Office of Technology Services and Security .....	48,667	46,826	1,841	40,057
Massachusetts Department of Transportation .....	—	—	—	900
Office of the Child Advocate .....	2,999	1,723	1,276	1,521
Commission Against Discrimination .....	8,349	6,824	1,525	—
Executive Office of Education .....	3,149,359	2,833,844	315,515	2,672,996
Center for Health Information and Analysis .....	23,588	23,330	258	19,930
Public Safety and Security .....	1,475,248	1,407,723	67,525	1,477,754
Massachusetts Peace Officer Standards and Training .....	250	23	227	—
Housing and Economic Development .....	890,805	805,572	85,233	625,123
Labor and Workforce Development .....	79,662	59,672	19,990	60,960
Direct local aid .....	6,355,436	6,352,585	2,851	6,249,547
Medicaid .....	18,280,385	18,122,376	158,009	17,022,624
Post employment benefits .....	3,739,620	3,739,584	36	3,295,357
Debt service:				
Principal retirement .....	624,981	595,467	29,514	704,392
Interest and fiscal charges .....	597,633	569,410	28,223	586,580
Total expenditures .....	<u>48,013,444</u>	<u>46,168,758</u>	<u>1,844,686</u>	<u>44,057,900</u>
Other financing uses:				
Fringe benefit cost assessment .....	—	8,730	(8,730)	5,676
Operating transfers out .....	298,158	305,108	(6,950)	482,327
Stabilization transfer .....	1,098,140	1,098,139	1	—
Medical assistance transfer .....	537,187	505,250	31,937	505,785
Transfer for transitional escrow .....	—	1,151,006	(1,151,006)	—
Other fund deficit support .....	—	23,699	(23,699)	—
Total other financing uses .....	<u>1,933,485</u>	<u>3,091,932</u>	<u>(1,158,447)</u>	<u>993,788</u>
Total expenditures and other financing uses .....	<u>49,946,929</u>	<u>49,260,690</u>	<u>686,239</u>	<u>45,051,688</u>
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	<u>\$ (5,336,231)</u>	336,382	<u>\$ 5,672,613</u>	286,545
Fund balance/(deficit) at beginning of year .....		<u>720,792</u>		<u>434,247</u>
Fund balance/(deficit) at end of year .....		<u>\$ 1,057,174</u>		<u>\$ 720,792</u>

continued

See accountants' review report



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**Commonwealth Transportation Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 635	\$ 849
Cash with fiscal agent.....	15,553	20,366
Total assets.....	<u>\$ 16,188</u>	<u>\$ 21,215</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ 635	\$ 849
Total liabilities .....	<u>635</u>	<u>849</u>
Fund balance:		
Reserved fund balance:		
Reserved for debt service.....	15,553	20,366
Total fund balance .....	15,553	20,366
Total liabilities and fund balance.....	<u>\$ 16,188</u>	<u>\$ 21,215</u>

See accountants' review report

# Commonwealth Transportation Fund

## Statement of Revenues, Expenditures And Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Taxes .....	\$ 1,136,100	\$ 1,356,340	\$ 220,240	\$ 1,249,176
Assessments .....	23,803	23,177	(626)	22,623
Departmental .....	656,476	655,187	(1,289)	598,017
Miscellaneous .....	—	33	33	852
Total revenues .....	1,816,379	2,034,737	218,358	1,870,668
Other financing sources:				
Operating transfers in .....	28,436	52,618	24,182	258,543
Total other financing sources .....	28,436	52,618	24,182	258,543
Total revenues and other financing sources .....	1,844,815	2,087,355	242,540	2,129,211
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Treasurer and Receiver-General .....	—	977	(977)	—
Massachusetts Department of Transportation .....	127,000	127,000	—	127,000
Post employment benefits .....	12,271	12,271	—	9,618
Debt service:				
Principal retirement .....	587,215	547,451	39,764	552,038
Interest and fiscal charges .....	566,310	543,757	22,553	542,596
Total expenditures .....	1,292,796	1,231,456	61,340	1,231,252
Other financing uses:				
Operating transfers out .....	641,672	641,672	—	619,590
Transfer for transitional escrow .....	—	214,622	(214,622)	—
Other fund deficit support .....	—	4,419	(4,419)	305,412
Total other financing uses .....	641,672	860,712	(219,040)	925,002
Total expenditures and other financing uses .....	1,934,468	2,092,168	(157,700)	2,156,254
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	\$ (89,653)	(4,813)	\$ 84,840	(27,043)
Fund balance/(deficit) at beginning of year .....		20,366		47,409
Fund balance/(deficit) at end of year .....		\$ 15,553		\$ 20,366

See accountants' review report

**Commonwealth Stabilization Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 4,322,279	\$ 3,199,047
Investments .....	304,140	302,134
Total assets .....	<u>\$ 4,626,419</u>	<u>\$ 3,501,181</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ —	\$ —
Total liabilities .....	<u>—</u>	<u>—</u>
Fund balance:		
Reserved fund balance:		
Reserved for Commonwealth Stabilization .....	4,626,419	3,501,181
Total fund balance .....	<u>4,626,419</u>	<u>3,501,181</u>
Total liabilities and fund balance .....	<u>\$ 4,626,419</u>	<u>\$ 3,501,181</u>

See accountants' review report



# Commonwealth Stabilization Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Taxes .....	\$ —	\$ 324	\$ 324	\$ 362
Miscellaneous .....	39,000	9,317	(29,683)	61,529
Total revenues .....	39,000	9,641	(29,359)	61,891
Other financing sources:				
Stabilization transfer .....	17,106	1,115,597	1,098,491	14,914
Total other financing sources .....	17,106	1,115,597	1,098,491	14,914
Total revenues and other financing sources .....	56,106	1,125,238	1,069,132	76,805
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Administration and Finance .....	—	—	—	—
Total expenditures .....	—	—	—	—
Other financing uses:				
Stabilization transfer .....	—	—	—	—
Total other financing uses .....	—	—	—	—
Total expenditures and other financing uses .....	—	—	—	—
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	\$ 56,106	1,125,238	\$ 1,069,132	76,805
Fund balance/(deficit) at beginning of year .....		3,501,181		3,424,376
Fund balance/(deficit) at end of year .....		\$4,626,419		\$3,501,181

See accountants' review report

**Intragovernmental Service Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 46,454	\$ 54,025
Total assets .....	<u>\$ 46,454</u>	<u>\$ 54,025</u>
<b>LIABILITIES AND FUND EQUITY</b>		
Liabilities:		
Accounts payable .....	\$ 27,823	\$ 39,027
Accrued payroll .....	5,283	4,094
Total liabilities .....	<u>33,106</u>	<u>43,121</u>
Fund balance:		
Reserved fund balance:		
Reserved for continuing appropriations .....	13,348	10,904
Total fund balance .....	<u>13,348</u>	<u>10,904</u>
Total liabilities and fund balance .....	<u>\$ 46,454</u>	<u>\$ 54,025</u>

See accountants' review report

**Intragovernmental Service Fund**  
**Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis**  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Departmental.....	\$ —	\$ 460,619	\$ 460,619	\$ 454,157
Total revenues.....	—	460,619	460,619	454,157
Other financing sources:				
Operating transfers in.....	—	—	—	—
Total other financing sources.....	—	—	—	—
Total revenues and other financing sources.....	—	460,619	460,619	454,157
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Governor and Lieutenant Governor.....	58	57	1	117
Secretary of the Commonwealth.....	16	—	16	—
Comptroller.....	56,906	10,419	46,487	5,084
Administration and Finance.....	195,968	126,660	69,308	141,498
Energy and Environmental Affairs.....	3,150	2,964	186	3,066
Health and Human Services.....	152,634	113,861	38,773	115,860
Executive Office of Technology Services and Security ..	147,251	99,694	47,557	95,022
Executive Office of Education.....	1,860	—	1,860	90
Public Safety and Security.....	77,320	55,658	21,662	53,923
Housing and Economic Development.....	7,684	1,920	5,764	1,737
Debt service:				
Principal retirement.....	35,605	33,361	2,244	24,557
Total expenditures.....	678,453	444,595	233,858	440,954
Other financing uses:				
Operating transfers out.....	13,580	13,580	—	13,268
Total other financing uses.....	13,580	13,580	—	13,268
Total expenditures and other financing uses.....	692,033	458,175	233,858	454,222
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses.....	<u>\$ (692,033)</u>	2,444	<u>\$ 694,477</u>	(65)
Fund balance/(deficit) at beginning of year.....		10,904		10,969
Fund balance/(deficit) at end of year.....		<u>\$ 13,348</u>		<u>\$ 10,904</u>

See accountants' review report

**Transitional Escrow Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 1,460,324	\$ —
Total assets .....	<u>\$ 1,460,324</u>	<u>\$ —</u>
<b>LIABILITIES AND FUND EQUITY</b>		
Liabilities:		
Accounts payable .....	\$ —	\$ —
Total liabilities .....	<u>—</u>	<u>—</u>
Fund balance:		
Unreserved fund balance:		
Undesignated .....	1,460,324	—
Total fund balance .....	<u>1,460,324</u>	<u>—</u>
Total liabilities and fund balance .....	<u>\$ 1,460,324</u>	<u>\$ —</u>
See accountants' review report		

## Transitional Escrow Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021Budget	2021Actual	Variance Favorable (Unfavorable)	2020Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Miscellaneous .....	\$ —	\$ —	\$ —	\$ —
Total revenues .....	—	—	—	—
Other financing sources:				
Transfer for transitional escrow .....	—	1,460,324	1,460,324	—
Total other financing sources .....	—	1,460,324	1,460,324	—
Total revenues and other financing sources .....	—	1,460,324	1,460,324	—
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Administration and Finance .....	—	—	—	—
Total expenditures .....	—	—	—	—
Other financing uses:				
Transfer for transitional escrow .....	—	—	—	—
Total other financing uses .....	—	—	—	—
Total expenditures and other financing uses .....	—	—	—	—
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	\$ —	1,460,324	\$ 1,460,324	—
Fund balance/(deficit) at beginning of year .....		—		—
Fund balance/(deficit) at end of year .....		\$ 1,460,324		\$ —

See accountants' review report

# Inland Fisheries And Game Fund

## Balance Sheet - Statutory Basis

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 10,724	\$ 11,635
Total assets .....	<u>\$ 10,724</u>	<u>\$ 11,635</u>
<b>LIABILITIES AND FUND EQUITY</b>		
Liabilities:		
Accounts payable .....	\$ 412	\$ 298
Accrued payroll .....	302	310
Total liabilities .....	<u>714</u>	<u>608</u>
Fund balance:		
Unreserved fund balance:		
Undesignated .....	10,010	11,027
Total fund balance .....	<u>10,010</u>	<u>11,027</u>
Total liabilities and fund balance .....	<u>\$ 10,724</u>	<u>\$ 11,635</u>

See accountants' review report

## Inland Fisheries And Game Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Taxes .....	\$ 800	\$ 849	\$ 49	\$ 916
Federal grants and reimbursements .....	7,800	6,776	(1,024)	9,065
Departmental .....	7,082	8,702	1,620	8,508
Miscellaneous .....	70	58	(12)	68
Total revenues .....	<u>15,752</u>	<u>16,385</u>	<u>633</u>	<u>18,557</u>
Other financing sources:				
Operating transfers in .....	195	236	41	218
Total other financing sources .....	<u>195</u>	<u>236</u>	<u>41</u>	<u>218</u>
Total revenues and other financing sources .....	<u>15,947</u>	<u>16,621</u>	<u>674</u>	<u>18,775</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Attorney General .....	21	—	21	—
Energy and Environmental Affairs .....	18,130	14,195	3,935	14,655
Total expenditures .....	<u>18,151</u>	<u>14,195</u>	<u>3,956</u>	<u>14,655</u>
Other financing uses:				
Fringe benefit cost assessment .....	—	3,443	(3,443)	3,462
Total other financing uses .....	<u>—</u>	<u>3,443</u>	<u>(3,443)</u>	<u>3,462</u>
Total expenditures and other financing uses .....	<u>18,151</u>	<u>17,638</u>	<u>513</u>	<u>18,117</u>
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	<u>\$ (2,204)</u>	<u>(1,017)</u>	<u>\$ 1,187</u>	<u>658</u>
Fund balance/(deficit) at beginning of year .....		<u>11,027</u>		<u>10,369</u>
Fund balance/(deficit) at end of year .....		<u>\$ 10,010</u>		<u>\$ 11,027</u>

See accountants' review report

# Marine Recreational Fisheries Development Fund

## Balance Sheet - Statutory Basis

As of June 30, 2021

(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 3,866	\$ 3,663
Total assets .....	<u>\$ 3,866</u>	<u>\$ 3,663</u>
<b>LIABILITIES AND FUND EQUITY</b>		
Liabilities:		
Accounts payable .....	\$ 91	\$ 146
Accrued payroll .....	37	30
Total liabilities .....	<u>128</u>	<u>176</u>
Fund balance:		
Reserved fund balance:		
Reserved for continuing appropriations .....	—	100
Unreserved fund balance:		
Undesignated .....	3,738	3,387
Total fund balance .....	<u>3,738</u>	<u>3,487</u>
Total liabilities and fund balance .....	<u>\$ 3,866</u>	<u>\$ 3,663</u>

See accountants' review report



## Marine Recreational Fisheries Development Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Departmental .....	\$ 1,765	\$ 1,868	\$ 103	\$ 1,920
Miscellaneous .....	—	—	—	1
Total revenues .....	1,765	1,868	103	1,921
Other financing sources:				
Operating transfers in .....	—	—	—	—
Total other financing sources .....	—	—	—	—
Total revenues and other financing sources .....	1,765	1,868	103	1,921
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Energy and Environmental Affairs .....	1,847	1,395	452	2,161
Total expenditures .....	1,847	1,395	452	2,161
Other financing uses				
Fringe benefit cost assessment .....	—	222	(222)	151
Total other financing uses .....	—	222	(222)	151
Total expenditures and other financing uses .....	1,847	1,617	230	2,312
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	\$ (82)	251	\$ 333	(391)
Fund balance/(deficit) at beginning of year .....		3,487		3,878
Fund balance/(deficit) at end of year .....		\$ 3,738		\$ 3,487

See accountants' review report

# Underground Storage Tank Petroleum Product Cleanup Fund

## Balance Sheet - Statutory Basis

As of June 30, 2021

(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 3,787	\$ 11,861
Total assets .....	<u>\$ 3,787</u>	<u>\$ 11,861</u>
<b>LIABILITIES AND FUND EQUITY</b>		
Liabilities:		
Accounts payable .....	\$ 51	\$ 526
Accrued payroll .....	40	35
Total liabilities .....	<u>91</u>	<u>561</u>
Fund balance:		
Reserved fund balance:		
Reserved for continuing appropriations .....	3,696	11,300
Total fund balance .....	<u>3,696</u>	<u>11,300</u>
Total liabilities and fund balance .....	<u>\$ 3,787</u>	<u>\$ 11,861</u>

See accountants' review report

**Underground Storage Tank Petroleum Product Cleanup Fund**  
Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2020

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Departmental .....	\$ 30,000	\$ 30,000	\$ —	\$ 30,000
Total revenues .....	30,000	30,000	—	30,000
Other financing sources:				
Operating transfers in .....	—	—	—	—
Total other financing sources .....	—	—	—	—
Total revenues and other financing sources .....	30,000	30,000	—	30,000
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Administration and Finance .....	23,067	12,463	10,604	12,598
Total expenditures .....	23,067	12,463	10,604	12,598
Other financing uses:				
Fringe benefit cost assessment .....	—	462	(462)	460
Operating transfers out .....	24,679	24,679	—	21,617
Total other financing uses .....	24,679	25,141	(462)	22,077
Total expenditures and other financing uses .....	47,746	37,604	10,142	34,675
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	<u>\$ (17,746)</u>	<u>(7,604)</u>	<u>\$ 10,142</u>	<u>(4,675)</u>
Fund balance/(deficit) at beginning of year .....		11,300		15,975
Fund balance/(deficit) at end of year .....		<u>\$ 3,696</u>		<u>\$ 11,300</u>

See accountants' review report

**Public Safety Training Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 387	\$ 414
Total assets .....	<u>\$ 387</u>	<u>\$ 414</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ —	\$ —
Total liabilities .....	<u>—</u>	<u>\$ —</u>
Fund balance:		
Unreserved fund balance:		
Undesignated .....	<u>387</u>	<u>414</u>
Total fund balance .....	<u>387</u>	<u>414</u>
Total liabilities and fund balance .....	<u>\$ 387</u>	<u>\$ 414</u>

See accountants' review report

## Public Safety Training Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Departmental .....	\$ 1,050	\$ 703	\$ (347)	\$ 940
Total revenues .....	1,050	703	(347)	940
Other financing sources:				
Operating transfers in .....	—	—	—	—
Total other financing sources .....	—	—	—	—
Total revenues and other financing sources .....	1,050	703	(347)	940
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Sheriffs' Department .....	8	7	1	5
Executive Office of Technology Services and Security ...	—	—	—	6
Public Safety and Security .....	635	609	26	447
Total expenditures .....	644	616	28	458
Other financing uses:				
Fringe benefit cost assessment .....	—	114	(114)	68
Total other financing uses .....	—	114	(114)	68
Total expenditures and other financing uses .....	644	730	(86)	526
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	<u>\$ 406</u>	<u>(27)</u>	<u>\$ (433)</u>	<u>414</u>
Fund balance/(deficit) at beginning of year .....		414		—
Fund balance/(deficit) at end of year .....		<u>\$ 387</u>		<u>\$ 414</u>

See accountants' review report

**Local Capital Projects Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 2,500	\$ 2,699
Total assets .....	<u>\$ 2,500</u>	<u>\$ 2,699</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ —	\$ —
Total liabilities .....	<u>—</u>	<u>—</u>
Fund balance:		
Reserved fund balance:		
Reserved for continuing appropriations .....	2,500	2,699
Total fund balance .....	<u>2,500</u>	<u>2,699</u>
Total liabilities and fund balance .....	<u>\$ 2,500</u>	<u>\$ 2,699</u>

See accountants' review report

## Local Capital Projects Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2020

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Federal grants and reimbursements .....	\$ —	\$ —	\$ —	\$ —
Total revenues .....	—	—	—	—
Other financing sources:				
Operating transfers in .....	7,698	7,856	158	6,711
Other fund deficit support .....	—	—	—	4,081
Total other financing sources .....	7,698	7,856	158	10,792
Total revenues and other financing sources .....	7,698	7,856	158	10,792
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Housing and Economic Development .....	7,696	7,696	—	9,691
Total expenditures .....	7,696	7,696	—	9,691
Other financing uses:				
Transfer for transitional escrow .....	—	352	(352)	—
Other fund deficit support .....	—	7	(7)	—
Total other financing uses .....	—	359	(359)	—
Total expenditures and other financing uses .....	7,696	8,055	(359)	9,691
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	\$ 2	(199)	\$ (201)	1,101
Fund balance/(deficit) at beginning of year .....		2,699		1,598
Fund balance/(deficit) at end of year .....		\$ 2,500		\$ 2,699

See accountants' review report

**Gaming Local Aid Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ —	\$ —
Total assets .....	<u>\$ —</u>	<u>\$ —</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ —	\$ —
Total liabilities .....	<u>—</u>	<u>—</u>
Fund balance:		
Unreserved fund balance:		
Undesignated .....	—	—
Total fund balance .....	<u>—</u>	<u>—</u>
Total liabilities and fund balance .....	<u>\$ —</u>	<u>\$ —</u>

See accountants' review report



## Gaming Local Aid Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Departmental .....	\$ —	\$ —	\$ —	\$ —
Total revenues .....	—	—	—	—
Other financing sources:				
Operating transfers in .....	79,427	84,351	4,924	68,556
Other fund deficit support .....	—	30,068	30,068	38,549
Total other financing sources .....	79,427	114,419	34,992	107,105
Total revenues and other financing sources .....	79,427	114,419	34,992	107,105
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Direct local aid .....	114,442	114,419	23	107,105
Total expenditures .....	114,442	114,419	23	107,105
Other financing uses:				
Operating transfers out .....	—	—	—	—
Total other financing uses .....	—	—	—	—
Total expenditures and other financing uses .....	114,442	114,419	23	107,105
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	<u>\$ (35,015)</u>	—	<u>\$ 35,015</u>	—
Fund balance/(deficit) at beginning of year .....		—		—
Fund balance/(deficit) at end of year .....		<u>\$ —</u>		<u>\$ —</u>

See accountants' review report

**Education Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ —	\$ —
Total assets .....	<u>\$ —</u>	<u>\$ —</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ —	\$ —
Total liabilities .....	<u>—</u>	<u>—</u>
Fund balance:		
Reserved fund balance:		
Reserved for continuing appropriations .....	—	—
Total fund balance .....	<u>—</u>	<u>—</u>
Total liabilities and fund balance .....	<u>\$ —</u>	<u>\$ —</u>

See accountants' review report

## Education Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Departmental .....	\$ —	\$ —	\$ —	\$ —
Total revenues .....	—	—	—	—
Other financing sources:				
Operating transfers in .....	23,948	24,441	493	20,880
Other fund deficit support .....	—	—	—	11,103
Total other financing sources .....	23,948	24,441	493	31,983
Total revenues and other financing sources .....	23,948	24,441	493	31,983
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Executive Office of Education .....	4,484	4,484	—	10,374
Direct local aid .....	15,323	15,319	4	19,669
Total expenditures .....	19,807	19,803	4	30,043
Other financing uses:				
Transfer for transitional escrow .....	—	2,948	(2,948)	—
Other fund deficit support .....	—	61	(61)	—
Fringe benefit cost assessment .....	—	1,629	(1,629)	3,679
Total other financing uses .....	—	4,638	(4,638)	3,679
Total expenditures and other financing uses .....	19,807	24,441	(4,634)	33,722
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses	\$ 4,141	—	\$ (4,141)	(1,739)
Fund balance/(deficit) at beginning of year		—		1,739
Fund balance/(deficit) at end of year		\$ —		\$ —

See accountants' review report

**Local Aid Stabilization Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 50	\$ 50
Total assets .....	<u>\$ 50</u>	<u>\$ 50</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ —	\$ —
Total liabilities .....	<u>—</u>	<u>—</u>
Fund balance:		
Unreserved fund balance:		
Undesignated .....	50	50
Total fund balance .....	<u>50</u>	<u>50</u>
Total liabilities and fund balance .....	<u>\$ 50</u>	<u>\$ 50</u>

See accountants' review report

## Local Aid Stabilization Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Departmental .....	\$ —	\$ —	\$ —	\$ —
Total revenues .....	—	—	—	—
Other financing sources:				
Operating transfers in .....	—	—	—	—
Total other financing sources .....	—	—	—	—
Total revenues and other financing sources .....	—	—	—	—
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Executive Office of Education .....	—	—	—	—
Total expenditures .....	—	—	—	—
Other financing uses:				
Operating transfers out .....	—	—	—	—
Total other financing uses .....	—	—	—	—
Total expenditures and other financing uses .....	—	—	—	—
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	\$ —	—	\$ —	—
Fund balance/(deficit) at beginning of year .....		50		50
Fund balance/(deficit) at end of year .....		\$ 50		\$ 50

See accountants' review report

# Gaming Economic Development Fund

## Balance Sheet - Statutory Basis

As of June 30, 2021

(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 2,931	\$ 9,867
Total assets .....	<u>\$ 2,931</u>	<u>\$ 9,867</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ 2,931	\$ 1,083
Accrued payroll .....	—	—
Total liabilities .....	<u>2,931</u>	<u>1,083</u>
Fund balance:		
Reserved fund balance:		
Reserved for continuing appropriations .....	—	8,784
Total fund balance .....	<u>—</u>	<u>8,784</u>
Total liabilities and fund balance .....	<u>\$ 2,931</u>	<u>\$ 9,867</u>

See accountants' review report

## Gaming Economic Development Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Departmental .....	\$ —	\$ —	\$ —	\$ —
Total revenues .....	—	—	—	—
Other financing sources:				
Operating transfers in .....	16,251	16,585	334	14,168
Other fund deficit support .....	—	—	—	10,720
Total other financing sources .....	16,251	16,585	334	24,888
Total revenues and other financing sources .....	16,251	16,585	334	24,888
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Executive Office of Education .....	—	—	—	10,665
Executive Office of Housing and Economic Development .....	1,900	1,898	2	99
Labor and Workforce Development .....	10,907	4,975	5,932	5,802
Total expenditures .....	12,807	6,873	5,934	16,566
Other financing uses:				
Transfer for transitional escrow .....	—	11,264	(11,264)	—
Other fund deficit support .....	—	232	(232)	—
Operating transfers out .....	10,000	7,000	3,000	7,000
Total other financing uses .....	10,000	18,496	(8,496)	7,000
Total expenditures and other financing uses .....	22,807	25,369	(2,562)	23,566
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	<u>\$ (6,556)</u>	<u>(8,784)</u>	<u>\$ (2,228)</u>	<u>1,322</u>
Fund balance/(deficit) at beginning of year .....		8,784		7,462
Fund balance/(deficit) at end of year .....		<u>\$ —</u>		<u>\$ 8,784</u>

See accountants' review report

**Marijuana Regulation Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 3,114	\$ 2,741
Total assets .....	<u>\$ 3,114</u>	<u>\$ 2,741</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ 805	\$ 850
Accrued payroll .....	209	191
Total liabilities .....	<u>1,014</u>	<u>1,041</u>
Fund balance:		
Reserved fund balance:		
Reserved for continuing appropriations .....	2,100	1,700
Total fund balance .....	<u>2,100</u>	<u>1,700</u>
Total liabilities and fund balance .....	<u>\$ 3,114</u>	<u>\$ 2,741</u>

See accountants' review report



# Marijuana Regulation Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Taxes .....	\$ 54,500	\$ 112,370	\$ 57,870	\$ 51,685
Departmental .....	13,717	25,066	11,349	17,058
Miscellaneous .....	355	7	(348)	—
Total revenues .....	68,572	137,443	68,871	68,743
Other financing sources:				
Operating transfers in .....	—	—	—	3
Other fund deficit support .....	—	—	—	33,353
Total other financing sources .....	—	—	—	33,356
Total revenues and other financing sources .....	68,572	137,443	68,871	102,099
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Judiciary .....	2,984	1,912	1,072	—
Sheriff's Department .....	117	117	—	297
Energy and Environmental Affairs .....	2,492	564	1,928	455
Health and Human Services .....	41,309	36,823	4,486	85,567
Cannabis Control Commission .....	15,497	11,334	4,163	12,597
Public Safety and Security .....	2,077	2,053	24	394
Housing and Economic Development .....	6,778	28	6,750	119
Total expenditures .....	71,254	52,831	18,423	99,429
Other financing uses:				
Fringe benefit cost assessment .....	—	2,429	(2,429)	2,095
Transfer for transitional escrow .....	—	80,133	(80,133)	—
Other fund deficit support .....	—	1,650	(1,650)	—
Total other financing uses .....	—	84,212	(84,212)	2,095
Total expenditures and other financing uses .....	71,254	137,043	(65,789)	101,524
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	<u>\$ (2,682)</u>	400	<u>\$ 3,082</u>	575
Fund balance/(deficit) at beginning of year .....		1,700		1,125
Fund balance/(deficit) at end of year .....		<u>\$ 2,100</u>		<u>\$ 1,700</u>

See accountants' review report

**Behavioral Health Outreach, Access and Support Trust****Balance Sheet - Statutory Basis**

As of June 30, 2021

(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 12,467	\$ 2,500
Total assets .....	<u>\$ 12,467</u>	<u>\$ 2,500</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ 576	\$ —
Total liabilities .....	<u>576</u>	<u>—</u>
Fund balance:		
Unreserved fund balance:		
Undesignated .....	6,924	2,500
Total fund balance .....	<u>11,891</u>	<u>2,500</u>
Total liabilities and fund balance .....	<u>\$ 12,467</u>	<u>\$ 2,500</u>

See accountants' review report

**Behavioral Health Outreach, Access and Support Trust**  
Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

	2021 Budget	2021 Actual	Variance Favorable (Unfavorable)	2020 Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Federal grants and reimbursements .....	\$ —	\$ —	\$ —	\$ —
Total revenues .....	—	—	—	—
Other financing sources:				
Operating transfers in .....	—	10,000	10,000	2,500
Total other financing sources .....	—	10,000	10,000	2,500
Total revenues and other financing sources .....	—	10,000	10,000	2,500
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Health and Human Services .....	5,795	609	5,186	—
Total expenditures .....	5,795	609	5,186	—
Other financing uses:				
Operating transfers out .....	—	—	—	—
Total other financing uses .....	—	—	—	—
Total expenditures and other financing uses .....	5,795	609	5,186	—
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	<u>\$ (5,795)</u>	9,391	<u>\$ 15,186</u>	2,500
Fund balance/(deficit) at beginning of year .....		2,500		—
Fund balance/(deficit) at end of year .....		<u>\$ 11,891</u>		<u>\$ 2,500</u>

See accountants' review report

**Federal COVID-19 Response Fund**  
**Balance Sheet - Statutory Basis**

As of June 30, 2021  
(Amounts in thousands)

	2021	2020
<b>ASSETS</b>		
Cash and short-term investments .....	\$ 4,891,987	\$ —
Total assets .....	<u>\$ 4,891,987</u>	<u>\$ —</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable .....	\$ —	\$ —
Total liabilities .....	<u>—</u>	<u>—</u>
Fund balance:		
Unreserved fund balance:		
Undesignated .....	4,891,987	—
Total fund balance .....	<u>4,891,987</u>	<u>—</u>
Total liabilities and fund balance .....	<u>\$ 4,891,987</u>	<u>\$ —</u>

See accountants' review report

# Federal COVID-19 Response Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance - Statutory Basis

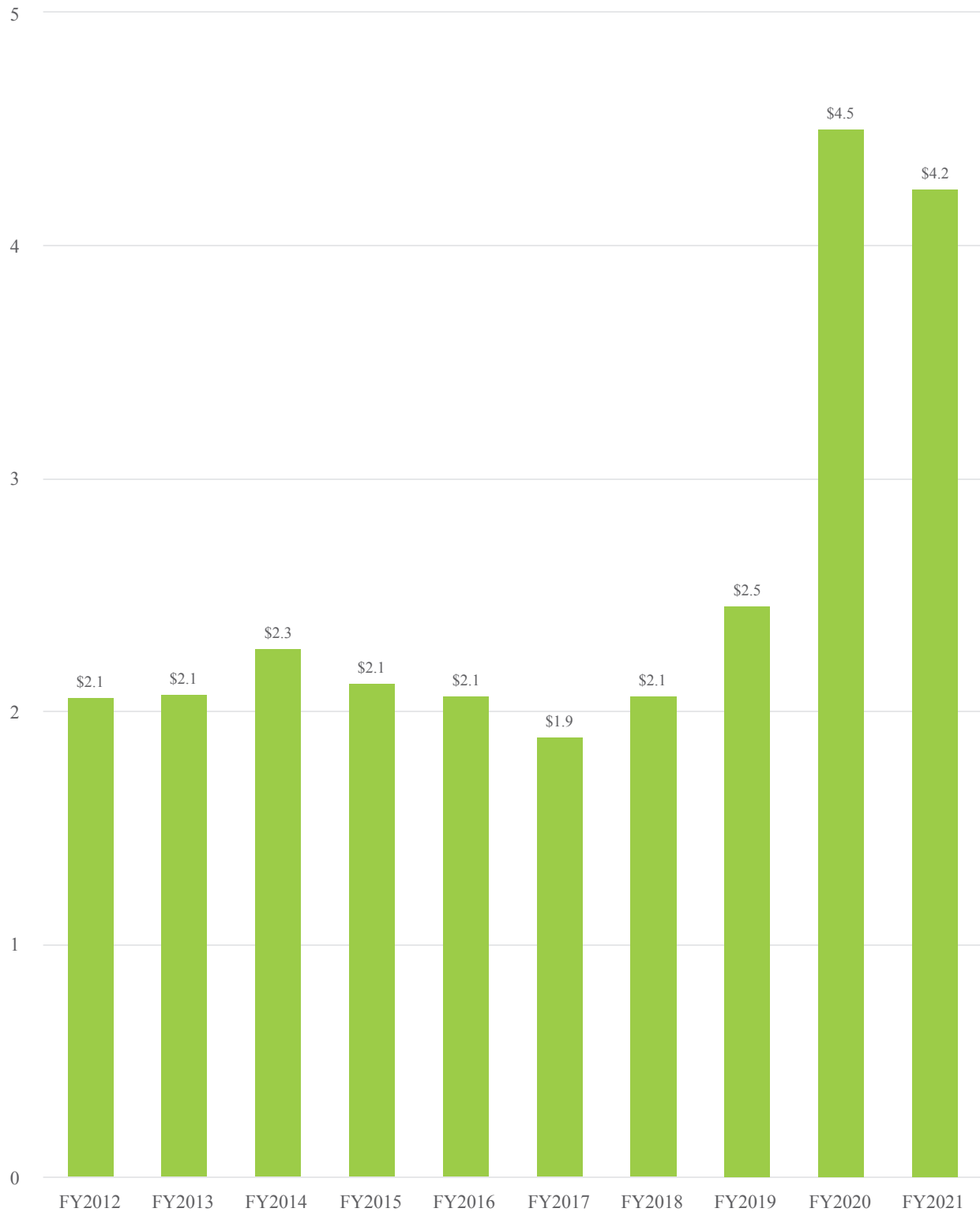
Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	2021Budget	2021Actual	Variance Favorable (Unfavorable)	2020Actual
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Federal grants and reimbursements .....	\$ —	\$ 4,891,987	\$ 4,891,987	\$ —
Total revenues .....	—	4,891,987	4,891,987	—
Other financing sources:				
Operating transfers in .....	—	—	—	—
Total other financing sources .....	—	—	—	—
Total revenues and other financing sources .....	—	4,891,987	4,891,987	—
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Health and Human Services .....	—	—	—	—
Total expenditures .....	—	—	—	—
Other financing uses:				
Operating transfers out .....	—	—	—	—
Stabilization transfer .....	—	—	—	—
Total other financing uses .....	—	—	—	—
Total expenditures and other financing uses .....	—	—	—	—
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	\$ —	4,891,987	\$ 4,891,987	—
Fund balance/(deficit) at beginning of year .....		—		—
Fund balance/(deficit) at end of year .....		\$ 4,891,987		\$ —

See accountants' review report

**THE BIG PICTURE: HISTORICAL CONTEXT**  
**Non-Budgeted Special Revenue Funds**  
**Fund Balances (deficits) at End of Year**  
**Last Ten Fiscal Years**  
**(Amounts in \$ Billions)**



# *Non-Budgeted Special Revenue Funds*

These funds account for the proceeds of specific revenue sources that are restricted to finance specific functions. Funds that are not subject to appropriation are considered Non-Budgeted Special Revenue Funds.

***Federal Grants Fund*** - to account for federal grants that are designated for specific programs, excluding federal highway construction grants, which are accounted for in the Federal Highway Construction Capital Projects Fund, and federal reimbursement programs, such as Medicaid, which are accounted for in the General Fund.

## **LOTTERY FUNDS:**

The two lottery funds account for the operations of the State and Arts Lotteries.

***State Lottery and Gaming Fund*** - to account for revenue from the sale of lottery tickets and for the payment of prizes, expenses of the State Lottery Commission and the distribution to municipalities and school districts. Transfers are made from lottery profits to the General Fund.

***Arts Lottery Fund*** - to account for revenues from the sale of lottery tickets, for payment of prizes and the expenses of the State Lottery Commission, and for the administration of the Arts Lottery Council. Residual fund balance transfers are made to the General Fund at the end of the fiscal year.

## **GAMING FUNDS:**

***Massachusetts Gaming Control Fund*** - to account for all gaming fees and assessments not recorded in other funds by legislative mandate and other monies authorized by the General Court. Expenditures are to finance the activities of the Massachusetts Gaming Commission (MGC).

***Gaming Revenue Fund*** - to account for revenues collected from taxes on gross gaming revenue received from gaming licenses. The revenues shall be transferred to other funds to finance the activities of those funds.

## **OTHER FUNDS:**

The other special revenue funds account for a variety of miscellaneous taxes, assessments, fees, fines and other revenues, which are restricted to the financing of specific Commonwealth programs.

***Catastrophic Illness in Children Relief Fund*** - to account for a portion of an employer's unemployment health insurance contribution and certain Federal Financial Participation (FFP). The funds are for medical expenses of childhood catastrophic illnesses not covered by any other state and federal program.

***Commonwealth Care Trust Fund*** - to collect fair share employer assessments, free rider surcharges, cigarette tax revenues, transfers from the Health Safety Net Trust Fund and any funds that may be appropriated or transferred into the fund for the purpose of increasing health care coverage, including subsidized health insurance to low - income residents. Funds may be transferred to the Health Safety Net Trust Fund.

***Medical Assistance Trust Fund*** - to account for any funds from public entities and federal revenues related to medical assistance; to be used to provide supplemental Medicaid payments to certain safety net hospitals.

**Health Safety Net Trust Fund** - to account for reimbursing hospitals and community health centers for a portion of the cost of reimbursable health services provided to low-income, uninsured or underinsured residents of the Commonwealth. Revenues are from surcharges and assessments in health care services.

**Community First Trust Fund** - To account for revenues received from FFP earned on any qualifying expenditures from the fund. Expenditures are for non - institutionally - based long-term service and support and may be made for services provided in prior fiscal years, but may not exceed more than \$16 million.

**Money Follows the Person Rebalancing Demonstration Grant Trust Fund** - to account for funds used for expenses that primarily benefit individuals who have disabilities or long-term illnesses or who are elders. Monies equal to the amount of FFP collected from the previous quarter shall be transferred to the fund.

**Public Health Trust Fund** - to account for fees assessed on slot machines and all other monies credited or transferred to the fund from any other source under law. Funds shall be expended to assist social service and public health programs dedicated to addressing problems associated with compulsive gambling.

**Healthcare Payment Reform Fund** - to account for a portion of gaming license fees, 5% of the acute hospital assessments and any monies credited or transferred to the fund from any other fund or source. Funds are used to improve the quality and reduce the cost of health care in the Commonwealth.

**Distressed Hospital Trust Fund** - to account for gifts, grants and donations, interest earnings, 60% of the acute hospital assessments, and any funds provided from other sources. Expenditures support efforts to meet the health care cost growth benchmark and any activities funded by the e-Health Institute, the Healthcare Payment Reform Fund, other health related purposes.

**Prevention and Wellness Trust Fund** - to account for appropriations or other monies authorized to be credited to the fund, fines and penalties gifts, grants and donations, interest earnings, and any funds provided from other sources. Also, 26 2/3% of the acute hospital assessments shall be credited to this fund. Expenditures shall support the state's efforts to meet the health care cost growth benchmark and any activities funded by the Healthcare Payment Reform Fund and other health related purposes.

**MassHealth Delivery System Reform Trust Fund** - to account for any transfers from the Health Safety Net Trust Fund, FFP revenues, appropriations; and any interest earned. The monies will be expended for approved Medicaid payments, reimbursements for services delivered to MassHealth beneficiaries; and for enhanced service and incentive payments to acute hospitals, and other providers or care organizations.

**Community Hospital Reinvestment Trust Fund** - to account for gifts, grants, donations, and interest earned. To be used to provide financial support to eligible acute care hospitals.

**Non-acute Care Hospital Reimbursement Trust Fund** - to account for assessments on acute care hospitals, FFP revenues, appropriations, and interest income. Funds shall be expended for Medicaid payments to non-acute, nonpublic hospitals licensed by the Department of Public Health.

**Substance Use Disorder Federal Reinvestment Trust Fund** - to account for FFP revenues, other federal reimbursements, grants, premiums, gifts, interest income and any other funds specifically designated to the fund. Funds shall be used to implement MassHealth's substance use disorder waiver demonstration project and to enhance and expand substance use disorder services.

**Safety Net Provider Trust Fund** - to account for operating transfers and any income designated to the fund by legislation. Funds shall be expended for payments to qualifying provider under an approved federal waiver.

**Home Care Technology Trust Fund** - to account for fees, appropriations, transfers, federal reimbursements, grants, premiums, gifts or other contributions from any source, investment income, and any other revenues. Funds shall be used to provide technological support for the aging service access points network.

**Dam and Seawall Repair or Removal Fund** - to account for federal grants, loan repayments, and investment earnings. Funds shall be used to provide grants or loans to local governmental entities, charitable organizations and private dam owners to finance or refinance costs related to dams and flood or wave control repair or remediation projects.



***Department of Telecommunication and Energy Trust Fund*** - to account for assessments on interstate operating revenue of electric companies and investment income. The expenditures are for activities of the Department related to the regulation of electric companies.

***Fingerprint-Based Background Check Trust Fund*** - to account for any appropriations and other monies including any private donations. Expenditures shall be for the sole purpose of carrying out state and national criminal background checks and verifications.

***Liability Management and Reduction Fund*** - to account for chargebacks assessed to departments as premiums for the provision of insurance coverage for state agencies to cover payment of judgments, settlements and litigation costs in tort claims.

***Dockside Testing Trust Fund*** - to account for fees collected from harvesters of molluscan shellfish on Georges Bank in the amount of \$35,000 per vessel. Expenditures shall be for the administrative costs of the operations and programs related to regulating and monitoring the shellfish harvesters, including the testing of shellfish as necessary to ensure that they are safe for human consumption.

***Commonwealth of Massachusetts Civil Monetary Penalty (CMP) Fund*** - to account for civil monetary penalties paid by nursing homes participating in the medical program for the protection of health and property of residents in a nursing home if the facility is found deficient.

***MBTA State and Local Contribution Fund*** - to account for the transfer of dedicated sales tax revenue and the Massachusetts Bay Transportation Authority (MBTA) service area assessments from the Commonwealth to the MBTA .

***Massachusetts Community Preservation Trust Fund*** - to account for surcharges from the registry of deeds, public and private sources as gifts, grants and donations, from damages, penalties costs from litigation settlements and surcharge on municipal liens imposed by the cities and towns that accept funds from the trust, to further community open space preservation programs.

***Health Insurance Portability and Accountability Act Fund*** - to account for revenues received from Federal reimbursements under the Social Security Act, other Federal reimbursements, grants, gifts or other contributions to meet the costs of compliance with the Federal Health Insurance Portability and Accountability Act (HIPPA) of 1996.

***State Racing Fund*** - to account for racing-related taxes and assessments, to be used for expenditures governing simulcasting and to provide certain relief to the racing industry in the Commonwealth.

***Division of Professional Licensure Trust Fund*** - to support programs and administrative costs of the Division of Professional Licensure. Revenues are from professional registration fees. Moneys deposited into the trust fund that are unexpended at the end of the fiscal year, and that total not more than 50% of the division's expenditures for the previous fiscal year, shall not revert to the General Fund.

***Victims of Drunk Driving Trust Fund*** - to account for fines collected from individuals convicted of driving under the influence of various substances defined by the law. Expenditures are for grants to community based programs to provide counseling and support services to victims of accidents.

***State Athletic Commission Fund*** - to account for licensing fees, other fees and fines collected up to a maximum of \$200,000 per year. All revenues in excess of \$200,000 shall be transferred to the General Fund. Expenditures are for the administration of the State Athletic Commission, including payments for officials and referees of athletic events sanctioned by the Commission.

***Organ and Tissue Donor Registration Fund*** - to account for funds received from public and private donations, fees, and interest revenue; for the purpose of registration of residents of the Commonwealth as organ and tissue donors.

***Department of Fire Services Hazardous Materials Emergency Mitigation Response Recovery Trust Fund*** - to account for monies received from fees, fines and investment income up to a maximum of \$250,000 per year. Any unexpended funds in excess of \$250,000 at the end of a fiscal year are transferred to the General Fund. Expenditures are for emergency hazardous materials response and mitigation costs.

***Registers Technological Fund*** - to account for funds received from deed surcharges for the benefit of abolished counties. Expenditures are for technological improvements at the registries of deeds in those counties.

***County Registers Technological Fund*** - to account for monies received from deed surcharges for Barnstable, Bristol, Dukes, Norfolk, Plymouth and Nantucket Counties. Expenditures are for technical improvements at those counties.

***State Election Campaign Fund*** - to account for the costs of quadrennial statewide elections provided for through contributions from citizens.

***Enhanced 911 Fund*** - to account for expenditures by the State Police and the Executive Office of Public Safety and Security to automatically identify a telephone number used to place or route a 911 call.

***Counsel for Indigent Salary Enhancement Trust Fund*** - to account for fees collected for private applications for criminal complaints for misdemeanors in Commonwealth courts, including investment income. Expenditures are for rate enhancements for advocates for the indigent. Any amounts received in excess of \$12 million in any fiscal year shall be credited to the General Fund.

***Special Projects Permitting and Oversight Fund*** - to account for environmental permitting fees. Expenditures are for permitting, technical assistance, compliance and other activities related to environmental oversight.

***Division of Energy Resources Credit Trust Fund*** - to account for the receipt, retention, redemption, sale or transfer of energy conservation credits, renewable energy certificates or credits, emission credits and similar allowances. The Division of Energy Resources may expend these funds for the implementation of programs for energy reliability, renewable energy, public procurement of energy and energy efficiency and climate change.

***School Modernization and Reconstruction Trust Fund*** - to account for dedicated sales tax revenues to support the School Building Assistance Program.

***Roche Community Rink Fund*** - to account for the residual net revenues of the privately operated ice skating rink located in the West Roxbury section of the City of Boston.

***Health Care Workforce Transformation Fund*** - to account for appropriations, gifts, grants, loan repayments and interest income. Expenditures of not more than 10% of the amount held in the fund in any one year shall be used for the combined cost of program administration, technical assistance to grantees and program evaluation. Funds of not less than 20% may be transferred to the Department of Public Health and up to 10% may be transferred to the Massachusetts Nursing and Allied Health Workforce Development Trust Fund. Funds remaining shall be expended for various healthcare related jobs programs.

***Workforce Competitiveness Trust Fund*** - to account for funds to support the development and implementation of employer and work responsive programs to enhance worker skills, income, productivity and retention and to increase the quality and competitiveness of Massachusetts firms.

***Fire Prevention and Public Safety Fund*** - to account for all penalties recovered under the Cigarette Fire Safety Regulation Act to be used for fire safety and prevention programs.

***Cigarette Fire Safety and Firefighter Protection Act Enforcement Fund*** - to account for the fire safety certification fees submitted by cigarette manufacturers. The fund is used solely to support state processing, testing, enforcement and oversight activities related to implementation of the cigarette fire safety regulations.

***Massachusetts Nursing and Allied Health Workforce Development Trust Fund*** - to account for appropriations, grants, loans or private donations received to increase the number of public and private higher education faculty and students who participate in programs that support careers in fields related to nursing and allied health.

***Health Information Technology Trust Fund*** - to account for federal reimbursements received under the Health Information Technology for Economic and Clinical Health Act and other revenues. Expenditures are for incentive payments to eligible Massachusetts Medicaid health care providers and for the promotion of electronic health record adoption and health information exchange in the Commonwealth.

***Build America Bonds Subsidy Trust Fund*** - to account for subsidies from the United States Treasury related to debt service payable on Build America bonds issued by the Commonwealth. Expenditures are used to pay debt service related to these bonds.

***Housing Preservation and Stabilization Fund*** - to account for appropriations, transfers, and all interest earnings. Expenditures shall be made for providing affordable housing for low-income families and individuals in the commonwealth, particularly those most at risk of becoming homeless.

***Office of Refugees and Immigrants Trust Fund*** - to account for grants, bequests, gifts or contributions. Expenditures shall be made only for operating costs of the office for refugees and immigrants and costs associated with refugee and immigrant-related programs, grants and initiatives of the director.

***Veterans Independence Plus Initiative Trust Fund*** - to account for reimbursements collected from the US Department of Veterans Affairs. Expenditures from the fund shall be for the administration of the Veterans Independence Plus Initiative Program.

***Massachusetts Environmental Police Trust Fund*** - to account for certain administrative surcharges, a 10% maintenance fee charged on private details, any bond proceeds or appropriations, interest or investment earnings, and all other amounts credited or transferred to the fund. Funds may be expended on programs and costs related to the division of law enforcement.

***Domestic and Sexual Violence Prevention and Victim Assistance Fund*** - to support innovative practices to prevent domestic and sexual violence and provide assistance to victims of domestic violence in the commonwealth. The fund shall be credited any appropriations, bond proceeds or other monies authorized.

***Massachusetts Seafood Marketing Program Fund*** - to account for a portion of the monies from the sale of commercial harvester and dealer permits issued not to exceed \$250,000 per fiscal year; any appropriations, grants, gifts or other monies authorized; and any investment income. All amounts credited to the fund shall be for the purpose of developing and administering the seafood marketing program.

***Government Land Bank Fund*** - to account for proceeds from disposition, conversion and redevelopment of land used for industrial and low income housing developments to fund payments of principal and interest on bonds and notes of the Massachusetts Development Finance Agency.

***Natural Heritage and Endangered Species Fund*** - to account for revenues from public and private sources and/or the federal government as reimbursements, grants, donations or other receipts and investment income; used to acquire by purchase, lease, easement or license land critical to nongame wildlife and endangered species for purposes of protecting and enhancing nongame wildlife.

***Massachusetts Mathematics, Science, Technology and Engineering Grant Fund (STEM Pipeline Fund)*** - to account for support provided to Massachusetts students who participate in programs that support careers in fields related to mathematics, science, technology and engineering.

***Regional Greenhouse Gas Initiatives (RGGI) Auction Trust Fund*** - to account for auction proceeds under the carbon dioxide cap and trade program. Expenditures shall be made to adopt rules and regulations establishing a carbon dioxide cap to limit and reduce carbon dioxide emissions released by electricity-generating stations.

***Mosquito and Greenhead Fly Control Fund*** - to account for assessments to cities and towns of various mosquito control districts; to support activities designed to control mosquitoes and/or “greenhead” flies.

***Ocean Resources and Waterways Trust Fund*** - to account for appropriations, investment income, and grants or ocean development mitigation fees; for use in restoring or enhancing marine habitat and resources affected by project developments.

***Off Highway Vehicle Program Fund*** - to account for fees, fines and investment income collected for use in enforcement and environmental development, repair and restorations of trails and facilities.

**Workforce Training Trust Fund** - to account for the 0.075% unemployment surcharge on taxable wages on employers; to provide grants to employers, employer groups, labor organizations and training providers for projects to provide education and training to existing employees and newly hired workers.

**Oil Overcharge Fund** - to account for the fines and penalties collected under federal litigation from certain oil companies; used to provide fuel assistance and home insulation for low-income residents.

**Victims of Human Trafficking Trust Fund** - to account for the proceeds of assets seized and forfeited, fines and assessments and interest earnings. Funds shall be transferred to the Victim and Witness Assistance Board to administer grants to public, private non-profit or community-based programs in the Commonwealth.

**Department of Public Utilities Storm Trust Fund** - to account for assessments charged against each electric company under the jurisdictional control of the Department of Public Utilities and any investment income. Funds shall be used in investigating the preparation for and response to storm and other emergency events by electric companies in the Commonwealth.

**Homeless Animal Prevention and Care Fund** - to offset costs associated with the vaccination, spaying and neutering of homeless dogs and cats owned by low-income residents and to assist with the training of animal control officers. The fund shall consist of voluntary tax check-off donations, gifts, grants, donations and investment income.

**Horseneck Beach Reservation Trust Fund** - to account for the long-term preservation, maintenance, nourishment and public safety of Horseneck Beach in the Town of Westport. Revenues shall consist of a surcharge of \$1 imposed by on admission to and parking in the Horseneck Beach Reservation. Expenditures for public safety may be made available to the Town of Westport's police, fire, ambulance and emergency personnel.

**Environmental Trust Fund** - to account for fines, gifts, grants and investment income used for restoration, protection and improvement of the quality of Boston Harbor, Lynn Harbor, Massachusetts Bay, Buzzards Bay and Cape Cod Bay.

**Social Innovation Financing Trust Fund** - to account for appropriations used to fund contracts to improve outcomes and lower costs for contracted government services.

**Children's Trust Fund** - to account for gifts, grants, interest and donations to the Child Abuse Prevention Board and certain appropriations; used for support programs to raise awareness of child abuse and prevention programs.

**Child Support Enforcement Fund** - to account for child support payments, fees and penalties c, federal monies and any related interest earnings. Expenditures are for child-support related activities.

**Massachusetts Military Family Relief Fund** - to account for revenues received from voluntary tax check-off donations, gifts, grants, donations and investment income; to help members of the Massachusetts National Guard and Massachusetts residents who are members of the U. S. Armed Forces and who were called to active duty after September 11, 2001.

**Department of Industrial Accidents Special Fund** - to account for assessments to employers and cities and towns for workers' compensation insurance premiums and penalties assessed against employers who fail to insure for workers' compensation; used to reimburse the General Fund for the operating account of the Department of Industrial Accidents and for administrative overhead.

**Logan Airport Health Study Trust Fund** - to account for monies allocated by the Massachusetts Port Authority or any other public or private entity. Funds shall be expended for administration and project management activities and for direct support to community health centers within the study area.

**Massachusetts State Public Health HIV and Hepatitis Fund** - to account for revenues received from voluntary tax check-off donations from public and private sources as gifts, grants, and donations; used for research, treatment, and education related to acquired immune deficiency syndrome.

**Head Injury Treatment Services Trust Fund** - to account for revenues from a surcharge on fines resulting from “driving under the influence” convictions and investment income; funds shall be used to develop and maintain non-residential rehabilitation services for head injured persons.

**Board of Registration in Medicine Trust Fund** - to account for licensing fees of medical professionals. Expenditures are for the administration and operation of the Board.

**Water Pollution Abatement and Drinking Water Projects Administration Fund** - to account for transfers from the Massachusetts Clean Water Trust and general obligation bond proceeds; used for the administration of the Department of Environmental Protection to fund water pollution abatement projects.

**Child Care Quality Fund** - to account for revenues from the sale of “Invest in Children” distinctive license plates; funds are used for providing grants for not-for-profit childcare organizations for the purpose of improving childcare services.

**Convention and Exhibition Center Fund** - to account for certain rooms and sales and use taxes, surcharges imposed on tourist tickets, including cruises and land-based sightseeing located in the Commonwealth; used to finance the construction and operating expenses of the Boston Convention Center and convention centers in Worcester and Springfield.

**Firearms Fingerprint Identity Verification Trust Fund** - to account for firearm registration fees for the purpose of financing fingerprint identification verifications with the fingerprint records maintained by the Federal Bureau of Investigations or any other federal agency for the verification of firearms license application identities.

**Grant Anticipation Note Trust Fund** - to account for proceeds to cover federal grant anticipation note expenditures and pay the related debt service.

**Race Horse Development Fund** - to account for the daily assessment of 9% of gross gaming revenues collected by slot machine-only venues. Expenditures from this fund shall be made to each licensee to support the operations of thoroughbred racing in the Commonwealth.

**Community Mitigation Fund** - to account for gaming tax revenue transferred from the Gaming Revenue Fund and all other monies credited or transferred to the fund from any other fund or source. Funds shall be expended to assist the communities in offsetting costs related to the construction and operation of a gaming establishment.

**Massachusetts Tourism Trust Fund** - to account for the \$10,000,000 collected from the room occupancy excise and revenues under the Gaming Revenue Fund designated by legislation. Spending from the fund will be as follows; 40% to the Massachusetts marketing partnership and 60% to regional tourism councils to promote tourism and for related administrative costs.

**Long-Term Facility Quality Improvement Fund** - to account for income from legislatively mandated fines and penalties imposed by the department of public health on long-term care facilities, revenues from appropriations: gifts, grants, donations rebates and settlements. Spending will be used to improve safety and enhance the quality of care provided in long-term care facilities.

**Sexual Assault Nurse Examiner Trust Fund** - to account for gifts, grants, donations, bequests, cash, securities and property contributions from any source. Spending will be used to support the sexual assault nurse examiner program costs and provide services for sexual assault patients.

**Transportation Infrastructure Enhancement Trust Fund** - to account for assessments based on the number of annual rides in a fiscal year by each transportation network company within the commonwealth;  $\frac{1}{2}$  of the funds are proportionately distributed to cities and towns,  $\frac{1}{4}$  of the funds are distributed to the Massachusetts Development Finance Agency, and the final  $\frac{1}{4}$  is distributed to the Commonwealth Transportation Fund.

**Nickerson State Park Trust Fund** - to account for a \$5 surcharge on admission for out-of-state campers in Nickerson State Park. Expenditures shall be made for the long-term preservation and maintenance of the Nickerson State Park.



**Massachusetts United States Olympic Fund** - to account for revenues from the sale of distinctive vehicle license plates, voluntary tax check-off donations, and public and private gifts, grants and donations. Funds shall be used for assisting commonwealth athletes in paying all or part of the costs associated with participating on the United States Olympic or Paralympic teams.

**State House Special Event Fund** - to account for the fees collected from nongovernmental individuals, entities and groups and the related expenditures for using the state house for meetings, receptions or exhibits.

**Quality in Health Professions Trust Fund** - to account for the license or registration fees of health professionals issued by department of public health. Funds shall be used for the administrative costs of the operations and programs of the health licensing board.

**Nantasket Beach Reservation Trust Fund** - to account for the surcharge for admission into parking at Nantasket Beach Reservation. Funds shall be used for the preservation, maintenance, and safety of Nantasket Beach.

**Milk Producers Security Fund** - to account for revenues from commonwealth milk dealers imposed on the volume of milk purchases, transfers and investment income. The fund shall be for reimbursing Massachusetts producers who sold milk to a dealer when the dealer has defaulted in the timely payment for the milk under regulations issued.

**Commonwealth Security Trust Fund** - to account for fees from the sale of United We Stand distinctive license plates and interest earnings. Funds shall be used for grants to local police and fire departments to enhance emergency response including responses to acts of terrorism; and the design, construction and maintenance of memorials dedicated to those killed in the line of duty.

**Organ Transplant Fund** - to account for revenues collected from voluntary tax check-off donations, public and private gifts, grants, and donations, and from the federal government. Funds shall assist residents in paying all or part of any costs associated with a medically required organ transplant.

**Municipal Police Training Fund** - to account for a \$2 surcharge (not to exceed \$10 million in a calendar year; any excess surcharge is deposited to the general fund) on each rental car contract in the commonwealth, any interest earned, appropriations, any public and private gifts, grants, and donations, and any transfers from the Marijuana Regulation Fund or the Public Safety Training Fund. Funds shall be used for operating expenses of the municipal police training committee and for the training programs for police officers.

**Department of Public Utilities Energy Facilities Siting Board Trust Fund** - to account for application fees to construct an electricity generating facility and any interest earned. Funds shall be used by the department for the operation of the energy facilities siting board.

**Department of Public Utilities Unified Carrier Registration Trust Fund** - to account for registration fees from motor vehicle interstate carriers and any interest earned. Funds shall be used for the regulation of motor carriers.

**Municipal Naloxone Bulk Purchase Trust Fund** - to account for revenues collected from municipalities and non-profit organizations purchasing naloxone, any appropriations authorized, and any public and private gifts, grants, and donations. Funds are used to provide price reductions for municipalities purchasing naloxone through the program, in addition to any discounts procured through bulk purchasing.

**Debt and Long-Term Liability Reduction Trust Fund** - to account for the transfer of 10% of category 1 license revenues from the Gaming Revenue Fund. Funds shall be used for the payment and prepayment of commonwealth debt and other long-term liabilities.

**Public Health Grant Trust Fund** - to account for money received from public and private sources. Funds shall be used to collaborate with nonprofit organizations to participate in competitive grant opportunities that further the mission of the department.

**Commonwealth Facility Trust for Energy Efficiency Fund** - to account for an initial transfer of \$500,000 from the Energy Credit, Efficiency and Sustainable Design Trust Fund, monies received as reimbursements for projects funded by this fund, and any monies specifically authorized. Funds are used for funding certain small and medium energy and water efficiency projects at state facilities.

***Garden of Peace Trust Fund*** - to account for any monies specifically authorized for transfer into the fund and any public and private gifts, grants and donations for the operation of the Garden of Peace.

***Community Behavioral Health Promotion and Prevention Trust Fund*** - to account for any transfers into the fund, 30% of the excise tax on electronic nicotine delivery systems, and any public and private gifts, grants and donations. Funds shall be used to promote positive mental, emotional and behavioral health and to prevent substance use disorders among children and young adults.

***Chestnut Hill Reservation Improvement Fund*** - to account for \$25,000 of the fair market value of an easement, any public and private gifts, grants and donations, transfers from other funds, and interest earned. Funds shall be used to make improvements to the Chestnut Hill Reservation. This fund will expire on December 30, 2020 and any funds remaining revert to the General Fund.

***Civics Project Trust Fund*** - to account for monies specifically authorized for the fund, any public and private gifts, grants and donations, and interest earned. Funds shall be used to provide support to educators for teaching subjects promoting civic service.

***Childhood Lead Poisoning Prevention Trust Fund*** - to account for certain surcharges, appropriations, any public and private sources, gifts, grants, donations, and settlements. Funds shall be used to produce and distribute educational materials, train lead paint inspectors and homeowners to abate or contain lead paint.

***Cultural and Performing Arts Mitigation Trust Fund*** - to account monies transferred from the Gaming Revenue Fund, investment income and another monies to be credited to the fund. Funds shall be used to support programs of the Massachusetts Cultural Council.

***Twenty-first Century Education Trust Fund*** - To account for certain appropriations, public and private gifts, grants, and donations, and investment income. Funds shall be used to address persistent disparities in achievement among student subgroups, improve educational opportunities for all students, sharing best practices for improving classroom learning and supporting efficiencies within and across school districts.

***Massachusetts Coronavirus Relief Fund*** - to account for federal funds authorized under the federal Coronavirus Aid, Relief, and Economic Security Act (CARES Act). Funds shall be used in accordance with requirements and guidance in the CARES Act issued by the federal government.

***Vaccine Purchase Trust Fund*** - to account for surcharges and any interest earnings. Funds shall be used to support a universal purchase system for routine childhood immunizations in the commonwealth.

***Dairy Promotion Trust Fund*** - to account for a fee of 10 cents per hundredweight upon milk delivered by Massachusetts milk producers. Funds shall be used to develop programs and policies with the objective of increasing the consumption of Massachusetts dairy products.

***Wellfleet Hollow State Campground Trust Fund*** - to account for a surcharge of \$5 upon each fee charged and collected for admission to camping in Wellfleet hollow state campground for out-of-state residents. Funds shall be used for the long-term preservation and maintenance of Wellfleet hollow state campground in the town of Wellfleet.

***COVID-19 Domestic Violence and Sexual Assault Survivors' Safety Trust Fund*** - to account for appropriations or monies authorized by the general court and specifically designated to be credited to the fund and funds from public or private sources. Funds shall be used to provide grants to support domestic and sexual violence liaisons, advocacy and outreach in communities throughout the commonwealth.

***Opioid Recovery and Remediation Trust Fund*** - to account for settlements received from claims arising from the manufacture, marketing, distribution or dispensing of opioids, appropriations, gifts, grants, donations, rebates and settlements and investment income. The fund shall be used to mitigate the impacts of the opioid epidemic, including, expanding access to opioid use disorder prevention, intervention, treatment and recovery options.

***COVID-19 Massachusetts Emergency Paid Sick Leave Fund*** - to account for monies from specific transfers and any other gifts, grants, or contributions specifically designated for this fund, to be used for the purpose of reimbursing employers for the cost of providing employees with COVID-19 emergency paid sick leave.

## **MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT) FUNDS:**

***Massachusetts Transportation Trust Fund*** - to account for assessments, federal grants, departmental revenues, transfers and expenditures related to MassDOT.

***Central Artery/Tunnel Project Repair and Maintenance Trust Fund*** - to account for any costs incurred in connection with the repairs and maintenance of the Central Artery and the Ted Williams Tunnel.

***Motor Vehicle Safety Inspection Trust Fund*** - to account for motor vehicle inspection fees for administration and operation of safety inspection programs by the Registry of Motor Vehicles.

***Transportation Infrastructure and Development Fund*** - to account for monies transferred from the Gaming Revenue Fund and all other monies credited or transferred to the fund from any other fund or source and proceeds from the investment of such funds. Any expenditures from this fund shall be solely for the purpose of transportation and related infrastructure projects.

***The following funds have been enacted in legislation but were inactive in FY21 and are not presented in this report:***

***Medical Marijuana Trust Fund*** - to account for revenues generated from fees collected after July 1, 2013, as authorized by the MGL. Expenditures from the fund shall be for the administrative costs of operations and programs regulating medical marijuana use in the Commonwealth.

***Essex Regional Emergency Communication Center Fund*** - The fund shall be used for the operation of the Regional Emergency Communications Center (RECC) to provide centralized emergency communication services to participating communities. There shall be credited to the fund a per capita assessment, any other funding, including, but not limited to, appropriations, gifts, grants, contributions, transfers or investment income.

***MBTA Infrastructure Renovation Fund*** - to account for supplemental appropriations beyond the MBTA State and Local Contribution Fund for certain MBTA infrastructure improvements. Funds are to be used for, but not limited to, compliance with the American with Disabilities Act, elevator and escalator improvements, waterproofing, fare gates, signage, lighting and structural improvements.

***Smart Growth Housing Trust Fund*** - to account for revenues from state surplus property sold for between \$25 million to \$50 million, appropriations, and monetary sanctions imposed by the department. Expenditures are for payments to communities for zoning incentive and density bonus payments related to smart growth or starter home zoning districts.

***Essential Community Provider Trust Fund*** - to account for amounts appropriated for transfers and interest earned by the fund; used for payments to acute care hospitals and community health centers.

***Department of Mental Retardation Trust Fund*** - to account for any receipts from assessments, transfers for public facilities and any other FFP. Expenditures are for operating the intermediate care facilities and community residences serving individuals with mental retardation.

***Agricultural Inspection and Infrastructure Trust Fund*** - to account for agricultural inspection fees, interest or investment earnings; and all other monies credited or transferred to the fund by law. Expenditures shall be for agricultural programs and costs related to the Agricultural Innovation Center.

***Massachusetts Board of Higher Education Scholar-Internship Match Fund*** - to provide a match not to exceed \$5,000 per student, for industry scholarships given to Massachusetts students going on to study for a post-secondary degree at Massachusetts public higher education institutions.

***District Local Technical Assistance Fund*** - to account for grants to regional planning agencies for technical assistance to municipalities and to develop a statewide permitting model. Technical assistance services funded by these grants shall include services for zoning, land use planning, conservation, public safety planning, information technology and statistical trend modeling.



**Educational Rewards Grant Program Fund** - to account for grants to students in accredited post-secondary certificate or vocational technology programs or associate degrees in targeted high-demand occupations.

**Housing and Economic Development Trust Fund** - to account for grants, bequests, gifts or contributions of cash or securities, or contributions of services or property in kind and all interest earned on monies in the trust. Expenditures shall be for operating costs of the executive office of housing and community development, operating costs of the Massachusetts marketing partnership, and costs associated with housing and economic development programs, grants and initiatives.

**Climate Change Adaptation Infrastructure Investment Fund** - to account for amounts credited or transferred to the fund, federal grants, loan repayments, investment earnings and any other amounts required to be credited to the fund. Amounts credited to the fund may be used for the operations of the division of waterways and the office of dam safety, the department of environmental protection, the department of fish and game and the office of coastal zone management and to provide grants or loans to agencies of the Commonwealth and local governmental bodies to finance or refinance costs of certain environmental or coastal projects.

**Massachusetts Alternative and Clean Energy Investment Trust Fund** - to account for any funds invested in clean energy technology research and issued as seed grants to companies, universities and nonprofits to encourage the creation of clean technology ventures and the training of workers to perform associated green jobs.

**Substance Abuse Services Fund** - to account for funds used to expand inpatient treatment facilities and ongoing case management for civilly committed individuals.

**Human Service Salary Reserve Fund** - to account for funds transferred from the General Fund to provide a one-time subsidy to personnel earning less than \$40,000 in annual compensation who are employed by private human service providers that deliver human and social services under contracts with departments within the Executive Office of Health and Human Services and the Executive Office of Elder Affairs.

**Commonwealth Sewer Rate Relief Fund** - to account for transfers of amounts from the General Fund or other funds; used for the purpose of mitigating sewer rate increases and making sewer rate relief grants to municipalities.

**Gaming Licensing Fund** - to account for the licensing fees of all gaming establishments but excluding initial application fees. Monies from this fund shall be transferred to various funds. This fund expired on December 31, 2015.

**Massachusetts Health Information Exchange Fund** - to account for expenditures to support the dissemination and development of the statewide health information exchange. There shall be credited to the fund any appropriations, proceeds of any bonds or notes of the commonwealth issued for the purpose, federal grants or loans; private gifts, grants or donations, and investment income.

**Capital Needs Investment Fund** - to account for funds appropriated. The funds shall be for the restoration costs of the Mayflower II and the construction of a public safety building in the Town of Barre.

**Securities Fraud Prosecution Fund** - to account for criminal penalties, fines and settlements and any income from the investment of amounts credited to the fund. Expenditures from this fund are for investigations, enforcement of and dissemination of information about the Uniform Securities Act.

**Flood Control Compact Fund** - to account for any funds authorized and specifically designated to the fund plus any interest or investment earnings on any such monies. Expenditures shall be made for costs arising under any compact authorized by the general court, which may include reimbursing cities and towns or other states for flood control costs.

**Public Records Assistance Fund** - to account for revenues collected from punitive damages fines assessed to agencies or municipalities in violation of certain public record laws, appropriations, bond proceeds, gifts, grants, private contributions, operating transfers and earned investment income. To be used to provide grants to municipalities to support information technology capabilities and improve access to public records.

***Olmsted Park Improvement Fund*** - to account for expenditures by the Department of Conservation & Recreation for the purposes of providing rehabilitation and improvement grants to cities and towns with an Olmsted Park within its municipal boundaries. The fund shall consist of public and private sources such as gifts, grants and donations, interest earned on revenues from gifts, grants and donations and any funds provided from other sources.

***Municipal Epinephrine Bulk Purchase Trust Fund*** - to account for payments from participating cities and towns, appropriations, gifts, grants, donations, rebates and settlements. Funds shall be used for the purchase and distribution of epinephrine to first responder departments and the elementary and secondary schools in participating cities and towns.

***State Parks Preservation Trust Fund*** - to account for revenues received from public and private gifts, grants, and donations, and from the federal government for preservation efforts. Funds shall be used for the purposes of maintaining and preserving all state-owned parks.

***Abandoned Vessel Trust Fund*** - to account for revenues generated from the sale of abandoned vessels and any appropriations from the General Fund. Funds shall be used for removing abandoned vessels from public waterways.

***Endowment Incentive Holding Fund*** - to account for the collection of private contributions into each higher education institution's recognized foundation. The commonwealth shall contribute funds to each institution's recognized foundation in an amount necessary to match private contributions in the current fiscal year.

***Technical Rescue Services Fund*** - to account for compensation received under specific contracts, cost reimbursements, any monies specifically authorized for the fund, any public and private gifts, grants and donations, and interest earned. Funds shall be used for the maintenance and operation of technical rescue regions, technical rescue services and training, and the acquisition of technical rescue equipment.

***Massachusetts Veterans and Warriors to Agriculture Program Fund*** - to account for appropriations, any public and private gifts, grants and donations, and interest earned. Funds shall be used to enhance the education, training, employment, income, productivity and retention of veterans currently working or aspiring to work in the agricultural field.

***Global Warming Solutions Trust Fund*** - to account for appropriations, any public and private gifts, grants and donations, rebates, settlements, interest earned and any other revenues specifically credited to the fund. The fund is used to issue grants or loans to governmental, quasi-governmental or non-profit entities for costs incurred implementing the Clean Energy and Climate Plan related to climate change mitigation and adaptation.

***Transfer of Development Rights Revolving Fund*** - to account for appropriations, any public and private gifts, grants and donations, rebates, settlements, interest earned and any other revenues specifically credited to the fund. Expenditures from the fund are to provide loans to municipalities for the acquisition of transferable development rights to protect conservation values and encourage development.

***Castle Island and Marine Park Trust Fund*** - to account for appropriations from the General Court, bond proceeds, investment earnings, or public or private gifts, donations, and grants to be used for the long-term preservation and maintenance of the Castle Island and Marine Park in South Boston.

***Fishing Innovation Fund*** - to account for appropriations from the General Court, bond proceeds, investment earnings, or public or private gifts, donations, and grants to be used to finance grants to support the design, construction, research, and development of new technology for fishing vessels.

***Agricultural Innovation Fund*** - to account for appropriations from the General Court, bond proceeds, investment earnings, or public or private gifts, donations, and grants to be used to finance grants for the Commonwealth's agricultural and cranberry producers through the agricultural innovation center.

***Early Education Care Public-Private Trust Fund*** - to account for appropriations, public and private gifts, grants, donations, and interest income. Funds are to provide support for childcare providers through state, philanthropic and private partnership efforts.

***Nonpublic Ambulance Service Reimbursement Trust Fund*** - to account for assessment, any federal reimbursement, any revenue from appropriations or other money authorized by the general court and specifically designated to be credited to the fund and interest earnings. Funds shall be used for Medicaid payments to nonpublic ambulance services.

***Student Loan Assistance Trust Fund*** - to account for monies appropriated from the General Court and any public and private gifts, grants and donations to support the student loan ombudsman within the Office of the Attorney General.

***Healthy Soils Program Fund*** - to account for monies from the General Court, transfers, any gifts, grants, private contributions, and investment income to implement, administer and develop healthy soils practices under the healthy soils program

***Lampson Brook Farm Fund*** - to account for monies from appropriations, repayment of loans, lease payments, timber sales, settlements, and any other gifts, grants, or donations specifically designated for this fund, to be used for the implementation and administration of the Lampson Brook Farm.

# Non-Budgeted Special Revenue Funds

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	Lotteries			Gaming		Non-Budgeted Other Funds	
	Federal Grants	State Lottery and Gaming	State Arts Lottery	Gaming Control	Gaming Revenue	Catastrophic Illness in Children Relief	Commonwealth Care Trust
<b>REVENUES AND OTHER FINANCING SOURCES</b>							
Revenues:							
Taxes .....	\$ —	\$ 20	\$ —	\$ —	\$ 224,007	\$ —	\$ 125,803
Assessments .....	—	—	—	—	—	—	—
Federal grants and reimbursements .....	4,403,007	—	—	—	—	—	—
Departmental .....	—	5,924,286	34,422	32,152	5	—	142,508
Miscellaneous .....	143	636	16	—	—	—	32
Total revenues .....	4,403,150	5,924,942	34,438	32,152	224,012	—	268,343
Other financing sources:							
Issuance of current refunding bonds .....	—	—	—	—	—	—	—
Bond premiums/(discounts) on current refunding bonds .....	—	—	—	—	—	—	—
Operating transfers in .....	12,645	—	—	—	—	2,893	84,069
Medical assistance transfer .....	—	—	—	—	—	—	—
Total other financing sources .....	12,645	—	—	—	—	2,893	84,069
Total revenues and other financing sources .....	4,415,795	5,924,942	34,438	32,152	224,012	2,893	352,412
<b>EXPENDITURES AND OTHER FINANCING USES</b>							
Expenditures:							
Judiciary .....	3,344	—	—	—	—	—	—
Inspector General .....	—	—	—	—	—	—	—
Governor and Lieutenant Governor .....	—	—	—	—	—	—	—
Secretary of the Commonwealth .....	1,014	—	—	—	—	—	—
Treasurer and Receiver-General .....	5,499	4,726,265	25,454	52	—	—	—
Attorney General .....	50,930	—	—	1,443	—	—	—
District Attorney .....	4,385	—	—	—	—	—	—
Sheriffs' Departments .....	4,752	—	—	—	—	—	—
Disabled Persons Protection Commission .....	1,203	—	—	—	—	—	—
Board of Library Commissioners .....	3,274	—	—	—	—	—	—
Massachusetts Gaming Commission .....	—	—	—	24,239	—	—	—
Comptroller .....	—	—	—	—	—	—	—
Administration and Finance .....	252,516	—	—	—	—	—	295,230
Energy and Environmental Affairs .....	43,489	—	—	—	—	—	—
Health and Human Services .....	911,495	—	—	—	—	2,468	—
Executive Office of Technology Services and Security .....	2,048	—	—	—	—	—	—
Massachusetts Department of Transportation .....	170	—	—	—	—	—	—
Office of the Child Advocate .....	—	—	—	—	—	—	—
Executive Office of Education .....	1,210,628	—	—	—	—	—	—
Public Safety and Security .....	172,571	—	—	10	—	—	—
Housing and Economic Development .....	849,036	—	—	—	—	—	—
Labor and Workforce Development .....	214,366	—	—	—	—	—	47
Debt service:							
Principal retirement .....	—	—	—	—	—	—	—
Interest and fiscal charges .....	—	—	—	—	—	—	—
Total expenditures .....	3,730,720	4,726,265	25,454	25,744	—	2,468	295,277
Other financing uses:							
Principal on current refundings .....	—	—	—	—	—	—	—
Fringe benefit cost assessment .....	83,540	11,635	—	2,778	—	192	—
Lottery operating reimbursements .....	—	105,986	—	—	—	—	—
Lottery distributions .....	—	1,081,056	8,984	—	—	—	—
Operating transfers out .....	135,440	—	—	2,744	206,554	67	18,893
Stabilization transfer .....	—	—	—	—	17,458	—	—
Total other financing uses .....	218,980	1,198,677	8,984	5,522	224,012	259	18,893
Total expenditures and other financing uses .....	3,949,700	5,924,942	34,438	31,266	224,012	2,727	314,170
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	466,095	—	—	886	—	166	38,242
Fund balances/(deficits) at beginning of year .....	1,621	—	—	1,059	—	5,856	72,174
Fund balances/(deficits) at end of year .....	\$ 467,716	\$ —	\$ —	\$ 1,945	\$ —	\$ 6,022	\$ 110,416

See accountants' review report



**Non-Budgeted Special Revenue Funds**  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

	Non-Budgeted Other Funds						
	Non-Acute Care Hospital Reimburse- ment Trust	Substance Use Disorder Federal Reinvestment Trust	Safety Net Provider Trust	Home Care Technology Trust	Dam and Seawall Repair or Removal	Department of Telecommunication and Energy Trust	Fingerprint- Based Background Check Trust
<b>REVENUES AND OTHER FINANCING SOURCES</b>							
Revenues:							
Taxes.....	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Assessments.....	10,641	—	—	—	—	3,725	—
Federal grants and reimbursements.....	19,032	106,763	—	918	—	—	—
Departmental.....	—	—	—	—	814	—	3,257
Miscellaneous.....	—	—	—	—	11	1	—
Total revenues.....	29,673	106,763	—	918	825	3,726	3,257
Other financing sources:							
Issuance of current refunding bonds.....	—	—	—	—	—	—	—
Bond premiums/(discounts) on current refunding bonds.....	—	—	—	—	—	—	—
Operating transfers in.....	—	—	93,246	—	—	—	—
Medical assistance transfer.....	—	—	—	—	—	—	—
Total other financing sources.....	—	—	93,246	—	—	—	—
Total revenues and other financing sources.....	29,673	106,763	93,246	918	825	3,726	3,257
<b>EXPENDITURES AND OTHER FINANCING USES</b>							
Expenditures:							
Judiciary.....	—	—	—	—	—	—	—
Inspector General.....	—	—	—	—	—	—	—
Governor and Lieutenant Governor.....	—	—	—	—	—	—	—
Secretary of the Commonwealth.....	—	—	—	—	—	—	—
Treasurer and Receiver-General.....	—	—	—	—	—	—	—
Attorney General.....	—	—	—	—	—	—	—
District Attorney.....	—	—	—	—	—	—	—
Sheriffs' Departments.....	—	—	—	—	—	—	—
Disabled Persons Protection Commission.....	—	—	—	—	—	—	—
Board of Library Commissioners.....	—	—	—	—	—	—	—
Massachusetts Gaming Commission.....	—	—	—	—	—	—	—
Comptroller.....	—	—	—	—	—	—	—
Administration and Finance.....	—	—	—	—	—	—	—
Energy and Environmental Affairs.....	—	—	—	—	—	1,519	—
Health and Human Services.....	29,518	65,149	84,622	2,521	—	—	—
Executive Office of Technology Services and Security.....	—	—	—	—	—	—	—
Massachusetts Department of Transportation.....	—	—	—	—	—	—	—
Office of the Child Advocate.....	—	—	—	—	—	—	—
Executive Office of Education.....	—	—	—	—	—	—	—
Public Safety and Security.....	—	—	—	—	—	—	2,946
Housing and Economic Development.....	—	—	—	—	—	—	—
Labor and Workforce Development.....	—	—	—	—	—	—	—
Debt service:							
Principal retirement.....	—	—	—	—	—	—	—
Interest and fiscal charges.....	—	—	—	—	—	—	—
Total expenditures.....	29,518	65,149	84,622	2,521	—	1,519	2,946
Other financing uses:							
Principal on current refundings.....	—	—	—	—	—	—	—
Fringe benefit cost assessment.....	—	—	—	—	—	529	181
Lottery operating reimbursements.....	—	—	—	—	—	—	—
Lottery distributions.....	—	—	—	—	—	—	—
Operating transfers out.....	—	—	—	—	—	54	82
Stabilization transfer.....	—	—	—	—	—	—	—
Total other financing uses.....	—	—	—	—	—	583	263
Total expenditures and other financing uses.....	29,518	65,149	84,622	2,521	—	2,102	3,209
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses.....	155	41,614	8,624	(1,603)	825	1,624	48
Fund balances/(deficits) at beginning of year.....	2,782	117,312	254	4,036	7,571	4,050	6,176
Fund balances/(deficits) at end of year.....	\$ 2,937	\$ 158,926	\$ 8,878	\$ 2,433	\$ 8,396	\$ 5,674	\$ 6,224

See accountants' review report

Non-Budgeted Other Funds									
Liability Management and Reduction	Dockside Testing Trust	Civil Monetary Penalty (CMP)	MBTA State and Local Contribution	Community Preservation Trust	Health Insurance Portability and Accountability Act	State Racing	Division of Professional Licensure Trust	Victims of Drunk Driving Trust	State Athletic Commission
\$ —	\$ —	\$ —	\$ 1,261,411	\$ 82,212	\$ —	\$ 1,117	\$ —	\$ —	\$ —
—	—	—	177,901	—	—	792	—	—	—
—	—	—	—	—	13,974	—	—	—	—
2,115	105	1,464	—	—	—	376	9,800	248	6
2	—	—	—	11	—	580	—	1	—
2,117	105	1,464	1,439,312	82,223	13,974	2,865	9,800	249	6
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
2,117	105	1,464	1,439,312	82,223	13,974	2,865	9,800	249	6
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	1,439,312	—	—	—	—	—	—
62	—	—	—	—	—	—	—	88	—
—	—	—	—	—	—	—	—	50	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	2,316	—	—	—
1,509	—	—	—	—	—	—	—	—	—
—	—	—	—	55,670	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	86	1,376	—	—	11,935	70	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	8,172	—	75
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
1,571	86	1,376	1,439,312	55,670	11,935	2,386	8,172	138	75
—	—	—	—	—	—	—	—	—	—
34	29	—	—	—	232	247	1,448	3	26
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	10	—	—	—	102	163	771	3	7
—	—	—	—	—	—	—	—	—	—
34	39	—	—	—	334	410	2,219	6	33
1,605	125	1,376	1,439,312	55,670	12,269	2,796	10,391	144	108
—	—	—	—	—	—	—	—	—	—
512	(20)	88	—	26,553	1,705	69	(591)	105	(102)
2,567	238	11,676	—	39,230	2,748	704	5,602	764	369
\$ 3,079	\$ 218	\$ 11,764	\$ —	\$ 65,783	\$ 4,453	\$ 773	\$ 5,011	\$ 869	\$ 267

continued

**Non-Budgeted Special Revenue Funds**  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

	Non-Budgeted Other Funds						
	Organ and Tissue Donor Registration	Department of Fire Services Hazardous Material Emergency Mitigation Response Recovery Trust	Registers Technological	County Registers Technological	State Election Campaign	Enhanced 911	Counsel for Indigent Salary Enhancement Trust
<b>REVENUES AND OTHER FINANCING SOURCES</b>							
Revenues:							
Taxes .....	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Assessments .....	—	—	—	—	—	—	—
Federal grants and reimbursements .....	—	—	—	—	—	—	—
Departmental .....	130	162	5,997	3,356	251	160,065	—
Miscellaneous .....	—	—	—	—	1	134	—
Total revenues .....	130	162	5,997	3,356	252	160,199	—
Other financing sources:							
Issuance of current refunding bonds .....	—	—	—	—	—	—	—
Bond premiums/(discounts) on current refunding bonds .....	—	—	—	—	—	—	—
Operating transfers in .....	—	—	—	—	—	—	—
Medical assistance transfer .....	—	—	—	—	—	—	—
Total other financing sources .....	—	—	—	—	—	—	—
Total revenues and other financing sources .....	130	162	5,997	3,356	252	160,199	—
<b>EXPENDITURES AND OTHER FINANCING USES</b>							
Expenditures:							
Judiciary .....	—	—	—	—	—	—	—
Inspector General .....	—	—	—	—	—	—	—
Governor and Lieutenant Governor .....	—	—	—	—	—	—	—
Secretary of the Commonwealth .....	—	—	3,924	—	—	—	—
Treasurer and Receiver-General .....	—	—	—	—	—	—	—
Attorney General .....	—	—	—	—	—	—	—
District Attorney .....	—	—	—	—	—	—	—
Sheriffs' Departments .....	—	—	—	—	—	6,017	—
Disabled Persons Protection Commission .....	—	—	—	—	—	—	—
Board of Library Commissioners .....	—	—	—	—	—	—	—
Massachusetts Gaming Commission .....	—	—	—	—	—	—	—
Comptroller .....	—	—	—	—	—	—	—
Administration and Finance .....	—	—	—	—	—	—	—
Energy and Environmental Affairs .....	—	—	—	—	—	—	—
Health and Human Services .....	100	—	—	—	—	46	—
Executive Office of Technology Services and Security .....	—	—	—	1,460	—	3,878	—
Massachusetts Department of Transportation .....	—	—	—	—	—	—	—
Office of the Child Advocate .....	—	—	—	—	—	—	—
Executive Office of Education .....	—	—	—	—	—	—	—
Public Safety and Security .....	—	165	—	—	—	118,951	—
Housing and Economic Development .....	—	—	—	—	—	—	—
Labor and Workforce Development .....	—	—	—	—	—	—	—
Debt service:							
Principal retirement .....	—	—	—	—	—	—	—
Interest and fiscal charges .....	—	—	—	—	—	—	—
Total expenditures .....	100	165	3,924	1,460	—	128,892	—
Other financing uses:							
Principal on current refundings .....	—	—	—	—	—	—	—
Fringe benefit cost assessment .....	—	—	298	—	—	4,751	—
Lottery operating reimbursements .....	—	—	—	—	—	—	—
Lottery distributions .....	—	—	—	—	—	—	—
Operating transfers out .....	—	—	197	—	—	3,074	—
Stabilization transfer .....	—	—	—	—	—	—	—
Total other financing uses .....	—	—	495	—	—	7,825	—
Total expenditures and other financing uses .....	100	165	4,419	1,460	—	136,717	—
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	30	(3)	1,578	1,896	252	23,482	—
Fund balances/(deficits) at beginning of year .....	927	155	909	4,978	551	198,295	2
Fund balances/(deficits) at end of year .....	\$ 957	\$ 152	\$ 2,487	\$ 6,874	\$ 803	\$ 221,777	\$ 2

See accountants' review report





**Non-Budgeted Special Revenue Funds**  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

	Non-Budgeted Other Funds					
	Build America Bonds Subsidy Trust	Housing Preservation and Stabilization Trust	Office of Refugees and Immigrants Trust	Veterans Independence Plus Initiative Trust	Environmental Police Trust	Domestic and Sexual Violence Prevention and Victim Assistance
<b>REVENUES AND OTHER FINANCING SOURCES</b>						
Revenues:						
Taxes .....	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Assessments .....	—	—	—	—	—	—
Federal grants and reimbursements .....	57,459	—	—	—	—	—
Departmental .....	—	—	1	—	592	5
Miscellaneous .....	—	1,306	—	—	—	—
Total revenues .....	57,459	1,306	1	—	592	5
Other financing sources:						
Issuance of current refunding bonds .....	—	—	—	—	—	—
Bond premiums/(discounts) on current refunding bonds .....	—	—	—	—	—	—
Operating transfers in .....	—	13,139	—	—	—	—
Medical assistance transfer .....	—	—	—	—	—	—
Total other financing sources .....	—	13,139	—	—	—	—
Total revenues and other financing sources .....	57,459	14,445	1	—	592	5
<b>EXPENDITURES AND OTHER FINANCING USES</b>						
Expenditures:						
Judiciary .....	—	—	—	—	—	—
Inspector General .....	—	—	—	—	—	—
Governor and Lieutenant Governor .....	—	—	—	—	—	—
Secretary of the Commonwealth .....	—	—	—	—	—	—
Treasurer and Receiver-General .....	—	—	—	—	—	—
Attorney General .....	—	—	—	—	—	—
District Attorney .....	—	—	—	—	—	—
Sheriffs' Departments .....	—	—	—	—	—	—
Disabled Persons Protection Commission .....	—	—	—	—	—	—
Board of Library Commissioners .....	—	—	—	—	—	—
Massachusetts Gaming Commission .....	—	—	—	—	—	—
Comptroller .....	—	—	—	—	—	—
Administration and Finance .....	—	—	—	—	—	—
Energy and Environmental Affairs .....	—	—	—	—	642	—
Health and Human Services .....	—	—	16	—	—	—
Executive Office of Technology Services and Security .....	—	—	—	—	—	—
Massachusetts Department of Transportation .....	—	—	—	—	—	—
Office of the Child Advocate .....	—	—	—	—	—	—
Executive Office of Education .....	—	—	—	—	—	—
Public Safety and Security .....	—	—	—	—	—	—
Housing and Economic Development .....	—	7,179	—	—	—	—
Labor and Workforce Development .....	—	—	—	—	—	—
Debt service:						
Principal retirement .....	—	—	—	—	—	—
Interest and fiscal charges .....	48,951	—	—	—	—	—
Total expenditures .....	48,951	7,179	16	—	642	—
Other financing uses:						
Principal on current refundings .....	—	—	—	—	—	—
Fringe benefit cost assessment .....	—	—	—	—	38	—
Lottery operating reimbursements .....	—	—	—	—	—	—
Lottery distributions .....	—	—	—	—	—	—
Operating transfers out .....	—	—	1	—	23	—
Stabilization transfer .....	—	—	—	—	—	—
Total other financing uses .....	—	—	1	—	61	—
Total expenditures and other financing uses .....	48,951	7,179	17	—	703	—
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	8,508	7,266	(16)	—	(111)	5
Fund balances/(deficits) at beginning of year .....	298	11,487	156	58	640	58
Fund balances/(deficits) at end of year .....	\$ 8,806	\$ 18,753	\$ 140	\$ 58	\$ 529	\$ 63

See accountants' review report

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Non-Budgeted Other Funds

[illegible]

continued

# Non-Budgeted Special Revenue Funds

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	Non-Budgeted Other Funds					
	Workforce Training Trust	Oil Overcharge	Victims of Human Trafficking Trust	Department of Public Utilities Storm Trust	Homeless Animal Prevention and Care	Horseneck Beach Reservation Trust
<b>REVENUES AND OTHER FINANCING SOURCES</b>						
Revenues:						
Taxes.....	\$ 21,363	\$ —	\$ —	\$ —	\$ —	\$ —
Assessments.....	—	—	—	220	—	—
Federal grants and reimbursements.....	—	—	—	—	—	—
Departmental.....	—	—	—	—	502	41
Miscellaneous.....	—	—	—	—	—	—
Total revenues.....	21,363	—	—	220	502	41
Other financing sources:						
Issuance of current refunding bonds.....	—	—	—	—	—	—
Bond premiums/(discounts) on current refunding bonds.....	—	—	—	—	—	—
Operating transfers in.....	—	—	—	—	—	—
Medical assistance transfer.....	—	—	—	—	—	—
Total other financing sources.....	—	—	—	—	—	—
Total revenues and other financing sources.....	21,363	—	—	220	502	41
<b>EXPENDITURES AND OTHER FINANCING USES</b>						
Expenditures:						
Judiciary.....	—	—	—	—	—	—
Inspector General.....	—	—	—	—	—	—
Governor and Lieutenant Governor.....	—	—	—	—	—	—
Secretary of the Commonwealth.....	—	—	—	—	—	—
Treasurer and Receiver-General.....	—	—	—	—	—	—
Attorney General.....	—	—	86	—	—	—
District Attorney.....	—	—	28	—	—	—
Sheriffs' Departments.....	—	—	—	—	—	—
Disabled Persons Protection Commission.....	—	—	—	—	—	—
Board of Library Commissioners.....	—	—	—	—	—	—
Massachusetts Gaming Commission.....	—	—	—	—	—	—
Comptroller.....	—	—	—	—	—	—
Administration and Finance.....	—	—	—	—	—	—
Energy and Environmental Affairs.....	—	1	—	359	315	45
Health and Human Services.....	—	—	—	—	—	—
Executive Office of Technology Services and Security.....	—	—	—	—	—	—
Massachusetts Department of Transportation.....	—	—	—	—	—	—
Office of the Child Advocate.....	—	—	—	—	—	—
Executive Office of Education.....	—	—	—	—	—	—
Public Safety and Security.....	—	—	—	—	—	—
Housing and Economic Development.....	—	—	—	—	—	—
Labor and Workforce Development.....	10,197	—	—	—	—	—
Debt service:						
Principal retirement.....	—	—	—	—	—	—
Interest and fiscal charges.....	—	—	—	—	—	—
Total expenditures.....	10,197	1	114	359	315	45
Other financing uses:						
Principal on current refundings.....	—	—	—	—	—	—
Fringe benefit cost assessment.....	—	—	—	100	32	—
Lottery operating reimbursements.....	—	—	—	—	—	—
Lottery distributions.....	—	—	—	—	—	—
Operating transfers out.....	1	—	—	13	—	—
Stabilization transfer.....	—	—	—	—	—	—
Total other financing uses.....	1	—	—	113	32	—
Total expenditures and other financing uses.....	10,198	1	114	472	347	45
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses.....	11,165	(1)	(114)	(252)	155	(4)
Fund balances/(deficits) at beginning of year.....	49,963	394	158	372	328	30
Fund balances/(deficits) at end of year.....	\$ 61,128	\$ 393	\$ 44	\$ 120	\$ 483	\$ 26

See accountants' review report

Non-Budgeted Other Funds

Environmental Trust	Social Innovation Financing Trust	Children's Trust	Child Support Enforcement	Military Family Relief	Department of Industrial Accidents Special	Logan Airport Health Study Trust	State Public Health HIV and Hepatitis	Head Injury Treatment Services Trust	Board of Registration in Medicine Trust
\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
—	—	—	—	—	18,134	—	—	—	—
—	—	—	27,351	—	—	—	—	—	—
639	—	—	6,191	294	3,839	—	157	3,571	9,918
3	—	—	24	—	5	1	—	1	—
642	—	—	33,566	294	21,978	1	157	3,572	9,918
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	5,300	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	5,300	—	—	—	—	—	—	—	—
642	5,300	—	33,566	294	21,978	1	157	3,572	9,918
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	15	—	—	—	—	—	—
—	—	—	186	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	4,269	—	25,337	—	—	—	—	—	—
861	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	94	1,412	7,609
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	2	—	—	—	—	—	—	—
—	—	—	—	350	—	—	—	—	—
—	—	—	—	—	1,943	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
861	4,269	2	25,538	350	1,943	—	94	1,412	7,609
—	—	—	—	—	—	—	—	—	—
95	—	—	515	—	4,415	—	—	—	1,773
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
34	—	—	185	—	17,797	—	—	—	627
—	—	—	—	—	—	—	—	—	—
129	—	—	700	—	22,212	—	—	—	2,400
990	4,269	2	26,238	350	24,155	—	94	1,412	10,009
(348)	1,031	(2)	7,328	(56)	(2,177)	1	63	2,160	(91)
1,325	8,231	189	11,689	831	11,860	14	241	5,755	6,668
977	9,262	187	19,017	775	9,683	15	304	7,915	6,577

continued

# Non-Budgeted Special Revenue Funds

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	Non-Budgeted Other Funds						
	Water Pollution Abatement and Drinking Water Projects Administration	Child Care Quality	Convention and Exhibition Center	Firearms Fingerprint Identity Verification Trust	Grant Anticipation Note Trust	Race Horse Development	Community Mitigation
<b>REVENUES AND OTHER FINANCING SOURCES</b>							
Revenues:							
Taxes.....	\$ —	\$ —	\$ 45,744	\$ —	\$ —	\$ —	\$ —
Assessments.....	—	—	—	—	—	—	—
Federal grants and reimbursements.....	6,818	—	—	—	715,140	—	—
Departmental.....	—	154	—	2,758	—	11,033	—
Miscellaneous.....	—	—	79	—	424	—	—
Total revenues.....	6,818	154	45,823	2,758	715,564	11,033	—
Other financing sources:							
Issuance of current refunding bonds.....	—	—	—	—	—	—	—
Bond premiums/(discounts) on current refunding bonds.....	—	—	—	—	—	—	—
Operating transfers in.....	—	—	—	—	26,271	4,364	11,351
Medical assistance transfer.....	—	—	—	—	—	—	—
Total other financing sources.....	—	—	—	—	26,271	4,364	11,351
Total revenues and other financing sources.....	6,818	154	45,823	2,758	741,835	15,397	11,351
<b>EXPENDITURES AND OTHER FINANCING USES</b>							
Expenditures:							
Judiciary.....	—	—	—	—	—	—	—
Inspector General.....	—	—	—	—	—	—	—
Governor and Lieutenant Governor.....	—	—	—	—	—	—	—
Secretary of the Commonwealth.....	—	—	—	—	—	—	—
Treasurer and Receiver-General.....	—	—	—	—	—	—	—
Attorney General.....	—	—	—	—	—	—	—
District Attorney.....	—	—	—	—	—	—	5
Sheriffs' Departments.....	—	—	—	—	—	—	400
Disabled Persons Protection Commission.....	—	—	—	—	—	—	—
Board of Library Commissioners.....	—	—	—	—	—	—	—
Massachusetts Gaming Commission.....	—	—	—	—	—	12,175	2,664
Comptroller.....	—	—	—	—	—	—	—
Administration and Finance.....	—	—	42,344	—	—	—	—
Energy and Environmental Affairs.....	3,925	—	—	—	—	—	—
Health and Human Services.....	—	—	—	—	—	—	—
Executive Office of Technology Services and Security.....	—	—	—	—	—	—	—
Massachusetts Department of Transportation.....	—	—	—	—	—	—	—
Office of the Child Advocate.....	—	—	—	—	—	—	—
Executive Office of Education.....	—	31	—	—	—	—	220
Public Safety and Security.....	—	—	—	1,371	—	—	—
Housing and Economic Development.....	—	—	—	—	—	—	—
Labor and Workforce Development.....	—	—	—	—	—	—	—
Debt service:							
Principal retirement.....	—	—	24,610	—	79,720	—	—
Interest and fiscal charges.....	—	—	27,673	—	32,648	—	—
Total expenditures.....	3,925	31	94,627	1,371	112,368	12,175	3,289
Other financing uses:							
Principal on current refundings.....	—	—	—	—	—	—	—
Fringe benefit cost assessment.....	1,307	—	—	—	—	—	56
Lottery operating reimbursements.....	—	—	—	—	—	—	—
Lottery distributions.....	—	—	—	—	—	—	—
Operating transfers out.....	1,686	—	71,000	—	632,766	—	26
Stabilization transfer.....	—	—	—	—	—	—	—
Total other financing uses.....	2,993	—	71,000	—	632,766	—	82
Total expenditures and other financing uses.....	6,918	31	165,627	1,371	745,134	12,175	3,371
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses.....	(100)	123	(119,804)	1,387	(3,299)	3,222	7,980
Fund balances/(deficits) at beginning of year.....	1,583	1,368	313,305	1,900	90,929	17,042	23,106
Fund balances/(deficits) at end of year.....	\$ 1,483	\$ 1,491	\$ 193,501	\$ 3,287	\$ 87,630	\$ 20,264	\$ 31,086

See accountants' review report

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Non-Budgeted Other Funds

[illegible]

continued

**Non-Budgeted Special Revenue Funds**  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

	Non-Budgeted Other Funds						
	Milk Producers Security	Commonwealth Security Trust	Organ Transplant	Municipal Police Training	Energy Facilities Siting Board Trust	Unified Carrier Registration Trust	Municipal Naloxone Bulk Purchase Trust
<b>REVENUES AND OTHER FINANCING SOURCES</b>							
Revenues:							
Taxes.....	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Assessments.....	—	—	—	—	—	—	—
Federal grants and reimbursements.....	—	—	—	—	—	—	—
Departmental.....	—	85	206	3,241	—	2,311	692
Miscellaneous.....	—	—	—	—	—	—	—
Total revenues.....	—	85	206	3,241	—	2,311	692
Other financing sources:							
Issuance of current refunding bonds.....	—	—	—	—	—	—	—
Bond premiums/(discounts) on current refunding bonds.....	—	—	—	—	—	—	—
Operating transfers in.....	—	—	—	—	—	—	100
Medical assistance transfer.....	—	—	—	—	—	—	—
Total other financing sources.....	—	—	—	—	—	—	100
Total revenues and other financing sources.....	—	85	206	3,241	—	2,311	792
<b>EXPENDITURES AND OTHER FINANCING USES</b>							
Expenditures:							
Judiciary.....	—	—	—	—	—	—	—
Inspector General.....	—	—	—	—	—	—	—
Governor and Lieutenant Governor.....	—	—	—	—	—	—	—
Secretary of the Commonwealth.....	—	—	—	—	—	—	—
Treasurer and Receiver-General.....	—	—	—	—	—	—	—
Attorney General.....	—	—	—	—	—	—	—
District Attorney.....	—	—	—	—	—	—	—
Sheriffs' Departments.....	—	—	—	—	—	—	—
Disabled Persons Protection Commission.....	—	—	—	—	—	—	—
Board of Library Commissioners.....	—	—	—	—	—	—	—
Massachusetts Gaming Commission.....	—	—	—	—	—	—	—
Comptroller.....	—	—	—	—	—	—	—
Administration and Finance.....	1	—	—	—	1	—	—
Energy and Environmental Affairs.....	—	—	—	—	—	1,279	—
Health and Human Services.....	—	—	19	—	—	—	392
Executive Office of Technology Services and Security.....	—	—	—	—	—	—	—
Massachusetts Department of Transportation.....	—	—	—	—	—	—	—
Office of the Child Advocate.....	—	—	—	—	—	—	—
Executive Office of Education.....	—	—	—	—	—	—	—
Public Safety and Security.....	—	72	—	2,964	—	—	—
Housing and Economic Development.....	—	—	—	—	—	—	—
Labor and Workforce Development.....	—	—	—	—	—	—	—
Debt service:							
Principal retirement.....	—	—	—	—	—	—	—
Interest and fiscal charges.....	—	—	—	—	—	—	—
Total expenditures.....	1	72	19	2,964	1	1,279	392
Other financing uses:							
Principal on current refundings.....	—	—	—	—	—	—	—
Fringe benefit cost assessment.....	—	—	—	—	—	408	—
Lottery operating reimbursements.....	—	—	—	—	—	—	—
Lottery distributions.....	—	—	—	—	—	—	—
Operating transfers out.....	—	—	—	260	—	43	—
Stabilization transfer.....	—	—	—	—	—	—	—
Total other financing uses.....	—	—	—	260	—	451	—
Total expenditures and other financing uses.....	1	72	19	3,224	1	1,730	392
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses.....	(1)	13	187	17	(1)	581	400
Fund balances/(deficits) at beginning of year.....	1,218	424	1,288	5,573	247	1,605	347
Fund balances/(deficits) at end of year.....	\$ 1,217	\$ 437	\$ 1,475	\$ 5,590	\$ 246	\$ 2,186	\$ 747

See accountants' review report



Non-Budgeted Other Funds									
Debt and Long-Term Liability Reduction Trust	Public Health Grant Trust	Commonwealth Facility Trust For Energy Efficiency	Garden of Peace Trust	Community Behavioral Health Promotion and Prevention Trust	Chestnut Hill Reservation Improvement	Civics Project Trust	Childhood Lead Poisoning Prevention Trust	Cultural and Performing Arts Mitigation Trust	Twenty-first Century Education Trust
\$ —	\$ —	\$ —	\$ —	\$ 3,991	\$ —	\$ —	\$ —	\$ —	\$ —
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	1,607	—	9	—	—	—	2,675	—	—
—	—	—	1	—	—	—	—	—	—
—	1,607	—	10	3,991	—	—	2,675	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
17,458	—	—	—	200	—	1,500	2,700	3,492	—
—	—	—	—	—	—	—	—	—	—
17,458	—	—	—	200	—	1,500	2,700	3,492	—
17,458	1,607	—	10	4,191	—	1,500	5,375	3,492	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	3,714	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	1	11	—	—	—	—	—	—
—	5,784	—	—	—	—	—	2,982	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	5,784	1	11	—	—	531	2,982	3,714	3,078
—	—	—	—	—	—	—	—	—	—
—	156	—	—	—	—	—	562	24	213
—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—
—	55	—	—	—	25	8	200	34	110
—	—	—	—	—	—	—	—	—	—
—	211	—	—	—	25	8	762	58	323
—	5,995	1	11	—	25	539	3,744	3,772	3,401
17,458	(4,388)	(1)	(1)	4,191	(25)	961	1,631	(280)	(3,401)
24,695	4,721	510	691	200	25	1,037	5,392	4,116	9,956
\$ 42,153	\$ 333	\$ 509	\$ 690	\$ 4,391	\$ —	\$ 1,998	\$ 7,023	\$ 3,836	\$ 6,555

continued

# Non-Budgeted Special Revenue Funds

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	Non-Budgeted Other Funds						
	Coronavirus Relief	Vaccine Purchase Trust	Dairy Promotion Trust	Wellfleet Hollow State Campground Trust Fund	COVID-19 Domestic Violence & Sexual Assault Survivors' Safety Trust	Opioid Recovery and Remediation	COVID-19 Emergency Paid Sick Leave
<b>REVENUES AND OTHER FINANCING SOURCES</b>							
Revenues:							
Taxes.....	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Assessments.....	—	—	—	—	—	—	—
Federal grants and reimbursements.....	85,272	—	—	—	—	—	—
Departmental.....	—	—	188	3	—	11,530	—
Miscellaneous.....	—	—	—	—	—	—	—
Total revenues.....	85,272	—	188	3	—	11,530	—
Other financing sources:							
Issuance of current refunding bonds.....	—	—	—	—	—	—	—
Bond premiums/(discounts) on current refunding bonds.....	—	—	—	—	—	—	—
Operating transfers in.....	—	45,379	54	—	5,000	—	75,000
Medical assistance transfer.....	—	—	—	—	—	—	—
Total other financing sources.....	—	45,379	54	—	5,000	—	75,000
Total revenues and other financing sources.....	85,272	45,379	242	3	5,000	11,530	75,000
<b>EXPENDITURES AND OTHER FINANCING USES</b>							
Expenditures:							
Judiciary.....	—	—	—	—	—	—	—
Inspector General.....	—	—	—	—	—	—	—
Governor and Lieutenant Governor.....	—	—	—	—	—	—	—
Secretary of the Commonwealth.....	—	—	—	—	—	—	—
Treasurer and Receiver-General.....	11,208	—	—	—	—	—	—
Attorney General.....	—	—	—	—	—	—	—
District Attorney.....	—	—	—	—	—	—	—
Sheriffs' Departments.....	—	—	—	—	—	—	—
Disabled Persons Protection Commission.....	—	—	—	—	—	—	—
Board of Library Commissioners.....	—	—	—	—	—	—	—
Massachusetts Gaming Commission.....	—	—	—	—	—	—	—
Comptroller.....	—	—	—	—	—	—	—
Administration and Finance.....	297,275	—	—	—	—	—	—
Energy and Environmental Affairs.....	416	—	77	—	—	—	—
Health and Human Services.....	12,211	—	—	—	—	—	—
Executive Office of Technology Services and Security.....	257	—	—	—	—	—	—
Massachusetts Department of Transportation.....	3,280	—	—	—	—	—	—
Office of the Child Advocate.....	—	—	—	—	—	—	—
Executive Office of Education.....	251,756	—	—	—	—	—	—
Public Safety and Security.....	388	—	—	—	—	—	—
Housing and Economic Development.....	728,925	—	—	—	—	—	—
Labor and Workforce Development.....	2,468	—	—	—	—	—	—
Debt service:							
Principal retirement.....	—	—	—	—	—	—	—
Interest and fiscal charges.....	—	—	—	—	—	—	—
Total expenditures.....	1,308,184	—	77	—	—	—	—
Other financing uses:							
Principal on current refundings.....	—	—	—	—	—	—	—
Fringe benefit cost assessment.....	155	—	6	—	—	—	—
Lottery operating reimbursements.....	—	—	—	—	—	—	—
Lottery distributions.....	—	—	—	—	—	—	—
Operating transfers out.....	570	—	5	—	—	—	—
Stabilization transfer.....	—	—	—	—	—	—	—
Total other financing uses.....	725	—	11	—	—	—	—
Total expenditures and other financing uses.....	1,308,909	—	88	—	—	—	—
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses.....	(1,223,637)	45,379	154	3	5,000	11,530	75,000
Fund balances/(deficits) at beginning of year.....	1,699,890	—	—	—	—	—	—
Fund balances/(deficits) at end of year.....	\$ 476,253	\$ 45,379	\$ 154	\$ 3	\$ 5,000	\$ 11,530	\$ 75,000

See accountants' review report

MassDOT				Totals (Memorandum only)	
Massachusetts Transportation Trust	Central Artery/ Tunnel Project Repair and Maintenance Trust	Motor Vehicle Inspection Trust	Transportation Infrastructure and Development	2021	2020
\$ —	\$ —	\$ —	\$ —	\$ 2,877,080	\$ 2,543,261
—	—	—	—	898,752	835,852
15,310	—	—	—	5,806,155	6,230,207
470,375	—	45,708	—	7,086,221	6,568,054
26,843	2,027	16	6	32,956	87,699
512,528	2,027	45,724	6	16,701,162	16,265,073
—	—	—	—	—	664,155
—	—	—	—	—	144,943
649,833	—	—	—	1,132,630	1,021,670
—	—	—	—	505,250	505,785
649,833	—	—	—	1,637,880	2,336,553
1,162,361	2,027	45,724	6	18,339,042	18,601,626
—	—	—	—	3,343	2,881
—	—	—	—	103	276
111	—	—	—	189	168
—	—	—	—	4,938	5,206
472	—	—	—	7,313,402	6,479,902
—	—	—	—	52,609	48,401
—	—	—	—	4,654	3,690
254	—	—	—	11,423	91,914
—	—	—	—	1,203	922
—	—	—	—	3,274	2,555
—	—	—	—	45,589	43,879
—	—	—	—	1,508	1,947
—	—	—	—	977,139	672,174
253	—	1,537	—	104,432	104,258
—	—	—	—	2,653,770	2,469,121
—	—	—	—	7,642	6,363
977,712	25,355	9,862	—	1,016,379	1,032,768
—	—	—	—	—	59
—	—	—	—	1,467,556	1,031,341
6	—	—	—	300,104	527,188
—	—	—	—	1,604,815	573,026
—	—	—	—	233,101	156,122
—	—	—	—	107,905	102,682
—	—	—	—	110,595	105,129
978,808	25,355	11,399	—	16,025,672	13,461,972
—	—	—	—	—	809,098
91,631	—	1,623	—	217,254	290,162
—	—	—	—	105,986	110,928
—	—	—	—	1,090,040	967,263
3,077	—	35,856	—	1,140,066	898,297
—	—	—	—	17,457	14,914
94,708	—	37,479	—	2,570,802	3,090,662
1,073,516	25,355	48,878	—	18,596,474	16,552,634
88,845	(23,328)	(3,154)	6	(257,432)	2,048,992
1,069,894	352,104	5,260	3,217	4,506,466	2,457,474
\$ 1,158,739	\$ 328,776	\$ 2,106	\$ 3,223	\$ 4,249,034	\$ 4,506,466



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# *Capital Projects Funds*

The Capital Projects Funds are used to account for the financial resources used to acquire or construct major capital assets of the Commonwealth and to finance local governmental capital projects.

***General Capital Projects Fund*** - to account for proceeds of bonds sold to fund the construction or acquisition of capital assets for general Commonwealth purposes, excluding highway construction and projects targeted for specific localities or purposes.

***Convention and Exhibition Center Project Fund*** - to account for proceeds of bonds to finance the construction of a convention center in the City of Boston.

***Capital Improvements and Investment Trust Fund*** - to account for the Commonwealth's reimbursement to cities and towns for expenses incurred for projects for construction and reconstruction of town and county ways.

***Highway Capital Projects Fund*** - to account for the proceeds of bonds sold to finance construction of state highways and to fund the Commonwealth's share of Federally sponsored highway construction.

***Federal Highway Construction Program*** - to account for federal highway construction grants which, with the Commonwealth's required share of matching funds, finance interstate highways and similar projects within Massachusetts to promote a nationwide highway system.

## **OTHER FUNDS:**

***Government Land Bank Capital Projects Fund*** - to account for proceeds of bonds used to finance the acquisition, holding, protection, maintenance, repair or use of lands and for personnel and the administrative costs of the Massachusetts Development Finance Agency.

***Local Aid Capital Projects Fund*** - to account for the proceeds of bonds sold to finance the construction of correctional facilities, water pollution abatement projects and other local projects in specific localities of the Commonwealth.

## **MASSACHUSETTS DEPARTMENT OF TRANSPORTATION (MassDOT) FUND:**

***Central Artery Statewide Road and Bridge Infrastructure Fund*** - to account for bond proceeds, certain revenues from Registry of Motor Vehicle fees, (net of debt service expenditures) and payments from authorities. The purpose of expenditures from the fund is to meet the estimated additional costs associated with the Central Artery/Ted Williams Tunnel Project and for costs of the statewide road and bridge program.

***The following funds have been enacted in legislation but were inactive in FY21 and are not presented in this report:***

***Capital Investment Trust Fund*** - to account for a transfer from the General Fund to finance appropriated items of a capital nature.

**Capital Projects Funds**  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Statutory Basis  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

	General Capital Projects	Convention and Exhibition Center Capital	Capital Improvements and Investment Trust	Highway Capital Projects
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Revenues:				
Federal grants and reimbursements .....	\$ 77,259	\$ —	\$ —	\$ —
Departmental .....	—	—	—	—
Miscellaneous .....	(5)	—	—	39
Total revenues .....	77,254	—	—	39
Other financing sources:				
Issuance of general obligation bonds .....	995,674	—	—	986,374
Bond premiums (discounts) on general obligation bonds .....	159,056	—	—	234,928
Issuance of special obligation bonds .....	—	—	—	400,000
Bond premiums (discounts) on special obligation bonds .....	—	—	—	87,185
Issuance of current refunding bonds .....	395,972	—	—	469,143
Bond premiums (discounts) on current refunding bonds .....	78,183	—	—	121,346
Issuance of advance refunding bonds .....	513,000	—	1,361	346,462
Bond premiums (discounts) on advance refunding bonds .....	(1,407)	—	(3)	(908)
Operating transfers in .....	—	—	—	—
State share of federal highway construction .....	—	—	—	—
Total other financing sources .....	2,140,478	—	1,358	2,644,530
Total revenues and other financing sources .....	2,217,732	—	1,358	2,644,569
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Expenditures:				
Judiciary .....	9,984	—	—	—
Secretary of the Commonwealth .....	2,137	—	—	—
Treasurer and Receiver-General .....	26,696	—	—	2,326
Auditor of the Commonwealth .....	102	—	—	—
Attorney General .....	10	—	—	125
Ethics Commission .....	82	—	—	—
Sheriffs' Departments .....	4,636	—	—	—
Board of Library Commissioners .....	20,133	—	—	—
Comptroller .....	1,754	—	—	—
Administration and Finance .....	341,632	—	—	—
Energy and Environmental Affairs .....	258,133	—	—	540
Health and Human Services .....	82,509	—	—	—
Executive Office of Technology Services and Security .....	56,565	—	—	—
Massachusetts Department of Transportation .....	51,691	—	—	1,487,217
Executive Office of Education .....	136,713	—	—	—
Center for Health Information and Analysis .....	4,974	—	—	—
Public Safety and Security .....	53,173	—	—	—
Housing and Economic Development .....	467,869	—	—	1,091
Labor and Workforce Development .....	1,279	—	—	—
Total expenditures .....	1,520,072	—	—	1,491,299
Other financing uses:				
Payments to advance refunding bonds escrow .....	511,593	—	1,358	345,554
Principal on current refundings .....	474,155	—	—	590,489
Fringe benefit cost assessment .....	19,867	—	—	—
Operating transfers out .....	—	—	—	—
State share of federal highway construction .....	—	—	—	141,684
Total other financing uses .....	1,005,615	—	1,358	1,077,727
Total expenditures and other financing uses .....	2,525,687	—	1,358	2,569,026
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	(307,955)	—	—	75,543
Fund balances/(deficits) at beginning of year .....	(173,343)	8,393	—	(668,263)
Fund balances/(deficits) at end of year .....	\$ (481,298)	\$ 8,393	\$ —	\$ (592,720)

See accountant's review report

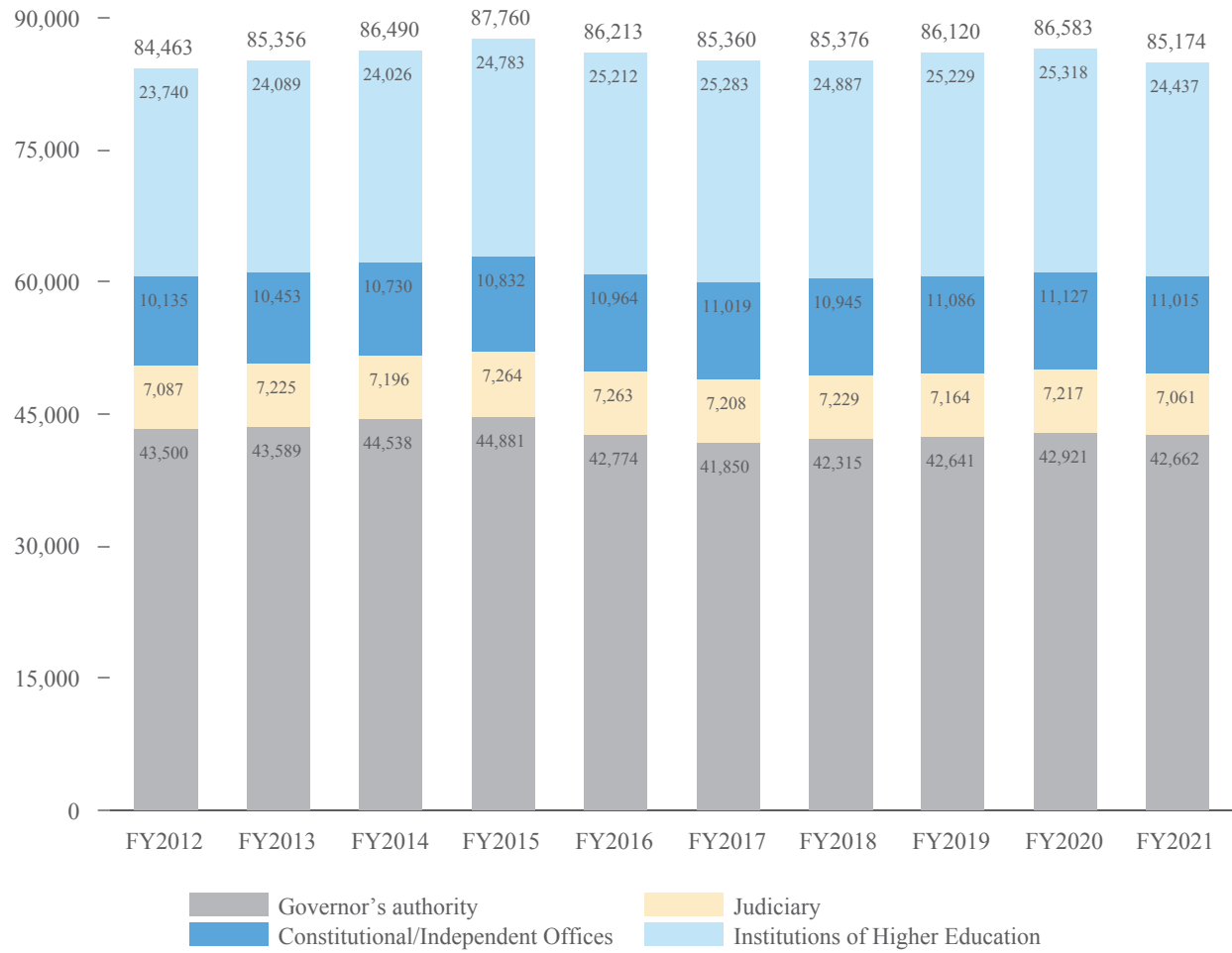
Federal Highway Construction Program	Government Land Bank Capital Projects	Local Aid Capital Projects	MassDOT		Totals (Memorandum only)	
			Central Artery Statewide Road and Bridge Infrastructure		2021	2020
\$ —	\$ —	\$ —	\$ —	\$	77,259	\$ 77,964
729	—	—	—		729	1,385
—	—	—	131		165	1,661
729	—	—	131		78,153	81,010
—	—	—	—		1,982,048	1,518,386
—	—	—	—		393,984	120,356
—	—	—	—		400,000	253,500
—	—	—	—		87,185	54,037
—	—	—	—		865,115	366,675
—	—	—	—		199,529	42,216
—	2,112	6,344	31,496		900,775	858,435
—	(5)	(17)	(76)		(2,416)	(2,704)
632,766	—	—	—		632,766	560,293
141,684	—	—	—		141,684	119,086
774,450	2,107	6,327	31,420		5,600,670	3,890,280
775,179	2,107	6,327	31,551		5,678,823	3,971,290
—	—	—	—		9,984	15,039
—	—	—	—		2,137	1,025
—	—	—	—		29,022	22,807
—	—	—	—		102	—
—	—	—	—		135	87
—	—	—	—		82	—
—	—	—	—		4,636	6,390
—	—	—	—		20,133	19,400
—	—	—	—		1,754	2,450
—	—	—	—		341,632	315,803
—	—	—	—		258,673	195,207
—	—	—	—		82,509	86,459
330	—	—	—		56,896	35,544
761,791	—	—	—		2,300,699	1,903,655
—	—	—	—		136,713	106,969
—	—	—	—		4,974	4,595
—	—	—	—		53,173	50,704
—	500	—	—		469,459	334,031
—	—	—	—		1,279	934
762,121	500	—	—		3,773,992	3,101,099
—	2,107	6,327	31,420		898,358	855,731
—	—	—	—		1,064,644	408,891
13,058	—	—	—		32,925	31,304
—	—	—	—		—	884
—	—	—	—		141,684	119,086
13,058	2,107	6,327	31,420		2,137,611	1,415,896
775,179	2,607	6,327	31,420		5,911,603	4,516,995
—	(500)	—	131		(232,780)	(545,705)
517	—	—	70,598		(762,098)	(216,393)
\$ 517	\$ (500)	\$ —	\$ 70,729	\$	(994,878)	\$ (762,098)



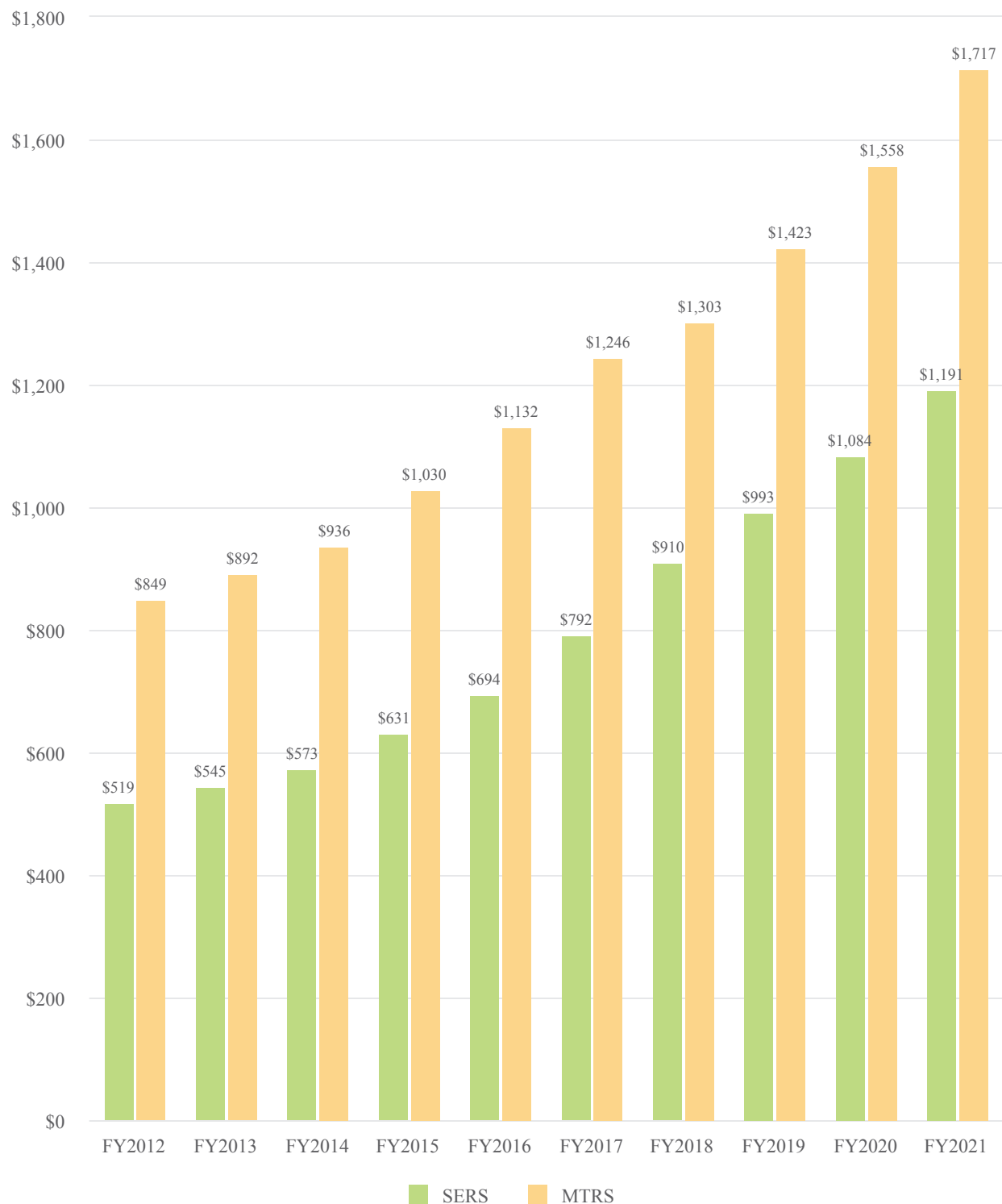
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**THE BIG PICTURE: HISTORICAL CONTEXT**  
**Full-Time Equivalent Workforce**  
**Last Ten Fiscal Years**



**THE BIG PICTURE: HISTORICAL CONTEXT**  
**Annual Pension Funding**  
**State Employees' Retirement System (SERS) and**  
**Massachusetts Teachers' Retirement System (MTRS)**  
**Last Ten Fiscal Years**  
**(Amounts in \$ Millions)**



# *Supplemental Information*



Calculation of Transfers, Transitional Escrow Fund and Stabilization Fund Reconciliation

Calculation of Transfers – Tax Reduction Fund

Schedule A – FY2021 Tax Revenues by Revenue Class

Schedule B – Calculation of Cap on Stabilization Fund

Schedule C – Detail of Elimination of Budgetary Inter Fund Activity

Non-Tax Revenue Initiatives

Schedule of Pension and Post Employment Health Benefits – Last Six Fiscal Years

See accountants' review report

# Calculations of Consolidated Net Surplus, Transfers to Transitional Escrow Fund, and Stabilization Fund Balance Reconciliation

Fiscal Year Ended June 30, 2021

(Amounts are in thousands)

This statement is prepared on the statutory basis of accounting pursuant to General Laws Chapter 29, Section 5c. It presents information contained in the official books and accounting records of the Commonwealth. Financial statements supporting this calculation are presented in the Financial Section of this report.

	General Fund	Commonwealth Transportation Fund	Local Capital Projects Fund	Gaming Local Aid Fund	Education Fund	Gaming Economic Development Fund	Marijuana Regulation Fund	Total
Budgeted Fund Undesignated Balances (Consolidated Net Surplus) .....	\$ 1,174,704	\$ 219,041	\$ 359	\$ (30,068)	\$ 3,009	\$ 11,496	\$ 81,783	\$ 1,460,324
Fund Balance Deficit Elimination Transfers Per Section 16 of Ch. 76 of the Acts of 2021: .....	(23,698)	(4,419)	(7)	30,068	(61)	(233)	(1,650)	—
Budgeted Fund Undesignated Balances (Consolidated Net Surplus) .....	<u>\$ 1,151,006</u>	<u>\$ 214,622</u>	<u>\$ 352</u>	<u>\$ —</u>	<u>\$ 2,948</u>	<u>\$ 11,263</u>	<u>\$ 80,133</u>	<u>\$ 1,460,324</u>
Year-end Transfers to the General Fund to Fund Statutory Allocations .....								—

Disposition of Consolidated Net Surplus per Section 16 of Ch. 76 of the  
Acts of 2021:

Transfer to the Massachusetts Transitional Escrow Fund .....	<u>\$ (1,151,006)</u>	<u>\$ (214,622)</u>	<u>\$ (352)</u>	<u>\$ —</u>	<u>\$ (2,948)</u>	<u>\$ (11,263)</u>	<u>\$ (80,133)</u>	<u>\$ (1,460,324)</u>
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**Stabilization Fund Balance Reconciliation:**

Balance as of July 1, 2020 .....	<b>\$ 3,501,181</b>
Capital Gains Tax Revenue Transfers to Stabilization Fund during FY2021 per Chapter 29, Section 5G .....	1,098,140
Transfer to Stabilization Fund from Abandoned Property Revenue Growth from Prior Fiscal Year .....	—
Certain tax revenues .....	324
Transfer of 10% of casino gaming tax revenue (MGM and Encore) .....	17,458
Stabilization Fund investment income .....	9,317
<b>Stabilization Fund Balance as of June 30, 2021 .....</b>	<b><u>\$ 4,626,419</u></b>
Memo: Change in Stabilization Fund Balance, FY20-21 .....	\$ 1,125,238

\* Excludes funds not part of the consolidated net surplus or with no FY21 balances or activity; statute supersedes Section 2C of Chapter 29 of the Massachusetts General Laws, which determines transfers to the Commonwealth Stabilization Fund

Note: Details may not add to totals due to rounding

## Calculation of Transfers: Tax Reduction Fund

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

This statement is prepared pursuant to Chapters 29 Sections 2H and 2I of the Massachusetts General Laws, as amended. It is prepared on the statutory basis of accounting and presents information contained in the official books and accounting records of the Commonwealth. Supporting information is presented in individual schedules, as indicated, and in the Financial Section of this report.

The computation is as follows:

Part 1: Comparison of Stabilization Fund, after current fiscal year transfers, to 15% of budgeted revenues and other financial resources:

Undesignated fund balance in the Stabilization Fund .....	\$ 4,626,419
Allowable Stabilization Fund balance (per Schedule B) .....	8,532,366
	<hr/>
Stabilization Fund excess, if any, transferable to Tax Reduction Fund .....	\$ —

Part 2: Status of Stabilization Fund after transfers:

Stabilization Fund balance .....	\$ 4,626,419
Transfer to Tax Reduction Fund .....	—
	<hr/>
Stabilization Fund balance after transfer to Tax Reduction Fund .....	\$ 4,626,419

Part 3: Status of Tax Reduction Fund after transfers:

Tax Reduction Fund balance .....	\$ —
Transfers from Stabilization Fund .....	—
	<hr/>
Tax Reduction Fund balance after transfers .....	\$ —

**Schedule A**  
**FY2021 Tax Revenues by Revenue Class**

Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

Alcoholic beverages .....	\$ 92,660
Cigarette .....	316,073
Cigarette excise - Commonwealth Care .....	82,141
Corporations .....	3,672,995
Deeds .....	397,177
Estate and inheritance .....	787,764
Health care coverage penalty - Commonwealth Care .....	43,662
Income .....	19,618,461
Insurance .....	480,483
Motor and special fuels .....	662,932
Room occupancy .....	121,237
Sales and use .....	7,849,245
Club alcoholic beverages .....	546
Motor vehicle excise .....	783
Convention center surcharges .....	4,233
Community preservation .....	82,212
Satellite .....	6,708
Gaming revenue - Massachusetts Gaming Commission .....	224,007
State racing - Massachusetts Gaming Commission .....	1,117
Beano .....	47
Raffles and bazaars .....	585
Boxing .....	—
DOI excess and surplus lines .....	56,922
UI surcharge .....	21,363
Controlled substances .....	112,370
Electronic Nicotine Delivery System .....	13,304
 FY 2021 state tax revenue .....	 <u>\$ 34,649,027</u>

This schedule is prepared on the statutory basis of accounting. It presents tax revenues as reported in the governmental funds of the Commonwealth. It differs from the schedule of tax collections prepared by the Comptroller, Commissioner of Revenue and State Auditor for calculations in accordance with Chapter 62F of the General Laws, as amended. The differences are due to 2/5ths of Beano revenue and the health care coverage penalty in the Commonwealth Care Fund, both of which are recognized on the statutory basis of accounting but are not accounted for on the schedule of tax collections prepared by the Department of Revenue.

**Schedule B**  
**Calculation of Cap on Stabilization Fund**

Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

Total revenues and other financial resources pertaining to the budgeted funds.....	\$ 59,982,530
Elimination of budgetary interfund activity exclusive of fund closure (per Schedule C).....	(3,100,092)
Adjusted revenues and other financial resources pertaining to the budgeted funds.....	<u>56,882,438</u>
Allowable Stabilization Fund balance, 15% of budgeted fund revenue .....	<u><u>\$ 8,532,366</u></u>

Calculation of Stabilization Fund Cap as defined by Massachusetts General Laws Chapter 29 Section 2H.

**Schedule C**  
**Detail of Elimination of Budgetary Inter Fund Activity**

Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

Adjustments to revenues :	
Transfer to the Intragovernmental Service Fund .....	\$ (441,643)
Adjustments to other financing sources and uses:	
Fringe benefit cost assessments .....	(17,029)
Transfer from the Intragovernmental Service Fund to the General Fund .....	(13,580)
RMV license plates .....	(4,394)
Capital Gains Tax Transfers from General Fund to the Commonwealth Stabilization Fund .....	(1,098,140)
Transfer from budgeted funds to the Transitional Escrow Fund .....	(1,460,324)
Other fund deficit support .....	(30,068)
Other .....	(34,914)
Elimination of budgetary interfund activity .....	<u>\$ (3,100,092)</u>



# Non-Tax Revenue Initiatives

Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

Chapter 653 of the Acts of 1989, amended Chapter 29 of the Massachusetts General Laws by adding Sections 29D and 29E, which authorize certain non-tax revenue initiatives and require reporting thereon, as follows.

## I. Debt Collection:

Pursuant to Massachusetts General Laws Chapter 29, Section D, Chapter 7A Section 8, allows private debt collection agencies to engage in debt collection for the Commonwealth. The fees paid are contingency-based from the proceeds collected. Collections and fees paid during FY21 were (amounts in thousands):

Department Collectors	Collections	Fees
Allen Daniels .....	\$ 1,245	\$ 174
F.H. Cann & Associates .....	895	164
Premier Credit of North America, LLC .....	1,170	149
Linebarger, Goggan, Blair & Sampson, LLP .....	217	55
Financial Asset Management Systems, Inc .....	25	3
Reliant Capital Solutions, Inc. ....	1,511	233
Windham Professionals Inc .....	1,063	173
Total .....	<u>\$ 6,126</u>	<u>\$ 951</u>

Under the same program, the following amounts were collected and fees paid for the Institutions of Higher Education (these figures are as subset of the above) (amounts in thousands):

Department Collectors	Collections	Fees
Allen Daniels .....	\$ 1,057	\$ 146
Premier Credit of North America, LLC .....	683	102
F.H. Cann & Associates .....	895	164
Reliant Capital Solutions, Inc. ....	1,206	181
Windham Professionals Inc .....	957	161
Total .....	<u>\$ 4,798</u>	<u>\$ 754</u>

## II. Cost Avoidance:

The Comptroller's appropriation authorizes contract arrangements engaged on a contingent fee basis for the purpose of identification and pursuit of cost saving/avoidance opportunities. During FY21, the following amounts were generated (amounts in thousands):

State expenditures avoided .....	\$ 801
Contractor payments .....	(163)
Net cost savings/avoidance .....	<u>\$ 638</u>

## III. Intercept:

Intercept is authorized by M.G.L. Chapter 7A Section 3 and 815 CMR 9:06. Intercept is an automated process that offsets Commonwealth payments to delinquent receivables that have been approved by the Office of the State Comptroller. FY21 activity (amounts in thousands):

Total Commonwealth intercepts .....	<u>\$ 19,063</u>
Amounts included above that were intercepted on behalf of the Institutions of Higher Education .....	<u>\$ 8,100</u>

## Schedule of Pension and Other Post-Employment Health Benefits

(Amounts in thousands except for percentages)

### Pension funding progress for the last six fiscal years\*

	Actuarial Value of Plan Assets	Actuarial Accrued Liability	Unfunded Actuarial Liability (UAAL)	Funded Ratio	Annual Covered Payroll	UAAL as a % of Covered Payroll
<b>State Employee's Retirement System</b>						
Actuarial Valuation as of January 1, 2021 ....	\$ 30,370,096	\$ 45,704,298	15,334,202	66.5 %	\$ 6,544,575	234.3 %
Actuarial Valuation as of January 1, 2019 ....	27,136,639	42,595,224	15,458,585	63.7 %	6,354,473	243.3 %
Actuarial Valuation as of January 1, 2018 ....	26,248,250	40,456,611	14,208,361	64.9 %	6,155,194	230.8 %
Actuarial Valuation as of January 1, 2017 ....	24,773,042	38,316,719	13,543,677	64.7 %	5,927,012	228.5 %
Actuarial Valuation as of January 1, 2016 ....	23,465,963	36,966,278	13,500,315	63.5 %	5,792,288	233.1 %
Actuarial Valuation as of January 1, 2015 ....	22,720,160	33,679,150	10,958,990	67.5 %	5,591,911	196.0 %
<b>Teachers' Retirement System</b>						
Actuarial Valuation as of January 1, 2021 ....	\$ 31,170,723	\$ 58,829,999	27,659,276	53.0 %	\$ 7,670,306	360.6 %
Actuarial Valuation as of January 1, 2019 ....	27,854,444	53,864,141	26,009,697	51.7 %	7,074,960	367.6 %
Actuarial Valuation as of January 1, 2018 ....	27,057,700	51,653,285	24,595,585	52.4 %	6,829,012	360.2 %
Actuarial Valuation as of January 1, 2017 ....	25,638,136	49,193,503	23,555,367	52.1 %	6,583,871	357.8 %
Actuarial Valuation as of January 1, 2016 ....	24,593,787	46,562,807	21,969,020	52.8 %	6,388,732	343.9 %
Actuarial Valuation as of January 1, 2015 ....	23,946,759	44,115,769	20,169,010	54.3 %	6,204,274	325.1 %

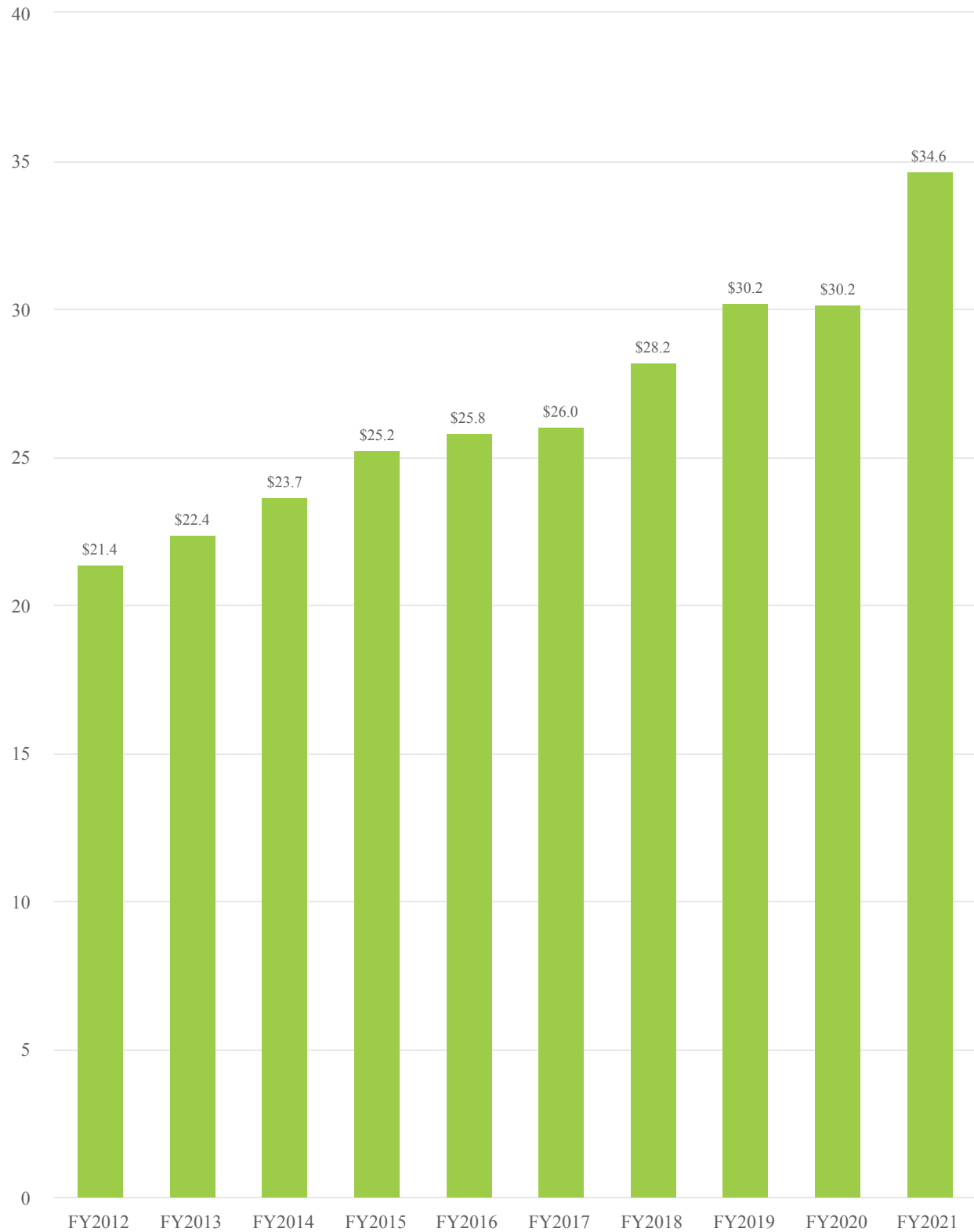
\*A pension funding actuarial valuation as of January 1, 2020 was not performed for SERS and MTRS. GASB 67 compliant pension valuations will be presented in the Commonwealth's Annual Comprehensive Financial Report (ACFR).

For a complete analysis of the Commonwealth's actuarial valuation report, please go to <http://www.mass.gov/perac>. Alternatively, copies of the Commonwealth's actuarial valuation may be obtained by contacting the Massachusetts Public Employee Retirement Administration Commission, 5 Middlesex Avenue, Suite 304, Somerville, MA 02145. Telephone number: (617) 666-4446.

### State Retiree Benefits Trust

The results of the January 1, 2020 Other Post-Employment Benefits (OPEB) Actuarial Valuation will be presented in the ACFR due to changes in accounting standards.

**THE BIG PICTURE: HISTORICAL CONTEXT**  
**State Tax Revenue - All Governmental Funds**  
**Last Ten Fiscal Years**  
**(Amounts in \$ Billions)**





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# *Statistical Section*



Ten-Year Schedules – Statutory Basis  
Higher Education Non-appropriated Funds – Statutory Basis

See accountants' review report

**Ten-Year Schedule of Revenues and Other Financing Sources**  
All Governmental Fund Types - Statutory Basis

Fiscal Year Ended June 30, 2021  
(Amounts in millions)

	2021	% Total	2020	% Total	2019	% Total	2018	% Total	2017	% Total
Taxes .....	\$ 34,649	41.3	\$ 30,156	42.7	\$ 30,200	44.4	\$ 28,177	44.0	\$ 26,042	42.1
Federal reimbursements .....	19,819	23.6	16,598	23.4	12,961	19.1	12,536	19.5	11,801	19.1
Federal grants .....	4,403	5.2	2,505	3.5	2,438	3.6	2,428	3.8	2,370	3.8
Lotteries .....	5,959	7.1	5,395	7.6	5,652	8.3	5,441	8.5	5,257	8.5
Assessments .....	1,322	1.6	1,267	1.8	1,328	2.0	1,246	1.9	1,209	2.0
Motor vehicle licenses and registrations .....	577	0.7	515	0.7	566	0.8	565	0.9	546	0.9
Fees, investment earnings, etc .....	5,378	6.4	5,679	8.0	5,650	8.3	5,525	8.6	4,963	8.0
Proceeds of general and special obligation bonds and related premiums .....	2,863	3.4	1,946	2.7	2,111	3.1	2,727	4.3	3,136	5.1
Proceeds of refunding bonds .....	1,963	2.3	2,074	2.9	1,443	2.1	1,311	2.0	2,269	3.7
Other interfund transfers .....	7,067	8.4	4,767	6.7	5,624	8.3	4,202	6.5	4,233	6.8
Total revenues and other financing sources	<u>\$ 84,000</u>	<u>100.0</u>	<u>\$ 70,902</u>	<u>100.0</u>	<u>\$ 67,973</u>	<u>100.0</u>	<u>\$ 64,158</u>	<u>100.0</u>	<u>\$ 61,826</u>	<u>100.0</u>

2016	% Total	2015	% Total	2014	% Total	2013	% Total	2012	% Total
\$ 25,800	42.7	\$ 25,239	44.4	\$ 23,665	43.6	\$ 22,396	43.8	\$ 21,384	42.7
11,528	19.1	10,287	18.1	9,265	17.1	9,078	17.8	8,931	17.8
2,363	3.9	2,269	4.0	2,328	4.3	2,396	4.7	2,655	5.3
5,407	8.9	5,194	9.1	5,050	9.3	5,043	9.9	4,941	9.9
1,058	1.7	1,033	1.8	1,079	2.0	1,018	2.0	986	2.0
546	0.9	546	1.0	495	0.9	487	1.0	474	0.9
5,016	8.3	4,409	7.8	4,252	7.9	3,858	7.5	3,580	7.2
3,003	5.0	3,404	6.0	2,262	4.2	1,512	3.0	1,921	3.8
1,674	2.8	707	1.2	722	1.3	231	0.5	480	1.0
4,067	6.7	3,748	6.6	5,093	9.4	4,982	9.8	4,731	9.4
<u>\$ 60,462</u>	<u>100.0</u>	<u>\$ 56,836</u>	<u>100.0</u>	<u>\$ 54,211</u>	<u>100.0</u>	<u>\$ 51,001</u>	<u>100.0</u>	<u>\$ 50,083</u>	<u>100.0</u>

**Ten-Year Schedule of Tax Revenues by Source**  
All Governmental Fund Types - Statutory Basis

Fiscal Year Ended June 30, 2021  
(Amounts in millions)

	2021	% Total	2020	% Total	2019	% Total	2018	% Total	2017	% Total
Income .....	\$ 19,618	56.6	\$ 17,361	57.6	\$ 17,109	56.6	\$ 16,240	57.7	\$ 14,684	56.3
Sales and use .....	7,849	22.7	6,846	22.7	6,842	22.7	6,490	23.0	6,241	24.0
Corporations .....	3,673	10.6	2,532	8.4	2,947	9.8	2,409	8.5	2,196	8.4
Motor fuels .....	663	1.9	708	2.3	775	2.6	769	2.7	769	3.0
Cigarette and tobacco .....	398	1.1	524	1.7	553	1.8	594	2.1	619	2.4
Insurance .....	480	1.4	415	1.4	401	1.3	364	1.3	358	1.4
Estate and inheritance .....	788	2.3	700	2.3	601	2.0	473	1.7	337	1.3
Alcoholic beverages .....	93	0.3	88	0.3	86	0.3	85	0.3	84	0.3
Other .....	1,087	3.1	982	3.3	886	2.9	753	2.7	754	2.9
Total taxes .....	<u>\$ 34,649</u>	<u>100.0</u>	<u>\$ 30,156</u>	<u>100.0</u>	<u>\$ 30,200</u>	<u>100.0</u>	<u>\$ 28,177</u>	<u>100.0</u>	<u>\$ 26,042</u>	<u>100.0</u>



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2016	% Total	2015	% Total	2014	% Total	2013	% Total	2012	% Total
\$ 14,394	55.9	\$ 14,449	57.2	\$ 13,202	55.8	\$ 12,831	57.3	\$ 11,911	55.6
6,090	23.6	5,804	23.0	5,519	23.3	5,184	23.1	5,079	23.8
2,333	9.0	2,227	8.8	2,195	9.3	1,888	8.4	2,002	9.4
767	3.0	756	3.0	732	3.1	651	2.9	662	3.1
641	2.5	647	2.6	661	2.8	558	2.6	574	2.6
369	1.4	333	1.3	316	1.3	373	1.7	318	1.5
399	1.5	341	1.4	402	1.7	313	1.4	293	1.4
83	0.3	80	0.3	79	0.3	77	0.3	77	0.4
724	2.8	602	2.4	559	2.4	521	2.3	468	2.2
<u>\$ 25,800</u>	<u>100.0</u>	<u>\$ 25,239</u>	<u>100.0</u>	<u>\$ 23,665</u>	<u>100.0</u>	<u>\$ 22,396</u>	<u>100.0</u>	<u>\$ 21,384</u>	<u>100.0</u>

**Ten-Year Schedule of Expenditures and Other Financing Uses by Secretariat**  
All Governmental Fund Types - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in millions)

	2021	% Total	2020	% Total	2019	% Total	2018	% Total	2017	% Total
Legislature.....	\$ 73	0.1	\$ 70	0.1	\$ 68	0.1	\$ 68	0.1	\$ 67	0.1
Judiciary.....	1,031	1.3	1,037	1.5	997	1.5	933	1.5	929	1.5
Inspector General.....	6	—	6	—	5	—	4	—	4	—
Governor and Lieutenant Governor.....	9	—	7	—	7	—	7	—	7	—
Secretary of the Commonwealth.....	65	0.1	56	0.1	57	0.1	46	0.1	52	0.1
Treasurer and Receiver-General.....	7,564	9.9	6,741	9.8	6,849	10.3	6,631	10.5	6,314	10.3
Auditor of the Commonwealth.....	20	—	19	—	18	—	20	—	21	—
Attorney General.....	108	0.1	102	0.1	100	0.2	98	0.2	71	0.1
Ethics Commission.....	2	—	2	—	2	—	2	—	2	—
District Attorney.....	151	0.2	145	0.2	132	0.2	122	0.2	123	0.2
Office of Campaign and Political Finance.....	2	—	2	—	3	—	2	—	2	—
Sheriffs' Departments.....	703	0.9	723	1.0	674	1.0	637	1.0	624	1.0
Disabled Persons Protection Commission.....	6	—	6	—	5	—	4	—	3	—
Board of Library Commissioners.....	57	0.1	52	0.1	50	0.1	48	0.1	40	0.1
Massachusetts Gaming Commission.....	47	0.1	45	0.1	51	0.1	45	0.1	38	0.1
Comptroller.....	23	—	18	—	16	—	16	—	16	—
Administration and Finance.....	10,079	13.1	9,657	14.0	9,119	13.7	8,969	14.2	9,010	14.6
Energy and Environmental Affairs.....	669	0.9	585	0.8	598	0.9	565	0.9	543	0.9
Health and Human Services.....	27,842	36.3	26,391	38.5	25,325	38.1	24,438	38.2	23,037	37.6
Executive Office of Technology Services and Security.....	212	0.3	177	0.3	167	0.3	137	0.2	—	—
Massachusetts Department of Transportation.....	3,444	4.5	3,064	4.4	2,855	4.3	2,980	4.7	3,129	5.1
Office of the Child Advocate.....	2	—	2	—	1	—	1	—	1	—
Commission Against Discrimination.....	7	—	7	—	7	—	6	—	6	—
Cannabis Control Commission.....	11	—	13	—	10	—	2	—	—	—
Executive Office of Education.....	4,442	5.8	3,832	5.5	3,604	5.4	3,353	5.3	3,280	5.3
Center for Health Information and Analysis.....	28	—	25	—	23	—	21	—	23	—
Public Safety and Security.....	1,819	2.4	2,111	3.1	1,462	2.2	1,430	2.3	1,406	2.3
Massachusetts Peace Officer Standards and Training.....	—	—	—	—	—	—	—	—	—	—
Housing and Economic Development.....	2,891	3.8	1,544	2.2	1,585	2.4	1,500	2.4	1,359	2.2
Labor and Workforce Development.....	299	0.4	224	0.3	207	0.3	195	0.3	214	0.3
Post employment benefits.....	3,752	4.9	3,305	4.8	3,110	4.7	2,891	4.6	2,660	4.3
Debt service.....	2,508	3.3	2,618	3.8	2,533	3.8	2,519	4.0	2,479	4.0
Payments to advance refunding escrow agent/ Principal on current refunding.....	1,963	2.6	2,074	3.0	1,443	2.2	1,311	2.1	2,269	3.7
Other fund deficit support.....	30	—	305	0.4	—	—	—	—	145	0.2
Other interfund transfers.....	6,818	8.9	4,099	5.9	5,421	8.1	4,412	7.0	3,677	6.0
Total expenditures and other financing uses.....	<u>\$76,682</u>	<u>100.0</u>	<u>\$69,063</u>	<u>100.0</u>	<u>\$66,504</u>	<u>100.0</u>	<u>\$63,414</u>	<u>100.0</u>	<u>\$61,550</u>	<u>100.0</u>

Schedule reflects changes in accordance with Article 87 reorganizations of the Massachusetts Constitution at various times over the last ten years at point of implementation.

2016	% Total	2015	% Total	2014	% Total	2013	% Total	2012	% Total
\$ 61	0.1	\$ 60	0.1	\$ 56	0.1	\$ 57	0.1	\$ 58	0.1
896	1.5	852	1.5	831	1.5	802	1.5	780	1.6
4	—	5	—	6	—	6	—	3	—
7	—	7	—	5	—	6	—	7	—
45	0.1	52	0.1	53	0.1	50	0.1	43	0.1
6,485	10.7	6,224	11.1	5,893	10.9	5,867	11.3	5,847	11.7
20	—	21	—	19	—	19	—	18	—
63	0.1	56	0.1	53	0.1	50	0.1	53	0.1
3	—	2	—	2	—	2	—	2	—
116	0.2	111	0.2	108	0.2	108	0.2	101	0.2
2	—	2	—	1	—	1	—	1	—
616	1.0	595	1.1	571	1.0	543	1.0	532	1.1
3	—	3	—	2	—	2	—	2	—
48	0.1	49	0.1	45	0.1	41	0.1	34	0.1
35	0.1	21	—	23	—	14	—	1	—
17	—	20	—	18	—	14	—	13	—
8,817	14.8	8,827	15.9	8,857	16.3	8,660	16.8	7,451	14.9
627	1.0	628	1.1	561	1.0	490	0.9	456	0.9
22,579	37.3	20,398	36.0	18,649	34.1	17,447	34.1	17,632	35.1
—	—	—	—	—	—	—	—	—	—
3,287	5.4	3,248	5.8	2,914	5.4	2,439	4.7	2,323	4.6
1	—	—	—	—	—	—	—	—	—
6	—	5	—	5	—	5	—	5	—
—	—	—	—	—	—	—	—	—	—
3,320	5.5	3,218	5.7	3,130	5.8	2,952	5.7	3,030	6.0
27	—	28	—	25	—	9	—	—	—
1,396	2.3	1,350	2.4	1,313	2.4	1,324	2.6	1,236	2.5
—	—	—	—	—	—	—	—	—	—
1,320	2.2	1,281	2.3	1,251	2.3	1,214	2.3	1,203	2.4
214	0.4	223	0.4	237	0.4	300	0.6	390	0.8
2,503	4.1	2,287	3.9	2,109	3.7	1,990	3.8	1,892	3.8
2,470	4.1	2,507	4.5	2,410	4.4	2,351	4.5	2,272	4.5
—	—	—	—	—	—	—	—	—	—
1,674	2.8	707	1.3	722	1.3	230	0.4	388	0.8
71	0.1	89	0.2	168	0.3	—	—	—	—
3,685	6.1	3,409	6.2	4,673	8.6	4,752	9.2	4,352	8.7
<u>\$ 60,417</u>	<u>100.0</u>	<u>\$ 56,285</u>	<u>100.0</u>	<u>\$ 54,710</u>	<u>100.0</u>	<u>\$ 51,745</u>	<u>100.0</u>	<u>\$ 50,125</u>	<u>100.0</u>

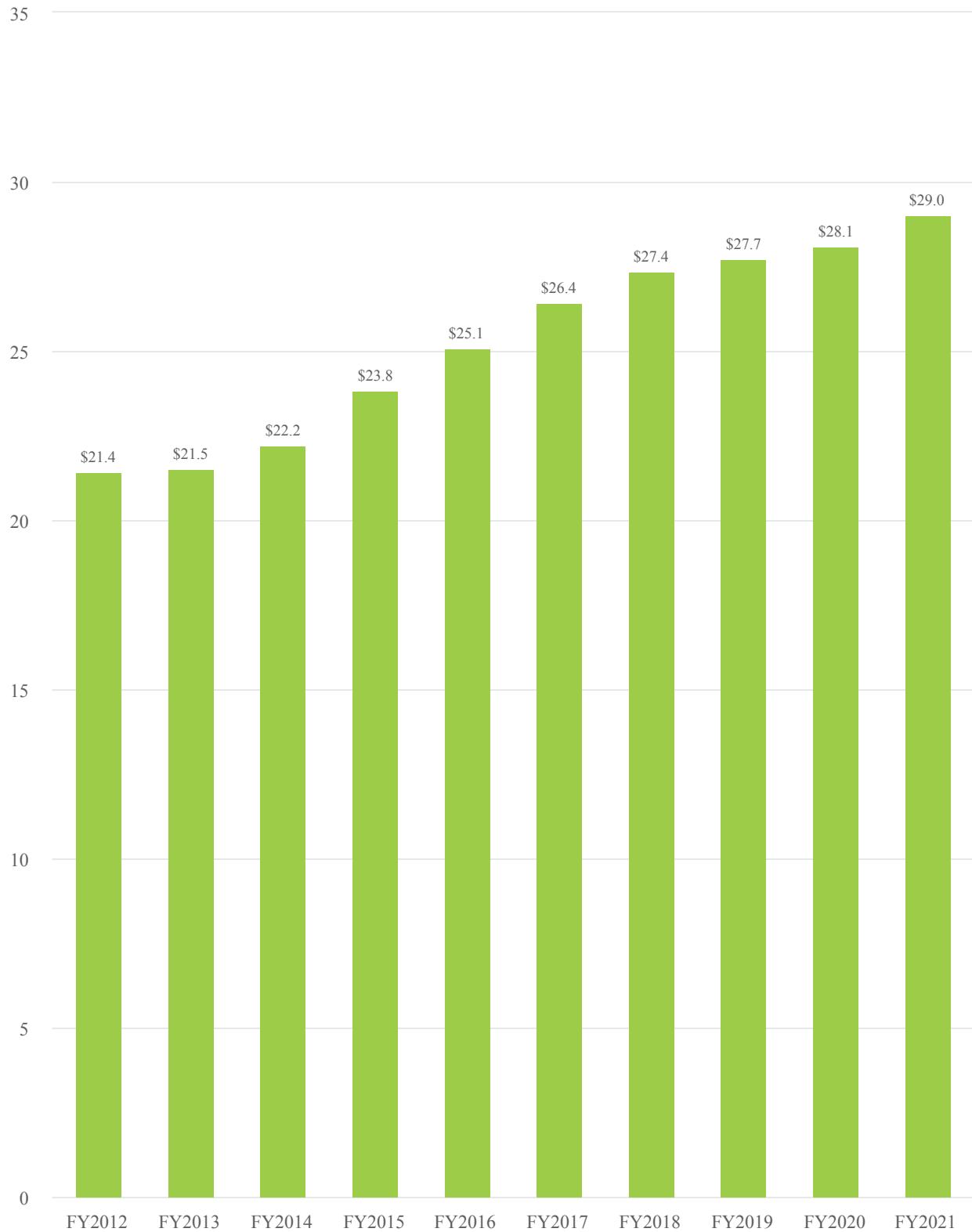
**Ten-Year Schedule of Budgeted Funds Expenditures and Other Financing Uses by  
Major Program Category**

Fiscal Year Ended June 30, 2021

(Amounts in millions)

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Direct local aid .....	\$ 6,482	\$ 6,376	\$ 6,075	\$ 5,886	\$ 5,703	\$ 5,568	\$ 5,420	\$ 5,292	\$ 5,116	\$ 4,929
Medicaid .....	18,122	17,023	16,521	15,745	15,252	14,851	13,655	11,901	10,800	10,431
Other Health and Human Services .....	6,800	6,625	6,210	5,931	5,600	5,433	5,301	4,980	4,769	4,711
Elementary and Secondary Education .....	717	665	605	552	523	539	515	515	489	436
Higher Education .....	1,337	1,317	1,284	1,173	1,168	1,194	1,162	1,092	991	937
Early Education and Care .....	785	712	607	564	540	548	538	510	483	494
Public Safety and Security .....	1,410	1,479	1,168	1,102	1,060	1,066	1,041	1,010	960	930
Energy and Environmental Affairs .....	303	283	255	230	222	221	225	215	202	187
Post employment benefits .....	3,752	3,305	3,110	2,900	2,660	2,503	2,287	2,109	1,990	1,892
Group health insurance .....	1,721	1,662	1,644	1,634	1,663	1,630	1,665	1,403	1,278	1,206
Debt service .....	2,289	2,410	2,327	2,323	2,285	2,174	2,190	2,133	2,117	1,923
Major programs .....	43,718	41,857	39,806	38,039	36,676	35,727	33,999	31,160	29,195	28,076
Other program expenditures .....	3,916	2,762	3,563	3,113	3,235	3,241	3,326	3,294	3,007	2,899
Interfund transfers and other financing uses .....	4,545	3,374	3,434	2,945	1,908	1,959	1,527	3,200	3,149	2,515
Total expenditures and other financing uses .....	<u>\$ 52,179</u>	<u>\$ 47,993</u>	<u>\$ 46,803</u>	<u>\$ 44,097</u>	<u>\$ 41,819</u>	<u>\$ 40,927</u>	<u>\$ 38,852</u>	<u>\$ 37,654</u>	<u>\$ 35,351</u>	<u>\$ 33,490</u>

**THE BIG PICTURE: HISTORICAL CONTEXT**  
**Commonwealth Long-Term Bonds and Notes Outstanding**  
**Last Ten Fiscal Years**  
**(Amounts in \$ Billions)**



## Ten-Year Schedule of Long-Term Bonds and Notes Outstanding

As of June 30, 2021

(Amounts in millions)

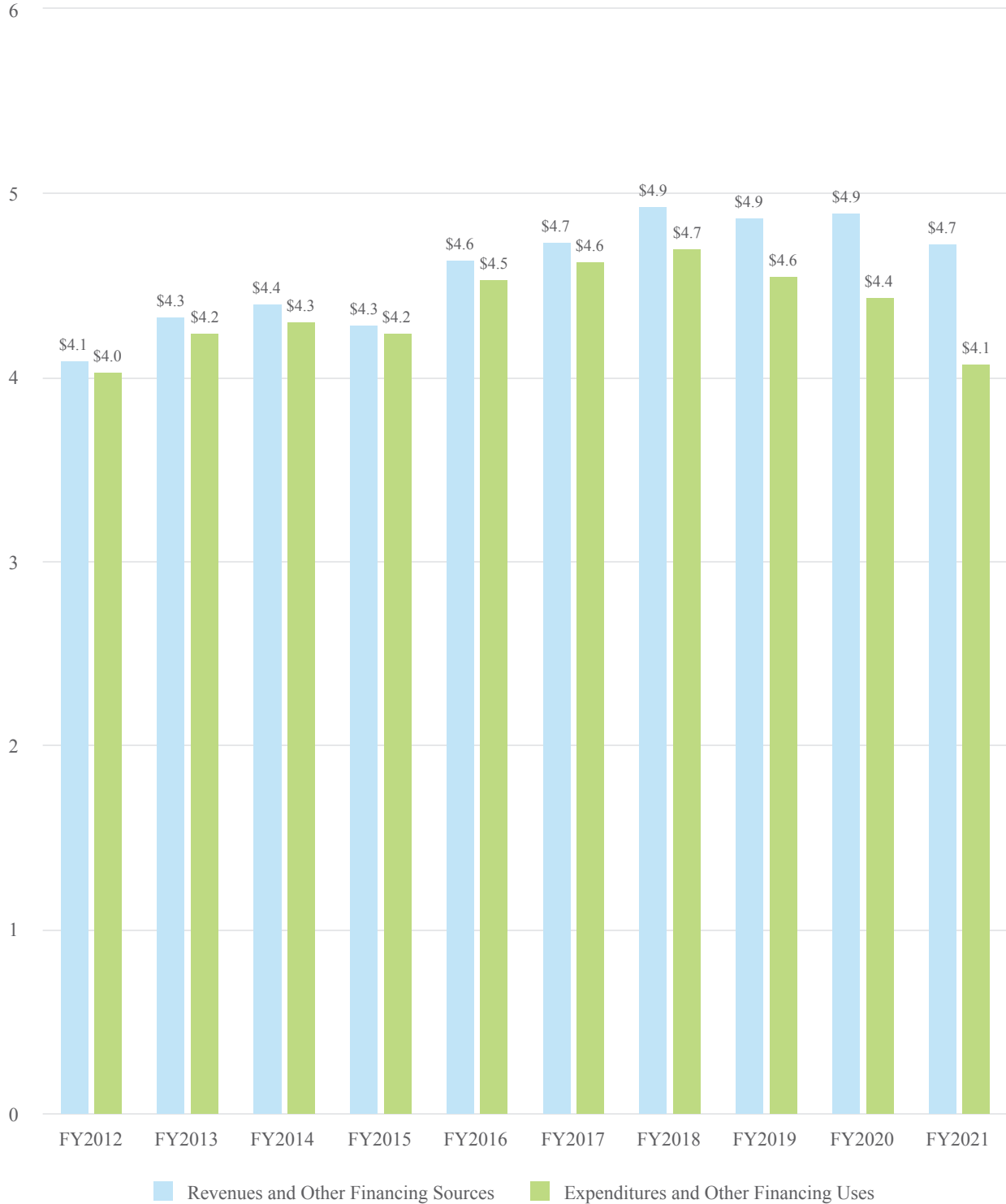
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
General obligation bonds .....	\$ 24,765	\$ 23,953	\$ 23,676	\$ 23,144	\$ 22,717	\$ 21,668	\$ 20,802	\$ 19,387	\$ 19,140	\$ 18,852
Grant anticipation notes* .....	583	662	685	748	738	657	700	531	449	610
Special obligation bonds .....	3,700	3,483	3,378	3,469	2,991	2,754	2,324	2,292	1,924	1,972
Commonwealth long-term bonds ...	<u>\$ 29,048</u>	<u>\$ 28,098</u>	<u>\$ 27,739</u>	<u>\$ 27,361</u>	<u>\$ 26,446</u>	<u>\$ 25,079</u>	<u>\$ 23,826</u>	<u>\$ 22,210</u>	<u>\$ 21,513</u>	<u>\$ 21,434</u>

\*Inclusive of cross-over refunding notes but exclusive of unamortized premiums.



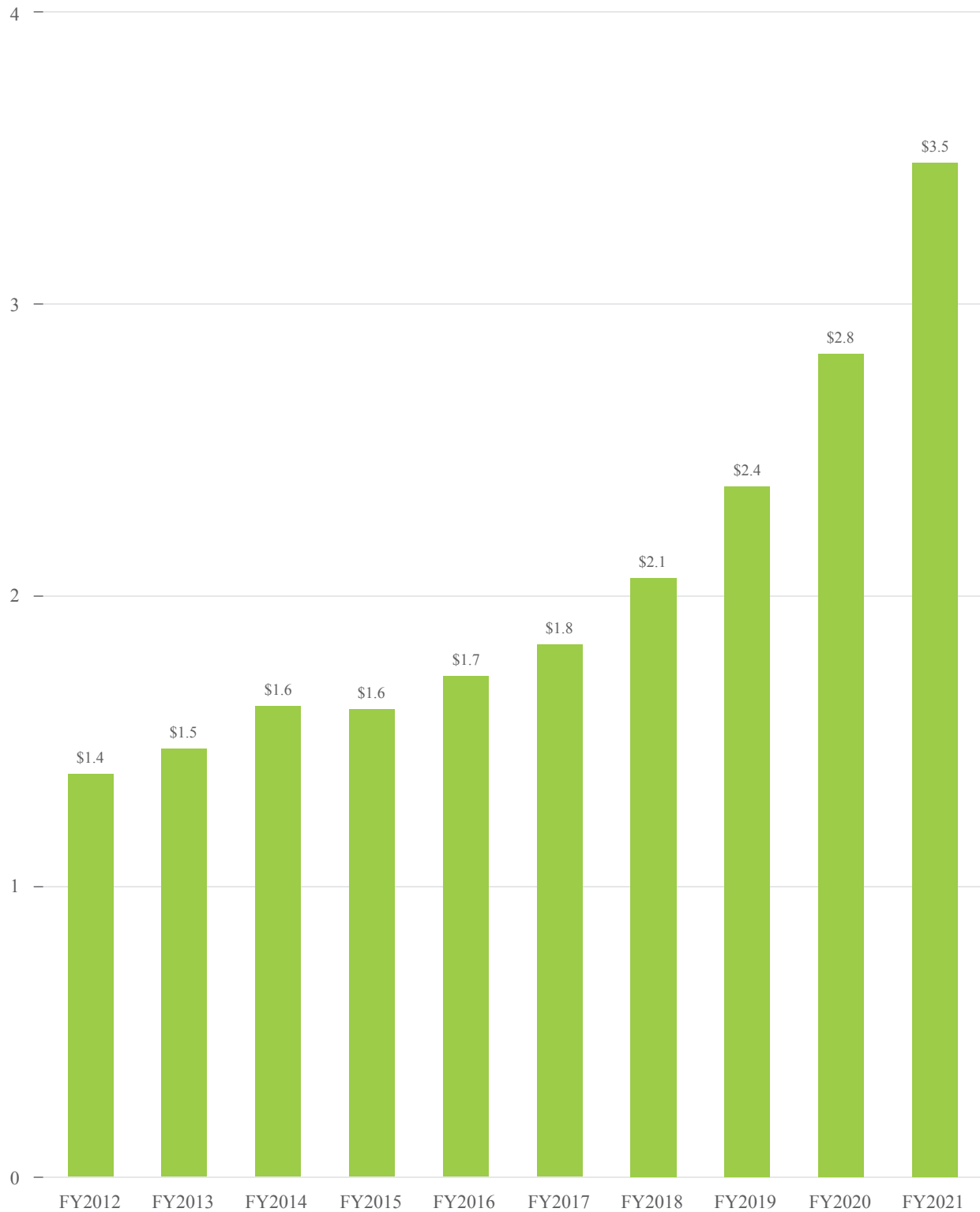
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**THE BIG PICTURE: HISTORICAL CONTEXT**  
**Revenues & Other Financing Sources vs.**  
**Expenditures & Other Financing Uses**  
**Combined Institutions of Higher Education**  
**Last Ten Fiscal Years**  
**(Amounts in \$ Billions)**





**THE BIG PICTURE: HISTORICAL CONTEXT**  
**Non-Appropriated Funds of Higher Education**  
**Ending Fund Balance**  
**Last Ten Fiscal Years**  
**(Amounts in \$ Billions)**



# ***HIGHER EDUCATION***

## ***NON-APPROPRIATED ACTIVITY***

The Commonwealth's Public Institutions of Higher Education are allowed, by their enabling statutes, to collect, retain, and expend certain fees, rents, donations and other types of revenue. These financial resources are important elements in the overall financial operations of the respective institutions, and are in addition to amounts made available from appropriations. The Public Institutions of Higher Education include:

***University of Massachusetts System*** - The University system includes the campuses at Amherst, Worcester, Boston, Lowell, Dartmouth and certain institutes and programs operated by the Office of the University President.

***State University Systems*** - The State College and University Systems include the three state colleges, and six state universities, which provide four-year post-secondary education programs. These include:

- Bridgewater State University
- Framingham State University
- Fitchburg State University
- Massachusetts College of Art & Design
- Massachusetts Maritime Academy
- Massachusetts College of Liberal Arts
- Salem State University
- Worcester State University
- Westfield State University

***Community College System*** - The Community College System includes the fifteen community colleges, which provide two-year post secondary education programs.

- Berkshire Community College
- Bunker Hill Community College
- Bristol Community College
- Cape Cod Community College
- Greenfield Community College
- Holyoke Community College
- Massasoit Community College
- Massachusetts Bay Community College
- Middlesex Community College
- Mount Wachusett Community College
- Northern Essex Community College
- North Shore Community College
- Quinsigamond Community College
- Roxbury Community College
- Springfield Technical Community College



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**Higher Education System**  
Combining Higher Education Non-Appropriated Activity - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

				Totals	
	University of Massachusetts	State Universities and Colleges	Community Colleges	2021	2020
<b>Revenues and other financing sources:</b>					
Federal grants and reimbursements .....	\$ 380,070	\$ 79,441	\$ 144,043	\$ 603,554	\$ 527,352
Departmental revenue .....	1,363,651	596,965	453,393	2,414,009	2,574,621
Miscellaneous revenue .....	1,192,271	316,404	204,226	1,712,901	1,793,494
Total revenues and other financing sources .....	2,935,992	992,810	801,662	4,730,464	4,895,467
<b>Expenditures and other financing uses:</b>					
(by MMARS subsidiary):					
AA Regular employee compensation .....	757,651	155,450	124,526	1,037,627	1,115,265
BB Regular employee related expenses .....	6,082	1,995	1,588	9,665	25,209
CC Special employees and contracted services .....	235,695	114,704	160,509	510,908	581,734
DD Pension and insurance .....	212,770	51,551	23,832	288,153	320,084
EE Administrative expenditures .....	219,494	68,179	26,268	313,941	314,083
FF Facility operational supplies .....	90,667	17,489	12,427	120,583	146,223
GG Energy costs and space rental .....	118,020	40,068	24,010	182,098	200,057
HH Consultant services .....	230,553	19,380	19,967	269,900	203,240
JJ Operational services .....	46,596	35,484	10,697	92,777	109,165
KK Equipment purchase .....	27,686	5,795	10,013	43,494	49,786
LL Equipment leases, maintenance and repair .....	29,126	7,084	6,667	42,877	43,583
MM Purchased client services and programs .....	36,742	2,111	3,812	42,665	49,344
NN Construction and improvements .....	130,826	38,005	16,021	184,852	202,444
PP Aid to local governments .....	—	—	1,549	1,549	2,293
RR Benefit programs .....	144,589	155,114	177,278	476,981	555,032
SS Debt payment .....	30,283	7,946	3,594	41,823	61,755
TT Loans and special payments .....	160,866	68,571	22,596	252,033	315,458
UU Information technology (IT) expenses .....	89,236	38,228	34,463	161,927	142,405
Total expenditures and other financing uses .....	2,566,882	827,154	679,817	4,073,853	4,437,160
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	369,110	165,656	121,845	656,611	458,307
Fund balance at beginning of year .....	1,509,743	803,726	519,824	2,833,293	2,374,986
Fund balance at end of year .....	<u>\$ 1,878,853</u>	<u>\$ 969,382</u>	<u>\$ 641,669</u>	<u>\$ 3,489,904</u>	<u>\$ 2,833,293</u>

Note: Details might not add up due to rounding

**University of Massachusetts**  
Combining Higher Education Non-Appropriated Activity - Statutory Basis  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

	Totals	
	2021	2020
<b>Revenues and other financing sources:</b>		
Federal grants and reimbursements .....	\$ 380,070	\$ 306,483
Departmental revenue .....	1,363,651	1,564,891
Miscellaneous revenue .....	1,192,271	1,216,961
Total revenues and other financing sources .....	2,935,992	3,088,335
<b>Expenditures and other financing uses:</b>		
(by MMARS subsidiary):		
AA Regular employee compensation .....	757,651	801,212
BB Regular employee related expenses .....	6,082	18,080
CC Special employees and contracted services .....	235,695	266,366
DD Pension and insurance .....	212,770	231,215
EE Administrative expenditures .....	219,494	232,966
FF Facility operational supplies .....	90,667	116,629
GG Energy costs and space rental .....	118,020	132,161
HH Consultant services .....	230,553	174,436
JJ Operational services .....	46,596	49,414
KK Equipment purchase .....	27,686	33,351
LL Equipment leases, maintenance and repair .....	29,126	29,345
MM Purchased client services and programs .....	36,742	43,016
NN Construction and improvements .....	130,826	147,856
RR Benefit programs .....	144,589	257,084
SS Debt payment .....	30,283	39,413
TT Loans and special payments .....	160,866	156,809
UU Information technology (IT) expenses .....	89,236	78,289
Total expenditures and other financing uses .....	2,566,882	2,807,642
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	369,110	280,693
Fund balance at beginning of year .....	1,509,743	1,229,050
Fund balance at end of year .....	<u>\$ 1,878,853</u>	<u>\$ 1,509,743</u>

Note: Details might not add up due to rounding

**State University and College System**  
Combining Higher Education Non-Appropriated Activity - Statutory Basis

Fiscal Year Ended June 30, 2021

(Amounts in thousands)

	Bridgewater State University	Framingham State University	Fitchburg State University	Massachusetts College of Art
<b>Revenues and other financing sources:</b>				
Federal grants and reimbursements.....	\$ 30,585	\$ 6,176	\$ 9,895	\$ 2,551
Departmental revenue .....	148,863	55,685	60,001	27,674
Miscellaneous revenue .....	72,397	80,799	24,710	22,073
Total revenues and other financing sources .....	251,845	142,660	94,606	52,298
<b>Expenditures and other financing uses:</b>				
(by MMARS subsidiary):				
AA Regular employee compensation .....	65,824	10,298	19,233	9,856
BB Regular employee related expenses .....	311	106	127	87
CC Special employees and contracted services .....	39,421	9,798	14,147	5,603
DD Pension and insurance .....	24,826	2,922	5,716	830
EE Administrative expenditures .....	5,723	31,263	1,984	3,165
FF Facility operational supplies .....	4,028	2,030	1,553	1,009
GG Energy costs and space rental .....	4,413	3,183	4,328	1,671
HH Consultant services .....	1,391	1,207	1,428	1,756
JJ Operational services .....	5,520	4,299	7,173	1,351
KK Equipment purchase .....	1,852	394	761	701
LL Equipment leases, maintenance and repair .....	1,964	367	476	143
MM Purchased client services and programs .....	1,011	831	43	—
NN Construction and improvements .....	12,336	1,980	3,045	5,947
PP Aid to local governments .....	—	—	—	—
RR Benefit programs .....	49,598	13,001	11,374	8,731
SS Debt payment .....	481	315	364	—
TT Loans and special payments .....	7,770	3,559	11,086	2,649
UU Information technology (IT) expenses .....	6,890	5,340	4,105	2,901
Total expenditures and other financing uses .....	233,359	90,893	86,943	46,400
Excess (deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	18,486	51,767	7,663	5,898
Fund balance at beginning of year .....	48,966	101,731	47,495	19,538
Fund balance at end of year .....	\$ 67,452	\$ 153,498	\$ 55,158	\$ 25,436

Note: Details might not add up due to rounding

Massachusetts Maritime Academy	Massachusetts College of Liberal Arts	Salem State University	Worcester State University	Westfield State University	Totals	
					2021	2020
\$ 1,358	\$ 2,481	\$ 11,281	\$ 7,343	\$ 7,771	\$ 79,441	\$ 65,422
31,904	16,998	111,922	65,660	78,258	596,965	618,549
8,833	11,153	43,236	16,925	36,278	316,404	355,112
42,095	30,632	166,439	89,928	122,307	992,810	1,039,083
4,510	5,440	15,397	5,547	19,345	155,450	188,355
269	39	69	727	260	1,995	4,662
7,316	5,033	15,143	9,135	9,108	114,704	139,853
1,523	571	6,345	1,459	7,359	51,551	60,035
2,595	1,412	14,115	6,505	1,417	68,179	52,368
44	206	2,369	2,576	3,674	17,489	16,087
1,778	1,731	4,272	13,859	4,833	40,068	42,430
1,325	999	1,218	7,559	2,497	19,380	12,762
6,769	1,689	5,552	2,823	308	35,484	44,929
322	530	112	889	234	5,795	6,159
1,171	82	353	1,787	741	7,084	7,837
—	—	163	—	63	2,111	3,108
144	1,263	5,649	5,808	1,833	38,005	37,392
—	—	—	—	—	—	50
1,367	6,415	23,587	26,669	14,372	155,114	123,278
—	447	543	863	4,933	7,946	18,391
2,818	1,548	5,462	70	33,609	68,571	135,707
2,275	1,354	7,241	4,047	4,075	38,228	34,632
34,226	28,759	107,590	90,323	108,661	827,154	928,035
7,869	1,873	58,849	(395)	13,646	165,656	111,048
6,490	13,087	180,103	303,945	82,371	803,726	692,678
\$ 14,359	\$ 14,960	\$ 238,952	\$ 303,550	\$ 96,017	\$ 969,382	\$ 803,726

**Community College System**  
Combining Higher Education Non-Appropriated Activity - Statutory Basis  
Fiscal Year Ended June 30, 2021  
(Amounts in thousands)

	Berkshire Community College	Bunker Hill Community College	Bristol Community College	Cape Cod Community College	Greenfield Community College	Holyoke Community College	Massasoit Community College
<b>Revenues and other financing sources:</b>							
Federal grants and reimbursements .....	\$ 4,369	\$ 17,794	\$ 16,577	\$ 8,723	\$ 3,295	\$ 10,571	\$ 9,637
Departmental revenue .....	7,596	62,472	43,898	12,207	11,589	19,522	43,144
Miscellaneous revenue .....	3,525	27,978	23,196	15,028	4,198	11,615	19,082
Total revenues and other financing sources .....	15,490	108,244	83,671	35,958	19,082	41,708	71,863
<b>Expenditures and other financing uses:</b>							
(by MMARS subsidiary):							
AA Regular employee compensation .....	1,578	38,770	9,795	3,900	1,756	3,529	10,084
BB Regular employee related expenses .....	95	69	228	52	18	49	35
CC Special employees and contracted services .....	3,308	14,681	23,221	11,757	5,076	6,467	16,152
DD Pension and insurance .....	578	3,017	3,888	1,772	617	899	2,637
EE Administrative expenditures .....	973	1,833	1,796	1,399	758	1,672	1,844
FF Facility operational supplies .....	405	704	867	349	338	462	856
GG Energy costs and space rental .....	320	4,296	2,282	1,650	196	1,111	1,013
HH Consultant services .....	575	1,198	1,487	343	403	1,914	550
JJ Operational services .....	330	1,986	623	475	267	820	263
KK Equipment purchase .....	182	451	1,448	241	157	509	210
LL Equipment leases, maintenance and repair .....	75	402	130	147	134	75	343
MM Purchased client services and programs .....	—	970	1,151	—	6	1	893
NN Construction and improvements .....	457	2,329	4,728	558	292	1,577	747
PP Aid to local governments .....	—	—	101	—	155	—	67
RR Benefit programs .....	3,972	19,927	18,050	6,504	4,131	11,239	12,899
SS Debt payment .....	11	245	—	—	—	356	989
TT Loans and special payments .....	1,513	—	381	—	651	1	2,925
UU Information technology (IT) expenses .....	1,090	7,594	3,487	1,197	542	2,092	2,558
Total expenditures and other financing uses .....	15,462	98,472	73,663	30,344	15,497	32,773	55,065
Excess/(deficiency) of revenues and other financing sources over/(under) expenditures and other financing uses .....	28	9,772	10,008	5,614	3,585	8,935	16,798
Fund balance at beginning of year .....	3,289	24,719	21,165	26,885	5,129	14,486	46,267
Fund balance at end of year .....	<u>\$ 3,317</u>	<u>\$ 34,491</u>	<u>\$ 31,173</u>	<u>\$ 32,499</u>	<u>\$ 8,714</u>	<u>\$ 23,421</u>	<u>\$ 63,065</u>

Note: Details might not add up due to rounding



Massachusetts Bay Community College	Middlesex Community College	Mount Wachusett Community College	Northern Essex Community College	North Shore Community College	Quinsigamond Community College	Roxbury Community College	Springfield Technical Community College	Totals	
								2021	2020
\$ 9,127	\$ 15,786	\$ 882	\$ 6,281	\$ 17,501	\$ 12,007	\$ 2,934	\$ 8,559	\$ 144,043	\$155,447
17,440	33,349	27,023	47,609	28,591	60,439	—	38,514	453,393	391,181
12,045	20,967	15,929	16,088	11,718	1,518	7,814	13,525	204,226	221,421
38,612	70,102	43,834	69,978	57,810	73,964	10,748	60,598	801,662	768,049
656	5,420	16,124	7,055	16,081	8,197	—	1,581	124,526	125,698
60	447	159	54	29	26	4	263	1,588	2,467
6,757	22,401	6,921	14,134	7,177	14,755	672	7,030	160,509	175,515
292	2,153	982	2,600	950	2,881	30	536	23,832	28,834
1,476	1,782	2,565	1,267	2,199	2,493	932	3,279	26,268	28,749
494	1,475	1,087	540	1,119	903	316	2,512	12,427	13,507
1,615	2,566	1,900	2,433	986	2,838	400	404	24,010	25,466
973	4,518	844	635	2,553	1,239	854	1,881	19,967	16,042
206	36	323	825	220	584	1,030	2,709	10,697	14,822
511	814	1,192	895	107	1,156	550	1,590	10,013	10,276
309	1,572	1,055	248	110	465	60	1,542	6,667	6,401
5	—	186	—	51	—	—	549	3,812	3,220
1,038	—	203	1,922	578	937	486	169	16,021	17,196
—	—	306	—	920	—	—	—	1,549	2,243
8,762	1,421	5,315	20,825	15,098	30,259	3,616	15,260	177,278	174,670
38	—	500	334	1,121	—	—	—	3,594	3,951
—	15,960	840	—	—	325	—	—	22,596	22,942
1,808	1,463	66	3,101	2,177	5,946	1,247	95	34,463	29,484
25,000	62,028	40,568	56,868	51,476	73,004	10,197	39,400	679,817	701,483
13,612	8,074	3,266	13,110	6,334	960	551	21,198	121,845	66,566
52,492	47,367	10,358	15,211	23,502	20,090	21,562	187,302	519,824	453,258
<u>\$ 66,104</u>	<u>\$ 55,441</u>	<u>\$ 13,624</u>	<u>\$ 28,321</u>	<u>\$ 29,836</u>	<u>\$ 21,050</u>	<u>\$ 22,113</u>	<u>\$ 208,500</u>	<u>\$ 641,669</u>	<u>\$ 519,824</u>





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